

REQUEST FOR COUNCIL ACTION

SUBJECT: LETTER TO THE UTAH DEPARTEMENT OF TRANSPORTATION (UDOT) REQUESTING CONSIDERATION OF JURISDICTIONAL TRANSFER OF ROADWAYS

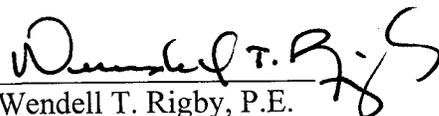
SUMMARY: Consider approving and authorizing the Mayor to sign a letter requesting that UDOT consider various options for 'jurisdictional transfers' of roadways within the City of West Jordan. These are further described in the 'Background Discussion' section of this report.

FISCAL:
IMPACT: None

STAFF RECOMMENDATION:
Staff recommends that City Council approve the content of the letter and authorize the Mayor to sign the letter to UDOT requesting their consideration of options for jurisdictional transfers of roadways within the City of West Jordan.

MOTION RECOMMENDED:
I move to approve Resolution 14-50 authorizing the Mayor to execute the Jurisdictional Transfer request letter to UDOT.

Prepared by:


Wendell T. Rigby, P.E.
Director of Public Works

Recommended by:


Richard E. Davis
City Manager

BACKGROUND DISCUSSION:

On March 3, 2014, the Mayor, City Manager and City staff met with Nathan Lee, UDOT Region 2 Director and Brian Adams, UDOT Region 2 Deputy Director to discuss the possibility and process for transferring ownership of various roadways within the City.

Mr. Lee provided copies of the UDOT's process and State code (see Attachment A to this report) regarding these issues to the City. He further indicated that the first step in initiating the process was for the City to prepare a letter to the UDOT Region 2 Director making a formal request for UDOT's consideration. UDOT and the City would then go through a process as outlined in State code sections 72-4-102 and 72-4-102.5 and determine if these transfer options met the code requirements.

The options the City is requesting UDOT consider include:

1. UDOT assumes ownership of 9000 South, from Redwood Road to 5600 West – The City is requesting that UDOT evaluate taking over ownership of this portion of 9000 South as it will now act as a major arterial connector between I-15 and Mountain View Highway. With the completion of the Mountain View Highway, 9000 South will continue to increase in traffic volumes, resulting in substantial operations and maintenance costs which are not the responsibility of the City of West Jordan and should be borne by UDOT. Please see the 'blue' line on the attached map which shows this portion of roadway.
2. UDOT assumes ownership of 7800 South from Jordan Landing Blvd. to SR-111, the City assumes ownership of Old Bingham Highway from Jordan Landing Blvd. to 5600 West - The City is requesting that UDOT evaluate assuming ownership of this portion of 7800 South as it will now act as a major arterial connector between Bangerter Highway and Mountain View Highway. It will also act as a major arterial collector between Mountain View Corridor, now that the Mountain View Highway is complete. With the completion of the Mountain View Highway, 7800 South will continue to increase in traffic volumes, resulting in significant operations and maintenance costs which should be the responsibility of UDOT. In exchange for UDOT taking over responsibility for these two sections of 7800 South, the City would take ownership of New Bingham Highway from Jordan Landing Blvd. to 5600 West. Please see the 'green' line on the attached map which indicates this portion of roadway.
3. Exchanging Ownership of 9000 South, from Redwood Road to 5600 West for 7800 South, from Redwood Road to 5600 West. – An alternative to Option Nos. 1 and 2 listed above, the City would request that UDOT to take over ownership of this portion of 9000 South in exchange for the City taking over ownership of 7800 South from Redwood Road to Jordan Landing Blvd. and New Bingham Highway from Jordan Landing Blvd. to 5600 West, which are currently UDOT roadways. Please see the 'blue' and 'red' lines on the attached map which indicates these portions of roadways.

