

UTAH TRANSPORTATION COMMISSION MEETING

Friday, May 5, 2023 - 8:30 a.m.

Calvin Rampton Complex, Redwood Conference Rooms - 4501 South 2700 West, Taylorsville
youtube.com/UtahDOT

The May 5, 2023 meeting of the Utah Transportation Commission was called to order at 8:34 a.m. by Chairman Naghi Zeenati, and the Pledge of Allegiance was recited. Chair Zeenati noted the absence of Commissioner Lew Cramer. Introductions of Commission members, UDOT staff and others were made and included the following:

Naghi Zeenati, Chairman
Donna J. Law, Commissioner
Jim Evans, Commissioner
Natalie Gochnour, Commissioner
Kevin T. Van Tassell, Commissioner
*Ronda R. Menlove, Commissioner
Carlos Braceras, UDOT Executive Director
Lisa Wilson, UDOT Deputy Director
Teri Newell, UDOT Deputy Director
Heather Barthold, Commission Assistant
*Wyatt Woolley, UDOT Communications
Ivan Hartle, UDOT Programming Director
Jordan Lee, UDOT Technology & Innovation
Keriann Noble, UDOT Technology & Innovation
Alana Spendlove,
Ben Huot, UDOT Program Development Director
Bob Pelly, UDOT STIP Coordinator
Brad Palmer, UDOT Region Two Program Manager
Brett Slater, UDOT Region One
Cameron Gay, UDOT Region Four
Carmen Swanwick, UDOT Project Development Director
*Charles Stormont, UDOT Right of Way Director

Diana Leka, UDOT Right of Way
Eric Rasband, UDOT Region Three
*Jodi Howick,
Josh Van Jura, UDOT Transit & Trails Director
Kirk Thornock, UDOT Region Four Deputy Director
Leif Elder, UDOT Director of Policy & Legislative Services
Matt Maass, Director of Aeronautics
Matt Parker, UDOT Region Three
Monte Aldridge, UDOT Region Four Director
Rob Clayton, UDOT Region Three Director
Robert Miles, UDOT Traffic & Safety
Troy Peterson, UDOT Operations Director
Ivan Marrero, FHWA Division Administrator
Brigitte Mandel, FHWA Assistant Division Administrator
Ellen Birrell, Cottonwood Heights
Gay Lynn Bennion, Utah House of Representatives
Jim Hutchins, Cottonwood Heights
Kris Peterson, Horrocks
Kye Nordfelt, SUBA
Michael Adams, AECOM
Michael Lasko, JUB

**indicates virtual participation*

PUBLIC COMMENTS

Ellen Birrell, Cottonwood Heights City Councilmember commented on active transportation and transit. She says she understands the need to widen and accentuate arterials and collectors as the county and population has grown. She says she ran for office because she believes the time has come for Salt Lake County to go for a first-class transit system. She said the lightrail and FrontRunner have been wonderful improvements for north-south connections, but east-west connection is very poor and most workers cannot use the existing transit system to get to their place of work. She said the situation has only gotten worse during and post-COVID with skyrocketing housing prices; people can't live anywhere near where they work and the problem is only going to grow unless Salt Lake County focuses on transit alternatives to address this economic, air quality and public wellness problem. She asked the Commission to focus on and do all they can to use the existing asphalt in Salt Lake County, and give people a way to get out of their cars. She talked about repurposing strip mall parking lots and identifying places in the city to be mobility hubs to connect business, educational, shopping and entertainment districts to let people leave their vehicles closer to where they live.

Kye Nordfelt, representing Southern Utah Bicycle Alliance, asked for continued support for active transportation in the Southern Utah area, to focus on connectivity and give citizens the option of walking and biking as funding becomes available.

Utah House Representative Gay Lynn Bennion thanked UDOT and UTA for the work done during the unprecedented season of snow and avalanche danger. She commented on public and active transportation, saying that the transportation system of people in their own cars is causing feelings of isolation and loneliness. She talked about the importance of mental health and social well being with active transportation, saying we love to be together, but cars have driven us apart, not by anyone's fault, but by the system that was set up and inherited.

FHWA REPORT

Brigitte Mandel, FHWA Deputy Division Administrator, reported that on April 12, FHWA published Notice of Renewed and Amended Memorandum of Understanding Assigning Environmental Responsibilities to the State of Utah and that comments will be accepted for 30 days following the publication in the Federal Register.

Brigitte also reported that FHWA released guidance on Implementation of the Ferry Boat Program as revised by the Bipartisan Infrastructure Law, which provides for an increased Federal share for projects to replace or retrofit a diesel fuel ferry vessel that provides substantial emissions reductions.

