

NOTICE OF MEETING AND AGENDA PLANNING COMMISSION AUGUST 24, 2021 AT 7:00 P.M.

City Council Chambers 110 South Main Street Springville, Utah 84663

The meeting will begin at 7:00 p.m.

AMENDED AGENDA AUGUST 19, 2021 3:20 P.M.

The agenda will be as follows:

Call to Order

- Approval of the Agenda
- Approval of Minutes: August 10, 2021

Consent Agenda

The Consent Agenda includes items that are administrative actions where no additional discussion is needed. When approved, the recommendations in the staff reports become the action of the Commission. A call for objection or comment will be made on the consent agenda items. If there is any opposition or comment, the item will be taken off the consent agenda and put on the regular administrative session meeting agenda for discussion. If there are no objections or comments, the item(s) will pass without further consideration

- 1. Brixton Partners seeking site plan approval for Regent's Park, an office warehouse project located at 317 N 2000 W in the HC-highway Commercial Zone.
- Camberlango Development Group seeking preliminary approval for the Condie Farms, Plat C Subdivision located in the area of 550 N 1500 W in the R1-8 Single-Family and WF-1 Westfields Overlay Zones.

Administrative Session

 A presentation and discussion regarding development concepts and zoning concerns for the Allen's Block.

Legislative Session – Public Hearing

- Clair Nixon seeking an amendment to Springville City Code, Section 11-4-301, Land Use Matrix, concerning the distance from Main Street to allow warehousing.
- David Simpson seeking a recommendation for the adoption of the Westfields Central New Neighborhood Plan.
- Lakeside Land Partners and Davies Design Build request a zone text amendment to adopt the Lakeside Landing Special District as Springville Code Title 11, Chapter 9. Continued from July 27, 2021.
- 7. Lakeside Land Partners and Davies Design Build request a zone map amendment to apply the Lakeside Landing Special District to the following parcels: 21:096:0005, 21:096:0015, 21:096:0016, 23:028:0003, 23:028:0004, 23:028:0037, 23:028:0038, 23:028:0039, 21:096:0002, 23:027:0008, 23:027:0030, 21:097:0054, 21:097:0048, 21:097:0023, 23:027:0084, 23:027:0083, 23:027:0082, 21:096:0011, 21:096:0004, 23:028:0035, 23:028:0052 generally located north of 400 South and west of 2000 West, in the Lakeside Community Area. Continued from July 27, 2021

Adjournment

THIS AGENDA SUBJECT TO CHANGE WITH A MINIMUM OF 24-HOURS NOTICE

This meeting was noticed in compliance with Utah Code 52-4-202 on August 19, 2021. Agendas and minutes are accessible through the Springville City website at www.springville.org/agendas-minutes. Planning Commission meeting agendas are available through the Utah Public Meeting Notice website at www.utah.gov/pmn/index.html. Email subscriptions to Utah Public Meeting Notices are available through their website.

In compliance with the Americans with Disabilities Act, the City will make reasonable accommodations to ensure accessibility to this meeting. If you need special assistance to participate in this meeting, please contact the Community Development department at (801) 491-7861 at least three business days prior to the meeting.



MINUTES

Planning Commission Regular Session Tuesday, August 10, 2021

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IN ATTENDANCE

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Commissioners Present: Chair Karen Ellingson, Genevieve Baker, Frank Young, Brad Mertz, and Rod Parker

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Commissioners Excused: Michael Farrer and Kay Heaps

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City Staff: Josh Yost, Community Development Director

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John Penrod, City Attorney Laura Thompson, City Planner

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City Council: Matt Packard

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CALL TO ORDER

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Chair Ellingson called the meeting to order at 7:00 p.m.

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APPROVAL OF THE AGENDA

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Commissioner Young moved to approve the agenda as written. Commissioner Baker seconded the motion. The vote to approve the agenda was unanimous.

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APPROVAL OF THE MINUTES

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July 27, 2021

34 35 36 Commissioner Baker moved to approve the July 27, 2021 meeting minutes. Commissioner Mertz seconded the motion. The vote to approve the meeting minutes was unanimous.

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CONSENT AGENDA

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1. Western Refining Retail, LLC seeking minor subdivision and commercial site plan approval for Speedway, a convenience store with fuel sales, located at 353 S 2200 W in the RC-Regional Commercial Zone.

