



Special City Council Work Meeting

06-28-23

5:30 p.m.



**NOTICE OF SPECIAL WORK SESSION MEETING TO BE HELD IN
OPEN PUBLIC SESSION
OF THE MORGAN CITY COUNCIL**

Pursuant to Utah Code, Title 52, Chapter 4, notice is hereby given to members of the Morgan City Council, and to the general public that the Morgan City Council will hold a special work session meeting in open public session on Wednesday, June 28, 2023 at 5:30 p.m., in the Council room of the City Office located at 90 West Young Street

AGENDA

ITEMS FOR DISCUSSION

Discussion – Amendment to Title 10, Chapter 10.04, Section 10.04.010, Chapter 10.12, sections 10.12.010 and 10.12.040 and Enacting Title 10, Chapter 10.15 Entitled Mixed Residential Overlay (MRO) Zone of the Morgan City Code

In compliance with the American with Disabilities Act, individuals needing special accommodations (including auxiliary communicative aids and services) during this meeting should notify Denise Woods, City Recorder, (801) 829-3461 at least 24 hours before the meeting.

This meeting may involve the use of electronic communications for some of the members of this public body. The anchor location for the meeting shall be the Morgan Council Conference Room, 90 West Young Street, Morgan, Utah. Elected Officials at remote locations may be connected to the meeting electronically to participate.

The undersigned, duly appointed City Recorder does hereby certify that the above notice and agenda was posted within the Morgan City limits on this **23rd day of June, 2023** at Morgan City Hall, on the Utah State Public Notice Website, at morgancityut.org, and three public places within the City.

Posted this 23rd day of June 2023
/s/ Denise Woods, City Recorder

ORDINANCE 23-04

AN ORDINANCE AMENDING TITLE 10, CHAPTER 10.04, SECTION 10.04.010, CHAPTER 10.12, SECTIONS 10.12.010 AND 10.12.040 AND ENACTING TITLE 10, CHAPTER 10.15 ENTITLED MIXED RESIDENTIAL OVERLAY (MRO) ZONE OF THE MORGAN CITY CODE; PROVIDING FOR REPEALER; PROVIDING FOR SEVERABILITY; AND PROVIDING FOR AN IMMEDIATE EFFECTIVE DATE.

WHEREAS, Morgan City desires to provide a variety of housing types and development within the City; and

WHEREAS, this Mixed Residential Overlay (MRO) Zone ordinance has been studied and reviewed by the Morgan City Planning Commission and is forwarded to the Morgan City Council with a positive recommendation; and

WHEREAS, the City Council has reviewed this Mixed Residential Overlay (MRO) Zone ordinance and finds that it is in the best interest of the health, safety and welfare of the Citizens of Morgan City to put into place an ordinance that allows for the development of a variety of housing types and innovative land use designs; and

WHEREAS, the City Council of Morgan City deems it to be in the best interest of the citizens of Morgan City to amend Title 10, Chapter 10.04, Chapter 10.12, Sections 10.12.010 and 10.12.040 and enacting Title 10, Chapter 10.15 – Mixed Residential Overlay (MRO) Zone of the Morgan City Code.

NOW, THEREFORE, BE IT ORDAINED BY THE CITY COUNCIL OF MORGAN, UTAH:

SECTION 1 Repealer. If any provisions of the Morgan City Code heretofore adopted are inconsistent herewith, they are hereby repealed.

SECTION 2. Enactment. Title 10, Chapter 10.04, Section 10.04.010 – Definitions, of the Morgan City Code is hereby amended to read as follows:

10.04.010 DEFINITIONS

...

COMMON GREEN: Property within a Home Owners Association (HOA) that is owned by the HOA and available for gatherings, recreation, and open space uses. All HOA members have access to Common Green. Landscaping around buildings and streets is not part of a Common Green unless associated with a larger gathering land area.

...

CIVIC GREEN: A community gathering place such as a square, plaza, or functioning grass gathering area. Outdoor activities and community gatherings may occur in Civic Greens.

...