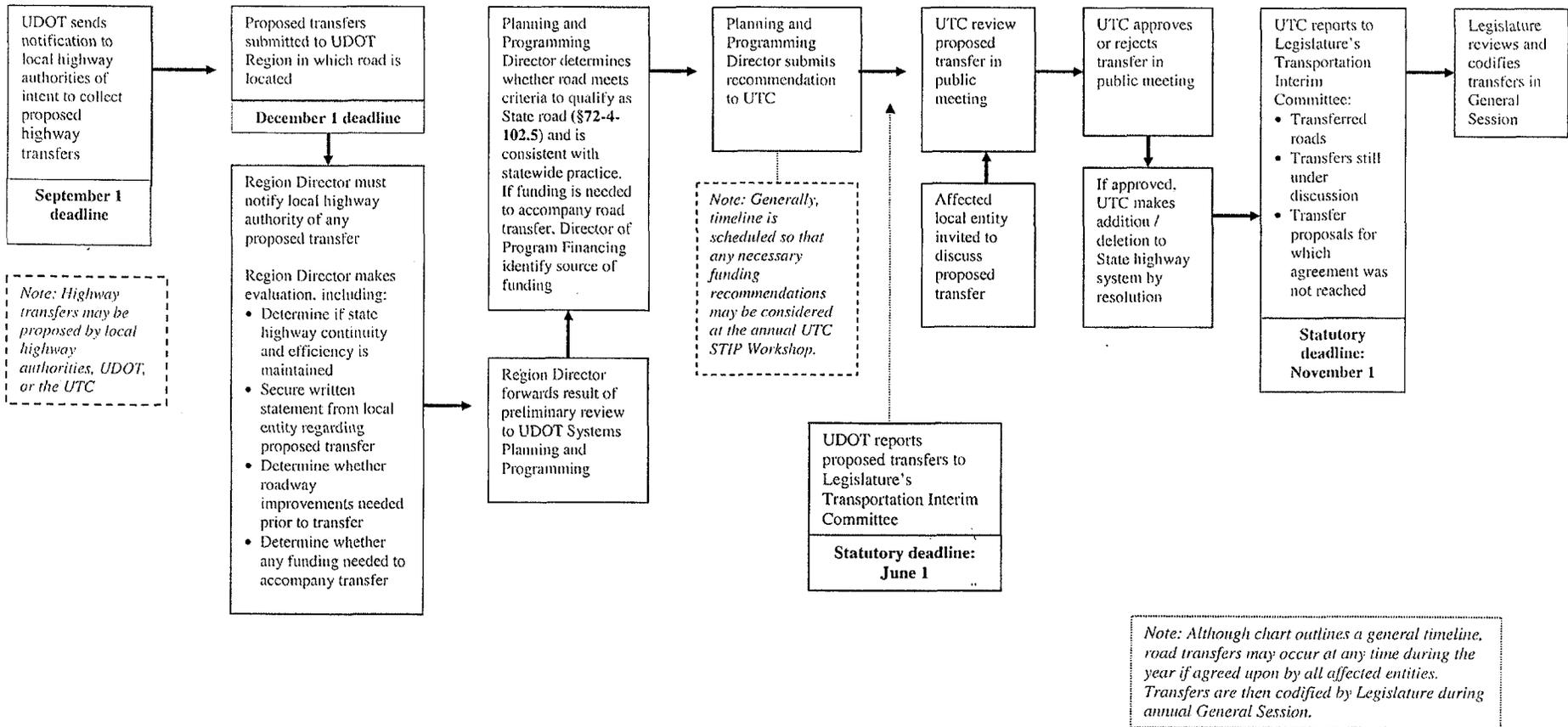
The City is also requesting UDOT to form a partnership for evaluation of these options in

accordance with State Code sections 72-4-104 and 72-4-102.5. Staff is proposing a 50/50 split of engineering costs to complete this evaluation. This issue would be brought back to the City Council at a later date as part of a Professional Services Agreement approval.

