



# OFF-HIGHWAY VEHICLE ADVISORY COUNCIL OF THE DIVISION OF OUTDOOR RECREATION, DEPARTMENT OF NATURAL RESOURCES

Minutes Of The Meeting Held on April 25, 2022, at 5:00 p.m.  
Remote Meeting via Google Meet  
Streamed Live on YouTube

## ATTENDEES

### Council Members Present:

Ron Tolman (Chair)  
Eric Nelson  
Scott Wheeler  
Brody Johnson  
Tyson Todd  
Cheryl Butler  
Fred Christensen  
Jason Blankenagel

### Host:

MAG Orem Office

### Department of Natural Resources:

Chase Pili  
Rachel Toker  
Shane Stroud  
Tara McKee

### Visitors:

Brett Stewart (Utah OHV Advocates)  
Phil Rawlings (SLOREX)  
Joan Powell (Wellington City)  
Ria Rossi Booth (AYL)  
Chad Booth (AYL)  
Lori Talbot (Panguitch City)  
John Talbot (Panguitch City)

### Excused:

Kirk Chester

Audio/video recording of this meeting is located at: <https://youtu.be/GaxEonkNtO8>

## TIME AGENDA ITEM AND SUMMARY

:00

### 1. WELCOME

#### 1.1. Call to Order

Chair Ron Tolman called the meeting to order and presided. Grant Program Manager, Rachel Toker recorded the minutes. A quorum of council members being present, the meeting proceeded with business.

#### 1.2. Attendance and Introductions

Ms. Toker took attendance of the council members present. She acknowledged the members of the Division of Outdoor Recreation present, both as participants in the meeting and as members of the audience.

Chair Tolman asked the new Off-highway Vehicle Program Manager, Chase Pili to introduce himself. Mr. Pili gave a brief overview of his time at the Division of State Parks and what led to his current position within the Division of Outdoor Recreation.

11:20

### 2. UTAH TRAILS FORUM PRESENTED BY EVAN GLENN

Chair Tolman moved on to the next agenda item because the presenter, Evan Glenn was unable to attend the meeting.

11:50

### 3. APPROVAL OF FEBRUARY 8, 2022, MEETING MINUTES

Chair Tolman presented the minutes of the February 8, 2022, Off-highway Vehicle Advisory Council meeting. Council Member, Scott Wheeler noticed a mistake on the

amount for a grant. Ms. Toker corrected the mistake. Chair Tolman asked that the minutes stand approved as presented, with the new correction.

**BRODY JOHNSON MOVED TO APPROVE THE MEETING MINUTES FROM THE FEBRUARY 8, 2022 OHV ADVISORY COUNCIL MEETING. SCOTT WHEELER SECONDED THE MOTION, AND IT CARRIED UNANIMOUSLY.**

---

**14:00 4. OFF-HIGHWAY VEHICLE PROGRAM UPDATE**

Chair Tolman turned the meeting over to Mr. Pili to update the OHV Advisory Council on the current status of the program. Mr. Pili discussed the hiring of the program's trail crew. He also discussed getting HB180 in place for January 1, 2023.

---

**16:00 5. PUBLIC COMMENT PERIOD - WRITTEN COMMENTS ONLY**

Chair Tolman informed the council that ten public comments were received and sent to the council for review. Chair Tolman asked the council if anyone needed a review of the public comments. Mr. Scott Wheeler asked to receive the comments. Everyone else on the council was able to read through the public comments.

---

**19:11 6. REVIEW OF QUARTERLY FISCAL INCENTIVE GRANT PROPOSALS**

Chair Tolman turned the time over to Ms. Toker to give a brief overview of the 23 grants. \$1.5 million grant came through in requests and there were a little less than a million dollars available for funding. Chair Tolman asked the council what their preference was in scoring the grant applications. The council decided they would all like to see and review the grants one at a time.

Discussions and votes followed surrounding the 23 applications.