INFILL DEVELOPMENT: Development of land that has been bypassed, remained vacant, and/or is underused because of current market conditions. Infill development is not on the perimeter of the city, located near outer annexation areas, and upper hillsides.

.....

SECTION 3. Enactment. Title 10, Chapter 10.12, Section 10.12.010 and Section 10.12.040 of the Morgan City Code are hereby amended to read as follows:

10.12.010 ZONING DISTRICTS AND CLASSIFICATION ESTABLISHED

For the purposes of this title, all of the land within the corporate limits of the city is hereby divided into zoning districts. The boundaries of the zoning districts are shown on the official zoning district map of the city. The classification of zoning districts is as follows:

A	Agriculture
R-R	Rural residential
R-1-20	Single-family residential
R-1-12	Single-family residential
R-1-10	Single-family residential
R-1-8	Single-family residential\
R-MH	Mobile home and travel trailer parks
RM-7	Multiple-family residential
RM-15	Multiple-family residential
C-G	General commercial
C-C	Central commercial
C-H	Highway commercial
M-D	Manufacturing and distribution
HC	Historic commercial overlay zone
<u>MRO</u>	<u>Mixed residential overlay zone</u>
--	Sensitive lands district

10.12.040 R RESIDENTIAL DISTRICTS

The R (residential) zoning districts are created to provide for a range of densities which will reflect the diverse needs and desires of the people of the city. These districts shall also allow for other compatible uses which may complement the primarily residential function of the district, under certain conditions. Basic urban services and utilities should be available in all of these zones.

- A. R-R Zone: The R-R zone is intended to provide area for very low density, suburban type uses. It may, provided adequate lot area exists, include farm animals.
- B. R-1 Zones: The R-1 zones are intended to provide areas for single-family attached and detached dwellings of a low density.
 1. The R-1-8 zone is not an available zoning designation for purposes of zoning applications filed after July 1, 2006.
- C. R-MH Zone: The R-MH zone is intended to provide areas for mobile home and travel trailer parks to develop at a low density. Because of the required size of these developments, they should be located adjacent to an arterial or collector street.
- D. R-M Zones: The R-M zones are intended to provide areas for multi-family attached dwellings at medium to high-medium densities. Single-family dwellings are also allowed in these zones. These districts shall be located adjacent arterial streets and, in some circumstances, major collector streets.
- E. MRO Zone: The MRO zone is intended for infill development. See Chapter 10.15 – Mixed Residential Overlay (MRO) Zone.

SECTION 4. Enactment. Title 10, Chapter 10.15 of the Morgan City Code is hereby enacted to read as follows:

CHAPTER 10.15 MIXED RESIDENTIAL OVERLAY (MRO) ZONE

10.15.010 PURPOSE

10.15.020 LAND USES IN MRO

10.15.030 DEVELOPMENT SIZE

10.15.040 RESIDENTIAL DENSITY

10.15.050 BUILDING TYPES AND DESIGN LIST

10.15.060 OPEN SPACE REQUIREMENTS

10.15.070 BUILDINGS
10.15.080 BUILDING SPATIAL STANDARDS
10.15.090 STREET AND ALLEY REQUIREMENTS
10.15.100 LANDSCAPE REQUIREMENTS
10.15.110 DOCUMENTS REQUIRED FOR APPLICATION
10.15.120 DOCUMENTS REQUIRED FOR BUILDING PERMITS (IN ADDITION TO TYPICAL DOCUMENTS)

10.15.010 PURPOSE

This residential overlay zone is intended for infill development. The MRO requires a mixture of housing types and creates smaller pocket neighborhoods. It is not intended for larger developments or as a standalone master-planned community. The dwelling types within the zone must vary according to the ordinance. The MRO is an overlay zone and is not preassigned to areas before the development application. The rezoning process to the MRO zone is in conjunction with the development application, site plan, open space plan, rezone application, Master Development Agreement, and final approval by the City Council. Construction plans and building plans are to be submitted with the plat and or building permit application.

10.15.020 LAND USES IN MRO

The allowed land uses in the MRO include residential and home businesses. See land use chart.

