

DATE THURSDAY APRIL 28, 2022

THE EMIGRATION CANYON METRO TOWNSHIP COUNCIL, STATE OF UTAH, MET ELECTRONICALLY ON THURSDAY, APRIL 28, 2022, PURSUANT TO ADJOURNMENT ON TUESDAY, APRIL 26, 2022, AT THE HOUR OF 9:00 A.M., AT THE SALT LAKE COUNTY SHERIFF'S OFFICE, 3356 SOUTH 900 WEST, SOUTH SALT LAKE CITY, UT 84119.

COUNCIL MEMBERS

ELECTRONICALLY PRESENT: DAVID BREMS
ROBERT PINON
JENNIFER HAWKES, Deputy Mayor
JOE SMOLKA, Mayor

COUNCIL MEMBER EXCUSED: CATHERINE HARRIS

OTHERS IN ATTENDANCE: LISA DUDLEY, UNIFIED POLICE DEPARTMENT
JASON MAZURAN, UNIFIED POLICE DEPARTMENT
FRANK NAKAMURA, SALT LAKE VALLEY LAW ENFORCEMENT SERVICE AREA
NICHOLE WATT, DEPUTY CLERK



Unified Police Department (UPD) and Salt Lake Valley Law Enforcement Service Area (SLVLESA) Funding and Services

Lisa Dudley, Fiscal Manager, UPD, reviewed a handout regarding changes to the various fund balances from fiscal year 2010 to fiscal year 2022.

Council Member Brems stated the fund balance and why it is important is confusing to understand.

Ms. Dudley stated the rules for state and local government accounting require that revenues are equal to expenditures. The anticipated revenue and expenditures need to be the same amount to be a balanced budget. If the estimated revenues are lower than the estimated expenditures, then the difference needs to be made up through the fund balance. The fund balance is essentially a savings account or "piggy bank". The fund balance comes from previous revenues.

She was asked to create a city-like budget, a way for member entities to understand where the money is going for each precinct. In fiscal year 2020, funds were created for each precinct; shared services, Millcreek, Holladay, Midvale, SLVLESA (Emigration Canyon, Copperton, White City, Kearns, and Magna Metro Townships, Town of Brighton, and unincorporated Salt Lake County) and countywide – Salt Lake County. UPD will tell SLVLESA how much it needs to fund each precinct and then SLVLESA cuts a check to UPD.

Deputy Mayor Hawkes asked if SLVLESA is where the metro townships sit.

Ms. Dudley stated yes, including the Town of Brighton and unincorporated Salt Lake County.

Council Member Brems stated the cost of an officer for Emigration Canyon is approximately \$125,000 a year, UPD shared services is approximately \$125,000 a year. Emigration Canyon pays roughly \$250,000 a year for Detective Jake Elsasser and other services.

Ms. Dudley stated she would like to take a minute and have everyone introduce themselves.

Frank Nakamura, Administrator, SLVLESA, introduced himself.

Chief Jason Mazuran, UPD, introduced himself and explained the organizational structure of UPD. The UPD Board consists of elected officials that represent participating communities. The executive management is Sheriff Rosie Rivera, CEO, Undersheriff Jake Peterson, Chief of Staff, and Jason Mazuran, COO. They take direction from the UPD Board and work with command staff to make sure operations get carried out in a cost effective and efficient manner.

Council Member Brems stated he is hoping to address several concerns in Emigration Canyon. When he first joined the UPD Board, there was not a lot of transparency on how much Emigration Canyon contributes compared to services it receives. Since he has been asking questions, he has been able to see what those costs are; however, when asked about where the rest of the funds goes, he has not been given an acceptable answer.

During COVID, people started going outside to recreate more in Emigration Canyon. The road that runs through the canyon has become a real problem with speeding vehicles and noise pollution. Detective Elsasser is in the canyon for 40 hours a week or less during normal business hours. There are six months out of the year that the canyon does not need Detective Elsasser more than that. When the weather warms up the canyon sees a lot of cyclists, motorcycles, car clubs, etc. that use the canyon on weekdays after 5:00 p.m. and on weekends. During these times there are a lot of problems occurring and there is not an officer to enforce them. This has been brought to UPD's attention several times and it needs to be discussed again. There should be an option for Emigration Canyon to negotiate service levels and costs. Can Mr. Nakamura negotiate a better deal for Emigration Canyon, something different than what it is currently receiving.

Mr. Nakamura stated SLVLESA operates as a whole, not as individual memberships. Salt Lake County and Kennecott contribute 41 percent of the total revenue to SLVLESA and that money goes into a pool for everyone to use. SLVLESA is one unit that is based on economy of scales. The difficulty is breaking down the benefit of shared services.

