

MINUTES OF THE SALT LAKE CITY COUNCIL
Tuesday, February 14, 2023

The City Council of Salt Lake City, Utah, met in Work Session on Tuesday, February 14, 2023.

The following Council Members were present:

Ana Valdemoros, Victoria Petro, Daniel Dugan, Amy Fowler, Chris Wharton, Alejandro Puy, Darin Mano

Present Legislative leadership:

Cindy Gust-Jenson – Executive Director, Jennifer Bruno – Deputy Director, Lehua Weaver – Associate Deputy Director

Present Administrative leadership:

Rachel Otto – Chief of Staff, Lisa Shaffer – Chief Administrative Officer

Present City Staff:

Katherine Lewis – City Attorney, Cindy Lou Trishman – City Recorder, DeeDee Robinson – Minutes & Records Clerk, Thais Stewart – Deputy City Recorder, Taylor Hill – Constituent Liaison/Policy Analyst, Allison Rowland – Public Policy Analyst, Andrew Johnston – Director of Homelessness Policy and Outreach, Ben Luedtke – Senior Public Policy Analyst, Blake Thomas – Community & Neighborhoods Director, Danny Walz – Chief Operating Officer RDA, Kristin Riker – Public Lands Department Director, Lorena Rizzo Jenson – Deputy Director Economic Development, Sylvia Richards – Public Policy Analyst, Tim Cosgrove – Community Liaison, Ashley Cleveland – Mayor's Senior Advisor, Tammy Hunsaker – Deputy Director of Community Services, Ruediger Matthes – Community & Neighborhoods Project & Policy Manager, Tony Milner – Housing Stability Director, Jonathan Larsen – Transportation Director, Katie Matheson – Economic Development Manager, Lynn Jacobs – Transportation Engineer

The meeting was called to order at: 3:15 pm.

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Work Session Items

1. Informational: Updates from the Administration ~ 3:00 p.m.
15 min.

The Council will receive information from the Administration on major items or projects in progress. Topics may relate to major events or emergencies (if needed), services and resources related to people experiencing homelessness, active public engagement efforts, and projects or staffing updates from City Departments, or other items as appropriate.

FYI – Project Timeline: (subject to change per Chair direction or Council discussion)

Briefing - Recurring Briefing

Set Public Hearing Date - n/a

Hold hearing to accept public comment - n/a

TENTATIVE Council Action - n/a

Rachel Otto provided information regarding:

COVID-19 Updates

- Cases in the US were down 15% and up 7% in Utah over the last two weeks
- Vaccination/booster information

Rachel Otto indicated COVID-19 updates would no longer be provided after today.

Tim Cosgrove provided information regarding:

Community Engagement Update

- Ways to engage with the City at www.slc.gov/feedback/
- Planning events/projects: Non-complying sign amendments (engagement), Landscape chapter update (engagement)
- Transportation events/projects: West Temple Reconstruction
- Information regarding the Mayor's Office Community Office Hours

Council Member Valdemoros expressed her appreciation for Allison Dupler, Homeless Strategies Outreach Supervisor, for her work with the recent Resource Fairs at Pioneer Park and Library Square and noted the events were well attended and organized.

Rachel Otto and Andrew Johnston provided information regarding:

Homelessness Update

- Homeless Resource Center/overflow providers were increasing capacity and daytime options during the All-Star Weekend
- Rapid Intervention Team (RIT) location information
- Encampment Impact Mitigation (EIM) planned for 990 South 500 West
- Resource Fair held at Library Square on Friday, February 10, 2023, included 16 providers, next Resource Fair planned for Friday, March 10, 2023
- Information regarding the "Miami Model: Sequential Intercept" – identifying the ways different agencies intersect with persons experiencing homelessness and their entry/diversion from the justice system in conjunction with County/State providers

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2. Ordinance: Amending the Parks, Natural Lands, Trails, and Urban Forestry Advisory Board ~ 3:15 p.m.
15 min.

The Council will receive a briefing about an ordinance that would amend the membership of the Parks, Natural Lands, Trails, and Urban Forestry (PNUT) Advisory Board. The ordinance would codify the inclusion of two representatives of Indigenous Tribes or organizations of Utah on the PNUT board, as at-large members. This includes members of, or descendants of, the following tribes: Ute (all bands), Paiute, Goshute, Dine'/Navajo, Shoshoni, Arapaho, Oglala Sioux, Cheyenne River Sioux, Wind River Shoshone, Cherokee, or Rosebud Sioux.

