



Homelessness Services Funding Estimation

Service Provider Itemized Funding and Framework Overview

Governor's Office of Planning & Budget

-As of Aug. 11, 2022-

INTRODUCTION

During the 2021 General Session, the Utah Legislature passed and Gov. Cox signed HB 347, Homeless Services Amendments, (S. Eliason), which established the Office of Homeless Services (OHS). The bill requires OHS to coordinate homeless services throughout the state, including developing and maintaining a “comprehensive annual budget and overview of all homeless services available in the state” from all sources, including state, local, federal, and private funding ([Utah Code 35A-16-203](#)).

In Fall 2021, the Governor's Office of Planning and Budget (GOPB) began developing a framework for the annual budget. GOPB compiled a list of homeless service providers and reviewed each provider's annual financial disclosures from 2019, if available. Based on feedback from members of the Utah Homelessness Council (UHC) and in concert with OHS staff, GOPB reevaluated data from these financial disclosures (Annual Financial Reports (AFRs) from the State Auditor's Office, IRS 990s, and Transparent Utah) as well as responses from cities and counties to a survey administered by GOPB in Feb. 2022. GOPB identified each provider by type, identified funding by originating source, and categorized funding by the reported project type. These categories are described below.

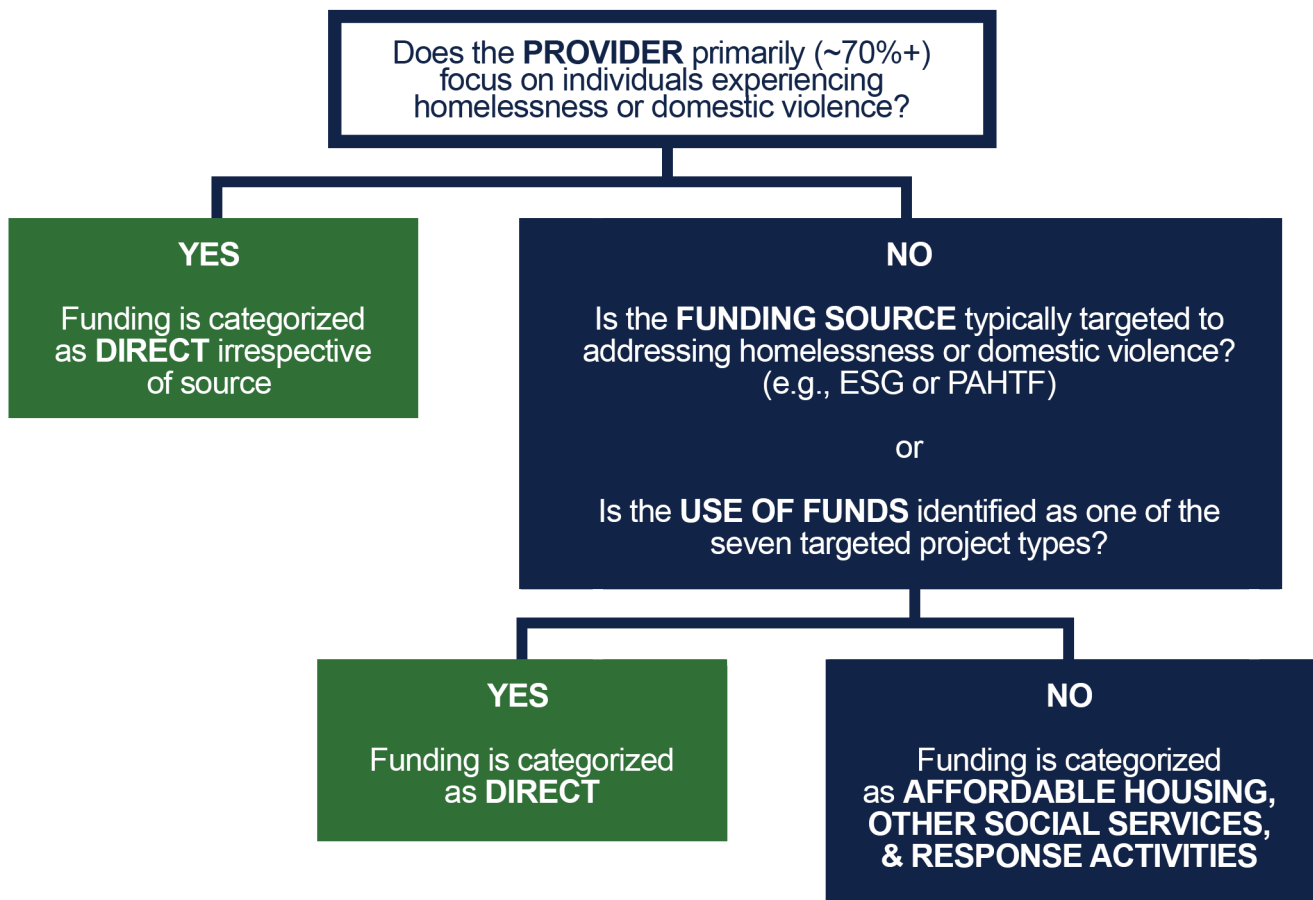
PROVIDER CATEGORIZATION

Ninety-seven unique providers were reviewed and included in the analysis. Providers were identified through Department of Workforce Services (DWS) contracts for FY19, a survey administered by GOPB to local governments, Transparent Utah, AFRs, and IRS 990s. GOPB used the flowchart below to classify providers and funding into three categories: Direct Homelessness Services; Direct Domestic Violence Services; and Affordable Housing, Other Social Services, & Response Activities.

HOMELESS AND DOMESTIC SERVICE PROVIDERS PROJECT TYPES

“Project type” definitions for homeless and domestic violence service providers were adopted from the OHS Request for Proposals (RFP) for state and federal funding administered by DWS.