Also discussed at the meeting were issues related to the roadway surface condition of 9000 South between 4800 West and 5600 West. Staff is investigating options for funding a design of this roadway reconstruction and will present that information to the Council at a later date. The intent would be to attempt to design and reconstruct this portion of roadway during this calendar year, but we have yet to obtain the funding required and have not yet defined the timeline required to complete this work.

Attachment A

State Highway Transfer Process



UTC = Utah Transportation Commission

UDOT = Utah Department of Transportation

**72-4-102. Additions to or deletions from state highway system --
Designation of highways as state highways between sessions.**

(1) (a) The Legislature may add to or delete highways or sections of highways from the state highway system.

(b) The department shall annually submit to the Legislature a list of highways or sections of highways the commission recommends for addition to or deletion from the state highway system.

(c) All recommendations under Subsection (1)(b) shall be based on:

- (i) the criteria for state highways under Section 72-4-102.5;
- (ii) funding and operational considerations identified under Subsection (3);
- (iii) efficiency of highway operations and maintenance; and
- (iv) other factors the commission determines are appropriate, in consultation

with the department and the highway authorities involved in the transfer.

(2) Between general sessions of the Legislature, highways may be designated as state highways or deleted from the state highway system if:

(a) approved by the commission in accordance with:

- (i) the criteria for state highways under Section 72-4-102.5;
- (ii) funding and operational considerations identified under Subsection (3);
- (iii) efficiency of highway operations and maintenance; and
- (iv) other factors the commission determines are appropriate, in consultation

with the department and the highway authorities involved in the transfer;

(b) a deletion is agreed upon by all highway authorities involved in the transfer;

and

(c) the highways are included in the list of recommendations submitted to the Legislature in the next year for legislative approval or disapproval.

(3) All highway authorities involved in a highway transfer under this section shall consider available highway financing levels and operational abilities for the maintenance and construction of a transferred highway.

(4) (a) The department shall no later than June 30 report to the Transportation Interim Committee of the Legislature any proposed additions to or deletions from the state highway system whether proposed by the department or another highway authority.

(b) The commission shall submit to the Transportation Interim Committee of the Legislature on or before November 1 of each year:

- (i) the list of highways recommended for transfer under Subsection (1);
- (ii) a list of potential additions to or deletions from the state highway system that are currently under consideration; and

(iii) a list of additions to or deletions from the state highway system that were proposed but not agreed to by the affected highway authorities.

(c) The recommendations shall include:

(i) any fiscal and funding recommendations of each highway authority involved in the transfer of a highway or section of a highway; and

(ii) a cost estimate, fiscal analysis, and funding recommendation, or recommendation for further study from the Office of the Legislative Fiscal Analyst.

(5) (a) In accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking Act, the commission shall make rules, in consultation with the department and local

highway authorities, establishing a process for a highway authority to propose an addition to or deletion from the state highway system.

(b) The rules established under Subsection (5)(a) shall include provisions for:

(i) notification to highway authorities of the department's intent to:

(A) collect proposed additions to or deletions from the state highway system;

and

(B) report the proposals to the Transportation Interim Committee as required under Subsection (4)(a);

(ii) public comment regarding a proposed addition to or deletion from the state highway system under this section during a commission meeting held under Section 72-1-302;

(iii) notification to any affected highway authority of an addition to or deletion from the state highway system under consideration prior to the meeting held under Subsection (5)(b)(ii); and

(iv) opportunity for a highway authority to initiate consideration of additions to or deletions from the state highway system by the commission.

Amended by Chapter 382, 2008 General Session

72-4-102.5. Definitions -- Rulemaking -- Criteria for state highways.

