



# MIDVALE PLANNING AND ZONING COMMISSION AGENDA JULY 8, 2020 7:00 pm

# **ELECTRONIC MEETING**

This meeting will be held as an electronic meeting, without a physical location, pursuant to Midvale City Resolution No. 2020-R-11. As restrictions limiting public gatherings occur across the state, Midvale City wants to ensure everyone interested in participating in Planning Commission meetings can do so. This meeting will be broadcast on the following links:

City Facebook Page: <a href="https://www.facebook.com/MidvaleCity/">https://www.facebook.com/MidvaleCity/</a>

YouTube: https://www.youtube.com/channel/UCLDszK2kMUHuc3-bV-BBslQ

Mixlr and City Website: <a href="https://www.midvalecity.org/how-do-i/listen-to-public-meetings">https://www.midvalecity.org/how-do-i/listen-to-public-meetings</a>

If you would like to provide comments on public hearing items, please email comments to Alex Murphy at <a href="mailto:amurphy@midvale.com">amurphy@midvale.com</a> or post/submit comments on the City's Facebook page prior to completion of the public hearing portion of each item. These comments will be presented to and considered by the Commission and made part of the public record. Public comment portions of meetings will remain open for at least 5 minutes. If you have comments which will take longer than 5 minutes to prepare, please submit a short message to ensure the public comment portion of the meeting is held open long enough for your comments to be received.

# **ROLL CALL**

# **PUBLIC HEARING**

- 1. CONTINUED FROM JUNE 10, 2020: REZ/CUP/SPR-22-29-303-001; CASA BLANCA MULTIFAMILY DEVELOPMENT; 7488 S CASA BLANCA DR; REZONE FROM RC TO RM-25 AND CONDITIONAL USE PERMIT & PRELIMINARY SITE PLAN FOR 8-UNIT MULTIFAMILY RESIDENTIAL DEVELOPMENT; RC ZONE; AJ SHAFFER/WARD ENGINEERING (APPLICANT).
- CONTINUED FROM JUNE 10, 2020: SUB-22-31-206-001; THE PINES PHASE 2 SUBDIVISION; 310 E 7800 S; PRELIMINARY SUBDIVISION PLAT FOR 3-LOT SUBDIVISION; SINGLE FAMILY RESIDENTIAL (SF-2) ZONE; CHRIS GAMVROULAS/IVORY DEVELOPMENT (APPLICANT).
- 3. TXT-20-07; ZONING ORDINANCE TEXT AMENDMENT; MODIFYING PARKING STANDARDS IN MULTIFAMILY RESIDENTIAL MEDIUM TO HIGH DENSITY (RM-25) ZONE; SARA WEBB/EJ ARCHITECTURE (APPLICANT).

- 4. REZ/CUP/SPR-22-30-251-006; SUNSET GARDENS MULTIFAMILY REDEVELOPMENT; 380 E FORT UNION BLVD; REZONE FROM SF-1/DO TO RM-25 AND CONDITIONAL USE PERMIT & PRELIMINARY SITE PLAN FOR 97-UNIT MULTIFAMILY RESIDENTIAL DEVELOPMENT; SF-1/DO ZONE; SARA WEBB/EJ ARCHITECTURE (APPLICANT).
- 5. SUB-22-30-106-019; 7100 SOUTH PEAK VIEW FLATS SUBDIVISION; 127-149 E 7100 S; PRELIMINARY SUBDIVISION PLAT FOR 16-UNIT SUBDIVISION; SF-1/DO ZONE; CHRIS KNAPP/RIDGEWAY CONSTRUCTION (APPLICANT).
- 6. MPD/SUB-22-19-477-016; MEADOWS ON 7<sup>TH</sup>; 6790 S 700 E; SMALL SCALE MASTER PLANNED DEVELOPMENT AND PRELIMINARY SUBDIVISION PLAT FOR 17-UNIT RESIDENTIAL PROJECT; SF-1/DO ZONE; RYAN REYNOLDS/BRAD REYNOLDS CONSTRUCTION (APPLICANT).
- 7. SUB-22-29-129-009; FORT UNION COMMERCIAL SUBDIVISION; APPROX. 1000 E FORT UNION BLVD; PRELIMINARY SUBDIVISION PLAT FOR 22-LOT SUBDIVISION; REGIONAL COMMERCIAL (RC) ZONE; JAKE TATE/ANDERSON WAHLEN & ASSOCIATES (APPLICANT).

# **MINUTES**

8. REVIEW AND APPROVE MINUTES OF MARCH 11, 2020, APRIL 22, 2020, MAY 13, 2020, AND JUNE 10, 2020.

# **STAFF UPDATE**

9. UPCOMING MEETINGS & PROJECTS.

### **ADJOURN**

All meetings are open to the public; however, there is no public participation except during public hearings. Members of the public will be given an opportunity to address the Commission during each public hearing item. The Commission reserves the right to amend the order of the agenda if deemed appropriate. No item will be heard after 10:30pm without unanimous consent of the Commission. Items not heard will be scheduled on the next agenda. In accordance with the Americans with Disabilities Act, Midvale City will make reasonable accommodations for participation in the meeting. Request assistance by contacting the CD Executive Assistant at (801) 567-7211, providing at least three working days' notice of the meeting.

A copy of the foregoing agenda was provided to the news media by email; the agenda was posted in the City Hall Lobby, the 2<sup>nd</sup> Floor City Hall Lobby, on the City's website at <a href="http://pmn.utah.gov">www.midvalecity.org</a> and the State Public Notice website at <a href="http://pmn.utah.gov">http://pmn.utah.gov</a>. Commission Members may participate in the meeting via electronic communication. Commission Members' participation via electronic communication will be broadcast and amplified so all Commission Members and persons present in the Council Chambers will be able to hear or see the communication.

Alex Murphy, Planning Director

Dated this 1st Day of July 2020



# **Midvale City**

# Department of Community Development Planning and Zoning Department

Author: Jana Ward, Planner I

APPLICATION NUMBER	APPLICABLE ORDINANCE(S)	APPLICANT/PROPERTY OWNER
REZ/SPR/CUP 22-29-303-001; 22-29-303-002	§17-7-12 (existing zone), 17-7-4 (proposed zone), and 17-3-1	AJ Shaffer Ward Engineering
MEETING DATE July 8, 2020	ITEM TYPE Public Hearing	PROPERTY ADDRESS/LOCATION 7488 S Casa Blanca Dr.

# SUMMARY OF REQUEST

The applicant is requesting to rezone .66 acres located at 7488 S Casa Blanca Dr. from Regional Commercial (RC) to Multi Family Residential Medium to High Density (RM-25). A conditional use permit and preliminary site plan will also be reviewed for an 8-unit multifamily residential development. This project was on the agenda for the June 10, 2020 Planning Commission meeting and was rescheduled due to mail notice issues.

EXISTING ZONING	EXISTING LAND USE	SURROUNDING LAND USE	SIZE OF PROPERTY
RC	Single Family	Residential	.66 acres

### STAFF RECOMMENDATION

APPROVE

APPROVE WITH CONDITIONS

**TABLE** 

**DENY** 



# **Midvale City**

Department of Community Development Planning and Zoning Department

# **Planning and Zoning Commission Staff Report**

APPLICATION: 8-UNIT HOUSING DEVELOPMENT

**LOCATION:** 7488 S Casa Blanca Dr.

**APPLICANT:** A.J. Shaffer – Ward Engineering

FILE #: REZ/SPR/CUP – 22-29-303-001; 22-29-303-002

**REQUEST:** Rezone from Regional Commercial (RC) to Multi Family

Residential Medium to High Density (RM-25) and

Conditional Use Permit & Preliminary Site Plan for 8-Unit

Multifamily Residential Development

**MEETING DATE:** July 8, 2020

**ZONING DESIGNATION:** Regional Commercial (RC) Jana Ward, Planner I

**APPLICABLE ORDINANCE** (S): Midvale City Municipal Code Chapter 17-7-12 (existing

zone), 17-7-4 (proposed zone), and 17-3-1

AGENDA #:

### **SUMMARY:**

A.J. Shaffer on behalf of Ward Engineering Group is requesting to rezone .66 acres located at 7488 S Casa Blanca Dr. from Regional Commercial (RC) to Multi Family Residential Medium to High Density (RM-25) to construct an 8-unit multifamily residential development. A conditional use permit and preliminary site plan application for the proposed development are also included in this application. The RM-25 zone typically requires an administrative conditional use permit for multifamily housing developments between 0.5-1 acre in size; however, because the project includes a rezone request, Staff and the applicant are requesting the Planning Commission review the development plans concurrently with the rezone. The final site plan will be reviewed by Staff, provided the rezone request is approved.

This project was scheduled for the Planning Commission meeting on June 10, 2020, and due to a mail noticing error, the Planning Commission voted to postpone the public hearing to July 8, 2020.

The subject property is located in the Regional Commercial (RC) zone and is adjacent to properties zoned RM-25 to the north and east, SF-1 to the south and SF-1/DO to the west.

# **GENERAL PLAN CONSIDERATIONS:**

The 2016 Midvale City General Plan locates the subject property in a stability area. The General Plan identifies the following future land use goals for stability areas:

- 1. Support property maintenance and neighborhood stability
- 2. Buffer uses in Stability Areas from more intensive land uses nearby, including adjacent Opportunity Areas

- 3. Provide for better pedestrian/bicycle connections through and between neighborhoods
- 4. Provide for access to parks, trails and recreation facilities
- 5. Provide for appropriate transit opportunities
- 6. Provide mechanisms for appropriate home remodeling to occur to accommodate today's lifestyles and needs

The proposed rezone furthers goals #1 and #6 by allowing the property to continue as a residential use. This property is currently a nonconforming single-family home and has been under continual residential use. The City has no record of business license being issued for a commercial use at this property. Historical zoning maps show the multifamily residential developments surrounding the project were originally under a commercial zone and were rezoned between 1983 and 1992, leaving this parcel as the only commercially zoned property in the area. The history of the area supports a claim that the surrounding environs have changed to such a degree that it is in the public interest to encourage redevelopment of the area.

Goal three of the Housing Plan adopted by the City in 2019 is to expand the variety of housing opportunities to allow for more choices in types and locations of residences, including providing for a mixture of housing sizes, densities, types and affordability in each area of the City. The project aligns with that goal by providing a variety of housing sizes within the project and adding to the mixture of housing types in the surrounding area.

# **ORDINANCE CONSIDERATIONS:**

### Rezone

Section 17-3-1 of the Midvale City Municipal Code requires the Planning Commission hold a public hearing and adopt a written recommendation to the City Council, advising the City Council to approve, disapprove, or modify a request on zoning map amendments. The Planning Commission may only recommend approval of a rezone application if it determines, in written findings, that the proposed rezoning is consistent with the policies and goals of the general plan and that the applicant has demonstrated the following:

- 1. The proposed rezoning is necessary either to comply with the general plan proposed land use map or to provide land for a community need that was not anticipated at the time of adoption of the general plan;
- 2. The existing zoning was either the result of a clerical error or a mistake of fact, or that it failed to take into account the constraints on development created by the natural characteristics of the land including, but not limited to, steep slopes, floodplain, unstable soils, and inadequate drainage; or
- 3. The land or its surrounding environs has changed or is changing to such a degree that it is in the public interest to encourage redevelopment of the area or to recognize the changed character of the area.

The discussion above in the General Plan Considerations section addresses how the proposed rezoning is consistent with the 2016 Midvale City General Plan. Further, with the surrounding multifamily projects having been rezoned from commercial properties, it would be in the public interest to encourage redevelopment on these parcels. Retaining the existing zone would allow a commercial use to develop on the site, which could lead to greater impacts on the surrounding neighborhood than are expected with the requested multifamily residential zoning.

# **Conditional Use Permit for Multi-family Housing**

The RM-25 zone allows multi-family developments on property 0.5-1 acre in size as an administrative conditional use. With this request being proposed alongside a rezone proposal, Staff and the applicant are requesting the Planning Commission review the request. To approve the request, the Planning Commission must conclude that the application fully mitigates all identified adverse impacts and complies with the following general and specific standards:

### **General Conditional Use Standards:**

- 1. The application complies with all applicable provisions of Title 17 of the Midvale City Municipal Code, State, and Federal Law;
- 2. The structures associated with the use are compatible with surrounding structures in terms of use, scale, mass and circulation;
- 3. The use is not detrimental to the public health, safety and welfare;
- 4. The use is consistent with the Midvale City General Plan, as amended;
- 5. Traffic conditions are not adversely affected by the proposed use including the existence of or need for dedicated turn lanes, pedestrian access, and capacity of the existing streets;
- 6. Sufficient utility capacity;
- 7. Sufficient emergency vehicle access;
- 8. Location and design of off-street parking as well as compliance with off-street parking standards provided for in §17-7-1.8;
- 9. Fencing, screening, and landscaping to separate the use from adjoining uses and mitigate the potential for conflict in uses;
- 10. Compatibility of the proposed mass, bulk, design, orientation, and location of the structures on the site; including compatibility with buildings on adjoining lots and to the street;
- 11. Exterior lighting that complies with the lighting standards of the zone and is designed to minimize conflict and light trespass with surrounding uses; and
- 12. Within and adjoining the site, impacts on the acquirer, slope retention, and flood potential have been fully mitigated and the proposed structure is appropriate to the topography of the site.

# **Specific Standards:**

- 1. Pedestrian connections, i.e., sidewalks and trails, which link dwelling units with open space and with existing abutting public trails;
- 2. Forty percent of the lot developed as active, improved open space; and
- 3. Recreational amenities at a service capacity sufficient to support its occupants, including no less than five hundred square feet of recreational amenities.

# Pedestrian Network

The proposal includes connected pedestrian access from each unit to the amenity spaces on the north corner and the southwest corner of the project. The pedestrian network continues along the boundary of the property including two connections to the sidewalk on 900 East and one connection to the sidewalk on Casa Blanca Dr.

# Open Space and Amenities

The applicant has identified approximately 12,804 SF of open space with 1,000 SF of this area designated as recreational amenities, which satisfies the 40% open space requirement and the 500 SF recreational amenity requirement. No landscape plan has been submitted for review. Staff recommends the submittal of a landscape documentation package as a condition of approval.

# General Requirements

The proposal has generally demonstrated compliance with the Development Standards of Chapter 17-7-4. The density, height and build to requirements have been met. The east and south property lines meet side setback requirements, as this is a triangular shaped property. The proposed height is 24'3" to the top of a flat roof. Colors and materials have been submitted with only one elevation, so more detailed elevations drawings will be required for a review of the architectural standards. The applicant will be required to obtain a variance to the maximum rear yard impervious surface limit of forty percent. The shape of the property makes meeting the impervious surface limit difficult and Staff anticipates supporting this variance request, which will be reviewed by the City's Hearing Officer at a later date. Staff recommends this as a condition of approval of the conditional use permit. As no landscaping plans have been provided, compliance with the landscape design requirements has not yet been verified.

No public health, safety, and welfare issues have been identified.

The City Engineer has reviewed the plans for utility provision and identified no obvious concerns. Adequate utility capacity will be verified and guaranteed through provision of the water and sewer duty to serve letters required by the site plan approval process.

The Area Fire Inspector reviewed and approved the proposal for emergency vehicle access on June 4, 2020, with the condition that the final site plan include fencing or barrier details between the structure and 900 E. Approval by the Area Fire Inspector will also be required for the Final Site Plan.

Parking requirements for multi-family developments are based on bedroom and unit count with 1.5 spaces required per 1-bedroom unit; 2 spaces per 2-bedroom unit; 2.5 spaces per 3+-bedroom unit; plus 1 space per every 4 unit for guest parking. This proposal shows 6 units with 2 bedrooms and 2 units with 3 bedrooms, resulting in a total requirement of 19 parking stalls. A total of 20 parking stalls have been provided, with 16 spaces in private garages and 4 guests parking stalls.

Staff recommends a fencing plan be submitted as part of the Final Site Plan application. To the greatest extent possible fencing should be consistent throughout the site and Staff recommends the applicant work with neighboring property owners to eliminate the occurrence of double fencing.

The RM-25 zone establishes lighting standards for all developments. No lighting plan has been submitted. Staff recommends a lighting plan be required as part of the Final Site Plan.

Staff has not identified any issues requiring mitigation regarding aquifer, slope, or topography. The City Engineer reviewed and approved the preliminary site plan on May 28, 2020.

# STAFF RECOMMENDATION FOR REZONE:

Based on consistency with the 2016 Midvale City General Plan and the requirements of Chapter 17-3-1 of the Midvale City Municipal Code, Planning Staff recommends forwarding a positive recommendation to the Midvale City Council for approval of the proposed rezone of 7488 S Casa Blanca Dr. to the Multifamily Residential – Medium to High Density Zone (RM-25).

# **RECOMMENDED MOTIONS:**

# Motion #1 – Approval

"Based on the following findings, I move that we forward a recommendation to the Midvale City Council to approve the rezoning of 7488 S Casa Blanca Dr. from Regional Commercial (RC) to Multifamily Residential – Medium to High Density Zone (RM-25).

- 1. The proposed rezoning is consistent with the goals of the Midvale City 2016 General Plan and 2019 Housing Plan and
- 2. The land and its surrounding environs have changed to such a degree that it is in the public interest to recognize the changed character or the area and encourage redevelopment of the area by adopting the proposed rezone."

# Motion #2 – Table

"I move that we table decision on the proposed rezone to address the following questions/comments:

1. ... 2. ... "

# STAFF RECOMMENDATION FOR CONDITIONAL USE PERMIT:

Based on compliance with the conditional use and development standards for a multi-family project in the RM-25 Zone demonstrated in the application or addressed by conditions of approval, Planning Staff recommends approving the Preliminary Site Plan and Conditional Use Permit for the 8-unit multifamily residential development located at 7488 S Casa Blanca Dr. with the following conditions of approval:

- 1. The conditional use permit is contingent on the requested rezone being approved by the City Council and a variance to the rear yard impervious surface coverage limit being approved by the City's Hearing Officer.
- 2. The applicant shall prepare and submit a Final Site Plan to be reviewed and approved by the City Engineer, Fire Marshal, and City Planning Staff. The Final Site Plan shall include drawings with those changes and additions necessary to comply with the architectural standards, landscaping, irrigation, exterior lighting, fence, and all other requirements of Chapter 17-7-4 of the Midvale City Municipal Code.

3. The applicant shall obtain duty to serve letters for water and sewer prior to the approval of the final site plan.

# **RECOMMENDED MOTIONS:**

# Motion #1 – Approval

"Regarding the application for a Preliminary Site Plan and Conditional Use Permit for an 8unit residential building at 7488 S Casa Blanca Dr., I move that we adopt the findings and conditions of approval presented in the Staff Report."

