

UTAH TRANSPORTATION COMMISSION

September 13, 2013
Logan, Utah

The regular meeting of the Utah Transportation Commission was held in the Cache County Council Chambers, 199 North Main Street, Logan, Utah, and called to order at 8:32 a.m. by Chairman Jeffrey D. Holt. He welcomed those attending. The following Commissioners, staff members and others were in attendance:

Jeffrey D. Holt, Chairman	Dave Schwartz, Region Two
J. Kent Millington, Vice-Chairman	Arlene Kocher, FHWA
Meghan Z. Holbrook, Commissioner	Lyle Hillyard, Utah State Senate
Wayne K. Barlow, Commissioner	Rhonda Menlove, Utah House of Representatives
Dannie R. McConkie, Commissioner	Jack Draxler, Utah House of Representatives
Eddie L. Cox, Commissioner	Curt Webb, Utah House of Representatives
Naghi Zeenati, Commissioner	Ed Redd, Utah House of Representatives
LeAnn G. Abegglen, Commission Secretary	Stan Summers, Box Elder County Commission
Carlos Braceras, Executive Director	Lynn Lemon, Cache County
Shane Marshall, Deputy Director	David Zook, Nibley City
Randy Park, Project Development Director	Jeff Gilbert, CMPO
Bill Lawrence, Program Development	Shaun Seeger, MAG
Bob Pelly, Program Development	Doug Hattery, WFRC
Matt Swapp, Aeronautics	Brad Humphreys, Stanley Consultants
Linda Hull, Director of Policy and Legis. Services	Mike Thayre, Irben Development
Jason Davis, Engineer for Operations	Norm Avery, Knife River
Nile Easton, Director of Community Relations	Jeff Cochran, WW Clyde
John Gleason, Community Relations	Tom Walton, Wilson & Company
Lyle McMillan, Right of Way Director	Ron Clegg, PB
Dian McGuire, Right of Way	Nathan Hult, BRLC, North Logan Planning Comm.
Rebecca Nix, Structures	Richard Mueller, Bridgerland Audubon Society
Cheryl Hersh Simmons, Structures	Frank J. Verucchi, Jr., Meridian Engineering
Chad Sheppick, Director of Motor Carriers	John Powell, J-U-B Engineers
Kris Peterson, Region One Director	Landry Heaton
Rex Harris, Region One	Linda Millington
Kelly Barrett, Region One/Mendon City	

APPROVAL OF MINUTES

Commissioner Barlow moved to approve the minutes of the August 15, 2013, Commission tour and Staff Update meeting, and the August 16, 2013, Commission meeting. Commissioner Cox seconded the motion, and the minutes were approved.

LOCAL AREA PRESENTATION BY REGION ONE

Kris Peterson, Region One Director, welcomed everyone to Logan and then turned the time over to Rex Harris to give the local area presentation covering some current and future projects in the local area.

PUBLIC COMMENT

Introductions were made of the Commissioners, UDOT staff, elected officials and others who were attending. Representative Jack Draxler welcomed the Commission to Logan. He expressed his concerns regarding SR-30 and requested serious consideration for safety improvements to that roadway. Senator Lyle Hillyard echoed the comments by Representative Draxler and said the road really needed to be widened. He also commented that more passing lanes in Logan Canyon would be helpful, the T-Intersection in Garden City needs to be addressed, and something needs to be done about intersections that are not marked or well lit, as pedestrians at night are a problem. Representative Rhonda Menlove thanked UDOT and Region One for their responsiveness and willingness to help. She emphasized that SR-30 is a high priority for her, and passing lanes would be helpful. Representative Curtis Webb noted that in a subcommittee meeting he attended yesterday, there was discussion about wishing every state government agency was as well run as UDOT. He also talked about UDOT's priority list and asked for an explanation of why SR-30 was where it was on the list. Executive Director Carlos Braceras responded to Representative Webb's request, and noted that there is a widening project for SR-30 scheduled in 2017.

Stan Summers, Box Elder County Commissioner, talked about the horrific traffic on SR-30 after a basketball game, and trucks being stuck in the valley when both US-89/91 and SR-30 are bad. David Zook from Nibley City distributed a handout and said the Mayor asked him to address the Commission today. He reviewed the five priorities on the handout titled "Nibley City Roads – Goals, Plans, Possibilities". Nathan Hult, Bear River Land Conservancy, commented on SR-30 and stated that if it is widened, then wetlands would need to be mitigated. He also spoke on behalf of bikers saying it's dangerous to ride on SR-30 and they would like wider shoulders.

