

MINUTES OF THE SALT LAKE CITY COUNCIL
Tuesday, February 8, 2022

The City Council of Salt Lake City, Utah, met in Work Session on Tuesday, February 8, 2022, in an electronic meeting.

The following Council Members were present:

Ana Valdemoros, Amy Fowler, Darin Mano, Chris Wharton, Daniel Dugan, Victoria Petro-Eschler, Alejandro Puy

Present Legislative leadership:

Cindy Gust-Jenson, Executive Director; Jennifer Bruno, Deputy Director; Lehua Weaver, Associate Deputy Director

Present Administrative leadership:

Mayor Erin Mendenhall; Rachel Otto, Chief of Staff; Lisa Shaffer, Chief Administrative Officer

Present City Staff:

Ben Luedtke – Senior Public Policy Analyst, Katherine Lewis – City Attorney, Chief Mike Brown – Police Chief, Cindy Lou Trishman – City Recorder, Andrew Johnston – Director of Homelessness Policy and Outreach, DeeDee Robinson – Minutes and Records Clerk, Sam Owen – Public Policy Analyst, Taylor Hill – City Council Staff, Tony Milner – HAND Policy & Program Manager, Mary Beth Thompson – Chief Financial Officer, Allison Rowland – Public Policy Analyst, Kaletta Lynch – Chief Equity Officer, Brian Emerson – Sustainability Program Manager, Sara Montoya – Senior City Attorney

Council Member Dugan presided at and conducted the meeting.

The meeting was called to order at: 4:32 pm.

MINUTES OF THE SALT LAKE CITY COUNCIL
Tuesday, February 8, 2022

Work Session Items

MINUTES OF THE SALT LAKE CITY COUNCIL
Tuesday, February 8, 2022

1. **Informational: Updates from the Administration** ~ 4:00 p.m.
30 min.

The Council will receive an update from the Administration on major items or projects, including but not limited to:

- COVID-19, the March 2020 Earthquake, and the September 2020 Windstorm;
- Updates on relieving the condition of people experiencing homelessness;
- Police Department work, projects, and staffing, etc.; and
- Other projects or updates.

FYI – Project Timeline: (subject to change per Chair direction or Council discussion)

Briefing - Recurring Briefing

Set Public Hearing Date - n/a

Hold hearing to accept public comment - n/a

TENTATIVE Council Action - n/a

Minutes:

Rachel Otto provided information regarding Community Engagement Update; various community engagement for projects in the City (Transportation, Planning, Public Lands, etc.), more information found at www.slcgov.com/feedback, along with the following information:

COVID-19 Updates

- Current status; positivity rate was down to 31.1%, ICU utilization was down 84%, significant strain on hospitals remained statewide, 32 deaths reported today (highest count yet), etc.
- Vaccination statistics
- Salt Lake City 14-day snapshot (trending downward)
- Citywide vaccination average: 67.98%
- Community Engagement Update; various community engagement for projects in the City (Transportation, Planning, Public Lands, etc.), more information could be found at www.slcgov.com/feedback

Andrew Johnston provided information regarding:

Homelessness Update

- HRC and Overflow shelter capacity/bed availability
- Cleaning and abatement scheduled to be addressed this week and next, one large cleanup with smaller ones concurrently, vehicle camping still being addressed two times a week, coordination efforts with Salt Lake County Health Department
- Upcoming resource fair; Friday February 11, 2022 (location TBD)
- Annual Utah Homelessness Point In Time Count; over 200 volunteers participated in the Salt Lake valley, occurred 10 days ago, statewide results likely to be available in April 2022
- Overflow shelter status; St Vincent de Paul (open nightly), Weigand Center (open

MINUTES OF THE SALT LAKE CITY COUNCIL

Tuesday, February 8, 2022

nightly), motel rooms (scattered – 24/7 – referral only from HRCs), High Needs Temporary Shelter (referral only motel rooms for elderly/medically vulnerable), etc.

Chief Mike Brown provided information regarding:

- January response times; now available online and updated monthly, response times having improved
- Staffing update; currently 38 sworn vacancies, 47 recruits in some stage of training, 14 will start Field Training program soon, 26 still in academic training, and recent separations
- Graduation on February 4, 2022 included 14 recruits and officers expected to be on the streets in June 2022
- Law enforcement pay; working with Human Resources on police officer salaries, a report was pending
- Community Academy; opportunity for community members to be more acquainted with Police Department functions, applications now being accepted for the next class

Council Member Fowler inquired about the noticing for cleaning/abatement of homeless camps. Mr. Johnston said every effort to provide 24 hour notice was typically given; however, many campers were not inclined to leave until workers showed up for cleaning, and many times notices had been taken down or were missing.