10.15.030 DEVELOPMENT SIZE

This zone applies to a development project between two and a half (2.5) to ten (10) acres in size, including all combined parcels. This gross acreage calculation includes residential parcels, open space or common space, trails, and street right-of-ways.

10.15.040 RESIDENTIAL DENSITY AND HOUSING TYPES MIXTURE

- A. Residential housing dwellings shall include a blend of housing types within the development plan. The variety of housing types will provide Morgan residents with options and establish neighborhoods with various architectural styles and Building Types. The residential dwellings should provide a range of housing costs.
- B. The maximum number of dwelling units is (10) ten gross per acre.

10.15.050 BUILDING TYPES AND DESIGN LIST

- A. In the MRO zone, developments shall have a minimum of two buildings/housing types. The housing types shall come from the two lists (below), with a minimum of one (1) housing type coming from each list. The minimum number of units from each list shall be 30%. The 30% can include all building types found in each list. For example, if the development plan had 30 dwellings, then a minimum of ten (10) units would be required from each list. Building types' variations should be mixed as groups throughout the project. Fractional numbers less than five round down to a whole number and five or greater round up to a whole number.

<u>List 1</u>	<u>List 2</u>
<u>Small-Single Family</u>	<u>Townhome</u>
<u>Medium-Single Family</u>	<u>Two-Family Home</u>

B. All residential buildings shall be oriented in one of the two methods:

1. Traditional street orientation. A building's front façade and front door are directly oriented toward the street. See the example in Figure 1.



Figure 1 Traditional Street Orientation

2. Connecting common green: The buildings face onto a common green or park that is a minimum of 40' wide for the majority of the common area. The common green shall directly connect to the street. Each dwelling shall have a continuous sidewalk from the residential front door, facing the common green, to the street. See the example in Figure 2.



Figure 2 Buildings Facing Common Green

10.15.060 OPEN SPACE REQUIREMENTS

- A. Open Space is essential for creating healthy and happy communities. In general, Open Space includes a variety of landscape types such as improvements, common open space, common greens, trails, and civic greens. The MRO ordinance is intended to create Usable Open Space that is within walking distance from each dwelling.
- B. Usable Open Space
 1. In the MRO Zone, fifteen percent (15%) of the entire project land area must be dedicated to Usable Open Space.
 2. The Usable Open Space areas must be accessible to all development residents. The Usable Open Space must be designed for multiple purposes and not landscaping in between buildings. Usable Open Spaces greater than one (1) acre may be divided into two (2) areas. The following open space features meet the Usable Open Space requirements: plazas, courtyards, common greens, parks, playing fields, gardens, shade structures, fountains, trails, play areas, sports courts, pools (including surrounding pool deck/pool house), splash pad, and playgrounds.
 3. The following do not qualify for Usable Open Space Requirements: buildings (excluding community pool or community buildings), sheds, garages, drives/alleys, roads/streets, parking areas, sidewalks in the public right of ways, landscaping on private property, and utility areas. This is not a comprehensive list, additional areas may not qualify per City review. Open Space features shall have a passive or active recreation function. Qualifying Usable Open Space shall be considered part of the application and rezone process.
 4. Stormwater infrastructure shall only count towards Usable Open Space when incorporated within designated open space, the stormwater function will have minimal effect on the usability and performance of the open space. Only one quarter (25%) of the Usable Open Space area may be used for stormwater detention/retention.
 5. The Usable Open Space Plan must include the following at a minimum: playground, open grass space for play and recreation, benches, sidewalks/trails, and landscaping. The Usable

Open Space Plan should consider sports courts, natural or passive open spaces with walking/biking trails, pavilions, gathering places, and creative design. The grass may be synthetic grass or natural grass of a water conservation variety.