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Commissioner Mertz moved to approve the Consent Agenda. Commissioner Young seconded the motion. The vote to approve the Consent Agenda was unanimous.

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LEGISLATIVE SESSION:

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2. Springville Community Development requests amendments to Springville Code Title 11 Development Code, to adopt the Westfields Central Traditional Neighborhood Development Zone

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3. Springville Community Development requests a zone map amendment for Parcel 26:041:0068 located at approximately 700 South and 950 West from the R1-10 Zone to the Westfields Central Traditional Neighborhood Development Zone.

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Josh Yost, Community Development Director, presented. This is being renamed the Traditional Neighborhood Development Overlay Zone. The Westfields Central name is being removed, so it can be applied in multiple places. It is a framework zone that provides the regulatory framework for creating plans that respond to specific situations in specific areas. It doesn't create development entitlement until after the adoption of the new neighborhood plan until that new neighborhood plan is adopted by the City Council upon recommendation from the Planning Commission. He showed an example of a regulating plan. It must include transect zone descriptions, which are implemented for a form-based code process. A regulating plan like this would show where the transect zones are, where the civic zones and open spaces are, the thoroughfares which are streets and pedestrian ways, special requirements on this example of where retail frontages are needed, lots that need special attention to such as their view at the end of a street and other potential requirements. It also needs to show the calculation of density anticipated in the plan and standards for each lot type being proposed for the area. It also gives us a table for which lot types are permitted in each transect zone. And one set of preliminary site plans for each transect zone. A neighborhood plan can also include thoroughfare standards specifically for that design.

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Commissioner Young asked if this was a form-based code. Director Yost said it is like a picture frame to put the form-based code in. In and of itself, it doesn't tell you what to build, but it is not a PUD. It is much better.

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Commissioner Baker said this is a zone that says that there are elements that the plan needs to include. We are not saying what that has to look like, per se, but it has to include these elements. Director Yost said it doesn't bind the City Council or the Planning Commission to recommend or adopt anything greater in density or create entitlements. It creates the structure to bring in a concept and plan for adoption.

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Commissioner Baker said it is saying that this area is possible for you to bring a plan if you have these elements. Director Yost said these are the elements we need to see in the plan and the Council retains legislative discretion to adopt that plan.

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Commissioner Young asked what the size of the development is. Director Yost said it is currently written as 10 acres. It also requires a development agreement to accompany the new neighborhood plan. It establishes a process and a framework for implementing individual form-based codes and regulating plans.

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Chair Ellingson asked if it is something that is meant to be preemptively put in. Where we look at an area and say this is going to develop, we want to put this in place, so

whoever comes in, has to do it. Director Yost said we could. He anticipates it to be more likely to be used by people that are proposing developments of these types. This makes it so we don't have to reinvent the wheel every time, but have a framework of code to adopt a specific plan, whatever it is. We aren't worried about having any development entitlement by right. Chair Ellingson clarified that it is more to get this area to work that we need these tweaks to happen, rather than worrying that it is a city-wide effect for containing it. Director Yost said this is an area we think would benefit from specific planning and could yield interesting results that are specifically important or has unique characteristics, bring us your plan and then we have a framework to review and adopt it.

Commissioner Baker asked if there are concerns with a conditional use permit. If there is a plan, would there be issues rejecting it. Chair Ellingson said it is arbitrary. Director Yost said Attorney Penrod has a spent a long time crafting this to make it clear that no entitlement exists under this zone and that the City Council retains its legislative discretion to make that decision which is a different set of criteria or legislative approval.

Commissioner Young asked if we have any concerns about them breaking the grid on the roadways. Director Yost said that we are not adopting any specific plan at this time. This is an example of the West Fields Central Zone. We are not breaking the grid. There is only one connection that is not being made, everywhere else we make the exterior connections. Commissioner Young said on the existing grid lines. Director Yost confirmed. This action today is just for a recommendation on adopting the text of the zone and applying it to this property, not on the actual plan. We will be back to you with the actual plan. Commissioner Baker said we are deciding on the elements. Director Yost said we are deciding if we want to adopt a framework that allows us to bring these types of plans to you on a case-by-case basis.

Commissioner Baker listed the elements that are in this zone are the transect zone, civic zone, thoroughfare network, special requirements and permitted density and then the standards. She asked if that is correct. Director Yost said yes. It says this is what the new neighborhood plan looks like and these are the elements you need to have when you bring us a neighborhood plan under this code.