2. **Informational: Equity Update**

~ 4:30 p.m.
20 min.

The Council will hold a discussion about various initiatives led by the City's Office of Equity and Inclusion. These initiatives include, but are not limited to, improving racial equity and justice in policing. Discussion may also include updates on the City's other work to achieve equitable service delivery, decision-making, and community engagement through the Citywide Equity Plan, increased ADA resources, language access, and other topics addressed in the ongoing work of the Human Rights Commission and the Racial Equity in Policing Commission.

FYI – Project Timeline: (subject to change per Chair direction or Council discussion)

Briefing - Recurring Briefing

Set Public Hearing Date - n/a

Hold hearing to accept public comment - n/a

TENTATIVE Council Action - n/a

Minutes:

Kaletta Lynch provided updates regarding Racial Equity in Policing (REP) Commission, including:

- REP Commission taking a deeper dive into the Phase I response and follow up on various in-progress items from SLCPD's report – gathering more information from SLCPD as they move forward
- Revised meeting schedule (meetings moved to the second Thursday of the month);

MINUTES OF THE SALT LAKE CITY COUNCIL
Tuesday, February 8, 2022

- next meeting to be held on Thursday, February 10, 2022 at 5:30 pm – information on how to join the meeting could be found on the REP Commissions webpage – with opportunity for public comment
- REP Commission having recently established monthly sub-committee meetings on the first through the third Mondays of each month from 4:00 to 5:00 pm. – seeking to have deeper engagement with community members to review topics specific to School Safety, Training, and Policy & Practices (links to these meetings were also found on the REP’s webpage)
 - Phase II reporting would include a follow up to Phase I, implementation, and new issues that might arise

Esther Stowell (HRC Commissioner) and **Jason Wessel**, PhD (HRC Commissioner) introduced themselves and provided a Human Rights Commission (HRC) update, including:

- Details of the HRC’s mission
- The Commission having formed new sub-committees this year for refugees/new Americans, CDAW (Convention on the Elimination of All Forms of Discrimination Against Women), gentrification, and homelessness
- Goals included filling vacancies on the Commission (Districts 3, 6, and the at-large position) and strengthening ties with stakeholders across the City and County

Council Member Mano offered his and the Council’s support for HRC efforts.

Council Member Petro-Eschler thanked the Commission for their exceptional work/efforts for the westside of the City.

Council Member Wharton thanked the Commissioners for their work and efforts to integrate the HRC into various City processes.

Council Member Dugan also expressed his gratitude to the Commission.

Annette Humm Keen (Keen Independent Research), provided information regarding the Citywide Equity Plan:

- Project overview; developing metrics for equity, inclusion and belonging within Salt Lake City, examining City policies/programs/budgets to identify and address long- and short-standing systemic inequities/locate disparities plaguing marginalized/underserved communities, etc.
- Key research topics; affordable housing, childcare, economic development, food security, homelessness, etc.
- Outreach; fact sheets, website, telephone hotline, email, presentation to Human Rights Commission Retreat, in-person outreach events, etc.
- Research; through virtual workshops, external virtual workshop open to more than 200 local stakeholders, in-depth discussions with subject matter experts, literature review, case studies, data compilation and analysis (including workforce data), etc.
- Internal input from virtual workshops; top issues identified by employees (2021) and feedback, and external input from virtual workshops; top issues identified by external

MINUTES OF THE SALT LAKE CITY COUNCIL
Tuesday, February 8, 2022

- stakeholders (2021) and feedback
- Recommendations for deeper dives; additional outreach and research with the westside – building strong, on-going engagement plan and in-depth workforce disparity study to analyze hiring, promotions, retention and workplace culture by department

Council Member Petro-Eschler requested her possible involvement in the HRC's efforts to address issues facing the westside of the City – ensuring the research was effectively used to get to the root causes and not the canvas of voices consistently heard.

Council Member Puy noted his appreciation for the research, requested access to the presentation from Ms. Keen, and spoke in agreement with Council Member Petro-Eschler regarding issues facing the westside, and offered his support for the mission. **Allison Rowland** confirmed she would be forwarding the slide presentation to all Council Members.

3. Informational: Free Fare February Initiative ~ 4:50 p.m.
10 min.

The Council will receive a briefing about the initiative's goals, funding, and participating organizations. The initiative provides free public transit for all Utah Transit Authority buses and trains during February.

