

# CENTRAL WASATCH VISITOR USE STUDY - PHASE I REPORT

Jordan W. Smith, Ph.D. October 20, 2021



# **ABOUT**

- Founded in 1998 by the Utah State Legislature
- Housed in Extension
- Mission:
  - Provide data for the Legislature and state agencies in their decision-making processes on issues relating to tourism and outdoor recreation
  - Assist community officials as they attempt to balance the economic, social, and environmental tradeoffs in tourism development
  - Lead interdisciplinary approach of research and study on outdoor recreation and tourism

# **SERVICES**









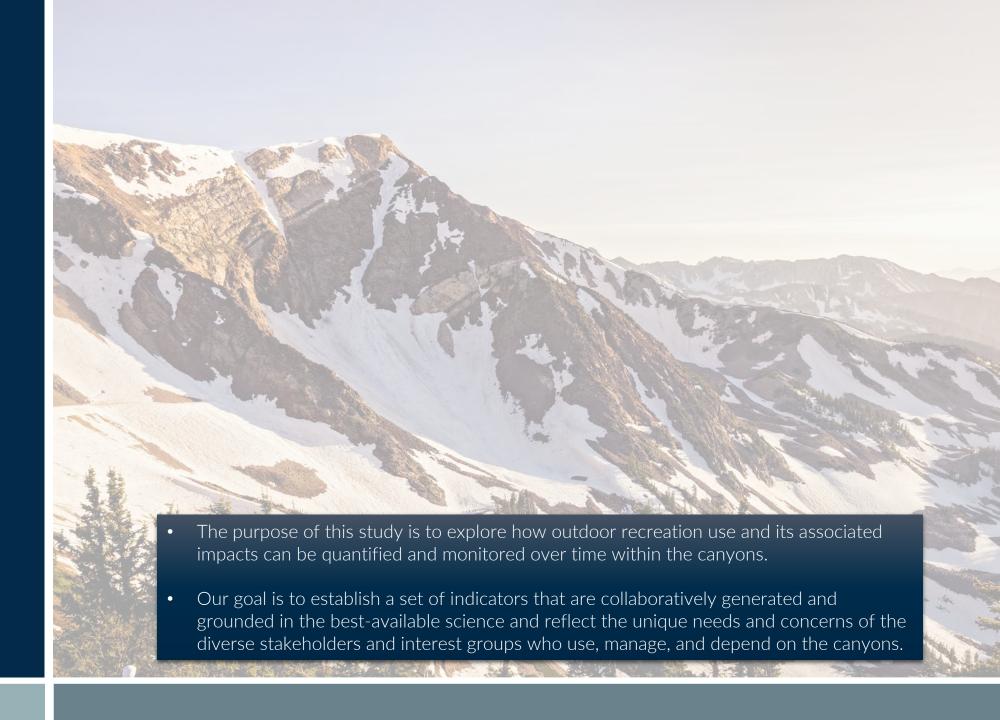
**Needs Assessments** 

Recreation Economics

# OUTLINE

- 1. Objectives
- 2. Overview of the VUS
  - 1. Phase I Scoping
  - 2. Phase II Assessments
- 3. Phase I Findings
- 4. Planning for Phase II
  - 1. Ecological and Physical Assessments
  - 2. Social Assessment
- 5. Questions

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Our vision for this project is to establish scientifically grounded and collaboratively informed indicators of the ecological, physical, and social characteristics of distinct types of outdoor recreation settings within the Central Wasatch.

**ECOLOGICAL** 

**PHYSICAL** 

SOCIAL

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#### Elements and steps of the Visitor Use Management Framework



Build the Foundation



Define Visitor
Use Management
Direction



Identify Management Strategies



Implement,
Monitor, Evaluate,
and Adjust

#### Steps:

- 1. Clarify project purpose and need.
- Review the area's purpose and applicable legislation, agency policies, and other management direction.
- Assess and summarize existing information and current conditions.
- Develop a project action plan.

Outcome: Understand why the project is needed, and develop the project approach.