Commissioner Baker asked where to find the ordinance. Director Yost said the ordinance is in the packet and it specifically delineates each of the required and optional requirements of the neighborhood plan. Commissioner Baker said it is a fairly detailed framework. Director Yost said yes, it is like a framework and it establishes what the categories of the regulations are, but none of the specific regulations.

Commissioner Parker pointed out in 11-5-803, it doesn't change the underlying zone and clarified we are not changing the zone. Director Yost agreed and said we are adding an overlay to the zone. The first item is simply to adopt this text into the code so that we have something to apply to the property. And the second is to apply this code as an overlay to the zoning map. Commissioner Parker said the zones will change because the densities go up. Director Yost said yes, but adopting this zone and applying it to the property doesn't raise the densities, the only thing that does that is coming back and getting that plan adopted by the City Council per the Planning Commission's recommendation. In 11-5-803 (3) it specifically states that 'no development entitlement exists under the TND Overlay Zone until the adoption of a new neighborhood plan that

meets the requirements of Article 8.' This allows you to bring this plan in and get it adopted.

Commissioner Mertz said that also in 11-5-803, three items spell out what the
development agreement must include. This is great. He asked if other items are
included in that development agreement or does it just need those three elements.
Director Yost said Attorney Penrod could speak more to that specifically. Commissioner
Mertz asked if there is room to do things on the city side. Director Yost said these are
the minimum requirements. It is not an exhaustive list.

Commissioner Young said that you don't have a approve the higher density if you don't want to. Director Yost said correct. In the development agreement, the developer could proffer additional methods of design regulation or any other types of guarantees. In the Westfields Central, there is an element in there that says this much public park and open space is being dedicated or improved to this level and design is being handled this way. There would be some additional elements that are established in the code.

Chair Ellingson pointed to 11-5-803 (1) where it says 'when a property is zoned with the TND Overlay Zone, the TND Overlay Zone shall not change the underlying zone and become effective...' She asked if that should that be 'and' or 'or' 'become effective until the property owner and City have entered into a development agreement...' Director Yost asked her isn't that the same thing. It isn't going to change the zone. Chair Ellingson said it is the same thing.

Director Yost said the map amendment is for the property located at 450 W and 700 S is what you have seen presentations on. We request a positive recommendation for this proposal.

Chair Ellingson asked Mr. Simpson to come and address the Commission. Dave Simpson, applicant, said that he has enjoyed working with the City and it has been excellent. We have a seminar with Tom Lowe to talk about this situation and others in the City. If he is going to put his name on it, he wants a good project. He thanked them for their time.

Chair Ellingson opened the Public Hearing at 7:19 p.m. Seeing no speakers, Chair Mertz moved to close the public hearing. Commissioner Baker seconded. The public hearing was closed at 7:20 p.m.

Chair Ellingson called for Commissioner discussion on both items as they had both been presented. Commissioner Young said it looks good. Commissioner Mertz said it looks great and is a good process.

Commissioner Mertz moved to recommend adoption of the Traditional Neighborhood Development Zone. Commissioner Baker seconded. The vote to approve the Legislative item was unanimous.

193 Commissioner Mertz moved to recommend the approval of zone map amendment as 194 listed in the agenda at approximately 700 S and 950 W from the R1-10 zone to the 195 Traditional Neighborhood Development Overlay Zone. Commissioner Baker seconded.

The vote to approve the Legislative item was unanimous.

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1. Presentation and discussion of a concept for a Holdaway Park South subdivision.

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John Penrod, City Attorney, presented. He showed the location of the property on the map. One of the issues with Holdaway Park is that activities are way back in the park and there aren't a lot of eyes on it. There is a walkthrough and people park in front of the homes to watch soccer games or they have to walk a long way. The property on the South side came up for sale and it was purchased by a developer. We knew who the developer was and as he was purchasing it. Josh Yost, Community Development Director, saw that this was another way to access this park. Now this shows 5 lots and they are different on both sides. You wouldn't have to do 5 lots, but the City would like to add more density. To make sure we have parking, so they are not parking on the street. Nice landscaping to make it inviting. The lots range from 5,000 to 6,300 square feet. We want to get the feel from the Commission before we move this forward. On the West side of Holdaway park, we have lots that range from roughly 4,300 to 8,700 square feet. On the North, they are 6500 square feet and there are a couple that are almost 10,000 square feet. On the East is 10,000 square feet and the old Holdaway home is roughly 6.9 acres. The lots do fit in with surrounding communities. Commissioner Baker asked what the lots are like across the street. Attorney Penrod said they are very similar to these lots. They are long and deep.

