

UTAH TRANSPORTATION COMMISSION MEETING

June 25, 2021 at 9:30 a.m.

Calvin Rampton Complex, Redwood Conference Rooms - 4501 South 2700 West, Taylorsville, Utah
youtube.com/UtahDOT

The June 25, 2021 Utah Transportation Commission Meeting was conducted both in-person and electronically, via Google Meet, and was also [streamed live at youtube.com/UtahDOT](https://youtube.com/UtahDOT). At 9:33 a.m., Chairman Naghi Zeenati called the meeting to order, and Commissioner Wayne Barlow led the Pledge of Allegiance. Chair Zeenati acknowledged the absence of Commissioner Kevin Van Tassell, and also noted that Commissioner Donna Law was participating in the meeting remotely. [Introductions of Commissioner members, UDOT staff and other meeting participants were made, and included the following:](#)

Naghi Zeenati, Chairman
Wayne K. Barlow, Commissioner
Lew W. Cramer, Commissioner
*Donna J. Law, Commissioner
Jim Evans, Commissioner
Natalie Gochnour, Commissioner
Carlos Braceras, UDOT Executive Director
Lisa Wilson, UDOT Deputy Director
Teri Newell, UDOT Deputy Director
Grant Potter, UDOT Communications
Heather Barthold, Commission Assistant
Ivan Hartle, UDOT Programming Director
Jordan Lee, UDOT Technology & Innovation
Kerriann Noble, UDOT Technology & Innovation
Zach Whitney, UDOT Communications
Andrea Olson, UDOT Planning Director
Ben Huot, UDOT Program Development Director
Bob Pelly, UDOT STIP Coordinator
Brett Slater, UDOT Region One Program Manager
Brad Palmer, UDOT Region Two Program Manager
Carmen Swanwick, UDOT Construction Director
Charles Stormont, UDOT Right of Way Director
Elizabeth McMillan, UDOT Communications Director
Ivan Hartle, UDOT Programming Director
Jared Essleman, Aeronautics Director
Jodi Howick, UDOT Assistant Attorney General
Jordan Lee, UDOT Technology and Innovation
*Kayde Roberts, UDOT Region Four
Kerriann Noble, UDOT Technology and Innovation

Linda Hull, UDOT Policy & Legislative Services Director
Lyle McMillan, UDOT Strategic Investments Director
Mike Romero, UDOT Project Director, US-89
Monte Aldridge, UDOT Region Four Deputy Director
Nathan Lee, UDOT Technology and Innovation Director
Nathan Peterson, UDOT Region Two Deputy Director
Rick Torgerson, UDOT Region Four Director
Rob Clayton, UDOT Region Three Director
Robert Miles, UDOT Traffic and Safety Director
Robert Stewart, UDOT Region Two Director
*Rob Wight, UDOT Region One Director
Stephanie Tomlin, UDOT Planning Manager
Troy Peterson, UDOT Operations Director
*Ivan Marrero, FHWA Division Administrator
*Brigitte Mandel, FHWA Deputy Division Administrator
Ronda Menlove
*Alma Haskell, UTA
Andreas Wessemann, Utah Aviation Coalition
Beth Holbrook, UTA
*Chris Baird, Grand County
*Chris Haller, Utah Division of Parks and Recreation
*Donald Itzkoff, Patriot Rail
*Emily Niehaus, Moab
*Evan Clapper, Grand County
*Karen Guzman-Newton, Moab
*Michael Keleher, Patriot Rail
*Rob Thrall, Patriot Rail

**indicates virtual participation*

FHWA REPORT

Ivan Marrero, FHWA Utah Division Administrator, reported that UDOT was awarded a \$1 million FY 2020 AID Demonstration grant to use 3D modeling software, e-Construction, drones and other FHWA-supported technologies to improve project delivery. The program allows states to bring projects to fruition in a more cost-effective way by using innovative practices. Alabama, Arizona, Michigan, New Hampshire, Rhode Island and South Dakota were also awarded grants. Since its launch in February 2014, the AID program has awarded more than \$86.9 million for 117 grants to help Federal, State, local and tribal government agencies speed up their use of innovative traffic, safety and construction practices.

Ivan also announced funding opportunities for the Enhancing Highway Workforce Development Opportunities Contracting Initiative, and for the Advanced Transportation and Congestion Management Technologies Deployment (ATCMTD) program. Ivan expressed his appreciation for Commissioner Barlow; he said it has been a pleasure to work with him and thanked him for all that he has done for the people of Utah for the past 12 years. Ivan also announced that Brigitte Mandel, FHWA Deputy Division Administrator has returned from a 90-day assignment.

UDOT GRANTS UPDATE

Ben Huot, UDOT Program Development Director, gave an update on recently awarded and submitted grant applications. Beth Holbrook, UTA Trustee, discussed the difference between express lanes and BRT lanes.