#### Steps:

- Define desired conditions for the project area.
- Define appropriate visitor activities, facilities, and services.
- Select indicators and establish thresholds.

Outcome: Describe the conditions to be achieved or maintained and how conditions will be tracked over time.

#### Steps:

- 8. Compare and document the differences between existing and desired conditions, and, for visitor use-related impacts, clarify the specific links to visitor use characteristics.
- Identify visitor use management strategies and actions to achieve desired conditions.
- Where necessary, identify visitor capacities and additional strategies to manage use levels within capacities.
- 11. Develop a monitoring strategy.

Outcome: Identify strategies to manage visitor use to achieve or maintain desired conditions.

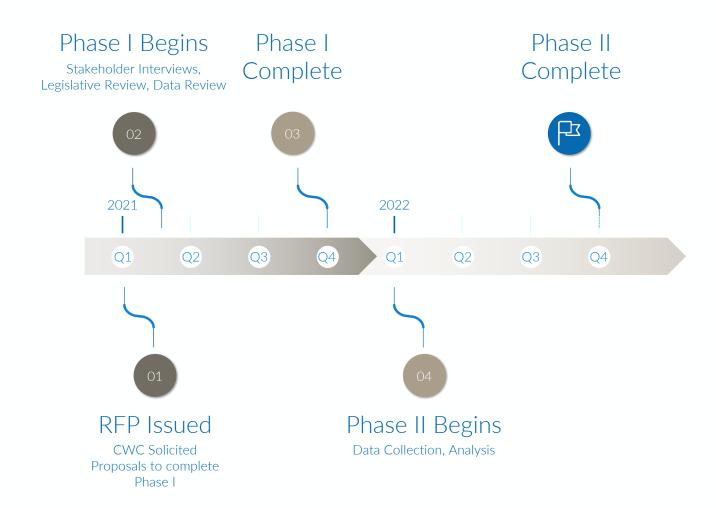
#### Steps:

- Implement management actions.
- 13. Conduct and document ongoing monitoring, and evaluate the effectiveness of management actions in achieving desired conditions.
- 14. Adjust management actions if needed to achieve desired conditions, and document rationale.

Outcome: Implement management strategies and actions, and adjust based on monitoring and evaluation.

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# Phase I Tasks

1. Conduct a knowledge gap analysis of current outdoor recreation research and monitoring in the Uinta-Wasatch-Cache National Forest and gathered stakeholder perspectives on key indicators;

LITERATURE REVIEW

**STAKEHOLDER INTERVIEWS** 

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2. Catalogue and synthesize all data related to outdoor recreation use within the canyons since 2000;

**DATA COMPILATION** 

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# **DATA COMPILATION**

3. Conduct a legislation and policy review to identify and document all legal or managerial processes and standards that apply to managing outdoor recreation use within the canyons;

LEGISLATIVE AND POLICY REVIEW

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# **DATA COMPILATION**

3. Conduct a legislation and policy review to identify and document all legal or managerial processes and standards that apply to managing outdoor recreation use within the canyons;

# LEGISLATIVE AND POLICY REVIEW

4. Scope and assess potential indicators of ecological, physical, and social characteristics of recreation settings within the Central Wasatch.

**INDICATOR ASSESSMENT** 

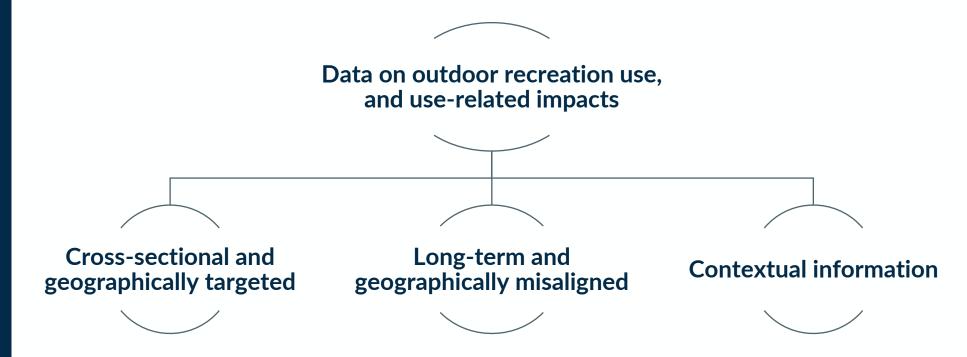
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# LITERATURE REVIEW

