

**MINUTES OF COUNCIL STUDY MEETING – JANUARY 11, 2022**

**-1-**

THE WEST VALLEY CITY COUNCIL MET IN ELECTRONIC STUDY SESSION ON TUESDAY, JANUARY 11, 2022 AT 4:32 P.M. AT WEST VALLEY CITY HALL, MULTIPURPOSE ROOM, 3600 CONSTITUTION BOULEVARD, WEST VALLEY CITY, UTAH. THE MEETING WAS CALLED TO ORDER AND CONDUCTED BY MAYOR LANG. THE MEETING WAS ALSO HELD ELECTRONICALLY VIA ZOOM.

THE FOLLOWING MEMBERS WERE PRESENT:

Karen Lang, Mayor  
Lars Nordfelt, Councilmember At-Large (*electronically*)  
Don Christensen, Councilmember At-Large (*electronically*)  
Tom Huynh, Councilmember District 1  
Scott Harmon, Councilmember District 2  
Jake Fitisemanu, Councilmember District 4

STAFF PRESENT:

Wayne T Pyle, City Manager  
Nichole Camac, City Recorder  
Nicole Cottle, Assistant City Manager/General Counsel  
Eric Bunderson, City Attorney  
Colleen Jacobs, Police Chief  
John Evans, Fire Chief  
Jim Welch, Finance Director  
Steve Pastorik, CED Director  
Layne Morris, CPD Director  
Dan Johnson, Public Works Director  
Nancy Day, Parks and Recreation Director (*electronically*)  
John Flores, HR Director  
Sam Johnson, Strategic Communications Director  
Ken Cushing, IT

**APPROVAL OF MINUTES OF STUDY MEETING HELD JANUARY 4, 2022**

The Council considered the Minutes of the Study Meeting held January 4, 2022. There were no changes, corrections or deletions.

Councilmember Harmon moved to approve the Minutes of the Study Meeting held January 4, 2022. Councilmember Huynh seconded the motion.

A voice vote was taken and all members voted in favor of the motion.

## MINUTES OF COUNCIL STUDY MEETING – JANUARY 11, 2022

-2-

### REVIEW AGENDA FOR REGULAR CITY COUNCIL MEETING OF JANUARY 11, 2022

Upon inquiry by Mayor Lang, members of the Council had no further questions or concerns regarding items listed on the Agenda for the Regular City Council meeting scheduled later this night.

### RESOLUTIONS

A. **PUBLIC INTERVIEW OF QUALIFIED CANDIDATES WHO HAVE APPLIED FOR THE OPEN COUNCILMEMBER DISTRICT 3 SEAT ON THE WEST VALLEY CITY COUNCIL**

Wayne Pyle informed a midterm vacancy has occurred in District 3 with the election of Karen Lang as Mayor. He indicated that public notice was given through the month of December 2021 and qualified candidates submitted their applications January 3, 2022- January 7, 2022.

Mr. Pyle noted that the Mayor and Council have received a binder that includes a declaration of candidacy, a cover letter/letter of intent, a resume, and answers to the following questions:

1. What do you think about taxes and special fees?
2. Suppose the City received a \$1 million grant. What would you do with the money and why?
3. Please tell us about any activities, specialized skills, knowledge, or professional experience that would contribute to your effectiveness in serving on the City Council.
4. What goal would you like to accomplish in your 2-year term and why do you think it's important to accomplish this goal? Will you use your own decision-making process or will you seek other opinions?
5. What are the three most important issues facing the City and why are they important? What are your recommended solutions?
6. West Valley City has grown exponentially in terms of population and diversity. What do you think City Government should be doing to engage all of our City's residents?

Mr. Pyle stated that a single question was provided for this questionnaire by each member of the Council.

Written documentation previously provided to the City Council included information as follows:

The election of Karen Lang as Mayor of West Valley City has left the office of Councilmember District 3 unfilled with a remaining term of two years.

**MINUTES OF COUNCIL STUDY MEETING – JANUARY 11, 2022**

**-3-**

Section 20A-1-510 of Utah State Code sets forth the procedure for replacing midterm vacancies in municipal offices. The City has complied with all requirements in the Utah Code including providing proper notice for at least two weeks before the meeting to fill the vacancy. The Council has collected and reviewed each application for the position and interviewed each candidate regarding their qualifications and desire to serve as Councilmember District 3.

