NOTICE OF MEETING AND AGENDA PLANNING COMMISSION OCTOBER 26, 2021 AT 7:00 P.M. City Council Chambers 110 South Main Street Springville, Utah 84663

The meeting will begin at 7:00 p.m.
The agenda will be as follows:

## Call to Order

- Approval of the Agenda
- Approval of Minutes: September 28, 2021


## Consent Agenda

The Consent Agenda includes items that are administrative actions where no additional discussion is needed. When approved, the recommendations in the staff reports become the action of the Commission. A call for objection or comment will be made on the consent agenda items. If there is any opposition or comment, the item will be taken off the consent agenda and put on the regular administrative session meeting agenda for discussion. If there are no objections or comments, the item(s) will pass without further consideration

## Legislative Session - Public Hearing

1. Meadowbrook Land LLC seeks recommendation of a Development Agreement for parcels 23:025:0034, 23:025:0030, 23:025:0057, and 23:025:0063, located between approximately 1401 and 1001 N 1850 West.

## Administrative Session

2. A presentation and discussion regarding development concepts for the Allen's Block.

## Adjournment

## THIS AGENDA SUBJECT TO CHANGE WITH A MINIMUM OF 24-HOURS NOTICE

This meeting was noticed in compliance with Utah Code 52-4-202 on October 22, 2021. Agendas and minutes are accessible through the Springville City website at www.springville.org/agendas-minutes. Planning Commission meeting agendas are available through the Utah Public Meeting Notice website at www. utah.gov/pmn/index.html. Email subscriptions to Utah Public Meeting Notices are available through their website.

In compliance with the Americans with Disabilities Act, the City will make reasonable accommodations to ensure accessibility to this meeting. If you need special assistance to participate in this meeting, please contact the Community Development department at (801) 491-7861 at least three business days prior to the meeting.

## IN ATTENDANCE

# Commissioners Present: 

Chair Karen Ellingson, Genevieve Baker, Brad Mertz, Michael Farrer, Rod Parker and Kay Heaps

Commissioners Excused: Frank Young
City Staff:
Josh Yost, Community Development Director
John Penrod, City Attorney
Laura Thompson, City Planner
Heather Bakker, Executive Assistant

## City Council: <br> Matt Packard

## CALL TO ORDER

Chair Ellingson called the meeting to order at 7:08 p.m.

## APPROVAL OF THE AGENDA

Commissioner Parker proposed to move item \#1 to the administrative item and discuss it first. Commissioner Mertz seconded the motion. The vote to approve the agenda was unanimous.

## APPROVAL OF THE MINUTES

August 24 \& 31, 2021
Commissioner Mertz moved to approve the August 24 \& 31, 2021 meeting minutes. Commissioner Heaps seconded the motion. The vote to approve the meeting minutes was unanimous.

## CONSENT AGENDA

## 2. Jared Pinegar seeking approval of a shared parking agreement between Zeppe's and a medical office on the properties located at 829 W 400 S and 828 W 450 S, pursuant to Section 11-6-113(2)(c) of Springville City Code.

Commissioner Baker moved to approve the Consent Agenda. Commissioner Farrer seconded the motion. The vote to approve the Consent Agenda was unanimous.

ADMINISTRATIVE SESSION:

## 1. David Simpson seeking preliminary plan approval for the Westfields Central Subdivision located in the area of 950 W 700 S in accordance with the Westfields Central New Neighborhood Plan.

Chair Ellingson invited Director Yost to address the Commission and provide an overview of the project and what the actions are for the Commission at this point. Director Yost said we have administrative approval to determine whether or not the application we have received conforms with the ordinance. The applicable ordinance for the Westfield's Central Preliminary Plat is the Westfields Central New Neighborhood Plan, adopted by the City Council last Tuesday. The scope of the Planning Commission's review is to determine whether the preliminary plat before you complies with the regulations established in the Westfields Central New Neighborhood Plan. It is not a discretionary item. If it meets the code, it has to be approved.

We have been working on this since 2019. We have crafted a plan where the developer would provide the stormwater and park improvements and then the city would add and enhance the items being provided to the developer. Additional residential units were offered above the base zone. A one-quarter acre lot area would lead to 4.2 units per acre if $100 \%$ of the density bonuses in the Westfields overlay were achieved. The plan adopted by City Council last week allows a maximum density of 11 units per acre. The plat before you proposes 218 units. The overall plan includes several types of homes. They are designed to be no taller than 3 stories or 35 feet. It is designed to be walkable and provide civic engagement. It provides an excellent design and result.

Director Yost apologized for not providing a broader way for the public to speak out, receive information and be more informed about this project. We moved it forward through the standard public process, multiple meetings were held with Council and Planning Commission from last November until now. He did not pursue a level of public engagement that provided a larger forum for discussion and hearing. He regrets misunderstandings and hurt feelings. It was noticed in the standard ways. This is a positive project for the City. Tonight, we are not here to debate the City Council's approval of the neighborhood plan last week. The underlying scope is to see if this meets the underlying zone, which is the Westfields New Neighborhood Plan, and we want the public and those attending to know that the Planning Commission doesn't have the power under state law, to reconsider, change or do anything about any action that has taken place to date and can't take anything other action than take substantial evidence that this plat doesn't meet the code.

Chair Ellingson asked Director Yost to explain, for the public benefit, what the public notice process is. Director Yost said for any land use applications, the City has to provide notice for a public hearing 10 calendar days before the Planning Commission meeting. That has to be posted on the Utah State Public Notice website and our public notice website at Springville.org, and in three community locations. Those are the Clyde Rec Center, the City Library and the Civic Center. At the meeting, the Planning Commission holds the public hearing, takes any public comment related to that item and then forwards a recommendation to the City Council as to the outcome of that item. The City Council then acts on it in a legislative capacity to make it law or not. In this case, we had a lot of things we had to do to move the project forward. We had to adopt a new zone, which is the Traditional New Neighborhood Zone, that came to the Planning Commission and the City Council for a public hearing, we then came to the Planning

Commission for a recommendation on the Westfields Central New Neighborhood Plan that would be implemented under the Traditional Neighborhood Development Zone. That came before the Planning Commission for a public hearing separately, those items were forwarded to the City Council and the City Council acted to adopt the Traditional Neighborhood Development zone and apply it to the map. Those were two separate actions: one was to approve the Westfields Central New Neighborhood Plan, which is the regulating document for this neighborhood, and second, to authorize the city to enter into a Development Agreement with Landmark Development to establish the parameters of the development. That is the official process that was undertaken to get to this point. Previously there were other work meetings before the Planning Commission and City Council that were noticed through the typical public noticing procedure that the City follows.

