



MINUTES OF THE WORK/STUDY MEETING OF THE SPRINGVILLE CITY COUNCIL HELD ON TUESDAY, APRIL 13, 2021 AT 5:30 P.M. AT THE CIVIC CENTER, 110 SOUTH MAIN STREET, SPRINGVILLE, UTAH.

Presiding and Conducting: Mayor Richard J. Child

Elected Officials in Attendance: Liz Crandall
Craig Jensen
Bret Nelson
Matt Packard
Mike Snelson

City Staff in Attendance: City Administrator Troy Fitzgerald, Assistant City Administrator/City Attorney John Penrod, Assistant City Administrator/Finance Director Bruce Riddle, City Recorder Kim Crane, Deputy Recorder Jennifer Grigg, Administration Director Patrick Monney, Building and Grounds Director Bradley Neel, Community Development Director Josh Yost, Library Director Dan Mickelson, Museum of Art Director Rita Wright, Power Director Leon Fredrickson, Public Safety Director Lance Haight, Public Works Director Brad Stapley, Wastewater Superintendent Jake Nostrom, Facilities Superintendent Dave Ashton and Recreation Superintendent Stacy Child. Visitors include Lisa Benson, and Sam Taylor, Landmark Design, Kyrene Gibb, and Danny Kouser, Y2 Analytics.

CALL TO ORDER- 5:30 P.M.

COUNCIL BUSINESS

1. Calendar

- Apr 20 - Work/Study Meeting 5:30 p.m., Regular Meeting 7:00 p.m.
- Apr 27 - Budget Retreat Meeting
- May 04 - Work/Study Meeting 5:30 p.m., Regular Meeting 7:00 p.m.

2. DISCUSSION AND PRESENTATIONS

- a) Parks Master Plan- Statistical Survey - Brad Neel, Building and Grounds Director

This presentation followed Director Stapley.

- b) Green Waste - Brad Stapley, Public Works Director

Director Stapley began his presentation by introducing Jake Nostrom, Wastewater Superintendent. Superintendent Nostrom stated that in addition to wastewater, his department takes care of the green waste facility. The purpose of this presentation is to explore whether Springville City should stop receiving green waste from commercial businesses and discourage non-residential use.

He stated that the service of collecting green waste helps determine how we look and function as a city. The Green Waste Facility, located on 700 North, west of the wastewater treatment plant, really ties into a stated goal in the Springville City General Plan *to provide functionally effective services supporting a safe, healthy and vibrant community*. It gives residents a way to deal with green waste by disposing of it properly. He showed historical images of the Green Waste Facility. The green waste is collected, mixed

with biosolids, cooked, and then it is screened and sold as compost. He showed that non-resident and commercial business loads have grown from 64 loads in 2019 to 233 loads in the first three months of 2021, so far, with a huge spike in March. Green waste staff reports that commercial loads are coming from farther and farther away. Spanish Fork eliminated the service and Provo offers it only on weekends. He went on to describe fees currently collected, emphasizing that an entire dump truck full of green waste is charged only \$50.

Superintendent Nostrom stated that staff would like to eliminate dump trucks because they are bringing in huge amounts and large logs that the green waste staff does not need and are hard to process. Councilmember Jensen stated that large wood is more desirable than grass because it does not gum up the grinder. He worried that increasing the fees would eliminate the needed wood. He acknowledged that he, as a businessman, has used that service and stated it is a great deal. Councilmember Nelson asked if this is a profitable business or does it lose money. He continued by saying the green waste business helps the city get rid of extra biosolids without paying to haul it to the transfer station, yet we continue to sell out of the compost. Councilmember Nelson asked if we sell out of compost, should we charge more for the compost. He continued by asking do we charge more for non-residents and commercial to purchase our compost. How do we reduce the usage, create a profitable business and slow the amount of green waste? Administrator Fitzgerald interjected that it sounds like this council has some appetite for raising the fees to cover the cost.