Diversion activities are designed to fund grant recipients' and sub-recipients' to administer



diversion assessments to clients who present at an emergency shelter “front door,” or another program or system entry point where individuals or families are seeking a place to stay.

Emergency Shelter activities are designed to increase the quantity and quality of temporary shelters provided to individuals experiencing homelessness, through the renovation of existing shelters or conversion of buildings to shelters, paying for the operating costs of shelters, and providing essential services. Emergency Shelter includes Day Shelter programs.

Homeless Management Information System (HMIS) Comparable Database activities are designed to fund DWS’s Housing and Community Development section’s grant recipients’ and sub recipients’ participation in an HMIS Comparable Database by agencies who are legally prohibited from entering data into HMIS as a result of Victims of Crime Act (VOCA) or Violence Against Women Act (VAWA) Federal Funding (no projects met this definition).

Homelessness Prevention activities are designed to prevent an individual or family from moving into an emergency shelter or living in a public or private place not meant for human habitation through housing relocation and stabilization services and short- and medium-term rental assistance.

Housing Projects Including Case Management - the following three project types are combined for the purpose of this report:

Rapid Re-Housing activities are designed to move individuals experiencing homelessness quickly to permanent housing through housing relocation and stabilization services and providing short- and medium- term rental assistance.

Transitional Housing is housing where all program participants have signed a lease or occupancy agreement, the purpose of which is to facilitate the movement of homeless individuals and families into permanent housing within a 24-month period. Transitional Housing is prioritized for domestic violence and youth projects.

Permanent Supportive Housing for Persons with Disabilities is community-based housing without a designated length of stay for individuals with disabilities and families in which one adult or child has a disability or with HIV/AIDS. To be permanent housing, the program participant must be the tenant on a lease for a term of at least one year, which is renewable for terms that are a minimum of one month long, and is terminable only for cause.

Single Room Occupancy provides rental assistance in connection with the moderate rehabilitation of residential properties that, when renovations are completed, will contain upgraded single occupancy units for individuals who are homeless (no projects met this definition).

Street Outreach activities are designed to meet the immediate needs of unsheltered individuals by connecting them with emergency shelter, housing, or critical health services.

Other projects are those that benefit people experiencing homelessness that absolutely do not fall under any of the other project categories listed above or were not identified in the financial disclosures. There are four classifications of “other” projects based on provider type:

Comprehensive Homeless Services are unidentified projects overseen by homeless resource centers and funded by sources without an identified purpose;

Other Targeted Homeless Services are unidentified projects overseen by providers that are not homeless resource centers and funded by sources without an identified purpose;

Other - Victim Services and Advocacy are unidentified projects overseen by domestic violence service providers and funded by sources intended for victim services or advocacy;

Other Targeted DV Services are unidentified projects overseen by domestic violence service providers and funded by sources without an identified purpose.

AFFORDABLE HOUSING, OTHER SOCIAL SERVICES, AND RESPONSE ACTIVITIES ACROSS REVIEWED PROVIDERS

All other providers and funding that did not meet the requirements for direct homelessness or domestic violence service providers were classified according to their primary aid activity and funding source.

Affordable Housing and Housing Supports are providers or funding focused on affordable housing, including housing vouchers, home maintenance, and mortgage assistance for low- to moderate-income households.

Examples:

- Tooele County Housing Authority
- Logan City Housing Rehabilitation program

Community Development and Engagement are providers or funding focused on community and economic development or engaging citizens with government programs.

Examples:

- Bear River Association of Governments
- City initiatives

Food Security are providers or funding focused on access to food and nutrition.

Example:

- Redwood Food Pantry

Mental, Physical, or Substance Abuse Care are providers or funding focused on access to mental or physical health care or access to substance abuse recovery programs.

Example:

- Wasatch Mental Health Services Special Services District

Various/Response are providers or funding focused on individuals not captured in the other categories such as the elderly and refugees and public safety responses.

Examples:

- Asian Association of Utah
- Midvale Public Safety

FUNDING SOURCES

There are up to seven identified funding sources for each provider type.

Local: Funding originating from a local county, municipality, or subsidiary entity. Reported in the Feb. 2022 survey or collected from AFRs.

Example:

- Weber Human Services Corporation grant for St. Anne's Center/The Lantern House shelter

State: FY19 funding originating from the state and disbursed by the Housing and Community Development Division within DWS to service providers through individual contracts. Obtained from OHS.

Federal: All funding originating from a federal agency, no matter the pass-through entity.

Examples:

- Community Development Block Grant (CDBG) funds passed through Taylorsville to the Road Home

- Emergency Solutions Grant (ESG) funds passed through DWS to Iron County Care and Share
- Continuum of Care (CoC) funds passed from the Federal Department of Housing and Urban Development directly to the Young Women’s Christian Association of Utah

Unspecified Government: Revenue from governments where the level of government was not identified.

Example:

- “Government grants” for Citizens Against Physical and Sexual Abuse

Local-State Oversight: Revenue from local governments that is passed to the state for distribution. Only the “State Homeless Shelter Cities Mitigation Fund” is in this category. Prior to FY23, all funding in the mitigation fund came from local sales taxes.

Private: Contributions, grants, in-kind donations, fundraiser/special event revenue, other nonprofits (such as United Way), or the financially quantified donation of professional services originating from individual citizens, corporations, endowment funds, or private foundations.

Examples:

- A corporate donation to the South Valley Sanctuary
- The total amount of in-kind donations for Wasatch Homeless Health Care/Fourth Street Clinic

Other: Program fees, rent, or interest income reported by a direct service provider, and all other sources of revenue/funding that cannot be otherwise classified.

Example:

- Interest income collected by the INN Between (Homeless Hospice Care)