## OFF-HIGHWAY VEHICLE PROGRAM

### APRIL FY22 - FISCAL INCENTIVE GRANT RECOMMENDATIONS

- **9** Quarterly Fiscal Incentive Grants (FIG) recommended for FY22 Q3 - January by the Off-highway Vehicle (OHV) Advisory Council out of the **23** received.
- **1** FIG application was removed prior to the Off-highway Vehicle Advisory Council review\*.
- Red applications were not funded, green were funded, and yellow was removed to do budget inquiries

#	FY22 Q4 - April	Sponsor	Total Project Cost	Requested FIG Funding	Category
1	<b>OHVs and swchcs.org:</b> Located near Iron Springs, on the northeast side of where Sage Road, off of Iron Springs Road, crosses the railroad track	Southwestern Heritage Center Historical	\$700,000	\$350,000	Trail Work

	<p>swchcs.org will become a destination. Sage Road will soon be 75-foot wide, as currently being designed by Iron County, and will connect to the new Iron County Loop Road. Frank Nichols owns 6,000 acres in the vicinity and has OHV trails across his property. This first phase of funding will document and make it easy for visitors to stage their OHV rides in the area and to connect to BLM and SITLA property to the north and south of the site.</p>	Society LLC			
2	<p><b>Ashley National Forest Law Enforcement SAR OHV:</b> Acquisition of a side-by-side (SxS) OHV with a seasonal track system for Search &amp; Rescue use by Law Enforcement on the Ashley National Forest and surrounding public lands. The OHV will be used for weekly patrol of OHV trail systems through the peak OHV season as well as shoulder seasons when mud becomes an issue for access.</p>	Ashley National Forest	\$59,135	\$44,000	Search and Rescue
3	<p><b>Tread Lightly! Ethics and Safety Education Campaign:</b> Sand Hollow State Park is partnering with Tread Lightly!, Hunt4Prizes.com, and Dana Spicer to provide outdoor recreation ethics and safety education messaging at two-waypoints of the Sand Hollow Hunt 4 Prizes hunt.</p>	Sand Hollow State Park	\$13,500	\$4,950	Education
4	<p><b>Paiute Trail Maintenance 2023:</b> This project will provide trail maintenance in the form of clearing, brushing, water control, tread maintenance, bridge maintenance, and signing on over 400 miles of the Paiute, Gooseberry and Great Western Trails.</p>	Fishlake National Forest	\$240,500	\$130,000	Trail Work
5	<p><b>Promotional Advertising of Ferron Area Trail Systems:</b> Funding will be used to raise awareness of the OHV riding venues available within Ferron, Utah, showing less crowded routes to more scenic trail systems. This grant would use advertising, social media content, and television content creation to achieve the goal. This combination has worked in the past and there are</p>	Ferron City	\$71,931	\$45,375	Tourism

	areas that have had little or no exposure that they hope to promote. This also includes the creation of an OHV-specific web page to instruct people about routes, amenities, and expectations of the residents.				
6	<b>Orderville OHV Venue and Ethics Advertising Campaign:</b> A public awareness campaign to promote trails near Orderville and the good manners that should be used on them by visitors. The applicant wants to expand upon their message of great trails to ride with a mixed message ad campaign that invites people to come to ride the trails in their city's vicinity, but also to promote bringing the right kind of visitor that is respectful of their resources.	Orderville Town	\$73,261	\$51,375	Education & Tourism
7	<b>Summit County SAR:</b> SAR teams are called upon to help people who are in potential distress or imminent danger, often going "off-road" to look for those who are missing or feared lost because of accidents, foul play, mental health, or natural disasters. Over 75% of their SAR calls involve an ATV. Since COVID their rescue numbers have increased dramatically, and they need additional ATVs to keep up with the increased call volume.	Summit County	\$56,136	\$42,102	Search and Rescue
8	<b>2023 Uinta-Wasatch-Cache Motorized Program Grant:</b> This project will support four key elements of the overall management of motorized recreation within the Uinta-Wasatch-Cache National Forest. These elements include OHV trail maintenance, trail signage improvements, education/travel management, and having the right equipment to do the work.	Uinta-Wasatch-Cache National Forest	\$518,000	\$350,000	Trail Work
9	<b>Wellington City OHV Trails Tourism Promotion:</b> The goal of the project is to increase the awareness of the trails in Carbon County and a small portion of Emery, but more specifically within Wellington. The applicant would like to educate outdoor enthusiasts about what the area offers. Outdoor recreation is one of the major forms of tourism for	Wellington City	\$69,267	\$47,175	Tourism