UDOT SCOREBOARD

Randy Park, Project Development Director, gave the report for the Construction program, and Jason Davis, Engineer for Operations, gave the Safety report.

I-15 SOUTH DAVIS COUNTY OPERATIONAL UPGRADES PROJECT

Kris Peterson used a PowerPoint presentation to give an update on the I-15 South Davis County Operational Upgrades project. He provided a project overview, discussed critical, significant, and important project goals, reviewed a schedule of the project, and explained the 2600 South and 500 South conceptual baseline layouts.

PLANNING AND PROGRAMMING

2013 STIP Amendment #11

Programming Funding Adjustments at Final Voucher

Bill Lawrence, Program Finance Director, reviewed the list of projects being proposed for funding adjustments at post construction and made a request for approval to transfer the funding to be reprogrammed in the future.

NOTE: The two project list exhibits, Programming Funding Adjustments at Final Voucher (Item 6A-1) and Programming Adjustments at Award (Item 6A-2), were inadvertently switched in the binders and presented as such; therefore the lists and totals presented are to be switched to the correct item, respectively.

Commissioner Holbrook moved to approve the transfer of funding as detailed in the Programming Final Voucher Adjustments list. Commissioner Zeenati seconded the motion and it was unanimously approved.

Programming Funding Adjustments at Award

Bill Lawrence reviewed the list of projects being proposed for funding adjustments at award and made a request for approval to transfer the funding to be reprogrammed in the future. (See note under Programming Funding Adjustments at Final Voucher.)

Commissioner Barlow moved to approve the transfer of funding as detailed in the Programming Award Adjustments list. The motion was seconded by Commissioner Cox and unanimously approved.

Region Two TAP Funds

Bill Lawrence said Region Two was given \$475,000 in TAP funds for 2014. Local governments submitted projects, with many offering to pay more than 50%. By partnering with local governments, the TAP funds were able to be stretched from \$475,000 to \$1,352,845 worth of projects. The list of projects was reviewed. Mr. Lawrence noted that the TAP funds were converted to STP funds. He then sought approval to add the Region Two TAP fund projects to the STIP.

Commissioner Zeenati moved to approve adding the Region Two TAP fund projects to the STIP. Commissioner Millington seconded the motion and it was unanimously approved.

I-84; Mountain Green to Morgan Project – Funding Adjustment

Bill Lawrence said Region One is requesting to add \$1.5 million to the I-84; Mountain Green to Morgan project to perform structural overlay repairs. The original scope of work was to remove an old asphalt overlay and replace it by installing a 2” micro-silica surface, but the new surface began to delaminate at the original surface interface. The repair method that performed best was to remove the delaminated section and apply an epoxy bonding agent prior to pouring the patch mix, producing satisfactory results. The funding will be used to address additional areas of delamination and will come from the STP balance in the Programming Contingency Fund.

Commissioner Barlow moved for approval to add \$1.5 million to the I-84; Mountain Green to Morgan project. The motion was seconded by Commissioner Zeenati and unanimously approved.

I-15; 2600 South to Pages Lane (Northbound) Project – Funding Transfer

Bill Lawrence said Region One is requesting to move the I-15; 2600 South to Pages Lane (Northbound) project from the Rehabilitation Program into the I-15; South Davis Operational Upgrades

project. This will reduce the Rehabilitation Program by \$1.75 million and will remove the project from the Rehabilitation List. The scope of work and funding will be incorporated into the I-15; South Davis Operational Upgrades project.

Commissioner Millington moved to approve adding \$1.75 million in funding and scope to the I-15; South Davis Operational Upgrades project. Commissioner Barlow seconded the motion and it was unanimously approved.

US-89; Kanab to Kanab Creek Bridge Project – Funding Addition

Bill Lawrence said that Region Four is requesting that \$4 million of Region Four's De-obligation funds be added to the US-89; Kanab to Kanab Creek Bridge project. This project has been underfunded since it was created. Additional costs have also been added because of extensive blasting near environmentally sensitive areas. Side slopes have been steepened to avoid these areas, however all blasting activities must be done from the roadway side without being able to work from the top of the cut. The new project value would be \$9.3 million.

Commissioner Zeenati moved to approve adding \$4 million of NHPP_NHS to the US-89; Kanab to Kanab Creek Bridge project. Commissioner Cox seconded the motion and it was unanimously approved.