Brigitte reviewed the Request for Information (RFI) on the implementation of Section 60505: Environmental Review Implementation Funds of the Inflation Reduction Act, which provides \$100 million from FY22 General Funds, available until September 30, 2026, to the Federal Highway Administrator. Funds under this program may be made available to eligible entities to support environmental reviews of surface transportation projects. Through this RFI, FHWA is soliciting information and suggestions from the public and stakeholders across the public and private sectors on how best to facilitate FHWA's implementation of this provision.

Brigitte announced that \$21.8 million in discretionary grants was awarded to 33 National Scenic Byways Program projects in 29 states, including 28 DOTs and 5 Tribal projects. Utah's Patchwork Parkway (UPP) Interpretive Signage and Kiosk project was selected, and UDOT was awarded \$249,886 under the program

Brigitte reviewed the Notice of Funding Opportunity (NOFO) for the PROTECT Discretionary Grant Program for up to \$848 million. Applications are due August 18. She also reviewed a NOFO for the Reduction of Truck Emissions at Port Facilities (RTEPF) Grant Program for up to \$160 million, with the Federal share not to exceed 80% of the total cost of the project for which a grant was awarded. Applications are due June 26.

Brigitte reviewed the [USDOT's ROUTES running list of open NOFOs](#), as well as [the list of key upcoming NOFOs](#). All Federal grants, including transportation grants, can be found at [grants.gov](#).

UDOT SCOREBOARD

Carmen Swanwick, UDOT Project Development Director, reported on the construction program. [Troy Peterson, UDOT Operations Director, reported on the Safety dashboard](#).

CONSENT AGENDA

Commissioner Evans moved to approve the items on the Consent Agenda. Commissioner Law seconded the motion, and the items were unanimously approved.

In favor: Commissioners Law, Evans, Gochnour, Van Tassell, Menlove, Zeenati

Opposed: None

Excused: Commissioner Cramer

PROGRAM DEVELOPMENT

2023 STIP Amendment #6

Bear Lake Trail Network - New Project

Region One requested approval to add a new \$300,000 Bear Lake Recreational Hotspot project to the current STIP. The Bear Lake Trail Network project will develop a master plan for a trail network along Bear Lake, resulting in concept designs and cost estimates that will be used to develop future projects.

Commissioner Menlove moved to approve the request and Commissioner Gochnour seconded the motion. The request was unanimously approved.

In favor: Commissioners Law, Evans, Gochnour, Van Tassell, Menlove, Zeenati

Opposed: None

Excused: Commissioner Cramer

I-15 Barrier & Crash Cushion Replacement - Funding Addition

Region One requested approval to add \$600,000 of Transportation Solutions funds to the Replace Barrier & Crash Cushions on I-15 project, to award the project to the apparent lower bidder, which was 140% above the engineer's estimate, after determining that readvertising would be unlikely to result in lower bids.

Commissioner Law moved to approve the request and Commissioner Evans seconded the motion. The request was unanimously approved.

In favor: Commissioners Law, Evans, Gochnour, Van Tassell, Menlove, Zeenati

Opposed: None

Excused: Commissioner Cramer

SR-39; Ogden Canyon Barrier Upgrade - Funding Addition

Region One requested approval to add \$3,250,000 of Transportation Solutions funds to the SR-39; Ogden Canyon Barrier Upgrade project after the project team determined the extent of barrier replacement far exceeds the current project budget. Commissioner Menlove moved to approve the request and Commissioner Van Tassell seconded the motion. The request was unanimously approved.

In favor: Commissioners Law, Evans, Gochnour, Van Tassell, Menlove, Zeenati

Opposed: None

Excused: Commissioner Cramer

SR-177, West Davis Highway; I-15 & SR-67 to SR-193 - Funding Addition/Scope Change

Region One requested approval to add \$119,000,000 of TIF funds to the SR-177, West Davis Highway; I-15 & SR-67 to SR-193 project and add scope of the West Davis Corridor, from SR-193 to 1800 North, which was studied and cleared as part of the West Davis EIS in 2017, but was not included in the current Design Build project due to lack of available program funds in the 2018 workshop.

The Commissioner Menlove moved to approve the request and Commissioner Van Tassell seconded the motion. The request was unanimously approved.

In favor: Commissioners Law, Evans, Gochnour, Van Tassell, Menlove, Zeenati

Opposed: None

Excused: Commissioner Cramer

I-15 Southbound Overhead Sign Replacement - Scope Change

Region Two requested to change the scope and name of the I-15 Southbound Overhead Sign Replacement project to the Region Two Overhead Sign Replacement project to replace overhead signs along SR-201, SR-171 and Bangerter Highway.