Superintendent Nostrom continued by detailing the costs of processing green waste including renting the grinder with its fuel, maintenance and operator and city personnel, and the loader, totaling \$42,866 per year. The grinder only operates seven times a year for 10-12-hour shifts, using 250 gallons of fuel. He recommended a 50% increase in fees on all levels of non-resident use and eliminating the dump trucks as an option. Director Stapley added that just covers the cost of staff loading the extra green waste, not the tipping fee. The transfer station plans to increase their fees soon as well, so staff wants to keep up with the cost of the transfer station. Increasing our fees could encourage nonresidents to go to the transfer station instead of the Springville City facility. He continued by stating green waste amounts should be restricted to how much biosolids Springville City produces. Now there is way more green waste than needed to make the compost. There is so much green waste that the City paid to get rid of 15,000 yards after it was mulched and ground. The staff keeps looking for people who will buy it. Some commercial yard waste companies are bringing in 18-wheeler side-dump trucks full of curiously large wood. He would recommend getting rid of commercial entirely. Director Stapley added that commercial operations prefer to unload green waste at Springville because the Transfer Station has a scale and charges \$36 per ton. \$50 is a great deal for a 10-12-ton dump truck. Staff recommends the large trucks going to the landfill. If the City continues to accept the large trucks and delivering the excess to the landfill, the increased tipping fees totaling over \$30,000 will be problematic for the current agreed-on budget.

The recording of the minutes deteriorated to the point that I could not hear any clear conversation.

The City Council acknowledged that some of the commercial green waste comes from contracted tree trimmers working for the city as well as city crews. Councilmember Packard recommended the fee to be sufficient to break even. Councilmember Nelson asked if 50% was a researched recommendation or a random number. He agreed with Councilmember Packard and suggested the fee should cover the cost so the facility breaks even or makes a profit. Administrator Fitzgerald stated the fee schedule assigns full cost recovery to this service. Mayor Child said it would still be cheaper than the transfer station. Councilmember Jensen suggested the rate should be profitable and staff should set the price so the service is worth it to us. Councilmember Packard agreed. Councilmember Nelson concluded the discussion by asking Superintendent Nostrom to define the problem, analyze the fees and compare our service and fees to Salem, Mapleton, and Spanish Fork. Mayor Child thanked Superintendent Nostrom.

a) Parks Master Plan- Statistical Survey - Brad Neel, Building and Grounds Director

Director Neel began his presentation by introducing the teams from Landmark Design and Y2 Analytics. Kyrene Gibb, Partner & VP of Research Y2 Analytics, started her presentation by reviewing the data collected in a survey about the revision of the parks and trails plan. She said overall residents expressed significant division regarding future development including these points.

1. Respondents want their children/family to be able to live in Springville but resist supporting a mix of housing types.
1. Parks and natural open spaces are a big community priority. Residents use parks, trails, and recreation facilities frequently and prioritize these features of the community when it comes to allocating budget.
2. 79% of residents say that the city currently provides adequate parks, trails, and recreation opportunities. Residents tend to prefer smaller neighborhood parks within walking distance from home. Those who do not use the parks are predominately not interested or have no time to do so.
3. Clyde Recreation Center pass holders use the facility often, but Provo Rec Center and Spanish Fork pickleball courts are popular alternatives for Springville residents. Residents' most requested recreation facilities and programs revolve around pickleball, though less than 1-in-5 residents report playing the sport regularly.
4. After reading a brief explanation of a RAP tax, the majority of residents would support a RAP tax in Springville. A proposal to implement such a 0.1% sales tax would likely pass on a ballot.

Kyrene said this is a solid baseline but shows the opportunity for an opposition campaign. This positive sentiment before the election is the same as the last time a rap tax was on the ballot when it was defeated. She continued by summarizing the priorities of the residents of the city. The survey showed an average quality of life score of 83, which is higher than similar cities in Utah County. Residents want amenities, but low taxes. They want their children and family to live in Springville but do not want more housing. There is solid opposition to any mixed development. Instead, respondents want well-maintained streetscapes, scenic views, and agricultural land as opposed to more development. Architectural variety and design standards for homes and yards were seen as least important. Respondents chose to allocate the most funds to health and safety services, followed by parks and open spaces, and street maintenance. Community events, arts/cultural programs, and code enforcement received the least priority in funding. 87% of respondents say that it is important for public parks to be located within walking distance from their homes. Over 90% of respondents are at least somewhat familiar with the parks in Hobbie Creek Canyon and most have visited these parks. Fewer than 1-in-5 residents indicate familiarity/having visited Conover, Freedom, Pebble Creek, or Hendrickson Parks.