# Motion #2 – Approval with Changes

"Regarding the application for a Preliminary Site Plan and Conditional Use Permit for an 8unit residential building at 7488 S Casa Blanca Dr., I move that we adopt the findings and conditions of approval presented in the Staff Report with the following amendments:

- *1.* ... 2. ..."
- Motion #3 Table

"I move that we table a decision on this application to address the following questions/comments:

*1.* ... 2. ... "

# **ADJACENT LAND USES:**

North: RM-25 | Multi-family residential South: SF-1 | Single family residential | Multi-family residential East: RM-25 West: SF-1/DO | Multi-family residential

# **ATTACHMENTS:**

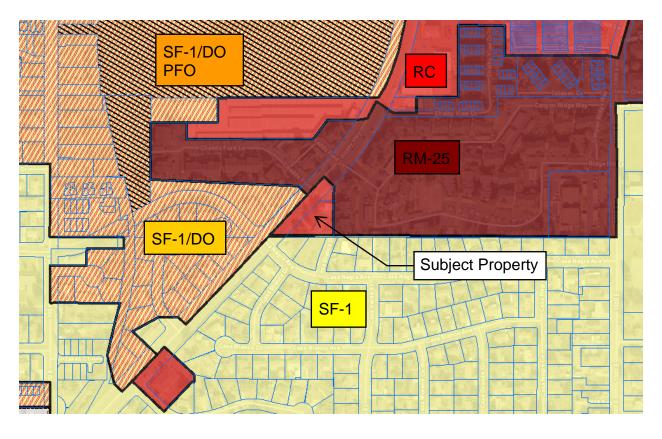
- Vicinity Map
- Zoning Map
- Site Plan
- Floor Plan
- **Building Elevations**

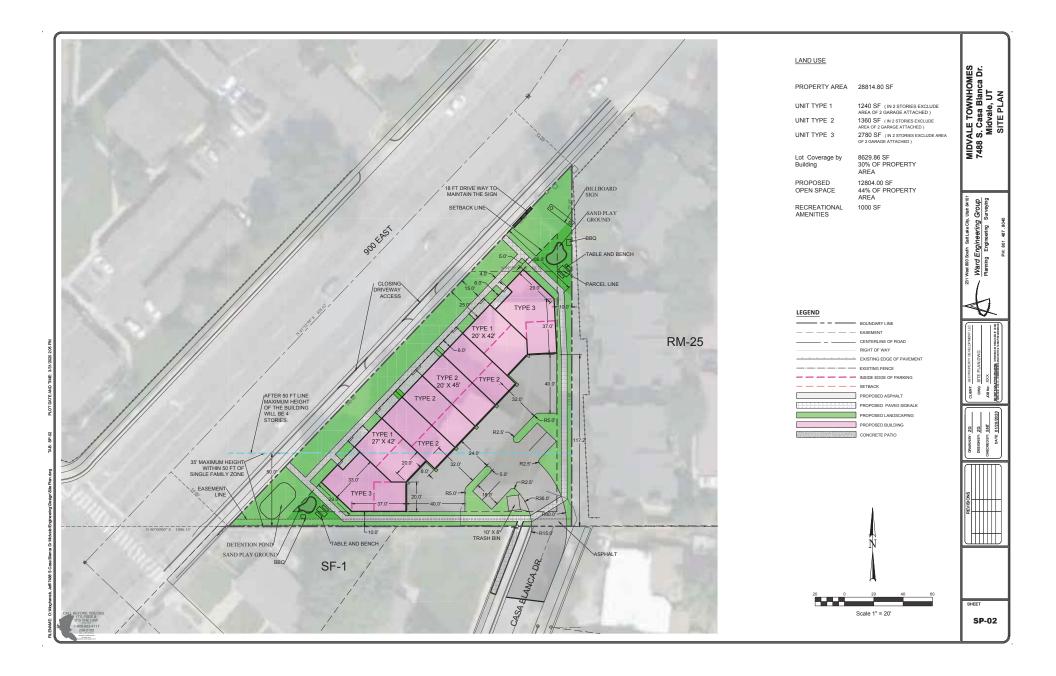
**PUBLIC NOTICE:** □ No ☑ Yes

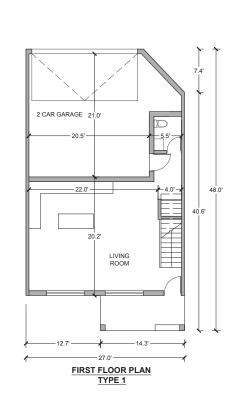
# VICINITY MAP

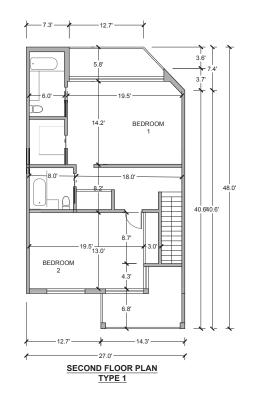


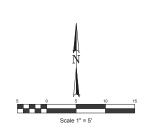
# **ZONING MAP**











MIDVALE TOWNHOMES 7488 S. Casa Blanca Dr. Midvale, UT FLOOR PLAN

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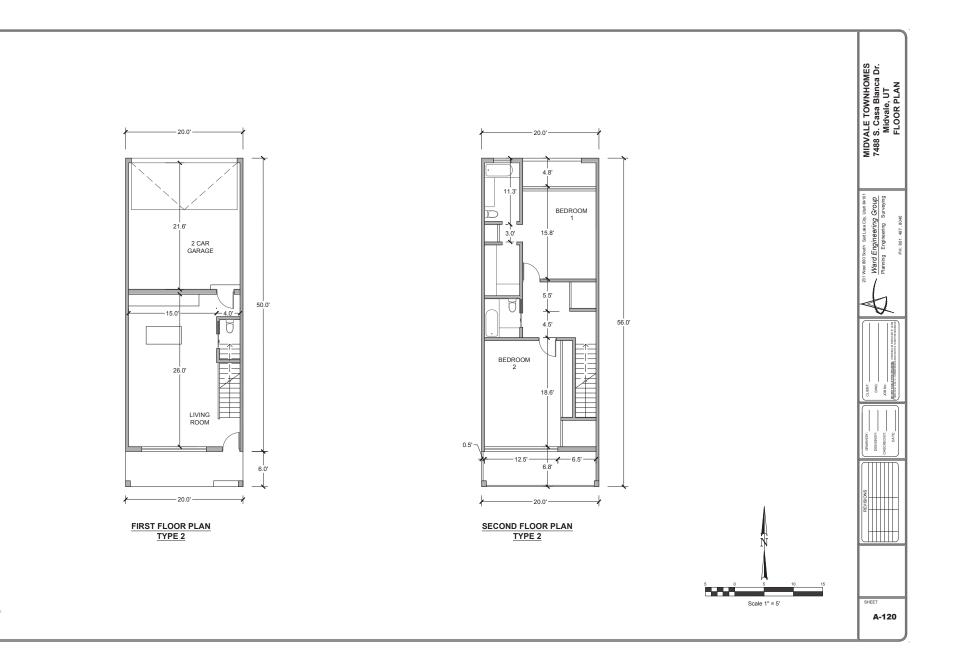
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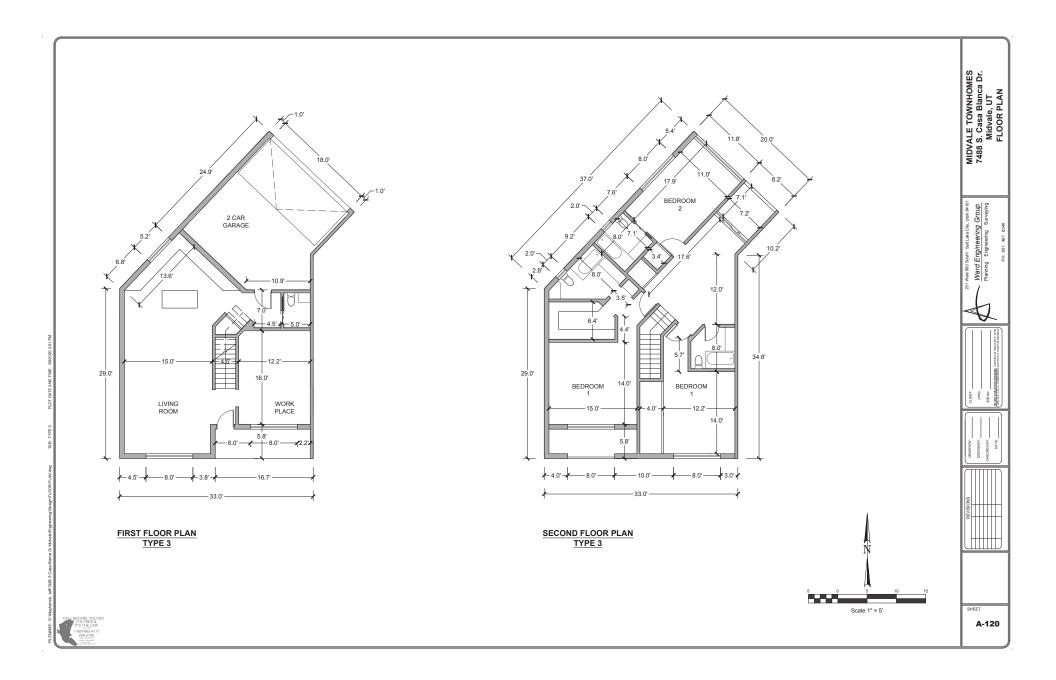
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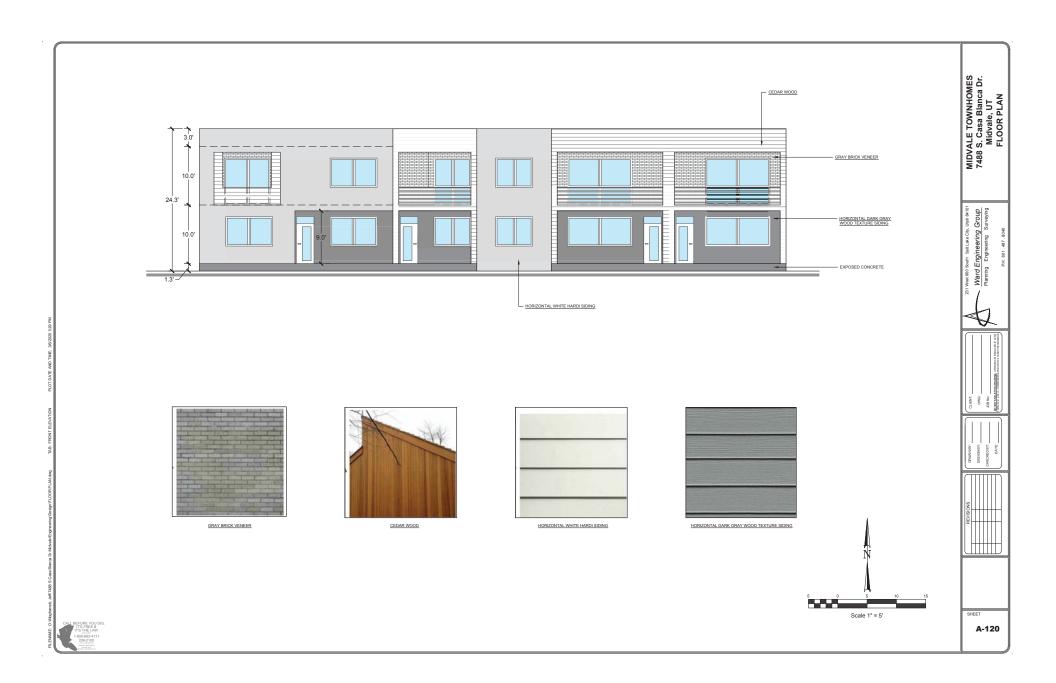
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# **Midvale City**

# Department of Community Development Planning and Zoning Department

Author: Jana Ward, Planner I

APPLICATION NUMBER	APPLICABLE ORDINANCE(S)	APPLICANT/PROPERTY OWNER
SUB- 22-31-206-001	§17-7-2 and Title 16	Chris Gamvroulas Ivory Development
MEETING DATE	ITEM TYPE	PROPERTY ADDRESS/LOCATION
July 8, 2020	Public Hearing	310 E 7800 S

# SUMMARY OF REQUEST

The applicant is requesting approval of a 3-lot Preliminary Subdivision located at 310 E 7800 S.

EXISTING ZONING	EXISTING LAND USE	SURROUNDING LAND USE	SIZE OF PROPERTY
SF-2	Single Family	Residential	.47 acres

# STAFF RECOMMENDATION

APPROVE

APPROVE WITH CONDITIONS

TABLE

DENY



# **Midvale City**

Department of Community Development Planning and Zoning

# **Planning and Zoning Commission Staff Report**

APPLICATION: THE PINES PHASE II

**LOCATION:** 310 E 7800 S

**APPLICANT:** Ivory Development – Chris Gamvroulas

FILE #: SUB – 22-31-206-001

REQUEST: PRELIMINARY SUBDIVISION PLAT –

MINOR (3 LOT) SUBDIVISION

**MEETING DATE:** July 8, 2020

**ZONING DESIGNATION:** Single Family Residential (SF-2)

**AUTHOR:** Jana Ward, Planner I

**APPLICABLE ORDINANCE (S):** Midvale City Municipal Code Title 16 & Chapter 17-7-2

AGENDA #: 2

# **SUMMARY:**

Chris Gamvroulas on behalf of Ivory Development, is requesting approval to subdivide property located at 310 E 7800 S into three residential lots. This property is approximately 0.47 acres with 165' of frontage along 7800 S. The property is zoned Single Family Residential (SF-2). There is an existing single-family home and detached garage on the existing lot. It is the intent of the applicant to demolish the existing home, along with the detached garage. All new development must comply with the standards of the SF-2 zone.

This project was scheduled for the Planning Commission meeting on June 10, 2020, and due to a mail noticing error, the Planning Commission voted to postpone the public hearing to July 8, 2020.

# **ORDINANCE CONSIDERATIONS:**

The proposed subdivision includes three lots. The application has demonstrated compliance with Section 17-7-2.3 Lot standards, including lot area (5,000 sq. ft.), lot width and frontage (45'), and lot depth (90').

With the exceptions listed below, the proposed subdivision complies with the design standard requirements of Title 16 Subdivisions. The three lots have been verified and conform with the SF-2 zone requirements.

1. Section 16.04.040(A)(3) requires that 2"-caliper deciduous street trees be planted with any new subdivision at a rate of one tree for every 30 feet of frontage. Based on this requirement, five (5) deciduous street trees are required along 7800 S. Existing street trees can count towards this requirement if they satisfy the City's location and species requirements. Trees must be planted or guaranteed by a cash bond at the time new units receive the Certificates of Occupancy. Staff recommends adding a note be to the plat to this effect as a condition of approval.

- 2. Section 16.04.040(F) requires that duty to serve letters from the water and sewer providers be provided and courtesy notices be sent regarding utility easements to Dominion Energy, Rocky Mountain Power, Xfinity, Utopia, and CenturyLink prior to final plat approval. Staff recommends including this requirement as a condition of approval.
- 3. Section 16.04.040(B)(7) requires the plat include location, width, and other dimensions of all existing or platted streets and property boundaries within two-hundred feet of the subdivision. The current plat provides some of this required information but is lacking complete details on streets and adjacent property boundaries, which creates the appearance that the subdivision is on a corner when it is not. Staff recommends requiring the final plat be amended to address these standards as a condition of approval.

The applicant's proposal was sent to the City Engineer and Unified Fire Authority for review and comment. The Area Fire Inspector approved the preliminary plat on June 4, 2020. The City Engineer approved the preliminary plat on May 28, 2020 and requested some minor, technical corrections be included on the final plat.

# STAFF RECOMMENDATIONS:

Based on compliance with the requirements of the Midvale City Municipal Code either demonstrated in the application or addressed by the inclusion of conditions of approval, Planning Staff recommends forwarding a positive recommendation to the Midvale City Council for approval of The Pines Phase II Subdivision, with the following conditions:

- 1. The applicant shall prepare a final subdivision plat to be reviewed and approved by the City Engineer, Fire Marshal, and City Council.
- 2. The final subdivision plat shall include a note stating five (5) two-inch caliper deciduous street trees are required to be planted, guaranteed by cash bond, or shown to be existing along 7800 S prior to a Certificate of Occupancies being issued for each lot.
- 3. The final subdivision plat shall include location, width, and other dimensions of all existing or platted streets and property boundaries within two-hundred feet of the subdivision.
- 4. The applicant shall obtain duty to serve letters for water and sewer prior to final approval of the subdivision plat.
- 5. The applicant shall provide evidence that courtesy notices have been sent to Dominion Energy, Rocky Mountain Power, Xfinity, Utopia and CenturyLink regarding the utility easements on the subdivision plat with the Final Subdivision Plat application.

# **RECOMMENDED MOTIONS:**

# Motion #1 – Approval

"Based on compliance with the requirements of the Midvale City Municipal Code demonstrated in the application or addressed by conditions of approval, I move that we forward a positive recommendation to the Midvale City Council for the approval of The Pines Phase II Subdivision, with the conditions of approval presented in the Staff Report."

