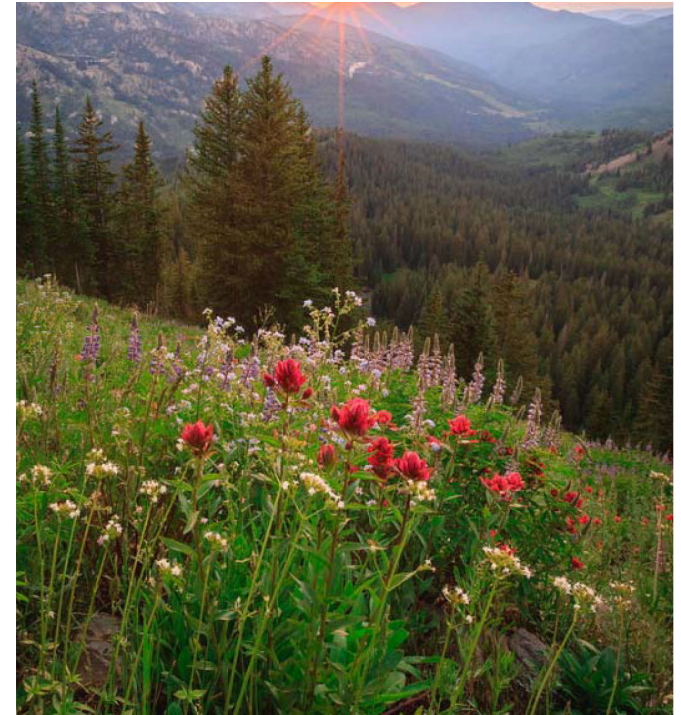




G R E A T E R   S A L T   L A K E  
**Municipal Services**  
**District**



# HISTORY AND OVERVIEW

## 2023

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# HISTORY

## Greater Salt Lake Municipal Services District (MSD)

---

### Unincorporated-area problems

- Shrinking tax base from incorporations and annexations
- Community identity suffering through loss of land area
- No community border protection
- No local control

### “Community Preservation” proposal

- Conceptualized by County Mayor Ben McAdams
- Consultation and refinement with elected officials and community leaders
- Legislation authorizing metro townships, the MSD and an election



G R E A T E R   S A L T   L A K E

**Municipal Services  
District**

# HISTORY Page 2

## Greater Salt Lake Municipal Services District (MSD)

---

County council created the MSD on  
September 15, 2015

Independent “local district” under Utah Law



G R E A T E R   S A L T   L A K E  
**Municipal Services**  
**District**

### Purpose

The MSD provides municipal services to  
its member communities

- To unincorporated areas in 2015-16
- To municipalities and the unincorporated areas starting in January 2017
- Includes all municipal services formerly provided by Salt Lake County
  - This did not affect county-wide services

The MSD does not provide police, fire or sanitation services

# HISTORY Page 3

## Greater Salt Lake Municipal Services District (MSD)

---

### November 2015 General Election

#### **Voters in Copperton, Emigration Canyon, Kearns, Magna, Millcreek and White City voted whether to:**

- Become metro townships served by the MSD, or
- Become cities

#### **Voters in unincorporated islands voted whether to:**

- Annex to adjacent city, or
- Remain unincorporated

#### **Voter information and engagement**

- Salt Lake County council and mayor held 30+ town halls and public hearings in 2015
- Information mailed to every voter

#### **2015 Election Result**

- Millcreek voters chose city
  - Millcreek withdrew from the MSD in July 2017
- Copperton, Emigration Canyon, Kearns, Magna and White City voters chose metro township
- Most unincorporated island voters rejected annexation

**The Town of Brighton incorporated in January 2020 as an MSD member**



GREATER SALT LAKE  
**Municipal Services  
District**

# HISTORY Page 4

## Greater Salt Lake Municipal Services District (MSD)

---

### MSD is governed by a Board of Trustees

- The county council served as the board in 2015-16
- 5 mayors and 2 council members now comprise the board
- Board voting and quorum determination are weighted by population
- Board sets policy and adopts the budget
- General manager reports to the board and directs district operations

### The MSD initially contracted with the county for all municipal services

- MSD took over Planning and Development, Finances and Human Resources in 2019
- MSD now contracts with the county and a nonprofit for other services



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**Municipal Services  
District**

## METRO TOWNSHIPS

- A new type of Utah municipality
  - Cities, towns and metro townships
  - Same responsibilities as other municipalities

### 5-member councils elected by voters

- Each council then selects a mayor from its members
- All Utah municipal elections are held during odd-numbered years (Exception: the first metro township election was in 2016)
- Initial councils and mayors took office in January 2017
- Kearns and Magna councils are elected from geographic districts
- Copperton, Emigration Canyon and White City councils are elected at-large