FYI – Project Timeline: (subject to change per Chair direction or Council discussion)

Briefing - Tuesday, February 14, 2023

Set Public Hearing Date - n/a

Hold hearing to accept public comment - n/a

TENTATIVE Council Action - Tuesday, February 21, 2023

Ashley Cleveland and **Kristen Riker** provided information regarding:

- Current membership term: 10 members and three at-large members (currently with one at-large vacancy), representing each council district (and must reside in that council district) with remaining members of the board being appointed as at-large members
- Proposed membership term: at least two at-large members represent indigenous tribes/organizations, and no more than three at-large members may live outside of Salt Lake City boundaries

3. Informational: Salt Lake County Animal Services for Salt Lake City ~ 3:30 p.m.
20 min.

The Council will receive a briefing about the Salt Lake County Animal Services for the City. The contract with Animal Services provides administration, personnel, equipment, and supplies necessary to support a modern, well-equipped animal control department in compliance with applicable laws and standards including, but not limited to; licensing, regulation, controlling and shelter services, and special programs.

FYI – Project Timeline: (subject to change per Chair direction or Council discussion)

Briefing - Tuesday, February 14, 2023

Set Public Hearing Date - n/a

Hold hearing to accept public comment - n/a

TENTATIVE Council Action - n/a

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Sylvia Richards provided an introduction to the briefing.

Talia Butler (Salt Lake County Animal Services Division Director) and **Carrie Sibert** (Salt Lake County Animal Services Liaison & Contract Coordinator) provided information regarding:

Salt Lake County Animal Services 2022 Annual Report

- 2013 was first year as a no-kill shelter – meeting the target ever since – upcoming planned events to celebrate the achievement
- List of services provided by Salt Lake County Animal Services
- Outcomes and indicators; no-kill shelter, public awareness, high quality service and economies of scale, and safe employees
- 2022 Interesting facts and highlights
- 2022 Accomplishments including 14th time winning best in State
- 2022 Summary of Asilomar Stats from January to December 2022 (shelter counts, intake totals, adoptions, etc.)
- Live release rate of 93% (animals leaving the shelter in a positive outcome)
- Intake by species and type
- Field statistics (call types)
- Calls by priority (high vs. low risk)
- Citations/notice of violations and most common violations (no license, no rabies, running at large)
- 2022 Statistics for Urban Wildlife Program
- Highlight outstanding staff
- Details regarding the Animal Care Campus goals – new regional adoption and education center
- Mobile spay and neuter clinic information
- Pet food pantry details
- Free microchipping details
- Licensing details – residents are required by law to license all owned dogs and in some jurisdictions cats and other pets per ordinance
- Upcoming free workshops held on February 23, 2023 and March 9, 2023

Council Members Fowler and Wharton requested more information to provide in Council Member newsletters to promote Animal Service's events and details.

Council Member Dugan spoke regarding unleashed dogs/at-large animals in City parks and sought further discussion with Animal Services on ways to better educate the public and also requested more information on the Eastern Fox Squirrel, being a nuisance to some City neighborhoods, on how to better control the invasive species.

Council Member Puy suggested providing Council Member contact information in Salt Lake County newsletters and having Animal Services share any instructional videos with the Council to provide to City residents via social media.

4. Ordinance: Amending the Salt Lake City Sister Cities Board ~ 3:50 p.m.
20 min.

The Council will receive a briefing about an ordinance that would amend chapter 2.82 of the Salt Lake City Code pertaining to the Salt Lake Sister Cities Board. The purpose of the

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Sister Cities program is to promote peace and unite local and global communities through friendship, economic opportunities, and cultural and educational exchange.