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Commissioner Baker asked what the frontage is going to be for those lots. Attorney Penrod said it would be about 6,429. Commissioner Baker asked what the frontage is currently along 200 North. Attorney Penrod said it is about 7,500. Commissioner Baker said so it will be about the same. Attorney Penrod said yes, although the actual frontage of these lots will be a lot more. Commissioner Baker said along the new road. Attorney Penrod said exactly.

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Attorney Penrod said this is just an idea we are looking at and wanted to present to you before working with the developer. We want landscaping that looks nice coming into the drive. These houses will face 200 South. We are thinking of possibly moving the front setbacks for the lots in the back of the subdivision to pull them away from the houses on the side. We are talking with the developer to put this in. Possible housing types would be worked out in the neighborhood plan as well.

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Commissioner Baker said that this is close enough to the Historic District that the 5000 size lots are ok with her because it fits into the surrounding area. There are pockets of small lots. This is a great solution to Holdaway Park as it is very inaccessible and hard to get to. Chair Ellingson agreed. Commissioner Baker said that it won't impact the neighborhood negatively to have the increased density with the surrounding larger lots.

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Attorney Penrod said that is our solution. Even though there may be smaller lots, there are a lot of places in this area where they have smaller houses on bigger lots. And the houses on these lots will be bigger than some of the houses. It reduces lot size for their personal use, but they can do a lot of things in the park. Commissioner Baker said that is the thing to watch out for. The housing types are going to be important so they don't overshadow and stick out from the current homes. Attorney Penrod said one of the great things Mr. Yost is accomplishing with this overlay is we get to see what the product

is going to be before you agree to it. Commissioner Young said isn't this too small for the overlay. Attorney Penrod said we would have to change that. We can just put it on here and make it very simple.

Commissioner Parker asked if there is a way to bring more parking toward the park. Attorney Penrod said that you could. Commissioner Parker said it doesn't solve the problem, but it would it alleviate some of the on-street parking by doing both. Attorney Penrod said it could. There are 20 parking stalls. The idea is, as part of this development, you know that people are going to park in front of your home.

Commissioner Parker said we can't call it a TND if we are sticking to that 10 acres. Attorney Penrod agreed. That is a good point and he would ask the Commission to consider something smaller. That is what we overlooked today.

Chair Ellingson said if this comes to us, some sort of overlay will be adopted. Attorney Penrod said that we want to keep this TND and it would be nice to have one mechanism. If you are OK with lowering that, we could take it to City Council. Commissioner Young said that it works. Commissioner Baker said the 10 acres is arbitrary as far as she is concerned. Commissioner Mertz said it works too. He asked what the intent was for the 10 acres. Attorney Penrod said that came about from looking at a different development. Commissioner Baker asked with transects if that is part of why they need a larger lot. Attorney Penrod said no. Chair Ellingson said recapped that we agree that the 10 acres are negotiable and whatever City Council wants to change it to is fine.

Attorney Penrod said they will go and work more with the developer to bring back something more substantial.

Mr. Yost said that he sent an email about the 1600 South/Dry Creek Charette, starting the process together. David Simpson is bringing in Tom Lowe, who did the Westfields Central Plan. For almost a week there will be intense design work. You are all invited to the initial meeting and any other focus meetings or mid-stream meetings. They are noticed as public meetings.

With nothing further to discuss, Commissioner Young moved to adjourn the meeting. Commissioner Parker seconded the motion.

Chair Ellingson adjourned the meeting at 7:40 p.m.



PLANNING COMMISSION STAFF REPORT

Agenda Item #1 August 24, 2021

August 16, 2021

TO: Planning Commission Members

FROM: Laura Thompson, Planner II

RE: Site plan approval for Regent's Park, an office

warehouse project located at 317 N 2000 W in the HC-

highway Commercial Zone.

Petitioner: Brixton Partners

276 E 12200 S Draper, UT 84020

Summary of Issues

Does the proposed site plan meet the requirements of Springville City Code?

Background

The proposed office/warehouse project is located on the west frontage road of the Interstate on a five-acre parcel. There are three multi-unit buildings proposed.