G R E A T E R   S A L T   L A K E

**Municipal Services  
District**

23 Municipalities  
in Salt Lake  
County

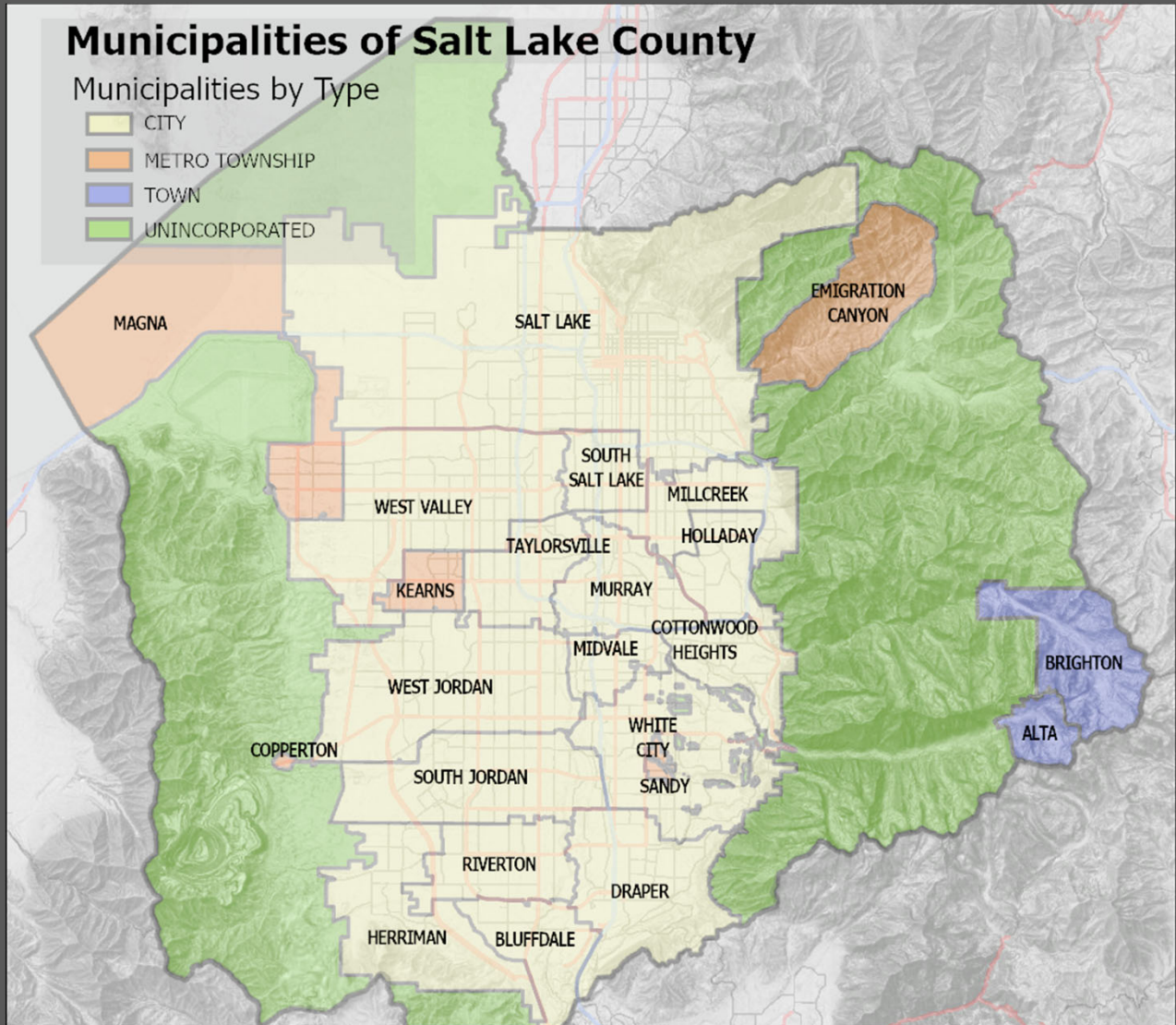
16 Cities

5 Metro  
Townships

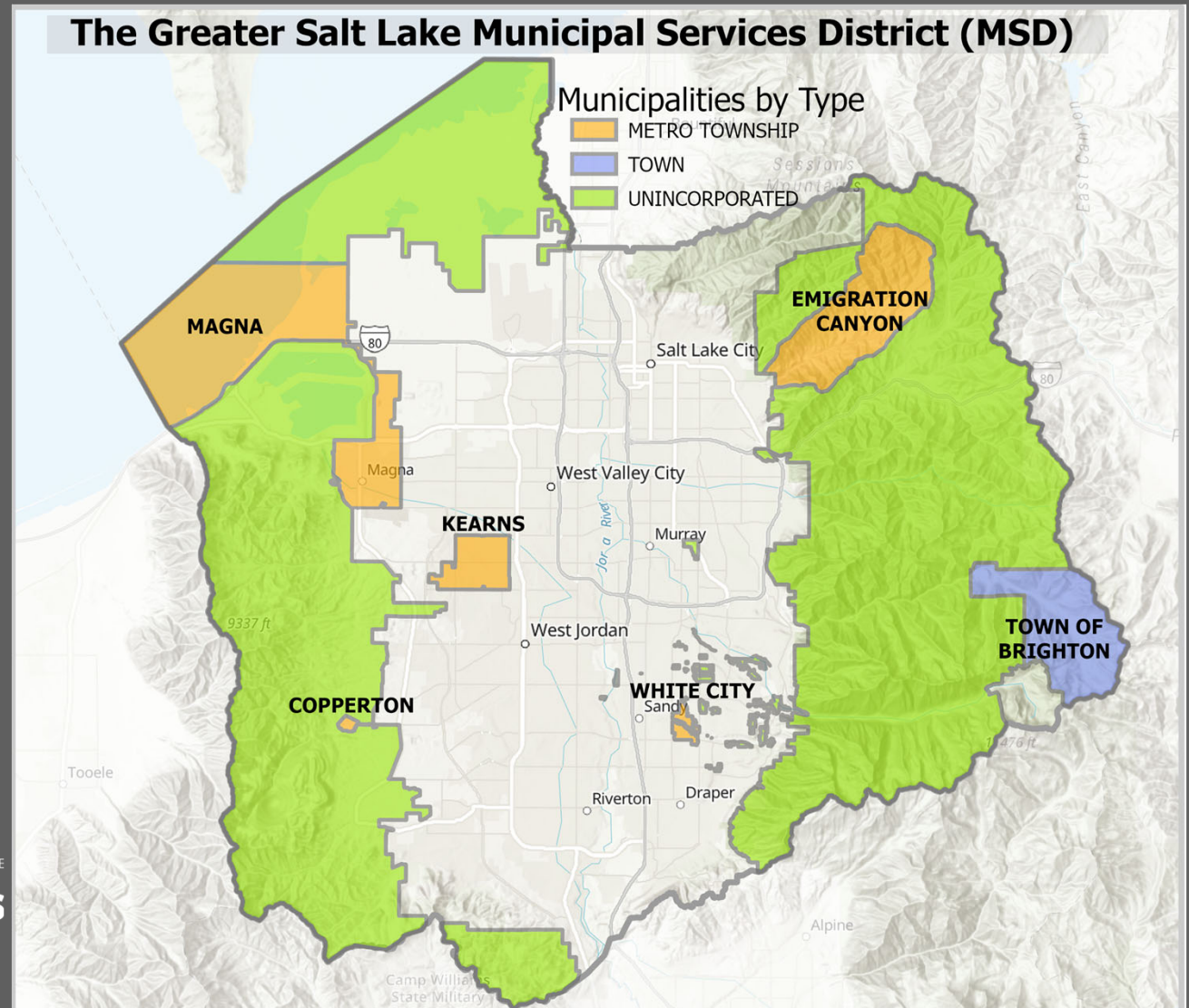
2 Towns



GREATER SALT LAKE  
**Municipal Services  
District**



# MSD Municipalities and Unincorporated Areas



GREATER SALT LAKE  
**Municipal Services  
District**

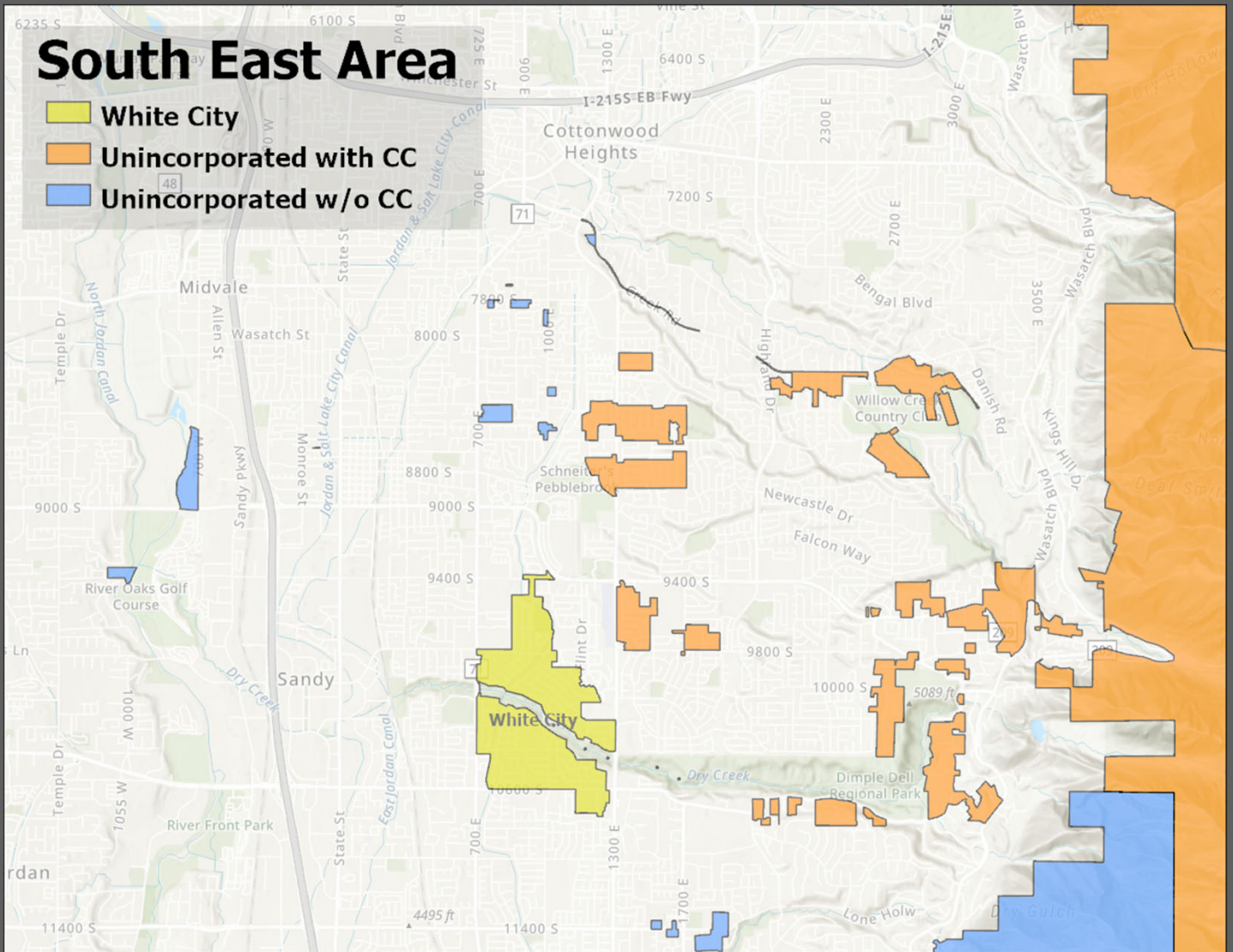


# Southeast Area:

White City Metro  
Township

Unincorporated  
Areas With  
Community Councils








Unincorporated  
Areas Without  
Councils



GREATER SALT LAKE  
**Municipal Services  
District**

# MSD Population 2022: 85,677\*

## Member Entities:

Town of Brighton	Copperton Metro Township	Emigration Canyon Metro Township	Kearns Metro Township	Magna Metro Township	White City Metro Township	County Unincorporated Area
436	829	1,467	36,747	29,226	5,526	10,656
						

\* 2020 U.S. Census data

# Unincorporated Area Population 2020: 11,454\*

## Community Councils:

Big Cottonwood Community Council	Granite Community Council	Sandy Hills Community Council	Willow Canyon Community Council	Willow Creek Community Council
				

G R E A T E R   S A L T   L A K E

# Municipal Services District

\*2020 U.S. Census data

# MSD Governance

## Board of Trustees



Keith Zuspan  
Brighton  
Council  
Member



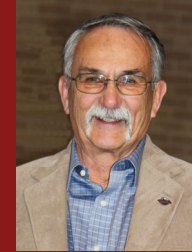
Sean Clayton  
Copperton  
Mayor



Joe Smolka  
Emigration  
Canyon  
Mayor  
(Chair)



Kelly Bush  
Kearns  
Mayor



Dan Peay  
Magna  
Mayor



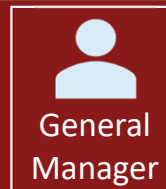
Laurie  
Stringham  
County  
Council  
Member



Paulina Flint  
White City  
Mayor  
(Vice Chair)