Commissioner Mertz said there are 4.2 units per acre, but a max of 11 units per acre. Director Yost said the underlying R1-10 or 10,000 square foot minimum residential zone, using 100\% of the density bonus allowed under the Westfields overlay, could have achieved 4.2 units per acre. This Westfields Central New Neighborhood Plan establishes a maximum density of 11 units per acre. It is a substantial increase over the number of units per acre that were permitted in the base zone. Commissioner Mertz said the 11 units were because of the density bonus qualifications which was the dedicated .33 acres. Director Yost said the additional units were the result of going through a planning process to determine what units would be buildable, what the ideal layout of the parks would be and working into what units we wanted to see and then the developer allocating those units around the site to arrive at a plat. That is how we got the 218 units. Without getting to the additional units on site, we would be able to receive the park and open space, which is almost 4 acres.

Chair Ellingson said that this is an administrative item and doesn't come with a public hearing, but we realize the residents are here because they are concerned about this project. That is important to us. She wishes they knew about this beforehand. Comments shouted from the audience. She clarified what Director Yost said. He elaborated on our legal requirements. Under state law, there are notification requirements that we have to meet before a public body comes together to discuss an item. Those requirements were met. Director Yost said we could have gone door to door or put up signs or sent mailers. There could have been extra steps taken to make sure the public was informed.

Chair Ellingson opened the public comment period asking speakers to keep their comments to three minutes or less. She asked others who agree with the speaker to raise their hands to let the Commissioners know they agree with what was said. She reminded that there will be differing opinions. Please be respectful of each other. She stated she wishes we could have heard from them sooner, but legally our hands are tied. There is nothing legally able to do at this point with this item.

Commissioner Farrer moved to open the public comment. Commissioner Parker seconded. The vote to open the public comment period was unanimous. The public comment period was opened at 7:28 p.m.

Krystal Mitchell
657 S 850 W

She didn't hear about this until this week. She goes to the rec center and didn't see the notifications there. She asked where they were posted. Chair Ellingson said it is posted on the electronic board by the front doors. Ms. Mitchell said if she didn't see it cycling through just right, she wouldn't have seen it.

Melissa Hansen
989 W 1000 S
She met with Director Yost today and she is happy about how much he values the green space. She said we were considering putting in an application for a referendum. He notified her and said if they do that, they may lose the green space. She is grateful to hear that several things will be posted online. There have been a lot of questions about what is the plan and other questions. She doesn't know much about the meeting, but Director Yost said it is so you can see if the plan complies with the ordinances. Some people have expressed concerns that it doesn't comply. Please make sure that it does comply. She asked where could we look for more updated info from now on.

## Amanda Miller <br> 1294 S 1250 W

She is asking for clarifications. The packet online says: 'Does the proposed development meet the requirements of Springville City Code and the Westfields Central New Neighborhood Plan'.She asks that they look at the crowd tonight. She thinks we can say the City just needs to work on a process to inform citizens. She is not pointing fingers at Director Yost or anyone. She asks that this issue be tabled. She doesn't feel the code is being met. She doesn't feel that their hands are as tied as they say. She is not a fan of high-density housing.

Margaret Mecham
1103 W 1425 S
She is concerned about infrastructure, overcrowding in schools and churches. We do all of our shopping in Spanish Fork because we have nothing here. We have no restaurants. She is a medically fragile person, and with all the new houses going in, the Police and Fire departments will be stretched. Instead of building homes, build places for families to go for entertainment. Worry about the infrastructure before building more homes.

Rebecca Millard 997 W 800 S
Ms. Millard thanked the Planning Commission and City Council for all they do. She is not familiar with this process and is here to be better educated and appreciates learning how to find notices and how to be more engaged. She lives directly across the street from where the development will be. She understands that Cities need to expand and grow. She is not a fan of the current plan. She is worried about increased traffic. If this becomes an HOA community that they could change things. She wants to have more consideration of how to keep kids safe around the schools. There have been lots of close calls around the school.

Trent Cole
607 S 575 W
He is seeking clarification on legalities on posting and notifications. In 2 (b), it says 'one of the requirements it should be mailed to each affected entity.' He is curious if the
people that live there are not the affected entity and who qualifies as an affected entity. Director Yost said that refers specifically to notifying a property owner subject to a zone map amendment. So, if we put an item on the agenda to rezone your property, we would need to send you a letter stating we are doing that. Affected entity means the property owners whose property is being rezoned.

Chad Tripp
843 W 1450 S
He has two children at home, the middle school is bursting. There are 54 children on his street. There are railroad tracks we cross to get to school, so the kids are being bussed. The railroad tracks will be decommissioned, which will put our children on foot. He feels putting high density here is dangerous. His wife was a Meadowbrook Crossing guard for two years. She left because of fear. Many times, she has almost been run over and had to yell at people to stop. They speed through that zone. That is a minimal number of children now compared to who will be crossing that street with this development. There is one crosswalk. He asked how many parking stalls are being provided for the new residents. Traditionally, these units have 2-3 cars per unit. He feels 950 W will be lined with parking. This is a major issue. With the 1600 South off-ramp going in, it is an increase of traffic altogether. He didn't see the notice at the rec center and feels a step was missed.

## Jacob Larsen

701 W 1450 S
He used to work with the City. Emergency Services are his biggest concern. Springville can't do it. We continue to push these things in, and not do anything about emergency services. We need to look at that before we continue to build more homes.

Adam Whitney
738 S 750 W
He has been here 9-10 years. He likes it here with a small-town feel. He can't imagine a three-story building with people looking into their yards. He appreciates green space and feels there is already plenty. He was there when Mr. Tripp's wife was almost hit and that was the third time that day. He has seen people almost get hit and traffic is a big concern. There is a place in Springville for high-density areas. On 400 South, it was done well. High density doesn't meet the Springville small-town feel. He feels that it is being sold for green space and he doesn't like that.

