

MINUTES OF THE SALT LAKE CITY COUNCIL
Tuesday, October 12, 2021

The City Council of Salt Lake City, Utah, met in Work Session on Tuesday, October 12, 2021 in an Electronic Meeting, pursuant to the Chair's determination.

The following Council Members were present:

Darin Mano, Dennis Faris, Amy Fowler, Ana Valdemoros, Chris Wharton, Daniel Dugan

Present Legislative leadership:

Cindy Gust-Jenson, Executive Director; Jennifer Bruno, Deputy Director; Lehua Weaver, Associate Deputy Director

Present Administrative leadership:

Mayor Erin Mendenhall; Rachel Otto, Chief of Staff; Lisa Shaffer, Chief Administrative Officer

Present City Staff:

Katie Lewis – City Attorney, Ben Luedtke – Senior Public Policy Analyst, Brian Fullmer – Constituent Liaison, Policy Analyst, Cindy Lou Trishman – City Recorder, Sam Owen – Public Policy Analyst, Andrew Johnston – Director of Homelessness Policy and Outreach, DeeDee Robinson – Minutes and Records Clerk, Aaron Bentley – Information Management Services Director, Chief Mike Brown – Police Chief, Mason Givens – Police Sergeant, Taylor Hill – City Council Staff, Nole Walkingshaw – Chief Innovation Officer, Scott Teerlink – Police Officer, Kristin Riker – Director of Public Lands, Tony Gliot – Urban Forest Division Director

Council Member Fowler presided at and conducted the meeting.

The meeting was called to order at 3:30 pm.

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Work Session Items

1. Informational: Updates from the Administration ~ 4:00 p.m.
30 min.

The Council will receive an update from the Administration on major items or projects, including but not limited to:

- COVID-19, the March 2020 Earthquake, and the September 2020 Windstorm;
- Updates on relieving the condition of people experiencing homelessness;
- Police Department work, projects, and staffing, etc.; and
- Other projects or updates.

FYI – Project Timeline: (subject to change per Chair direction or Council discussion)

Briefing - Recurring Briefing

Set Public Hearing Date - n/a

Hold hearing to accept public comment - n/a

TENTATIVE Council Action - n/a

Minutes:

Council Member Fowler welcomed everyone to the meeting and reviewed the rules for the meeting.

Mayor Mendenhall provided information regarding COVID-19:

- Council to consider extending mask requirement for K-12 to August 20, 2021
- Current metrics: 4366 statewide cases, down 134 from last weekend, 7 day average is 1399 cases per day
- Statewide Child metrics; 21% of 4366 statewide cases
- School district case totals (for the first 40 days of mask mandate)
- West side vaccination rates (citywide average = 63.73 fully vaccinated)

Andrew Johnston – Provided information regarding the Homelessness:

- Shelter capacity/bed availability (October 4, 2021 to October 10, 2021)
- Resource Fair scheduled in Liberty Park Thursday, October 14, 2021, with additional planned events for November
- Cleaning & Abatement was paused for the week due to weather
- Coordination/planning/action for implementing solutions; actively working to execute program and address the gaps in the system
- Factors involved for when people decline services (trauma, substance use and decision-making)

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Council Members commented on how helpful the information was and the need to recognize every experience with homelessness was unique.

Chief Mike Brown provided information regarding the Police Department from January to September 2021:

- Response Times
- Driving factors for response time (staffing volume, distance officers travel, etc.)
- Average of 310 calls for service per day
- Current Staffing Level: 55 vacant positions, 516 officers, 45 officers in training or recruit status, 5 new lateral officers.
- Staffing Projections including new/entry level officers and lateral officers
- Staffing the Police Civilian Response Team; dedicated to responding to low-level priority/calls that did not require an in-person response by an officer

Mayor Mendenhall spoke on the issue of adding additional police positions and would like vacant positions filled prior to new hires and was open to discussions for the proposition.

Council Member Fowler requested a small group meeting to discuss pre-textual stops. Chief Brown said he would be available.

2. Informational: Updates on Racial Equity and Policing ~ 4:30 p.m.
15 min.

The Council will hold a discussion about recent efforts on various projects City staff are working on related to racial equity and policing in the City. The conversation may include issues of community concern about race, equity, and justice in relation to law enforcement policies, procedures, budget, and ordinances. Discussion may include:

- An update or report on the Commission on Racial Equity in Policing; and
- Other project updates or discussion.