Commissioner Evans moved to approve the request and Commissioner Law seconded the motion. The request was unanimously approved.

In favor: Commissioners Law, Evans, Gochnour, Van Tassell, Menlove, Zeenati

Opposed: None

Excused: Commissioner Cramer

Region Two Transportation Alternative Projects - New Projects

Region Two requested approval to add nine Transportation Alternatives projects to the current STIP:

- 2700 West at 6570 South - Sidewalk: \$650,000 (\$600,000 Taylorsville, \$50,000 UDOT TAP)
- 2700 East; 3900 South to Morningside Drive - Sidewalk: \$500,000 (\$200,000 Holladay, \$300,000 UDOT TAP)
- 1700 East; Fort Union Boulevard to 7200 South - Sidewalk: \$763,000 (463,000 Cottonwood Heights, \$300,000 UDOT TAP)
- 14000 South; 1741 West to 1849 West - Sidewalk: \$60,000 (\$24,000 Bluffdale, \$36,000 UDOT TAP)
- Kamas School Crossings: \$128,000 (\$52,000 Kamas, \$76,000 UDOT TAP)
- Old Ranch Road; 995 West to 4835 North - Trail: \$3,400,000 (\$3,100,000 Summit County, \$300,000 UDOT TAP)
- Summit Haven Drive; 867 West to Oak Drive - Trail: \$168,000 (\$96,000 Francis, \$72,000 UDOT TAP)

- Columbia Avenue; 40 East to State Street - Sidewalk: \$205,000 (\$82,000 Millcreek, \$123,000 UDOT TAP)
- White City Canal Trail Lighting: \$126,500 (\$50,500 White City, \$76,000 UDOT TAP)

Commissioner Gochnour moved to approve the request and Commissioner Law seconded the motion. The request was unanimously approved.

In favor: Commissioners Law, Evans, Gochnour, Van Tassell, Menlove, Zeenati

Opposed: None

Excused: Commissioner Cramer

US-6; I-15 to US-89 - Funding Addition

Region Three requested approval to add \$1,600,000 of Transportation Solutions funds to the US-6; I-15 to US-89 project to apply an Open Graded Surface Course (OBSC) preservation surface treatment instead of a microsurface type.

Commissioner Evans moved to approve the request and Commissioner Law seconded the motion. The request was unanimously approved.

In favor: Commissioners Law, Evans, Gochnour, Van Tassell, Menlove, Zeenati

Opposed: None

Excused: Commissioner Cramer

US-40; Duchesne West City Limits to Antelope Creek - Funding Addition

Region Three requested approval to add \$3,800,000 of Transportation Solutions funds to the US-40; Duchesne West City Limits to Antelope Creek project to upgrade the preservation treatment to a 1" mill and 2" overlay to add structure to the roadway and help prolong the life of the pavement.

Commissioner Van Tassell moved to approve the request and Commissioner Evans seconded the motion. The request was unanimously approved.

In favor: Commissioners Law, Evans, Gochnour, Van Tassell, Menlove, Zeenati

Opposed: None

Excused: Commissioner Cramer

I-70; Sinbad to Break Test - Funding Addition

Region Four requested approval to add \$1,050,000 of High Volume funds to the I-70; Sinbad to Break Test project to address cost increases related to projects in rural locations and to inflation related to chip seal oil and other construction costs.

Commissioner Law moved to approve the request and Commissioner Van Tassell seconded the motion. The request was unanimously approved.

In favor: Commissioners Law, Evans, Gochnour, Van Tassell, Menlove, Zeenati

Opposed: None

Excused: Commissioner Cramer

SR-259 & SR-260; Pavement Overlay - Funding Addition & Scope Change

Region Four requested approval to add \$1,000,000 of High Volume funds to the SR-259 and SR-260 Pavement Overlay project to address cost increases related to projects in rural locations and inflation related to asphalt, chip seal oil, pedestrian ramps and drainage elements.

Commissioner Van Tassell moved to approve the request and Commissioner Law seconded the motion. The request was unanimously approved.

In favor: Commissioners Law, Evans, Gochnour, Van Tassell, Menlove, Zeenati

Opposed: None

Excused: Commissioner Cramer

US-89; 900 East to 300 North Kanab & US-89A - Funding Addition

Region Four requested approval to add \$850,000 of High Volume funds to the US-89; 900 East to 300 North Kanab & US89A project in order to award the project after bids came in higher than the engineer's estimate.

Commissioner Law moved to approve the request and Commissioner Van Tassell seconded the motion. The request was unanimously approved.