[^0]School District won't allow her children to ride the bus. They have divided the street and her daughter cannot ride the bus. Walking to school is a big issue for her daughter that struggles with anxiety. This will only be made worse with this development. Ms. Youngs is friends with Lieutenant Governor Diedre Henderson and she spoke to her about this matter and she said there was a giant misstep in this process. She didn't get on the website and she feels that others don't either and don't know the process. In this case, there were no posted signs. She doesn't look at the website. She doesn't understand the process. She doesn't like this big town feel and doesn't feel safe with her kids here now with the kinds of activities that go into subsidized housing. She lived in it growing up and she says over the years it degrades. She knows there is nothing that can be done at this point, but she feels like there is something you should do for the citizens, to make us feel more comfortable and safe.

Ryan Miller
1294 S 1250 W
There is a disconnect in informing the citizens. For him, it was rank choice voting, which caused him to run for Mayor. The citizens are here tonight because they feel they were uninformed. There is a disconnect here. Like his wife stated, they are not for condensed housing. He knows it is not always doable. His concern with condensed housing is water. As we build these neighborhoods, we need to about our resources, especially water. He feels 11 units is extreme.

Angela Idle
721 W 550 S
Lived here since 2015. They left for two years. When she came back, she was shocked at the amount of traffic. It is a lot of people in not a lot of space. She is all for development and making money. When it comes to roads and emergency traffic, you have to plan for it. There is an accident at the 950 W light almost every day. She feels the planning of the roads isn't enough for what we are putting into the area.

## Tina Cole

607 S 575 W
Her concern is that the green space designated is not useable space. It is a drainage space. She feels that it will bring mosquitos. She feels that although the developer is throwing us a bone, and the City doesn't have money to build a park, this is not the way to do it. If you ask any of the neighbors, they would much rather have single-family homes rather than this high density. In the posted plans, the amount of apartments/units are 256, which is not what Director Yost said. This was an oversight or the plans were incorrect that were voted on by the City Council. They include someone else's land on the plan that was posted. The plan was never given to them and never showed what it looked like without our neighbor's land on it. There was an apartment complex placed right on top of it. She feels this is underhanded, frustrating and seems sneaky. She is extremely concerned about the ACD units were not listed on the side in the legend. But they were on the plan. She wants to know what those ACD units are. There are 70 of those. The only thing she could find is that this is modeled after Daybreak. When she looked up ACD units at Daybreak, all that came up was affordable housing. She says they were told there is no subsidized housing, low-income housing. She wants to know where is the transparency. She feels this has been dishonest.

Krystal Mitchell

657 S 850 W
Ms. Mitchell stood again and asked if they could provide evidence that public notice was not provided, would that change things? John Penrod, City Attorney, said having heard a lot about noticing, it is something he will look into. He can't give exact guidance and suggests talking to an attorney. He has a list of things that were brought up tonight and he is going to look into them. Ms. Mitchell asked if they as a neighborhood need to hire an attorney or would you follow up and do the correct thing? Mr. Penrod said that he is not going to represent this whole group here. He is going to check that it was posted correctly.

Someone from the audience asked for the questions to be answered that were raised. Chair Ellingson said after the public comment period is over, if there is time, they will be addressed.

## Matt Bradley

2025 Canyon Road
He feels the word of the day is transparency. The main takeaway is to avoid situations like this. This committee didn't plan to have this meeting and the people here didn't plan to be upset. We need to work on transparency in the future. He is one of the three people running for Mayor. Come and talk to us.

Britney Carpenter
983 W 1350 S
She feels that the trade-off of getting more green space by adding 256 families is not useful to the current residents.

## Trever Astle

978 W 950 S
Mr. Astle's concern is parking and visibility on the streets. He wants to know what is changed on 950 W . Is that turn lane going to be extended all the way down? Is there going to be a sidewalk? Is the going to be parking on the side of the street? Currently, there is not. But if you put cars on both sides, you have to take turns going down 950 W . We are going to increase the housing. Have there been changes in the code since Camelot was built? There is an accident on 1700 S every day because there are cars parked from 1600 S to Wal-Mart, even obstructing driveways. What will be done to keep the parking prevented in the green area? What's preventing it from becoming a private use only? 950 W is turning into 1750 W . It was asked about the number of stalls per unit, and he wants to know how many that will be.

## Margaret Mecham <br> 1103 W 1425 S

Ms. Mecham stood again to express concern about noticing. She said 1200 W in their neighborhood. You changed the way we can leave 1200 W going from Spanish Fork to Provo. Before, you could make a left on 1200 W. Now the lane has been blocked. She said there was no notification made for that meeting and there is a history of not notifying of meetings. We don't know to go onto the website. Post signs on the side of the road. She would be at more meetings if she knew about them. What can you do to notify us in the future?

Jennelle Youngs

1428 Wallace Dr
Ms. Youngs stood again and said her street is on Kelvin Grove Park. When all the new freeway comes in, they will cut off her street and there will be more traffic, and they can only get out one way. It will be impacted even more by all the housing being built.

Trent Cole
He had a follow-up question about the notification the initial zoning change was last year. Chair Ellingson said it was going on in the last month or two. Mr. Cole said he was under the impression that it was in the last 18 months. Chair Ellingson said refers to the discussion of possible development that would be been going on a staff level. Mr. Cole then determined that it wasn't because of COVID closing the Library and Gym.

Jennelle Youngs
1428 Wallace Dr
Ms. Youngs stood again and reiterated her question on where to look for information going forward.

Kent Stephens
Lives in Mapleton
He was in the Council meeting when the zone was approved. He is not affiliated with the developer or project. His experience is that he has worked with many cities in the Wasatch front and staff and Director Yost take what they do very seriously. They scrutinize everything to what is the benefit to the city, even to the frustration of the applicants. They don't just push for more housing. They look to what is best for the city in the parameters of the State law. This is not so easy to look at from the outside without knowing all the intricacies and technical challenges of each project. He knows Dave Simpson and he doesn't do things in a lackadaisical manner. There are challenges in development and they are hard to overcome. Getting city infrastructure and green space are often few and far between opportunities for the city. It should not be taken lightly. Mr. Simpson is a developer that has been around for a long time and has a lot of expertise in doing things right. Not just doing this to maximize his own benefit. He voiced his respect for staff and said people should take a close look before they rush to judgment on these things.