(1) As used in this section:

(a) "arterial highway" has the same meaning as provided under the Federal Highway Administration Functional Classification Guidelines;

(b) "collector highway," "collector road," or "collector street" has the same meaning as provided under the Federal Highway Administration Functional Classification Guidelines;

(c) "local street" or "local road" means a highway that is not an arterial highway or a collector highway and that is under the jurisdiction of a county or municipality;

(d) "major collector highway," "major collector road," or "major collector street" has the same meaning as provided under the Federal Highway Administration Functional Classification Guidelines;

(e) "minor collector road" or "minor collector street" has the same meaning as provided under the Federal Highway Administration Functional Classification Guidelines;

(f) "minor arterial highway" or "minor arterial street" has the same meaning as provided under the Federal Highway Administration Functional Classification Guidelines;

(g) "principal arterial highway" has the same meaning as provided under the Federal Highway Administration Functional Classification Guidelines;

(h) "rural area" has the same meaning as provided under the Federal Highway Administration Functional Classification Guidelines;

(i) "tourist area" means an area of the state frequented by tourists for the purpose of visiting national parks, national recreation areas, national monuments, or state parks; and

(j) "urban area" has the same meaning as provided under the Federal Highway Administration Functional Classification Guidelines.

(2) (a) Subject to the provisions of Title 72, Chapter 3, Highway Jurisdiction and Classification Act, and this chapter, a state highway shall meet the criteria provided under this section.

(b) The highway authorities of this state or their representatives shall cooperate to match the criteria provided under this section with the state highways designated under this title.

(c) The primary function of state highways is to provide for the safe and efficient

movement of traffic, while providing access to property is a secondary function.

(d) The primary function of county and municipal highways is to provide access to property.

(e) For purposes of this section, if a highway is within 10 miles of a location identified under this section, the location is considered to be served by that highway.

(3) A state highway shall:

(a) serve a statewide purpose by accommodating interstate movement of traffic or interregion movement of traffic within the state;

(b) primarily move higher traffic volumes over longer distances than highways under local jurisdiction;

(c) connect major population centers;

(d) be spaced so that:

(i) all developed areas in the state are within a reasonable distance of a state highway;
and

(ii) duplicative state routes are avoided;

(e) provide state highway system continuity and efficiency of state highway system operation and maintenance activities;

(f) include all interstate routes, all expressways, and all highways on the National Highway System as designated by the Federal Highway Administration under 23 C.F.R. Section 470, Subpart A, as of January 1, 2005; and

(g) exclude parking lots, driving ranges, and campus roads.

(4) In addition to the provisions of Subsection (3), in rural areas a state highway shall:

(a) include all minor arterial highways;

(b) include a major collector highway that:

(i) serves a county seat;

(ii) serves a municipality with a population of 1,000 or more;

(iii) serves a major industrial, commercial, or recreation areas that generate traffic volumes equivalent to a population of 1,000 or more;

(iv) provides continuity for the state highway system by providing major connections

between other state highways;

(v) provides service between two or more counties; or

(vi) serves a compelling statewide public safety interest; and

(c) exclude all minor collector streets and local roads.

(5) In addition to the provisions of Subsection (3), in urban areas a state highway shall:

(a) include all principal arterial highways;

(b) include a minor arterial highway that:

(i) provides continuity for the state highway system by providing major connections between other state highways;

(ii) is a route that is expected to be a principal arterial highway within 10 years; or

(iii) is needed to provide access to state highways; and

(c) exclude all collector highways and local roads.

(6) In addition to the provisions of Subsections (3) and (4), in tourist areas, a state highway:

(a) shall include a highway that:

(i) serves a national park or a national recreational area; or

(ii) serves a national monument with visitation greater than 100,000 per year; or

(b) may include a highway that:

(i) serves a state park with visitation greater than 100,000 per year; or

(ii) serves a recreation site with visitation greater than 100,000 per year.

(7) (a) In accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking Act, the department shall make rules:

(i) establishing and defining a functional classification of highways for the purpose of implementing this section;

(ii) defining and designating regionally significant arterial highways; and

(iii) establishing an access management policy consistent with the functional classification of roadways.

(b) The definitions under Subsection (7)(a) shall provide a separate functional classification system for urban and rural highways recognizing the unique differences in the character of services provided by urban and rural highways.

(c) The rules under Subsection (7)(a):

(i) shall conform as nearly as practical to the Federal Highway Administration Functional Classification Guidelines; and

(ii) may incorporate by reference, in whole or in part, the federal guidelines under Subsection (7)(c)(i).