FYI – Project Timeline: (subject to change per Chair direction or Council discussion)

Briefing - Recurring Briefing

Set Public Hearing Date - n/a

Hold hearing to accept public comment - n/a

TENTATIVE Council Action - n/a

Minutes:

Item not held.

3. Informational: Policing Discussion: Body Worn Cameras ~ 4:45 p.m.
45 min.

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The Council is holding an ongoing series of discussions about policing and related topics in the City. This briefing focuses on body worn cameras including recommendations from the Council's recently completed operations audit of the Police Department, new software programs, policies and laws among other items.

FYI – Project Timeline: (subject to change per Chair direction or Council discussion)

Briefing - Tuesday, October 12, 2021

Set Public Hearing Date - n/a

Hold hearing to accept public comment - n/a

TENTATIVE Council Action - n/a

Minutes:

Benjamin Luedtke provided an introduction to the proposal, reminding the Council that the Body Worn Camera (BWC) was adopted in June 2021, final operations audit of Salt Lake Police Department (SLPD) was completed, and various appropriations were made for BWC by the Council.

Megan Hardesty (Axon Representative), provided information regarding: Officer Safety Plan 7+ Program (activation, capture, de-escalation, productivity).

Chief Mike Brown, Scott Teerlink, and Mason Givens presented the BWC implementation update for SLCPD:

- History of BWC use; started in 2013, SLCPD currently equipped with 550 BWC
- Recent recognition of SLCPD, Innovation award
- Protocol created by SLCPD (data allowed SLCPD to audit/track all BWC issued)
- Upgrade to Axon software package (OSP7+) recently funded by the Council - training for new software would be in November 2020 with goal to be fully operational by January 1, 2022 of all Axon features
- Matrix Operational Audit Report: maintain currently monthly BWC auditing procedures by supervisors, update BWC policy to include mandatory audits by supervisors, conduct annual random small BWC audits, post BWC compliance on public website, and listing of audit recommendations that other entities were responsible for
- Policies and Laws governing BWC's and video: Utah Code 77-7a Law Enforcement Use of BWC, City Ordinances, City policies/procedures and policy manual
- Upgrades to allow automatic activations of BWC: Axon Signal – device automatically activated a BWC installed in vehicle, firearm holster, and in taser. 100 vehicles had device installed to be activated when officer used emergency lights. New Axon tasers purchased (activated when taser turned to the on position) and working through technical glitches to eliminate unnecessary activations, improvements from next generation BWC was funded by the Council (audio/video was much improved, better battery life, and cords had been eliminated)
- Developing data dashboard on public website for BWC audits was available for review, June 2021 – audit found officers properly activated their camera 92% of the time

Informational: Naming a New Arboretum in the Salt Lake City ~ 5:30 p.m.

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Council Member Fowler commended the effort by police officers, and inquired about activation of BWC percentages previously mentioned. Mr. Teerlink responded that the activation percentages were based on training and reporting integration and a new protocol was in place to more efficiently track BWC use.

4. **Cemetery as The Mark Smith Memorial Arboretum**

10 min.

The Council will receive a briefing about the naming a New Arboretum consisting of 50 trees in the Salt Lake City Cemetery as The Mark Smith Memorial Arboretum. Mark Smith served as sexton of the Salt Lake City Cemetery for 17 years. The land is owned by Salt Lake City and managed as a cemetery and park by the Parks Division of Public Lands.

FYI – Project Timeline: (subject to change per Chair direction or Council discussion)

Briefing - Tuesday, October 12, 2021

Set Public Hearing Date - n/a

Hold hearing to accept public comment - n/a

TENTATIVE Council Action - Tuesday, October 19, 2021

Minutes:

Brian Fullmer provided an introduction to the proposal.

Kristen Riker and **Tony Gliot** presented information regarding Mr. Smith's history with the City, passion for the cemetery and the unveiling of Arboretum planned for November 6, 2021.

Council Member Members spoke in support of the decision and of the impact of Mr. Smith..

Cindy Gust-Jenson and **Jennifer Bruno** indicated a vote would not be necessary for Arboretum action.