Tina Cole
607 S 575 W
Ms. Cole stood again and spoke about getting a notice on her door that her street will be blocked off because they are doing the blacktop on the street. That is how you notify people of what is going on in the neighborhood. You don't post it somewhere and hopefully they will check it out. The apartments on 400 South were snuck in. She was there when it happened. The owner of the land waited a year and snuck it in. He did it intentionally. She is not saying anyone is doing that here, but she has seen it in the past and they were not informed. Now that we are, we are glad you are listening to us. Are these things mentioned in the City newsletter? If things are online, I don't see them. She changed her bill to not be paperless so she can get more information. Even if we are paperless on our utility bills, it would be nice to get those via email. Letters could be mailed out in advance, changing how the city newsletter works. Give us an opportunity for more information.

Dave Simpson, the applicant, addressed the Commission and the citizens. He appreciates all the questions tonight. These have been answered in the last 18 months. He is not saying the notification was wrong because he knows Josh is thorough. He suggested having a neighborhood meeting. The Planning Commission has been here every other Tuesday and they take their job seriously. As he takes his job seriously. He is not here to do high density. He is here to take care of the community. There is a major need for this type of housing. He is here to answer questions. No one is hiding anything. He was the first subdivider in the Westfields. He has a long history. He takes pride in being a Red Devil and in Springville. Traffic and concerns that you have were discussed in the last 18 months. All of the concerns have been addressed. I'm not here to jam it down anyone's throat. He was surprised that no one was here. Mr. Simpson said he knows it was posted. Comments shouted from the audience. He is not here to argue. But he will answer questions.

Director Yost seconds Dave Simpson's sentiment that the concerns brought up tonight have been addressed through this process. He is available any time to sit down to have individual discussions about this and facilitate a meeting. Not everyone will agree with the conclusion. He regrets that the process wasn't accessible enough for people to get the information incrementally along the way. He showed the plan again and explained it. An illustrative plan is not the plan, it is not regulatory, but shows something that can work. He explained transects. He showed where it says it allows 11 units per acre, which would yield 220 units. The adjoining property that belongs to Mr. Lamont was not able to be obtained. We need to notch this property off on the illustrative plan. The zone was only applied to the land owned by Mr. Simpson. He clarified that ACD means Accessory Dwelling Units, not subsidized housing. The developer is not going to pursue accessory dwelling units and we are not proposing them in this area. We will do better about notification. He spoke to ways of being informed of meetings. On the State website, you can sign up for notifications. He agrees on what has been said tonight that we need to be transparent and wants to meet his obligation to the community.

Director Yost answered the parking for an attached and detached single-family is two off-street parking spaces, which is our standard. For apartment units, if it is not in this code, then the underlying code applies.

Commissioner Mertz asked Director Yost to cover the traffic and safety concerns. Director Yost agrees about traffic concerns. The plan is focused to move people on foot and on wheels. The speed limit will be 15 mph in this area. Driveways are alley-loaded to reduce people/vehicle encounters. He agrees that 950 W needs some traffic calming. In this project, he can't reduce the amount of traffic getting off of I-15. But he would have more people living in this area where it is close to a Front Runner station and amenities than having them drive further into town.

Commissioner Heaps asked if the Fire Department has looked at this. Director Yost said they have. There are two issues: staffing and response and parking. From an operational standpoint, we have worked with emergency services, public works to make no parking areas on some streets to get emergency vehicles accessibility. It is easier to get our revenues to support 24 hours services when we modestly increase the number of residential units we put in one area.

Commissioner Baker asked Director Yost to address the green space, parking and the HOA taking that space back. Director Yost said the land will be an official city park. It will not be privatized. The City does need stormwater retention. It is a 3-foot basin and we are paying particular attention to the engineering. Parking is short-term, temporary and there is no overnight parking for residents.

Commissioner Farrer said that one of the things mentioned is the lack of transparency. He agrees with the citizens. We need more. One of the things that they don't understand is that we are required to provide more low-income housing by the State, and how are we supposed to do this without this type of development. We need this type of community so that citizens will want to move here and afford to move here. It's needed. The question is if it is the right place. But where is the right place? It has to go somewhere. This is the fastest-growing area in Utah County and the Planning Commissioners are under a lot of pressure. He agrees with the transparency issue and has called it out a number of times. It is a legal issue. Tell the Governor to change the law on transparency. Commissioner Farrer expressed appreciation for Director Yost and the staff.

Commissioner Heaps said it may be good for the citizens to know the difference between Planning Commission and City Council. Director Yost explained the Planning Commission is a recommending body. Information comes to them to review and make a recommendation to the City Council. They don't establish policies and procedures. They are volunteers. They are trying to do the best that they can for this city that we love. Three people here tonight are running for City Council. You can volunteer for the Planning Commission, you can run for office. They are the filter and the recommending body to the City Council.

Director Yost said two kinds of items come to them: the administrative items which you look at the applications and see if they meet the code, and if so, then they are approved. Of those, the Planning Commission is the land-use authority, where they apply a landuse decision and whether someone followed the rules and they get a yes. The legislative items are where you are making the laws. In that, they are a recommending body to the City Council and then the City Council enacts the law.

Chair Ellingson asked for a motion. Commissioner Mertz moved to table this motion until the City Attorney can check on the notification and the residents have the opportunity to meet with the developers. Commissioner Parker seconded.

Director Yost said the motion needs to be continued, not tabled.
Commissioner Mertz moved to amend the motion to continue this item until it comes back to the Planning Commission and the meetings have taken place. Commissioner Parker seconded. The vote to continue the administrative item was unanimous.

Chair Ellingson thanked the citizens for being involved and working with the developer.

## 3. Ryan Johnston requesting a zone map amendment to apply the Traditional Neighborhood Development Overlay Zone; a Neighborhood Plan; and a development agreement for the property located at 641 E 200 N, Parcel 23:041:0196.