# Motion #2 – Approval with Changes

"Based on compliance with the requirements of the Midvale City Municipal Code demonstrated in the application or addressed by conditions of approval, I move that we forward a positive recommendation to the Midvale City Council for the approval of The Pines Phase II Subdivision, with the conditions of approval presented in the Staff Report with the following amendments."

```
1. ...
2. ..."
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# Motion #3 – Table

"I move that we table decision on the proposed subdivision to address the following questions/comments:

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1. ...
2. ... "
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# **ADJACENT LAND USES:**

North: SF-1/DO | Single-family Residential with Duplex Overlay

South: SF-2 | Single-family Residential

East: RM-25 | Multi-family Residential

West: SF-2 | Single-family Residential

# **ATTACHMENTS:**

- Vicinity Map
- Subdivision Plat

**PUBLIC NOTICE:** □ No ☑ Yes

# **VICINITY MAP**





# The Pines Phase 2

MIDVALE CITY

# **IMPROVEMENT PLANS**

A SITE SPECIFIC GEOTECHNICAL STUDY HAS BEEN PREPARED FOR THIS PROJECT BY IGES. THE REPORT IS DATED
THE REQUIREMENTS OUTLINED IN THIS STUDY SHALL BE FOLLOWED ON THIS PROJECT. NUMBER
THE REQUIREMENTS OUTLINED IN THIS STUDY SHALL BE FOLLOWED ON THIS PROJECT.

SHEET INDEX 0-1 TITLE SHEET -- SUBDIVISION PLAT O-3 DEMOLITION PLAN O-4 SITE UTILITY PLAN

LEG	GEND
	PROPOSED SANITARY SEWER
	EXISTING SANITARY SEWER
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	EXISTING MINOR CONTOUR
	PROPOSED MAJOR CONTOUR
	PROPOSED MINOR CONTOUR



2815 East 3300 South, Salt Lake City, UT 8410 (801) 305-4670 www.edmpartners.com

Ivory Development 978 East Woodoak Lane Salt Lake City, UT 84117 801-747-7000

# **MIVORY**HOMES

- horizontal and vertical location of all utilities prior to beginning work. The project benchmark is a 3" brass cap in the intersection of 300 East and 7800 South. Elevation = 4418.78



The Pines Phase 2

May 19, 2020

 $\frac{\text{VICINITY MAP}}{1" = 20'}$ 

# THE PINES PHASE 2 SUBDIVISION

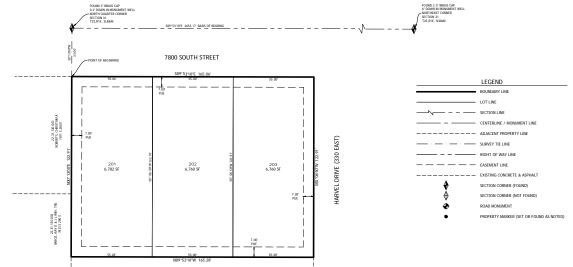
#### AMENDING LOT 1 THE PINES SUBDIVSION

LYING WITHIN THE NORTHEAST QUARTER (NE 1/4) OF SECTION 31, TOWNSHIP 2 SOUTH, RANGE 1 EAST, SALT LAKE BASE AND MERIDIAN, MIDVALE CITY, SALT LAKE COUNTY, UTAH





VICINITY MAP NOT TO SCALE



#### NARRATIVE:

THIS SUBDIVISION PLAT WAS PREPARED AT THE REQUEST OF IVORY DEVELOPMENT FOR THE PURPOSE OF SUBDIVIDING THE PARCELS OF LAND KNOWN BY THE SALT LAKE COLINTY ASSESSOR AS PARCEL NUMBER 22-31-206-001 INTO LOTS

BASIS OF BEARING: \$89°53"10"E BEING THE BEARING BETWEEN THE NORTH QUARTER (1/4) CORNER OF SECTION 31, TOWNSHIP 2 SOUTH, RANGE 1 EAST, SALT BASE & MERIDIAN AND THE NORTHEAST CORNER OF SECTION 31, TOWNSHIP 2 SOUTH, RANGE 1 EAST, SALT LAKE BASE & MERIDIAN.

#### NOTES:

A 5/8" REBAR WITH PLASTIC CAP MARKED EDM WILL BE SET AT ALL REAR CORNERS AND ALONG BOUNDARY EXCEPT ALONG LOTS 1-4 THE FRONT LOT LINES WILL BE MARKED WITH A RIVET IN THE CURB AT THE LOT LINE

OWNER / DEVELOPER		
IVORY DEVELOPMENT, LLC		
978 EAST WOODOAK LANE		
SALT LAKE CITY, UTAH 84117		
	DATE	 

SALT LAKE VALLEY HEALTH	MIDVALE CITY PLANNING COMMISSION	MIDVALE C
DEPARTMENT	APPROVED THIS DAY OF A.D.,	I HEREBY CERTIFY THAT
PPROVED AS TO FORM THIS DAY	20, BY THE MIDVALE CITY PLANNING	THIS PLAT AND IT IS CO INFORMATION ON FILE I
NF A D 20	COMMISSION.	INFORMATION ON FILE I

TY ENGINEERING
THIS OFFICE HAS EXAMINE APPROVAL AS TO FORM RRECT IN ACCORDANCE WIT N THIS OFFICE A.D., 20\_\_\_

CITY COUNCIL APPROVAL 

ATTEST: CITY RECORDER

2815 East 3300 South, UT 84109

#### SURVEYOR'S CERTIFICATE

I, TYLER E. JENKINS DO HEREBY CERTIFY THAT I AM A PROFESSIONAL LAND SURVEYOR AND THAT. HOLD CERTIFICATE NO. 4938730 AS PRESCRIBED UNDER THE LAWS OF THE STATE OF UTAH. FURTHER CERTIFY THAT BY THE AUTHORITY OF THE OWNERS, I HAVE MADE A SURVEY OF THE TRACT OF LAND SHOWN ON THIS PLAT AND DESCRIBED BELOW. AND HAVE SUBDIVIDED SAID TRACT OF LAND

#### THE PINES PHASE 2 SUBDIVISION

#### AMENDING LOT 1 THE PINES SUBDIVISION



#### BOUNDARY DESCRIPTION

A PORTION OF THE NORTHEAST QUARTER (1/4) OF SECTION 31, TOWNSHIP 2 SOUTH, RANGE 1 EAST, IALT LAKE BASE & MERIDIAN, MORE PARTICULARLY DESCRIBED AS FOLLOWS:

ALL OF LOT 1 AS SHOWN IN THE PINES SUBDIVISION AS RECORDED AS ENTRY NO. 7557234 IN BOOK 200 IT PAGE 19, SALT LAKE COUNTY RECORDER'S OFFICE

MORE PARTICULARLY DESCRIBED AS: COMMENCING AT THE NORTH OUARTER CORNER OF SAID SECTION.
31. THEIRCE 509 1300°W 32.00 FEET TO THE NORTHWEST CORNER OF U.C.T.1. THE PMES SUBDIVISION
OFFICE AND THE TRUE PORTOR OF RECENSIVE. AND REASON FROM THE STATE OF U.C.T. THE PMES SUBDIVISION
OFFICE AND THE TRUE PORTOR OF RECENSIVE. AND REASON FROM THE SPESTOR OF U.C. OF EET. THENCE
S00°0650°W 122.91 FEET. THENCE NOV'1300°E 122.91 FEET TO
THE POINT OF RECENSIVE.

#### OWNER'S DEDICATION

/WE. THE UNDERSIGNED OWNER(S) OF THE HEREIN DESCRIBED TRACT OF LAND. DO HEREBY SET APART AND SUBDIVIDE THE SAME INTO LOTS AND STREETS AS SHOWN HEREON TO BE HEREAFTE

#### THE PINES PHASE 2 SUBDIVISION

#### AMENDING LOT 1 THE PINES SUBDIVISION

AND DO HEREBY DEDICATE FOR PERPETUAL USE AND DO HEREBY GRANT UNTO EACH PRIVATE UTILITY COMPANY AND PUBLIC UTILITY AGENCY PROVIDING UTILITY SERVICES TO THIS PROJECT, A PERPETUAL NON-EXCLUSIVE EASEMENT IN ALL AREAS SHOWN HEREON TO INSTALL, USE, KEEP, MAINTAIN, REPAIR AND REPLACE AS REQUIRED. UNDERGROUND UTILITY LINES. PIPES AND CONDUITS OF ALL TYPES AND PURTENANCES THERETO SERVING THIS PROJECT.

NAME:	CHRISTOPHER P. GAMVROULAS	
T1T1 F	DESCRIPTION OF MADRIA DEVEL ORMENT	

#### ACKNOWLEDGEMENT

DAY OF A.D., 2020. CHRISTOPHER P. GAMVROULAS PERSONALI APPEARED BEFORE ME. THE UNDERSIGNED NOTARY PUBLIC. IN AND FOR SAID COUNTY OF SALT LAKE N THE STATE OF UTAH, WHO AFTER BEING DULY SWORN, ACKNOWLEDGED TO ME THAT HE IS THE PRESIDENT OF IVORY DEVELOPMENT LLC AND THAT HE SIGNED THE OWNER'S DEDICATION FREELY AND VOLUNTARILY FOR AND IN BEHALF OF SAID LIMITED LIABILITY COMPANY FOR THE PURPOSES THEREIN

NOTARY PUBLIC	SIGNATURE

A NOTARY PURLIC COMMISSIONED IN THE STATE OF LITAH COMMISSION EXPIRES

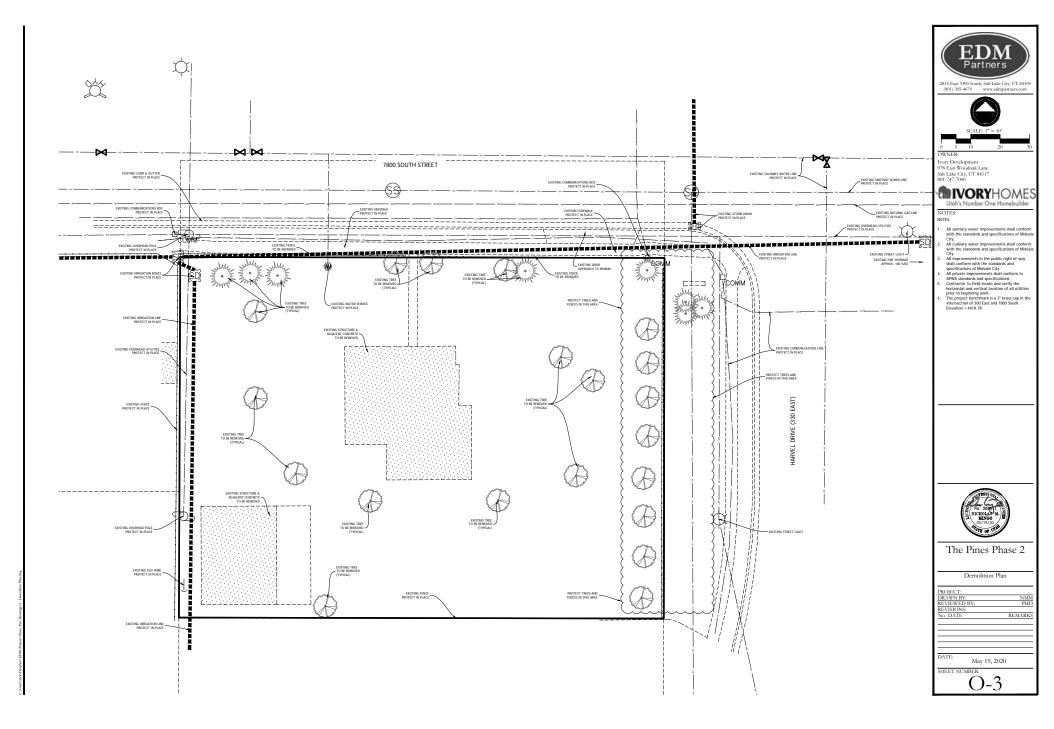
#### THE PINES PHASE 2 SUBDIVISION

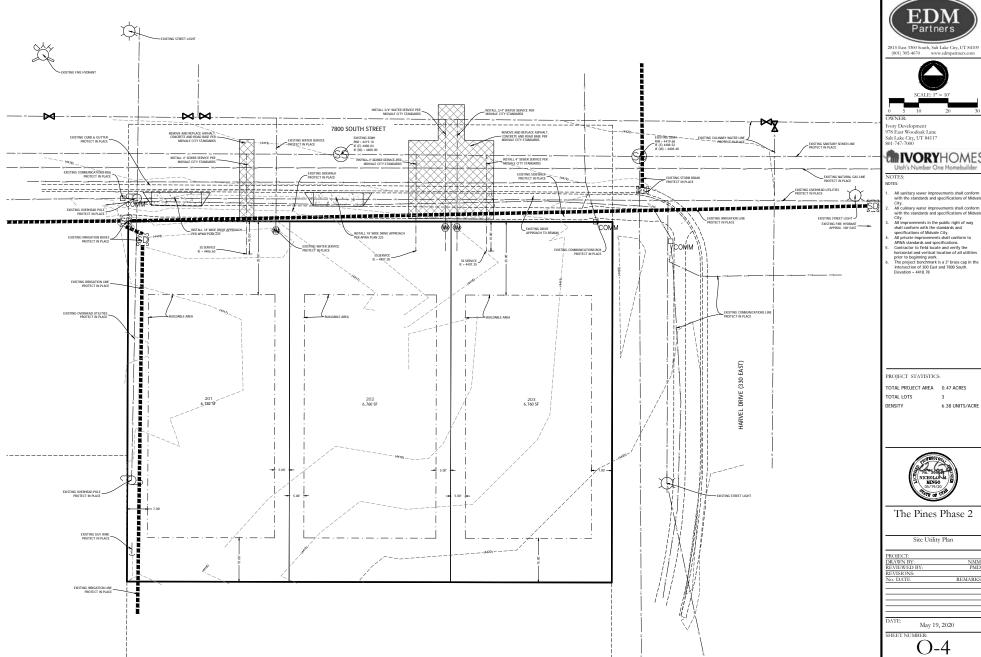
AMENDING LOT 1 PINES SUBDIVISION LYING WITHIN THE NORTHEAST QUARTER (NE 1/4) OF SECTION 31, TOWNSHIP 2 SOUTH, RANGE 1 EAST, SALT LAKE BASE AND MERIDIAN, MIDVALE CITY, SALT LAKE COUNTY, UTAH

#### SHEET 1 OF 1

SALT LAKE COUNTY RECORDER
RECORDED #
STATE OF UTAH, COUNTY OF SALT LAKE, RECORDED AND FILED AT THE REQUEST
OF:

SALT LAKE COUNTY RECORDE







# **Midvale City**

Department of Community Development Planning and Zoning Department

# **Planning and Zoning Commission Staff Report**

APPLICATION: ZONING ORDINANCE TEXT AMENDMENT –

**RM-25 AFFORDABLE HOUSING PARKING** 

REDUCTION

**LOCATION:** Multifamily Residential – Medium to High Density Zone

(RM-25) District

**APPLICANT:** Sara Webb, EJ Architecture

**FILE #:** TXT-20-07

**REQUEST:** Text Amendment **MEETING DATE:** July 8, 2020

**AUTHOR:** Alex Murphy, Planning Director

**APPLICABLE ORDINANCE(S):** Midvale City Municipal Code Chapters 17-3-1 & 17-7-4

AGENDA #: 3

# **SUMMARY:**

In 2001, the City adopted a zoning ordinance and map overhaul following annexation of the Fort Union area. This rewrite consolidated and reconfigured zoning district boundaries and brought forward a new set of development standards. The new standards were a combination of the pre-existing ordinance, the County's ordinance, and new requirements intended to address future development across the expanded City.

In the years since, the zoning ordinance has experienced modifications ranging from dramatic to minor. On the dramatic side has been the addition of several new zones and development types, such as Bingham Junction, Jordan Bluffs, and mixed-use development. Minor modifications have included clarifications to definitions, fence standards, single-family development requirements, and others.

The RM-25 zone is one of the original zones adopted by the 2001 ordinance rewrite. At the time, it established minimum development requirements relating to density, parking, landscaping, etc. It has received minor modifications in the years since but has not been substantially rewritten or adjusted.

Sara Webb, EJ Architecture, representing Housing Connect, has requested a text amendment to this zone that would add a 20% reduction in parking requirements for affordable housing projects. The current parking requirement is based on bedroom count, ranging from 1.5 spaces per 1-bedroom unit to 2.5 spaces per 3+-bedroom unit plus 1 additional space per each 4 units of guest parking. As requested, the reduction would allow the per-bedroom requirement to be reduced for affordable housing projects only and would not affect the guest parking requirement. It would also require proof that units eligible for the reduction will be maintained as affordable

for households making less than 60% of the area median income and be restricted in such fashion for at least 50 years. A copy of the proposed text amendment and a map of the affected areas are attached.

In working with Ms. Webb to prepare this proposed amendment for consideration, Staff has identified three justifications supporting the request: the request included a parking study supporting the reduction, there is precedent for such a reduction in the City's current zoning ordinance, and the City's 2019 Housing Plan supports the request.

### **PARKING STUDY:**

As part of the request for a text amendment, the applicant has provided a parking study from Hales Engineering. This study analyzed parking needs at the Bud Bailey Apartments project in Millcreek. The Hales study specifically compared the Bud Bailey Apartments project with a new project proposed by Housing Connect but provides conclusions that can be drawn across affordable housing projects generally.

Unit mix in the Bud Bailey Apartments project is split roughly into thirds, with ~1/3 of the units having 0-1 bedrooms, ~1/3 having 2 bedrooms, and ~1/3 having 3+ bedrooms. With this unit mix, the observed parking demand at peak usage was 1.14 stalls per unit and supplied count was 1.61 stalls per unit. Applying the City's current ordinance requirements to Bud Bailey's unit mix would result in a required supply of 2.25 stalls per unit, almost double the observed peak use demand. Such a large difference in required vs. expected parking demand shows that the requested reduction shouldn't create an impact on long-term parking needs for affordable housing projects.

As another example, the City of San Diego completed an Affordable Housing Parking Study in 2011 that found parking demand at affordable housing projects is generally lower than demand at market-rate projects. San Diego's minimum parking standard is only slightly lower than Midvale's (1.25-2.25 spaces per unit in San Diego vs. 1.5-2.5 spaces per unit in Midvale). San Diego provides a further reduction of 0.25 spaces per unit for transit area or very low income projects. However, despite this lower minimum parking requirement for affordable housing projects, the study found that most affordable housing projects surveyed have unused parking spaces and residents in affordable housing projects own fewer vehicles than residents in rental projects overall.

While Midvale and San Diego are very different markets, San Diego's findings align with those in the Hales study, supporting a recommendation for reduced parking requirements in affordable housing projects.

### PRECEDENT:

As indicated previously, the RM-25 zone is among the oldest of the City's current zones and has one of the highest parking requirements imposed by the City for multifamily residential development. Table 1 documents parking requirements for multifamily residential projects across all zones where the use is currently allowed. The calculations included in Table 1 are limited to multifamily residential developments and do not include mixed-use, senior housing, or other specialty residential developments.

# Table 1 Multifamily Residential Parking Requirements

Zone (Year Created)	Current Calculation
RM-25 (2001)	1.5 spaces per 1-bedroom unit; 2 spaces per 2-bedroom unit; 2.5 spaces per 3+-bedroom unit; 1 space per every 4 units for guest parking.
RM-12 (2001)	1.5 spaces per 1-bedroom unit; 2 spaces per 2-bedroom unit; 2.5 spaces per 3+-bedroom unit; 1 space per every 4 units for guest parking.
Mixed Use (2001)	Refer to RM-25 zone.
State Street (2001)	Refer to RM-25 zone.
Transit Oriented Development (2001)	1.25 spaces per 2-bed unit within 1/8 mile of transit station; 1.5 spaces per 2-bed unit within 1/8-1/4 mile of transit station; Determined by Planning Commission per 2-bed unit outside 1/4 mile of transit station; 1-bed units decrease by 0.25 spaces per unit; 3+-bed units increase by 0.25 spaces per unit; 1 space per every 4 units for guest parking.
Bingham Junction/Riverwalk (2006)	Determined by Planning Commission as part of Master Planned Development process.
Bingham Junction/Junction at Midvale (2007)	1.25 spaces per 2-bed unit within 1/8 mile of transit station; 1.5 spaces per 2-bed unit within 1/8-1/4 mile of transit station; Determined by Planning Commission per 2-bed unit outside 1/4 mile of transit station; 1-bed units decrease by 0.25 spaces per unit; 3+-bed units increase by 0.25 spaces per unit; 1 space per every 4 units for guest parking.
Bingham Junction/Silver Refinery (2013)	1.5 spaces per 1-bedroom unit; 2 spaces per 2-bedroom unit; 2.5 spaces per 3+-bedroom unit; 1 space per every 4 units for guest parking.
Jordan Bluffs Subarea 4* (2017)	1.5 spaces per 1-bedroom unit; 1.75 spaces per 2-bedroom unit;

	2 spaces per 3+-bedroom unit; 1 space per every 4 units for guest parking.
Jordan Bluffs Subareas 1-3* (2019)	<ul><li>1.5 spaces per 1-bedroom unit;</li><li>1.75 spaces per 2-bedroom unit;</li><li>2 spaces per 3+-bedroom unit;</li><li>1 space per every 4 units for guest parking.</li></ul>
Main Street Form-Based Code (2020)	1/1 space min/max per 1-bedroom unit; 1/1.5 spaces min/max per 2-bedroom unit; 1/2 spaces min/max per 3+-bedroom unit.
Regional Commercial Residential Overlay (2016)	1 space per 1-bedroom unit; 2 spaces per 2-bedroom unit; 2.5 spaces per 3+-bedroom unit; 1 space per every 4 units for guest parking unless Planning Commission grants reduction based on shared parking opportunities.
Transit Oriented Development Overlay (2017)	1.25 spaces per 2-bed unit within 1/8 mile of transit station; 1.5 spaces per 2-bed unit within 1/8-1/4 mile of transit station; Determined by Planning Commission per 2-bed unit outside ½ mile of transit station; 1-bed units decrease by 0.25 spaces per unit; 3+-bed units increase by 0.25 spaces per unit; 1 space per every 4 units for guest parking.

Zones marked with an asterisk (\*) include a 20% reduction in minimum parking requirements for affordable housing projects restricted to 60% area median income (AMI).

Continuing with the example of the Bud Bailey Apartments, Table 2 shows the number of stalls the project would be required to provide if it were developed in each of these zones. Two calculations have been provided for the RM-25 zone: first using the current standard and second using the proposed reduction.

Table 1
Bud Bailey Parking Requirements

Zone	Required Stalls
(Year Created)	(Per Unit)
RM-25 (2001)	306 (2.25)
RM-25 with reduction (2001/2020)	252 (1.85)

RM-12 (2001)	306 (2.25)
Mixed Use (2001)	306 (2.25)
State Street (2001)	306 (2.25)
Transit Oriented Development (2001)	238* (1.75)
Bingham Junction/Riverwalk (2006)	Determined by Planning Commission.
Bingham Junction/Junction at Midvale (2007)	238* (1.75)
Bingham Junction/Silver Refinery (2013)	306 (2.25)
Jordan Bluffs Subarea 4 (2017)	225 (1.65)
Jordan Bluffs Subareas 1-3 (2019)	225 (1.65)
Main Street Form-Based Code (2020)	136 min / 204 max (1.0 / 1.5)
Regional Commercial Residential Overlay (2016)	284 (2.08)
Transit Oriented Development Overlay (2017)	238* (1.75)