5. **Informational: Central Wasatch Commission Update**

~ 5:40 p.m.
30 min.

The Council will receive an update from the Central Wasatch Commission (CWC) about engagement and other activity related to local mountain areas, such as Millcreek, Big Cottonwood and Little Cottonwood canyons.

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FYI – Project Timeline: (subject to change per Chair direction or Council discussion)

Briefing - Tuesday, October 12, 2021

Set Public Hearing Date - n/a

Hold hearing to accept public comment - n/a

TENTATIVE Council Action - n/a

Minutes:

Sam Owen provided an introduction.

Ralph Becker, Executive Director of Central Wasatch Commissions (CWC), provided information regarding:

- Mountain Accord process of implementation 2013-2015 agreement
- Member Jurisdictions, including UTA as ex-officio member
- Stakeholders Advisory Council consisting of ski resorts, community councils, private citizens
- CWC Pillars for Transportation Solutions in the Central Wasatch Mountains, visitor-use capacity, watershed protection
- CWC existed to assist the state in matters pertinent to Central Wasatch Mountains such as conflict resolution, achieve cooperation, and assist the State
- Traffic Demand management; parking, bus (or other transit) strategies, integration into the broader regional transportation network year-round transit service, long-term protection of critical areas through Federal legislation

Council Member Fowler inquired if there was anything the Council could do to promote the congressional legislation. Mr. Becker encouraged the Council to continue working with the Mayor, the CWC and Laura Briefer.

6. Dinner Break ~ 6:10 p.m.
30 min.

FYI – Project Timeline: (subject to change per Chair direction or Council discussion)

Briefing - n/a

Set Public Hearing Date - n/a

Hold hearing to accept public comment - n/a

TENTATIVE Council Action - n/a

Resolution: Public Benefits Analysis and Recommendation - ~ 6:40 p.m.

7. **Digital Donation Program**

30 min.

The Council will receive a briefing about a resolution that would authorize the donation of certain City computers to benefit disadvantaged communities and low-moderate income families through a Digital Donation Program. The Information Management Services (IMS) is proposing the City donate surplus computers to community organizations that serve Salt Lake City's low-income families and individuals via an open application process. The organization will then disseminate the refurbished computers to its clients, carry out an initial digital literacy screening and/or training, and provide information and resources on internet access.

FYI – Project Timeline: (subject to change per Chair direction or Council discussion)

Briefing - Tuesday, October 12, 2021

Set Public Hearing Date - TBD

Hold hearing to accept public comment - TBD

TENTATIVE Council Action - TBD

Minutes:

Jennifer Bruno provided an introduction to the proposal, reviewed the City's role in the process and indicated the request was to seek Council support for the pilot program.

Nole Walkingshaw and **Aaron Bentley** provided information regarding:

- History and purpose of Digital Equity policy
- City's history of auctioning surplus City computers, working to implement a program to provide computers to the community
- The donation of 18 computers to the Sorensen Youth and Family Center for distribution to community members through non-profit partners
- Program timeline
- Types of computers to be distributed/surplussed
- Responsible recycling for electronics

Council Member Fowler inquired on the eligibility criteria the Sorensen Center would use in regards to disbursing the computers to the public and if there were plans to assist recipients with technology needed to use the computers. Mr. Walkingshaw reviewed the Digital Navigator Program, confirming United Way and other entities helping to ensure there were no gaps in technology needs for citizens and stated the City would not be providing those services.

Straw Poll: Support for the Digital Donation Program. Unanimous support by all those present. Council Member Wharton was absent.

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8. Resolution: Local Emergency Declaration Extension (COVID)

~ 7:10 p.m.

10 min.

The Council will receive a briefing about a resolution that would extend the Mayor's August 20 proclamation that declared a local emergency related to COVID-19, rising cases, and resurgence of the Delta variant. If extended, the related emergency order for masks in K-12 schools, would also be extended.

FYI – Project Timeline: (subject to change per Chair direction or Council discussion)

Briefing - Tuesday, September 14, 2021 and Tuesday, October 12, 2021

Set Public Hearing Date - n/a

Hold hearing to accept public comment - n/a

TENTATIVE Council Action - Tuesday, October 12, 2021

Minutes:

Jennifer Bruno provided an introduction to the resolution and informed the Council that Dr. Angela Dunn would be presenting information regarding the Local Emergency Declaration Extension (COVID) to the Council at a later date.

