

Greater Salt Lake Municipal Services District

**ANNUAL FINANCIAL REPORT**

For the Year Ended December 31, 2021

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Greater Salt Lake Municipal Services District

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December 31, 2021

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Board of Trustees  
Greater Salt Lake Municipal Services District

### ***Opinion***

We have audited the accompanying financial statements of the governmental activities, the aggregate discretely presented component units, and each major fund of Greater Salt Lake Municipal Services District (the District) as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the basic financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the aggregate discretely presented component units, and each major fund of Greater Salt Lake Municipal Services District as of December 31, 2021, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Basis for Opinion***

We conducted our audits in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Greater Salt Lake Municipal Services District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audits. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Greater Salt Lake Municipal Services District's ability to continue as a going concern for one year after the date that the financial statements are issued.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and

therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Greater Salt Lake Municipal Services District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Greater Salt Lake Municipal Services District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Emphasis of Matter***

As discussed in Note 4 to the basic financial statements, in 2021, the District restated beginning balances of capital assets and changed the presentation of its component units from blended component units to discretely presented component units. Our opinion is not modified with respect to this matter.

### ***Other Matters***

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, the schedules of the District's proportionate share of the net pension liability (asset) – Utah Retirement Systems, the schedules of District contributions – Utah Retirement Systems, and the related notes to the required supplementary information be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information

and comparing the information for consistency with management’s responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the required supplementary information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated May 31, 2022, on our consideration of the District’s internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District’s internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District’s internal control over financial reporting and compliance.

Orem, Utah  
May 31, 2022

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**MANAGEMENT'S DISCUSSION AND ANALYSIS**

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Greater Salt Lake Municipal Services District  
**NOTES TO FINANCIAL STATEMENTS**  
December 31, 2021

As management of the Greater Salt Lake Municipal Services District (the District), we offer readers of the District's financial statements this narrative overview and analysis of financial activities of the District for the fiscal year ended December 31, 2021.

The District is a unique governmental organization created by the Utah State Legislature to provide municipal type services, such as capital improvements, road maintenance, planning and development services, permitting and licensing and administrative services, to metro townships, towns and unincorporated Salt Lake County who are unable to effectively provide these services to their respective communities. The District is funded by sales tax, class B&C road funds, SB 136 sales tax, and service fees that are paid to the respective members of the District to cover the cost of the municipal type services. The legislative body of each member is responsible for their respective administrative budgets. The District then funds the approved budgets of each member. Each Member's fund balance grows when they underspend their administrative budget. They may use these funds for special purposes. The Board of Trustees of the District decides on the capital projects and large road maintenance projects to be funded each year by the District.

### **FINANCIAL HIGHLIGHTS**

Total assets and deferred outflows of resources of the District exceeded liabilities and deferred inflows of resources by \$36.5 million. Of this amount, \$36.5 million (unrestricted net position) may be used to meet on the government wide ongoing obligations.

The General Fund's total fund balance increased \$5.8 million or 26 percent.

#### *Revenues*

- The District and the members are dependent on Sales Tax, SB 136 Sales Tax and Class B&C road funds. Total revenue from all sources was \$33.1 million, an increase of \$0.8 million over the prior year.
- For the year, expenses were \$26.4 million, an increase of \$0.8 million over the prior year.

Sales Tax receipts for 2021 increased by 15.9% over 2020 receipts. Ten of the twelve (12) months outperformed the corresponding months of the prior year. By comparison, FY2020 receipts increased 4.8% over FY 2019 receipts.

County Highway & Public Transit – Local Portion receipts increased for 2021 by 17.6% over 2020 receipts. All twelve (12) months outperformed the corresponding months of the prior year. This was the first full year comparison since these revenues began in the second half of 2019.

Class B&C Road Funds receipts for 2021 decreased by 2.1% compared to 2020 receipts. By comparison, 2020 receipts decreased by 1.6% compared to 2019 receipts. The 2020 decrease was attributable to the COVID pandemic, while the FY2021 decrease was attributable to the impact of Senate Bill (SB) 150 from the 2020 legislative session. The Class B allocation to the Unincorporated County was expected to be reduced by about 50% starting July 1, 2021 by way of a formula change that reduced population component in the calculation from 14% to 7%. Through June 30 of 2021, the District experienced a 20% increase in Class B&C road fund receipts compared to the first six months of 2020.

When comparing 2022 over 2021, the first half of 2021 still included the pre-SB150 14% formula component.

Greater Salt Lake Municipal Services District  
**NOTES TO FINANCIAL STATEMENTS**  
December 31, 2021

While business license fee receipts were fairly stable, building permit fee receipts were up District-wide 65.3% over FY 2020 receipts. By comparison, FY 2020 receipts were up 53.0% over FY2019 receipts. The primary jurisdictions contributing to this FY 2021 increase over FY2020 receipts were Kearns and Magna—but primarily Magna due to extensive new home building in that metro township.

The five metro townships each received an additional tranche of CARES funds (CARES2) from Salt Lake County in the spring of 2021. The County indicated that they “used their presumption” and transferred these funds from the County’s funds through an interlocal agreement. This CARES2 tranche, which totaled \$3,252,821 among the five metro townships, can be used by each jurisdiction on any legal government purpose. There is now expiration on the use of these funds. About \$423,000 of these funds were spent in 2021.

The five metro townships and the Town of Brighton received their first tranche of ARPA funds in 2021, totaling \$4,245,591 among all six entities. Based on the US Treasury’s Final Rule, it is expected that the revenue loss use category with “standard allowance” selection will allow the jurisdictions to use their ARPA funds on any legal government purpose between now and December 31, 2024. None of these funds were spent in 2021.

The following charts depict those revenue sources for the governmental activities discussed above:



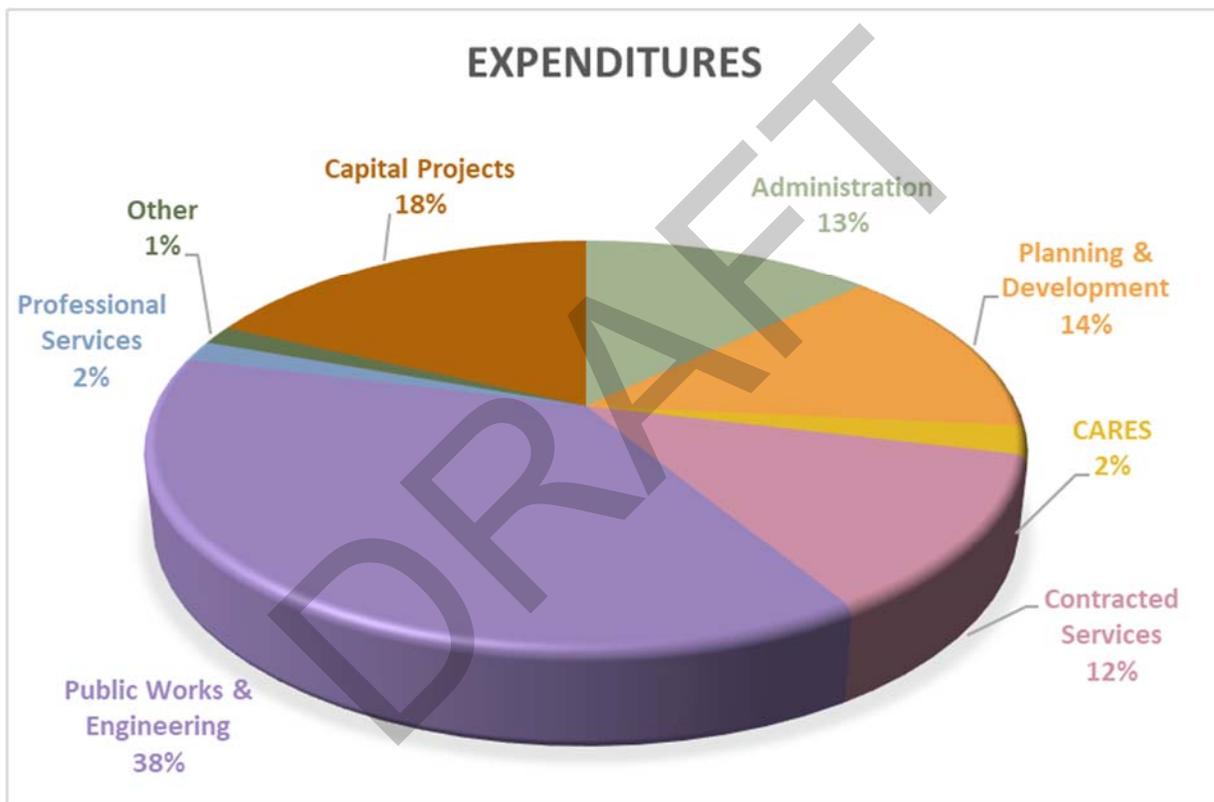
Greater Salt Lake Municipal Services District  
**NOTES TO FINANCIAL STATEMENTS**  
December 31, 2021

*Expenses*

The General Fund saw most contracted services come in at or under budget. Public Works (PW) Operations and PW Engineering were significantly under budget for 2021 due to lack of snow removal and other maintenance. PW Engineering has numerous projects in the pipeline, so some of this work was carried over into 2022, and likely into 2023 as well. Also, contracted engineering gets charged to the project in the Capital Projects Fund, therefore PW Engineering in the General Fund can be underspent.

The Administration and Planning and Development actuals were within budgets. Each of the metro townships and the Town of Brighton underspent their administrative budgets for the year.

The following charts depict those expenditures for the governmental activities discussed above:



**BASIC FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the basic financial statements of the District. The basic financial statements comprise three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements.

Beginning in 2021, the District changed the presentation of its component units from blended component units to discretely presented component units. The purpose of the change was to clearly reflect the relationship between the members of the District and the government wide financial statements of the District.

Greater Salt Lake Municipal Services District  
**NOTES TO FINANCIAL STATEMENTS**  
December 31, 2021

**Government-wide financial statements.** The government-wide financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the District's assets, deferred outflows, liabilities, and deferred inflows, with the difference between them reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The statement of activities presents information showing how the District's net position changed during the fiscal year reported. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

Both of the government-wide financial statements distinguish functions of the District that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The statement of activities is presented on two pages. The first page reports the extent to which each function or program is self-supporting through fees and intergovernmental aid. The second page identifies the general revenues of the District available to cover any remaining costs of the functions or programs.

**Fund financial statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District also uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the District are categorized as governmental funds.

These funds are used to account for the same functions reported as governmental activities in the government-wide financial statements. Governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for government funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the government fund balance sheet and the government fund statement of the revenues, expenditures, and changes in fund balances provide reconciliation to facilitate this comparison between governmental funds and governmental activities.

The District maintains three major governmental funds, the General Fund, Intergovernmental Salt Lake County Fund, and Capital Projects Fund.

The District adopts an annual appropriated budget for all its funds. A budgetary comparison schedule has been provided to demonstrate legal compliance with the adopted budget for the general fund.

The basic governmental fund financial statements can be found later in this report; see Table of Contents.

Greater Salt Lake Municipal Services District  
**NOTES TO FINANCIAL STATEMENTS**  
 December 31, 2021

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements are reported later in this report; see Table of Contents.