Analysis

DEVELOPMENT REVIEW COMMITTEE (DRC)

The Development Review Committee reviewed the site plan on January 28, 2021 and provided the applicant with a copy of redlined comments on the submitted plans and checklist. Any items not addressed, or any additional revisions needed

are listed below in the "POST DRC COMMENTS" section.



POST DRC COMMENTS

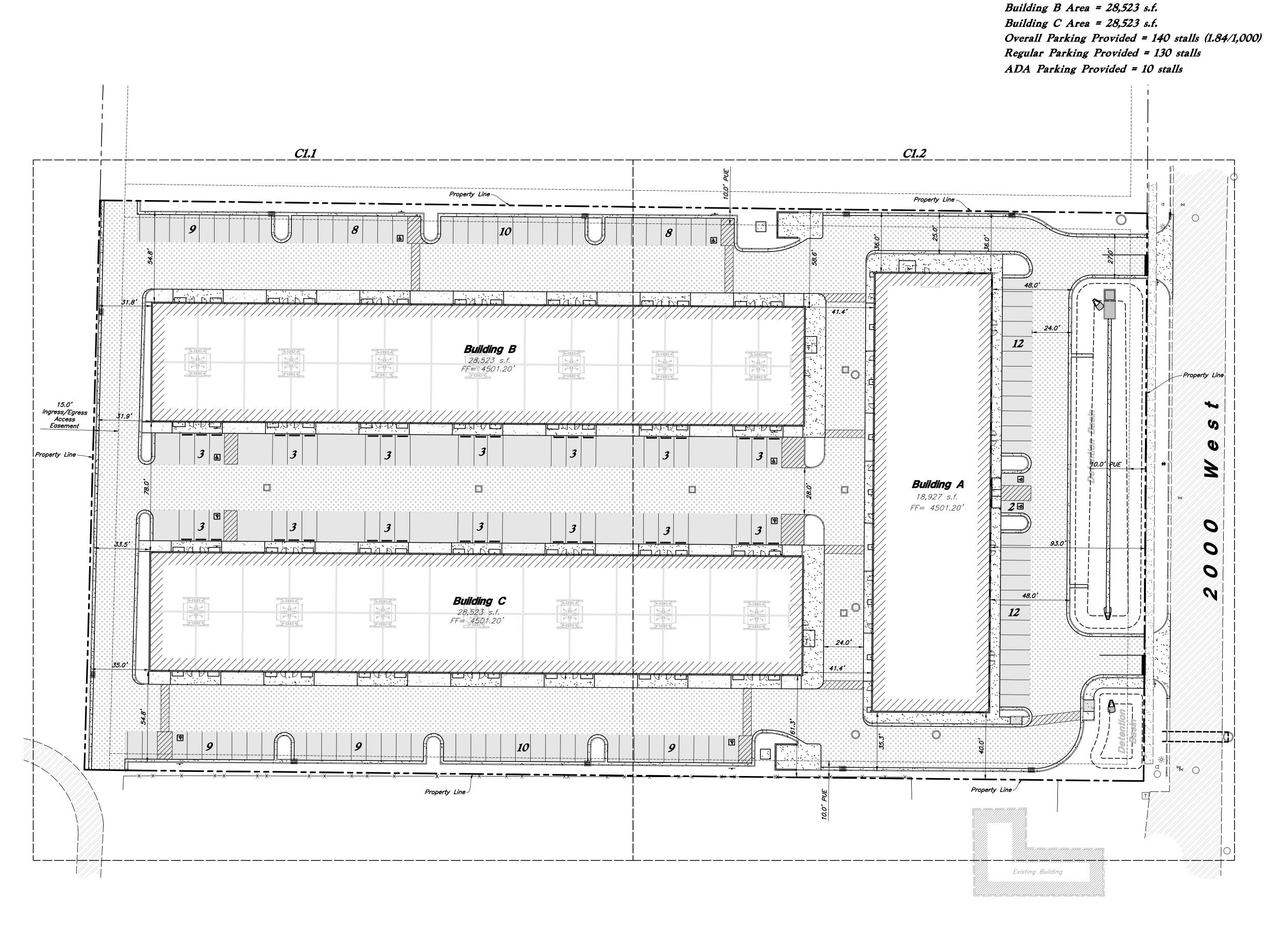
All items have been addressed.