FYI – Project Timeline: (subject to change per Chair direction or Council discussion)

Briefing - Tuesday, February 14, 2023

Set Public Hearing Date - n/a

Hold hearing to accept public comment - n/a

TENTATIVE Council Action - Tuesday, February 21, 2023

Lorena Riffo-Jenson and Katie Matheson provided information regarding:

- History of the SLC Sister Cities Program:
 - Running now for 65 years
 - First established (locally) in 1958 with Matsumoto, Japan, and now expanded to include a total of six cities: Keelung, Taiwan; Chernivsi, Ukraine; Izhevsk, Russia; Trujillo, Peru; Torino, Italy
 - Division of Economic Development was assigned to manage the program in approximately 2017
- Proposed ordinance updates research findings; the ordinance had not been updated for around 20 years, the program could benefit from enhanced responsiveness to new Sister Cities' requests but also better maintenance of current relationships, and opportunities to implement diversity, equity and inclusion on the Board, among other items
- Background research conducted via conversations with various entities including the cities of Alpine, Colorado and San Antonio, Texas as well as Department of State and Visit Salt Lake, among others
- Ordinance changes summarized into three categories: geographic boundaries, Board of Directors and managing new Sister Cities' requests
- Proposed ordinance changes with a review of old ordinance language
- Next steps: Board Members to be appointed and trained, City Task Force – Japanese delegation visit (summer 2023) to include Mayor's Office, Council Staff, Department of Economic Development, and Arts Council – planning to welcome the delegation from Matsumoto, Japan, which included an interest by the delegation to march in the Days of '47 Parade

Council Member Mano inquired about the Board Member term limits possibly limiting the building of a deeper relationship with a sister city, and asked perhaps if there was a way that Board Members could cycle off the voting Board and return to vote again. Katie Matheson spoke in agreement and stated that diplomatic relationships were built on the relationships of people and noted that the Department felt that the balance of having two consecutive four-year terms and allowing those members to become non-voting members in perpetuity, would not limit the ability to continue important relationships.

Council Member Puy inquired about additional budget implications and staffing needs to manage the Board. Lorena Riffo-Jenson said that the Department wanted to ensure, moving forward, that they could convey success to the Council (not overpromise what could not be delivered), therefore bringing forth a budget when prepared with more

TENTATIVE – Informational: Overview of SLC Housing- **TENTATIVE**

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information.

5. **TENTATIVE – Informational: Overview of SLC Housing-Related Programs and Initiatives** TENTATIVE
45 min.

The Administration will give an overview of the many housing-related programs and initiatives offered by Salt Lake City, including how existing efforts in the Division of Housing Stability and the Department of Community & Neighborhoods (CAN) relate to those in the Redevelopment Agency (RDA), as well as how all of these relate to new and upcoming initiatives identified in the Housing SLC Plan and the recently-announced Perpetual Housing Fund.

FYI – Project Timeline: (subject to change per Chair direction or Council discussion)

Briefing - Tuesday, February 14, 2023

Set Public Hearing Date - n/a

Hold hearing to accept public comment - n/a

TENTATIVE Council Action - n/a

Blake Thomas, Danny Walz, and Tammy Hunsaker provided information regarding:

Housing Initiatives Overview

- General plan – Implementation framework, including:
 - City-wide vision
 - City-wide elements
 - Community Land Use elements
 - Land Use Policy
 - Plans – implementation
 - Programs – implementation
- Housing roles and responsibilities, including:
 - Policy and plans
 - Regulatory and financial
 - Direct delivery programs
 - Property development
- Clarification on how Housing SLC (5-year Citywide Housing Plan) and Thriving in Place (Anti-displacement strategies) would work together
- Redevelopment Agency (RDA) role/responsibilities
- Overview of recent affordable housing initiatives that had recently come before the Council/would be coming to the Council over the next several weeks

Council Member Mano, Tammy Hunsaker, Blake Thomas, and Danny Walz discussed the involvement, issues, and reasoning regarding two different departments doing a similar function when it came to City-owned property vs RDA-owned property and the crossover of the two. Council Member Mano said he wanted to ensure that the public (developer community) could see one place to go for requests for proposals (RFPs), one process to go through and that policies that governed disposal of property for both City- and RDA-owned properties were as aligned/overlapping as much as possible.

6. **Informational: Update on the New Five-Year Housing Plan,** ~ 4:55 p.m.

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Housing SLC

40 min.

The Council will receive an update on the progress of the new five-year housing plan, called *Housing SLC*. The City's current housing plan, *Growing SLC*, expires at the end of the fiscal year, and a new housing plan is needed to meet state code requirements.

FYI – Project Timeline: (subject to change per Chair direction or Council discussion)

Briefing - Tuesday, February 14, 2023

Set Public Hearing Date - n/a

Hold hearing to accept public comment - n/a

TENTATIVE Council Action - n/a

Allison Rowland provided an introduction to the update.