6. The Developer shall provide a Usable Open Space maintenance plan as part of the Development Agreement and include details regarding landscape maintenance, recreation equipment maintenance, and Home Owner Association (HOA) Codes Covenants and Restrictions (CCRs) for maintenance.
7. Trails are an essential component of the City's recreation plans. Developers shall review the City's Parks and Recreation Plan and implement/incorporate required trails according to the City's plan.
8. All open spaces shall be privately owned and maintained by an HOA unless they are deeded to the City as a park of two acres or larger.
9. Resident access and visibility to the Usable Open Spaces are essential for public safety and to encourage usability. A minimum of 25% of the perimeter or a street front of 60 feet (whichever is lesser) of the Usable Open Space shall be directly in front of a public or private street for access. The Usable Open Space Plan must show the perimeter and frontage access percentage.
10. No off-street parking is required for the Usable Open Space. A minimum of two (2) on-street parking stalls is required for the Usable Open Space where the street and open space connect.

10.15.070 BUILDINGS

A. Building Forms and Frontages:

1. Buildings in the MRO Zone must have porches and a covered entry for each dwelling. Porches must be a minimum of 5' x 8' equaling 40 square feet or larger.
2. The MRO zone developments should foster a majority of owner-occupied dwellings. A minimum of 50% of MRO dwellings/units shall be individually platted.
3. The maximum number of units per building is five (5).

B. Building Variety:

MRO developments shall utilize varying architectural elements throughout the community to create dynamic and interesting Centers and Neighborhoods.

1. No buildings on the same block face (on both sides of the street) may be the same, within 400 feet minimum distance. Building design must distinctly vary in four (4) of the following eight (8) elements:
 - a. architectural style
 - b. colors of exterior materials and surfaces
 - c. roofline articulation
 - d. materials (brick, stone, stucco, hardy-board, etc)
 - e. window locations and sizes
 - f. door design, color, and location
 - g. porch location or porch covering,
 - h. building bump-outs or exterior wall changes

C. Differentiation

Each townhome/twin home building is to be designed differently and varies from others. Individual units do not have to be designed differently but together should represent a single building.

D. Building Windows

Building facades facing the street or common green shall have a minimum of 20% transparency (glass). Non-street-facing facades shall have a minimum of 10% transparency (glass). Garage sides, porches, and roofs are excluded from measurements and requirements. Glass may include windows and/or doors (with windows). Architectural plans shall show façade measures and square footage.

E. **Building Types**

A. **Small Single-Family**

- a. Small Single-family homes are situated on smaller lots, and garages per standards. Homes face streets or common greens.
- b. See MRO Design Standards for lot size, setbacks, and dimensions.
- c. Garages may be attached or detached from dwelling units.
- d. Small Single-family examples:



Figure 4. Small Single Family Home Examples. Pictures are representative examples. These homes face the street and common green. Examples are rear load loaded garages.

B. **Medium Single-Family**

- a. Medium Single-family homes are located on smaller lots, and garages may be rear-loaded or front-loaded (per garage standards). Homes face public streets or common greens.
- b. See MRO Design Standards for lot size, setbacks, and dimensions.
- c. Garages may be attached or detached from dwelling units.
- d. Medium Single-family examples:



Figure 5. Medium Single Family Home Examples. Pictures are representative examples. These homes face the street and common green. Examples are both rear load and front-loaded garages.

C. Townhome

- a. Townhome dwellings are single-family attached and may be up to five (5) units per building.
- b. Garages must be rear-loaded (per garage standards). Dwellings face streets or common greens.
- c. Garages may be attached or detached from dwelling units.
- d. See MRO Design Standards for lot size, setbacks, and dimensions.

Townhome Examples:



Figure 6. Townhome Examples. Pictures are representative examples. These homes face the street and have rear loaded garages.

D. Twin home

- a. Twin home is two (2) single-family attached units per building (see building standards).
- b. Garages may be rear-loaded (per garage standards) or street-facing with shared driveways. Dwellings face streets or common greens.
- c. Garages may be attached or detached from dwelling units.
- d. See MRO Design Standards for lot size, setbacks, and dimensions.

Twin home Examples:



Figure 7. Twin home Examples: Pictures are representative examples. These homes face the street and have rear loaded garages.

F. Building Materials:

Buildings in the MRO zone must have high-quality exterior finish materials on all sides. High-quality exterior finish materials are brick, fiber-cement board, or similar lap siding, glass, or stone. Fronts of the buildings must have brick, stone, fabricated stone, or fiber-cement boards on 30% minimum of all non-glass/window and door areas for each first-floor front facade.