UDOT SCOREBOARD

[Carmen Swanwick, UDOT Construction Director, reported on the Construction program](#) and discussed COVID-related delays. [Troy Peterson, UDOT Operations Director reported on the Safety dashboard](#), and reported on a distracted driving study, that found 15.7% of drivers are distracted and that the average distraction lasts 2.25 seconds.

PUBLIC COMMENTS

[Elizabeth McMillan, UDOT Communications Director, read a comment received via email, from George Chapman of Salt Lake City:](#)

Projects that I am concerned about and the obvious questions regarding are:

I am against (Pins 16924 into PIN 15908NEWPROJ() money for 21st South SLC pedestrian improvements which could be used for a road diet on a 22,000 ADT road which would significantly increase pollution. Project 15908.

I am against spending almost \$4 million for a Westside SLC since the area desperately needs more bus service not buildings. I remind the Transportation Commission that the Ogden and Provo BRTs are free for eastside riders in new buses while the westside bus riders in SLC, Ogden and Provo ride in much older, noisier and \$2.50 a ride buses. The inequity should be obvious. Project nr 17850.

I am against spending \$13 million of valuable transit funds on the Sandy TOD 8599Transit Oriented Development (TOD) @ 10000 South TRAX Station.

I am against spending over \$4 million on the Newproject- O_STP- 013(2021) South Davis connector study. Regular enhanced buses (like 5600W) would be much more fiscally responsible.

I am against 14044 Layton FrontRunner Station Parking over \$4 million since the parking is needed because UTA gave a developer property from the parking lot. The developer should pay for more parking.

I am against restarting the 35 MAX since it was never successful. Project14046 33/35 MAX Expansion and Optimization. It got, at most 3200 riders a day while removing 2 traffic lanes that could handle 20,000 riders a day in cars. Pollution increases should not be funded.

I am against the 200 S transit hub since there are no real cross transit buses! Newproject-S_CMAQ-002(2021). \$2 million can surely be better spent. There should not be a need for a hub unless there are transfers!

I am against Newproject-027(2020)18828 Bus Rapid Transit - Operating Subsidy since it is inequitable and borders on racism (noted above). Minority riders on the westside of Ogden have to pay \$2.50 but BRT eastside students (mainly white) get free rides!

I am against Project 15927 Transit Stop improvements since buses are ordered to stay 1-4 ft from curbs (to nit scuff leased bus tires)!

George Chapman, SLC

[Andreas Wessemann](#), with the newly formed Utah Aviation Education Association spoke in favor of the 2022-2026 ACIP, and shared more information about the Mountain West Unmanned Systems Alliance.

CONSENT AGENDA

Commissioner Barlow moved to approve the items on the Consent Agenda. Commissioner Evans seconded the motion, and the items were unanimously approved.

PROGRAM DEVELOPMENT

2021 STIP Amendment #9

US-89; Farmington to I-84 - Funding Addition

Region One requested approval to add \$30,000,000 of TIF funds to the US-89; Farmington to I-84 project to address unexpected challenges in utilities, 3rd party inspection and right of way, and to manage current and future unanticipated cost increases. The project team has been faced with relocating 150 miles of utilities, which has required redesign and workarounds. Utility companies have done their best to meet the schedule, but weather events and COVID have stretched resources thin. As design was finalized, additional property was needed to avoid leaving property owners with odd-shaped, unusable parcels, poor access, or with roadways on all sides. Commissioner Barlow moved to approve the request and Commissioner Cramer seconded the motion. The request was unanimously approved.

Park Lake Pedestrian Bridges to I-15, Shepard Lane Interchange - Funding Transfer

Region One requested approval to transfer \$20,000,000 of TIF funds and scope from the West Davis Corridor project to the I-15; Shepard Lane Interchange project to provide a better bidding package. A shared use path along the Park Lane Interchange, as well as a box culvert under the busy 7-lane facility, was identified during the West Davis Environmental Study. Commissioner Gochnour moved to approve the request and Commissioner Barlow seconded the motion. The request was unanimously approved.

Ogden/WSU Bus Rapid Transit - Funding Addition

Region One requested approval to add \$3,247,872 of FTA funds to the Ogden/WSU Bus Rapid Transit project. The additional funding was made available through an increase of 5309 Small Start Funds from the Federal Transit Administration (FTA), and the request was approved by the Wasatch Front Regional Council's Transportation Coordination Committee meeting on June 17, 2021. Commissioner Barlow moved to approve the request and Commissioner Cramer seconded the motion. The request was unanimously approved. Beth Holbrook, UTA Board Trustee, answered questions about electric buses.