FYI – Project Timeline: (subject to change per Chair direction or Council discussion)
Briefing - Tuesday, February 8, 2022
Set Public Hearing Date - n/a
Hold hearing to accept public comment - n/a
TENTATIVE Council Action - n/a

Minutes:

Benjamin Luedtke provided the following information:

- A funding request for the item might come to the Council in a future budget opening
- Total estimated cost of the initiative was \$1.3M
- Initiative providing fare-less public transit for TRAX, Busses, S-Line street car, Frontrunner, paratransit, Utah Transit Authority's (UTA) on demand pilot program
- Three primary goals included: cleaning the Wasatch Front airshed (by encouraging greater use of public transit), marking 20 years since the 2002 Winter Olympics, and collecting data on how zero-fare policy changes impacted peoples use of public transit

Mary Beth Thompson provided details on the City's financial role, including:

- City to receive donations from Dominion Energy, The Gibson Family Foundation, Intermountain Healthcare, UCAIR (Utah Clean Air), High Valley Transit, and Chevron
- Donations to be moved through Salt Lake City Foundation – using 3.60 Donation Policy of Salt Lake City Code

MINUTES OF THE SALT LAKE CITY COUNCIL
Tuesday, February 8, 2022

- Donation agreements would be forthcoming with each donor
- Memorandum of Understanding (MOU) would be established with UTA and Salt Lake City Foundation

Sara Montoya provided information regarding the MOU between the City and UTA; setting a cap limit on the amount the Salt Lake City Foundation and UTA agreed on for coverage of foregone fares normally collected for the month of February (negotiations were currently underway).

Council Member Puy inquired about the coverage area of transit use the \$1.3M would cover and if there was a breakdown of how much each County/City utilized – more specifically for Salt Lake City. Ms. Thompson said UTA would need to be reached for answers to Council Member Puy's question.

4. Informational: Redistricting Update ~ 5:00 p.m.
20 min.

The Council will receive an update on the City's redistricting process to update Council District boundaries based on the 2020 Census results. A resident Redistricting Advisory Commission will recommend maps to the Council.

FYI – Project Timeline: (subject to change per Chair direction or Council discussion)
Briefing - Tuesday, February 1, 2022 and Tuesday, February 8, 2022
Set Public Hearing Date - n/a
Hold hearing to accept public comment - n/a
TENTATIVE Council Action - n/a

Minutes:

Benjamin Luedtke provided information regarding:

- Member selection for the Redistricting Advisory Commission; Council sub-committee having reviewed half of the applications, and meeting again this week to review remaining applications
- Sub-committee recommendations expected to be available for full Council consideration on Tuesday, February 15, 2022
- Applicant total: 46
- Review of the draft guiding principles for the Redistricting Advisory Commission (Page 2 of the Staff Report)

Council Members discussed the concept of following geographic boundaries to separate districts and the possible effects/impacts.

MINUTES OF THE SALT LAKE CITY COUNCIL
Tuesday, February 8, 2022

5. **Informational: Library Master Facilities Plan** ~ 5:20 p.m.
30 min

The Council will receive a briefing about the draft Library Master Facilities Plan which covers multiple aspects of the library system over the next decade. The Plan looks at potential library service level changes, major capital spending and new locations for temporary and permanent uses.

FYI – Project Timeline: (subject to change per Chair direction or Council discussion)

Briefing - Tuesday, February 8, 2022

Set Public Hearing Date - n/a

Hold hearing to accept public comment - n/a

TENTATIVE Council Action - n/a

Minutes:

Debbie Ehrman (Acting Library Director), provided information regarding the Library's Master Facilities Plan (MFP), including:

- Purpose of the MFP; providing a roadmap to the revitalization of the City Library facilities; helping establish the Library as a civic infrastructure
- A roadmap; recommending a timeline for detailed plan development, identifying neighborhood and community needs
- Civic infrastructure; Library facilities were essential social infrastructure; embedding quality-of-life services in all City neighborhoods, applying the "15-min City" theory, etc.
- Location recommendations; suggested Library locations recommended for rebuilding, analysis, and realignment

Gordon Bradberry (Library Assistant Director of Facilities) provided information regarding the intentions for the various library facilities:

MINUTES OF THE SALT LAKE CITY COUNCIL
Tuesday, February 8, 2022

- Information regarding Library branches that required remodel, rebuild, or modified services: Day-Riverside, Anderson-Foothill, Main Library, and Ballpark
- Estimated budget information; Deferred Maintenance – 2018 Facilities Condition Assessment identified approximately \$10M over next 10 years, current budget having nearly satisfied needs but left little room for emergency repairs, and New Capital Needs – develop budget, work with City on funding options, understand private fundraising options
- Next steps for MFP; board review/acceptance (February 28, 2022), continuing to develop budget requirements (capital and increased operating expense needs), develop funding strategies, assess current site at Anderson-Foothill, and begin community engagement/schematic design for Anderson-Foothill and Day-Riverside branches.