G R E A T E R S A L T L A K E

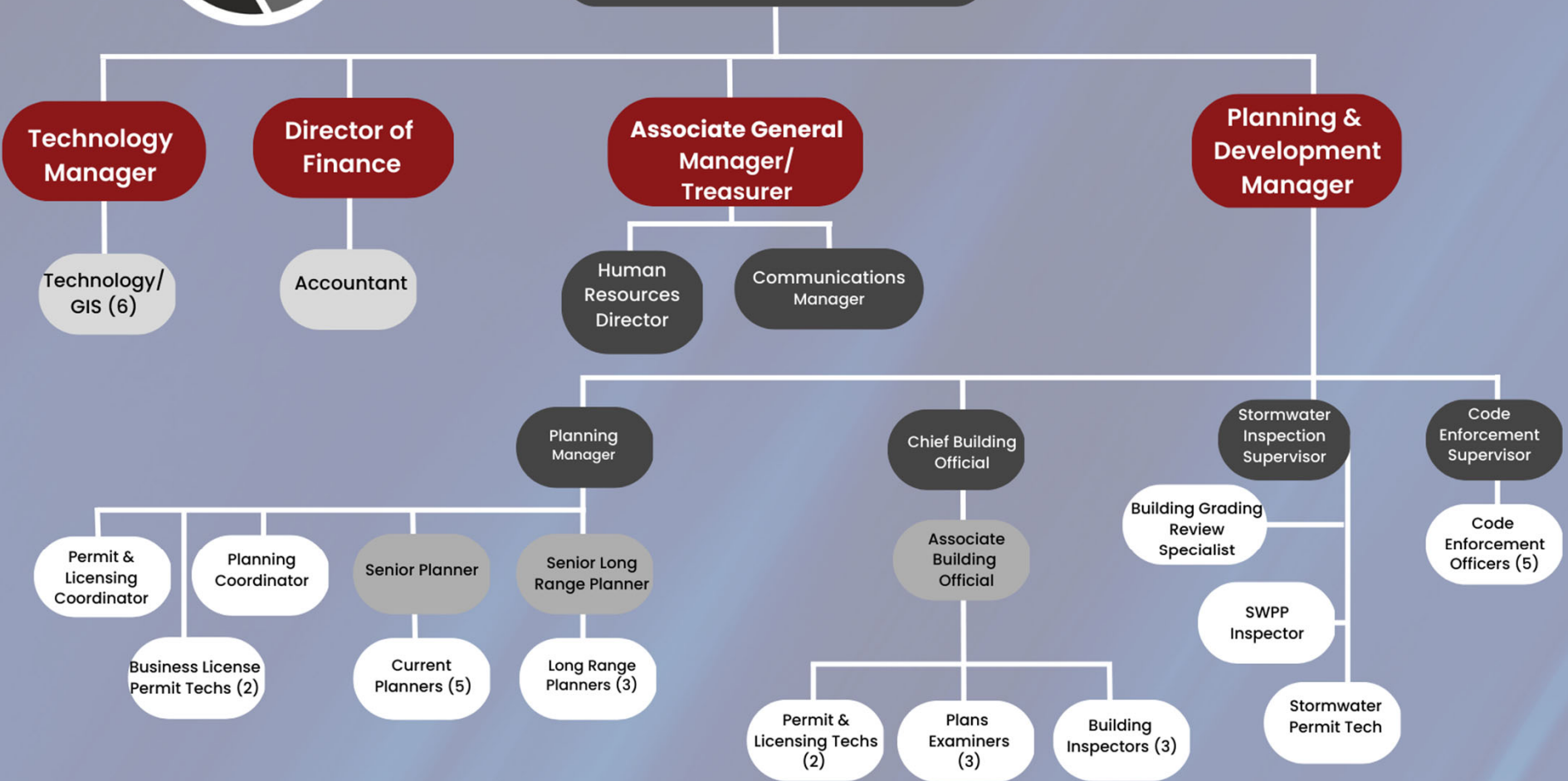
# Municipal Services District





# MSD ORGANIZATIONAL STRUCTURE

## GENERAL MANAGER



# MSD MUNICIPAL SERVICES

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## Provided directly by the MSD

- Administration
- Planning and Development Services
- Fiscal Management
- Human Resources



GREATER SALT LAKE  
**Municipal Services  
District**

## Contracted to Salt Lake County

- Public Works Operations
- Engineering
- Parks
- Animal Services
- Justice Court
- Municipal Prosecution

## Contracted to Salt Lake Legal Defenders Association

- Indigent Legal Defense

# MSD MUNICIPAL SERVICES

Services provided by Public Works Operations

---

- **Street maintenance**

- Asphalt overlays, slurry seals, milling, and chip seals
- Pothole patching and crack seals
- Road striping
- Pavement management

- **Streetlights**

- **Traffic signals**

- **Safety signals and indicators**

- **Snow Plowing**

- Also snow shoveling near municipal facilities

- **Storm Water Maintenance**

- Storm drainage facilities
- Water quality
- Street sweeping

- **Code Enforcement Support**

- Cleanup of weeds, debris, etc., in support of code enforcement

**MSD Members**

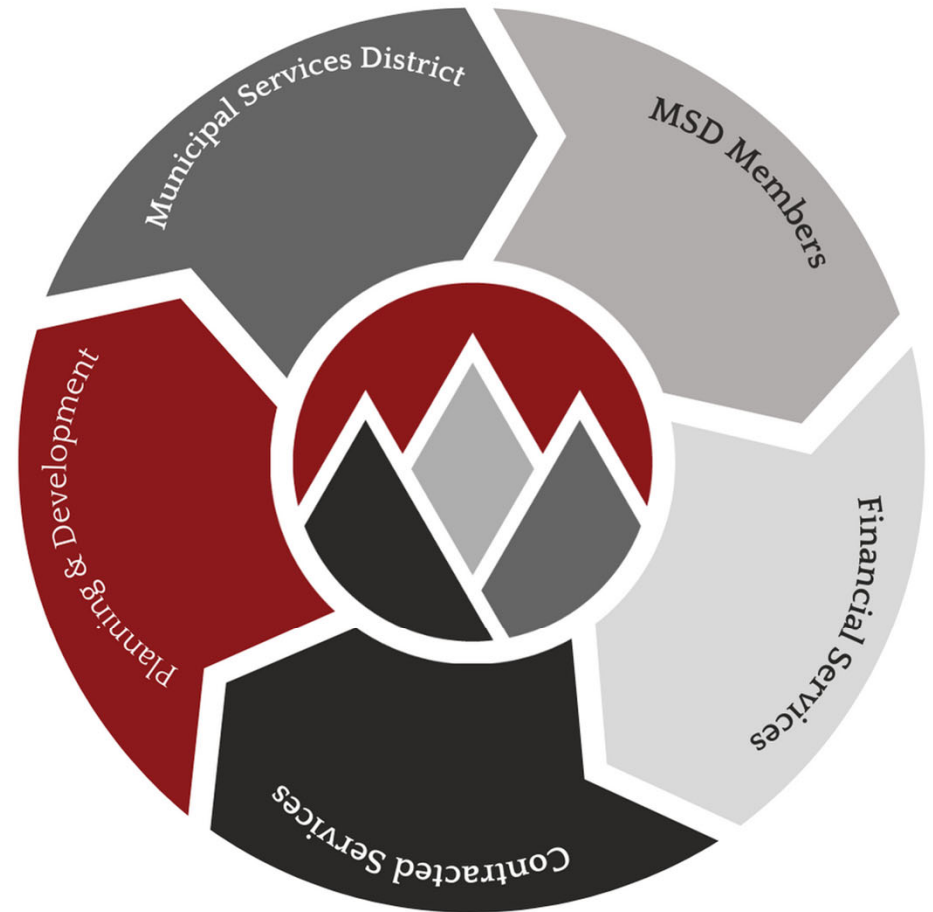
Brighton  
Copperton  
Emigration Canyon  
Kearns  
Magna  
White City  
Unincorporated