**Other information.** In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the District.

**FINANCIAL ANALYSIS**

**Greater Salt Lake Municipal Services District's Net Position**

|   | Governmental<br>Activities |                   | Change           |
|---|----------------------------|-------------------|------------------|
|   | Current<br>Year            | Previous<br>Year  |                  |
| Current and other assets                      | \$ 40,811,983              | 33,356,772        | 7,455,211        |
| Deferred outflows of resources                | 1,238,417                  | 467,944           | 770,473          |
| <b>Total assets and deferred outflows</b>     | <b>42,050,400</b>          | <b>33,824,716</b> | <b>8,225,684</b> |
| Compensated absences                          | 251,796                    | 237,719           | 14,077           |
| Other liabilities                             | 4,511,627                  | 3,661,398         | 850,229          |
| Deferred inflows of resources                 | 773,893                    | 118,415           | 655,478          |
| <b>Total liabilities and deferred inflows</b> | <b>5,537,316</b>           | <b>4,017,532</b>  | <b>1,519,784</b> |
| Net position:                                 |                            |                   |                  |
| Restricted                                    | -                          | 79,911            | (79,911)         |
| Unrestricted                                  | 36,513,084                 | 29,727,273        | 6,785,811        |
| <b>Total net position</b>                     | <b>\$ 36,513,084</b>       | <b>29,807,185</b> | <b>6,705,899</b> |

As noted earlier, net position may serve over time as a useful indicator of financial position. Total assets and deferred outflows of resources exceeded total liabilities and deferred inflow of resources at the close of the year \$36.5 million, an increase of \$6.7 million from the previous year. This change is equivalent to the net income for the year, in private sector terms.

Total unrestricted net position at the end of the year is \$36.5 million , which represents an increase of \$6.7 million from the previous year. Unrestricted net position are those resources available to finance day-to-day operations without constraints established by debt covenants, enabling legislation, or other legal requirements.

Greater Salt Lake Municipal Services District  
**NOTES TO FINANCIAL STATEMENTS**  
 December 31, 2021

**Greater Salt Lake Municipal Services District's Change in Net Position**

|                                    | Governmental<br>Activities |                   | Change          |
|------------------------------------|----------------------------|-------------------|-----------------|
|                                    | Current<br>Year            | Previous<br>Year  |                 |
| <b>Program revenues:</b>           |                            |                   |                 |
| Charges for services               | \$ 548,795                 | 1,102,597         | (553,802)       |
| Operating grants and contributions | 27,472,953                 | 21,272,805        | 6,200,148       |
| Capital grants and contributions   | -                          | 5,429,830         | (5,429,830)     |
| <b>General revenues:</b>           |                            |                   |                 |
| Property taxes                     | 5,527                      | 4,238             | 1,289           |
| Sales tax                          | 4,895,049                  | 4,485,503         | 409,546         |
| Other revenues                     | 136,457                    | 2,076             | 134,381         |
| <b>Total revenues</b>              | <b>33,058,781</b>          | <b>32,297,049</b> | <b>761,732</b>  |
| <b>Expenses:</b>                   |                            |                   |                 |
| Municipal services                 | 26,352,881                 | 25,513,353        | 839,528         |
| <b>Total expenses</b>              | <b>26,352,881</b>          | <b>25,513,353</b> | <b>839,528</b>  |
| <b>Change in net position</b>      | <b>\$ 6,705,899</b>        | <b>6,783,696</b>  | <b>(77,797)</b> |

For the District as a whole, total revenues increased by \$761,732 compared to the previous year, while total expenses increased by \$839,528. The total net change of \$6,705,899 is, in private sector terms, the net income for the year, which is \$77,797 less than the previous year's net change.

**BALANCES AND TRANSACTIONS OF INDIVIDUAL FUNDS**

Some of the more significant changes in fund balances, and any restrictions on those amounts, is described below:

*General Fund*

The fund balance of \$22.1 million reflects an increase of \$5.8 million from the previous year.

Total revenues of \$21.5 million increased by \$21.1 million compared to the previous year. This increase is primarily due to an increase in contributions from other governments during the year.

Total expenditures of \$21.1 million decreased by \$3.5 million. This decrease is primarily due to a decrease in interagency contracts during the year.

Greater Salt Lake Municipal Services District  
**NOTES TO FINANCIAL STATEMENTS**  
 December 31, 2021

**GENERAL FUND BUDGETARY HIGHLIGHTS**

Revenues for the current year, exclusive of transfers and fund balance appropriations, were originally budgeted in the amount of \$27.0 million. This amount was amended in the final budget to \$27.1 million. Actual revenues, excluding transfers in, amounted to \$21.5 million.

Expenditures for the current year, excluding transfers, were originally budgeted in the amount of \$27.7 million. This amount was amended in the final budget to \$28.0 million. Actual expenditures, excluding transfers out, amounted to \$21.1 million.

Transfers in for the year were originally budgeted in the amount of \$10.2 million, which was equal to the final budget. Actual transfers in were made in the amount of \$9.6 million. Transfers out for the year were originally budgeted in the amount of \$13.9 million, which was equal to the final budget. Actual transfers out were made in the amount of \$4.2 million.

**CAPITAL ASSETS AND DEBT ADMINISTRATION**

**Greater Salt Lake Municipal Services District's Capital Assets (net of depreciation)**

The District does not currently own capital assets directly. The discretely presented component units (townships) own and account for capital assets.

**Greater Salt Lake Municipal Services District's Long-Term Liabilities**

|                                 | Current<br>Year   | Previous<br>Year | Change           |
|---------------------------------|-------------------|------------------|------------------|
| <b>Governmental activities:</b> |                   |                  |                  |
| Compensated absences            | \$ 251,796        | 237,719          | 14,077           |
| Net pension liability           | 108,766           | 223,927          | (115,161)        |
| <b>Total governmental</b>       | <b>\$ 360,562</b> | <b>461,646</b>   | <b>(101,084)</b> |

Additional information regarding the long-term liabilities may be found in the notes to financial statements.

**ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

No significant economic changes that would affect the District are expected for the next year. Budgets have been set on essentially the same factors as the current year being reported.

**REQUESTS FOR INFORMATION**

The financial report is designed to provide a general overview of Greater Salt Lake Municipal Services District's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Greater Salt Lake Municipal Services District, Records Officer, N3-500 2001 South State Street, Salt Lake City, Utah 84190.

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**BASIC FINANCIAL STATEMENTS**

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Greater Salt Lake Municipal Services District

**STATEMENT OF NET POSITION**

December 31, 2021

|   | Primary<br>Government      |                    |
|---|----------------------------|--------------------|
|   | Governmental<br>Activities | Component<br>Units |
| <b>ASSETS AND DEFERRED OUTFLOWS OF RESOURCES</b>                          |                            |                    |
| Assets:   |                            |                    |
| Current assets:   |                            |                    |
| Cash and cash equivalents   | \$ 37,269,084              | 345,194            |
| Accounts receivable, net  | 1,056                      | -                  |
| Due from other governments  | 3,446,780                  | 3,527,394          |
| Prepays   | -                          | 8,802              |
| <b>Total current assets</b>   | <b>40,716,920</b>          | <b>3,881,389</b>   |
| Non-current assets:   |                            |                    |
| Restricted cash and cash equivalents                                      | 95,063                     | 6,761,353          |
| Capital assets:   |                            |                    |
| Not being depreciated   | -                          | 110,325,786        |
| Net of accumulated depreciation   | -                          | 8,707,418          |
| <b>Total non-current assets</b>   | <b>95,063</b>              | <b>125,794,557</b> |
| <b>Total assets</b>   | <b>40,811,983</b>          | <b>129,675,947</b> |
| Deferred outflows of resources - pensions                                 | 1,238,417                  | -                  |
| <b>Total assets and deferred outflows of resources</b>                    | <b>\$ 42,050,400</b>       | <b>129,675,947</b> |
| <b>LIABILITIES AND DEFERRED INFLOWS OF RESOURCES</b>                      |                            |                    |
| Liabilities:  |                            |                    |
| Current liabilities:  |                            |                    |
| Accounts payable  | \$ 4,230,365               | 100,153            |
| Accrued liabilities   | 77,433                     | -                  |
| Unearned revenue  | -                          | 6,971,122          |
| Performance bonds   | 95,063                     | 1,358,397          |
| <b>Total current liabilities</b>  | <b>4,402,861</b>           | <b>8,429,671</b>   |
| Long-term liabilities:  |                            |                    |
| Compensated absences  | 251,796                    | -                  |
| Net pension liability   | 108,766                    | -                  |
| <b>Total long-term liabilities</b>  | <b>360,562</b>             | <b>-</b>           |
| <b>Total liabilities</b>  | <b>4,763,423</b>           | <b>8,429,671</b>   |
| Deferred inflows of resources - pensions                                  | 773,893                    | -                  |
| <b>Total liabilities and deferred inflows of resources</b>                | <b>5,537,316</b>           | <b>8,429,671</b>   |
| <b>NET POSITION</b>   |                            |                    |
| Net investment in capital assets  | -                          | 119,033,205        |
| Unrestricted  | 36,513,084                 | 2,213,071          |
| <b>Total net position</b>   | <b>36,513,084</b>          | <b>121,246,275</b> |
| <b>Total liabilities, deferred inflows of resources, and net position</b> | <b>\$ 42,050,400</b>       | <b>129,675,947</b> |

The notes to the financial statements are an integral part of this statement.

Greater Salt Lake Municipal Services District  
**STATEMENT OF ACTIVITIES**  
For the Year Ended December 31, 2021

| <b><u>FUNCTIONS/PROGRAMS:</u></b>    | <u>Expenses</u>      | <u>Charges<br/>for<br/>Services</u> | <u>Operating<br/>Grants and<br/>Contributions</u> | <u>Capital<br/>Grants and<br/>Contributions</u> | <u>Net<br/>(Expense)<br/>Revenue<br/>(To Next<br/>Page)</u> |
|--------------------------------------|----------------------|-------------------------------------|---|---|---|
| <b>Primary government:</b>           |                      |                                     |   |   |   |
| Governmental activities:             |                      |                                     |   |   |   |
| Municipal services                   | \$ 26,352,881        | 548,795                             | 27,472,953  | -   | 1,668,866   |
| <b>Total governmental activities</b> | <b>26,352,881</b>    | <b>548,795</b>                      | <b>27,472,953</b>                                 | <b>-</b>  | <b>1,668,866</b>  |
| <b>Total primary government</b>      | <b>\$ 26,352,881</b> | <b>548,795</b>                      | <b>27,472,953</b>                                 | <b>-</b>  | <b>1,668,866</b>  |
| <b>Component units</b>               | <b>\$ 23,799,059</b> | <b>4,193,663</b>                    | <b>5,604,540</b>                                  | <b>-</b>  | <b>(14,000,856)</b>   |

(continued on next page)

The notes to the financial statements are an integral part of this statement.

Greater Salt Lake Municipal Services District  
**STATEMENT OF ACTIVITIES (continued)**  
For the Year Ended December 31, 2021

|   | Primary<br>Governmental<br>Activities | Component<br>Units  |
|---|---------------------------------------|---------------------|
| <b>CHANGES IN NET POSITION:</b>                       |                                       |                     |
| <b>Net (expense) revenue<br/>(from previous page)</b> | <b>\$ 1,668,866</b>                   | <b>(14,000,856)</b> |
| <b>General revenues:</b>                              |                                       |                     |
| Property taxes  | 5,527                                 | 9,371               |
| Sales tax   | 4,895,049                             | 14,140,829          |
| Unrestricted investment earnings                      | 102,026                               | 17,573              |
| Miscellaneous   | 34,432                                | 14,518              |
| Total general revenues                                | 5,037,033                             | 14,182,290          |
| <b>Change in net position</b>                         | <b>6,705,899</b>                      | <b>181,434</b>      |
| Net position - beginning, as restated                 | 29,807,185                            | 121,064,841         |
| <b>Net position - ending</b>                          | <b>\$ 36,513,084</b>                  | <b>121,246,275</b>  |

The notes to the financial statements are an integral part of this statement.