(\*) Units assumed to be between 1/8-1/4 mile from transit station

Tables 1 and 2 show that the City has gradually reduced parking requirements in new zones over time. In addition to lower base requirements, the Jordan Bluffs zones (Subarea 4 and Subareas 1-3) both explicitly provide the same affordable housing reduction contemplated for the RM-25 zone. The proposed text amendment would copy the same reduction language currently in use in those zones. Because the per-unit calculation remains unchanged, the resulting minimum requirement would remain higher than is currently allowed in the Jordan Bluffs and Main Street Form-Based Code zones but would still allow for flexibility in design based on a lower expected parking demand.

### **HOUSING PLAN:**

Recognizing that high parking requirements result in more expensive units and limit opportunity for development/redevelopment, one of the goals adopted in the City's 2019 Housing Plan is to "Modernize Parking Regulations to Support Residential Development." The Housing Plan states that the cost to construct new parking stalls can range from \$5,000 to \$50,000 and is a direct contributor to housing affordability concerns.

To address this issue, the Plan recommends reducing parking requirements in transit-oriented development and other areas with good transportation links. The City's RM-25 zoning districts are in these areas, including State Street, Fort Union Boulevard, Union Park, and Main Street/700 West as shown on the attached map. Each of these corridors are, or connect directly to, larger transportation networks. They each also provide access to the primary bus routes and light rail corridors in the City, connecting residents to other parts of the community and beyond.

Providing an opportunity to reduce the up-front burden on affordable housing developments created by inflexible parking requirements will encourage development that achieves the City's overall goal to improve housing affordability and variety.

# STAFF RECOMMENDATION:

Because the proposal is supported by documented fact, consistent with other provisions in the City ordinance, and supported by the City's Housing Plan, Staff recommends forwarding a positive recommendation to the City Council to adopt the proposed text amendment to grant a 20% reduction in minimum parking requirements for affordable housing projects in the RM-25 zone.

# **RECOMMENDED MOTIONS:**

# **Motion #1 – Recommend Approval**

"I move that we forward a recommendation to the City Council to adopt the proposed text amendment to grant a 20% reduction in minimum parking requirements for affordable housing projects in the RM-25 zone."

# Motion #2 – Table

"I move that we table a decision on this proposed text amendment to address the following questions/comments:

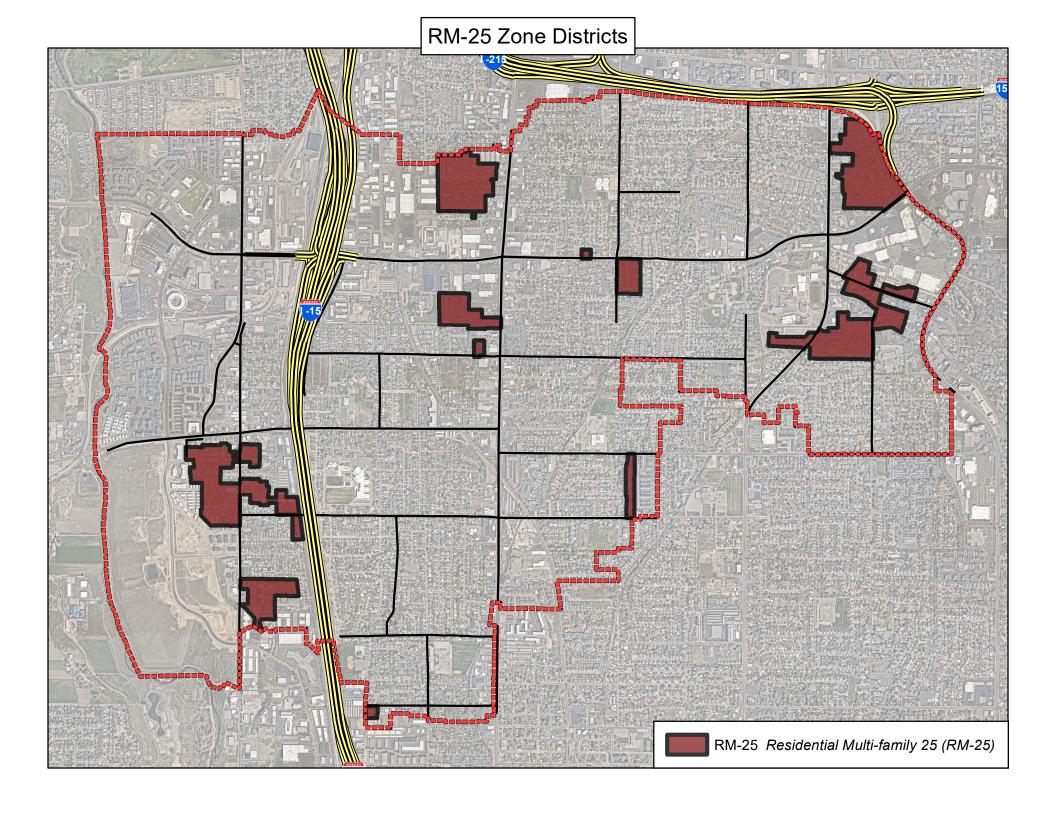
1. ... ,... ,... ,... ,... ,...

# **ATTACHMENTS:**

- Map of RM-25 Zone Areas
- Proposed Text Amendment

- Hales Engineering Parking StudySan Diego 2011 Affordable Housing Parking Study

**PUBLIC NOTICE:** □ **No** ☑ **Yes** 



# Chapter 17-7-4 MULTIFAMILY RESIDENTIAL—MEDIUM TO HIGH DENSITY ZONE (RM-25)

#### Sections: 17-7-4.1 Purpose. Use table. 17-7-4.2 17-7-4.3 Lot standards. 17-7-4.4 Development standards. 17-7-4.5 Architectural standards. 17-7-4.6 Landscaping. 17-7-4.7 Parking. 17-7-4.8 Accessory structures (unoccupied). 17-7-4.9 Master planned development. 17-7-4.10 Conditional use standards of review. 17-7-4.11 Home occupation standards. 17-7-4.12 Signs. 17-7-4.13 Related provisions.

# 17-7-4.1 Purpose.

[No changes in this section.]

### 17-7-4.2 Use table.

[No changes in this section.]

# 17-7-4.3 Lot standards.

[No changes in this section.]

# 17-7-4.4 Development standards.

[No changes in this section.]

# 17-7-4.5 Architectural standards.

[No changes in this section.]

# 17-7-4.6 Landscaping.

[No changes in this section.]

# 17-7-4.7 Parking.

An applicant shall propose on-site parking as follows.

# Table 17-7-4.7 Parking

Uses	Parking Requirement
Accessory Apartment	1 space
Accessory Structure— Occupied	1 space in addition to requirements for primary structure
Child Care Facility/Center	1 space per on-duty employee and 1 per 6 children
Duplex Structure	2 spaces per dwelling unit
Group Home	The greater of: 1 space per 2 bedrooms plus 1 space per employee per shift, or 2 per 3 employees per shift
Master Planned Development	As determined by planning commission, based on the proposed uses and their potential for shared parking
Multifamily Developments*	1.5 spaces per 1 bedroom unit; 2 spaces per 2 bedroom unit; 2.5 spaces per 3 bedroom unit and greater; plus 1 space per every 4 units for guest parking
Neighborhood Commercial	2 spaces per 1,000 s.f. of leasable area
Public and Quasi-Public Institution, Church and School; Public Utility; Municipal Facility	The greater of: 1 space per 5 seats, or 2 spaces per 3 employees, or 1 space per 1,000 s.f.

Uses	Parking Requirement
Senior Affordable Housing	Not less than 1 space per dwelling unit; plus not less than 0.3 spaces per dwelling unit for guest parking
Single Family	2 spaces per dwelling unit

<sup>\*</sup> The parking requirement for affordable units shall be reduced by twenty percent. Units eligible for this reduction must be units restricted to households making sixty percent of the area median income (AMI) or less and must be rent restricted at that level for not less than fifty years. This reduction does not apply to required guest parking. The applicant shall provide documentation assuring the affordable units.

A. All single family and duplex residential lots shall provide ...

[No additional changes in this section.]

# 17-7-4.8 Accessory structures (unoccupied).

[No changes in this section.]

# 17-7-4.9 Master planned development.

[No changes in this section.]

# 17-7-4.10 Conditional use standards of review.

[No changes in this section.]

# 17-7-4.11 Home occupation standards.

[No changes in this section.]

# 17-7-4.12 Signs.

[No changes in this section.]

# 17-7-4.13 Related provisions.

[No changes in this section.]



## **MEMORANDUM**

Date: May 26, 2020

To: Midvale City

From: Hales Engineering

**Subject:** Midvale Sunset Gardens Parking Study



UT20-1686

#### Introduction

This memorandum discusses the parking study completed for the proposed Sunset Gardens residential development located in Midvale, Utah. The study identifies the City parking supply rates and actual data collection at a similar development.

The proposed Sunset Gardens project is located south of 7200 South at the existing 380 East access in Midvale, Utah. A vicinity map of the project site is shown in Figure 1, and a full site plan is found in Appendix A.



Figure 1: Site vicinity map of the project in Midvale, Utah



## **Project Description**

The project will include 97 apartment units including 66 1-bedroom units, 23 2-bedroom units, and 8 3-bedroom units. Sunset Gardens is being developed by Housing Connect, which specializes in building affordable (LIHTC), subsidized, and market rate housing in cooperation with government entities. Sunset Gardens will have this same demographic of residents. A supply of 157 parking stalls is currently shown on the site plan.

#### Midvale City Parking Code

The Midvale City code specifies parking rates by zone. The project is located within the 7200 South Overlay Zone (720) in the City which follows multi-family zoning requirements in zone RM-25. The City parking rates are based on number of bedrooms and additional parking is required for guests (1 stall per 4 units). The parking supply required by the City is shown in Table 1. As shown, the City would require 190 parking stalls for this project, which equates to a parking rate of 1.96 stalls per unit. According to City staff, the project can receive a 20% reduction to the parking requirement if it includes affordable housing. Therefore, it is anticipated that the City will require 152 parking stalls with the 20% reduction.

Table 1: Required Parking - Midvale City

Land Use	Unit Count		Rate*	Stalls
1-bedroom multi-family	66	dwelling units	1.75	116
2-bedroom multi-family	23	dwelling units	2.25	52
3-bedroom multi-family	8	dwelling units	2.75	22
Total	97	dwelling units	1.96	190

Source: Midvale City Code 17-7-4.7
\*Rates include 1 stall per 4 units for guests.

#### **Data Collection**

The proposed project is unique and may not fit the same parking needs of a standard multi-family unit in Midvale City. Therefore, Hales Engineering collected actual parking data at a similar development called Bud Bailey Apartments, located at 3970 South Main Street in Millcreek. The Bud Bailey Apartments were also developed by Housing Connect and have a similar demographic to the proposed Sunset Gardens.

The Bud Bailey Apartments has 136 units, 135 of which are currently occupied, including 1 studio unit. A comparison of the unit types in Bud Baily versus Sunset Gardens is shown in Table 2. As shown, Sunset Gardens does not have any 4-bedroom units and a higher percentage of 1-bedroom units. This suggests that the parking demand at Sunset Gardens will likely be lower than that at Bud Bailey, as there will likely be less units with multiple vehicles.

Hales Engineering collected parking demand and supply data at Bud Bailey Apartments on Thursday, May 21, 2020 just after 12:00 a.m. (midnight). The Institute of Transportation Engineers (ITE) identifies the time between 12:00 a.m. and 4:00 a.m. as the peak parking demand time for residential units. Both on-site and adjacent on-street parking were counted as part of the parking demand for Bud Bailey. As shown in Table 3, the parking demand at Bud Bailey was observed to be 1.14 vehicles per unit, and the supply was observed to be 1.61 stalls per unit. Detailed count data is provided in Appendix B.

**Table 2: Unit Type Comparison** 

Landllos	Bud Bailey Unit Count %			Sunset Gardens		
Land Use				Unit Count	%	
Studio	1	dwelling units	0.7%	0	dwelling units	0.0%
1 Bedroom	43	dwelling units	31.6%	66	dwelling units	68.0%
2 Bedrooms	49	dwelling units	36.0%	23	dwelling units	23.7%
3 Bedrooms	28	dwelling units	20.6%	8	dwelling units	8.3%
4 Bedrooms	15	dwelling units	11.1%	0	dwelling units	0.0%
Total	136	dwelling units		97	dwelling units	

**Table 3: Bud Bailey Apartments Parking Data** 

Dwelling Units	Demand	Supply	
(DUs)	155 vehicles	218 stalls	
136 DUs	1.14 veh. / DU	1.61 stalls / DU	
135 occupied DUs	1.62 stalls / occ. DU		
Source: Hales Engineering, May 21, 2020			

Based on the observed parking rate of 1.14 vehicles per unit at Bud Bailey Apartments, it is anticipated that Sunset Gardens will experience a parking demand of approximately 111 vehicles. The Bud Bailey parking supply rate of 1.61 stalls per unit would equate to 157 stalls at Sunset Gardens.

#### Recommendation

To account for any variation in demographics and peaks in demand, Hales Engineering applied a 10% buffer to the anticipated parking demand of 111 vehicles to identify a minimum parking supply of 122 stalls. It is recommended that at least **122 parking stalls** be provided for the project. This recommendation is a conservative estimate that will account for variation in demographics and peaks in demand, knowing that parking demand per unit at Bud Bailey is likely higher than what Sunset Gardens will experience. Based on this analysis, it is anticipated that the reduced City parking requirement of 152 stalls will be sufficient and have excess stalls available.



## **Summary**

The following are the key findings and conclusions of this parking study:

- The project has affordable, subsidized, and market rate housing with 97 total units.
- City code requires that the project have 190 parking stalls based on standard multi-family rates. With an approved 20% reduction for affordable housing, the City would likely require 152 parking stalls.
- Peak parking data were collected at the Bud Bailey Apartments in Millcreek:
  - o A demand of 1.14 vehicles / unit and a supply of 1.61 stalls / unit were observed.
  - Based on the observed demand of 1.14 vehicles per unit and a 10% buffer, Sunset Gardens could have a parking supply of 122 stalls.
- In summary, it is recommended that **at least 122 stalls** be provided for the Sunset Gardens project to accommodate the anticipated demand.



#### STRATEGIES FOR MEETING PARKING DEMANDS FOR AFFORDABLE HOUSING DEVELOPMENTS

STRATEGY	City	Dezauc
Strategy	Сітү	DETAILS
	Los Angeles, CA	Up to 50% reduction in parking for affordable housing units
	San Leandro, CA	25% parking reduction for affordable housing units
	Santa Barbara, CA	1 space per dwelling unit for affordable housing parking maximum
Reduced Parking Minimum	Pasadena, CA	25% parking reduction for affordable housing units
for Affordable Housing Units	Boulder, CO	Reduction in parking minimum for affordable housing based on site
	Denver, CO	25% parking reduction for affordable housing units
	Eugene, OR	0.67 spaces per affordable housing habitable room or 3 spaces total for dwelling unit, whichever is greater based on total available units
Reduced Parking Minimum	Berkeley, CA	75% parking reduction for senior or disabled living facility
for Senior Housing	San Leandro, CA	50% parking reduction for senior or disabled living facility
	Los Angeles, CA	Reduced parking minimum to 1 parking space per unit, for a project located within 1,500 ft of transit and having less than 3 habitable rooms per unit
	Portland, OR	No parking minimums for sites within 500 ft of transit service that has less than 20-minute headways
Reduced Parking Minimum for Affordable Housing in Proximity to Transit	San Leandro, CA	Additional parking reductions for affordable housing and/or senior/disable living dwelling units near transit
Troumity to Hansit	Santa Clara, CA	25% parking reduction for affordable housing units for developments near transit stations, containing mixed uses, or participating in a TDM plan
	Seattle, WA	20% reduction in parking minimums if development is located within 80 ft of a transit station
Reduced Parking Minimum	Seattle, WA	Parking requirement reduced in urban areas
for Affordable Housing by Specific Location	Pasadena, CA	Alternative-parking requirement for all developments that contain affordable housing units located in Parking Benefit Districts
Parking Maximum for Affordable Housing	Seattle, WA	Parking maximum of 1 parking space per 2 affordable single-family dwelling units

#### MINIMUM REQUIRED PARKING SPACES PER UNIT FOR MULTI-FAMILY DEVELOPMENTS

WIINIWOW REQUIRED	I AKKING SP	ACES PER ONI	I FOR IVIOLII	-I AWILT DEV	ELOPIVIENTS			
City	Studio	AH Studio	1 BR	AH 1BR	2 BR	AH 2BR	3 BR	AH 3BR
Boulder, CO	1.0/DU	1.0/DU	1.0/DU	1.0/DU	1.0/DU	1.0/DU	1.5/DU	1.0/DU
Eugene, OR	1.0/DU	0.67 per AH habitable room	1.0/DU	0.67 per AH habitable room	1.5/DU	0.67 per AH habitable room or 3 spaces total for dwelling unit	1.5/DU	3 spaces tota for dwelling unit
Denver, CO	1.0/DU	0.8/DU	1.0/DU	0.8/DU	1.25/DU	1.0/DU	1.5/DU	1.0/DU
Long Beach, CA	1.0/DU	Based on District	1.5/DU	Based on District	2.0/DU	Based on District	2.0/DU	Based on District
Los Angeles, CA	1.0/DU	1.0/DU*	1.0/DU	1.0/DU*	1.5/DU	1.0/DU*	2.0/DU	1.5/DU*
Pasadena, CA	1.0/DU	1.0/DU	2.0/DU	1.0/DU	2.0/DU	2.0/DU	2.0/DU	2.0/DU
San Leandro, CA	1.25/DU	1.0/DU	1.25/DU	1.0/DU	1.25/DU	1.0/DU	1.5/DU	1.0/DU
Santa Barbara, CA	1.25/DU	1.0/DU	1.5/DU	1.0/DU	2.0/DU	1.0/DU	2.0/DU	1.0/DU
Santa Clara, CA	1.0/DU	0.75/DU*^	1.0/DU	1.0/DU*^	2.0/DU	1.5/DU*^	2.0/DU	1.5/DU*^
Seattle, WA	1.0/DU	Based off District	1.0/DU	Based off District	1.0/DU	Based off District	1.0/DU	Based off District

AH = Affordable Housing / \* = if near transit station / ^ = with TDM plan