# 5. Lakeside Land Partners and Davies Design Build request a development agreement for the Lakeside Landing Special District generally located north of 400 South and west of 2000 West, in the Lakeside Community Area. 

John Penrod, City Attorney, presented on development agreements. We do not have the development agreement for you tonight.

He first spoke about the development South of Holdaway Park. Ryan Johnston has this property. We have solved the entrance into this park. The property now could be done in 3 lots. The City Council asked for it to be 4 lots. But the developer can't make it work with less than 5 lots. The setback along the road will be 15 feet. The houses will face inward to the park, so their front setback will be 15 feet. On the lots along 200 N , the houses would face into 200 N those lots would have a 20 -foot setback. On the outside, they would have a 10 -foot setback. They have spoken to adjoining property owners and they are favorable with this plan. He showed the style of proposed homes. This will come back at a future date. Chair Ellingson mentioned she is glad there will be better access to Holdaway Park.

Mr. Penrod did an overview of Development Agreements. He then spoke about the Lakeside Development Agreement specifically. It includes reimbursements. He spoke about 2600 W and how there could be some upsizing on this road, and accommodations have been made for it. There will be costs for road improvements beyond minimum standards. Commissioner Heaps asked who pays for the additional costs. And is it reimbursement to the developer? Attorney Penrod said yes. On a road to an arterial road, like 1200 W , MAG has funds for those roads because it helps move traffic through Springville. Developers pay a portion of those roads and impact fees also pay a portion. Those are the three funding sources. Commissioner Mertz asked if it is written in the agreement to provide that flexibility. Attorney Penrod said it is.

The developer will have to pay for a portion of this out of their pocket, not all has been engineered yet, but when it is, a reimbursement agreement will need to be entered. That will go to City Council as an administrative item.

The off-site sewer extension is going to be a costly project. Currently, the sewer needs to be upsized from where the development is to the North, under I-15 and to some lift stations in this area. There is upsizing that needs to take place in those lift stations. And those stations will pump the sewage to the treatment plant.

Two parks are in this development: one in the north and one in the south. The developer is required in the development agreement to develop the park and dedicate it to the City. The Developer would put in $\$ 6$ per square foot and if we go over that, then it would come out of impact fees from the City. Right now there is a variation in the cost of parks. Somewhere between $\$ 3-4$ to $\$ 12-13$ dollars. Commissioner Heaps asked if that is a typical number. Attorney Penrod said it isn't. We just went through a proposed master plan for parks and in that, the consultant is suggesting $\$ 400,000$ per acre, which is more than what you would see at $\$ 6$ a square foot. However, we have received numbers recently at what will be in the Westfield's Central park and it isn't even close to those numbers. It's all over the place how much a park really is.

Commissioner Mertz asked about maintenance. Do we factor that into city budgets? How does the city account for that? It's nice to have new parks, but they need to be maintained. Attorney Penrod said that we haven't added FTE's. We will have to add more staff. Bradley Neel is working on it now.

Term of agreement: Overall Agreement term Vested rights - change as you go.
Suggested is regulatory provisions 15 years plus consecutive 4 year periods.
Design provisions - 6 years plus consecutive four-year periods.
Exemptions to vested rights: Amend the ordinance, State or fed laws change, Safety code updates, Taxes, Fees, Impact fees, Changes to applicable laws

Other Provisions: Formation of owners associations, Design standards, Assignment of agreement, Default provisions

There will be a finalized copy to you for the next meeting. He asked for the item to be continued.

Chair Ellingson opened the public hearing for items 3 and 5 at 9:19 p.m. Seeing no speakers, Commissioner Mertz moved to close the public hearing. Commissioner Heaps seconded. The public hearing was closed at 9:19 p.m.

Commissioner Baker moved to continue item 3 and item 5 to the next Planning Commission meeting. Commissioner Mertz seconded. The vote to continue the two items was unanimous.

## 4. Kent Stephens requesting a zoning designation on the Fackrell property parcels, due to annexation: 26:006:0100, 26:006:0102 with the R1-10 or R1-15 zone.

Director Yost presented. This is continuous with what we've been calling the Fackrell property. What should the zoning be if the property comes into the city if it is annexed? We did anticipate annexing this property at some point. Staff recommends making recommendation for the R1-15 zone and gave reasons for that.

Chair Ellingson opened the public hearing at 9:22 p.m. Commissioner Baker moved to close the public hearing. Commissioner Parker seconded. The vote to close the public hearing was unanimous. The public hearing was closed at 9:22 p.m.

Mr. Stevens, Petitioner, is on board with staff.
Commissioner Heaps moved to apply the R1-15 zone to the noted parcels upon their annexation into Springville City. Commissioner Baker seconded. The vote to approve the item was unanimous.

## 6. Presentation and discussion of a potential zone map amendment request and development proposal located in the area of 1650 N 1750 West. Ken Holman, Overland Group.

Director Yost said that members of the Overland Group are here. They have communicated to us about this parcel. We have expressed the message we have given to property owners consistently on this that it isn't an area where staff is supporting a
zone map amendment. Particularly one to a multi-family zoning designation. In the General Plan process, we hope to have some more solid, predictable and long-range guidance as to how we like to see this area develop. They were persistent and have 15 minutes to make a pitch to the Planning Commission.

Ken Holman from the Overland Group presented. Spring Creek Development proposal North of 1400 N 1750 W. Industrial and flex space is being proposed. Storage units. There are dealing with flood plain, lift station, wetlands, spring creek, high voltage transmission lines, bridge access. 1400 N is the best access in. From the East, down and around. Most is zoned RC. The KOA is NC.