The candidates will be interviewed during the Regular Meeting of the West Valley City Council on January 18, 2022 at 6:30 PM. The interview order will be as follows as established by the Master Ballot Proposition List for 2020-2021 in Utah State Code Section 20A-6-305.

- William Whetstone
- Alan Naumann
- Rick Anderson
- Michael Finch
- Matt MacPherson
- Jack Matheson
- John Harvey

**ACTION: RESOLUTION 22-11, APPOINT \_\_\_\_\_ AS COUNCILMEMBER FOR DISTRICT 3 IN WEST VALLEY CITY TO SERVE UNTIL THE JANUARY FOLLOWING THE NEXT GENERAL ELECTION**

Wayne Pyle discussed proposed Resolution 22-11 that would appoint \_\_\_\_\_ as Councilmember for District 3 in West Valley City to Serve Until the January Following the Next General Election.

Wayne Pyle explained the proposed process in detail. Councilmember Nordfelt stated that he would like to take time to read through the applications and digest the information that was provided. Councilmember Fitisemanu agreed. Mayor Lang suggested that the Council provide Nichole Camac with suggested questions, and she can compile a list and send it to the entire Council. She indicated that this should be done by Thursday at noon.

## MINUTES OF COUNCIL STUDY MEETING – JANUARY 11, 2022

-4-

The City Council will consider Resolution 22-11 at the Regular Council Meeting scheduled January 18, 2022 at 6:30 P.M.

### COMMUNICATIONS

#### A. BANGERTER HIGHWAY UPDATE

Brian Allen, UDOT, presented a PowerPoint presentation summarized as follows:

- Study Goals
  - o Convert all remaining at-grade intersections on Bangerter Highway to grade-separated interchanges, or other freeway-like solutions
  - o Enhance safety
  - o Improve travel times and increase mobility
- Timeline update
- Alternative Selection
  - o Interchange types
    - • Tight Diamond Interchange (TDI)
    - • Single Point Urban Interchange (SPUI)
- Horizontal alignments
  - o • East Shift
  - o • Hybrid
  - o • West Shift
- Vertical Alignments
  - o Bangerter Over
    - \$152 million
  - o Bangerter under
    - \$169.5 million
- Bangerter Over
  - o • Lowest cost
  - o • No city contribution
  - o • Fewer utility impacts
  - o • 91 impacted properties
- Bangerter Under
  - o • Highest cost
  - o • Additional cost to go under:\$17.5 million (split 50/50 by UDOT and West Valley City/Taylorsville)
  - o • Significant utility impacts and relocations
  - o • 91 impacted properties
- Jordan Valley aqueduct relocation
- Cross street closure

## MINUTES OF COUNCIL STUDY MEETING – JANUARY 11, 2022

-5-

- Each vertical alignment could require a 9-12 month closure of 4700 South for safety and maintenance of traffic.
- Next Steps
- Information on how to comment

Wayne asked how many residential properties will be impacted. Brian stated that he doesn't have the number but most will be full acquisitions. He indicated that there are some partial impacts to properties as well as to businesses. Councilmember Christensen asked about the other intersections in West Valley City. Brian stated that the primary focus has been on this intersection as it is slated to begin construction in 2023. Mayor Lang stated that she would like to see consistency at all intersections in the City. Brian stated that those are not complete at this time unfortunately and are not being funded for construction until 2028.

The Mayor and Council had no further questions or concerns.