Council Member Petro-Eschler offered her support for outreach opportunities for the Day-Riverside branch.

Council Member Mano offered his support for outreach opportunities for the Ballpark/Liberty Wells area branches.

Council Member Fowler spoke regarding the remodel of the Sprague Library and also offered her support for library efforts. Council Member Dugan echoed Council Member Fowler's sentiments regarding the Sprague remodel, and said the branch was pleasant and inviting inside and out.

Benjamin Luedtke provided information regarding:

- The Library Board to ultimately adopt the MFP as an Operations Plan
- Salt Lake City's "Plan Salt Lake" had one goal relating to the Library system – specifically that community amenities (not just Library services) be located with ¼ mile walking distance of every household
- Recommendation to review pages 37 and 38 of the MFP regarding deferred maintenance and capital improvement needs by location and approximate year over the next decade

Jennifer Bruno provided clarification regarding the Council's role for the Operations Plan vs. the Master Facilities Plan as it might require or be related to budgetary action – due to potential tax rate impact.

Council Member Dugan requested small group tutorials/meetings to further discuss the topic of the City's role/involvement.

MINUTES OF THE SALT LAKE CITY COUNCIL
Tuesday, February 8, 2022

**6. Ordinance: Budget Amendment No.6 for Fiscal Year 2021-22
Follow-up**

~ 5:50 p.m.

20 min

The Council will receive a follow-up briefing about an ordinance that would amend the final budget of Salt Lake City, including the employment staffing document, for Fiscal Year 2021-22. Budget amendments happen several times each year to reflect adjustments to the City's budgets, including proposed project additions and modifications. The proposed amendment includes funding for new Arts Council employees, adding a second sergeant to the Special Victims Unit, and additional Emergency Rental Assistance Program funding from the Federal Government, among other items.

FYI – Project Timeline: (subject to change per Chair direction or Council discussion)

Briefing - Tuesday, February 1, 2022 and Tuesday, February 8, 2022

Set Public Hearing Date - Tuesday, February 1, 2022

Hold hearing to accept public comment - Tuesday, February 15, 2022 at 7 p.m.

TENTATIVE Council Action - Tuesday, March 1, 2022

Minutes:

Benjamin Luedtke noted the discussion would cover remaining items in the budget amendment, the next follow-up briefing was scheduled for February 15, 2022 to review the Administration's responses to the Council's policy questions, and provided information regarding:

- Item B1 – \$176,600 (from HOME-ARPA Grant) – ARPA Authorized HUD HOME Grant Funding for Admin and Planning Funds (one-time additional grant funding)
- Item D-4 – \$3M (Miscellaneous Grant Fund) – Treasury Emergency Rent Assistance (ERAP) 1 Reallocated Funds
- Item D-5 – \$2.8M (Miscellaneous Grant Fund) – Treasury ERAP 2 Reallocated Funds
- Item E-4 – \$1.3M – State of Utah, Governor's Office of Economic Opportunity, Bonneville Shoreline Trail Grant for Salt Lake City Department of Public Lands for the Foothills Natural Area & Bonneville Shoreline Trailhead infrastructure improvements
- Council Added Item – \$90,000 (Fund Balance) – Additional funding for Planning Division Citywide Mailings
- Responses to previously submitted/current policy questions would be reviewed Tuesday, February 15, 2022
- Next public hearing for the budget amendment was scheduled for Tuesday, February 15, 2022

Tony Milner provided information regarding the HOME-ARP Funding, including:

- Through the American Rescue Plan (ARP) the City having received supplemental allocation of HUD, HOME Investment Partnerships Program (HOME-ARP) funds in the amount of \$3.5M, for the purpose of non-congregate shelter, affordable housing, and related services to benefit homeless individuals and other specified qualifying populations