| Refere<br>Cross-  |                            | Data type<br>eographically target   | Title of study or da<br>ed research   | taset Agency  | Year P   | urpose  |  | ndings   |   |  |  |
|---|----------------------------|---|---|---|--|---|--|--|---|--|--|
| tkins<br>006  |                            | Report on 3-day<br>planning charette  | Transportation obse<br>considerations, and<br>recommendations f                 | Transportation  | tr   | ansportation facil  | ties, but to identify challenges tra   | ansportation plan  | gic, long-range, Tri-Canyons<br>ning activity, based on cooperative,<br>ontinuing planning efforts, ultimately  |  |  |
|   | Reference                  | Data type   |   | ly or dataset Agency  | Year   | Purpose   |  | Findings   |   |  |  |
|   |                            |   | y targeted research (c  |   | 0045   |   |  |  |   |  |  |
|   | & Kessler, 2<br>2015b, 201 | 2014, visitor use study: A s  |   | tudy: A survey of Canyons   | 2015   | Collect visitor use data from both dispersed and<br>developed recreation areas on and around the<br>Salt Lake Ranger District of the Uinta-Wasatch  |  | throughout th  | tatistics characterizing visitor use<br>he region. Findings specific to Big<br>Canyon, Little Cottonwood Canyon, and  |  |  |
|   | Lamborn, I<br>Kim, et al., | Reference   | Data type   | Title of study or dataset   | Agency   | Year  | Purpose  |  | Findings  |  |  |
|   | 2015; Lam                  | Cross-sectional or  | geographically target   | ed research (cont.)   |  |   |  |  |   |  |  |
| Burr, &<br>Lofthouse,<br>2014, 201<br>Lamborn e<br>2017 |                            | Gatti, 2019   | Gatti, 2019 Dissertation Towa<br>partic<br>invest<br>relatic<br>weath<br>recrea |   | None   | 2019  | Examine how the impact of weather on nonoccupational physical activity has been investigated in the past; 2) Develop a conceptual model a conceptual model of the ways in which recreationists engage with weather during outdoor recreation; and 3) Examine qualitative descriptive exploration of winter recreationists' perceptions of the seasonal recreation setting in |  | Recreationists perceive several season-specific<br>biophysical and social setting attributes that together<br>reportedly lead to a qualitatively unique experience<br>during winter.  |  |  |
| Carte   |                            | Long-term and ged   | graphically misaligne   | d data  |  |   | relation to their experiences.   |  |   |  |  |
|   |                            | USDA Forest<br>Service, Uinta-<br>Wasatch-Cache<br>National Forest,<br>2017   | Periodic (5-year)<br>forest-wide<br>monitoring data                             | Uinta Wasatch Cache<br>National Forest National<br>Visitor Use Monitoring Data                                    | USDA Forest<br>Service   | 2012-2017<br>(at 5-year<br>intervals)   | The National Visitor Use Monitoring (NVUM)<br>program provides reliable information about<br>recreation visitors to national forest system<br>managed lands at the national, regional, and<br>forest level.  |  | Descriptive statistics of forest-wide visitation as well<br>a variety of characteristics of forest visitors<br>(sociodemographic characteristics, activity choices,<br>spending behavior, perceptions of crowding, and<br>satisfaction with forest visits). |  |  |
| Hull,   | Latham, 20                 | Utah Daily traffic Average Annual Daily Traffic Utah Departr Department of volume data for Data, Continuous Count of Transporta |   | Utah Department<br>of Transportation  | Average<br>Annual<br>Daily<br>Traffic Data<br>(1981-<br>2019);<br>Continuous | Annual Average Daily Traffic reports the total volume of vehicle traffic of a highway or road for a year divided by 365 days. It is meant to represent traffic on a typical day of the year. The Continuous Count Stations report on the hourly traffic volumes by lane for each station. |  | Descriptive statistics of annual and hourly traffic volume data.         |   |  |  |
|   | Wilkinson,                 |   |   |   |  | Count Data<br>(1990-<br>2021)   |  |  |   |  |  |
| one:  |                            | Contextual inform   |   |   |  |   |  |  |   |  |  |
| 2004  |                            | Hardy, 1975   | Thesis  | The historical development<br>of Wasatch trails in Salt Lake<br>County  | None   | 1975  | Document the formation and histo<br>national forest lands within Salt La   |  | With the exception of emergency relief programs,<br>particularly the Civilian Conservation Corps, very little<br>development had occurred at the time the study was<br>completed (1975) and trail maintenance was deemed<br>inadequate.                     |  |  |
| ίay,  | Zajchowsk<br>Brownlee,     | Ramthun, 1995   | Peer-reviewed<br>journal article  | Factors in user group conflict<br>between hikers and<br>mountain bikers   | None   | 1995  | To examine how outgroup evaluat activity identification, years of exp frequency of participation affect p conflict between mountain bikers groups.   | erience, and<br>erceptions of  | Outgroup bias and years of participation were found<br>have statistically significant effects on sensitivity to<br>conflict.  |  |  |
| .amt<br>2016  | Zajchowsk<br>al., 2019     | Blanchard et al.,<br>2015   | Peer-reviewed journal article   | The lost narrative:<br>Ecosystem service narratives<br>and the missing Wasatch<br>watershed conservation<br>story | None   | 2015  | Document the structure and formation of watershed protection efforts in the Central Wasatch  |  | Regulatory instruments and zoning can be used to<br>protect an urban water supply while simultaneously<br>serving the recreational and other needs of<br>stakeholders in the area.  |  |  |
|   | Zajchowsk<br>al., 2021     |   | dy in the review beca   | use of its proximity to the Tri-Ca  |  |   |  | vithin Big Cottonwood Canyon, Little Cottonwood Canyon, or Millcreek Can |   |  |  |
|   |                            |   |   | genavior: A social-<br>ystems approach  |  | Sait Lake Cit   | y. ±   | also served a  | s substantial predictors.   |  |  |
|   | Zhang & Sm<br>2018         | ith, Peer-review<br>journal artic   | red Weather an  | d air quality drive None<br>use of Utah's Big   | 2018   | conditions a  | the influences of daily weather<br>nd air quality on winter use of Big<br>ttonwood Canyons.  | the canyons,   | eratures and greater amounts of snow in<br>as well as poorer air quality in the city,<br>ye and significant influence on winter   |  |  |