### **B. STRATEGIC PLAN PRESENTATION- PUBLIC WORKS**

Dan Johnson, Public Works Director, presented a PowerPoint presentation summarized as follows:

- Public Works Department
  - PW Administration
    - Operations Division
    - Transportation Division
    - Fleet Division
    - Engineering Division
    - Utility Billing-Sanitation
  - Public Works Administration (2 employees)
    - Manages a Complex \$23.42 Million Budget
    - Oversee \$25.9 million CIP Project Funds
    - Nearly 80 Employees
    - Storm Water Permit Management
    - Strive for Continuous Improvement and Leadership
  - Utility Billing (6 employees)
    - **UTILITY BILLING**
      - 28,000 accounts , 99.5% of revenue collected
      - Collects \$9.9 million in revenue
      - Storm Water/ Sanitation
    - **NEW!**
      - Stormwater Utility Fee Increase
      - \$4 - \$6.00 – July 1, 2021
      - New Street Lighting Utility Fee

## MINUTES OF COUNCIL STUDY MEETING – JANUARY 11, 2022

-6-

- \$3.00 – January 1, 2022
- Sanitation (3 employees)
  - Maintains 62,000 Cans
  - Garbage, recycle, and extra cans
  - Provided Support for Operation My Hometown Days of Service
    - 103 Dumpsters
  - Neighborhood Cleanup Program
    - 1371 Dumpsters (not including OMH)
    - 131 “Neighborhoods” participate
  - Fleet Maintenance (12 employees, 2 open positions)
    - Completed 12,540 Jobs
    - Light Duty Fleet
    - Heavy Duty Fleet
    - Supports All Departments
    - 91.25% of mechanics time is “billable”
    - Focus on **preventative maintenance** for entire fleet (*PD, FD, dump trucks, heavy equipment, ambulance*)
    - Vehicle Upfitting and New Build Projects
    - (Internal and External organizations)
    - Ford Certified Mechanic
    - All Ford warranty work is done in-house and paid by Ford
    - Approx. \$50k in revenue from Ford in 9 months of certification
- Engineering (16 employees)
  - New City Engineer – Coby Wilson
  - RIGHT OF WAY PERMITS
    - 700+ ROW permits
  - STORM WATER PERMIT MANAGEMENT
    - 650+ Construction site inspections complete
    - 380+ Post-construction inspections complete
  - PLAN REVIEW
    - 300+ Development Plan Submittals Reviewed
    - Works closely with Community Development
  - Designed and Built Several CIP Projects
  - UDOT Project Coordination
  - Recruiting New Engineer to Design Storm Water CIP Projects with Increased Storm Water Fee.

**MINUTES OF COUNCIL STUDY MEETING – JANUARY 11, 2022**

-7-

**Capital Improvement Projects**

PAST	PRESENT	FUTURE
2020 Overlay Project	2700 West Improvements (4100 S to 4700 S)	Crystal Avenue Sidewalk – 2023 Lester Street to Chesterfield Street
Anna Caroline Drive Bridge	2540 South Roadway Extension, Ph 3 (6000 W to SR201/2400 s)	6800 West Improvements 3800 South to 3500 South – 2023
2700 West Improvements (4100 S to 3500 S)	4700 S Reconstruction (4000 W to 5600 W)	Lancer Way Reconstruction 3200 West to 2700 West – 2024
4100 South Reconstruction	2022 Pedestrian Ramp Project	Parkway Blvd Reconstruct & Widening MVC to 6400 West – 2024
2540 South Roadway Extension, Ph 2 (6750 W to 7200 W)	3500 South 5200 West Safe Sidewalk	FedEx Storm Drain Pump Station Replacement – 2024
Tecumseh Street Storm Drain	Stanton Drive Storm Drain	6400 West 4300 S RR Crossing Improvement – 2024
Hawkeye Drive Street Connection	3100 South Bike Lanes 4000 West to 5600 West	Cross Towne Trail 2700 W to Bangarter 2024
Mountain View Corridor Betterments	Roxborough Drain 4400 South - 2700 West to I-215	Bangarter Highway Interchanges

- **Operations Division**
  - Storm Drain System Maintenance
    - Street Sweeping
      - 8X through City
  - Pipe Inspections
    - System cleaning guided by robust pip inspection program
    - 3.6 miles of SD pipe cleaned
- **Pavement Management**
  - In house crack and slurry seal
    - 531K sqyds (29 miles of subdivision roads)
    - In-house slurry seal \$1.18/sqyd
  - Asphalt patching
    - 1720 Tons – equivalent to a half mile of road reconstructed throughout the city
  - Pavement survey info
    - Exploring new ways to survey pavement
  - Concrete Maintenance
    - Sidewalk replacement
      - -10,000 feet of Sidewalk Replaced
      - -2,650 feet of Sidewalk mud-jacked
      - **-Total of 2.6 miles replaced**
      - -Operation My Hometown
  - Right of Way Clean Up Crew