Greater Salt Lake Municipal Services District  
**BALANCE SHEET - GOVERNMENTAL FUNDS**  
December 31, 2021

|  | General<br>Fund      | Intergovernmental<br>Salt Lake<br>County | Capital<br>Projects<br>Fund | Total<br>Governmental<br>Funds |
|--|----------------------|--|-----------------------------|--------------------------------|
| <b>ASSETS</b>                              |                      |  |                             |                                |
| Cash and cash equivalents                  | \$ 21,169,239        | -  | 16,099,845                  | 37,269,084                     |
| Accounts receivable                        | 1,056                | -  | -                           | 1,056                          |
| Due from other governments                 | 260,850              | 3,185,931                                | -                           | 3,446,780                      |
| Due from other funds                       | 3,131,575            | -  | -                           | 3,131,575                      |
| Restricted cash and cash equivalents       | -                    | 95,063                                   | -                           | 95,063                         |
| <b>TOTAL ASSETS</b>                        | <b>\$ 24,562,719</b> | <b>3,280,994</b>                         | <b>16,099,845</b>           | <b>43,943,558</b>              |
| <b>LIABILITIES</b>                         |                      |  |                             |                                |
| Accounts payable                           | \$ 2,426,035         | -  | 1,804,330                   | 4,230,365                      |
| Accrued liabilities                        | 77,433               | -  | -                           | 77,433                         |
| Performance bonds                          | -                    | 95,063                                   | -                           | 95,063                         |
| Due to other funds                         | -                    | 3,131,575                                | -                           | 3,131,575                      |
| <b>TOTAL LIABILITIES</b>                   | <b>2,503,467</b>     | <b>3,226,638</b>                         | <b>1,804,330</b>            | <b>7,534,436</b>               |
| <b>FUND BALANCES:</b>                      |                      |  |                             |                                |
| Assigned                                   | -                    | 54,356                                   | 14,295,515                  | 14,349,871                     |
| Unassigned                                 | 22,059,251           | -  | -                           | 22,059,251                     |
| <b>TOTAL FUND BALANCES</b>                 | <b>22,059,251</b>    | <b>54,356</b>                            | <b>14,295,515</b>           | <b>36,409,122</b>              |
| <b>TOTAL LIABILITIES AND FUND BALANCES</b> | <b>\$ 24,562,719</b> | <b>3,280,994</b>                         | <b>16,099,845</b>           | <b>43,943,558</b>              |

The notes to the financial statements are an integral part of this statement.

Greater Salt Lake Municipal Services District  
**STATEMENT OF REVENUES, EXPENDITURES AND  
 CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS**

For the Year Ended December 31, 2021

|  | General<br>Fund      | Intergovernmental<br>Salt Lake<br>County | Capital<br>Projects<br>Fund | Total<br>Governmental<br>Funds |
|--|----------------------|--|-----------------------------|--------------------------------|
| <b>REVENUES:</b>   |                      |  |                             |                                |
| Property taxes   | \$ -                 | 5,527                                    | -                           | 5,527                          |
| Sales taxes  | -                    | 4,895,049                                | -                           | 4,895,049                      |
| License and permits  | -                    | 343,414                                  | -                           | 343,414                        |
| Intergovernmental revenues   | 81,052               | 4,222,309                                | 1,774,300                   | 6,077,661                      |
| Charges for services   | -                    | 156,221                                  | -                           | 156,221                        |
| Fines and forfeitures  | -                    | 49,159                                   | -                           | 49,159                         |
| Interest   | 46,581               | 4,612                                    | 50,833                      | 102,026                        |
| Miscellaneous revenue  | 31,865               | 85                                       | 2,482                       | 34,432                         |
| Contributions from other governments                                 | 21,395,292           | -  | -                           | 21,395,292                     |
| <b>Total revenues</b>  | <b>21,554,790</b>    | <b>9,676,376</b>                         | <b>1,827,615</b>            | <b>33,058,781</b>              |
| <b>EXPENDITURES:</b>   |                      |  |                             |                                |
| Salaries, wages and benefits   | 4,590,646            | -  | -                           | 4,590,646                      |
| Operation equipment and supplies                                     | 388,341              | 315,296                                  | 4,925,856                   | 5,629,493                      |
| Professional services  | 743,787              | 151,830                                  | -                           | 895,617                        |
| Interagency contracts  | 13,132,224           | -  | -                           | 13,132,224                     |
| Insurance  | 144,457              | -  | -                           | 144,457                        |
| Rent   | 169,632              | -  | -                           | 169,632                        |
| Other  | 5,129                | -  | -                           | 5,129                          |
| Contributions to other governments                                   | 2,001,762            | -  | -                           | 2,001,762                      |
| <b>Total expenditures</b>  | <b>21,175,978</b>    | <b>467,126</b>                           | <b>4,925,856</b>            | <b>26,568,960</b>              |
| <b>Excess (Deficiency) of Revenues over<br/>(Under) Expenditures</b> | <b>378,812</b>       | <b>9,209,249</b>                         | <b>(3,098,240)</b>          | <b>6,489,820</b>               |
| <b>Other Financing Sources and (Uses):</b>                           |                      |  |                             |                                |
| Transfers in   | 9,649,112            | 459,000                                  | 3,800,000                   | 13,908,112                     |
| Transfers out  | (4,259,000)          | (9,649,112)                              | -                           | (13,908,112)                   |
| <b>Total other financing sources and (uses)</b>                      | <b>5,390,112</b>     | <b>(9,190,112)</b>                       | <b>3,800,000</b>            | <b>-</b>                       |
| <b>Net Change in Fund Balances</b>                                   | <b>5,768,924</b>     | <b>19,137</b>                            | <b>701,760</b>              | <b>6,489,820</b>               |
| Fund balances - beginning of year                                    | 16,290,327           | 35,219                                   | 13,593,755                  | 29,919,302                     |
| <b>Fund balance - end of year</b>                                    | <b>\$ 22,059,251</b> | <b>54,356</b>                            | <b>14,295,515</b>           | <b>36,409,122</b>              |

The notes to the financial statements are an integral part of this statement.

Greater Salt Lake Municipal Services District  
**RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS  
 TO THE STATEMENT OF NET POSITION**  
 December 31, 2021

|  |                                    |
|--|------------------------------------|
| <b>Total Fund Balance for Governmental Funds</b>   | <b><u>\$ 36,409,122</u></b>        |
| Total net position reported for governmental activities in the statement is different because:   |                                    |
| Deferred outflows of resources - pensions, a consumption of net position that applies to future periods, is not shown in the funds statements.             | <u>1,238,417</u>                   |
| Long-term liabilities and deferred inflows of resources related to pensions are recorded in the government-wide statements but not in the fund statements. |                                    |
| Compensated absences   | <u>(251,796)</u>                   |
| Net pension liability  | <u>(108,766)</u>                   |
| Deferred inflows of resources - pensions   | <u>(773,893)</u>                   |
| <b>Total Net Position of Governmental Activities</b>   | <b><u><u>\$ 36,513,084</u></u></b> |

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The notes to the financial statements are an integral part of this statement.

Greater Salt Lake Municipal Services District  
**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS  
TO THE STATEMENT OF ACTIVITIES**  
For the Year Ended December 31, 2021

|  |                                   |
|--|-----------------------------------|
| <b>Net Change in Fund Balances - Total Governmental Funds</b>  | <b><u>\$ 6,489,820</u></b>        |
| Amounts reported for governmental activities in the statement of activities are different because:   |                                   |
| The statement of activities show pension benefits and pension expenses as the costs are incurred, while in the funds statements the obligation is recognized when it matures or is paid. | <u>230,156</u>                    |
| Compensated absences expenses reported in the statement of activities do not require the use of current financial resources and are not reported as expenditures in governmental funds.  | <u>(14,077)</u>                   |
| <b>Change in Net Position of Governmental Activities</b>   | <b><u><u>\$ 6,705,899</u></u></b> |

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Greater Salt Lake Municipal Services District  
**NOTES TO FINANCIAL STATEMENTS**  
December 31, 2021

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**1-A. Reporting entity**

The Greater Salt Lake Municipal Services District, Utah (District) was established under the governing code of Utah Code Annotated Title 17B.

The District operates under a Board of Trustees-General Manager form of government and provides the following broad range of services to its customers: roads and streets, financial administration, animal control, planning and development, parks, capital improvements, administrative services operational services, indigent legal and District Attorney prosecution services and planning. The Board of Trustees is comprised of the mayor or a council member of each metro township and a Salt Lake County council member representing the unincorporated Salt Lake County area.

The accompanying financial statements present the District and its component units, entities for which the District is considered to be financially accountable.

The discretely presented component units of the District are as follows:

- Town of Brighton
- Copperton Metro Township and Cemetery
- Emigration Canyon Metro Township
- Pleasant Green Cemetery
- Kearns Metro Township
- Magna Metro Township
- White City Metro Township

Each metro township is a discretely presented component unit because their resources exclusively benefit the members of the District. The District's budget dictates to a large extent the budget of each metro township. The District appropriates funding to each metro township for administrative expenses. The governing board of each metro township approves their own individual budget. The General Fund is the primary operating fund of the District. This fund is used to provide all services to the Members.

The Townships' individual leaderships (Mayors and Council) are responsible for administering their own administrative budget and passing resolutions and ordinances unique to their entities.

Each entity will approve their individual budgets in their township Council meetings and accept the financial statements for their individual townships.

Fiscal reporting for budgets, transparency reports, taxes etc. are done on the District level and also on the individual township level.

**1-B. Government-wide and fund financial statements**

*Government-wide Financial Statements*

The government-wide financial statements, consisting of the statement of net position and the statement of activities, report information on all the non-fiduciary activities of the primary government and its component units. For the most part, the effect of inter-fund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities (if any), which rely to a significant extent on fees and charges for support.

Greater Salt Lake Municipal Services District  
**NOTES TO FINANCIAL STATEMENTS**  
December 31, 2021

**1-B. Government-wide and fund financial statements (continued)**

The statement of net position reports the financial position of the governmental activities of the District and its discretely presented component units at year-end.

The statement of activities reports the expenses of a given function offset by program revenues directly connected with the functional program. A function is an assembly of similar activities and may include portions of a fund or summarize more than one fund to capture the expenses and program revenues associated with a distinct functional activity. Direct expenses are those that are clearly identifiable with a specific function or segment. Indirect expenses are not allocated. All expenses are included in the applicable function. Program revenues include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privilege provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

*Fund Financial Statements*

Major individual governmental funds are reported as separate columns in the fund financial statement.

**1-C. Measurement focus, basis of accounting and financial statement presentation**

The financial statements of the District are prepared in accordance with generally accepted accounting principles (GAAP).

The government-wide statements are reported using the economic resources measurement focus and the accrual basis of accounting, generally including the reclassification of internal activity (between or within funds). However, internal eliminations do not include utility services provided to District departments or payments to the general fund by other funds for providing administrative and billing services for such funds. Reimbursements are reported as reductions to expenses. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax revenues are recognized in the year for which they are levied while grants are recognized when the grantor eligibility requirements are met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. The District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Greater Salt Lake Municipal Services District  
**NOTES TO FINANCIAL STATEMENTS**  
December 31, 2021

**1-C. Measurement focus, basis of accounting and financial statement presentation (continued)**

Property taxes, sales taxes, intergovernmental revenues, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments, if any, receivable within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the government.

*Policy regarding use of restricted resources*

When faced with a choice, it is the District's policy to use restricted resources first, then committed and assigned amounts before spending unassigned amounts. Restricted assets and liabilities payable from restricted assets current in nature are reported with current assets and current liabilities.

**1-D. Fund types and major funds**

*Governmental funds*

**The District reports the following major governmental funds:**

The *General Fund* is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *Intergovernmental Salt Lake County Fund* is used to account for the revenues and expenditures for services provided to the unincorporated Salt Lake County.

The *Capital Projects Fund* is used to account for the acquisition or construction of major capital facilities of the District.

**1-E. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Equity**

**1-E-1. Deposits and Investments**

Investments are reported at fair value. Deposits are reported at cost, which approximates fair value. Investments of the District are accounts at the Utah Public Treasurers Investments Fund. Additional information is contained in Note 3.