Over 70% of respondents are very or moderately familiar with the Clyde Recreation Center and the Civic Center Park and Splash Pad. Dry Creek Parkway and the Springville Senior Center are unfamiliar to the majority of city residents. 30% of respondents said that the Clyde Recreation Center is the facility their household uses most often. Jolley's Ranch and Wayne Bartholomew are also top parks. 43% of respondent households have participated in Springville sports or recreation programs in the past 12 months; soccer being the most common. 1 in 5 recommended adding pickleball to the city sport and recreation programs. 59% of respondents have had a Clyde Recreation Center pass within the past 12 months. Councilmember Packard noted the survey includes the recent decrease at the CRC due to the COVID pandemic as well as the increased use of outdoor facilities due to the COVID pandemic.

Continuing to trails, Kyrene reported that 47% of residents reported using Springville trails at least once a month while 34% use trails a few times a month or more. Only 15% never use or visit trails in Springville. 26% of residents rated making trails more complete or connected as the highest priority. A

plurality of residents stated that a lack of information about Springville trails best explains why they do not use them. Parking, restrooms, and lighting are not significant reasons.

Finally, she delved into some details about support for the RAP tax. Respondents gave the most funding to expanding the CRC upgrading existing parks/playgrounds and adding additional trails. She included a description of the RAP tax in the survey.

The City of Springville is currently considering implementing a Recreation, Arts, & Parks Tax (RAP Tax), similar to the one in place in neighboring cities and others throughout Utah County.

If approved, the RAP tax would increase sales taxes in the City by one-tenth of one percent (0.1%) to cover the costs of maintaining city-owned recreational and cultural facilities, ongoing operating expenses of city-owned recreational facilities, and ongoing operating expenses of private nonprofit cultural organizations.

Implementing a RAP Tax would allow Springville to collect sales tax revenue not only from residents, but also from visitors to the City, and that revenue would be specifically dedicated to recreational and cultural facilities and programs.

She said 64% of residents support the implementation of a RAP tax in Springville City. 22% of residents oppose a RAP tax. A RAP tax is likely to succeed on a ballot because well over 50% currently support it. She concluded by stating respondents are interested in seeing more art-oriented events. Councilmember Snelson stated the information is being collected at a website called *[Play]ArtCity.org*. Councilmember Nelson said this is such a critical project and emphasized marketing before the election. Councilmember Crandall suggested advertising the RAP Tax on A-frame signs. Director Neel said the public meetings are on April 22 and April 27, 2021. Lisa Benson, from *Landmark Design*, said there will be a service and acreage analysis and bring a lot of information back to the Council. Councilmember Packard asked if there was a timeline with some actionable items. She said her team plans to wrap up by September. Councilmember Jensen confirmed the RAP tax will be on the ballot in November. Mayor Child thanked the presenters.

3. MAYOR, COUNCIL, AND ADMINISTRATIVE REPORTS

a) Discussion with Department Directors

Administrator Fitzgerald said planning for Art City Days is going full steam ahead. The state health department renewed the mask mandate for mass gatherings through June 15, 2021. If infections continue to drop too low transmission, we can have normal Art City Days. Currently, Utah County could refuse to issue a mass gathering permit. The City messaging is dates and times, without specific information. Councilmember Snelson asked about the carnival contract. Director Monney answer all contracts are in place including fireworks. All planning is moving forward including the parade.

Administrator Fitzgerald continued by stating a micro-mobility scooter contract was approved a year ago. The company has been acquired therefore the contract needs to come back to the City Council.

Director Neel reported the skate park and the tennis courts are being painted.

b) Mayor and Council Reports

4. ADJOURNMENT

COUNCILMEMBER JENSEN MOVED TO ADJOURN THE WORK/STUDY MEETING OF THE SPRINGVILLE CITY COUNCIL AT 7:05 P.M.

COUNCILMEMBER PACKARD SECONDED THE MOTION, ALL VOTED AYE.

5. CLOSED SESSION, IF NEEDED - TO BE ANNOUNCED IN MOTION

The Springville City Council may temporarily recess the regular meeting and convene in a closed session to discuss the character, professional competence, or physical or mental health of an individual, pending or reasonably imminent litigation, and the purchase, exchange, or lease of real property, as provided by UCA 52-4-205.

There was none.

This document constitutes the official minutes for the Springville City Council Work/Study meeting held on Tuesday, April 13, 2021.

I, Jennifer Grigg, do hereby certify that I am the duly appointed, qualified, and acting Deputy Recorder for Springville City, of Utah County, State of Utah. I do hereby certify that the foregoing minutes represent a true and accurate, and complete record of this meeting held on Tuesday, April 13, 2021.

DATE APPROVED: June 01, 2021

Jennifer Grigg
Deputy Recorder