**Contracted Services**

Public Works Operations  
Engineering  
Animal Services  
DA Prosecution  
Indigent Legal  
Justice Courts

**Planning & Development**

Permitting & Licensing  
Current Planning  
Long Range Planning  
Building Inspections  
Code Enforcement  
Plans Review  
Stormwater & Grading Control





# 2023 MSD Adopted Budget All Funds

	MSD/ General Fund	Capital Impr	Debt Service Fund	Brighton	Copperton	Copperton Cemetery	Emigration Canyon	Kearns	Kearns Beer Tax	Magna	Pleasant Green (Magna) Cemetery	Magna Communities that Care	White City	Unincorporated	Total
<b>REVENUES</b>															
Sales taxes				625,000	105,000		285,000	6,300,000		5,200,000	-		865,000	4,800,000	18,180,000
Cable TV Franchise Fees				-			-							250,000	250,000
Transportation Sales Tax (58136)				62,000	10,000		27,000	570,000		472,000			80,000	475,000	1,696,000
Class B&C Road Funds and Road Tax				16,000	35,000		96,000	1,400,000		1,100,000			225,000	2,700,000	5,572,000
State Liquor				5,000			800		25,000			17,000	2,800		50,600
Planning and Zoning Fees				100,000	4,150		22,500	184,000		1,101,000	-		36,000	230,000	1,677,650
Charges for Services				20,000	700	7,000	7,000	20,000		550,000	40,000		26,000	35,000	705,700
Fines and Forfeitures				800	3,700		5,000	150,000		180,000	-		31,500	45,000	416,000
Interest and other	150,000	50,000		-	1,500	3,001	-	10,000		22,000	2,000		2,200	30,000	270,701
Grants		3,757,281								200,000		105,333			4,062,614
Grants paid directly to contractors		20,328,300													20,328,300
CARES and ARPA		6,278,086					12,000	2,296,669							8,586,755
Use of Restricted Funds		130,000													130,000
Contributions from Fund Balance (Encumbered)		16,910,141													16,910,141
Contributions from Fund Balance	6,794,561	16,530,295													23,324,856
	6,944,561	63,984,103	-	828,800	160,050	10,001	455,300	10,930,669	25,000	8,825,000	42,000	122,333	1,268,500	8,565,000	102,161,317
				1,305,950	341,050	18,001	698,900	11,468,669	25,000	9,757,680	84,000	226,833	1,653,489	9,133,488	
<b>EXPENSES</b>															
Administration	2,127,546			477,150	181,000	8,000	243,600	538,000		932,680	42,000	104,500	384,989	568,488	5,607,953
Animal Services	846,264														846,264
DA Prosecution	262,000														262,000
Indigent Legal	194,823														194,823
Justice Courts	1,100,000														1,100,000
Parks Maintenance	1,258,000														1,258,000
Public Works	10,184,532														10,184,532
Engineering	3,458,737														3,458,737
Engineering - Maintenance	2,250,000														2,250,000
Professional Services	531,000														531,000
Information Technology	234,500														234,500
Planning and Development	4,789,556														4,789,556
Non-classified	378,100														378,100
Building Fund		1,500,000													1,500,000
Debt repayment	2,203,377		2,203,377												4,406,754
Beer Funds							800		25,000						25,800
CARES and ARPA							12,000								12,000
Capital Projects New		5,014,685													5,014,685
Capital Projects Bond		18,556,810													18,556,810
Capital Projects (Carryover)		40,412,608													40,412,608
Contribution to Fund Balance						2,001									2,001
	29,818,436	65,484,103	2,203,377	477,150	181,000	10,001	256,400	538,000	25,000	932,680	42,000	104,500	384,989	568,488	101,026,124
<b>TRANSFERS</b>															
Transfers in	27,292,495	1,500,000	2,203,377	477,150	181,000		256,400	538,000		932,680	-	-	384,989	568,488	34,334,579
Transfers out	(4,418,620)			(828,800)	(160,050)		(455,300)	(10,930,669)		(8,077,432)			(1,268,500)	(8,565,000)	(34,704,371)
Transfers to Capital Projects										(747,568)					(747,568)
Transfer to Capital fund - Council Designated															
Increase (Decrease) in Fund Balance												(17,833)			(17,833)
	22,873,875	1,500,000	2,203,377	(351,650)	20,950	-	(198,900)	(10,392,669)	-	(7,892,320)	-	(17,833)	(883,511)	(7,996,512)	(1,135,193)
<b>NET BUDGET</b>	<b>0</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>0</b>