Staff Recommendation

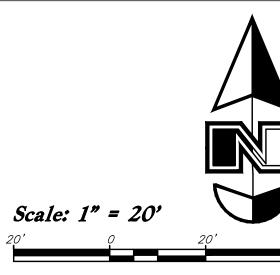
Staff finds the project meets the requirements of Springville City Code and recommends approval.

Recommended Motion

Move to grant site plan approval for Regent's Park located at 317 N 2000 W in the HC-highway Commercial Zone.



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Pavement Legend

Site Data

Site Area = 217,702 s.f. (4.99 ac.)

Building A Area = 18,927 s.f.

Landscape Area Provided = 22,553 s.f. (10%)

Overall Building Area = 75,973 s.f (35%)

Impervious Area Provided = 120,091 s.f. (55%)

		Light Duty Asphalt Paving
+ + + +		Heavy Duty Asphalt Paving
		Concrete Paving
	. 4	Drive-In Door Pad Concrete Pav
		Existing Asphalt Paving
		Existing Concrete Paving





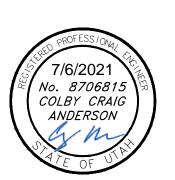
Brixton Regent's

Park

317 NORTH 2000 WEST SPRINGVILLE, UTAH 84663



SEA



SUBM	SUBMITTALS / REVISIONS:		
NO.	DATE	DESCRIPTION	
1	19 May, 2021	Submittal Set	
2	28 May, 2021	Submittal Set	
3	15 June, 2021	Submittal Set	
4	6 July, 2021	Issued for Permit	
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PROJI	ECT NO.:	DRAWN BY:	

Overall Site Plan

21-082

SHEET TITLE:

These plans drawings are the property of the registered architect and may not be copied, reproduced or used without his written permission.

SHEET NO.:

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PLANNING COMMISSION STAFF REPORT

Agenda Item #2 August 24, 2021

August 16, 2021

TO: Planning Commission Members

FROM: Laura Thompson, Planner II

RE: Preliminary approval for the Condie Farms, Plat C

Subdivision located in the area of 550 N 1500 W in the R1-8 Single-Family and WF-1 Westfields Overlay

Zones.

Petitioner: Camberlango Development Group

505 N 1500 W Orem, UT 84057

Summary of Issues

Does the proposed subdivision meet the requirements of Springville City Code?

Background

The proposed subdivision falls within the Westfields Overlay and will contain a total of 30-units. The unit mixtures are fourteen single-family, six twinhomes and ten townhome units.

The development also includes Lot 32 and 33 of the Condie Farms, Plat B Subdivision, which will be absorbed into the townhome lots.

Analysis

Densities more than the

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baseline density for the underlying zone may be considered for developments which comply with the density bonus program requirements up to a maximum of forty percent (40%) for developments in the Westfields Overlay. The applicant is requesting a 25% density bonus equating to an additional six (6) units. Below is a table showing the density bonus improvement percentages the Developer is proposing.

Density Bonus Category	Density Bonus Improvement	Bonus %
Parks and Open Space (Minimum 3%)	For parcels that are too small for development of a park meeting the minimum City standard of 5 acres, a fee in lieu may be paid at the rate of the value of the land per acre plus improvements totaling no less than the amount per acre established by resolution and approved by the City Council and be prorated at 1.2% density bonus for the equivalent value of 1% land and development costs up to a maximum of 12% density bonus.	10%
Building Materials (Minimum 3%)	A density bonus of 8% shall be given where 25% of the gross facade elevation includes brick or stone and the remainder in stucco, wood or fiber cement siding on detached single-family and attached two-family dwellings.	8%
Design Features	Porch 2%, Projecting Bays 2%, Window Accents 2%	7%
TOTAL DENSITY BONUS		25%

DEVELOPMENT REVIEW COMMITTEE (DRC)

The Development Review Committee reviewed the preliminary plan on May 27, 2021 and provided the applicant with a copy of redlined comments on the submitted plans and checklist. Any items not addressed, or any additional revisions needed are listed below in the "POST DRC COMMENTS" section.

POST DRC COMMENTS

All items have been addressed.

Staff Recommendation

Staff finds the preliminary plans meet the requirements of Springville City Code and recommends approval.

Recommended Motion

Move to grant preliminary approval for Condie Farms, Plat C Subdivision located in the area of 550 N 1500 W in the R1-8 Single-Family and WF-1 Westfields Overlay Zones.