G. Garages:

1. Two types of methods are allowed, including parking access from the street and parking access from an alley.
2. Parking Access via Street. The following standards apply to detached single-family units where the garage is accessed from the street in front of the house or from the side street on corner lots. Garage setback is per the standards table. Twinhomes with front-loaded garages may have shared driveways (minimum 20' wide).
3. Parking Access via alley/driveway. The second method is parking access via Alley.

Garages must be set back from the alley right of way to accommodate trash and recycle bins, utilities, and other items. Setbacks per standards table.

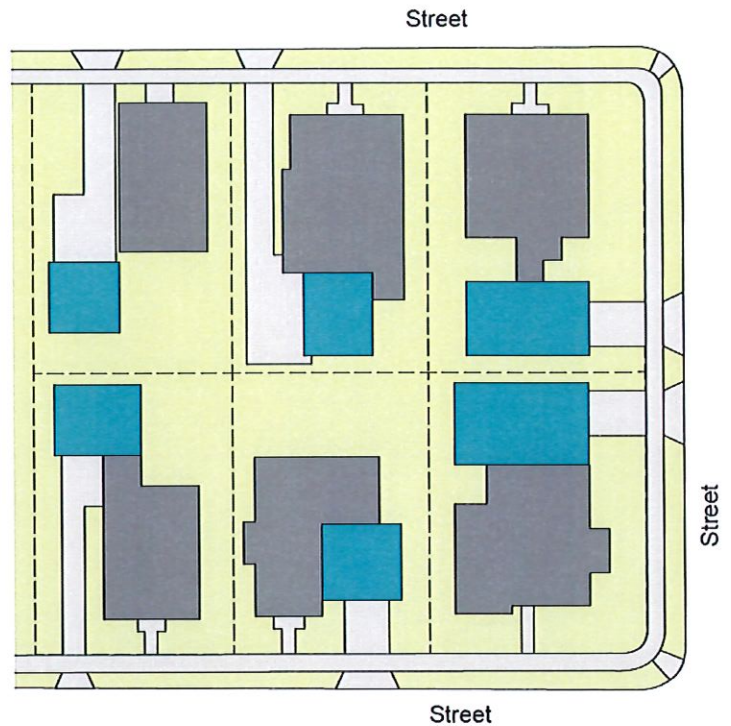


Figure 8. Front Loaded Garage Layout



Figure 9. Rear Loaded Garage Layout
(garages in the blue/green color)

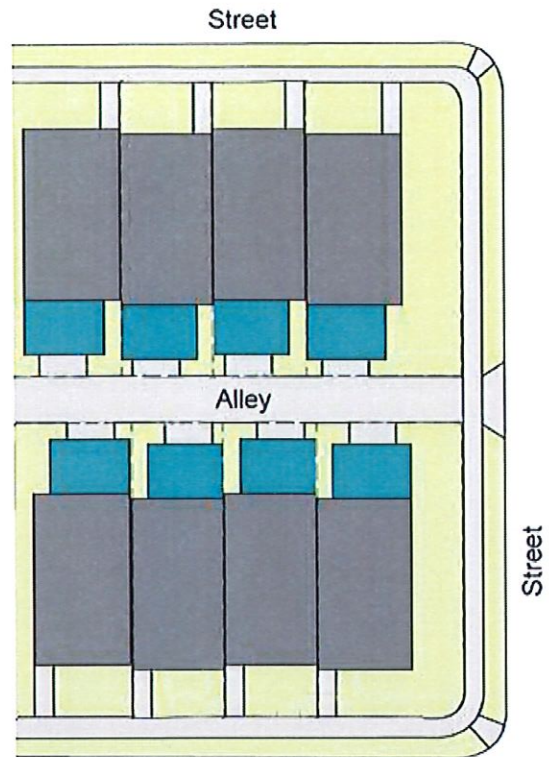


Figure 10. Rear Loaded Garage Layout
(garages in the blue/green color)