	the area and has the possibility to help their rural town.				
10	<b>OHV Trail Promotion Originating Out of Stockton:</b> A campaign to make the OHV riding community aware of the primary riding trails that emanate from Stockton Town. Funding will be used to highlight facilities in the Stockton area that support OHV riding.	Town of Stockton	\$64,631	\$41,375	Tourism
11	<b>OHV Etiquette and Conservation Education Series:</b> An educational outreach campaign to reach various riding communities with carefully crafted messages to encourage improvements in rider citizenship and stewardship through messaging delivered to social media and broadcast venues frequented by the riding public in-state and around the West.	Utah Off-Roaders Alliance	\$60,065	\$40,075	Education
12	<b>Purchase of Argo for Winter Backcountry Rescues, Water Access Rescues, and Sand Dune Area Rescues:</b> With the increase in OHV recreation in the Moab area, Grand County Search and Rescue (GCSAR) have been increasingly tasked with the retrieval of stranded and injured OHV operators and other users in the backcountry. An Argo is a versatile wheeled and tracked vehicle capable of traveling over snow, water, and across sand dunes, and is a vehicle that GCSAR does not have at this time but will add to its fleet.	Grand County Search and Rescue	\$5,500	\$3,250	Search and Rescue
13	<b>GPS Trail Maps:</b> The project sponsor intends to use this funding to have easily accessible maps of trails available for people to download.	Town of Stockton	\$16,840	\$12,501	Other
14	<b>Panguitch City OHV Tourism Promotion 2022:</b> The project sponsor wants to employ the best medium that will attract wholesome family-oriented and respectful riders to the Panguitch area to enjoy the many trails in their area and promote good manners by example for those who come here to ride. They realize the value of this kind of recreation and the benefits it can bring	Panguitch City	\$67,463	\$45,375	Tourism

	to a community like theirs.				
15	<p><b>Duchesne County ATV Trails Equipment:</b> Duchesne County requests funding for the purchase of ATV equipment to support its ongoing OHV trail improvement program. Specifically, the County requests assistance in purchasing two ATVs, an ATV timber utility trailer, a utility trailer to transport equipment, a chainsaw, and ATV safety accessories, to support the expansion of all 50" ATV trails in the Roosevelt-Duchesne District of the Ashley National Forest to 60" OHV trails over the next two years.</p>	Duchesne County	\$67,500	\$50,000	Trail Work
16	<p><b>Digital Route Travel Maps Arapsee and San Rafael:</b> The project sponsor intends to use the funding to provide a series of OHV travel itinerary pages of day rides originating from Ferron City. The pages will contain video, time-lapse, or google street views along with general information about the trail, the city, emergency contact information, and downloadable way-point files for the most popular GPS apps.</p>	Ferron City	\$16,839	\$12,501	Other
17	<p><b>Digital Mapping Wellington City:</b> Funding will be used to have readily available map information about riding the trails out of Wellington to keep people on the designated routes and get them to where they are headed. To assure they are well informed and up to the challenge of whatever trail they choose to ride. This can only be accomplished with an "on the ground" look at the trail system. Providing this information leads to fewer mistakes, trespasses, and incidents that might require search and rescue.</p>	Wellington City	\$16,839	\$12,500	Other
18	<p><b>Panguitch Downloadable OHV Travel Plans:</b> Funding will be used to produce a series of online trip planners, specifically for OHV riders. To provide these online links in a variety of locations including their own planned OHV recreation website. These travel plans reside on a statewide database and it is their hope that they will help bring riders to the</p>	Panguitch City	\$16,839	\$12,501	Other