In favor: Commissioners Law, Evans, Gochnour, Van Tassell, Menlove, Zeenati

Opposed: None

Excused: Commissioner Cramer

American Fork at Art Dye Trail - Funding Addition - For Information Only

Bob Pelly, UDOT STIP Coordinator, reviewed MAG's approval to add \$695,000 of MPO funds to the American Fork Art Dye Trail project, after the trail was moved to the other side of the road to avoid potential conflicts with park visitors.

Project Combinations - For Information Only

Bob Pelly reviewed project combinations in Region One.

2023 Programming Workshop Program Values

Bob Pelly requested approval of the proposed program values from the March 2023 Programming Workshop. Commissioner Law moved to approve the request and Commissioner Evans seconded the motion. The request was unanimously approved.

In favor: Commissioners Law, Evans, Gochnour, Van Tassell, Menlove, Zeenati

Opposed: None

Excused: Commissioner Cramer

2023 Programming Workshop Project List - For Information Only

Bob Pelly reviewed the list of proposed project values from programs requiring project level approvals.

Utah Rural Public Transit Program Draft 2023-2024 - For Information Only

Bob Pelly reviewed the proposed 2023-2024 Rural Public Transit Program.

Utah Airport Capital Improvement Program Draft 2024-2028 - For Information Only

Bob Pelly and Matt Maass, Director of Aeronautics, reviewed the draft 2024-2028 Utah Airport Capital Improvement Program.

CORRIDOR PRESERVATION

Charles Stormont, UDOT Right of Way Director, reviewed the Marda Dillree Corridor Preservation budget and obligations and fund tracking.

SR-73; Edge Homes Utah LLC, Saratoga Springs

Charles Stormont requested approval to purchase land in Saratoga Springs which has appraised for \$279,200 and will be used for the widening and expansion of SR-73 through Eagle Mountain.

Commissioner Gochnour moved to approve the request and Commissioner Menlove seconded the motion. The request was unanimously approved.

In favor: Commissioners Law, Evans, Gochnour, Van Tassell, Menlove, Zeenati

Opposed: None

Excused: Commissioner Cramer

Pleasant Grove Interchange: St. Johns Properties, Inc., Pleasant Grove

Charles Stormont requested approval to purchase five parcels of property in Pleasant Grove, adjacent to I-15. The properties have been appraised for a total of \$12,560,600, and will be used for the future Pleasant Grove interchange, which is currently unfunded, but ranks high in prioritization.

Commissioner Van Tassell moved to approve the request and Commissioner Evans seconded the motion. The request was unanimously approved.

In favor: Commissioners Law, Evans, Gochnour, Van Tassell, Menlove, Zeenati

Opposed: None
Excused: Commissioner Cramer

Staffing Approval

Charles Stormont requested approval to expend Marda Dillree Corridor Preservation funds to hire and promote staff, per actions of HB 44 and SB 2, beginning in FY24.

Commissioner Law moved to approve the request and Commissioner Evans seconded the motion. The request was unanimously approved.

In favor: Commissioners Law, Evans, Gochnour, Van Tassell, Menlove, Zeenati

Opposed: None

Excused: Commissioner Cramer

SR-154, BANGERTER HIGHWAY ABANDONMENT AT SALT LAKE AIRPORT

Robert Stewart, UDOT Region Two Director, requested approval of a resolution to abandon a portion of SR-154 (Bangerter Highway), between MPO 24.316 to 24.254, to allow the Salt Lake City Department of Airports to install a new monument titled “The Mighty Five” and perform roadway maintenance in the future. The current lane configuration, capacity and connection to Terminal Drive will remain unchanged.

Commissioner Law moved to approve the request and Commissioner Gochnour seconded the motion. The request was unanimously approved. Commissioners Zeenati, Law, Evans, Gochnour, and Van Tassell, who were all physically present in the room, signed the resolution. Commissioner Menlove gave permission to digitally add her signature to the resolution afterwards.

In favor: Commissioners Law, Evans, Gochnour, Van Tassell, Menlove, Zeenati

Opposed: None

Excused: Commissioner Cramer

INFORMATIONAL ITEMS

Commission Committee Reports

[Commissioner Van Tassell](#) reported on WFRC’s council meeting and complemented their extensive work; [Commissioner Gochnour](#) talked about WFRC’s final approval of the Regional Transportation Plan. [Commissioner Menlove](#) reported on CMPO meetings, and growth and transportation needs in Cache Valley. [Chair Zeenati](#) reported on Community Impact Board and DTAC meetings.

Upcoming Transportation Commission Meetings

- June 22-23, Price
- August 17-18, Ogden
- September 21-22, Duchesne
- November 16-17, Hurricane
- December 14-15, UDOT Complex

Commissioner Evans moved to adjourn the meeting at 10: 22 a.m.



Heather Barthold, Commission Assistant