## MINUTES OF COUNCIL STUDY MEETING – JANUARY 11, 2022

-8-

- Mow ROW Areas
  - Clean Up Litter in the ROW
  - Respond to Police for Misc. Cleanup
  - Clean Sidewalks
- Snow Removal
  - Two 12-hour Shifts During Snow Events
  - Operations Currently has 4 Open Positions
  - Snow Fleet – 22 Vehicles
    - 14 Large Plows (FIVE 10-wheelers; SIX Bobtails; THREE 14-wheelers)
    - 5 F-550's (Non-CDL)
    - 3 Brine Trucks for Pre-Treatment of Roads and
  - **New GPS Plow Work Management System**
  - New Brine Machine Produces 4000-6000 gallons per hour (10,000 Gallon Storage Tanks)
  - White Salt on Warmer Storms and Brown Mineral Salt for Colder Temperatures
- Transportation and Street Lighting (4 employees, 1 new street light technician)
  - 7,780 Street Light Maintenance WO's completed within THREE days
  - 4,671 Regulatory Street Sign WO's complete within 24 hours
    - 274 new signs installed
    - 158 damaged/outdated signed removed
  - Maintain
    - School Walking Routes
    - Striping
    - Signs
    - Traffic Signals
    - Neighborhood Traffic Calming
- New Street Light Utility
  - Objectives of New Utility Fee
    - Improve Neighborhoods with Better Lighting
    - Get Current on Lighting Service Requests
    - Proactive Maintenance vs. Reactive Maintenance
    - Replace Aging Infrastructure
  - Year one (current year)
    - Purchase capital equipment (bucket trucks)
    - Hire additional staff

## MINUTES OF COUNCIL STUDY MEETING – JANUARY 11, 2022

-9-

- Prepare work plans
- Year two
  - Increase work orders completed by new staff
  - Hire contractors
  - Work inside engineering CIP projects

Mayor Lang asked how long it would take crews to get through the entire City if there was one large snowstorm. Dan replied approximately 2 days. He noted that cul-de-sac's are the most difficult. Mayor Lang stated that some of the newer signs have deteriorated from the sun and asked if this issue has been resolved. Dan replied yes. Councilmember Huynh stated that some of the older green signs need replacing. Dan agreed and noted that there is not enough funding to replace them all at once but some are being replaced each year. Councilmember Harmon asked how many street sweepers the City owns. Dan replied 4. Councilmember Christensen asked what operation positions are needed. Dan replied operators/laborers and noted that it is difficult to find employees for this type of work during these times. Councilmember Christensen asked if the 3 brine trucks are enough to pre-treat the roads. Dan replied yes and noted that these are used for the main roads. Councilmember Huynh asked if Crystal Avenue sidewalk repair will occur in the coming year. Dan replied the process will begin this year with construction occurring in 2023.

Wayne asked Dan to discuss Bangerter. Dan replied the City would prefer the underpass option. He stated that it is aesthetically more pleasing but is much more expensive. Mayor Lang asked if it would make sense to require underpasses all along Bangerter in West Valley City. Dan replied this would probably be ideal but would be very expensive. He indicated that overpasses are the less expensive option but staff felt it was important to argue the point with UDOT and Taylorsville for the sake of the community. He indicated that there are pros and cons to both options. Councilmember Nordfelt ask if either option is easier regarding maintenance. Dan replied not for the City. Councilmember Christensen stated that he travels Bangerter frequently and he feels the overpasses are more dangerous during snowstorms. He indicated that he would like the City to push for the underpass option. Mayor Lang asked if the aqueduct would be more impacted by an underpass option. Dan replied yes most likely. Mayor Lang asked if the City has time to make the decision regarding funding for the other intersections on Bangerter. Wayne replied there would not be time because UDOT will need an answer on 4700 South soon. Mayor Lang asked if a cost estimate could be calculated in house. Wayne replied yes but noted that it wouldn't be accurate and would need to be adjusted for inflation. Councilmember Harmon asked what Taylorsville is saying. Wayne replied that they have issued a polite "no" to the underpass request. The Mayor and Council discussed possibly acquiring funding from the Legislature.