Katie Lewis stated the proposed Resolution would extended the declaration of local emergency/ any related emergency orders and clarified the current order for the K-12 mask mandate.

Council Member Faris and Mano inquired as to the scientific standards for mask wearing.

Mayor Mendenhall indicated that more information would be forthcoming.

Council Members discussed possible lengths of time the emergency order should be extended considering school breaks and Council meetings.

Straw Poll: Support to extend to the mask mandate in the formal meeting; all in attendance expressed support to raise the item during the formal meeting with a proposed date of December 20, 2021.

Standing Items

9. Report of the Chair and Vice Chair

Report of Chair and Vice Chair.

Minutes:

Item not held

10. Report and Announcements from the Executive Director

Report of the Executive Director, including a review of Council information items and announcements. The Council may give feedback or staff direction on any item related to City Council business, including but not limited to scheduling items.

Minutes:

Item not held

11. Tentative Closed Session

The Council will consider a motion to enter into Closed Session. A closed meeting described under Section 52-4-205 may be held for specific purposes including, but not limited to:

- a. discussion of the character, professional competence, or physical or mental health of an individual;
- b. strategy sessions to discuss collective bargaining;
- c. strategy sessions to discuss pending or reasonably imminent litigation;
- d. strategy sessions to discuss the purchase, exchange, or lease of real property, including any form of a water right or water shares, if public discussion of the transaction would:
 - (i) disclose the appraisal or estimated value of the property under consideration; or
 - (ii) prevent the public body from completing the transaction on the best possible terms;
- e. strategy sessions to discuss the sale of real property, including any form of a water right or water shares, if:
 - (i) public discussion of the transaction would:
 - (A) disclose the appraisal or estimated value of the property under consideration; or
 - (B) prevent the public body from completing the transaction on the best possible terms;
 - (ii) the public body previously gave public notice that the property would be offered for sale; and
 - (iii) the terms of the sale are publicly disclosed before the public body approves the sale;
- f. discussion regarding deployment of security personnel, devices, or systems; and
- g. investigative proceedings regarding allegations of criminal misconduct.

A closed meeting may also be held for attorney-client matters that are privileged pursuant to Utah Code § 78B-1-137, and for other lawful purposes that satisfy the pertinent requirements of the Utah Open and Public Meetings Act.

Minutes:

Closed session started at 3:35 pm

Council Members in attendance: Amy Fowler, Ana Valdemoros, Chris Wharton, Dan

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Dugan, Darin Mano and Dennis Faris

City Staff in Attendance: Andrew Johnston, Mayor Erin Mendenhall, Jennifer Bruno, Katie Lewis, Allison Rowland, Ben Luedtke, Cindy Gust-Jenson, Hannah Vickery, Laura Stevens, Lisa Shaffer, Lehua Weaver, Mike Brown, Nick Norris, Paul Nielson, Russell Weeks, Sam Owen, Sara Montoya, Taylor Hill and Cindy Lou Trishman

Closed Session ended at 4:16 pm

Motion:

Moved by Councilmember Mano, seconded by Councilmember Faris to **enter into Closed Session for advice of Counsel and pending or imminent litigation.**

AYE: Darin Mano, Dennis Faris, Amy Fowler, Ana Valdemoros, Daniel Dugan

ABSENT: Chris Wharton

Final Result: 5 – 0 Pass

Motion:

Moved by Councilmember Wharton, seconded by Councilmember Valdemoros to **adjourn the Closed Session and enter into the Work Session.**

AYE: Darin Mano, Dennis Faris, Amy Fowler, Ana Valdemoros, Chris Wharton, Daniel Dugan

Final Result: 6 – 0 Pass

Meeting adjourned at 6:55 pm

Minutes Approved: September 6, 2022

Dan Dugan

Dan Dugan (Sep 7, 2022 21:04 MDT)

City Council Chair

C. J. Baer

City Recorder



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This document along with the digital recording constitutes the official minutes of the City Council Work Session meeting held Tuesday, October 12, 2021.

October 12, 2021 Work Session Minutes

Final Audit Report

2022-09-09

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