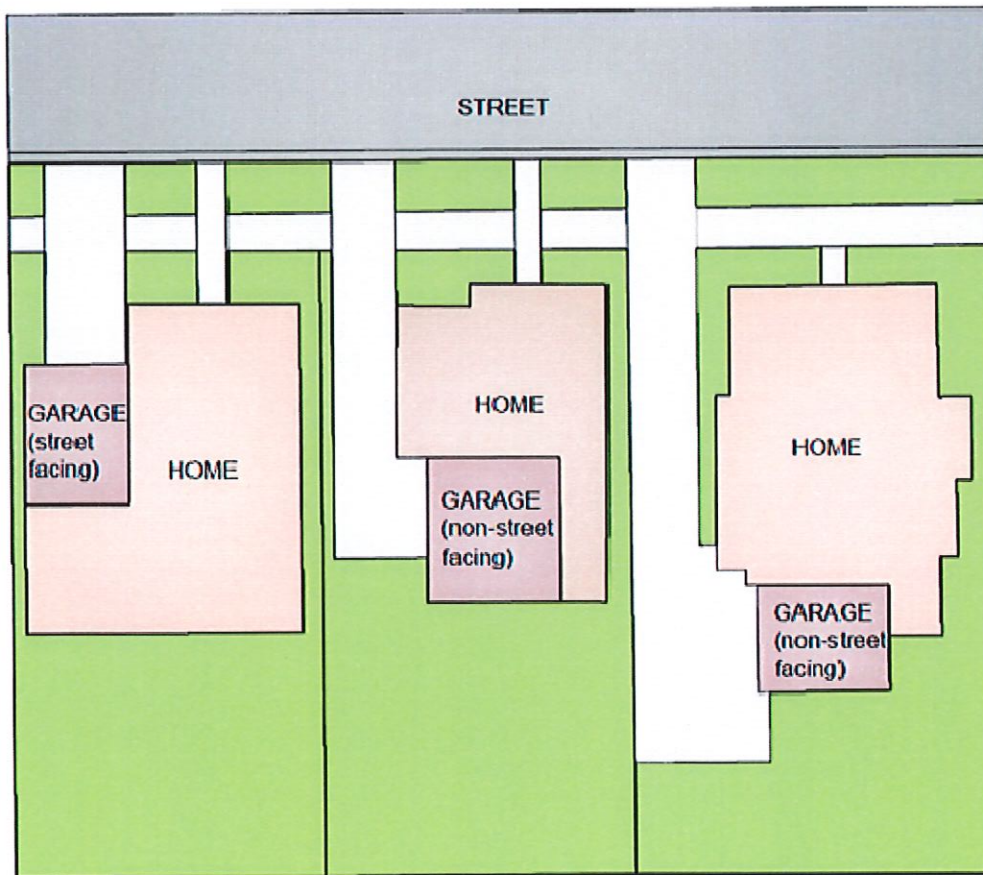


Figure 11. Front Loaded Garage Diagram

10.15.080 BUILDING SPATIAL STANDARDSA. Building Standards (all distances are in feet)

<u>Building Type</u>	<u>Small Single-family</u>	<u>Med. Single-family</u>	<u>Townhome</u>	<u>Twin-home</u>
<u>Min. Lot Size</u>	<u>3,000 SF</u>	<u>4,500 SF</u>	<u>1,500 SF</u>	<u>2,200 SF</u>
<u>Min. Lot Width in Feet (at setback)</u>	<u>40</u>	<u>50</u>	<u>24</u>	<u>30</u>
<u>Min. Lot Depth</u>	<u>60</u>	<u>70</u>	<u>60</u>	<u>60</u>
<u>Min. Front Setback</u>	<u>7</u>	<u>7</u>	<u>7</u>	<u>7</u>
<u>Min. Garage Setback (street facing garage)</u>	<u>20</u>	<u>20</u>	<u>N/A</u>	<u>N/A</u>
<u>Min. Garage Setback (non street facing garage)</u>	<u>11</u>	<u>11</u>	<u>N/A</u>	<u>11</u>
<u>Garage setback from the front of the home</u>	<u>4</u>	<u>4</u>	<u>N/A</u>	<u>N/A</u>
<u>Min. Rear Setback (alley)</u>	<u>4</u>	<u>4</u>	<u>4</u>	<u>4</u>
<u>Min. Rear Setback (non-alley)</u>	<u>10</u>	<u>10</u>	<u>10</u>	<u>10</u>
<u>Min. Side Setback (non-corner/non-attached)</u>	<u>5</u>	<u>5</u>	<u>5</u>	<u>5</u>
<u>Min. Side Setback (street corner lot)</u>	<u>10</u>	<u>10</u>	<u>10</u>	<u>10</u>
<u>Building Height Max. in Feet</u>	<u>27</u>	<u>27</u>	<u>27</u>	<u>27</u>
<u>Parking Stalls Per Dwelling</u>	<u>2.5</u>	<u>2.5</u>	<u>2.5</u>	<u>2.5</u>