Investments are recorded at fair value. Accordingly, the change in fair value of investments is recognized as an increase or decrease to investment assets and investment income.

**1-E-2. Cash and Cash Equivalents**

The District's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

Greater Salt Lake Municipal Services District  
**NOTES TO FINANCIAL STATEMENTS**  
December 31, 2021

**1-E-3. Receivables and Payables**

Property tax and intergovernmental receivables are considered collectible.

During the course of operations, there may be transactions that occur between funds that are representative of lending/borrowing arrangements outstanding at year-end. These are reported as either due to or due from other funds.

Property taxes are assessed and collected for the District by Salt Lake County for certain properties located in unincorporated Salt Lake County and remitted to the District shortly after collection. Property taxes become a lien on January 1 and are levied on the first Monday in August. Taxes are due and payable on November 1, and are delinquent after November 30. All dates are in the year of levy.

**1-E-4. Restricted Cash**

The District carries restricted cash related to performance bonds and unspent grant revenues.

**1-E-5. Capital Assets**

Capital assets includes property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), and are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of \$5,000 or more and an estimated useful life in excess of two years. Such assets are recorded at historical cost or at estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. Infrastructure is depreciated.

The cost of normal maintenance and repairs that does not add to the value of an asset or materially extend the assets' life is not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Upon retirement or disposition of capital assets, the cost and related accumulated depreciation are removed from the respective accounts. Depreciation of capital assets is computed using the straight-line method over their estimated useful lives.

Property, plant, and equipment of the primary government, as well as the component units if any, is depreciated using the straight-line method over the following estimated useful lives:

| <u>Assets</u>                     | <u>Years</u> |
|-----------------------------------|--------------|
| Buildings and improvements        | 10-50        |
| Improvements other than buildings | 20-50        |
| Machinery and equipment           | 5-20         |
| Office furniture and equipment    | 5-15         |

**1-E-6. Performance Bonds**

The District holds funds in the form of performance bonds that are returned when projects are completed within the specified time period. If the project is not completed, then the funds revert to the District and are used to complete the project that was bonded. The District has segregated these funds in a separate bank account.

Greater Salt Lake Municipal Services District  
**NOTES TO FINANCIAL STATEMENTS**  
December 31, 2021

**1-E-7. *Compensated Absences***

It is the District's policy to permit employees to accumulate earned but unused vacation benefits. The liability for these compensated absences is recorded as a long-term liability in the government-wide statements. In the fund financial statements, governmental funds report only the compensated absence liability payable from expendable available financial resources, while the proprietary funds (if any) report the liability as incurred.

**1-E-8. *Net Position and Fund Balance***

*Government-wide Financial Statements*

Net position is classified in the government-wide financial statements as net position and is displayed in three components:

**Net investment in capital assets** - Capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.

**Restricted net position** - Net position with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislation.

**Unrestricted net position** - All other net position that does not meet the definition of "restricted" or "net investment in capital assets."

*Fund Financial Statements*

In the fund financial statements governmental fund balance is further classified as nonspendable, restricted, committed, assigned or unassigned. Descriptions of each follow:

**Nonspendable fund balance** - This classification includes amounts that cannot be spent because they are either (a) not in spendable form, or (b) legally or contractually required to be maintained intact. Fund balance amounts related to inventories, prepaid expenditures, and endowments are classified as nonspendable.

**Restricted fund balance** - This classification includes net fund resources that are subject to external constraints that have been placed on the use of the resources either a) imposed by creditors (such as through a debt covenant), grantors, contributors, or laws or regulations of the government or b) imposed by law through constitutional provisions or enabling legislation.

**Committed fund balance** - This classification includes amounts that can only be used for specific purposes established by formal action of the District Board, which is the District's highest level of decision-making authority. Fund balance commitments can only be removed or changed by the same type of action (for example resolution) of the District Board. This classification also includes contractual obligations to the extent that existing resources have been specifically committed for use in satisfying those contractual requirements.

**Assigned fund balance** - This classification includes amounts that the District intends to use for a specific purpose but are neither restricted nor committed. These are established by the District Board. This category includes the remaining positive fund balances for governmental funds other than the general fund.

Greater Salt Lake Municipal Services District  
**NOTES TO FINANCIAL STATEMENTS**  
December 31, 2021

**1-E-8. Net Position and Fund Balance (continued)**

**Unassigned fund balance** - Residual classification of the General Fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the General Fund.

**1-E-9. Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of net position will sometimes include a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The District reports deferred outflows of resources related to pensions.

In addition to liabilities, the statement of net position will sometimes include a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until then. The District reports deferred inflows of resources related to pensions.

**1-E-10. Pensions**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Utah Retirement Systems Pension Plan (URS) and additions to/deductions from URS's fiduciary net position have been determined on the same basis as they are reported by URS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**1-E-11. Estimates**

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the financial statements and the accompanying notes. Actual results may differ from those estimates.

**NOTE 2 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY**

**2-A. Budgetary data**

Budgets are adopted on a basis consistent with generally accepted accounting principles. The District maintains legally adopted budgets.

The District Board approves by resolution the total budget appropriation and the individual "township" appropriations. The District Budget Officer is authorized to transfer budget amounts within departments of a fund. Any revisions that alter the total appropriations of any fund must be approved by the District Board. For the District budget, Budgetary control is maintained primarily at the department level.

Each individual township also adopts their individual budget(s). For the Townships, budgetary control is maintained at the discretely presented component unit (township) level.

Unused appropriations for most of the annually budgeted funds lapse at the end of the year. The exceptions are those budgets for long-term capital projects.

Greater Salt Lake Municipal Services District  
**NOTES TO FINANCIAL STATEMENTS**  
 December 31, 2021

**NOTE 3 - DETAILED NOTES**

**3-A. Deposits and investments**

Cash and investments as of December 31, 2021 consist of the following:

|                                   | Fair Value           |
|-----------------------------------|----------------------|
| Demand deposits - checking        | \$ 1,321,815         |
| State Treasurer's Investment Pool | 36,042,332           |
| <b>Total cash</b>                 | <b>\$ 37,364,147</b> |

Cash and investments listed above are classified in the accompanying government-wide statement of net position as follows:

|  |                      |
|--|----------------------|
| Cash and cash equivalents (current)                | \$ 37,269,084        |
| Restricted cash and cash equivalents (non-current) | 95,063               |
| <b>Total cash and cash equivalents</b>             | <b>\$ 37,364,147</b> |

Cash equivalents and investments are carried at fair value.

The Utah Money Management Act (UMMA) establishes specific requirements regarding deposits of public funds by public treasurers. UMMA requires that District funds be deposited with a qualified depository which includes any depository institution which has been certified by the Utah State Commissioner of Financial Institutions as having met the requirements specified in UMMA Section 51, Chapter 7. UMMA provides the formula for determining the amount of public funds which a qualified depository may hold in order to minimize risk of loss and also defines capital requirements which an Institution must maintain to be eligible to accept public funds. UMMA lists the criteria for investments and specifies the assets which are eligible to be invested in, and for some investments, the amount of time to maturity.

UMMA enables the State Treasurer to operate the Public Treasurer's Investment Pool (PTIF). PTIF is managed by the Utah State Treasurer's investment staff and comes under the regulatory authority of the Utah Money Management Council. This council is comprised of a select group of financial professionals from units of local and state government and financial institutions doing business in the state. PTIF operations and portfolio composition is monitored at least semi-annually by the Utah Money Management Council. PTIF is unrated by any nationally recognized statistical rating organizations.

Deposits in PTIF are not insured or otherwise guaranteed by the State of Utah. Participants share proportionally in any realized gains or losses on investments which are recorded on an amortized cost basis. The balance available for withdrawal is based on the accounting records maintained by PTIF. The fair value of the investment pool is approximately equal to the value of the pool shares. The District maintains monies not immediately needed for expenditure in PTIF accounts.

**Fair value of investments**

The District measures and records its investments using fair value measurement guidelines established by generally accepted accounting principles. These guidelines recognize a three-tiered fair value hierarchy, as follows: Level 1--Quoted prices for identical investments in active markets; Level 2--Observable inputs other than quoted market prices; and, Level 3--Unobservable inputs. At December 31, 2021, the District had \$36,042,332 invested in the PTIF, which uses a Level 2 fair value measurement.

Greater Salt Lake Municipal Services District  
**NOTES TO FINANCIAL STATEMENTS**  
 December 31, 2021

**3-A. Deposits and investments (continued)**

**Deposit and investment risk**

The District maintains no investment policy containing any specific provisions intended to limit the District's exposure to interest rate risk, credit risk, and concentration of credit risk other than that imposed by UMMA. The District's compliance with the provisions of UMMA addresses each of these risks.

**Interest rate risk**

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. All deposits and investments of the District are available immediately.

**Credit risk**

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligations. Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits. At December 31, 2021, \$1,002,434 of the District's demand deposits of \$1,252,434 were uninsured. The book balance at year-end was \$1,321,815.

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. This risk is addressed through the policy of investing excess monies only in PTIF.

**Concentration of credit risk**

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. PTIF falls under the constraints of UMMA in limiting concentrations of investments.

**3-B. Receivables**

The allowance policy is described in Note 1-E-3. Receivables as of year-end for the District's funds are shown below:

|                          | General<br>Fund   | Inter-<br>governmental<br>Salt Lake<br>County | Total            |
|--------------------------|-------------------|---|------------------|
| Customers                | \$ 1,056          | -   | 1,056            |
| Intergovernmental        | 260,850           | 3,185,931                                     | 3,446,781        |
| <b>Total receivables</b> | <b>\$ 261,906</b> | <b>3,185,931</b>                              | <b>3,447,837</b> |

**3-C. Capital assets**

The District does not currently own capital assets directly. The discretely presented component units (townships) own and account for capital assets.

Greater Salt Lake Municipal Services District  
**NOTES TO FINANCIAL STATEMENTS**  
 December 31, 2021

**3-D. Long-term debt and liabilities**

**Other long-term liabilities:**

|                                   | Beginning         | Increase<br>(Decrease) | Ending         |
|-----------------------------------|-------------------|------------------------|----------------|
| <b>Compensated absences:</b>      |                   |                        |                |
| Governmental                      | \$ 237,719        | 14,077                 | 251,796        |
| <b>Total</b>                      | <b>\$ 237,719</b> | <b>14,077</b>          | <b>251,796</b> |
| <br><b>Net pension liability:</b> |                   |                        |                |
| Governmental                      | \$ 223,927        | (115,161)              | 108,766        |
| <b>Total</b>                      | <b>\$ 223,927</b> | <b>(115,161)</b>       | <b>108,766</b> |

**3-E. Interfund transactions and balances**

The District had the following interfund transactions for year ended December 31, 2021:

**Interfund receivables and payables:**

|                                    | Due To              | Due From         |
|------------------------------------|---------------------|------------------|
| General fund                       | \$ 3,131,575        | -                |
| Intergovernmental Salt Lake County | -                   | 3,131,575        |
| <b>Total</b>                       | <b>\$ 3,131,575</b> | <b>3,131,575</b> |

The District had the following interfund transfers for the year ended December 31, 2021:

**Interfund transfers:**

|                                    | Transfers In        | Transfers Out     |
|------------------------------------|---------------------|-------------------|
| General fund                       | \$ 9,649,112        | 4,259,000         |
| Intergovernmental Salt Lake County | 459,000             | 9,649,112         |
| Capital projects fund              | 3,800,000           | -                 |
| <b>Total</b>                       | <b>\$13,908,112</b> | <b>13,908,112</b> |

The transfer into the general fund of \$9,649,112 represents the sales tax, SB 136, class B&C funds, and permitting and other fees charged for planning and development services that is transferred to the MSD. The transfer out of the general fund of \$4,259,000 represents the administrative budget of \$459,000 to Salt Lake County for their costs of administration for unincorporated salt lake county and \$3,800,000 for capital projects.