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# STAKEHOLDER INTERVIEWS

#### **COMMON THEMES:**

There is <u>a need to balance use and development</u> of the Central Wasatch with protecting the ecosystem, watershed, diversity of experiences, and other things that make the Central Wasatch such a special and important place for people to live in/near and visit.

Concern about the fact that <u>we do not have a good idea of how many people are visiting</u> the Central Wasatch in general, not to mention where people are going, how they are recreating and experiencing the canyons, and what impacts they may be causing.

Sense that some people want the study to determine the number of people that should be allowed in the canyons at any given time. Other interviewees expressed a <u>concern that a visitor use study will be used to restrict numbers of visitors or certain kinds of visitation in the Central Wasatch, such as to limit how many people can go to a trail head or how many people can go to a ski area on any particular day</u>

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# **DATA COMPILATION**

USDA Forest Service National Visitor Use Monitoring Program

Central Wasatch Visitor Use Study

> Salt Lake Climbers Alliance Surveys

Wasatch Backcountry Alliance and USDA Forest Service Trail Counters

Utah Department of Transportation Traffic Counts

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| Year (Fiscal) | Canyon            | Site Days Sampled | <b>Settings Surveyed</b> | <b>Survey Responses</b> |
|---------------|-------------------|-------------------|--------------------------|-------------------------|
| 2017          | Big Cottonwood    | 25                | 9                        | 360                     |
| 2017          | Little Cottonwood | 11                | 7                        | 280                     |
| 2017          | Millcreek         | 24                | 15                       | 334                     |
|               |                   | 60                | 31                       | 974                     |
| 2012          | Big Cottonwood    | 22                | 7                        | 346                     |
| 2012          | Little Cottonwood | 11                | 8                        | 112                     |
| 2012          | Millcreek         | 14                | 7                        | 177                     |
|               |                   | 47                | 22                       | 635                     |
| 2007          | Big Cottonwood    | 10                | 2                        | 65                      |
| 2007          | Little Cottonwood | 6                 | 3                        | 36                      |
| 2007          | Millcreek         | 10                | 8                        | 36                      |
|               |                   | 26                | 13                       | 137                     |

Because the sampling frame for the National Visitor Use Monitoring program is created based upon sites across the entire forest, we cannot generate any inference about use levels or perceptions of use at spatial resolutions smaller than the entire Uinta-Wasatch-Cache National Forest.

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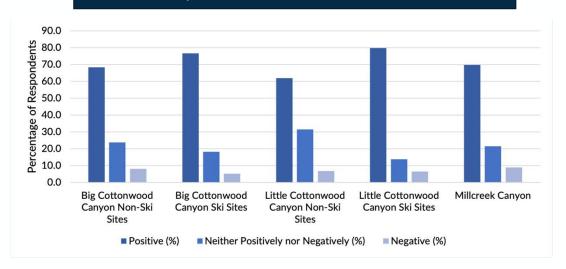
Wasatch Backcountry Alliance and USDA Forest Service Trail Counters



| Canyon            | Site Days Sampled | Settings Sampled | Survey Responses |  |  |
|-------------------|-------------------|------------------|------------------|--|--|
| Big Cottonwood    | 92                | 16               | 1,183            |  |  |
| Little Cottonwood | 104               | 14               | 1,711            |  |  |
| Millcreek         | 111               | 10               | 839              |  |  |
| Total             | 294               | 40               | 3,733            |  |  |

# Data on possible social indicators include:

- Socioeconomic and demographic characteristics of visitors within each canyon.
- Types of outdoor recreation activity happening within each canyon.
- Desired outdoor recreation experiences of visitors within in each canyon.
- Displacement out of the canyons because of crowding and density of use.



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# **LEGISLATIVE AND POLICY REVIEW**

What mechanisms exist to either monitor or manage recreational use of the canyons?

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|                      |              | Soci       | al        |        | Ecological |           |           |            | Physical   |         |              |             |
|----------------------|--------------|------------|-----------|--------|------------|-----------|-----------|------------|------------|---------|--------------|-------------|