#### **AFFORDABLE HOUSING PARKING STUDY**

# City of San Diego

# **AFFORDABLE HOUSING PARKING STUDY**





# **Fact Sheet #2: Understanding Parking Demands for Affordable Housing**

#### INTRODUCTION

To understand parking conditions at existing affordable housing developments, the City of San Diego surveyed residents of existing affordable housing developments about the number of vehicles available to each household, vehicle use, travel patterns, number of persons per household, and the demographic characteristics of the residents of each household. In addition, a profile of each housing complex was developed based upon neighborhood characteristics (land use and transit) and characteristics of each housing complex. The on-site and off-site parking conditions were also identified and analyzed. About 2,750 surveys were distributed to 34 affordable housing developments, with a 37% return rate. Of those returned, 875 surveys from 21 sites were analyzed. The results of the analysis provide a foundation for evaluating potential modifications to parking requirements for future affordable housing developments.

#### **KEY CONCEPTS**

To understand parking demand at affordable housing developments, the study sought to measure the number of cars, trucks, and motorcycles that are owned, leased, rented, or provided by employers for each housing unit. This measure is referred to as "household vehicle availability." The number of vehicles available to each household is important because it is roughly equal to the number of parking spaces that would be required. Additional parking needs for on-site staff and visitors were also analyzed as part of the study. Although household vehicle availability is an important measure of the needed number of parking spaces, other factors such as proximity to transit and neighborhood walkability were found to have an impact on parking demand and should be considered in making decisions about parking requirements. Environmental impacts and costs associated with providing the parking, the surrounding neighborhood, and policy goals are also important.

#### **CITY OF SAN DIEGO BASE PARKING REQUIREMENTS**

Type of Unit	Base Parking	Transit Area or Very Low Income	Parking Impact Zone
Single-Family Residences			
Detached single dwelling unit	2 per dwelling unit	na	na
Detached housing for senior citizens	1 per dwelling unit	na	na
Multi-Family Residences			
Studio up to 400 sf	1.25 per dwelling unit	1.0 per dwelling unit	1.5 per dwelling unit
1 bedroom / studio over 400 sf	1.5 per dwelling unit	1.25 per dwelling unit	1.75 per dwelling unit
2 bedrooms	2.0 per dwelling unit	1.75 per dwelling unit	2.25 per dwelling unit
3-4 bedrooms	2.25 per dwelling unit	2.0 per dwelling unit	2.5 per dwelling unit
5+ bedrooms	2.25 per dwelling unit	2.0 per dwelling unit	2.5 per dwelling unit
Rooming houses	1.0 per tenant	0.75 per tenant	1.0 per tenant
Boarder and lodger accommodations	1.0 per two boarders or lodgers	1.0 per two boarders or lodgers	1.0 per boarders or lodger in beach impact area
Residential care facility (6 or fewer persons)	1 per 3 beds or per permit	1 per 4 beds or per permit	1 per 3 beds or per permit
Transitional housing (6 or fewer persons)	1 per 3 beds or per permit	1 per 4 beds or per permit	1 per 3 beds or per permit
Residential accessory uses: retail sales	2.5 per 1,000 sf	2.5 per 1,000 sf	2.5 per 1,000 sf
Residential accessory uses: eating and drinking establishments	5 per 1,000 sf	5 per 1,000 sf	5 per 1,000 sf

Source: San Diego Municipal Code, Chapter 14, Article 2, Division 5

February 2011



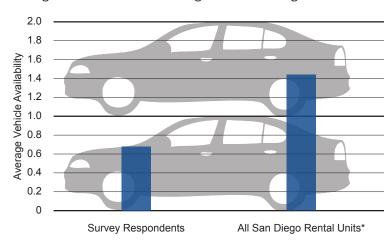
# **Results From Affordable Housing Resident Survey**

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#### **AVERAGE HOUSEHOLD VEHICLE AVAILABILITY**

On average, residents of affordable housing do not require as much parking as is typically required for rental housing in San Diego, which may justify the use of different parking requirements.

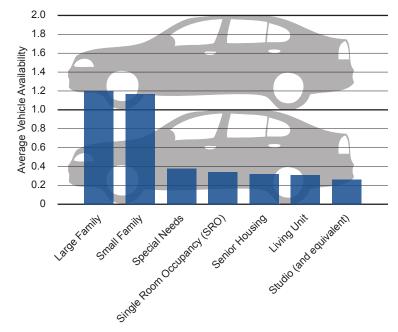
The results of the study show that the average level of household vehicle availability among survey respondents is almost half the average level for all rental housing units in San Diego.\*



<sup>\*</sup> Source: 2005-2009 U.S. Census American Community Survey

# AVERAGE VEHICLE AVAILABILITY BY HOUSING TYPE

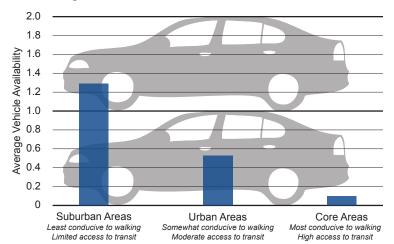
Large family and small family affordable housing have significantly higher average vehicle availability than all other housing types.



# AVERAGE VEHICLE AVAILABILITY BY LAND USE AND TRANSPORTATION CONTEXT

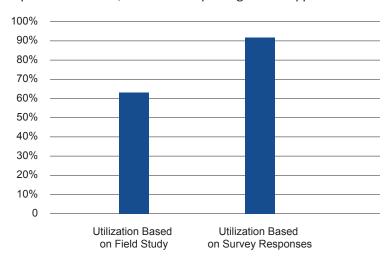
Neighborhood characteristics may influence vehicle ownership levels in affordable housing developments because people may not need cars if they can take transit or walk to destinations. The survey results showed that household vehicle availability is higher in areas that are less conducive to walking and have more limited access to transit.

As defined by a combined measure of the land use and transportation context, suburban areas have the highest mean vehicle availability and core areas have the lowest, with urban areas falling in the middle.



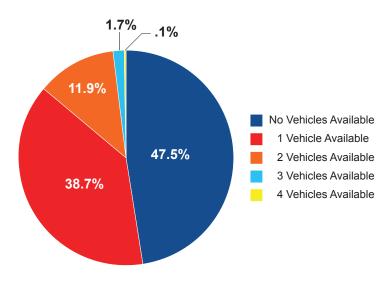
## PARKING UTILIZATION

Overall, most of the affordable housing developments surveyed have unused parking. On-site parking utilization data indicated parking was less utilized than the household survey responses indicated. This is likely because data were collected at one point in time and the survey was based on the residents' aggregate experience. Overall, this indicates parking is oversupplied.



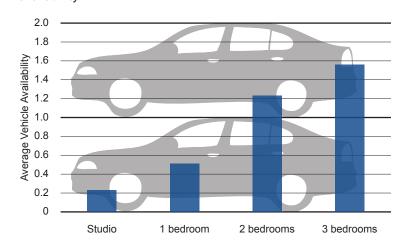
# DISTRIBUTION OF RESIDENTS' HOUSEHOLD VEHICLE AVAILABILITY

Almost half the households surveyed had no vehicle and 38.7% had only one vehicle. Only 13.7% of households had more than one vehicle.



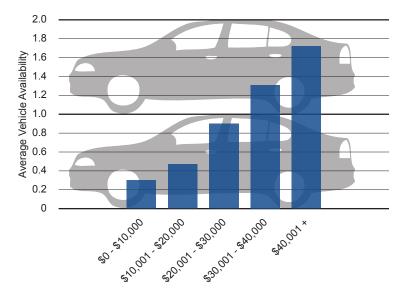
# AVERAGE VEHICLE AVAILABILITY BY UNIT SIZE

Larger housing units, measured by number of bedrooms, are likely to have more residents, more drivers, and higher average vehicle availability.



# AVERAGE VEHICLE AVAILABILITY BY HOUSEHOLD INCOME RANGE

Vehicle availability is higher in households with greater annual income.



# OTHER RESULTS

 Average vehicle availability decreases in affordable housing developments with a higher percentage of residents over the age of 65. However, this is not considered individually significant because a senior housing development is likely to have a lower number of bedrooms AND more residents over 65 years of age.

#### **POLICY CONSIDERATIONS**

- The interrelationship of factors affecting parking demand at affordable housing is important when making decisions (e.g., housing type, unit size, location, and walkability).
- Priority should be given to distinct, measurable factors that are typically evaluated in the project development review process (e.g., unit size or location).





# **Midvale City**

Department of Community Development Planning and Zoning Department

# Planning and Zoning Commission Staff Report

APPLICATION: SUNSET GARDENS MULTIFAMILY RESIDENTIAL

REDEVELOPMENT

LOCATION: 380 E Fort Union Blvd
APPLICANT: Sara Webb, EJ Architecture
FILE #: REZ/CUP/SPR-22-30-251-006

**REQUEST:** Rezone from SF-1/DO & 7200 S to RM-25/7200 S and

Conditional Use Permit/Preliminary Site Plan for 97-Unit

Affordable Multifamily Residential Development

**MEETING DATE:** July 8, 2020

**ZONING DESIGNATION:** Single Family Residential with Duplex and 7200 S

Overlays (SF-1/DO & 7200 S)

**AUTHOR:** Alex Murphy, Planning Director

APPLICABLE ORDINANCE(S): Midvale City Municipal Code Chapter 17-3-1 and 17-7-4

AGENDA #: 4

#### **SUMMARY:**

Sara Webb, EJ Architecture, is requesting approval of two requests (1) a rezone of 3.91 acres of property located at 380 E. Fort Union Blvd from Single Family Residential Zone with Duplex and 7200 South Overlays (SF-1/DO & 7200 S) to Multifamily Residential – Medium to High Density Zone with 7200 South Overlay (RM-25/7200 S) and (2) a Conditional Use Permit and Preliminary Site Plan for a 97-unit affordable multifamily residential project. The property currently contains 24 units in 12 duplexes. The proposed redevelopment would demolish the existing buildings and construct a new 3-story apartment building, increased parking lot, and redesigned community/amenity areas for residents.

This request will require the Planning Commission to act on two items: first on the Rezone and second on the Conditional Use Permit/Preliminary Site Plan. These items are reviewed individually in this report and recommended motions for each are provided at the end.

#### **REZONE**

Rezones are legislative decisions required whenever a change in designation on the City's Zoning Map is requested. Rezones are first heard in a public hearing by the Planning Commission, who respond with a recommendation to the City Council. The Council then hears the request in a second public hearing and decides to approve or deny the request. The Zoning Ordinance includes requirements for findings and procedures necessary to consider and adopt a rezone. The General Plan provides direction on the City's future land use goals and must be considered whenever a rezone request is made.

#### **ORDINANCE CONSIDERATIONS:**

Section 17-3-1 of the Midvale City Municipal Code requires the Planning Commission hold a public hearing and adopt a written recommendation to the City Council, advising the Council to approve, disapprove, or modify a request on all zoning map amendments. The Planning Commission may only recommend approval of a rezone application if it determines, in written findings, that the proposed rezoning is consistent with the policies and goals of the general plan and that the applicant has demonstrated the following:

- 1. The proposed rezoning is necessary either to comply with the general plan proposed land use map or to provide land for a community need that was not anticipated at the time of adoption of the general plan;
- 2. The existing zoning was either the result of a clerical error or a mistake of fact, or that it failed to take into account the constraints on development created by the natural characteristics of the land including, but not limited to, steep slopes, floodplain, unstable soils, and inadequate drainage; or
- 3. The land or its surrounding environs has changed or is changing to such a degree that it is in the public interest to encourage redevelopment of the area or to recognize the changed character of the area.

The discussion in the General Plan Considerations and the Conditional Use Permit/Preliminary Site Plan sections below address how the proposed rezoning is consistent with the 2016 Midvale City General Plan.

The subject property has been largely under the same zoning designation for nearly 40 years. In 1983, it was part of Salt Lake County's R-2-10H zone, a two-family zone allowing lots of 10,000 SF. Following annexation into the City, it retained the R-2-10 designation until the zoning ordinance was overhauled in 2001. Following the ordinance rewrite, it was converted to SF-1/DO, which is the City's current version of the old R-2-10 zone. The 7200 South Overlay was applied at that time with the intent of supporting future redevelopment along Fort Union Boulevard.

In the years since the designation was first applied, Fort Union Boulevard has changed dramatically. Prior to 1983, the development pattern in the area was largely single family residential with large lots or agricultural areas. Commercial development along the corridor was limited to State Street and the Union Park area. Since then, commercial and other higher intensity developments have begun expanding along the corridor and the street itself has been widened from 1 lane each way to 2-3 lanes plus turn lanes.

The one- and two-family housing developments originally anticipated by Salt Lake County no longer occur along Fort Union Blvd; instead, recent projects include new multitenant commercial development, expansion of existing restaurants and shopping centers, and multifamily residential development. The two-family zoning designation no longer supports the development pattern and now prevents the corridor from continuing along its natural progression of gradually increasing development intensity.

Recognizing that Fort Union Boulevard is now one of the busiest streets in the City, a finding that the land and its surround environs have changed is straightforward. Rezoning to allow higher intensity redevelopment of the area will encourage redevelopment of this property. It will

also allow the project to serve as a buffer between Fort Union and the nearby single-family residential neighborhoods, insulating them from the higher intensity along the corridor.

#### **GENERAL PLAN CONSIDERATIONS:**

The 2016 Midvale City General Plan locates the subject properties in the 7200 South Opportunity Area. Regarding Opportunity Areas, the General Plan states that:

"In Opportunity Areas, minor-to-major changes in current land uses are likely to occur due to market forces, increasing land values, and opportunities to optimize land uses to take advantage of transit and other public investments. Projects in Opportunity Areas are anticipated to be at higher levels of density than current land uses and should be carefully planned and designed to integrate into the fabric of the area and minimize impacts on adjacent and nearby existing land uses." (p. 46)

Additionally, the General Plan provides the following future land use goals for the 7200 South Opportunity Area:

- 1. Support new retail and office uses located west of 700 East.
- 2. Plan for bike ways to connect to the 7200 South TRAX station.
- 3. Develop urban design standards for new commercial development to create a distinct area character.
- 4. Continue to employ design and landscaping elements to buffer the effects of higher intensity uses on adjacent existing residential uses.

Staff believes the request satisfies the goals of Opportunity Areas generally and does not conflict with the specific goals of the 7200 South Opportunity Area. As discussed above, the Fort Union Blvd corridor has seen a dramatic shift in development patterns over time. New development has gradually replaced existing single- and two-family developments and this proposal is no different. The allowable density (25 units/acre) is consistent with what is allowed in at least 5 other projects along Fort Union Blvd, including the adjacent properties to the west (Apply Honey and Viansa Villas).

Further, the proposed RM-25 zone includes provisions to address proximity and impacts on adjacent property. Landscape and building setbacks are required to separate buildings in the RM-25 zone from nearby properties and concentrate buildings towards the street. Open space and other development standards serve to further minimize potential impacts on existing development. Finally, the subject property is only accessed from Fort Union Boulevard, which doesn't allow on-street parking and limits the potential for residents of the proposed development overflow into adjacent neighborhoods.

The proposed rezone is also consistent with the City's 2019 Housing Plan, adopted as an addendum to the General Plan. The Housing Plan proposes a variety of goals and policies developed to increase the affordability and variety of housing provided in the City. Goals and policies related to the requested rezone include:

- Strategically encourage density in neighborhoods of opportunity and
- Provide a financial incentive to improve homes.

Neighborhoods of opportunity are those that have access to jobs, open space, fresh food, public transportation, quality education, and neighborhood services. Fort Union Boulevard contains all of these amenities and needs, making it appropriate for a strategic increase in density.

The existing development on the subject property is aging and due for an upgrade. Maintaining the existing zone would see future development of the same type without reflecting the change in circumstances that has occurred since the property was originally developed in the 1980s. In addition, the current product style and unit count do not support a full-time property manager, an issue that would be resolved with a higher number of units. The additional units allowed by the proposed RM-25 zone would allow Housing Connect to increase the number of affordable units provided in the City, provide better amenities for the residents, and improve the overall quality of the project, all efforts that are consistent with the City's Housing Plan.