**3-F. Contribution to/from other governments**

The District provides municipal type services to its members. These services are funded through sales tax, class B&C road funds, SB 136 sales tax, and service fees that are paid to the respective members of the District. The members remit these funds to the District for use in providing the municipal type services and capital projects.

Greater Salt Lake Municipal Services District  
**NOTES TO FINANCIAL STATEMENTS**  
 December 31, 2021

**NOTE 4 - OTHER INFORMATION**

**4-A. Risk management**

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. It is the policy of the District to purchase commercial insurance for these risks. Various policies are purchased through an insurance agency to cover liability, theft, damage, and other losses. A minimal deductible applies to these policies which the District pays in the event of any loss. There have been no significant reductions in the coverage from the prior year. Settled claims have not exceeded this commercial coverage in any of the three preceding years. The District also has purchased a workers' compensation policy.

**4-B. Lease agreement**

The District entered into an agreement with Salt Lake County to lease office space. The first term of the lease was for Oct 1, 2019 through Sep 30, 2020, with two one-year extension term options. The last extension term has been agreed to by both parties and thereby extends the lease term through Sep 30, 2022 and is for \$14,485.81 per month.

**4-C. Litigation**

The District is a defendant in certain legal actions, pending actions, or in the process for miscellaneous claims. The ultimate liability which might result from the final resolution of the above matters is not presently determinable. District management is of the opinion the final outcome of the cases will not have an adverse effect on the District's financial statements.

**4-D. Subsequent Events**

In preparing these financial statements, the District has evaluated events and transactions for potential recognition or disclosure through the date of the audit report, which is the date the financial statements were available to be issued.

During February 2022, the District issued \$20,000,000 in revenue bonds for the purpose of financing the cost of construction and maintenance of infrastructure.

**4-E. Restatements – Capital assets and change in presentation of component units**

The District restated the beginning balances for capital assets. Additionally, beginning in 2021, the District changed the presentation of its component units from blended component units to discretely presented component units. Beginning net position and fund balance has been restated to reflect this changes as follows:

|  | Total<br>Governmental<br>Funds | Primary<br>Governmental<br>Activities | Discretely<br>Presented<br>Component<br>Units |
|--|--------------------------------|---------------------------------------|---|
| Beginning fund balance/net position, as previously stated  | \$ 31,599,156                  | 152,624,110                           | -   |
| Restatement of capital assets and accumulated depreciation | -                              | (1,752,084)                           | -   |
| Change in presentation                                     | (1,679,854)                    | (121,064,841)                         | 121,064,841                                   |
| <b>Beginning fund balance/net positions, as restated</b>   | <b>\$29,919,302</b>            | <b>29,807,185</b>                     | <b>121,064,841</b>                            |

Greater Salt Lake Municipal Services District  
**NOTES TO FINANCIAL STATEMENTS**  
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**4-F. Pension Plans**

**General Information about the Pension Plan**

**Plan description:**

Eligible plan participants are provided with pensions through the Utah Retirement Systems. The Utah Retirement Systems are comprised of the following Pension Trust Funds:

**Defined Benefit Plans**

Public Employees Noncontributory Retirement System (Noncontributory System) is a multiple employer, cost sharing, public employee retirement system;

Tier 2 Public Employees Contributory Retirement System (Tier 2 Public Employees System) is a multiple employer cost sharing public employee retirement system;

The Tier 2 Public Employees System became effective July 1, 2011. All eligible employees beginning on or after July 1, 2011, who have no previous service credit with any of the Utah Retirement Systems, are members of the Tier 2 Retirement System.

The Utah Retirement Systems (Systems) are established and governed by the respective sections of Title 49 of the Utah Code Annotated 1953, as amended. The Systems' defined benefit plans are amended statutorily by the State Legislature. The Utah State Retirement Office Act in Title 49 provides for the administration of the Systems under the direction of the Board, whose members are appointed by the Governor. The Systems are fiduciary funds defined as pension (and other employee benefit) trust funds. URS is a component unit of the State of Utah. Title 49 of the Utah Code grants the authority to establish and amend the benefit terms.

URS issues a publicly available financial report that can be obtained by writing Utah Retirement Systems, 560 E. 200 S, Salt Lake District, Utah 84102 or visiting the website: [www.urs.org/general/publications](http://www.urs.org/general/publications).

**Benefits provided:**

URS provides retirement, disability, and death benefits. Retirement benefits are as follows:

| System                         | Final Average Salary | Years of service required and/or age eligible for benefit                                       | Benefit percentage per year of service | Cola **    |
|--------------------------------|----------------------|---|--|------------|
| Noncontributory System         | Highest 3 Years      | 30 years any age<br>25 years any age*<br>20 years age 60*<br>10 years age 62*<br>4 years age 65 | 2.0% per year all years                | Up to 4%   |
| Tier 2 Public Employees System | Highest 5 Years      | 35 years any age<br>20 years any age 60*<br>10 years age 62*<br>4 years age 65                  | 1.5% per year all years                | Up to 2.5% |

\* with actuarial reductions

\*\* All past-retirement cost-of-living adjustments are non-compounding and are based on the original benefit except for Judges, which is a compounding benefit. The cost-of-living adjustments are also limited to the actual Consumer Price Index (CPI) increase for the year, although unused CPI increases not met may be carried forward to subsequent years.

Greater Salt Lake Municipal Services District  
**NOTES TO FINANCIAL STATEMENTS**  
 December 31, 2021

**4-F. Pension Plans (continued)**

**Contribution Rate Summary:** As a condition of participation in the Systems, employers and/or employees are required to contribute certain percentages of salary and wages as authorized by statute and specified by the URS Board. Contributions are actuarially determined as an amount that, when combined with employee contributions (where applicable) is expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded actuarial accrued liability. Contribution rates as of December 31, 2021, are as follows:

| <b>Utah Retirement Systems</b>      | Employee | Employer | Employer<br>401(k) |
|-------------------------------------|----------|----------|--------------------|
| Contributory System                 |          |          |                    |
| 111 - Local Government Div - Tier 2 | N/A      | 16.07    | 0.62               |
| Noncontributory System              |          |          |                    |
| 15 - Local Government Div - Tier 1  | N/A      | 18.47    | N/A                |
| Tier 2 DC Only                      |          |          |                    |
| 211 - Local Government              | N/A      | 6.69     | 10.00              |

Tier 2 rates include a statutory required contribution to finance the unfunded actuarial accrued liability of the Tier 1 plans.

For the fiscal year ended December 31, 2021, the employer and employee contributions to the Systems were as follows:

| <b>System</b>                  | Employer<br>Contributions | Employee<br>Contributions |
|--------------------------------|---------------------------|---------------------------|
| Noncontributory System         | \$ 291,479                | N/A                       |
| Tier 2 Public Employees System | 164,528                   | -                         |
| Tier 2 DC Only System          | 19,464                    | N/A                       |
| <b>Total Contributions</b>     | <b>\$ 475,471</b>         | <b>-</b>                  |

Contributions reported are the URS Board approved required contributions by System. Contributions in the Tier 2 Systems are used to finance the unfunded liabilities in the Tier 1 Systems.

***Combined Pension Assets, Liabilities, Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

At December 31, 2021, we reported a net pension asset of \$0 and a net pension liability of \$108,766.

|                                | (Measurement Date): December 31, 2020 |                          |                        |                                      |                      |
|--------------------------------|---------------------------------------|--------------------------|------------------------|--------------------------------------|----------------------|
|                                | Net Pension<br>Asset                  | Net Pension<br>Liability | Proportionate<br>Share | Proportionate<br>Share<br>12/31/2019 | Change<br>(Decrease) |
| Noncontributory System         | \$ -                                  | 100,162                  | 0.1952693%             | 0.0585787%                           | 0.1366906%           |
| Tier 2 Public Employees System | -                                     | 8,604                    | 0.0598196%             | 0.0140132%                           | 0.0458064%           |
| <b>Total</b>                   | <b>\$ -</b>                           | <b>108,766</b>           |                        |                                      |                      |

The net pension asset and liability was measured as of December 31, 2020, and the total pension liability used to calculate the net pension asset and liability was determined by an actuarial valuation as of January 1, 2020 and rolled-forward using generally accepted actuarial procedures. The proportion of the net pension asset and liability is equal to the ratio of the employer's actual contributions to the Systems during the plan year over the total of all employer contributions to the System during the plan year.

Greater Salt Lake Municipal Services District  
**NOTES TO FINANCIAL STATEMENTS**  
 December 31, 2021

**4-F. Pension Plans (continued)**

For the year ended December 31, 2021, the District recognizes pension expense of \$391,266.

At December 31, 2021, the District reported deferred outflows of resources and deferred inflows of resources relating to pensions from the following sources:

|   | Deferred Outflows<br>of Resources | Deferred Inflows<br>of Resources |
|---|-----------------------------------|----------------------------------|
| Difference between expected and actual experience   | \$ 134,374                        | \$ -                             |
| Changes in assumptions  | -                                 | 13,102                           |
| Net difference between projected and actual earnings on<br>pension plan investments                     | -                                 | 731,389                          |
| Changes in proportion and differences between<br>contributions and proportionate share of contributions | 588,366                           | -                                |
| Contributions subsequent to the measurement date  | 291,479                           | -                                |
| <b>Total</b>  | <b>\$ 1,014,220</b>               | <b>\$ 744,491</b>                |

\$291,479 reported as deferred outflows of resources related to pensions results from contributions made by us prior to our fiscal year end, but subsequent to the measurement date of December 31, 2020. These contributions will be recognized as a reduction of the net pension liability in the upcoming fiscal year.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

| Year Ended December 31, | Net Deferred<br>Outflows (Inflows)<br>of Resources |
|-------------------------|--|
| 2022                    | \$ 131,002   |
| 2023                    | 174,921  |
| 2024                    | (206,417)  |
| 2025                    | (121,256)  |
| 2026                    | -  |
| Thereafter              | -  |

**Actuarial assumptions:**

The total pension liability in the December 31, 2020, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

|                           |   |
|---------------------------|---|
| Inflation                 | 2.50 Percent  |
| Salary increases          | 3.25 - 9.75 percent, average, including inflation                         |
| Investment rate of return | 6.95 percent, net of pension plan investment expense, including inflation |

Mortality rates were adopted from an actuarial experience study dated January 1, 2020. The retired mortality tables are developed using URS retiree experience and are based upon gender, occupation, and age as appropriate with projected improvement using 80% of the ultimate rates from the MP-2019 improvement assumption using a base year of 2020. The mortality assumption for active members is the PUB-2010 Employees Mortality Table for public employees, teachers, and public safety members, respectively.

Greater Salt Lake Municipal Services District  
**NOTES TO FINANCIAL STATEMENTS**  
 December 31, 2021

**4-F. Pension Plans (continued)**

The actuarial assumptions used in the January 1, 2020, valuations were based on the results of an actuarial experience study for the five-year period ending December 31, 2019.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best- estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

| <b>Assets class</b>       | <b>Expected Return Arithmetic Basis</b> |                              |  |
|---------------------------|---|------------------------------|--|
|                           | Target Asset Allocation                 | Real Return Arithmetic Basis | Long Term expected portfolio real rate of return |
| Equity securities         | 37%                                     | 6.30%                        | 2.33%  |
| Debt securities           | 20%                                     | 0.00%                        | 0.00%  |
| Real assets               | 15%                                     | 6.19%                        | 0.93%  |
| Private equity            | 12%                                     | 9.50%                        | 1.14%  |
| Absolute return           | 16%                                     | 2.75%                        | 0.44%  |
| Cash and cash equivalents | 0%                                      | 0.00%                        | 0.00%  |
| <b>Totals</b>             | <b>100.00%</b>                          |                              | <b>4.84%</b>                                     |
|                           | Inflation                               |                              | 2.50%  |
|                           | Expected arithmetic nominal return      |                              | 7.34%  |

The 6.95% assumed investment rate of return is comprised of an inflation rate of 2.50%, a real return of 4.45% that is net of investment expense.