Council Member Brems stated if Emigration Canyon wanted to negotiate a deal with Salt Lake City Police, could SLVLSEA help with those negotiations. He does not feel that Emigration Canyon is getting what it needs for the amount it pays. Better service is needed in the canyon.

Ms. Dudley stated Emigration Canyon would need to deannex from SLVLESA.

Chief Mazuran stated Council Member Brems could approach the SLVLESA Board and express its need for an additional officer in the canyon.

Mr. Nakamura stated Council Member Brems is free to bring his concerns up to the Board. The Board would then need to provide direction on what it wants to do.

Deputy Mayor Hawkes stated when she served on the Board, it would discuss the needs of its members, and then there would be negotiations. How does it work if Emigration Canyon needs more services?

Mr. Nakamura stated the focus should be on the need for more services rather than focusing on how much revenue is being generated.

Ms. Dudley stated Chief Wayne Dial needs to be involved in the conversation. He would make a request to the SLVLSEA Board at which time it would decide whether to fund another officer.

Council Member Brems stated there is a problem that is not being solved and he believes there is enough money to solve the problem.

Mr. Nakamura stated the SLVLESA Board has the authority to amend the budget to fund an additional officer. The request for an additional officer can be made to the Board and it would need to agree to pay for the additional officer.

Deputy Mayor Hawkes asked to be provided with the cost of an additional officer for six months.

Ms. Dudley stated Chief Dial needs to be involved in the conversation so he can help with that cost estimate and present the information to the SLVLESA Board.

Deputy Mayor Hawkes stated there is data to backup the concerns that are being expressed. Data shows that 35,000 cyclists visit the canyon in a six-month period. That number does not include the residents that live in the canyon or other types of visitors.

Ms. Dudley stated she is not involved in the operations, that would be something that Chief Mazuran and Chief Dial would need to be involved with. If the SLVLESA Board approves the expenditure, UPD can respond right away.

Mayor Smolka stated there might be a simpler solution. Detective Elsasser works four days, each with ten-hour shifts. Some of those hours could be shifted to cover weeknights and weekends. There is not much going on between 9:00 a.m. – 3:00 p.m. Whether it is Detective Elsasser or another office, the hours that someone is in the canyon can be shifted.

Council Member Brems stated it would be great if the hours could be shifted; however, he believes the canyon needs another officer also.

Chief Mazuran asked what 6-month period would Emigration Canyon need an additional officer, May – September?

Deputy Mayor Hawkes stated as soon as the snow melts and the weather gets warmer.

Council Member Brems stated an additional officer would need to be in the canyon when the weather becomes warmer, after 5:00 p.m., and on weekends. The noise ordinance cannot be enforced. Detective Elsasser pulls over motorcycles for modified mufflers.

Vehicles making the most noise are generally speeding, there are multiple infractions when there is excessive noise coming from a vehicle. There are 1,600 homes in Emigration Canyon, these nuisances are coming through the neighborhoods.

Mayor Smolka stated a solution needs to be determined, whether that is additional manpower, a shift in hours, or coming up with something entirely different.

Chief Mazuran stated he has some thoughts that he will speak to Chief Dial about.

Mayor Smolka asked if the fund balance has a cap of 25 percent.

Ms. Dudley stated the legislature raised it to 35 percent for the general fund. She reviewed the following budget items:

- Fiscal year 2020 and 2021 fund balance by component for shared services, precincts, and countywide.
- History of UPD change in fund balance for fiscal years 2010-2021 (audited) through 2022 (projected).

Council Member Brems stated going forward with the current tax structure and the amount of revenue, funding is going to run out. A lobbyist was at the state legislature this year discussing funding options, it did not approve a change in formula or a tax increase. In the next three to five years, it could get really serious, and the legislature is the only one that can control the funding.

Deputy Mayor Hawkes asked if the member cities are going to stay with UPD.

Chief Mazuran stated there are no indicators right now that member cities are leaving.

Ms. Dudley reviewed the following budget items:

- Fiscal year 2023 draft member assessment with four different options if the member assessment percentage was increased.
- Various UPD accounts 2021-2022 current year budget, 2022-2023 future year budget and an explanation of each account.



THERE BEING NO FURTHER BUSINESS to come before the Council at this time, the meeting was adjourned.

MAYOR, EMIGRATION CANYON METRO TOWNSHIP COUNCIL

DATE THURSDAY APRIL 28, 2022

SHERRIE SWENSEN, METRO TOWNSHIP CLERK

By: _____
Deputy Clerk

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