MINUTES OF THE SALT LAKE CITY COUNCIL
Tuesday, February 8, 2022

- Qualifying populations; homeless or at risk of becoming homeless individuals or households, households fleeing domestic violence, populations with a high risk of housing instability, veterans who were at risk of becoming homeless
- Eligible uses; development of affordable housing, non-congregate shelter that could be converted into permanent housing, tenant-based rent assistance, support services (i.e. housing counseling, homeless prevention), and non-profit operating and capacity building
- Community assessment; HUD requiring all allocation recipients to undertake an in-depth community assessment, including surveying community partners, and conducting an inventory and gap analysis – prior to the development and submission of an allocation plan for approval, HUD authorized access to, and use of 5% (\$176,660) of a recipients total award for up-front administrative and planning costs
- Timeline; April 2021 – HOME-ARP allocation, May-August 2021 – Conversations with local homeless service providers/planning organizations, September-December 2021 – Review released HUD guidance regarding assessment and allocation plan, January-March 2022 – Surveys, housing and homeless data and draft assessment and plan, April-May 2022 – Transmit to Council the assessment and plan for review and recommendation

Council Member Petro-Eschler inquired if the Administration was looking into homelessness diversion through rent stabilization (those with fixed incomes were currently facing significant rent increases), and mitigation efforts for avoiding homelessness. Mr. Milner said surveys were being conducted on these topics and agreed homelessness prevention was an applicable offering with the funding.

Council Member Fowler spoke in agreement to Council Member Petro-Eschler's comments and said it was a priority of hers to keep people in their own homes. She inquired which populations were reached within the community assessment. Mr. Milner said service providers and Continuum of Care (Salt Lake County & Salt Lake Valley Coalition to End Homelessness) were the biggest partners involved to ensure the City was receiving direct information and coordinated input from stakeholders, as well as a full range of various organizations involved that provided direct services for domestic violence, veterans, etc.

Council Members Fowler and Valdemoros requested Council Staff provide information regarding Item D-5 to include in their district newsletters.

Council Member Wharton requested an answer to the policy question regarding Item E-4. Mr. Luedke said there would be a follow up with the Public Lands Division for a response.

Council Member Puy inquired if not for the grant from the State, what would the already appropriated trail funds be spent on. **Mary Beth Thompson** noted that the City would typically ensure the matched amount was available up front before applying for a grant, rather than having to ask the Council for the allocation after applying for the grant. Mr. Luedtke added that the \$1.3M allocated from CIP was for constructing trail

MINUTES OF THE SALT LAKE CITY COUNCIL
Tuesday, February 8, 2022

heads, but he would double check the language within the Council adopted documents.

7. **Dinner Break** ~ 6:10 p.m.
30 min.

FYI – Project Timeline: (subject to change per Chair direction or Council discussion)

Briefing - n/a

Set Public Hearing Date - n/a

Hold hearing to accept public comment - n/a

TENTATIVE Council Action - n/a

MINUTES OF THE SALT LAKE CITY COUNCIL
Tuesday, February 8, 2022

8. Resolution: A Joint Resolution Declaring Salt Lake City's Commitment to Advancing Food Justice and Equity ~ 6:40 p.m.
20 min.

The Council will receive a briefing about a joint resolution declaring Salt Lake City's commitment to advancing food justice and equity.

FYI – Project Timeline: (subject to change per Chair direction or Council discussion)

Briefing - Tuesday, February 8, 2022

Set Public Hearing Date - n/a

Hold hearing to accept public comment - n/a

TENTATIVE Council Action - TBD

Minutes:

Sam Owen provided an introduction to the resolution.

Debbie Lyons said food equity was one of the many topics she was passionate about, the City had seen past success with improving food access through Council funded projects (including the Resident Food Equity Advisors Program funded in 2021), and introduced Brian Emerson, noting he would be discussing details of the joint resolution and the Resident Food Equity Advisors Program.

Brian Emerson provided information regarding:

- Reasoning for starting the program; low-income and limited access to healthy food (including a map detailing areas of low access to healthy food and a red-lining map of 1930's), occurring in the most racially/ethnically diverse neighborhoods of the City
- Resident Food Equity Advisors Program; piloted in 2020 by the City's Sustainability Department, involved residents from underserved communities, 13 residents of diverse backgrounds participated in the program – meeting monthly from June 2020 to 2021 to strategize solutions that were most beneficial to their communities
- Outcomes; a final report with key ideas/recommendations, a deepened understanding of local food insecurity, advisors gained greater understanding of challenges other residents faced/learned more about City policies/programs – building greater trust between residents and the City
- Key Ideas; acknowledge structural causes of food inequity, supporting holistic solutions, reducing stigma and cultivating dignity, etc.
- Recommendations; seven areas for the City to tackle; Food Equity Resolution (in progress), Food Equity Assessment and Plan (in progress), continuing the program through 2022 (launch in Spring 2022), developing more inclusive outreach and communication strategies for food resources, support programs that expanded dignified food choices, creation of a healthy corner market or fresh food cart initiative, and expanding opportunities to grow food (educational events/resources, neighborhood orchards, microgrants for backyard gardening)