B. Each unit must have a minimum of two dedicated stalls per unit located at the dwelling, one of which is required to be a garage stall. One half (1/2) visitor stall is required for each unit to be located within 150 feet of each dwelling unit.

10.15.090 STREET AND ALLEY REQUIREMENTS

- A. Street requirements will be per City engineering standards.
- B. The following Alley cross-section will be allowed for development. Construction standards will be approved by engineering.

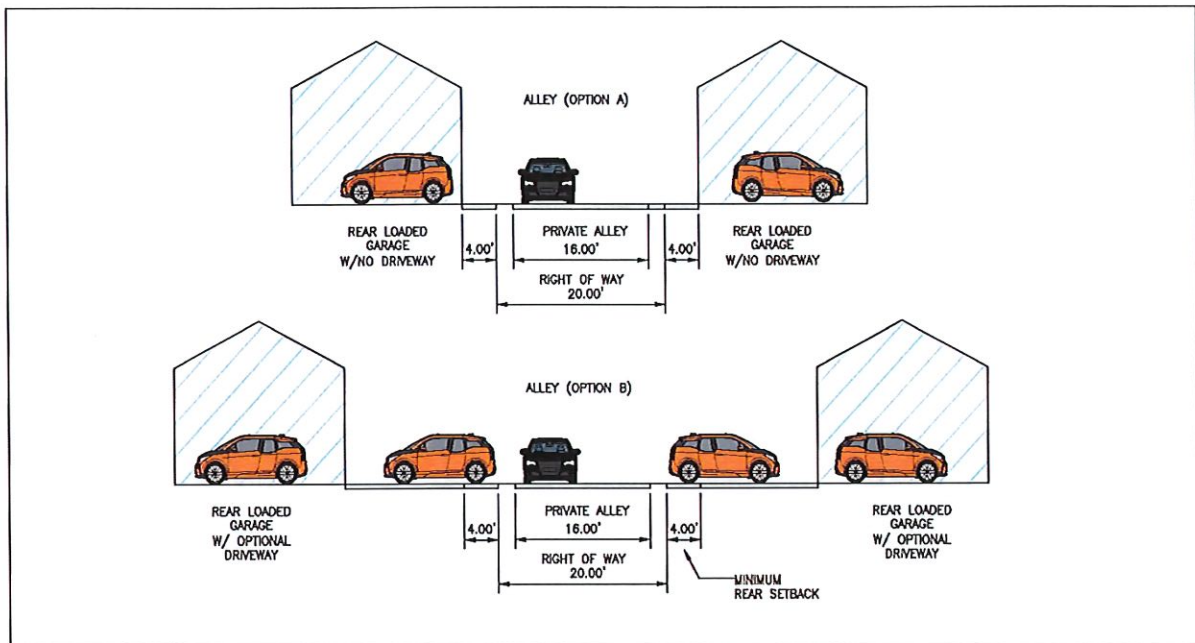


Figure 12. Alley Cross Section

10.15.100 LANDSCAPE REQUIREMENTS

Street Tree Master Plan.