#### CONDITIONAL USE PERMIT/PRELIMINARY SITE PLAN

The analysis in this section assumes the rezone to RM-25 and text amendment authorizing a reduction in parking requirements for affordable housing projects are approved. If either item is not approved, a revised submittal meeting the applicable requirements will be required to proceed.

#### **ORDINANCE CONSIDERATIONS:**

The RM-25 zone allows multifamily residential developments under a conditional use permit, provided the Planning Commission concludes that the application fully mitigates all identified adverse impacts and complies with the following general and specific standards:

#### General Standards

- 1. The application complies with all applicable provisions of this title, State and Federal Law:
- 2. The structures associated with the use are compatible with surrounding structures in terms of use, scale, mass and circulation;
- 3. The use is not detrimental to the public health, safety and welfare;
- 4. The use is consistent with the Midvale City General Plan, as amended;
- 5. Traffic conditions are not adversely affected by the proposed use including the existence of or need for dedicated turn lanes, pedestrian access, and capacity of the existing streets;
- 6. Sufficient utility capacity;
- 7. Sufficient emergency vehicle access;
- 8. Location and design of off-street parking as well as compliance with off-street parking standards provided for in §17-7-1.8;
- 9. Fencing, screening, and landscaping to separate the use from adjoining uses and mitigate the potential for conflict in uses;
- 10. Compatibility of the proposed mass, bulk, design, orientation, and location of the structures on the site; including compatibility with buildings on adjoining lots and to the street;
- 11. Exterior lighting that complies with the lighting standards of the zone and is designed to minimize conflict and light trespass with surrounding uses; and

12. Within and adjoining the site, impacts on the acquirer, slope retention, and flood potential have been fully mitigated and the proposed structure is appropriate to the topography of the site.

### Specific Standards

- 1. Lot Standards
- 2. Development Standards
- 3. Architectural Standards
- 4. Landscaping
- 5. Parking
- 6. Conditional Use Standards of Review

The first General Standard serves as an umbrella requirement covering all Specific Standards. As part of this Report's analysis for the first General Standard, discussion on each Specific Standard is provided below:

#### Lot Standards

Lot standards includes lot area, width, frontage, depth, and coverage by buildings.

Lot area is required to be both 0.5 acre and 3000 SF for the first unit + 1690 SF per additional unit. Based on 97 units, this results in a minimum required lot size of 3.79 ac. The parcels involved include a total of 3.91 ac., so this requirement is satisfied.

Lot width and frontage for multifamily residential projects is required to be 30' per unit along the build-to line along Fort Union Blvd. No units are proposed along the first-floor build-to line, so this requirement is satisfied.

Lot depth is required to be 80' from Fort Union Blvd. At its shallowest, the subject lot is approximately 710' deep, satisfying this requirement.

Lot coverage by buildings is limited to 45% of total lot area. Total building coverage proposed is 17.25%, satisfying this requirement.

The subject property is currently composed of two lots, which will need to be consolidated prior to final approval. Staff recommends including this requirement as a condition of approval.

### • Development Standards

Development standards includes setbacks, build-to line, height, proximity between buildings, and outdoor lighting standards.

Setbacks for the project are as follows:

Front: 25' Side: 10' Rear: 20'

The front setback also serves as a build-to line, requiring at least 50% of the front elevation to be built within 3' of the setback. The proposed building is at the 25' setback line and includes an open patio, which can project into the front setback up to 8'. Side and rear yard setbacks have been satisfied along the remaining property boundaries. Rear yards are limited to no more than 40% impervious surfaces, which does not appear to be addressed by this proposal. Staff recommends requiring the design be revised or a variance to this requirement be obtained as part of the final site plan review process.

Overall building height is limited to 4 stories. When within 50' of a single-family residential district, as is the case along the north boundary lines, maximum height is reduced to 35' to the midpoint of a sloped roof or 30' to the cornice of a flat roof. The proposed building is 3 stories and 36'-10" tall as proposed. It is not located within 50' of a single-family residential district and satisfies this requirement.

Only one building is proposed, so the building separation requirement is not applicable.

No outdoor lighting plan has been provided. Staff recommends requiring submission of this plan as part of the Final Site Plan application.

#### Architectural Standards

Architectural standards include wall materials, openings, fence requirements, and screening requirements.

Exterior finishes are required to be traditional, time- and weather-tested techniques and limited to no more than three materials. The project proposes to use brick, lap siding, and wood siding as primary exterior elevation materials, satisfying this requirement.

Entry openings are required and proposed to face the front yard.

Few details are available on proposed fencing. Staff recommends requiring the applicant provide a detailed fencing plan as part of the Final Site Plan application. Staff will verify all fencing meets height requirements as part of that review.

Trash collection and recycling areas and exterior equipment is required to be screened from view so that they are not visible from public streets or adjacent properties. Trash is proposed to be collected and serviced within the building. Other exterior equipment will need to be screened from view and can be verified as part of the Final Site Plan application.

#### Landscaping

Landscaping requirements include required area, materials, and documentation and design requirements.

Multifamily residential uses are required to provide at least 40% of the lot area as active, improved open space. This includes amenity areas, landscaping, sidewalks, etc. Based on a lot area of 3.91 ac., calculation results in a requirement of 68,128 SF (1.564 ac.) in active,

improved open space. The proposal includes 74,721 SF of open space, exceeding this requirement.

While adequate for the preliminary site plan review, the submitted landscape plan package will need to include additional information as part of the final site plan. Staff recommends including this requirement as a condition of approval.

### Parking

The number of required parking spaces is based on bedroom count per unit and ranges from 1.5 spaces per 1-bedroom to 2.5 spaces per unit with 3 or more bedrooms. All multifamily projects are required to provide 1 additional parking space per 4 units for guest use. Using these calculations, the required number of parking is determined in Table 1 below:

Table 1
Required Parking Calculation

Unit Type	Count	Calculation	Stalls Required
1 bed	66	1.2 stalls/unit*	79.2
2 bed	23	1.6 stalls/unit*	36.8
3+ bed	8	2.0 stalls/unit*	16
Guest	97	0.25 stalls/unit	24.25
		REQUIRED	157¹
		PROVIDED	157

<sup>(\*)</sup> includes 20% reduction for affordable housing projects

As Table 1 shows, the current proposal satisfies the parking requirement. Staff recommends including a condition of approval requiring documentation the AMI and rent restrictions required for affordable housing parking reductions are provided prior to the first Certificate of Occupancy for the project.

The parking layout proposes to allow temporary closure of the southern portion of the parking area to allow two parking flex spaces for sport court and other amenity use. The zoning ordinance does not require all required stalls always be available for use. To provide additional amenities for the project, Staff recommends allowing the parking flex spaces to remain as-is with a change in the bollard and basketball standard location to prevent interference with parking spaces. The Property Manager will be responsible for ensuring these parking areas remain open when needed by residents.

#### Conditional Use Standards of Review

In addition to the requirements described above, multifamily residential projects are also required to provide the following:

o Pedestrian connections, i.e., sidewalks and trails, which link dwelling units with open space and with existing abutting public trails and

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<sup>&</sup>lt;sup>1</sup> Rounded up from 156.25.

o No less than one thousand square feet of recreational amenities, as determined by project size.

Sidewalks are provided throughout the project, linking the building to open space, amenities, and the public sidewalk along Fort Union Boulevard. An opportunity to connect to a future canal trail has also been provided, which can be realized if/when the City has a public path installed along the canal.

Proposed amenities include a playground, sport courts in the parking lot, an unstructured play area, BBQ area, and other park-like amenities. The total area dedicated to improved amenities exceeds the required 1000 SF. Staff recommends requiring details on the proposed amenities be included with the Final Site Plan.

Compliance with Title 17 of the Midvale City Municipal Code will require revisions to the site plan, as indicated throughout this Report. Once those items are addressed, no other conflicts with Title 17 of the Midvale City Municipal Code or State and Federal Law have been identified that are not addressed elsewhere in this report.

The provisions of the RM-25 Zone are written to ensure compatibility between proposed and existing structures in terms of use, scale, mass, design, and orientation. No compatibility issues have been identified. No adverse impacts to the public health, safety, and welfare have been identified that are not addressed elsewhere in this Report. Project compliance with the General Plan is discussed below.

The Fire Marshal has reviewed the preliminary site plan and identified minor concerns regarding emergency vehicle access, including access width, turn radii, and fire lane proximity to the building. Staff recommends requiring these items be addressed as part of the Final Site Plan.

Parking requirements are described previously within this Report.

No fencing details have been provided. The Planning Commission may wish to impose a specific fencing style around the exterior property boundary as a condition of approval. Beyond the requirements regarding setbacks, screening mechanical equipment, and other screening improvement recommendations, no other separation requirements apply.

No lighting information has been provided. Staff recommends requiring a Lighting Plan be submitted with the Final Site Plan application to address lighting standards.

The City Engineer has reviewed the project regarding internal circulation, external access, utility requirements, impacts on the aquifer, slope retention, flood potential, and site topography. He approved the plans with minor issues to address as part of the Final Site Plan application.

The project is adjacent to the Jordan & Salt Lake City Canal. A request for comments was sent to the Salt Lake City Public Utilities Department but no response has been received yet. The project does not propose to impact the canal, so Staff recommends requiring a general condition to comply with Salt Lake City Public Utilities requirements for any improvements along the canal.

#### **GENERAL PLAN CONSIDERATIONS:**

As indicated in the Rezone section above, the General Plan recognizes the Fort Union Blvd corridor as an Opportunity Area and expects to see significant changes in the development pattern as a result. The proposed project does not represent a dramatic departure from the norm and is consistent with other projects that have been approved in the corridor.

The project is further supported by the City's 2019 Housing Plan, as discussed above in the Rezone section. It provides strategically located density in a neighborhood of opportunity and encourages reinvestment in the property, benefiting residents and the community.

#### **STAFF RECOMMENDATIONS:**

Staff supports the request for a rezone and recommends the Planning Commission forward a positive recommendation to the City Council with the findings below.

## **Findings**:

- 1. The proposed rezoning is consistent with the goals of the 2016 Midvale City General Plan, including 2019 Housing Plan, and
- 2. The land and its surrounding environs have changed to such a degree that it is in the public interest to encourage redevelopment of the area and recognize the changed character of the area.

Staff also supports the request for a conditional use permit and preliminary site plan and recommends the Planning Commission approve the request with the following findings and conditions of approval.

#### Findings:

1. With the conditions include in this approval, the proposed conditional use permit and preliminary site plan complies with the development standards and requirements of the RM-25 zone.

#### **Conditions of Approval:**

- 1. This approval is contingent upon the City Council approving the rezone request for the subject property to RM-25 and the text amendment granting a 20% reduction in parking requirements for affordable housing projects.
- 2. The applicant shall prepare and submit a Final Site Plan application to be reviewed and approved by the City Engineer, Fire Marshal, and City Staff. The Final Site Plan application shall include the following:
  - a. Those changes necessary to comply with the City Engineer, Fire Marshal, and Salt Lake City Public Utilities requirements;
  - b. Details addressing the rear yard impervious surface requirement. If the design cannot satisfy this requirement, a redesign of the rear yard or a variance to the requirement shall be required prior to Final Site Plan approval;
  - c. A Lighting Plan including those items required by § 17-7-4.4(F);

- d. A detailed Fencing Plan including location, height, and material;
- e. Screening of all exterior mechanical and utility equipment;
- f. A Landscape Plan including those items required by § 17-7-4.6(B)(5);
- g. Relocation of the bollards and basketball standard out of parking stalls in the southern parking area.
- h. Details on proposed amenities; and
- i. Any other items required by Staff to complete review of the Final Site Plan application and move the project towards final approval.
- 3. Prior to issuance of the first building permit for the project, all lot within the project area shall be consolidated into a single parcel.
- 4. The applicant shall comply with all requirements of the City Engineer, Fire Marshal, and Building Official.
- 5. All signage on the property shall comply with the requirements of the RM-25 zone and sign permits shall be obtained prior to installation of any signage.
- 6. Temporary closures of the southern parking area to allow use of the proposed sport court and other amenities is permitted, provided the parking area remains open to vehicles when required for resident use.
- 7. Prior to the first Certificate of Occupancy for the project, the applicant shall provide evidence the AMI and rent restrictions required for the affordable housing parking reduction are in place.

The Planning Commission will need to make two motions on this request: first for the Rezone and second for the Conditional Use Permit/Preliminary Site Plan.

#### **RECOMMENDED MOTIONS:**

## **Motion #1a – Approve Rezone**

"I move that we forward a recommendation to the Midvale City Council to approve rezoning of 380 East Fort Union Boulevard from Single Family Residential with Duplex and 7200 South Overlays to the RM-25 Zone with 7200 South Overlay based on the following findings:

- 1. The proposed rezoning is consistent with the goals of the 2016 Midvale City General Plan, including 2019 Housing Plan, and
- 2. The land and its surrounding environs have changed to such a degree that it is in the public interest to encourage redevelopment of the area and recognize the changed character of the area."

#### Motion #1b – Approve Conditional Use Permit/Preliminary Site Plan

"Regarding the application for a Conditional Use Permit and Preliminary Site Plan for a 97unit multifamily residential project at 380 East Fort Union Boulevard, I move that we adopt the findings and conditions of approval presented in the Staff Report."

#### Motion #1c – Approve Conditional Use Permit/Preliminary Site Plan with Amendments

"Regarding the application for a Conditional Use Permit and Preliminary Site Plan for a 97unit multifamily residential project at 380 East Fort Union Boulevard, I move that we adopt the findings and conditions of approval presented in the Staff Report with the following amendments:

1. ... 2. ..."

#### Motion #2 – Table

"I move that we table a decision on the requested rezone and conditional use permit/preliminary site plan and direct the applicant to address the following questions/concerns:

1. ... 2. ..."

#### **ADJACENT LAND USES:**

North: SF-2; SF-1/DO&7200 S | Single-Family Detached; Master Planned Development (72<sup>nd</sup> Street Villas)

South: SF-1/DO | Single-Family Detached

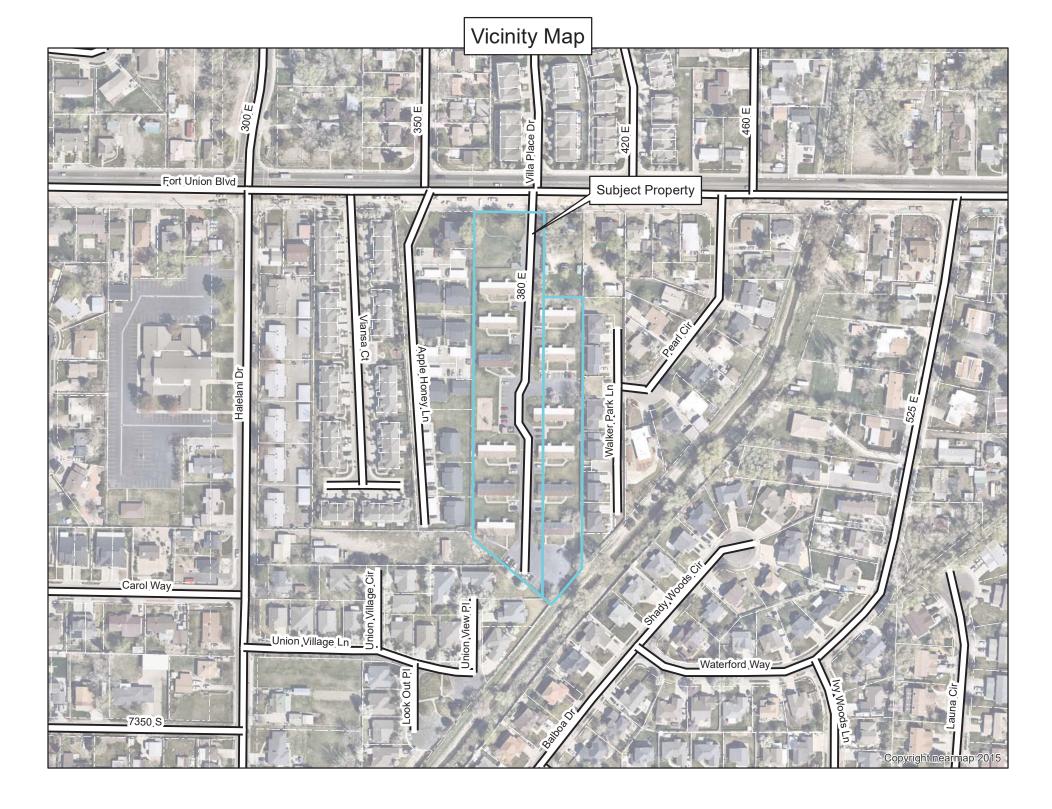
**East:** SF-1/DO; SF-1/DO&7200 S | Single-Family Detached; Master Planned Development (Walker Park Lane)

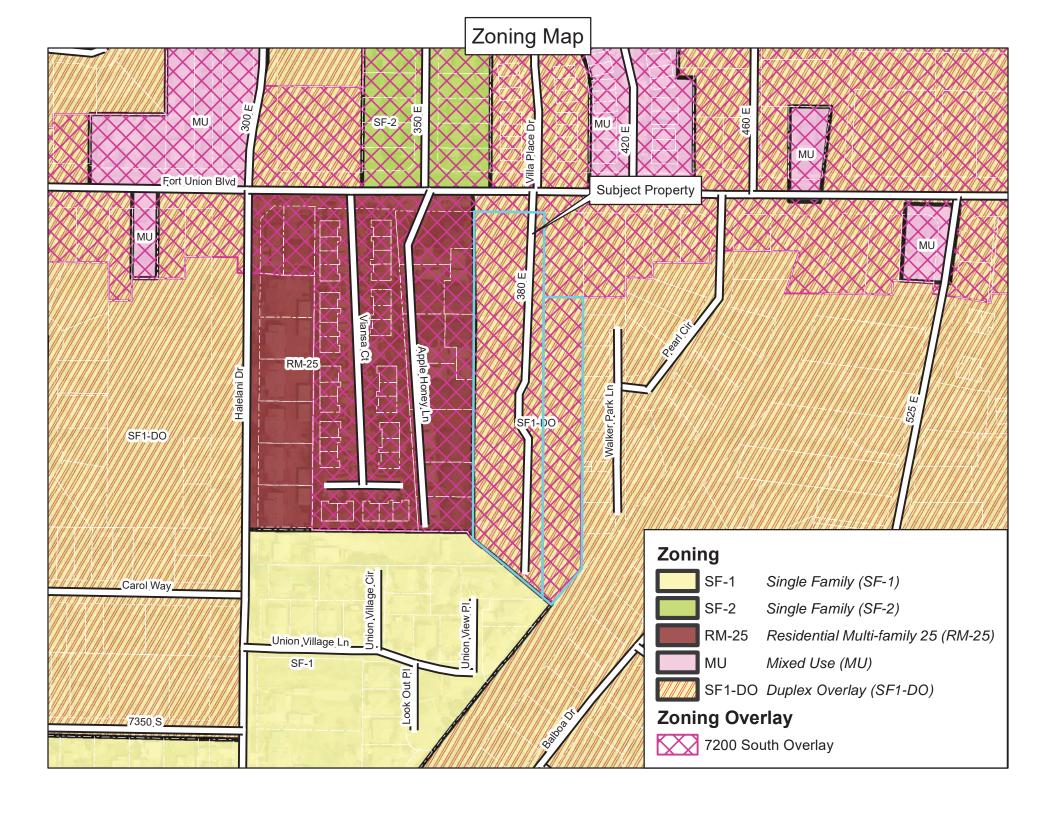
**West:** RM-25/7200 S | Multi-Family Residential

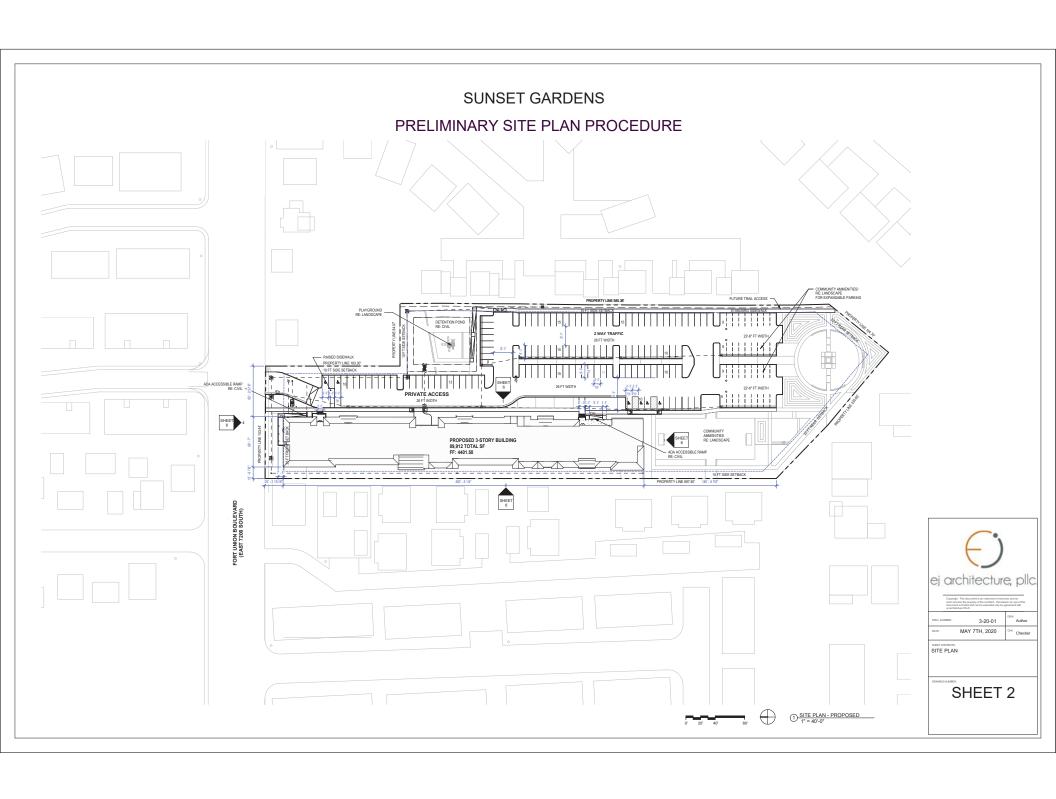
#### **ATTACHMENTS:**

- Vicinity Map
- Zoning Map
- Site Plan
- Landscape Plan
- Elevations
- First Floor Plan
- Traffic Impact Study Executive Summary

**PUBLIC NOTICE:** □ No ☑ Yes

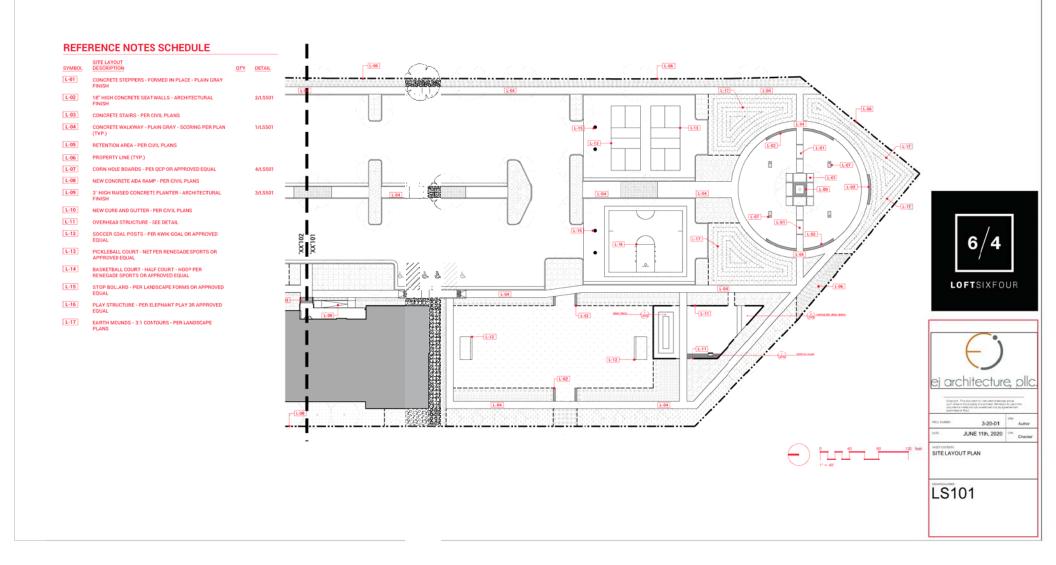






### SUNSET GARDENS

## PRELIMINARY SITE PLAN PROCEDURE

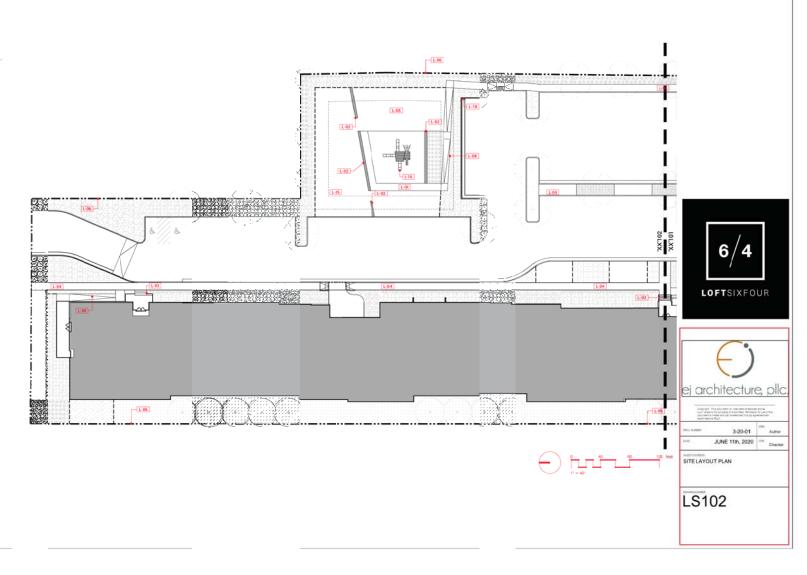


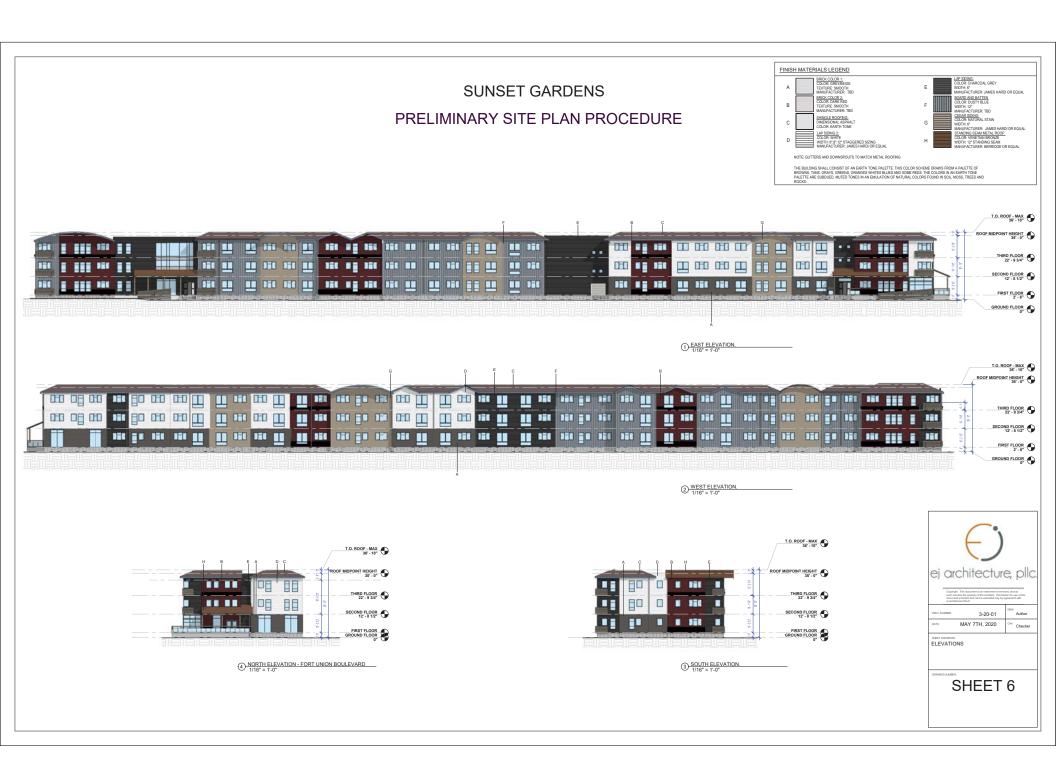
# SUNSET GARDENS

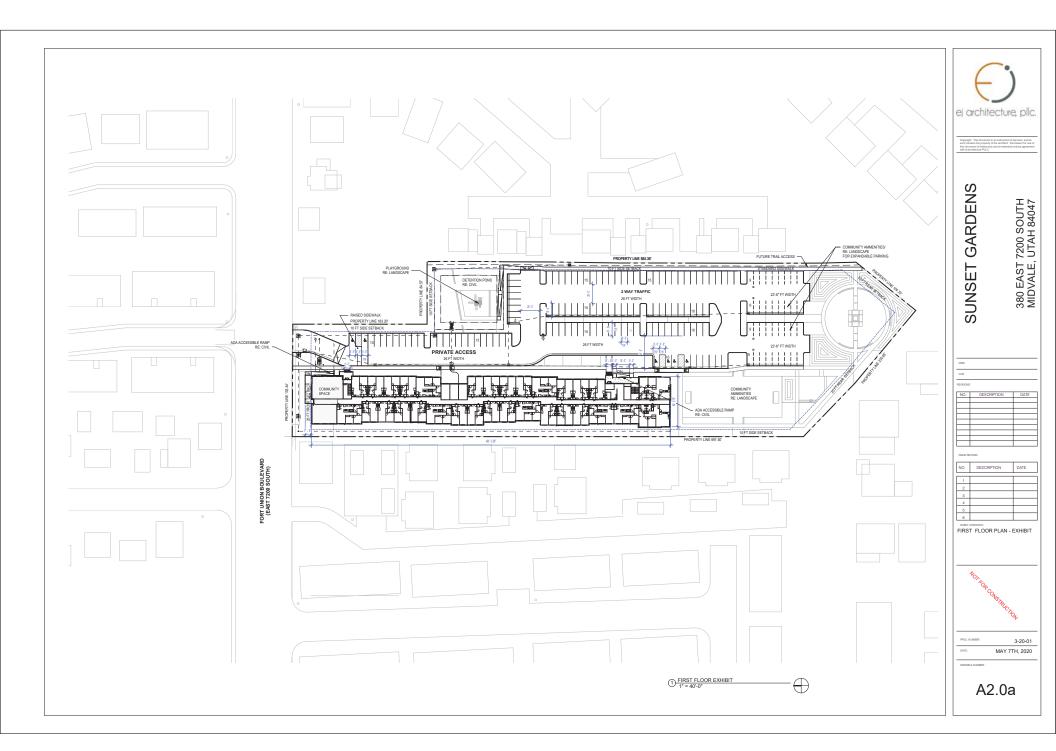
## PRELIMINARY SITE PLAN PROCEDURE

#### REFERENCE NOTES SCHEDULE

SYMBOL	SITE LAYOUT DESCRIPTION	QTY	DETAIL
L-01	CONCRETE STEPPERS - FORMED IN PLACE - PLAIN GRAY FINISH		
L-02	18" HIGH CONCRETE SEAT WALLS - ARCHITECTURAL FINISH		2/LS501
L-03	CONCRETE STAIRS - PER CIVIL PLANS		
L-04	CONCRETE WALKWAY - PLAIN GRAY - SCORING PER PLAN (TYP.)		1/LS501
L-05	RETENTION AREA - PER CIVIL PLANS		
L-06	PROPERTY LINE (TYP.)		
L-07	CORN HOLE BOARDS -PER QCP OR APPROVED EQUAL		4/LS501
L-08	NEW CONCRETE ADA RAMP - PER CIVIL PLANS		
L-09	3" HIGH RAISED CONCRETE PLANTER - ARCHITECTURAL FINISH		3/LS501
L-10	NEW CURB AND GUTTER - PER CIVIL PLANS		
L-11	OVERHEAD STRUCTURE - SEE DETAIL		
L-12	SOCCER GOAL POSTS - PER KWIK GOAL OR APPROVED EQUAL		
L-13	PICKLEBALL COURT - NET PER RENEGADE SPORTS OR APPROVED EQUAL		
L-14	BASKETBALL COURT - HALF COURT - HOOP PER RENEGADE SPORTS OR APPROVED EQUAL		
L-15	STOP BOLLARD - PER (ANDSCAPE FORMS OR APPROVED EQUAL)		
L-16	PLAY STRUCTURE - PER ELEPHANT PLAY OR APPROVED EQUAL		
L-17	EARTH MOUNDS - 3:1 00NTOURS - PER LANDSCAPE PLANS		









#### **EXECUTIVE SUMMARY**

This study addresses the traffic impacts associated with the proposed Sunset Gardens development located in Midvale, Utah. The Sunset Gardens project is located on the south side of 7200 South at 380 East.

Included within the analyses for this study are the traffic operations and recommended mitigation measures for existing conditions and plus project conditions (conditions after development of the proposed project) at key intersections and roadways near the site. The evening peak hour level of service (LOS) was computed for each study intersection. The results of this analysis are shown in Table ES-1.

TABLE ES-1 LOS Analysis - Evening Peak Hour Midvale Sunset Gardens TIS				
Level of Service (Sec/Veh) <sup>1</sup>				
Intersection	Existing (2020)			
	Background	Plus Project		
300 East / 7200 South	A (9.3)	A (9.0)		
380 East & 390 East / 7200 South	c (15.1) / NBL	c (16.9) / NBL		

Intersection LOS and delay (seconds/vehicle) values represent the overall intersection average for roundabout, signalized, all-way stop-controlled intersections and the worst movement for all other unsignalized intersections. Uppercase LOS used for signalized, roundabout, and all-way stop-controlled intersections. Lowercase LOS used for one-way & two-way stop-controlled intersections.
 Source: Hales Engineering, May 2020

#### SUMMARY OF KEY FINDINGS/RECOMMENDATIONS

The following is a summary of key findings and recommendations:

- Traffic counts were adjusted due to COVID-19 pandemic traffic conditions. The traffic counts at the project site and the comparable Bud Bailey site were increased based on nearby UDOT automatic traffic data to represent pre-COVID-19 conditions.
- All study intersections are currently operating at an acceptable LOS during the evening peak hour in existing (2020) background conditions.
- The development will consist of 97 affordable multi-family units.
  - Based on data collected at Bud Bailey Apartments in Millcreek, a similar development, it is anticipated that the project will generate 26 morning peak hour trips and 68 evening peak hour trips.
- All study intersections are anticipated to operate at an acceptable LOS during the evening peak hour with project traffic added.
  - o Note: The reduced delay in plus project conditions is due to increased eastbound and westbound through traffic, which have low average delays.



# **Midvale City**

# Department of Community Development Planning and Zoning Department

Author: Jana Ward, Planner I

APPLICATION NUMBER	APPLICABLE ORDINANCE(S)	APPLICANT/PROPERTY OWNER
CUP 22-30-106-019; 22-30-106-020; 22-30-106- 021; 22-30-127-006	§17-7-1 & Title 16	Ridgeway Construction
MEETING DATE	ITEM TYPE	PROPERTY ADDRESS/LOCATION
July 8, 2020	Public Hearing	127-149 E 7100 S

#### SUMMARY OF REQUEST

The applicant is requesting approval of a Preliminary Subdivision for a 16-lot subdivision located at 127-149 E 7100 S. A Small Scale Master Plan for this project was approved by the Planning Commission on May 13, 2020. The Preliminary Subdivision was also approved, but is not valid because the Plat was not presented as part of the packet or the presentation.

EXISTING ZONING	EXISTING LAND USE	SURROUNDING LAND USE	SIZE OF PROPERTY
SF-1/DO	Single Family	Single Family	1.2 acres

#### STAFF RECOMMENDATION

APPROVE

APPROVE WITH CONDITIONS

TABLE

DENY



# **Midvale City**

Department of Community Development Planning and Zoning

# **Planning and Zoning Commission Staff Report**

APPLICATION: 7100 S - PEAK VIEW FLATS

**LOCATION:** 127-149 E 7100 S

**APPLICANT:** Ridgway Construction - Chris Knapp SUB - 22-30-106-019; 22-30-106-020;

22-30-106-021; 22-30-127-006

REQUEST: PRELIMINARY SUBDIVISION

**MEETING DATE:** July 8, 2020

**ZONING DESIGNATION:** Single Family Residential and Duplex Overlay (SF-1/DO)

**AUTHOR:** Jana Ward, Planner I

**APPLICABLE ORDINANCE(S):** Midvale Municipal Code Title 16 & Chapter 17-7-1

**AGENDA** #: 5

#### **SUMMARY:**

Chris Knapp, representing Ridgeway Construction, is requesting approval of a Preliminary Subdivision for 16 lots at 127-149 E 7100 S. A Small Scale Master Plan for this project was approved by the Planning Commission on May 13, 2020. The Preliminary Subdivision was also approved but is not valid because the Plat was not presented as part of the packet or the presentation and a new action by the Planning Commission on the request is needed.

The property is approximately 1.2 acres and is currently four separate parcels, each with an existing single-family home. It is the intent of the applicant to demolish the existing homes, along with all accessory structures.

The property is zoned Single Family Residential with Duplex Overlay (SF-1/DO) and is surrounded by other property in the SF-1/DO zone developed with single family residential dwellings, twin homes/duplexes, and another master planned development.

#### **ORDINANCE CONSIDERATIONS:**

#### **Subdivision:**

The proposed subdivision includes 16 residential lots plus common area and is subject to Midvale City Municipal Code Title 16 (Subdivisions) and Chapter 17-7-1 (Single Family Residential [SF-1] Zone). With the exceptions listed below, the proposed subdivision complies with the design standard requirements of Title 16 Subdivisions. The lots have been verified to conform with the SF-1 zone requirements under the Master Planned Development provisions.

The proposed street meets private street standards. The existing structures conflict with future lot lines and will need to be removed prior to the plat being recorded.

- 1. Section 16.04.040(A)(3) requires that 2"-caliper deciduous street trees be planted with any new subdivision at a rate of one tree for every 30 feet of frontage. This requirement will apply to the new private road also. Based on this requirement, nine (9) deciduous street trees are required along 7100 South, and two (2) trees on each side of the access road. Trees must be planted or guaranteed by a cash bond at the time new units receive the Certificates of Occupancy. Staff recommends including this requirement as condition of approval.
- 2. Section 16.04.040(F) requires that duty to serve letters from the water and sewer providers (Midvale City and Midvalley Improvement District, respectively) be provided and courtesy notices be sent regarding utility easements to Dominion Energy, Rocky Mountain Power, Xfinity, Utopia, and CenturyLink prior to final plat approval. Staff recommends including this requirement as a condition of approval.

The applicant's proposal was sent to the City Engineer and Unified Fire Authority for review and comment. Both approved the preliminary plat with conditions to be addressed on the final plat.

#### STAFF RECOMMENDATION:

Based on compliance with the requirements of Title 16 and Chapter 17-7-1 of the Midvale City Municipal Code demonstrated in the application or addressed by conditions of approval, Planning Staff recommends approving the Preliminary Subdivision for the 16-lot subdivision located at 127-149 E 7100 S with the following findings and conditions of approval:

## **Findings:**

1. With the conditions included in this approval, the proposed Preliminary Subdivision complies with the development standards and requirements of the Single Family with Duplex Overlay Zone (SF-1/DO), and Title 16.

## **Conditions of approval:**

- 1. The applicant shall prepare a final subdivision plat to be reviewed and approved by the City Engineer, Fire Marshal and City Council. Prior to final subdivision plat approval, the applicant shall obtain final site plan approval for the master planned development. The Final Subdivision shall include the following:
  - a. A minimum of nine (9) street trees are required along 7100 South, and two trees on either side of the new private road. These trees shall be planted or be guaranteed by a cash bond prior to the first certificate of occupancy being issued for a unit.
  - b. The applicant shall provide evidence that courtesy notices has been sent to Dominion Energy, Rocky Mountain Power, Xfinity, Utopia, and Century Link regarding the utility easements on the subdivision plat with the Final Subdivision Plat application.

- 2. Prior to recording the Final Subdivision Plat, the applicant shall:
  - a. Obtain duty to serve letters for water and sewer service.
  - b. Remove of all the existing structures.

#### RECOMMENDED MOTIONS

### **Motion #1 – Approval**

"I move that we forward a positive recommendation to the Midvale City Council for approval of the Preliminary Subdivision at 127-149 E 7100 S with the findings and conditions of approval presented in the Staff Report."

#### Motion #2 – Approval with Changes

"I move that we forward a positive recommendation to the Midvale City Council for approval of the Preliminary Subdivision at 127-149 E 7100 S with the findings and conditions of approval presented in the Staff Report with the following amendments."

- 1. ... 2. ..."
- Motion #3 Table

"I move that we table a decision on this application to address the following questions/comments:

1. ... 2. ... "

#### **ADJACENT LAND USES:**

North: SF-1/DO | Single-family residential | South: SF-1/DO | Single-family residential | Granstone 2 MPD |

**West:** SF-1/DO | Single-family residential

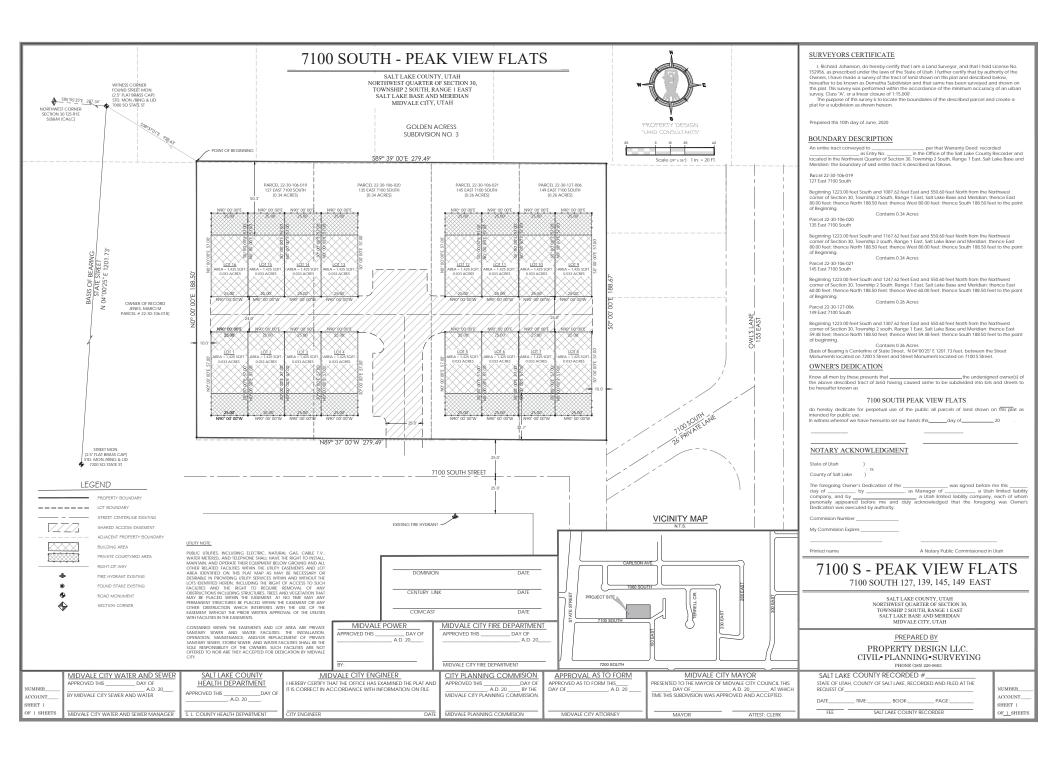
#### **ATTACHMENTS:**

- Vicinity Map
- Subdivision Plat

**PUBLIC NOTICE:** □ No ☑ Yes

# **VICINITY MAP**







# **Midvale City**

# Department of Community Development Planning and Zoning Department

Author: Jason Binks, Senior Planner

APPLICATION NUMBER	APPLICATION NUMBER APPLICABLE ORDINANCE(S)	
MPD/SUB – 22-19-477-016	Title 16 and Chapter 17-7-2	Brad Reynolds Construction
MEETING DATE	ITEM TYPE	PROPERTY ADDRESS/LOCATION
July 8, 2020	Public Hearing	6790 South 700 East

#### SUMMARY OF REQUEST

The applicant, Brad Reynolds Construction, is requesting approval for a Conditional Use Permit, a Small Scale Master Plan, a Preliminary Site Plan, and a recommendation for an approval of a Preliminary Subdivision Plat at 6790 South 700. The development is on 1.2 acres and is proposing 17 residential units.

EXISTING ZONING	EXISTING LAND USE	SURROUNDING LAND USE	SIZE OF PROPERTY
Single Family Residential with Duplex Overlay	Residential	Single Family Detached Dwellings	1.2 acres

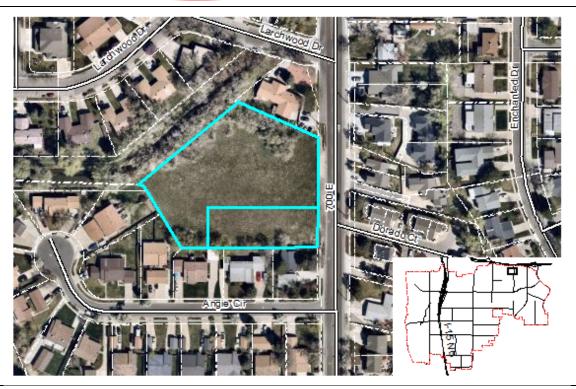
#### STAFF RECOMMENDATION

APPROVE



TABLE

DENY



# **Midvale City**

Department of Community Development Planning and Zoning Department

# **Planning and Zoning Commission Staff Report**

APPLICATION: MEADOWS ON 7<sup>TH</sup> MASTER PLANNED

**DEVELOPMENT / PRELIMINARY SUBDIVISION** 

**LOCATION:** 6790 South 700 East

**APPLICANT:** Brad Reynolds Construction

**FILE #:** MPD/SUB – 22-19-477-016 and -005

**REQUEST:** Conditional Use Permit / Small Scale Master Plan /

Preliminary Site Plan / Preliminary Subdivision Plat

recommendation for a 17-unit Master Planned

Development

MEETING DATE: July 8, 2020

**ZONING DESIGNATION:** Single Family Residential Zone with Duplex Overlay (SF-

1/DO)

**AUTHOR:** Jason Binks, Senior Planner

**APPLICABLE ORDINANCE(S):** Midvale City Municipal Code Title 16; Chapter 17-7-1.

AGENDA #: 6

#### **SUMMARY:**

The applicant, Ryan Reynolds representing Brad Reynolds Construction, requests approval of a conditional use permit, small scale master plan, preliminary site plan, and preliminary subdivision plat for a Master Planned Development containing 5 buildings with a total of 17 residential units at 6790 South 700 East. The proposed development includes 2 existing parcels of 1.2 total acres with 213 feet of street frontage along 700 East. The proposed plat will consolidate the existing parcels into one lot before subdividing into 17 residential lots for individual sale. The Jordan & Salt Lake Canal runs along the western portion of the northern parcel. The proposed subdivision is surrounded by single family detached dwellings.

The existing parcels are zoned Single Family Residential with Duplex Overlay (SF-1/DO), which allows a Master Planned Development as a Conditional Use on properties at least 1 acre in size. The subject site is currently undeveloped. The applicant is proposing three separate buildings of 3 units each and two separate buildings of 4 units; a private stub street; and several common areas.

#### **GENERAL PLAN CONSIDERATIONS:**

The 2016 Midvale City General Plan locates the subject property in a Stability Area. In Stability Areas, the General Plan states that "the current overall land use mix is desirable and preservation of these areas' character and function is the desired future condition. These areas are nearly fully developed and have little foreseeable change in the types or intensity of land uses in the future."