	area and demonstrate that Panguitch is a place to base a variety of OHV adventures.				
19	<b>High Desert Trail Head Beaver County, Minersville Lake Park:</b> Beaver County is building a Trailhead for the High Desert Trail in Minersville Lake Park. The Trailhead will consist of a large paved parking area, a restroom facility, a kiosk, and picnic tables.	Beaver County	\$217,692	\$163,000	Trail Work
20	<b>Downloadable Trail Guides for Orderville:</b> Funding will be used to have a source for people to access and download specific predetermined trips on trails that they can legally access from the Orderville area. The predetermined routes are designed to make decisions about traveling or staying in our area easier. With a variety of choices, including some less known routes, they feel that they can disperse the crowds to a broader range of trails in the area.	Orderville City	\$16,839	\$12,501	Other
21	<b>Funding Juab Ems Crew With OHV Call Outs to West Desert, Little Sahara, and Motorcycle Races:</b> Funding from this grant will help with wages and wear and tear that happens to equipment from all the West Desert incidents. They spend a lot of time at Little Sahara Sand Dunes with little to no compensation. The equipment they use to help someone is not reimbursed when transporting a patient. Last year they made over 36 trips to the sand dunes on the weekends.  <b>This application was removed before the review phase due to inadequate budget information and the required match was not met.</b>	Juab County EMS Department	\$437,469	\$350,000	Search and Rescue
22	<b>Duchesne County Harmston Canyon Trail Connector Environmental Assessment:</b> Duchesne County proposes to fund an environmental assessment (EA) of the Harmston Canyon OHV Connector Trail, a proposed trail segment linking the 19-mile Elkhorn Loop OHV Trail in the	Duchesne County	\$22,000	\$16,500	Trail Work

	Roosevelt Ranger District of the Ashley National Forest. This connection would alleviate pressure from present OHV users concentrated near Tribal land; encourage the use of designated trail loops, and improve regional OHV connectivity as a whole. Following state guidelines, a professional firm would be hired to complete the EA in the summer of 2022.				
23	<b>Cache Valley OHV Activity Trails Website:</b> The Cache Valley OHV Activity Trails Website will provide accurate, current, and comprehensive trail information in a visually appealing interactive manner to best promote all the uses in the Cache Valley Activity Trails system.	Cache Valley Visitors Bureau	\$11,500	\$8,050	Education & Tourism
			Total Project Cost	Requested Funding	
<b>Total of all 23 applications:</b>			<b>\$ 2,840,746</b>	<b>\$ 1,845,106</b>	

			Recommended Project Cost	Recommended Funding	
<b>Total of 9 recommended applications:</b>			<b>\$1,200,963</b>	<b>\$803,802</b>	

### **Applications Not Recommended by the OHV Advisory Council**

**Application 1:** The OHV Advisory Council found merit in this project and requested the applicant reapply for funding after the proper legal documents were obtained. The Division's attorney general intends to help the applicant with a land-use contract and title issues.

**Applications 5, 6, 9, 10, 11, 13, 14, 16, 17, 18, 20 & 23:** Due to exceeding funding in the Tourism, Education, and Other categories, the OHV Advisory Council referred back to the Division to handle these funding requests. The Division is currently looking into alternative options for promotional and mapping projects.

- 
- 1:40:27    7. **WORKING DINNER - PROVIDED BY OFF-HIGHWAY VEHICLE PROGRAM**  
The Council took 5 minutes to grab dinner and then proceeded with business.



---

**8. BREAK**  
N/A

---

**1:47:00 9. RESUME REVIEW OF QUARTERLY FISCAL INCENTIVE GRANT PROPOSALS**  
After taking a short break the Council proceeded to review the grant proposals beginning with Application #7.

Chair Tolman asked to add a meeting in July to determine the future needs and desires of the council. Mr. Chase Pili and Scott Wheeler discussed a time and meeting to determine what mapping capabilities the state has to offer assistance to smaller towns.

---

**10. BREAK**  
N/A

---

**3:41:00 11. APPROVAL OF QUARTERLY FISCAL INCENTIVE GRANT RECOMMENDATIONS**

CHAIR TOLMAN ASKED FOR A MOTION TO APPROVE THE \$803,802 IN GRANT FUNDING ACROSS 9 APPLICATIONS. JASON BLANKENAGEL MOTION TO APPROVE THE FUNDING AS STATED. FRED CHRISTENSEN SECONDED THE MOTION. MOTION PASSES UNANIMOUSLY.

---

**3:44:00 12. ADJOURNMENT**

JASON BLANKENAGLE MOTIONED TO ADJOURN THE MEETING. NO SECOND MOTION WAS NEEDED. THE MEETING IS ADJOURNED.