Ruedigar Matthes provided information regarding:

Housing SLC Key Findings

- State requirements – Moderate income housing definition and plan requirements
- Details regarding plan coordination – Thriving in Place (TIP) and Housing SLC being complementary and interconnected
- Engagement summary – February to April 2022 TIP Phase I engagement, July to November 2022 Housing SLC engagement
- Engagement highlights – over 6,000 people engaged across TIP & Housing SLC efforts
- Key Finding 1 – rental vacancy rates were low, home sale prices were unaffordable – placing a strain on existing rental housing and causing rents to rise dramatically
- Key Finding 2 – housing prices suggested a shortage of housing supply overall, but especially housing that was deeply affordable (30% of area median income)
- Key Finding 3 – Salt Lake City was the majority renter, and more than half of all renters were cost-burdened, spending more than 30% of their income on housing costs
- Key Finding 4 – a survey of City residents concluded affordable housing and behavioral health services were preferred as solutions for homelessness
- Key Finding 5 – a mismatch between the types of housing the market was producing and the needs of the community
- Key Finding 6 – wages have not kept pace with the cost of living, especially housing-related costs
- Proposed next steps

Council Member Mano requested the list of 20 strategies from the State and inquired how many the City were to select. Ruedigar Matthes said 12 strategies had already been addressed in a year's time with an end goal of 17-18 (well above the six required to meet priority consideration) and would provide the requested list of strategies.

Council Member Petro requested small group meetings regarding this topic for additional discussion before the briefings/public hearings were scheduled.

Informational: Unallocated U.S. Housing and Urban

~ 5:35 p.m.

7. **Development Department (HUD) Program Income Funds**

30 min.

The Council will receive a briefing on unallocated U.S. Housing and Urban Development Department (HUD) program income funds from the Community Development Block Grant or CDBG and Home Investment Partnership programs. The briefing will include eligible uses of the one-time funds, proposed prioritization and next steps.

FYI – Project Timeline: (subject to change per Chair direction or Council discussion)

Briefing - Tuesday, February 14, 2023

Set Public Hearing Date - n/a

Hold hearing to accept public comment - n/a

TENTATIVE Council Action - n/a

Ben Luedtke provided details regarding the budgets that were the focus of the Staff Report (highlighted items): Attachment 1 of Community Development Block Grant (CDBG) eligible use categories for \$5.7 M of program income, and Attachment 2 of HOME Investment Partnership Grant eligible use categories for \$8.6 M of program income.

Tammy Hunsaker and **Tony Milner** provided information regarding:

Housing Stability Dormant Program Income

- Timing and allocation considerations
- CDBG funding-specific considerations
- 2023-2024 CDBG timeliness example
- CDBG eligible map
- HOME funding-specific considerations
- Administration's funding priorities relating to new affordable housing units

Straw Poll: Unanimous support for the proposed target populations of essential workers (to be defined) and extremely low-income residents (30% AMI and below) by providing rental assistance, mortgage assistance, creating new workforce and/or deeply affordable housing units, and funding the small business and industrial facade improvement program. All Council Members present were in favor.

8. **Resolutions: Amending Two Utah Performing Arts Center Interlocal Agreements**

~ 6:05 p.m.

15 min.

The Council will receive a briefing about a resolution that would approve changes to two interlocal agreements between Salt Lake City, the Redevelopment Agency (RDA), and the Utah Performing Arts Center Agency (UPACA), for operation of the George S. and Dolores Dore Eccles Theater. The changes are related to cost increases and funding ongoing maintenance of the facilities.

FYI – Project Timeline: (subject to change per Chair direction or Council discussion)

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Set Public Hearing Date - n/a
Hold hearing to accept public comment - n/a
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Jennifer Bruno indicated this agenda item was discussed during the Redevelopment Agency meeting held earlier today (the information was the same) and would be before the Council at the next Formal Meeting for a vote.

There was no further discussion.

9. Dinner Break ~ 6:20 p.m.
30 min.

FYI – Project Timeline: (subject to change per Chair direction or Council discussion)
Briefing - n/a
Set Public Hearing Date - n/a
Hold hearing to accept public comment - n/a
TENTATIVE Council Action - n/a

10. Ordinance: Local Link Study Update to 2013 Sugar House Circulation Plan ~ 6:50 p.m.
45 min.

The Council will receive a briefing about the proposed update to the 2013 Sugar House Circulation Plan for walking, biking, and public transit within and through the business district. The Local Link study has project and program recommendations, and a Transit Alternatives Analysis evaluating various transit options including streetcar extensions connecting the Sugar House Business District to the Brickyard, Millcreek, and Holladay.