- A. A street tree master plan is required at the plat submittal. The street tree plan shall show trees per lot planted in the park strip.
 - 1. Park Strip Tree Spacing.
 - a. Streets must be spaced at a minimum of 40 feet (excluding driveways). Trees species selection must be approved by City staff.
 - b. Conifers are not permitted as street trees.
- B. Landscape requirements
 - 1. Grass lawn areas in residential landscapes shall not exceed 50% of the total landscaped area.
 - a. Lawn areas should be at least eight feet wide in all directions.
 - b. Turfgrass in front lawns should be minimized.
 - c. Turf grass lawn is not permitted in the park strip unless it is synthetic.
 - d. Landscape plans must show coverage of water-wise plants for 70% of nongrass area landscapes (excluding pathways and patios). This does not include tree canopies. Waterwise plant coverage is for shrubs, ornamental grasses, perennials, and succulents. Coverage of plant areas shall be shown on landscape plans in the form of a table and plant sizes shall be shown at mature sizes.
 - 2. Landscape Plans
 - a. All townhome and twin home projects must submit a landscape plan simultaneously as construction documents. Single-family homes are required to submit plans for front yards.
 - b. The landscape plan must be stamped by a Professional Landscape Architect
 - c. Each dwelling must have a minimum of one tree in the front yard (excluding park strip trees).
 - d. The landscape plan must show:
 - 1) Foundation plantings around the base of dwellings.

- 2) Trees and landscape for private areas. A minimum of 10 trees per acre and 20 shrubs/ornamental grasses, this to all landscapes.
 - 3) Trees on residential dwellings.
 - 4) Waterwise conservation methods.
 - A) Water efficient irrigation
 - B) Water wise plantings
3. Common Areas
- a. Landscape plans must be submitted for common areas.
 - b. The landscape plan must be stamped by a Professional Landscape Architect
 - c. The landscape plan must include the following:
 - 1) Lawn areas should be at least eight feet wide in all directions.
 - 2) Foundation plantings around the base of buildings.
 - 3) Trees and landscape in common areas. A minimum of 15 trees per acre.
 - 4) Waterwise conservation methods.
 - A) Water efficient irrigation
 - B) Water wise plantings

10.15.110 DOCUMENTS REQUIRED FOR APPLICATION

- A. Application and all typical documents required for rezone.
- B. Site plan: including building envelopes, streets, alleys, parking, stormwater areas, open space amenities, trails, snow storage, and utility corridors.
- C. Open Space Plan: including Usable Open Space, trails, amenities, trees, and stormwater.
- D. Street tree plan.
- E. Conceptual building elevations of proposed building types.
- F. HOA – Codes Covenants and Restrictions (CC&Rs)
 1. The HOA CC&Rs must include management and policies for parking, outdoor storage, recreational vehicles, and landscape maintenance. Visitor parking policies shall address the need for visitor parking to be available.
- G. Property and landscape management plans.
- H. Master Development Agreement.

10.15.120 DOCUMENTS REQUIRED FOR BUILDING PERMITS (IN ADDITION TO TYPICAL DOCUMENTS)

- A. Building Elevations with materials and colors to be reviewed by Planning Staff in addition to building officials
- B. Landscape Plans
 1. Full landscape plans for Townhomes and Twin homes. Front yard plans for Single-family Homes (both small and Medium)
- C. Open Space Plan construction documents
- D. Civil Construction Documents
- E. Plat

SECTION 5. Severability. If any section, subsection, sentence, clause or phrase of this ordinance is declared invalid or unconstitutional by a court of competent jurisdiction, said portion shall be severed and such declaration shall not affect the validity of the remainder of this ordinance.

SECTION 6. **Effective Date.** This ordinance shall become effective immediately upon posting.

PASSED AND ADOPTED by the City Council of Morgan, Utah, this 13th day of June, 2023.

STEVE GALE, Mayor

ATTEST:

DENISE WOODS, City Recorder

CITY COUNCIL VOTE AS RECORDED:

	Aye	Nay	Excused
Councilmember London	_____	_____	_____
Councilmember Wardell	_____	_____	_____
Councilmember Turner	_____	_____	_____
Councilmember Richins	_____	_____	_____
Councilmember Alexander	_____	_____	_____

(In the event of a tie vote of the Council):

Mayor Gale	_____	_____
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