**Discount rate:**

The discount rate used to measure the total pension liability was 6.95 percent. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that contributions from all participating employers will be made at contractually required rates that are actuarially determined and certified by the URS Board. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The discount rate does not use the Municipal Bond Index Rate. The discount rate remained unchanged at 6.95 percent.

Greater Salt Lake Municipal Services District  
**NOTES TO FINANCIAL STATEMENTS**  
 December 31, 2021

**4-F. Pension Plans (continued)**

**Sensitivity of the proportionate share of the net pension asset and liability to changes in the discount rate:**

The following presents the proportionate share of the net pension liability calculated using the discount rate of 6.95 percent, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.95 percent) or 1-percentage-point higher (7.95 percent) than the current rate:

| <u>System</u>                  | 1% Decrease<br>(5.95%) | Discount Rate<br>(6.95%) | 1% Increase<br>(7.95%) |
|--------------------------------|------------------------|--------------------------|------------------------|
| Noncontributory System         | \$ 1,736,511           | \$ 100,162               | \$ (1,263,981)         |
| Tier 2 Public Employees System | 144,775                | 8,604                    | (95,564)               |
| <b>Total</b>                   | <b>\$ 1,881,286</b>    | <b>\$ 108,766</b>        | <b>\$ (1,359,545)</b>  |

**Pension plan fiduciary net position:**

Detailed information about the pension plan's fiduciary net position is available in the separately issued URS financial report.

**Defined Contribution Savings Plan:**

The Defined Contribution Savings Plans are administered by the Utah Retirement Systems Board and are generally supplemental plans to the basic retirement benefits of the Retirement Systems, but may also be used as a primary retirement plan. These plans are voluntary tax-advantaged retirement savings programs authorized under sections 401(k), 457(b) and 408 of the Internal Revenue code. Detailed information regarding plan provisions is available in the separately issued URS financial report. The District participates in the following Defined Contribution Savings Plans with the Utah Retirement Systems:

- 401(k) Plan
- 457(b) PlanNote
- Roth IRA Plan

Employee and employer contributions to the Utah Retirement Contribution Savings Plans for fiscal year ended June 30, were as follows:

|                        | 2021       | 2020      | 2019      |
|------------------------|------------|-----------|-----------|
| <b>401(k) Plan</b>     |            |           |           |
| Employer Contributions | \$ 112,342 | \$ 98,691 | \$ 26,877 |
| Employee Contributions | 126,539    | 116,930   | 32,357    |
| <b>457 Plan</b>        |            |           |           |
| Employer Contributions | -          | -         | -         |
| Employee Contributions | 2,894      | 5,862     | 2,486     |
| <b>Roth IRA Plan</b>   |            |           |           |
| Employer Contributions | N/A        | N/A       | N/A       |
| Employee Contributions | 2,525      | 2,600     | 1,410     |

Greater Salt Lake Municipal Services District  
**NOTES TO FINANCIAL STATEMENTS**  
December 31, 2021

**4-G. Discretely presented component units**

The District has seven discretely presented component units. The summarized statements of net position as of December 31, 2021 are as follows:

|   | Keams<br>Metro<br>Township | Magna<br>Metro<br>Township | Town<br>of<br>Brighton | Copperton<br>Metro<br>Township | Emigration<br>Canyon<br>Metro<br>Township | Pleasant<br>Green<br>Cemetery | White City<br>Metro<br>Township | Total<br>Component<br>Units |
|---|----------------------------|----------------------------|------------------------|--------------------------------|---|-------------------------------|---------------------------------|-----------------------------|
| <b>ASSETS:</b>                            |                            |                            |                        |                                |   |                               |                                 |                             |
| Current assets:                           |                            |                            |                        |                                |   |                               |                                 |                             |
| Cash and cash equivalents                 | \$ -                       | 7,802                      | -                      | 108,769                        | 94,270                                    | 59,717                        | 74,636                          | 345,194                     |
| Due from other governments                | 1,574,923                  | 1,486,617                  | 113,554                | 36,059                         | 93,200                                    | -                             | 223,040                         | 3,527,394                   |
| Prepays                                   | 8,802                      | -                          | -                      | -                              | -   | -                             | -                               | 8,802                       |
| <b>Total current assets</b>               | <b>1,583,725</b>           | <b>1,494,419</b>           | <b>113,554</b>         | <b>144,828</b>                 | <b>187,470</b>                            | <b>59,717</b>                 | <b>297,677</b>                  | <b>3,881,389</b>            |
| Non-current assets:                       |                            |                            |                        |                                |   |                               |                                 |                             |
| Restricted cash and cash equivalents      | 3,104,552                  | 2,848,631                  | 2,308                  | 72,607                         | 192,926                                   | -                             | 540,329                         | 6,761,353                   |
| Capital assets:                           |                            |                            |                        |                                |   |                               |                                 |                             |
| Not being depreciated                     | 45,805,817                 | 53,760,043                 | 513,326                | 1,171,787                      | 2,739,906                                 | -                             | 6,334,907                       | 110,325,786                 |
| Net of accumulated depreciation           | 1,737,689                  | 5,980,044                  | -                      | 547,580                        | -   | -                             | 442,106                         | 8,707,418                   |
| <b>Total non-current assets</b>           | <b>50,648,058</b>          | <b>62,588,717</b>          | <b>515,635</b>         | <b>1,791,974</b>               | <b>2,932,832</b>                          | <b>-</b>                      | <b>7,317,341</b>                | <b>125,794,557</b>          |
| <b>Total assets</b>                       | <b>\$ 52,231,783</b>       | <b>64,083,136</b>          | <b>629,189</b>         | <b>1,936,802</b>               | <b>3,120,302</b>                          | <b>59,717</b>                 | <b>7,615,018</b>                | <b>129,675,947</b>          |
| <b>LIABILITIES:</b>                       |                            |                            |                        |                                |   |                               |                                 |                             |
| Current liabilities:                      |                            |                            |                        |                                |   |                               |                                 |                             |
| Accounts payable                          | \$ 36,911                  | 15,432                     | 18,349                 | 1,475                          | 18,335                                    | 4,492                         | 5,158                           | 100,153                     |
| Unearned revenue                          | 3,126,396                  | 3,053,191                  | 16,096                 | 72,607                         | 163,156                                   | -                             | 539,676                         | 6,971,122                   |
| Performance bonds                         | 800,827                    | 527,148                    | -                      | -                              | 29,769                                    | -                             | 653                             | 1,358,397                   |
| <b>Total current liabilities</b>          | <b>3,964,135</b>           | <b>3,595,771</b>           | <b>34,445</b>          | <b>74,082</b>                  | <b>211,260</b>                            | <b>4,492</b>                  | <b>545,487</b>                  | <b>8,429,671</b>            |
| <b>Total liabilities</b>                  | <b>3,964,135</b>           | <b>3,595,771</b>           | <b>34,445</b>          | <b>74,082</b>                  | <b>211,260</b>                            | <b>4,492</b>                  | <b>545,487</b>                  | <b>8,429,671</b>            |
| <b>NET POSITION:</b>                      |                            |                            |                        |                                |   |                               |                                 |                             |
| Net investment in capital assets          | 47,543,506                 | 59,740,087                 | 513,326                | 1,719,367                      | 2,739,906                                 | -                             | 6,777,013                       | 119,033,205                 |
| Unrestricted                              | 724,143                    | 747,278                    | 81,418                 | 143,353                        | 169,135                                   | 55,225                        | 292,518                         | 2,213,071                   |
| <b>Total net position</b>                 | <b>48,267,649</b>          | <b>60,487,365</b>          | <b>594,745</b>         | <b>1,862,719</b>               | <b>2,909,041</b>                          | <b>55,225</b>                 | <b>7,069,531</b>                | <b>121,246,275</b>          |
| <b>Total liabilities and net position</b> | <b>\$ 52,231,783</b>       | <b>64,083,136</b>          | <b>629,189</b>         | <b>1,936,802</b>               | <b>3,120,302</b>                          | <b>59,717</b>                 | <b>7,615,018</b>                | <b>129,675,947</b>          |

Greater Salt Lake Municipal Services District  
**NOTES TO FINANCIAL STATEMENTS**  
December 31, 2021

**4-G. Discretely presented component units (continued)**

The summarized statements of activities for the year ended December 31, 2021 are as follows:

|                                       | Kearns<br>Metro<br>Township | Magna<br>Metro<br>Township | Town<br>of<br>Brighton | Copperton<br>Metro<br>Township | Emigration<br>Canyon<br>Metro<br>Township | Pleasant<br>Green<br>Cemetery | White City<br>Metro<br>Township | Total<br>Component<br>Units |
|---------------------------------------|-----------------------------|----------------------------|------------------------|--------------------------------|---|-------------------------------|---------------------------------|-----------------------------|
| <b>Expenses</b>                       | <b>\$ 9,491,533</b>         | <b>10,820,730</b>          | <b>884,728</b>         | <b>400,393</b>                 | <b>757,187</b>                            | <b>24,937</b>                 | <b>1,419,553</b>                | <b>23,799,059</b>           |
| <b>Program revenues:</b>              |                             |                            |                        |                                |   |                               |                                 |                             |
| Charges for sales and service         | 734,049                     | 3,049,546                  | 126,421                | 15,784                         | 126,662                                   | 71,565                        | 69,637                          | 4,193,663                   |
| Operating grants and contributions    | 2,302,447                   | 1,920,944                  | 290,788                | 197,537                        | 377,015                                   | -                             | 515,809                         | 5,604,540                   |
| <b>Total program revenues</b>         | <b>3,036,496</b>            | <b>4,970,490</b>           | <b>417,209</b>         | <b>213,321</b>                 | <b>503,677</b>                            | <b>71,565</b>                 | <b>585,446</b>                  | <b>9,798,203</b>            |
| <b>Net (expense) revenue</b>          | <b>(6,455,037)</b>          | <b>(5,850,240)</b>         | <b>(467,519)</b>       | <b>(187,071)</b>               | <b>(253,510)</b>                          | <b>46,628</b>                 | <b>(834,106)</b>                | <b>(14,000,856)</b>         |
| <b>General revenues:</b>              |                             |                            |                        |                                |   |                               |                                 |                             |
| Property taxes                        | 5,708                       | -                          | -                      | -                              | 3,662                                     | -                             | -                               | 9,371                       |
| Sales taxes                           | 6,564,815                   | 5,717,024                  | 476,418                | 155,878                        | 308,857                                   | -                             | 917,836                         | 14,140,829                  |
| Interest income                       | 6,851                       | 8,224                      | 22                     | 444                            | 905                                       | -                             | 1,125                           | 17,573                      |
| Miscellaneous                         | 1,351                       | 12,603                     | -                      | 554                            | -   | -                             | 10                              | 14,518                      |
| <b>Total general revenues</b>         | <b>6,578,726</b>            | <b>5,737,852</b>           | <b>476,441</b>         | <b>156,876</b>                 | <b>313,425</b>                            | <b>-</b>                      | <b>918,971</b>                  | <b>14,182,290</b>           |
| <b>Change in net position</b>         | <b>123,689</b>              | <b>(112,388)</b>           | <b>8,922</b>           | <b>(30,195)</b>                | <b>59,915</b>                             | <b>46,628</b>                 | <b>84,865</b>                   | <b>181,434</b>              |
| Net position - beginning, as restated | 48,143,960                  | 60,599,753                 | 585,823                | 1,892,915                      | 2,849,127                                 | 8,597                         | 6,984,667                       | 121,064,841                 |
| <b>Net position - ending</b>          | <b>\$ 48,267,649</b>        | <b>60,487,365</b>          | <b>594,744</b>         | <b>1,862,719</b>               | <b>2,909,041</b>                          | <b>55,225</b>                 | <b>7,069,531</b>                | <b>121,246,275</b>          |