| _                    | Recreational | Scenery    | Heritage  | Public | Forest     | Water     | Wildlife  | Fire       | Avalanche  | Roads & | Bike paths & | Residential |
| Entity               | Experiences  | Management | Resources | Health | resources  | resources | resources | Management | management | Parking | Trails       | development |
| Federal              |              |            |           |        |            |           |           |            |            |         |              |             |
| USDA Forest          | •            |            | ,         | ,      | _          | ~         | J         | •          | ~          | ,       | •            |             |
| Service              | **           |            | (5.8)     |        |            | T.        |           | (5.0)      | 22.4       | 55%     | 10.73        |             |
| State                |              |            |           |        |            |           |           |            |            |         |              |             |
| Utah                 |              |            |           |        |            |           |           |            |            |         |              |             |
| Department of        |              | ~          |           |        |            |           |           |            |            | ~       | •            |             |
| Transportation       |              |            |           |        |            |           |           |            |            |         |              |             |
| Utah Transit         | ~            |            |           | _      |            |           |           |            |            | ,       | ~            |             |
| Authority            |              |            |           |        |            |           |           |            |            |         |              |             |
| County               |              |            |           |        |            |           |           |            |            |         |              |             |
| Salt Lake            | •            |            | ,         | _      | •          | •         |           |            | ~          | _       | ~            | ,           |
| County               |              |            |           |        |            |           |           |            |            |         |              |             |
| Salt Lake            |              |            |           |        |            |           |           |            |            |         |              |             |
| Valley Health        | ~            |            |           | •      |            | •         |           |            |            |         |              | ~           |
| Department           |              |            |           |        |            |           |           |            |            |         |              |             |
| Mountain             |              |            |           |        |            |           |           |            |            |         |              |             |
| Resort Zone          |              | •          |           |        | •          | ~         | ~         |            |            | •       | •            | ~           |
| District             |              |            |           |        |            |           |           |            |            |         |              |             |
| Foothills and        |              |            |           |        |            |           |           |            |            |         |              |             |
| Canyons              |              | •          |           |        | •          | •         | ~         |            |            | •       | •            |             |
| Overlay Zone         | _            |            |           |        |            |           |           |            |            |         |              |             |
| Cities and Townships |              |            |           |        |            |           |           |            |            |         |              |             |
| Salt Lake City       | •            |            |           |        |            | •         |           | •          |            |         |              | •           |
| Town of              | ~            |            |           | ~      |            | ~         |           | •          |            | ~       | ~            | ~           |
| Brighton             | ,            |            |           |        | J          | J         | · ·       | ,          | ,          |         |              |             |
| Town of Alta         | *            | *          |           |        | •          | •         | •         | •          | •          | •       |              | •           |