UTA Contactless Payment - New Project

Region Two requested approval to add a new \$538,200 project, UTA Contactless Payment, to the current STIP. Programmed with FTA funds, the project will allow UTA to expand its contactless payment software to include E-vouchers that will allow contactless payments with UTA mobile fares, as well as transportation network companies. The project will also add a rider web portal and mobile app, providing more options for trip planning. This request was approved by the Wasatch Front Regional Council's Transportation Coordination Committee meeting on June 17, 2021. Commissioner Evans moved to approve the request and Commissioner Law seconded the motion. The request was unanimously approved.

Northwest Quadrant West Rail Connection - New Project

Region Two requested approval to add a new project to the current STIP. Programmed with a balance of INFRA grant funds from UDOT's SR-172; 5600 West Railroad Crossing project, and a match from the Salt Lake Garfield and Western Railway Company (SLGW), this project will make a new connection from the existing SLGW short line to Union Pacific's mainline. SLGW will be responsible for the design and construction of the project according to grant requirements. As the grantee, UDOT is responsible for administering the pass-thru funds, including approving invoices submitted by SLGW, ensuring compliance with grant requirements, and requesting reimbursement from FRA. Commissioner Cramer moved to approve the request and Commissioner Barlow seconded the motion. The request was unanimously approved.

SR-201; Drainage and Pavement Improvements - New Project

Region Two requested approval to add a \$800,000 project to the current STIP. Programmed with Transportation Solutions Funds, this project will add several cross culverts to allow water to drain and avoid future ponding issues and pavement degradation on SR-201, as well as reconstruct the roadway. Commissioner Gochnour moved to approve the request and Commissioner Cramer seconded the motion. The request was unanimously approved.

I-80; Emory Interchange Bridge - Funding Addition

Region Two requested approval to add \$565,000 of Structures funds to the I-80; Emory Interchange Bridge project, after bids came in higher than estimated in the deck removal, structural concrete, structure concrete fiber and traffic control items. Commissioner Barlow moved to approve the request and Commissioner Evans seconded the motion. The request was unanimously approved.

SR-241; SR-114, Geneva Road to US-89 - Abandon Project

Region Three requested approval to abandon the SR-241; SR-114, Geneva Road to US-89 project in order to use the pavement funding in the most efficient manner possible. HB 433 from the 2021 Utah Legislative Session funded the reconstruction and widening of the same segment of roadway on 1600 North/SR-241. Region Three has evaluated the pavement condition on 1600 North and determined that the roadway will be able to maintain acceptable condition until the widening and reconstruction occurs. Commissioner Evans moved to approve the request and Commissioner Barlow seconded the motion. The request was unanimously approved.

SR-115 & SR-75 in Payson and Springville - Funding Addition

Region Three requested approval to add \$1,600,000 of Structures Funds to the bridge rehabilitation projects on SR-115 in Payson and SR-75 in Springville to allow the contractor on site to perform a partial deck replacement and properly address deficiencies associated with the SR-75 structure over the railroad tracks. Commissioner Gochnour moved to approve the request and Commissioner Law seconded the motion. The request was unanimously approved.

US-189; University Avenue Viaduct Replacement - New Project

Region Three requested approval to add a \$49,000,000 project to the current STIP. Programmed with COVID Relief Funds, the US-189; University Avenue Viaduct Replacement project will provide a bridge that meets current design standards, with a service life of approximately 75 years, that will have a wider typical section to address substandard geometry and active transportation. The original viaduct was built in 1966; based on previous rehabilitation efforts and the findings of recent routine inspections, the structure has reached the end of its anticipated service life. Commissioner Law moved to approve the request and Commissioner Evans seconded the motion. The request was unanimously approved.

Arches Area Recreation Hotspot Program - New Projects

Region Four collaborated with the Arches Hotspot Region Coordinating Committee to develop concepts for a suite of projects that will meet the funding criteria as well as community needs. Each proposed project will help reduce congestion, support economic development, and increase recreation and tourism opportunities in the Arches/Moab area. The proposed projects include:

1. Dispersed parking to be developed on local streets within the core of downtown Moab and in the northern business area off of Emma Boulevard, for a total of 188 new parking stalls. This project will continue to record the previous expenditures incurred on the original parking structure project scope, with the roadway paid for by Moab City, and the parking areas paid for by UDOT.
2. A shared-use path along Spanish Valley Drive. This path will play a key role in connecting affordable housing areas in the northern Spanish Valley to the downtown business area of Moab. This will provide an alternative to motor vehicle travel on US-191 and thereby reduce commuter traffic and improve the quality of life for residents and recreational opportunities for visitors.
3. A five-year pilot transit program has been identified as a method to help mitigate congestion. This project will be a financial partnership between UDOT and the local community and will provide another alternative mode of transportation in the area while providing valuable insight to the future of transit in this part of the State.

Commissioner Barlow moved to approve the request to change the projects as detailed, and Commissioner Law seconded the motion. The request was unanimously approved.