MINUTES OF THE SALT LAKE CITY COUNCIL
Tuesday, February 8, 2022

- Food Equity Resolution; reflected the advisors key ideas and recommendations, Food Policy Council and Human Rights Commission having endorsed the resolution

Council Member Valdemoros suggested connecting with the potential Fairpark Market as an additional location for residents to access healthy food.

Council Member Petro-Eschler said she wanted to see this presentation rely less on deficit based language (in how targeted constituents were described) and suggested shifting it to an asset based description (not identifying people by the income they were not receiving – but more by the dignity that they deserved).

Council Member Fowler said this resolution was important, asked if the item could be discussed on a future agenda, and requested additional small group meetings to further discuss/understand the topic.

9. Informational: State Legislative Briefing ~ 7:00 p.m.
30 min

The Council will be briefed about issues affecting the City that may arise during the 2022 Utah State Legislative Session.

FYI – Project Timeline: (subject to change per Chair direction or Council discussion)
Briefing - Tuesday, February 1, 2022 and Tuesday, February 8, 2022
Set Public Hearing Date - n/a
Hold hearing to accept public comment - n/a
TENTATIVE Council Action - n/a

Minutes:

Kate Bradshaw (Holland & Hart Law Firm, contract lobbyist) provided information regarding important bills moving forward, including:

- SB 140 – Housing and Transit Reinvestment Zone Amendments
- HB 151 – Retail Facility Incentive Payments Amendments
- HB 36 – Commission on Housing Affordability Amendments
- Station Area Plans Bill (not yet numbered)

Standing Items

10. Report of the Chair and Vice Chair

Report of Chair and Vice Chair.

Minutes:

Item not held.

11. Report and Announcements from the Executive Director

Report of the Executive Director, including a review of Council information items and announcements. The Council may give feedback or staff direction on any item related to City Council business, including but not limited to scheduling items.

Minutes:

Item not held.

12. Tentative Closed Session

The Council will consider a motion to enter into Closed Session. A closed meeting described under Section 52-4-205 may be held for specific purposes including, but not limited to:

- a. discussion of the character, professional competence, or physical or mental health of an individual;
- b. strategy sessions to discuss collective bargaining;
- c. strategy sessions to discuss pending or reasonably imminent litigation;
- d. strategy sessions to discuss the purchase, exchange, or lease of real property, including any form of a water right or water shares, if public discussion of the transaction would:
 - (i) disclose the appraisal or estimated value of the property under consideration; or
 - (ii) prevent the public body from completing the transaction on the best possible terms;
- e. strategy sessions to discuss the sale of real property, including any form of a water right or water shares, if:
 - (i) public discussion of the transaction would:
 - (A) disclose the appraisal or estimated value of the property under consideration; or
 - (B) prevent the public body from completing the transaction on the best possible terms;
 - (ii) the public body previously gave public notice that the property would be offered for sale; and
 - (iii) the terms of the sale are publicly disclosed before the public body approves the sale;
- f. discussion regarding deployment of security personnel, devices, or systems; and
- g. investigative proceedings regarding allegations of criminal misconduct.

A closed meeting may also be held for attorney-client matters that are privileged pursuant to Utah Code § 78B-1-137, and for other lawful purposes that satisfy the pertinent requirements

MINUTES OF THE SALT LAKE CITY COUNCIL
Tuesday, February 8, 2022

of the Utah Open and Public Meetings Act.

Minutes:

Item not held.

Meeting adjourned at: 8:13 pm.

Minutes Approved: May 3, 2022.

City Council Chair

City Recorder

This document is not intended to serve as a full transcript as other items may have been discussed; please refer to the audio or video for entire content pursuant to Utah Code §52-4-203(2)(b).

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MINUTES OF THE SALT LAKE CITY COUNCIL
Tuesday, February 8, 2022

This document along with the digital recording constitutes the official minutes of the City Council Work Session meeting held Tuesday, February 8, 2022.