# 2023 Budgeted Expenses

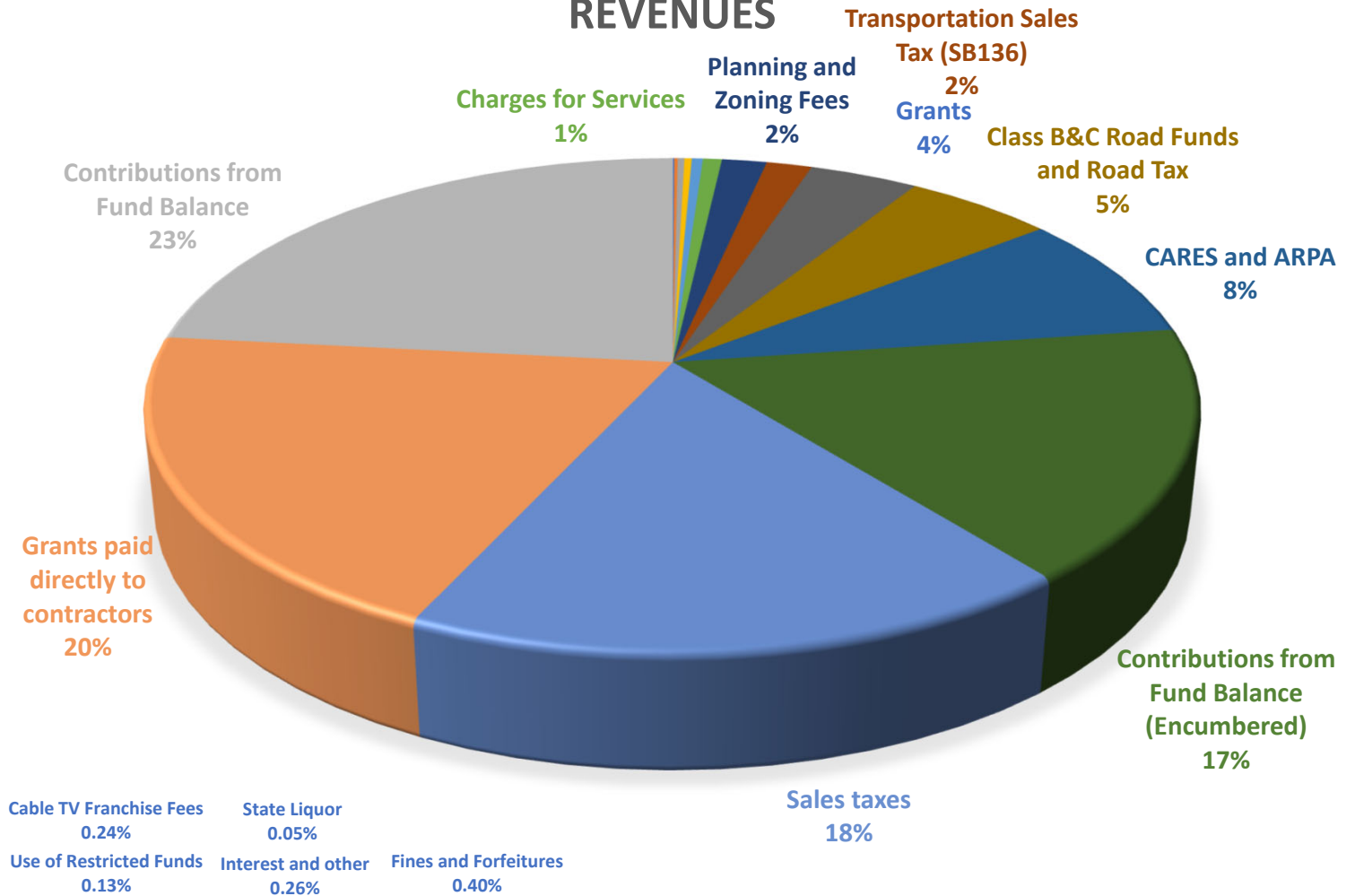
## MSD Member Entities

### Approved 2023 Budget

	Brighton	Copperton	Emigration Canyon	Kearns	Magna	White City	Unincorporated	Total Governmental Funds
<b>Expenditures:</b>								
<b>Administration</b>								
Wages	138,000	73,000	74,300	97,200	60,000	66,000		508,500
Employee Benefits	22,000			19,800	11,000	6,486		59,286
Social Security Tax	5,000		4,000					9,000
Medicare	1,300		1,000					2,300
Awards, Promotional & Meals			500		2,000			2,500
Subscriptions/Memberships	28,000	100	1,300	20,000	17,080	4,070		70,550
Printing/Publications/Advertising	2,000	500	2,000	7,000	8,000	2,500	3,338	25,338
Travel/Mileage	1,200	1,200	1,000		30,000			33,400
Office Expense and Supplies	2,000	200	1,000	2,500	10,000	1,070		16,770
Computer Equip/software	1,500		500		10,000			12,000
Cell Phone and Telephone	700	1,800	300					2,800
Attorney - Civil	15,000	40,000	35,000	100,000	70,000	75,000	85,000	420,000
Attorney - Land Use	48,000		5,000	50,000	20,000			123,000
Attorney - Library								-
Training and Seminars	2,000		1,000		20,000	1,070		24,070
Web Page Development/Maintenance	5,800	1,300	800	3,500	25,000	3,210		39,610
Software/Streaming	2,300	-	2,500	1,000	5,000			10,800
Internet connections	2,000	1,200		3,000				6,200
Payroll Processing Fees	2,000	900	400	1,000	1,100	900		6,300
Communications					20,000	3,200		23,200
Contributions/Special Events	28,000	4,200	8,000	85,000	150,000	38,000	85,500	398,700
Credit Card and Bank Expenses						535		535
Insurance	5,500	8,200	15,000	40,000	15,500	10,000		94,200
Workers Comp Insurance	3,500	2,700	2,500	8,000	500			17,200
Operational	-							-
Postage		100			5,000			5,100
Professional and Technical	100,000	12,000	50,000		175,000	86,400	335,000	758,400
UFA Emergency Management Services	30,000	12,000	12,000	30,000	47,500	11,448	12,650	155,598
SL (Client) County Support Services	13,850	20,000	25,000	55,000	125,000	65,000		303,850
Equipment/Computer Purchases	1,000							1,000
Non-Cap Improvements				20,000				20,000
Christmas on 54th Decorations				15,000				15,000
Interlocal								-
Beer Funds	5,000	400	800	25,000				31,200
Justice Court Remediation						2,700		2,700
Sundry Charges								-
Rent	11,500	1,200	500		100,000	2,400		115,600
Non-Classified Expenses					5,000	5,000	47,000	57,000
<b>Total Administration</b>	<b>477,150</b>	<b>181,000</b>	<b>244,400</b>	<b>583,000</b>	<b>932,680</b>	<b>384,989</b>	<b>568,488</b>	<b>3,371,707</b>