SR-14; Woods Ranch Eastbound Passing Lane - Funding Addition

Region Four requested approval to add \$600,000 of Transportation Solutions Funds to the SR-14; Woods Ranch Eastbound Passing Lane project to allow for a scope change to repair a heavily damaged box culvert and extend it an additional 16 feet away from the roadway. Commissioner Cramer moved to approve the request and Commissioner Law seconded the motion. The request was unanimously approved.

Project moves to the 2021-2025 STIP - STIP Amendment

Ivan Hartle, UDOT Programming Director, requested approval to move the following 8 projects from the Draft 2022-2026 STIP to the current 2021-2025 STIP, in order to maximize the use of available funding, allowing contracting activities to start and work to begin as soon as July 1, 2021.

- I-15; SR-97 Interchange & 5600 South Improvements - \$238,000,000
- SR-111; Herriman Parkway to 11800 South - \$50,000,000
- Geneva Road; University Parkway to 1800 South - \$20,000,000
- Vineyard Connector; Main Street to 1600 North - \$16,500,000
- SR-85; Mountain View Corridor, Porter Rockwell to 2100 North - \$350,600,000
- I-15; Widening from Exit 6 to Exit 8 and Exit 7 Interchange - \$68,700,000
- SR-132; Westbound and Eastbound Passing Lanes, MP 41.3 to 45.3 - \$6,200,000
- I-15; Widening from Exit 10 to Exit 13 and Exit 11 Interchange - \$56,600,000

Commissioner Evans moved to approve the request and Commissioner Barlow seconded the motion. The request was unanimously approved.

US-191; Sand Island Road & Bridge Preservation - Combine Projects - For Information Only

The US-191; Arizona State Line to Bluff and Sand Island Bridge Scour Mitigation projects will be combined and advertised as one project to simplify coordination and reduce costs.

SR-18; South Bluff Pedestrian Tunnel - Funding Addition

Region Four requested approval to add \$500,000 of Transportation Solutions and local funds to the SR-18; South Bluff Pedestrian Tunnel, after bid prices came in higher than expected. Commissioner Barlow moved to approve the request and

Commissioner Law seconded the motion. The request was unanimously approved.

Active Transportation Projects Funded by S.B. 2 - Update - (For Information Only)

Ben Huot, UDOT Program Development Director, Andrea Olson, UDOT Planning Director, and Stephanie Tomlin, UDOT Planning Manager, gave an update on the status of coordination with cities and counties regarding required matches for projects on the ranked list of the Regionally Important Active Transportation Projects. A request for approval of funding will be done at the future Commission meeting.

Rural Transit Draft Program 2022-2026 - For Review

Ivan Hartle presented the Statewide Rural Transit Program for inclusion into the Draft STIP. FY2020 Federal funds will not require a local match per the recently passed CARES Act. This will save the State and local entities money that can be used on other current needs.

Recreational Trails Program - For Review

Ivan Hartle and Chris Haller, Utah Division of Parks and Recreation Recreational Trails Program Administrator, presented the 2022 Utah Recreational Trails Program, which includes 30 projects totalling \$2,234,338 in Federal Aid Funds and \$9,644,285 of Sponsors Matching funds, for a total of \$11,878,623 in new project value.

Utah ACIP 2022-2026 - For Approval

Jared Esselman, Division of Aeronautics Director, requested approval of the 2022-2026 Utah Statewide Airport Capital Improvement Program, which includes 188 projects for a total of \$249,784,016. No changes have been made since the program was presented to the Commission in the May 2021 meeting. Commissioner Law moved to approve the request and Commissioner Evans seconded the motion. The request was unanimously approved.

Draft 2022-2027 STIP for Public Comment

Bob Pelly, UDOT STIP Coordinator, requested approval to release the Draft FY2022-2027 STIP for public comment. Upon approval for release, Public Notice will be posted through the Utah Media Group, and the draft will be placed on UDOT's website. The formal public comment period will begin on June 26 and extend through July 31. The draft STIP will be brought back to the Commission for approval in August, along with any comments received. Commissioner Barlow moved to approve the request and Commissioner Evans seconded the motion. The request was unanimously approved.

INFORMATIONAL ITEMS

Commission Committee Reports

[Chair Zeenati reported on the CIB's annual policy making meeting](#) at Bryce Canyon, and announced the new CIB chair, that 13 projects were funded that there is concern for future funding due to the lack of gas tax.

Upcoming Transportation Commission Meeting

- August 12-13, Vernal
- September 16-17, Layton
- October 21-22, Vineyard
- November 18-19, Moab
- December 17, UDOT Complex

Commissioner Barlow moved to adjourn, and the meeting ended at 11:46 a.m.



Heather Barthold, Commission Assistant