Commissioner Mertz asked about industrial type uses. Mr. Holman said that it would be an industrial/flex space - office warehouse. Boat and RV storage is needed. Multi-family is no one's favorite but we are short in demand. We need to catch up more. Commissioner Farrer said we had talked about keeping this area as RC to keep warehouse facilities out of here. He asked if Supranatural and Flowserve are considered flex space. Director Yost said no, it's more of what you see behind Modere. Those are manufacturing. Commissioner Farrer said he should take a run at it. Commissioner Mertz asked Director Yost if he is concerned about multi-family there. Director Yost said he would never support multi-family there. It would never be a complete neighborhood. There are no schools, community destinations, etc. Commissioner Heaps said that is his concern. Commissioner Farrer said that he can see that and supports the flex space. Warehousing is feasible in that area. Commissioner Parker said that is it conducive to warehousing. Commissioner Farrer said he is not against the RC in that area. Director Yost said that isn't necessarily the right thing either. He is not saying that what it is currently zones is correct either. I don't know what it could be. We will be going through that process with the General Plan. Chair Ellingson said that when we had an applicant a few months ago, we didn't change it because we want to give staff the opportunity to complete that process. In her opinion, we should be consistent. Chair Ellingson asked Director Yost how long it would be until the General Plan process would take. Director Yost said his goal was to have it done the Fiscal Year 2022, but he is getting farther behind. It is still a year out.

Commissioner Parker said that is a blight on the City. If you'd like to take a run on it, he'd like to see something out there.

Mr. Holman said we would love retail, but it won't happen here. Commissioner Farrer said that he would like to see something put there that gets used. He is for it.
Commissioner Mertz said to take a run with no residential in that area. Commissioner Farrer agrees and supports flex space and warehousing. Commissioner Parker is more conducive to warehousing. Commissioner Farrer said he doesn't like the RC. Josh isn't tied to it. It will be a big focus of the General Plan coming up.

Councilman Packard complimented the Planning Commission on the way they handled tonight. Commissioner Mertz gave appreciation to staff and Director Yost

Commissioner Baker moved to close the meeting. Commissioner Farrer seconded. The vote to adjourn was unanimous. Chair Ellingson adjourned the meeting at 9:47 p.m.

PLANNING COMMISSION
STAFF REPORT
TO: Planning Commission Members
FROM: John Penrod - City Attorney
RE: Meadowbrook Land LLC

## Petitioner: Meadowbrook Land LLC

Several months ago, the Springville City Council started a pending ordinance on property zoned Highway Commercial north of Hobble Creek near the I-15 exchange to determine whether the property should be rezoned Regional Commercial. One of the concerns of the Highway Commercial zone is that it allows office warehouse type uses, which has become a very large use throughout Springville. The City Council asked staff to bring back information regarding whether there was an opportunity to maintain a nice gateway coming into Springville with an office warehouse type use. The proposed development agreement includes information provided by Meadowbrook Land LLC to meet the City Council's desires.

The reason why the development agreement is coming to the Planning Commission for its recommendation is because development agreements sometimes reach beyond administrative actions and become land use regulations. Section 10-9a-532(2)(a) of the Utah Code states:
(2)(a) A development agreement may not:
(iii) contain a term that conflicts with, or is different from, a standard set forth in an existing land use regulation that governs the area subject to the development agreement, unless the legislative body approves the development agreement in accordance with the same procedures for enacting a land use regulation under Section 10-9a-502, including a review and recommendation from the planning commission and a public hearing.

The proposed Meadowbrook Land LLC Development Agreement addresses terms that are different from the land use regulations on the Meadowbrook Land LLC property. Accordingly, the development agreement will in essence become a land use regulation, and as such, needs to follow the same process to be approved as any other land use regulation.

The remainder of this report will discuss the provisions of the proposed development agreement.

## Development Agreement Provisions

The following are some of the provisions within the proposed development agreement:

- Term. The term of the development agreement is for 10 years.
- Vested Rights. The agreement vests Meadowbrook in the ability to construct the uses of Light Industry-Manufacturing Processes, Warehousing-Storage and Distribution, Wholesale Trade and Warehousing on its property. Meadowbrook would be excluded from allowing any onsite storage.
- Design Standards/Site Plan/Building Designs. Exhibit B of the Agreement lists the design standards, site plan and buildings designs. These are items that were reviewed with the Planning Commission in the Commission's last meeting. Instead of including all of those items in this report, please see them at the end of the attached development agreement.

Recommended Motion: There is no recommended motion. The City Council wanted feedback concerning whether this is a development that belongs as a gateway development into Springville.

Motion to recommend/deny the approval of the Meadowbrook Land LLC development agreement to the City Council.

## DEVELOPMENT AGREEMENT

(Meadowbrook Land LLC)
This Development Agreement (this "Agreement") is made and entered into and made effective as of the date this Agreement is recorded by the City Recorder ("Effective Date") by and between SPRINGVILLE CITY, a Utah municipal corporation ("City") and MEADOWBROOK LAND LLC, a Utah limited liability company ("Developer"). City and Developer may from time to time be referred to herein each as a "Party" or collectively as the "Parties."

## RECITALS

A. Developer is the record owner of approximately 17.58 acres of lands located in Utah County, Utah, which are more particularly described and depicted on the attached Exhibit A (the "Property").
B. The Property is located in the Highway Commercial zoning district.
C. Developer is engaged in planning and developing logistics centers, industrial and warehousing systems and is intending to develop a similar project on the Property.
D. This Agreement provides the core approvals and commitments that will facilitate the commencement of development within the Property consistent with certain conditions, requirements, entitlements and conditions set forth in this agreement.

## AGREEMENT

NOW, THEREFORE, in consideration of the mutual covenants contained herein, and other good and valuable consideration, the receipt and sufficiency of which are hereby acknowledged, the Parties hereby agree as follows:

## ARTICLE I

CITY APPROVALS AND VESTING
1.1 City Approval. City enters into this Agreement after taking all necessary actions to enter into the agreements and understandings set forth herein. City's enactment of the ordinance approving this Agreement, and entering into this Agreement, are legislative acts allowed and authorized by Utah Code § 10-9a-101, et seq., including specifically Utah Code § 10-9a-102(2) and §10-9a-532. In accordance with Section 10-9a-532 of the Utah Code, this Agreement "contains a term that conflicts with, or is different from, a standard set forth in an existing land use regulation
that governs the area subject" to this Agreement, and this Agreement is following the procedures for enacting a land use regulation under Section 10-9a-502 of the Utah Code. The Parties acknowledge and agree that the development requirements under this Agreement consist of land use regulations for the development of the Property.
1.2 Project Vesting. The Developer is vested with all rights to develop the Property in accordance with the intended uses [defined below]. Developer understands that Developer has to follow all of City's land use regulations regarding development of the Property. The Parties acknowledge and agree this Agreement provides significant and valuable rights, benefits, and interests in favor of Developer and the Property, including, but not limited to, certain vested rights, development rights, permitted and conditional uses (including for industrial and commercial uses) to facilitate the development of the Property.
1.2.1 "Intended Uses" means those uses in the Highway Commercial zoning district described as Light Industry-Manufacturing Processes, Warehousing-Storage and Distribution, Wholesale Trade and Warehousing, but specifically excluding the use of StorageOutdoor (whether supplementary or otherwise) and Storage-Outdoor (Autos, Boats, Travel Trailers), each which is defined in the Title 11 of the Springville City Code.
1.3 Term. The term of this Agreement shall be the earlier of Ten (10) years beginning on the Effective Date or until the Property is buildout. For purposes of this provision, "buildout" means the completion of all development in the Property.