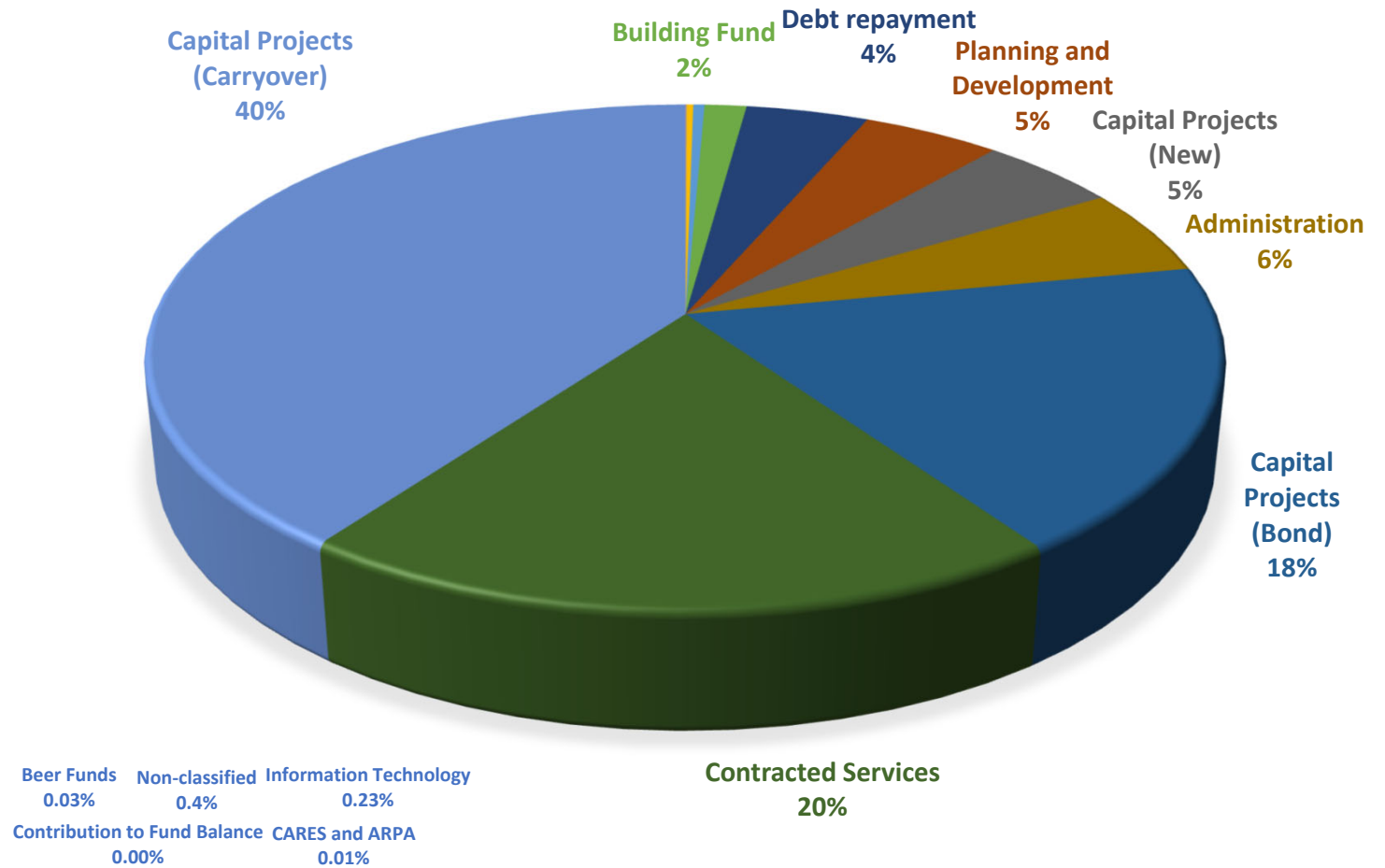
# 2023 Budgeted Revenues

## REVENUES



# 2023 Budgeted Expenses

## EXPENDITURES



2023  
Bond  
Projects  
continued  
from  
2022

2022 MSD Bond Summary					
	Area	Description	Updated Proposed Bond Amount Oct 13, 2021	Spent through Dec 15, 2022; additional 2022 invoices coming	Reimbursed to MSD from Bond Proceeds
EFCMC190023	White City	Sego Lily Drive Road Improvement	\$ 2,332,000	\$ 108,720.79	\$ 108,720.79
EFCMC210021	Magna	Cyprus Master Storm Drain Phase 2	\$ 1,935,000	\$ 80,882.42	\$ 80,882.42
EFCMC210021	Magna	9040 West Storm Drain (combined with Cyprus Project)	\$ 288,000		
CJ2130004	Kearns	4700 S Improvement Project	\$ 9,168,435	\$ 6,482,932.11	\$ 6,482,932.11
EFCMC210020	Emigration Canyon	Canyon Stabilization Project	\$ 2,201,000	\$ 100,674.55	\$ 100,675.55
EFCMC210019	Unincorporated	Lower Millcreek Canyon Road Overlay	\$ 2,712,000	\$ 1,662,590.60	\$ 1,662,590.60
EFCMC220005	Copperton	Stormwater, Road & Maintenance Projects	\$ 700,000		
	Brighton	Infrastructure & Maintenance Projects	\$ 200,000		
		Projects at Board Discretion	\$ 416,065		
		Issuance Costs	\$ 47,500		
		<b>Total Issuance</b>	<b>\$ 20,000,000</b>		
		Proceeds remaining		\$ 11,564,199.53	\$ 11,564,198.53

# Miles of Roads Area Paved

	Emigration							
	Town of Brighton	Copperton Metro Township	Canyon Metro Township	Kearns Metro Township	Magna Metro Township	White City Metro Township	County Unincorporated Area	TOTAL
<b>Total Miles</b>	1.53	2.80	13.26	94.34	81.79	18.15	77.61	289.48
<b>Paved Area</b>	113,615	382,928	1,758,739	16,031,035	13,303,623	2,873,957	11,339,735	45,803,632.69
<b>Unpaved Area</b>			22,674.96					22,674.96

# 2023 New Projects

Project #	Project Name	Jurisdiction	Additional Coverage Funds
CJ2130004	Other	Open	\$ 640,000
EFCMC210015	Kearns Planada Way Farrah Drive	Kearns	\$ 17,026
EFCMC210021	Cyprus Master SD Phase 2	Magna	\$ 800,000
EFCMC220007	Vics Rd SideWalk	Unincorp	\$ 100,000
EFCMC190023	WC Segoe Lily Drive Road Improvement	White City	\$ 707,659
			<b>\$ 2,264,684</b>

# 2023 Carryover Projects



Project #	Project Name (30 Characters or less)	Jurisdiction	Total 2023 Budget
EFCMC210022	Brighton Overlay	Brighton	\$ 420,283.00
EFCMC210029	Brighton Parking Restrictions	Brighton	\$ 80,000.00
			\$ 500,283.00



# 2023 Carryover Projects



Project #	Project Name (30 Characters or less)	Jurisdiction	Total 2023 Budget
EFCMC200012	Copperton RRFB	Copperton	\$ 4,711.00
EFCMC210010	Copperton Master SD Plan	Copperton	\$ 30,945.00
EFCMC210012	SR-48 SW btw 8626 to 8662 W	Copperton	\$ 485,000.00
<b>EFCMC220005</b>	Copperton Storm Drain (Bond)	Copperton	<b>\$ 800,000.00</b>
			\$ 1,320,656.00