For more information on this item visit <https://tinyurl.com/transportationslc>

FYI – Project Timeline: (subject to change per Chair direction or Council discussion)
Briefing - Tuesday, February 14, 2023
Set Public Hearing Date - Tuesday, February 7, 2023
Hold hearing to accept public comment - Tuesday, February 21, 2023 at 7 p.m.
TENTATIVE Council Action - Tuesday, March 7, 2023

Ben Luedtke provided an introduction to the briefing, noting it was the Council's role to identify the locally preferred routes, whereas the Utah Transit Authority (UTA) was

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in charge of operating/maintaining transit services, and indicated the Planning Commission forwarded a positive recommendation for the Council to adopt the plan.

Lynn Jacobs and **Jon Larsen** discussed the following items with Council Members:

- A Salt Lake County grant was obtained to conduct the analysis
- Joint analysis was led by Salt Lake City that included South Salt Lake, Millcreek, and Holladay cities
- Details of the recommendation for a southern alignment for a future transit route to Millcreek
- Alternatives to widening roadways to accommodate future demand (1300 East, Highland Drive, etc.)
- Lack of justification for a streetcar but improving bus routes instead
- Reasoning for the prolonged time frame of 10-20 years for completion
- Details regarding bus stop elements and issues of some bus stops lacking enhancements (ADA access/covered shelters/etc.), on the west and east sides of the City
- Reasoning for the study being focused on the Millcreek, Holladay, and Sugar House areas

Standing Items

11. Report of the Chair and Vice Chair

Report of Chair and Vice Chair.

Item not held.

12. Report and Announcements from the Executive Director

Report of the Executive Director, including a review of Council information items and announcements. The Council may give feedback or staff direction on any item related to City Council business, including but not limited to;

- Northpoint Small Area Plan Early Advertising; and
- Scheduling Items.

Jennifer Bruno indicated the Council's approval was needed to start early advertising for the Northpointe Small Area Plan, in order to complete action on that plan in March 2023.

All Council Members were in favor.

13. Tentative Closed Session

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The Council will consider a motion to enter into Closed Session. A closed meeting described under Section 52-4-205 may be held for specific purposes including, but not limited to:

- a. discussion of the character, professional competence, or physical or mental health of an individual;
- b. strategy sessions to discuss collective bargaining;
- c. strategy sessions to discuss pending or reasonably imminent litigation;
- d. strategy sessions to discuss the purchase, exchange, or lease of real property, including any form of a water right or water shares, if public discussion of the transaction would:
 - (i) disclose the appraisal or estimated value of the property under consideration; or
 - (ii) prevent the public body from completing the transaction on the best possible terms;
- e. strategy sessions to discuss the sale of real property, including any form of a water right or water shares, if:
 - (i) public discussion of the transaction would:
 - (A) disclose the appraisal or estimated value of the property under consideration; or
 - (B) prevent the public body from completing the transaction on the best possible terms;
 - (ii) the public body previously gave public notice that the property would be offered for sale; and
 - (iii) the terms of the sale are publicly disclosed before the public body approves the sale;
- f. discussion regarding deployment of security personnel, devices, or systems; and
- g. investigative proceedings regarding allegations of criminal misconduct.

A closed meeting may also be held for attorney-client matters that are privileged pursuant to Utah Code § 78B-1-137, and for other lawful purposes that satisfy the pertinent requirements of the Utah Open and Public Meetings Act.

Item not held.

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Meeting adjourned at: 6:50 pm.

Minutes Approved: April 18, 2023.

City Council Chair – Darin Mano

City Recorder – Cindy Trishman

Please refer to Meeting Materials (available at www.data.slc.gov by selecting Public Body Minutes) for supportive content including electronic recordings and comments submitted prior to or during the meeting. Websites listed within the body of the Minutes may not remain active indefinitely.

This document along with the digital recording constitutes the official minutes of the City Council Work Session meeting held Tuesday, February 14, 2023 and is not intended to serve as a full transcript. Please refer to the electronic recording for entire content pursuant to Utah Code §52-4-203.