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|                         |              | Soci       | al        |        | Ecological |           |           |            | Physical   |         |              |             |
|-------------------------|--------------|------------|-----------|--------|------------|-----------|-----------|------------|------------|---------|--------------|-------------|
| -                       | Recreational | Scenery    | Heritage  | Public | Forest     | Water     | Wildlife  | Fire       | Avalanche  | Roads & | Bike paths & | Residential |
| Entity                  | Experiences  | Management | Resources | Health | resources  | resources | resources | Management | management | Parking | Trails       | development |
| Federal                 |              |            |           |        |            |           |           |            |            |         |              |             |
| USDA Forest             | ,            | ,          | ,         | ,      | ~          | •         | J         | •          | ~          | ~       | •            | 100         |
| Service                 |              | •          | (5.4)     | 353    | 888        |           |           | (5.4)      | 12.0       | 10.514  | 10.73        |             |
| State                   |              |            |           |        |            |           |           |            |            |         |              |             |
| Utah                    |              |            |           |        |            |           |           |            |            |         |              |             |
| Department of           |              | ~          |           |        |            |           |           |            |            | ~       | ~            |             |
| Transportation          |              |            |           |        |            |           |           |            |            |         |              |             |
| Utah Transit            | ~            |            |           | ~      |            |           |           |            |            | ~       | ~            |             |
| Authority               |              |            |           |        |            |           |           |            |            |         |              |             |
| County                  |              |            |           |        |            |           |           |            |            |         |              |             |
| Salt Lake               | ~            |            | ~         |        | ~          |           |           | ~          | ~          | ~       | ~            | ~           |
| County                  |              |            |           |        |            |           |           |            |            |         |              | W.1         |
| Salt Lake               |              |            |           | 1992   |            | 100       |           |            |            |         |              | 100         |
| Valley Health           | ~            |            |           | •      |            | •         |           |            |            |         |              | •           |
| Department              |              |            |           |        |            |           |           |            |            |         |              |             |
| Mountain                |              |            |           |        | 112        | ,         |           |            |            | 0.00    | ,            |             |
| Resort Zone<br>District |              | •          |           |        | •          | *         | ~         |            |            | •       | •            | *           |
| Foothills and           |              |            |           |        |            |           |           |            |            |         |              |             |
|                         |              | ,          |           |        |            | ,         | ,         |            |            | ,       | •            |             |
| Canyons<br>Overlay Zone |              | •          |           |        | •          | *         | •         |            |            | •       | •            |             |
| Cities and Township     | •            |            |           |        |            |           |           |            |            |         |              |             |
| Salt Lake City          | · ·          |            |           |        |            |           |           |            |            |         |              |             |
| Town of                 |              |            |           |        |            | -         |           |            |            |         |              |             |
| Brighton                | ~            |            |           | ~      |            | ~         |           | •          |            | •       | •            | ~           |
| Town of Alta            | •            | ~          |           |        | ~          | •         | •         | •          | ~          | ~       |              |             |
| 10mil of Aid            |              |            |           |        | 122-101    |           | (5)       | 15/27      | 2000       | 1965101 |              |             |