Amended by Chapter 382, 2008 General Session

THE CITY OF WEST JORDAN, UTAH

A Municipal Corporation

RESOLUTION NO. 14-50

A RESOLUTION AUTHORIZING THE EXECUTION BY THE MAYOR OF A LETTER TO THE UTAH DEPARTMENT OF TRANSPORTATION (UDOT) REQUESTING THEIR CONSIDERATION OF JURISDICTIONAL TRANSFERS OF PORTIONS OF 9000 SOUTH AND 7800 SOUTH

Whereas, the City Council of the City of West Jordan has reviewed The Letter to UDOT requesting consideration of Jurisdictional Transfer options for transferring ownership of 9000 South, from Redwood Road to 5600 West, 7800 South, from Jordan Landing Blvd. to SR-111 and Old Bingham Highway as indicated in the Mayor's letter to the UDOT Region 2 Director dated March 13, 2014.

Whereas, the City Council of the City of West Jordan desires that said Letter be executed by the Mayor; and

Whereas, the Mayor is authorized to execute the Letter.

NOW, THEREFORE, IT IS RESOLVED BY THE CITY COUNCIL OF WEST JORDAN, UTAH, THAT:

Section 1. The Mayor is hereby authorized and directed to execute the Letter to UDOT requesting consideration of Jurisdictional Transfers of roadways dated March 13, 2014.

Section 2. This Resolution shall take effect immediately upon passage.

Adopted by the City Council of West Jordan, Utah, this 12th day of March, 2014.

CITY OF WEST JORDAN

By: _____
Mayor Kim V. Rolfe

ATTEST:

Melanie S. Briggs, City Clerk/Recorder

Res. 14-50

Voting by the City Council

"AYE"

"NAY"

Jeff Haaga

Judy Hansen

Chris McConnehey

Chad Nichols

Ben Southworth

Justin D. Stoker

Mayor Kim V. Rolfe



March 13, 2014

Nathan Lee, P.E.
Region 2 Director
Utah Department of Transportation
2010 South 2760 West
Salt Lake City, Utah 84104

Re: Request for Consideration of Jurisdictional Transfer of Roadways

We appreciate you and Brian Adams taking the time to meet with us today and discuss the possibility of completing a jurisdictional transfer of several roadways in the City of West Jordan.

As we discussed, the City is requesting that the Utah Department of Transportation (UDOT) evaluate the following options for jurisdictional transfer of roadways:

1. UDOT assumes ownership of 9000 South, from Redwood Road to 5600 West – The City is requesting that UDOT evaluate assuming ownership of this portion of 9000 South as it will now act as a major arterial connector between I-15 and Mountain View Highway. With the completion of the Mountain View Highway, 9000 South will continue to increase in traffic volumes, resulting in substantial operations and maintenance costs which are not the responsibility of the City of West Jordan and should be borne by UDOT. Please see the ‘blue’ line on the attached map which shows this portion of roadway.
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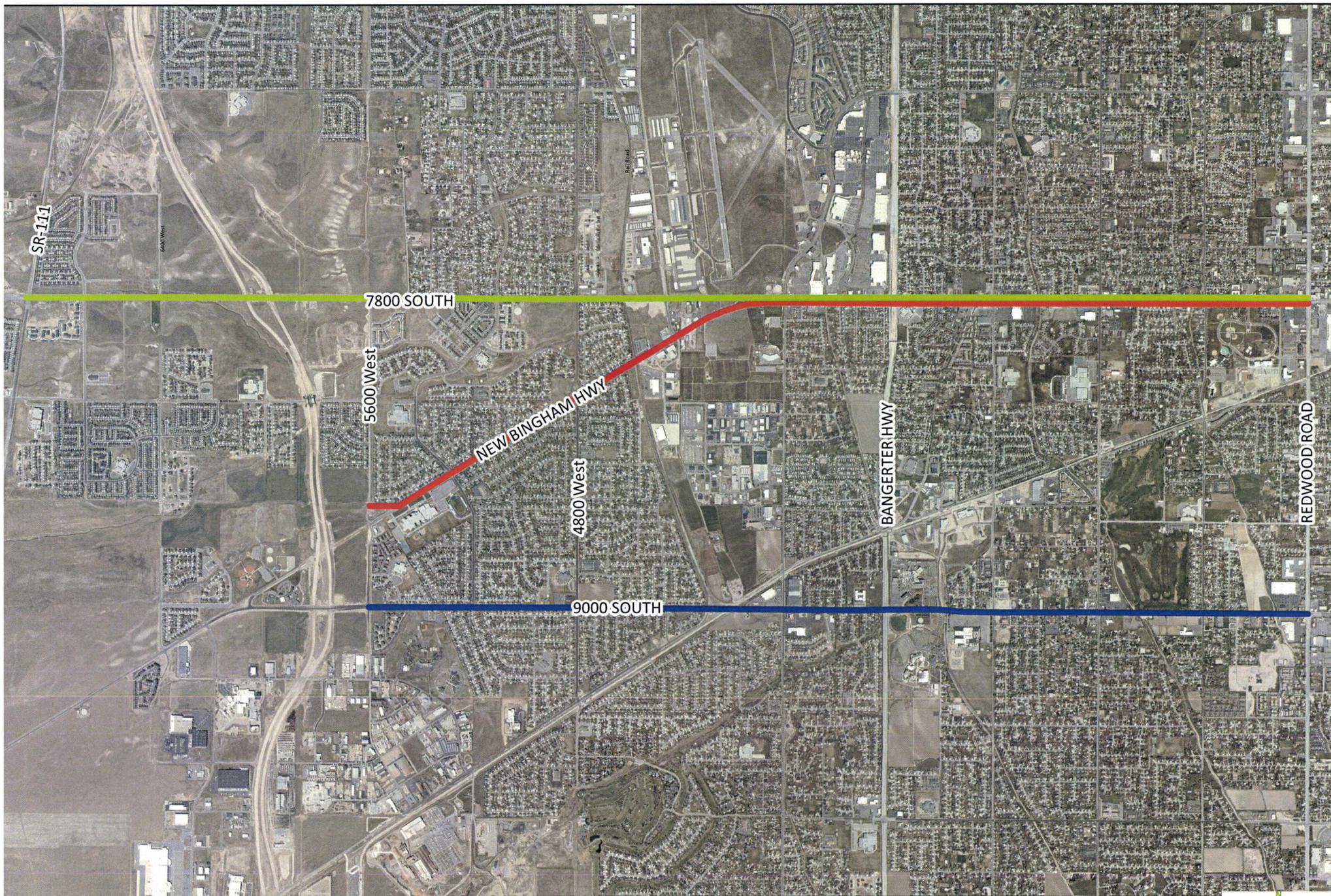
The City is also requesting to form a partnership for evaluation of these options in accordance with State Code sections 72-4-104 and 72-4-102.5 which are attached. We would propose a 50/50 split of engineering costs to complete this evaluation.

Again, we want to thank you for your time today and ask that you accept this letter as the City's official request for consideration of these three options for jurisdictional transfer of roadways. Please let me know if you have any questions.

Sincerely,

Kim V. Rolfe
Mayor, City of West Jordan

cc: Rick Davis, City Manager
Wendell Rigby, Director of Public Works
David Murphy, Manager of Capital Improvement Programs



7800 SOUTH FROM REDWOOD TO NEW BINGHAM HWY TO 5600 WEST (25,192 FEET) 

9000 SOUTH FROM REDWOOD TO 5600 WEST (23,750 FEET) 

7800 SOUTH FROM REDWOOD TO SR-111 (32,410 FEET) 

All Locations Approximate
Not For Use As Legal Property Description
or Engineering Design Purposes
Some Items Subject to Change Without Notice