I-215; I-15 Interchange Bridge Rehab C-514, F-125, F-126 – New Project

Bill Lawrence said that the Bridge Group would like to add the I-215; I-15 Interchange Bridge Rehabilitation C-514, F-125, F-126 project to the STIP and fund it with \$1.4 million of NHPP_BR funds from the I-215; Barrier Upgrades at C-514, F-125, F-1216 project. They are removing \$2 million from the project, with the remaining \$600,000 going to Structures' De-obligation fund. The scope was originally part of the Barrier Upgrades project but was removed due to time constraints based on railroad coordination. Part of the Barrier Upgrades project was a safety project and a decision was made to complete the safety treatments prior to winter and delay other scope items until railroad coordination could be completed, separating the safety piece and the rehabilitation piece.

Commissioner Holbrook moved to approve the addition of the I-215; I-15 Interchange Bridge Rehabilitation C-514, F-125, F-126 project to the FY 2013 STIP. The motion was seconded by Commissioner Millington and unanimously approved.

I-15 Northbound; 10600 South Interchange Improvement – Funding Transfer

Bill Lawrence said this is another request by the Bridge Group to transfer \$830,000 of ST_BRIDGE funds to the I-15 Northbound; 10600 South Interchange Improvement project. Funds will come from the 2013 Bridge Preservation program. The SR-151; 10600 South over I-15 F663 Preservation project was scheduled as part of the 2013 Bridge Preservation program and was identified as a priority to treat the deck now to prevent extensive deterioration. This will combine the scopes of the two projects, reducing impacts to the traveling public.

Commissioner Zeenati moved to approve the transfer of \$830,000 of ST_BRIDGE funds and additional scope to the I-15 Northbound; 10600 South Interchange Improvement project from the 2013 Bridge Preservation Program. Commissioner Barlow seconded the motion and it was unanimously approved.

Aeronautics

Kanab Airport Project – Funding Addition

Bill Lawrence said the airport runway pavement preservation project at the Kanab Airport is ready to be bid for construction. However, the Division of Aeronautics is recommending that an additional \$25,000 in state funding be approved in order to allow for needed preservation work on the airport apron area. This would also take advantage of the economy of scale by completing both needed sections of work together in one project.

Commissioner Cox moved to approve adding \$25,000 in state funds to the Kanab Municipal Airport project. Commissioner Barlow seconded the motion and it was unanimously approved.

REQUEST FOR USE OF CORRIDOR PRESERVATION FUNDS

Malcom Harvey – West Davis Corridor

Lyle McMillan, Right of Way Director, distributed a handout of the Marda Dillree Corridor Preservation Budget and Obligations, explained the changes that were made to it, and reviewed the rest of the information in the handout. There was additional discussion regarding the revolving fund and other right of way challenges.

The first request reviewed by Mr. McMillan was for the Malcom Harvey property. The property is located in Kaysville in the West Davis Corridor alignment. The land is 6.53 acres, is zoned industrial, and has appraised for \$718,500. The CP Advisory Council has reviewed this request and recommends approval.

Commissioner Barlow moved to approve the purchase of the Malcom Harvey property. Commissioner McConkie seconded the motion and it was unanimously approved.

Mike Schultz – West Davis Corridor

Lyle McMillan said this is vacant land owned by Mike Schultz and Hamblin Investments. It's located in West Point in the preferred alignment of the West Davis Corridor and is approximately 29.5 acres zoned residential. The land has been appraised for \$1.8 million.

Commissioner Millington moved to approve the purchase of the Mike Schultz property. Commissioner Barlow seconded the motion and it was unanimously approved.

Brighton Homes/Irben Development – West Davis Corridor

Lyle McMillan said this property is located in Syracuse in the path of the West Davis Corridor, and is owned by Syracuse City and under contract with Brighton Homes & Irben Development. The property is 99.25 acres, which 12.4 acres is shown to be under the WDC footprint and an additional 8.6 acres that would be damaged at more than 50%. The land has been appraised for \$1.365 million, if UDOT purchases the portion of land under the proposed corridor and the damaged remainder parcel.

Commissioner Zeenati moved to approve the purchase of the Brighton Homes/Irben Development property. The motion was seconded by Commissioner Cox and unanimously approved.