## ARTICLE II DEVELOPMENT

2.1 Development of Property. The development of the Property shall be in accordance with City's land use regulations (to the extent that they apply as allowed by this Agreement), and this Agreement. A requirement of this Agreement is that in developing the Property, Developer shall follow the site plan, subdivision and building types attached as Exhibit B, which includes the construction of 1950 West that runs along the eastern portion of the Property.
2.2 City Services. City agrees that it shall make available (subject to application for service, tendering of water rights, payment of impact fees, issuance of applicable permits and payment of connection fees and applicable commodity usage rates) culinary water, sanitary sewer, storm water and other municipal services (the "Municipal Services"). Developer agrees and understands that Developer may have to construct, install and bring some of the infrastructure for the Municipal Services to the Property before such services will be made available to the Property. Such services shall be provided to the Property at the same levels of services, on the terms and at rates as charged by City based on uses, amounts, types and other factors that City charges for Municipal Services. Nothing in this section shall obligate Developer to build "system improvements" as that term is defined in the Utah Impact Fees Act, Utah Code Ann. § 11-36a101, et seq.

## ARTICLE III GENERAL MATTERS

3.1 Amendments. Any alteration or change to this Agreement shall be made in a writing executed by Developer and City, after approval by City's appropriate executive or
legislative bodies. Developer need not obtain the written consent of a subsequent owner of a portion of the Property in order to amend this Agreement.
3.2 No Waiver, Mutual Waiver of Damages. The Parties acknowledge and agree that a non-defaulting Party's only legal recourse and remedies based on the other's default shall be specific performance or injunctive relief and shall not include damages. No Party shall have the right and may not seek from the other Party damages of any kind whatsoever.
3.3 No Third-Party Rights. Unless otherwise specifically provided herein, the obligations of the Parties set forth in this Agreement shall not create any rights in or obligations to any other persons or third parties.
3.4 Notices. All notices shall be in writing and shall be deemed to have been sufficiently given or served when presented personally, or delivered by a reputable overnight courier that keeps receipts of delivery (such as UPS or Federal Express), or when deposited in the United States mail, by registered or certified mail, addressed to the City Recorder in the case of the City or the owner of the Property, as recorded in the office of the Utah County Assessor, in the case of the Developer.
3.5 Entire Agreement. This Agreement, together with documents and all regulatory approvals given by City for the Property, contain and constitute the entire agreement of the Parties with respect to the subject matter hereof and supersede any prior promises, representations, warranties, inducements or understandings between the Parties which are not contained in such agreements, regulatory approvals and related conditions.
3.6 Agreement Runs with the Land. This Agreement shall be recorded against the Property as described in the Exhibit A.
3.7 Assignment. Developer may not assign this Agreement to an entity that is not an affiliate of Developer, without the written consent of City, which consent may not be unreasonably withheld, conditioned or delayed.
3.8 Counterparts. This Agreement may be executed in multiple counterparts, each of which shall be deemed an original, but all of which, together, shall constitute one and the same instrument.

IN WITNESS WHEREOF, the Parties have executed this Development Agreement on October $\qquad$ 2021.
[Remainder of Page Intentionally Blank; Signatures Follow]

## CITY:

SPRINGVILLE CITY, a Utah municipal corporation

City Recorder

## ACKNOWLEDGMENT

STATE OF UTAH ) : ss.
County of Utah
On this $\qquad$ day of $\qquad$ , 2021, before the undersigned notary public in and for the said state, personally appeared $\qquad$ , known or identified to me to be the Mayor of Springville City, who executed the foregoing instrument on behalf of said City and acknowledged to me that said City executed the same.

IN WITNESS WHEREOF, I have hereunto set my hand and seal the day and year first above written.

> Notary Public for Utah

Residing at:
My Commission Expires: $\qquad$
[Signatures Continue on Following Page]

## DEVELOPER:

# MEADOWBROOK LAND LLC, a Utah limited liability company 

By: $\qquad$

## ACKNOWLEDGMENT

STATE OF UTAH )
County of Salt Lake )

On this $\qquad$ day of $\qquad$ , 2021, before the undersigned notary public in and for the said state, personally appeared $\qquad$ , known or identified to me to be the Manager of MEADOWBROOK LAND LLC, a Utah limited liability company.

IN WITNESS WHEREOF, I have hereunto set my hand and seal the day and year first above written.