## MINUTES OF COUNCIL STUDY MEETING – JANUARY 11, 2022

-10-

Councilmember Harmon encouraged the City to continue working with Taylorsville and UDOT to whittle the cost down.

The Mayor and Council had no further questions or concerns.

### C. COUNCIL CALENDAR

Mayor Lang referenced a Memorandum previously received from the City Manager that outlined upcoming meetings and events.

Wayne asked if the Council would like to hold the Strategic Plan meeting in person or if they'd look to move it to a virtual platform given the COVID-19 outbreak. Councilmember Christensen stated that he is fine to hold the meeting in person if there is enough social distancing and spacing available. The Mayor and Council agreed. Mayor Lang stated that she would like Executive Staff present at the meeting. Councilmember Christensen disagreed and stated that they are given assignments and are given details of the conversation. Councilmember Fitisemanu agreed and stated that there is a better use for their time. He noted that he would like them to be available if specific questions need to be asked but they don't necessarily have to be present. He also stated that the Strategic Plan is a brainstorming session for the Council. Councilmember Huynh stated that he believes it's important for them to be present. Councilmember Harmon stated that he is still learning names and faces so it may be helpful to him. Councilmember Nordfelt stated that he often speaks to Department Heads about issues discussed at the Strategic Plan and they have all read the minutes or listened to the recording and have a good understanding of what transpired. He noted that the Council's only employee is Wayne. The Mayor and Council agreed to have a light breakfast at the meeting and have lunch brought in.

Members of the City Council had no further questions regarding the Council Update.

### NEW BUSINESS

#### A. POTENTIAL FUTURE AGENDA ITEMS

Councilmember Huynh expressed concern about noise from custom built cars that has been brought up by a resident in Council Meeting. Wayne indicated that the Police Department did an op over the weekend and cited multiple vehicles. He indicated that this issue needs to be addressed at the Legislature. Nicole Cottle, Assistant City Manager, explained what conversations are being held about the issue at this time. Councilmember Huynh asked if the vehicles belong and are being built in West Valley City. Wayne replied it's about 60/40. Councilmember Christensen stated that he hears them at night as well and it is a widespread and common problem. He noted that the City could look into developing a raceway where drivers can do this activity safely and away from residential homes.

**MINUTES OF COUNCIL STUDY MEETING – JANUARY 11, 2022**

**-11-**

Mayor Lang asked if the City needs to require all employees to be vaccinated. Wayne replied that we are asking employees to be vaccinated but will not require that until everything plays out in the Courts. Councilmember Huynh asked if the City needs to require masks. Wayne replied that the County has issued a mask mandate and West Valley City falls under that jurisdiction.

Councilmember Fitisemanu asked if Mayor Lang would still like to continue adding issues to the agenda that are brought up during Council meetings. Mayor Lang replied yes unless it's something that has been brought up repeatedly.

**B. COUNCIL REPORTS**

**COUNCILMEMBER CHRISTENSEN- HEALTHY WEST VALLEY AND ASSOCIATION OF MUNICIPAL COUNCILS**


Councilmember Christensen stated that he attended meetings for Healthy West Valley and the Association of Municipal Councils. He indicated that a new Councilmember may need to be appointed to the Association of Municipal Councils. He also stated that Healthy West Valley discussed how to educate and assist the community regarding COVID-19, testing, and vaccinations. Mayor Lang stated that she would like to discuss committees and board members at the Strategic Plan.

**MOTION TO ADJOURN**

Upon motion by Councilmember Fitisemanu all voted in favor to adjourn.

THERE BEING NO FURTHER BUSINESS OF THE WEST VALLEY COUNCIL THE STUDY MEETING ON TUESDAY JANUARY 11, 2022 WAS ADJOURNED AT 6:25 PM BY MAYOR LANG.

I hereby certify the foregoing to be a true, accurate and complete record of the proceedings of the Study Meeting of the West Valley City Council held Tuesday, January 11, 2022.

  
\_\_\_\_\_  
Nichole Camac, CMC  
City Recorder