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# **INDICATOR ASSESSMENT**

# **Site Type**

- Trails
- Areas around high elevation lakes
- Backcountry campsites
- Water bodies
- Access points (i.e., parking areas)
- Rock Climbing areas

# **Indicator Type**

- Ecological
- Physical
- Social

# Indicator Identification

- •Indicator 1
- •Indicator 2
- •...
- •Indicator 38

### Vetting

- Rationale
- Robustness
- Identified by interviewees
- Responsive to recreation use

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# **INDICATOR ASSESSMENT**

#### **Trails**

- Informal trail proliferation and condition
- Trail condition
  - Trail width: linear extent
  - Trail condition class; linear extent
  - Trail depth (incision); linear extent

#### Areas around high elevation lakes

• Disturbed shoreline

#### **Backcountry campsites**

- Campsite proliferation; campsite number and location
- Campsite area
- Campsite condition

#### Water bodies

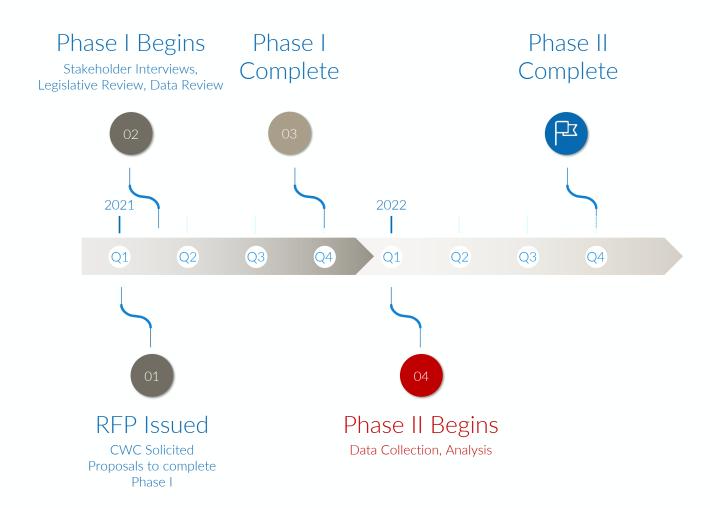
- Water quality
  - E. coli/coliforms; counting of indicator organisms
  - Nitrate
  - Dissolved organic Carbon
  - Particulate Carbon
  - Suspended sediment
  - Total dissolved Nitrogen

#### Access points (i.e., parking areas)

- Roadside vegetation disturbance
- Parking
  - Developed and roadside parking use
  - Average time a car is parked

#### Rock climbing areas

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  - 2. Phase II Assessments
- 3. Phase I Methods
- 4. Phase I Findings
- 5. Planning for Phase II
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#### **Trails**

- Informal trail proliferation and condition
- Trail condition
  - Trail width; linear extent
  - Trail condition class; linear extent
  - Trail depth (incision); linear extent

#### Areas around high elevation lakes

Disturbed shoreline

#### **Backcountry campsites**

- Campsite proliferation; campsite number and location
- Campsite area
- Campsite condition

#### Water bodies

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# Examine relationships with use

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- •Trail cameras
- Pneumatic traffic counters
- Mobile location data

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### **GOALS OF PHASE II**

Develop a scientifically grounded understanding of:

- the spatial and temporal dynamics of current and projected outdoor recreation use;
- the extent to which outdoor recreation activity within the canyons affects key indicators of ecological and physical resource conditions; and
- the likely changes in ecological and physical resource conditions under projected levels of use.

#### Rock climbing areas

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