Notary Public for Utah

# EXHIBIT A <br> Legal Description and Map of the Property <br> Legal Description by Parcel 

## The following parcels in Utah County, State of Utah:

## OVERALL BOUNDARY DESCRIPTION


#### Abstract

Beginning at a point located South $0^{\prime} 46^{\prime} 17^{\prime \prime}$ East 549.02 feet along section line and West 1747.26 feet from the Northeast Corner of Section 30, Township 7 South, Range 3 East, Salt Lake Base and Meridian; thence South $0^{*} 34^{\prime} 58^{\prime \prime}$ East 10.52 feet; thence along the arc of a 1100.00 foot radius curve to the left 84.25 feet through a central angle of $4^{\circ} 23^{\prime} 18^{\prime \prime}$ (chord bears South $2^{\prime \prime} 46^{\prime} 37^{\prime \prime}$ East 84.23 feet); thence South $0^{\circ} 15^{\prime} 03^{\prime \prime}$ West 46.64 feet; thence South $16^{\circ} 01^{\prime} 43^{\prime \prime}$ East 39.28 feet; thence along the arc of a 1100.00 foot radius curve to the left 81.29 feet through a central angle of $4^{\prime} 14^{\prime} 02^{\prime \prime}$ (chord bears South $11^{\prime} 31^{\prime} 10^{\prime \prime}$ East 81.27 feet); thence along the arc of a 1035.72 foot radius curve to the right 29.37 feet through a central angle of $1^{\prime} 37^{\prime} 28^{\prime \prime}$ (chord bears South $12^{\prime} 49^{\prime} 20^{\prime \prime}$ East 29.36 feet); thence North $69^{\circ} 04^{\prime} 22^{\prime \prime}$ West along a fence line a distance of 416,39 feet; thence South $52^{\prime \prime} 40^{\prime} 26^{\prime \prime}$ West along a fence line a distance of 63.20 feet; thence South $0^{\prime \prime} 03^{\prime} 19^{\prime \prime}$ East along a fence line 393.17 feet; thence North $88^{\circ} 30^{\prime} 20^{\circ}$ West along a fence line 179.98 feet; thence South $0^{\circ} 01^{\prime} 56^{\circ}$ West along a fence line 1016.79 feet; thence South $0^{\circ} 29^{\prime} 25^{*}$ West along the westerly boundary of Hobble Creek Bend 289.91 feet; thence South $89^{\circ} 53^{\prime} 59^{\circ}$ East 14.89 feet; thence South $0^{\circ} 45^{\prime} 00^{\circ}$ West 15.99 feet; thence North $89^{\circ} 00^{\prime} 00^{\prime \prime}$ West 383.37 feet; thence parallel to and 1 foot easterly from the UDOT right-of-way fence along Interstate 15 the following three courses and distances: 1) North $0^{\prime} 26^{\prime} 51^{\prime \prime}$ East 723.30 feet, 2) North $3^{\circ} 02^{\prime} 38^{\prime \prime}$ East 337.06 feet, and 3) North $4^{\circ} 43^{\prime} 04^{\prime \prime}$ East 186.08 feet; thence along the arc of a 400.00 foot radius curve to the right 170.33 feet through a central angle of $24^{\prime \prime} 23^{\prime} 53^{\prime \prime}$ (chord bears North $16^{\circ} 55^{\prime} 01^{\prime \prime}$ East 169.05 feet); thence along the easterly right-of-way of the interstate 15 off ramp as monumented the following four courses and distances: 1) along the arc of a 819.00 foot radius curve to the right 155.70 feet through a central angle of $10^{\prime} 53^{\prime} 34^{\prime \prime}$ (chord bears North $34^{\prime \prime} 33^{\prime} 44^{\prime \prime}$ East 155.47 feet), 2) North $40^{\prime} 00^{\prime} 31^{\prime \prime}$ East 198.30 feet, 3) along the arc of a 451.00 foot radius curve to the left 223.25 feet through a central angle of $28^{\circ} 21^{\prime} 43^{\prime \prime}$ (chord bears North $25^{\circ} 499^{\prime} 40^{\prime \prime}$ East 220.98 feet), and 4) along the arc of a 451.00 foot radius non-tangent curve to the left 51.59 feet through a central angle of $6^{\circ} 33^{\prime} 16^{\prime \prime}$ (chord bears North $12^{\circ} 04^{\prime} 11^{\prime \prime}$ East 51.56 feet); thence North $31^{\prime \prime} 07^{\prime} 12^{\prime \prime}$ East 18.59 feet; thence North $89^{\prime \prime} 52^{\prime} 16^{\prime \prime}$ East 36.45 feet; thence South $0^{\prime \prime} 07^{\prime} 44^{\prime \prime}$ East 72.00 feet; thence North $89^{\circ} 52^{\prime} 16^{\prime \prime}$ East 495.84 feet to the point of beginning.


Contains $766,000 \mathrm{sq} \mathrm{ft}$ or 17.585 Acres
A map depicting the Property is below:


## EXHIBIT B

## [Design Guidelines for Property, Site Plan, Subdivision, Building Types]

In building any structure for the Light Industry-Manufacturing Processes, Warehousing Storage and Distribution, or Wholesale Trade and Warehousing uses, on the Property, the following design guidelines must apply:

1. Developer will assure buildings are color integrated with decorative reveals, offset in both the primary wall height and wall planes, recessed header reveals contrasting color, and architectural grade exterior wall mounted light fixtures.
2. Developer will not build prefabricated metal buildings.
3. Developer will assure that design themes and architectural elements remain consistent throughout all buildings developed.
4. Developer will incorporate variations: A minimum of three (3) colors per elevation shall be required.
a. Primary Materials: Brick, stone, ceramic tile, wood fiber/composite siding, tilt-up exposed concrete, and concrete masonry units (CMU), are acceptable primary materials. CMU must be colored and feature decorative or architectural finishes such as honed, scored, offset or split face. Gray CMU block is not an acceptable finished building material and shall not be permitted on any finished building elevation with the exception of minimal foundation exposure.
b. Secondary Materials: Secondary materials may include, wood siding, awnings, wood timbers or metal components when the components are architectural metal cladding.
5. Developer will assure that each building entrance shall have a minimum of two (2) primary and/or secondary materials. No more than fifty percent ( $50 \%$ ) of the building entrances shall be constructed of any one primary material.

## Site Plan/Subdivision

The below site plan and subdivision plat are not final. The Developer is still required to submit the appropriate site plan and subdivision plat applications and follow all Springville City land use regulations for preliminary and final approvals.


## Building Designs

The below building designs are the designs that Developer shall construct on the Property. Any variation to the designs must be approved by City's Community Development Director.







[^0]:    Ben Stillson
    599 W 900 S
    Mr. Stilson reiterated that things are moving forward and your hands are tied. There are a lot of residents here. He asked how are we as a community are able to work together for better transparency. Chair Ellingson explained where to find the postings and packets and City Council information.

    ## Jennelle Youngs

    1428 Wallace Dr
    Twelve years ago, she moved in. She drove down 900 E and it was so cold, she saw a dead sheep in a ditch. She felt it was a great place to raise her kids away from others and isolated from each other. She feels the rec center, library and Smith's were all needed. She feels this is not needed. She wants to keep the small-town feel. Nebo