Greater Salt Lake Municipal Services District  
**NOTES TO FINANCIAL STATEMENTS**  
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**4-G. Discretely presented component units (continued)**

The summarized balance sheet for the year ended December 31, 2021 are as follows:

|  | Kearns<br>Metro<br>Township | Magna<br>Metro<br>Township | Town<br>of<br>Brighton | Copperton<br>Metro<br>Township | Emigration<br>Canyon<br>Metro<br>Township | Pleasant<br>Green<br>Cemetery | White City<br>Metro<br>Township | Total<br>Component<br>Units |
|--|-----------------------------|----------------------------|------------------------|--------------------------------|---|-------------------------------|---------------------------------|-----------------------------|
| <b>ASSETS</b>                              |                             |                            |                        |                                |   |                               |                                 |                             |
| Cash and cash equivalents                  | \$ -                        | 7,802                      | -                      | 108,769                        | 94,270                                    | 59,717                        | 74,636                          | 345,194                     |
| Due from other governments                 | 1,574,923                   | 1,486,617                  | 113,554                | 36,059                         | 93,200                                    | -                             | 223,040                         | 3,527,394                   |
| Prepays                                    | 8,802                       | -                          | -                      | -                              | -   | -                             | -                               | 8,802                       |
| Restricted cash and cash equivalents       | 3,104,552                   | 2,848,631                  | 2,308                  | 72,607                         | 192,926                                   | -                             | 540,329                         | 6,761,353                   |
| <b>TOTAL ASSETS</b>                        | <b>\$ 4,688,277</b>         | <b>4,343,050</b>           | <b>115,863</b>         | <b>217,435</b>                 | <b>380,395</b>                            | <b>59,717</b>                 | <b>838,005</b>                  | <b>10,642,742</b>           |
| <b>LIABILITIES</b>                         |                             |                            |                        |                                |   |                               |                                 |                             |
| Accounts payable                           | \$ 36,911                   | 15,432                     | 18,349                 | 1,475                          | 18,335                                    | 4,492                         | 5,158                           | 100,153                     |
| Performance bonds                          | 800,827                     | 527,148                    | -                      | -                              | 29,769                                    | -                             | 653                             | 1,358,397                   |
| Unearned revenue                           | 3,126,396                   | 3,053,191                  | 16,096                 | 72,607                         | 163,156                                   | -                             | 539,676                         | 6,971,122                   |
| <b>TOTAL LIABILITIES</b>                   | <b>3,964,135</b>            | <b>3,595,771</b>           | <b>34,445</b>          | <b>74,082</b>                  | <b>211,260</b>                            | <b>4,492</b>                  | <b>545,487</b>                  | <b>8,429,671</b>            |
| <b>FUND BALANCES:</b>                      |                             |                            |                        |                                |   |                               |                                 |                             |
| Assigned                                   | 724,143                     | 747,278                    | 81,418                 | 143,353                        | 169,135                                   | 55,225                        | 292,518                         | 2,213,071                   |
| <b>TOTAL FUND BALANCES</b>                 | <b>724,143</b>              | <b>747,278</b>             | <b>81,418</b>          | <b>143,353</b>                 | <b>169,135</b>                            | <b>55,225</b>                 | <b>292,518</b>                  | <b>2,213,071</b>            |
| <b>TOTAL LIABILITIES AND FUND BALANCES</b> | <b>\$ 4,688,277</b>         | <b>4,343,050</b>           | <b>115,863</b>         | <b>217,435</b>                 | <b>380,395</b>                            | <b>59,717</b>                 | <b>838,005</b>                  | <b>10,642,742</b>           |

Greater Salt Lake Municipal Services District  
**NOTES TO FINANCIAL STATEMENTS**  
December 31, 2021

**4-G. Discretely presented component units (continued)**

The summarized statement of revenues, expenditures and changes in fund balances for the year ended December 31, 2021 are as follows:

|                                      | Kearns<br>Metro<br>Township | Magna<br>Metro<br>Township | Town<br>of<br>Brighton | Copperton<br>Metro<br>Township | Emigration<br>Canyon<br>Metro<br>Township | Pleasant<br>Green<br>Cemetery | White City<br>Metro<br>Township | Total<br>Component<br>Units |
|--------------------------------------|-----------------------------|----------------------------|------------------------|--------------------------------|---|-------------------------------|---------------------------------|-----------------------------|
| <b>REVENUES:</b>                     |                             |                            |                        |                                |   |                               |                                 |                             |
| Property taxes                       | \$ 5,708                    | -                          | -                      | -                              | 3,662                                     | -                             | -                               | 9,371                       |
| Sales taxes                          | 6,564,815                   | 5,717,024                  | 476,418                | 155,878                        | 308,857                                   | -                             | 917,836                         | 14,140,829                  |
| Franchise fees                       | -                           | -                          | -                      | -                              | 5,000                                     | -                             | -                               | 5,000                       |
| Licenses and permits                 | 529,411                     | 2,313,682                  | 99,057                 | 5,675                          | 61,678                                    | -                             | 37,511                          | 3,047,013                   |
| Intergovernmental revenues           | 1,848,947                   | 1,309,189                  | 15,338                 | 37,537                         | 155,617                                   | -                             | 235,352                         | 3,601,979                   |
| Charges for services                 | 45,256                      | 581,152                    | 26,264                 | 6,440                          | 41,945                                    | 71,565                        | 7,180                           | 779,801                     |
| Fines and forfeitures                | 159,383                     | 154,712                    | 1,101                  | 3,669                          | 18,837                                    | -                             | 24,947                          | 362,647                     |
| Interest                             | 6,851                       | 8,224                      | 22                     | 444                            | 905                                       | -                             | 1,125                           | 17,573                      |
| Other revenue                        | 1,351                       | 12,603                     | -                      | 554                            | -   | -                             | 10                              | 14,518                      |
| Contributions from other governments | 453,500                     | 611,755                    | 275,450                | 160,000                        | 220,600                                   | -                             | 280,457                         | 2,001,762                   |
| <b>Total revenues</b>                | <b>9,615,221</b>            | <b>10,708,341</b>          | <b>893,649</b>         | <b>370,197</b>                 | <b>817,102</b>                            | <b>71,565</b>                 | <b>1,504,417</b>                | <b>23,980,493</b>           |
| <b>EXPENDITURES:</b>                 |                             |                            |                        |                                |   |                               |                                 |                             |
| Salaries, wages and benefits         | 96,347                      | 58,091                     | 109,462                | 66,000                         | 71,049                                    | -                             | 23,850                          | 424,798                     |
| Operation equipment and supplies     | 340,638                     | 175,287                    | 49,700                 | 21,327                         | 10,410                                    | 24,325                        | 7,641                           | 629,327                     |
| Professional services                | 120,102                     | 316,900                    | 106,810                | 43,323                         | 56,519                                    | 613                           | 115,106                         | 759,372                     |
| Interagency contracts                | 17,433                      | 114,083                    | -                      | 10,339                         | 12,202                                    | -                             | 10,178                          | 164,234                     |
| Insurance                            | 23,046                      | 16,237                     | 5,360                  | 9,263                          | 10,554                                    | -                             | 9,795                           | 74,255                      |
| Contributions to other governments   | 8,830,804                   | 9,928,380                  | 613,396                | 203,376                        | 596,454                                   | -                             | 1,222,882                       | 21,395,292                  |
| <b>Total expenditures</b>            | <b>9,428,369</b>            | <b>10,608,976</b>          | <b>884,728</b>         | <b>353,628</b>                 | <b>757,187</b>                            | <b>24,937</b>                 | <b>1,389,452</b>                | <b>23,447,277</b>           |
| <b>Net Change in Fund Balances</b>   | <b>186,852</b>              | <b>99,366</b>              | <b>8,922</b>           | <b>16,569</b>                  | <b>59,915</b>                             | <b>46,628</b>                 | <b>114,966</b>                  | <b>533,216</b>              |
| Fund balances - beginning of year    | 537,291                     | 647,913                    | 72,496                 | 126,784                        | 109,220                                   | 8,597                         | 177,553                         | 1,679,855                   |
| <b>Fund balance - end of year</b>    | <b>\$ 724,143</b>           | <b>747,278</b>             | <b>81,418</b>          | <b>143,353</b>                 | <b>169,135</b>                            | <b>55,225</b>                 | <b>292,518</b>                  | <b>2,213,071</b>            |

**REQUIRED SUPPLEMENTARY INFORMATION**  
**(Unaudited)**

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Greater Salt Lake Municipal Services District  
**Notes to Required Supplementary Information**  
December 31, 2020

**Budgetary Comparison Schedules**

The Budgetary Comparison Schedules presented in this section of the report is for the District's General Fund and other governmental funds. The schedules are presented in a basis that is consistent with GAAP.

**Budgeting and Budgetary Control**

The budget for the General Fund is legally required and is prepared and adopted on the modified accrual basis of accounting.

Original budgets represent the revenue estimates and spending authority authorized by the District Council prior to the beginning of the year. Final budgets represent the original budget amounts plus any amendments made to the budget during the year by the Council through formal resolution. Final budgets do not include unexpended balances from the prior year because such balances automatically lapse to unreserved fund balance at the end of each year.

**Changes in Assumptions Related to Pensions**

There were a number of demographic assumptions (e.g. rates of termination, disability, retirement, as well as an updated mortality and salary increase assumption) updated for use in the January 1, 2020 actuarial valuation. These assumption updates were adopted by the Utah State Retirement Board as a result of an Actuarial Experience Study performed for the Utah Retirement Systems. In aggregate, those assumption changes resulted in a \$201 million increase in the Total Pension Liability, which is about 0.50% of the Total Pension Liability as of December 31, 2019 for all systems combined. The Actuarial Experience Study report as of December 31, 2019 provides detailed information regarding those assumption changes, which may be accessed online at [newsroom.urs.org](http://newsroom.urs.org) under the "Retirement Office" column using the "Reports and Stats" tab.