# 2023 Carryover Projects



EMIGRATION CANYON  
METRO TOWNSHIP

Project #	Project Name (30 Characters or less)	Jurisdiction	Total 2023 Budget
EFCMC190007	MARGARETHE ROAD STABILIZATION	Emigration	\$ 559,190.00
CI_120019	KILLYONS CANYON	Emigration	\$ 160,696.13
CI6120012	EMIGRATION CANYON SLOPE STABILIZATION	Emigration	\$ 45,070.00
EFCMC210008	Emigration Canyon Rd Widening	Emigration	\$ 15,000.00
EFCMC210013	Killyons Canyon Overlay	Emigration	\$ 144.00
EFCMC210014	Pinecrest Overlay	Emigration	\$ 1,056,061.00
EFCMC210020	Canyon Slope Stabilization (Bond)	Emigration	\$ 2,156,079.25
		<b>TOTAL</b>	\$ 3,992,240.38



GREATER SALT LAKE  
Municipal Services  
District

# 2023 Carryover Projects



Project #	Project Name (30 Characters or less)	Jurisdiction	Total 2023 Budget
EFCMC210005	Kearns - 5615 S Conc Repair	Kearns	\$ 1,375,695.00
EFCMC200002	Pieper Blvd 5215 S to 4715 S	Kearns	\$ 1,526,203.00
EFCMC210006	Kearns 2020 Traffic Calming	Kearns	\$ 16,601.00
CJ2130004	4700 S Reconstruction (Bond)	Kearns	\$ 11,605,193.00
EFCMC200008	Kearns Magna ATP	Kearns/Magna	\$ -
EFCMC210015	Kearns Planada Way Farrah Drive	Kearns	\$ 170,255.00
EFCMC210027	Kearns 4805 S 4480 W C Loop	Kearns	\$ 532,211.00
EFCMC200001	NW Ave Safety 5400 S-5975 S	Kearns	\$ 117,500.00
	5400 S; UDOT project with a Kearns enhancement contribution	Kearns	\$ 650,000.00
EFCMC220001	Cougar Lane Widening	Kearns	\$ 50,000.00
EFCMC220002	4015 W; Twilight Dr. to 5700 So	Kearns	\$ 50,000.00
EFCMC220009	Kearns 4015 Bridge Replacement (HB2 Winter 2022)	Kearns	\$ 2,000,000.00
EFCMC180002	6200 S. Misty Way intersection Improvements	Kearns	\$ -
			\$ 18,093,658.00

Amount for 4700 S includes amounts that will be reimbursed to MSD/Kearns from West Valley City

# 2023 Carryover Projects



Project #	Project Name (30 Charters or less)	Total 2023 Budget
EFCMC180004	MAGNA SD MASTER PLAN	\$ 63,380.50
EFCMC190016	2550 S 7200 W to 8000 W Road	\$ 780,165.00
EFCMC190001	2600S SDWK SD 8800W to 9180W	\$ 1,950.00
EFCMC190002	MAGNA TRANSPORTATION PLAN	\$ 16,241.00
EFCMC190003	9100 W Roadway	\$ 48,419.00
EFCMC200011	8950 W Sidewalk	\$ 55,472.00
EFCMC210009	Design of Magna SD Improvement	\$ 25,000.00
EFCMC210021	Cyprus Master SD Phase 2 (Bond)	\$ 2,194,759.10
EFCMC210023	Washington Area Overlay	\$ 3,617,756.00
EFCMC190005	3100 S SD 8000 W to 8400 W	\$ 11,415.00
EFCMC210017	80th West Widening	\$ 65,154.05
EFCMC210011	2820 S SW btw 7440 W - 7736 W	\$ 581,340.96
EFCMC210025	Breeze Dr Sidewalk	\$ 422,494.00
New	Magna Extension of Salt Lake Canal Trail from 8000 W to 2600 South/9000 W	\$ 184,000.00
EFCMC210028	9050 West Sidewalk	\$ 212,224.65
EFCMC220006	Magna Traffic Calming Design	\$ 40,000.00
EFCMC220007	9130 W Sidewalk	\$ 329,153.00
		\$ 8,648,924.26

# 2023 Carryover Projects



Project #	Project Name (30 Characters or less)	Jurisdiction	Total 2023 Budget
EFCMC170003	9400 S SKI CONNECT	White City	\$ 173,711.00
EFCMC200003	730 E SW Tulip to Sego Lily	White City	\$ 190,478.00
EFCMC190022	WC Sandy Canal Trail	White City	\$ 39,346.00
EFCMC190023	WC Sego Lily Drive Road Improvement (Bond)	White City	\$ 2,830,634.00
EFCMC200005	White City Sidewalk Inventory	White City	\$ 21,663.00
		<b>TOTAL</b>	<b>\$ 3,255,832.00</b>

# 2023 Carryover Projects



Project #	Project Name (30 Charcters or less)	Jurisdiction	Total 2023 Budget
EFCMC210019	Millcreek Canyon Overlay (Bond)	Unincorp	\$ 2,855,094.00
EFCMC190015	8850 S Sidewalk 1640 E to 1700 E	Unincorp	\$ 100.00
EFCMC210003	Unincorp 8425 S Sidewalk	Sandy Hills	\$ 74,084.00
EFCMC200004	Unincorp Sidewalk Inventory	Unincorp	\$ 17,238.00
EFCCB170001	100th S 2700 E Safety Improvement	GCC	\$ 515,109.00
EFCCB160002	9400 S, 3000 E to 3100 E-LC Road Sidewalk	GCC	\$ 130,712.00
EFCMC210016	Unincorp Galaxie Dr SD	Sandy Hills	\$ 4,155.00
EFCMC210026	Unincorp Cedar Hill Basin	Unincorp	\$ 1,895.00
EFCMC210030	Neffs Canyon Trailhead	Unincorp	\$ 90,000.00
EFCMC220007	Vics Rd SideWalk	Unincorp	\$ 250,000.00
EFCMC220004	8425 S Driver Feedback Signs	Sandy Hills CC	\$ -
EFCMC220003	Galaxie Dr Driver Feedback Signs	Sandy Hills CC	\$ -
		<b>TOTAL</b>	\$ 3,938,387.00





Website: [msd.utah.gov](http://msd.utah.gov)