Stonefield/Land Solutions – West Davis Corridor

Lyle McMillan said this property is also located in Syracuse in the path of the West Davis Corridor. It is vacant land owned by Stonefield Inc. and under contract with Land Solutions. The land is approximately 32 acres and is zoned residential. There are three parcels of land that UDOT would be acquiring. The total land value per the appraisal is for \$1.883 million, which is \$53,500 per acre for part of the land and \$60,000 for the remainder.

Commissioner Barlow moved to approve the purchase of the Stonefield/Land Solutions property. Commissioner Zeenati seconded the motion and it was unanimously approved.

ADMINISTRATIVE RULE REVIEW **R-909-1 Safety Regulations for Motor Carriers**

Chad Sheppick, Motor Carriers Director, provided a background of R-909-1 Safety Regulations for Motor Carriers and reviewed the change made to it. The purpose of the change is to incorporate by reference and adopt final rule changes in the Federal Motor Carrier Safety Regulations as of October 1, 2013, and the Federal Register as of August 23, 2013, and to add enforcement provisions authorized by statute. The change also requires every Utah based motor carrier to update their USDOT number information (Form MCSA-1) at the time of registration, or at least every 12 months as required by the Performance and Registration Information Systems Management program.

R909-75 Safety Regulations for Motor Carriers Transporting Hazardous Materials and/or Hazardous Wastes

Chad Sheppick also reviewed R909-75 Safety Regulations for Motor Carriers Transporting Hazardous Materials and/or Hazardous Wastes. The proposed rule amendment adopts the safety regulations for Motor Carriers Transporting Hazardous Materials and/or Hazardous Wastes Title 49, Sub-Chapter C, Parts 107, 171, 172, 173, 177, 178, 179, and 180, as of October 1, 2012 and the Federal Register as of April 17, 2013, and adds enforcement provisions authorized by statute. This incorporates requirements that are applicable to the offering, acceptance and transportation of hazardous materials. It includes clarification of previous regulations and new implementation dates, minor changes which enhance accuracy, miscellaneous amendments to regulatory requirements, and non-substantive changes that do not impose new requirements.

R930-7 Utility Accommodation

Lyle McMillan reviewed R930-7 Utility Accommodation. This rule change enables UDOT to treat maintenance facilities owned by utilities as part of the utility being relocated. Utah statute and Federal regulations require UDOT to pay 100% of the relocation cost of a utility facility's generation, transmission, or distribution operations. It is not clear on maintenance facilities that support generation, transmission, or distribution operations. The MVC project is impacting a Rocky Mountain Power maintenance facility and UDOT's current policy of purchasing only the land and improvements does

not enable the utility to fully replace its functionality in a new location. This rule change enables UDOT to make the utility whole.

UDOT'S VISION

Director Braceras gave a PowerPoint presentation on his vision for UDOT's future, which are things he would like to accomplish as the Executive Director. He reviewed UDOT's Final Four Strategic Goals: Preserve Infrastructure, Optimize Mobility, Zero Fatalities, and Strengthen the Economy. He then talked about specific areas of emphasis, including Integrated Transportation, Collaboration, Education, Transparency, Quality, and Operational Excellence. He concluded by talking about UDOT's Core Values of innovation, dedication, integrity, public responsiveness, passion and fiscal responsibility. There was additional discussion and comments were made by the Commission.

INFORMATIONAL ITEMS

FHWA Report

Arlene Kocher from FHWA commented on the 2014 TIGER grants (Utah was not a recipient), the upcoming end of authorization and appropriations, finding funding for the trust fund, MAP-21, August Redistribution, and the transition period to appointing a new Division Administrator for Utah. Ms. Kocher said she would be acting division administrator until then.

Commission Committee Reports

Commissioner Cox reported that the JHC would be meeting next week and Commissioner Barlow would be filling in for him. Commissioner Barlow said the CP Advisory Committee met and the results were presented today. Commissioner Holbrook said JPAC was rescheduled. Commissioner McConkie said he attended UTA meetings and reported on the upcoming opening of the Sugarhouse line. Commissioner Zeenati noted that the Dixie DTAC meets next Wednesday, and Chairman Holt talked about his role as Audit Committee Chairman.

Upcoming Transportation Commission Meetings

The next regular Utah Transportation Commission meeting is scheduled for Friday, October 11, 2013, in Moab, Utah. The following dates and locations have been scheduled:

November 14-15, 2013 – Tooele
December 6, 2013 – Salt Lake City

The meeting adjourned at 11:10 a.m.

LeAnn Abegglen, Commission Secretary