Greater Salt Lake Municipal Services District  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES**  
**BUDGET AND ACTUAL - GENERAL FUND**

For the Year Ended December 31, 2021

|  | Budgeted<br>Original | Budgeted<br>Final   | Actual            | Variance with<br>Final Budget |
|--|----------------------|---------------------|-------------------|-------------------------------|
| <b>REVENUES:</b>   |                      |                     |                   |                               |
| Intergovernmental revenues   | \$ -                 | 81,052              | 81,052            | -                             |
| Interest   | 202,100              | 202,100             | 46,581            | (155,519)                     |
| Miscellaneous revenue  | -                    | -                   | 31,865            | 31,865                        |
| Contributions from other governments                                 | 14,771,196           | 14,813,152          | 21,395,292        | 6,582,141                     |
| <b>Total revenues</b>  | <b>14,973,296</b>    | <b>15,096,304</b>   | <b>21,554,790</b> | <b>6,458,487</b>              |
| <b>EXPENDITURES:</b>   |                      |                     |                   |                               |
| Salaries, wages and benefits   | 4,819,126            | 4,819,126           | 4,590,646         | 228,480                       |
| Operation equipment and supplies                                     | 16,342,240           | 16,497,854          | 388,341           | 16,109,512                    |
| Professional services  | 667,000              | 662,000             | 743,787           | (81,787)                      |
| Interagency contracts  | 3,654,561            | 3,754,561           | 13,132,224        | (9,377,663)                   |
| Insurance  | 92,000               | 92,000              | 144,457           | (52,457)                      |
| Rent   | 170,100              | 170,100             | 169,632           | 468                           |
| Other  | 4,000                | 4,000               | 5,129             | (1,129)                       |
| Contributions to other governments                                   | 2,001,762            | 2,001,762           | 2,001,762         | -                             |
| <b>Total expenditures</b>  | <b>27,750,789</b>    | <b>28,001,403</b>   | <b>21,175,978</b> | <b>6,825,424</b>              |
| <b>Excess (Deficiency) of Revenues over<br/>(Under) Expenditures</b> | <b>(12,777,493)</b>  | <b>(12,905,099)</b> | <b>378,812</b>    | <b>13,283,911</b>             |
| <b>Other Financing Sources and (Uses):</b>                           |                      |                     |                   |                               |
| Bond proceeds  | 12,076,000           | 12,076,000          | -                 | (12,076,000)                  |
| Transfers in   | 10,235,761           | 10,235,761          | 9,649,112         | (586,649)                     |
| Transfers (out)  | (13,922,078)         | (13,922,078)        | (4,259,000)       | 9,663,078                     |
| <b>Total other financing sources and (uses)</b>                      | <b>8,389,683</b>     | <b>8,389,683</b>    | <b>5,390,112</b>  | <b>(2,999,571)</b>            |
| <b>Net Change in Fund Balances</b>                                   | <b>(4,387,810)</b>   | <b>(4,515,416)</b>  | <b>5,768,924</b>  | <b>10,284,340</b>             |
| Fund balances - beginning of year                                    | 16,290,327           | 16,290,327          | 16,290,327        | -                             |
| <b>Fund balance - end of year</b>                                    | <b>\$ 11,902,517</b> | <b>11,774,911</b>   | <b>22,059,251</b> | <b>10,284,340</b>             |

Greater Salt Lake Municipal Services District  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES**  
**BUDGET AND ACTUAL - INTERGOVERNMENTAL SALT LAKE COUNTY FUND**

For the Year Ended December 31, 2021

|  | Budgeted<br>Original | Budgeted<br>Final  | Actual             | Variance with<br>Final Budget |
|--|----------------------|--------------------|--------------------|-------------------------------|
| <b>REVENUES:</b>   |                      |                    |                    |                               |
| Property taxes   | \$ -                 | -                  | 5,527              | 5,527                         |
| Sales taxes  | 4,870,103            | 4,870,103          | 4,895,049          | 24,946                        |
| License and permits  | 177,400              | 185,710            | 343,414            | 157,704                       |
| Intergovernmental revenues   | 4,875,058            | 4,875,058          | 4,222,309          | (652,749)                     |
| Charges for services   | 216,600              | 216,600            | 156,221            | (60,379)                      |
| Fines and forfeitures  | 16,600               | 16,600             | 49,159             | 32,559                        |
| Interest   | 80,000               | 80,000             | 4,612              | (75,388)                      |
| Miscellaneous revenue  | -                    | -                  | 85                 | 85                            |
| <b>Total revenues</b>  | <b>10,235,761</b>    | <b>10,244,071</b>  | <b>9,676,376</b>   | <b>(567,695)</b>              |
| <b>EXPENDITURES:</b>   |                      |                    |                    |                               |
| Operation equipment and supplies                                     | 315,000              | 315,310            | 315,296            | 14                            |
| Professional services  | 144,000              | 152,000            | 151,830            | 170                           |
| <b>Total expenditures</b>  | <b>459,000</b>       | <b>467,310</b>     | <b>467,126</b>     | <b>184</b>                    |
| <b>Excess (Deficiency) of Revenues over<br/>(Under) Expenditures</b> | <b>9,776,761</b>     | <b>9,776,761</b>   | <b>9,209,249</b>   | <b>(567,512)</b>              |
| <b>Other Financing Sources and (Uses):</b>                           |                      |                    |                    |                               |
| Transfers in   | 459,000              | 459,000            | 459,000            | -                             |
| Transfers (out)  | (10,235,761)         | (10,235,761)       | (9,649,112)        | 586,649                       |
| <b>Total other financing sources and (uses)</b>                      | <b>(9,776,761)</b>   | <b>(9,776,761)</b> | <b>(9,190,112)</b> | <b>586,649</b>                |
| <b>Net Change in Fund Balances</b>                                   | <b>-</b>             | <b>-</b>           | <b>19,137</b>      | <b>19,137</b>                 |
| Fund balances - beginning of year                                    | 35,219               | 35,219             | 35,219             | -                             |
| <b>Fund balance - end of year</b>                                    | <b>\$ 35,219</b>     | <b>35,219</b>      | <b>54,356</b>      | <b>19,137</b>                 |

Greater Salt Lake Municipal Services District  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES**  
**BUDGET AND ACTUAL - CAPITAL PROJECTS FUND**

For the Year Ended December 31, 2021

|  | Budgeted<br>Original | Budgeted<br>Final  | Actual             | Variance with<br>Final Budget |
|--|----------------------|--------------------|--------------------|-------------------------------|
| <b>REVENUES:</b>   |                      |                    |                    |                               |
| Intergovernmental revenues   | \$ 29,857,964        | 30,471,248         | 1,774,300          | (28,696,948)                  |
| Interest   | -                    | -                  | 50,833             | 50,833                        |
| Miscellaneous revenue  | -                    | -                  | 2,482              | 2,482                         |
| <b>Total revenues</b>  | <b>29,857,964</b>    | <b>30,471,248</b>  | <b>1,827,615</b>   | <b>(28,643,633)</b>           |
| <b>EXPENDITURES:</b>   |                      |                    |                    |                               |
| Operation equipment and supplies                                     | 29,857,964           | 33,559,004         | 4,925,856          | 28,633,148                    |
| <b>Total expenditures</b>  | <b>29,857,964</b>    | <b>33,559,004</b>  | <b>4,925,856</b>   | <b>28,633,148</b>             |
| <b>Excess (Deficiency) of Revenues over<br/>(Under) Expenditures</b> | -                    | <b>(3,087,756)</b> | <b>(3,098,240)</b> | <b>(10,484)</b>               |
| <b>Other Financing Sources and (Uses):</b>                           |                      |                    |                    |                               |
| Transfers in   | -                    | -                  | 3,800,000          | 3,800,000                     |
| <b>Total other financing sources and (uses)</b>                      | -                    | -                  | <b>3,800,000</b>   | <b>3,800,000</b>              |
| <b>Net Change in Fund Balances</b>                                   | -                    | <b>(3,087,756)</b> | <b>701,760</b>     | <b>3,789,516</b>              |
| Fund balances - beginning of year                                    | 13,593,755           | 13,593,755         | 13,593,755         | -                             |
| <b>Fund balance - end of year</b>                                    | <b>\$ 13,593,755</b> | <b>10,505,999</b>  | <b>14,295,515</b>  | <b>3,789,516</b>              |

Greater Salt Lake Municipal Services District  
**SCHEDULE OF THE PROPORTIONATE SHARE OF THE NET PENSION LIABILITY**

December 31, 2021  
 Last 10 Fiscal Years\*

|   | As of December 31, |            |
|---|--------------------|------------|
|   | 2020               | 2019       |
| <b>Noncontributory Retirement System</b>  |                    |            |
| Proportion of the net pension liability (asset)   | 0.1952693%         | 0.0585787% |
| Proportionate share of the net pension liability (asset)  | \$ 100,162         | \$ 220,775 |
| Covered payroll   | \$ 1,561,222       | \$ 482,293 |
| Proportionate share of the net pension liability (asset) as a percentage of its covered payroll | 6.42%              | 45.78%     |
| Plan fiduciary net position as a percentage of the total pension liability/(asset)              | 99.20%             | 93.70%     |
| <b>Tier 2 Public Employees Retirement System</b>  |                    |            |
| Proportion of the net pension liability (asset)   | 0.0598196%         | 0.0140132% |
| Proportionate share of the net pension liability (asset)  | \$ 8,604           | \$ 3,152   |
| Covered payroll   | \$ 956,325         | \$ 193,518 |
| Proportionate share of the net pension liability (asset) as a percentage of its covered payroll | 0.90%              | 1.63%      |
| Plan fiduciary net position as a percentage of the total pension liability/(asset)              | 98.30%             | 96.50%     |

\* In accordance with paragraph 81.a of GASB 68, employers will need to disclose a 10-year history of their proportionate share of the Net Pension Liability (Asset) in their RSI. The District began participating in URS in 2019. The 10-year schedule will need to be built prospectively.

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Greater Salt Lake Municipal Services District

**SCHEDULE OF CONTRIBUTIONS**

December 31, 2021

Last 10 Fiscal Years\*

|   | As of<br>fiscal<br>year<br>ended<br>Dec<br>31, | Actuarial<br>Determined<br>Contributions | Contributions in<br>relation to the<br>contractually<br>required<br>contribution | Contribution<br>deficiency<br>(excess) | Covered<br>payroll | Contributions<br>as a percentage<br>of covered<br>payroll |
|---|--|--|--|--|--------------------|---|
| <b>Noncontributory Retirement System</b>        | 2019   | \$ 89,079                                | \$ 89,079  | \$ -                                   | \$ 494,748         | 18.00%  |
|   | 2020   | 284,284                                  | 284,284  | -                                      | 1,576,834          | 18.03%  |
|   | 2021   | 291,479                                  | 291,479  | -                                      | 1,625,185          | 17.94%  |
| <b>Tier 2 Public Employees System**</b>         | 2019   | 32,473                                   | 32,473   | -                                      | 200,599            | 16.19%  |
|   | 2020   | 150,838                                  | 150,838  | -                                      | 964,019            | 15.65%  |
|   | 2021   | 164,528                                  | 164,528  | -                                      | 1,031,894          | 15.94%  |
| <b>Tier 2 Public Employees DC Only System**</b> | 2019   | 2,788                                    | 2,788  | -                                      | 41,677             | 6.69%   |
|   | 2020   | 10,611                                   | 10,611   | -                                      | 158,617            | 6.69%   |
|   | 2021   | 19,464                                   | 19,464   | -                                      | 292,175            | 6.69%   |

\* Paragraph 81.b of GASB 68 requires employers to disclose a 10-year history of contributions in RSI. The District began participating in URS in 2019. The 10-year schedule will need to be built prospectively.

\*\* Contributions as a percentage of covered-payroll may be different than the board certified rate due to rounding and other administrative issues.

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**OTHER REPORTS**

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Board of Trustees  
Greater Salt Lake Municipal Services District

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Greater Salt Lake Municipal Services District (the District), as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated May 31, 2022.

### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Orem, Utah  
May 31, 2022

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Board of Trustees  
Greater Salt Lake Municipal Services District

## **Report on Compliance**

### ***Opinion on Compliance***

We have audited Greater Salt Lake Municipal Services District's (the District) compliance with the following applicable state compliance requirements described in the *State Compliance Audit Guide*, issued by the Office of the Utah State Auditor, for the year ended December 31, 2021:

- Budgetary Compliance
- Fund Balance
- Restricted Taxes and Other Related Restricted Revenue
- Fraud Risk Assessment
- Government Fees
- Tax Levy Revenue Recognition
- Special and Local Service District Board Members
- Utah Retirement Systems

In our opinion, Greater Salt Lake Municipal Services District complied, in all material respects, with the state compliance requirements referred to above for the year ended December 31, 2021.

### ***Basis for Opinion on Compliance***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *State Compliance Audit Guide*, issued by the Office of the Utah State Auditor. Our responsibilities under those standards and the *State Compliance Audit Guide* are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

### ***Responsibilities of Management for Compliance***

Management is responsible for compliance with the state compliance requirements referred to above.

### ***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of

assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, Government Auditing Standards, and the *State Compliance Audit Guide* will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of the *State Compliance Audit Guide* as a whole

In performing an audit in accordance with GAAS, Government Auditing Standards, and the *State Compliance Audit Guide*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the *State Compliance Audit Guide*, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control over Compliance**

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a state compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the *State Compliance Audit Guide*. Accordingly, this report is not suitable for any other purpose.

Orem, Utah  
May 31, 2022

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