The General Plan identifies these land use goals for Stability Areas:

- 1. Support property maintenance and neighborhood stability
- 2. Buffer uses in Stability Areas from more intensive land uses nearby, including adjacent Opportunity Areas
- 3. Provide for better pedestrian/bicycle connections through and between neighborhoods
- 4. Provide for access to parks, trails and recreation facilities
- 5. Provide for appropriate transit opportunities
- 6. Provide mechanisms for appropriate home remodeling to occur to accommodate today's lifestyles and needs

The proposed development meets the goals of the General Plan in several ways. By offering homes on currently undeveloped land, the residential subdivision will support surrounding property maintenance and neighborhood stability. The subdivision will extend the pedestrian/bicycle connection along 700 East. And, it will offer open space and common area recreation facilities with a gazebo, playground and perimeter sidewalk.

#### **ORDINANCE CONSIDERATIONS:**

#### **Conditional Use Permit for Master Planned Development**

The SF-1/DO zone allows Master Planned Development (MPDs) as a conditional use, provided the Planning Commission concludes that the application fully mitigates all identified adverse impacts and complies with the following general and specific standards:

#### **General Standards**

- 1. The application complies with all applicable provisions of this title, state and federal law;
- 2. The structures associated with the use are compatible with surrounding structures in terms of use, scale, mass and circulation;
- 3. The use is not detrimental to the public health, safety and welfare;
- 4. The use is consistent with the general plan, as amended;
- 5. Traffic conditions are not adversely affected by the proposed use including the existence of or need for dedicated turn lanes, pedestrian access, and capacity of the existing streets;
- 6. Sufficient utility capacity;
- 7. Sufficient emergency vehicle access;
- 8. Location and design of off-street parking as well as compliance with off-street parking standards provided for in Section 17-7-1.8;
- 9. Fencing, screening, and landscaping to separate the use from adjoining uses and mitigate the potential for conflict in uses;
- 10. Compatibility of the proposed mass, bulk, design, orientation, and location of the structures on the site, including compatibility with buildings on adjoining lots and to the street:
- 11. Exterior lighting that complies with the lighting standards of the zone and is designed to minimize conflict and light trespass with surrounding uses; and
- 12. Within and adjoining the site, impacts on the aquifer, slope retention, and flood potential have been fully mitigated and the proposed structure is appropriate to the topography of the site.

The proposed structures consist of 5 buildings with 2 stories each. The design features and materials are consistent with adjacent residential development patterns. At least 50% of the front

elevation of the structures along 700 East are built within 3 feet of the required build to line. The structures are far enough from rear and side setbacks to allow for fenced yards, various common areas and a perimeter sidewalk on the north side of the property and along the canal. The private road, guest parking, recreational amenities, and sidewalks and driveways allow adequate circulation. Consequently, the mass, scale, and design of the proposed subdivision is compatible with the nature and character of the surrounding single family neighborhoods.

Based on the documents as submitted and comments from the Fire Marshall and City Engineer, the use is not detrimental to the public health, safety and welfare of the community.

The project's consistency with the Midvale City General Plan is explained earlier in the report.

There are no adverse, unmitigated impacts to traffic or street design. The General Plan's future vehicle network identifies that 700 East will be at 25-50% of capacity by 2040. No traffic study was required for this project.

Sufficient utility capacity will be verified and guaranteed through provision of the water and sewer duty to serve letters required by the subdivision process.

The Fire Marshall did not comment on the sufficiency of emergency vehicle access.

The Site plan provides a total of 40 parking spaces. There are 2 spaces per unit and 6 guest spaces. For a master planned development, parking standards are determined by the Planning Commission based on the proposed uses and the potential for shared parking. The Planning Commission typically allows parking at the ratio of 2.25 spaces per unit. The proposed subdivision meets these standards.

There is a note that, because of the slope toward the canal, fencing will be 8 feet high viewed from the canal side and 6 feet high from the proposed subdivision. The difference comes from backfill against the fence on the subdivision side. There is a marked transition point whereby the wall will drop to the required 4 feet in the front yard setback along 700 East. Staff recommends a requirement that show fence details as part of the Final Site Plan application.

Private roads require street lights, and 4 street lights are indicated on the submitted utility plan. However, no information is provided regarding building lights or the overall, outdoor lighting plan, and whether the lights are adequately screened to mitigate impact on surrounding uses. Staff recommends a requirement for a Lighting Plan in the Final Site Plan application.

Staff has not identified any aquifer, slope, or topographical issues.

#### Specific Standards

- 1. Improved, nonmotorized vehicle trail linkages and access for general pedestrian use;
- 2. A minimum of fifteen percent of the land as improved, common open space to include such uses as mini-parks, picnic areas, playgrounds, recreation areas and structures such as club houses, pavilions, swimming pools, etc.;
- 3. A minimum of fifty percent of the site shall be open space (excluding streets, parking, driveways, and steep slopes);

- 4. A minimum of sixty percent of the structural facade and forty percent of the side facade shall be brick or equivalent material. The planning commission may grant a reduction to the forty percent side facade requirement based on design merit, or if it is demonstrated that all or portions of the facade cannot be seen from public or common areas; and
- 5. Adopted articles of association and by-laws of such association that are satisfactory to the city.

The proposed site plan indicates a private street that has pedestrian access from each unit to the amenity spaces and to 700 East.

The applicant proposes 12,086 square feet (15%) of improved, common space within a total of 42,299 square feet (53%) of general open space, both of which meet development requirements for master planned projects in the SF-1/DO zone. The active space is identified in 3 areas with a gazebo/picnic area, a playground, and a perimeter trail. The perimeter trail includes a sidewalk, but this hardscape is allowed as part of general open space. Staff recommends a requirement for details of the open space amenities (gazebo, playground, etc.) in the Final Site Plan application.

The elevations for each of the 5 structures show front facades with 60.5% brick/siding material, which meets the 60% front façade requirement in Section 17-7-1 (10)(C). Side elevations that face streets must also meet front façade requirements. There are four units (units 3, 4, 8 and 17) that have side facades that face streets. The submitted elevations for these four units only have 42.4% brick/siding material. All other side elevations meet the façade percentage requirement. Staff recommends a requirement that elevations for units 3, 4, 8, and 17 meet brick/siding façade percentages in the Final Site Plan application.

The applicant has not provided articles of association and by-laws for the proposed association. Staff recommends that these documents be submitted for review by the City prior to approval of a Final Subdivision and recorded with the subdivision plat.

#### **Subdivision**

The proposed subdivision is subject to Midvale City Municipal Code Title 16 (Subdivisions) and Chapter 17-7-1 (Single Family Residential Zone with Duplex Overlay [SF-1/DO]). The subdivision is 1 lot on 1.2 acres, so it is subject to the large subdivision process in Title 16.04.050. With the exceptions identified in the numbered list below, Staff finds the proposed subdivision generally complies with the requirements of Title 16 and Chapter 17-7-2.

Except as indicated below, the proposed subdivision complies with the lot standards of the SF-1/DO zone and the proposed private street meets the right-of-way width and layout requirements. Future development on the properties will be required to comply with the SF-1/DO zone requirements.

- 1. Section 16.04.040(A)(5) contains streetlight requirements for new private streets. No lighting information (lumens, intensity, color) or lighting fixture information has been provided with the preliminary plat. Staff recommends requiring this information as part of the final plat submittal, to include a lighting plan that meets the requirements of this Section.
- 2. Section 16.04.040(F) requires that duty to serve letters from the water and sewer provider (Midvale City) be provided and courtesy notices be sent regarding utility easements to

Dominion Energy, Rocky Mountain Power, Xfinity, Utopia, and CenturyLink prior to final plat approval. Staff recommends including this requirement as a condition of approval.

The preliminary plat and site plan were sent to the City Engineer and Unified Fire Authority for comment. The Fire Marshal reviewed and approved the proposed subdivision plat on July 1, 2020. The City Engineer approved the preliminary subdivision with some minor text modifications to be addressed as part of the final plat.

Notice of the proposed subdivision was mailed to property owners within 300 feet of the project, posted on the property, posted to the city and state websites, and advertised in the Salt Lake Tribune and Deseret News.

Utah Code Annotated 10-9a-603 requires the City to provide notice to canal owners or operators when a canal centerline is located within 100 feet of a proposed subdivision and to allow the canal owner/operator 20 days to respond. Notice was provided to the East Jordan Irrigation Company on June 23, 2020. As of July 01, 2020 there was no response. If the Planning Commission if comfortable with the proposal without a response from the canal owner/operator, any requirements from Salt Lake City Public Utilities could be added as a condition of approval that will be addressed during the Final Subdivision Plat approval.

#### STAFF RECOMMENDATIONS:

With specific conditions of approval, the application complies with Midvale City Municipal Code. Staff recommends the Planning Commission approve the conditional use permit, the small scale master plan, and the preliminary site plan for a master planned development for the Meadows on 7<sup>th</sup> Subdivision, with the following conditions of approval. Staff also recommends the Planning Commission recommend the City Council approve the preliminary subdivision plat for the Meadows on 7<sup>th</sup> subdivision, with the following conditions of approval.

#### Conditional Use Permit / Preliminary Site Plan:

- 1. The applicant shall prepare a final site plan application to be reviewed and approved by the City Engineer, Fire Marshal, and Planning Staff.
- 2. All requirements of the Building Official, Fire Marshal, City Engineer, and Planning Staff shall be satisfied.
- 3. The final site plan application shall include the following:
  - a. Fence details including materials and façade of both sides.
  - b. A lighting plan with descriptions of all illuminating devices with manufacturer catalog cuts and drawings. A photometric analysis that shows lumens along the perimeter of the property.
  - c. Elevations that meet façade requirements for units 3, 4, 8, and 17.
  - d. Install, or guarantee installation through a bond, that 2'-inch caliper deciduous trees will be installed according to the approved landscape plan.
  - e. Those items required by the Salt Lake Public Utilities regarding the adjacent canal.

#### Preliminary Subdivision Plat:

- 1. The applicant shall prepare a final subdivision plat to be reviewed and approved by the City Engineer, Fire Marshal, and City Council. Prior to final subdivision plat approval, the applicant shall obtain final site plan approval for the master planned development.
- 2. All requirements of the Building Official, Fire Marshal, City Engineer, and Planning Staff shall be satisfied.
- 3. The final subdivision plat application shall include the following:
  - a. A draft Declaration of Covenants, Conditions, and Restrictions, including the creation of a homeowner's association, for the development. Once approved, this document shall be recorded concurrently with the subdivision plat.
  - b. Obtain duty to serve letters for water and sewer prior to the subdivision plat being recorded
  - c. Evidence that courtesy notices have been sent to Dominion Energy, Rocky Mountain Power, Xfinity, Utopia, and Century Link regarding utility easements on the subdivision plat.
  - d. Those items required by the Salt Lake Public Utilities regarding the adjacent canal.

#### **RECOMMENDED MOTION:**

### **Approve:**

"Regarding the application for a Conditional Use Permit, a Small Scale Master Plan, a Preliminary Site Plan, and a Preliminary Subdivision Plat for a 17-unit Master Planned Development for Meadows on 7<sup>th</sup> at 6790 South 700 East, I move that we adopt the findings and conditions of approval presented in the Staff Report, approving the Master Planned Development and recommend the City Council approve the Preliminary Subdivision Plat."

## **Approve with Changes:**

"Regarding the application for Conditional Use Permit, a Small Scale Master Plan, a Preliminary Site Plan, and a Preliminary Subdivision Plat for a 17-unit Master Planned Development for Meadows on 7<sup>th</sup> at 6790 South 700 East, I move that we adopt the findings and conditions of approval presented in the Staff Report, approving the Master Planned Development and recommend the City Council approve the Preliminary Subdivision Plat, with the following amendments:

1. ... 2. ..."

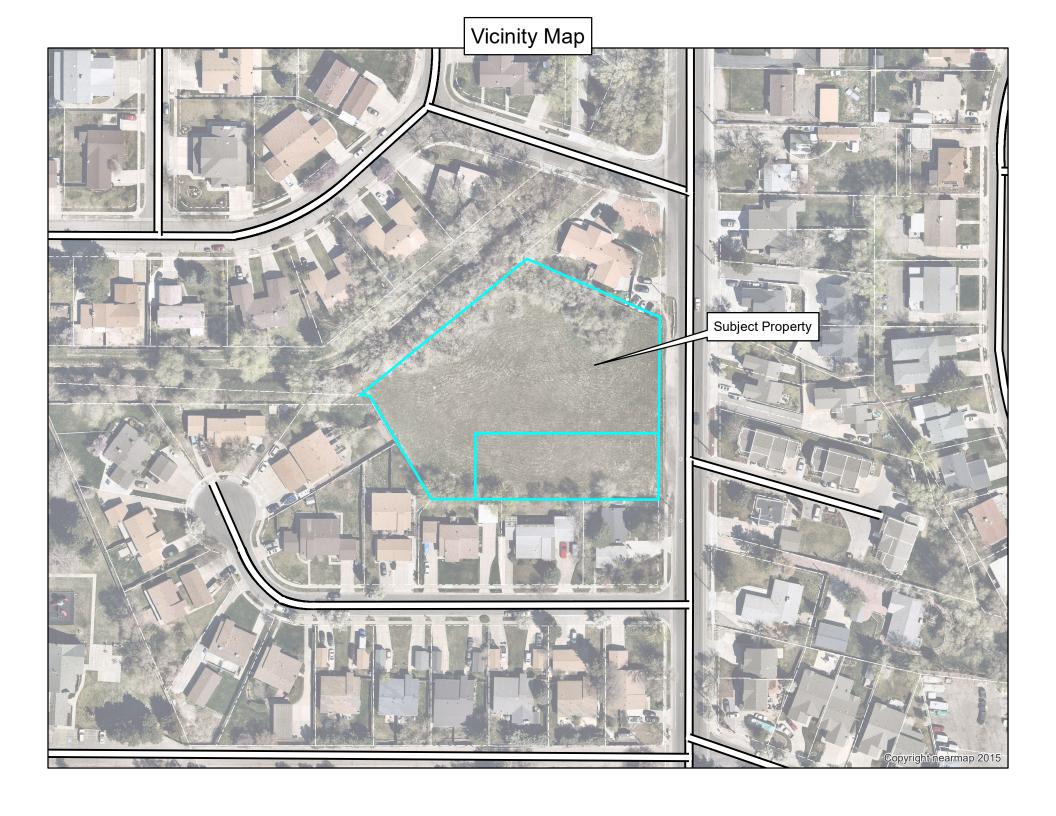
#### **ADJACENT LAND USES:**

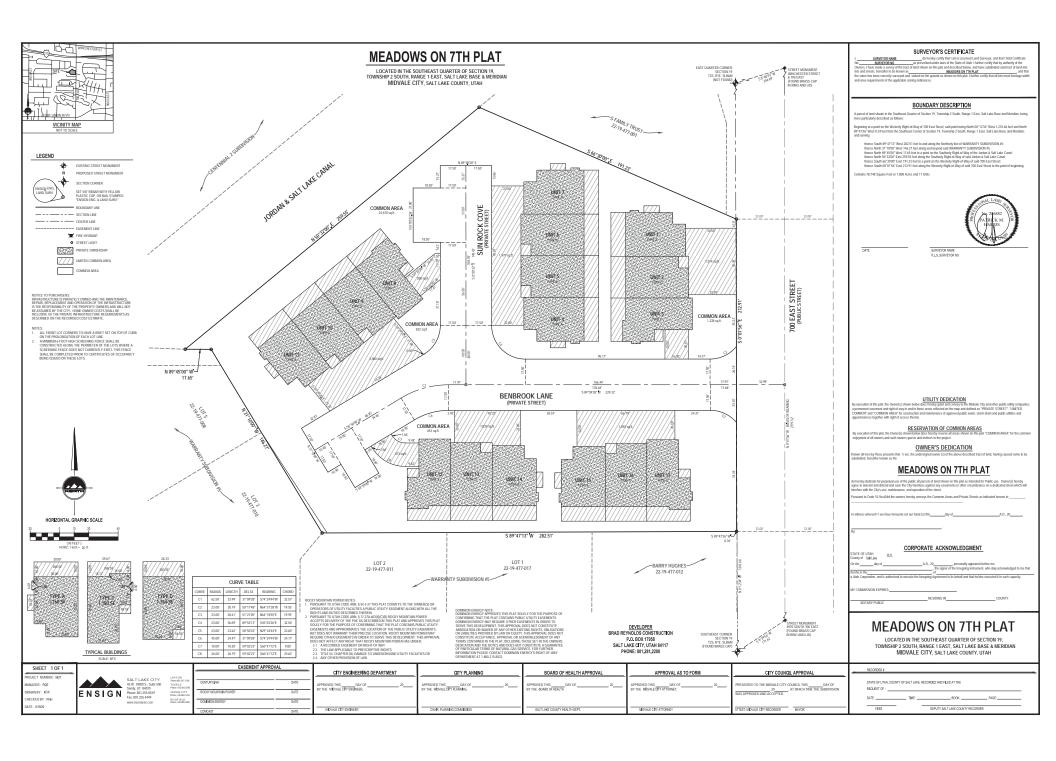
North: SF-1/DO | Single Family Residential South: SF-1/DO | Single Family Residential East: SF-1/DO | Single Family Residential West: SF-1/DO | Jordan & Salt Lake City Canal

## **ATTACHMENTS:**

- Vicinity Map
- Preliminary Subdivision Plat
- Site Plan
- Landscape Plan
- Building Elevations

**PUBLIC NOTICE:** □ **No** ☑ **Yes** 







ELEV - 4421.58'

### BENCHMARK 12 -(12) 2 UNIT 7 TYPE A O CO SUN ROCK UNIT 6 TYPE D UNIT 1 2 **~**⑤ 0 UNIT 5 UNIT 2 TYPE D ΣФ ₩ UNIT 3 TYPE C UNIT 4 (4) 15 0 æ2, © © 0 BENBROOK LANE <u>\</u>\_O₁ 1 13/ 0 ₻ UNIT 13 TYPE D UNIT 17 **√**③ UNIT 14 TYPE A UNIT 15 TYPE A **1**/10 11) 12

#### GENERAL NOTES

- 1. ALL WORK TO COMPLY WITH THE MIDVALE CITY'S STANDARDS AND SPECIFICATIONS.
- 2. ALL IMPROVEMENTS MUST COMPLY WITH ADA STANDARDS AND RECOMMENDATIONS
- SEE LANDSCAPE/ARCHITECTURAL PLANS FOR CONCRETE MATERIAL, COLOR, FINISH, AND SCORE PATTERNS THROUGHOUT SITE.
- ALL PAVEMENT MARKINGS SHALL CONFORM TO THE LATEST EDITION OF THE M.U.T.C.D. (MANUAL ON UNIFORM TRAFFIC CONTROL DEVICES).
- ALL SURFACE IMPROVEMENTS DISTURBED BY CONSTRUCTION SHALL BE RESTORED OR REPLACED, INCLUDING TREES AND DECORATIVE SHRURS, SOD, FENCES, WALLS AND STRUCTURES, WHETHER OR NOT THEY ARE SPECIFICALLY SHOWN ON THE CONTRACT DOCUMENTS.
- 6. NOTIFY ENGINEER OF ANY DISCREPANCIES IN DESIGN OR STAKING BEFORE PLACING CONCRETE OR ASPHALT
- . THE CONTRACTOR IS TO PROTECT AND PRESERVE ALL EXISTING IMPROVEMENTS, UTILITIES, AND SIGNS, ETC. UNLESS OTHERWISE NOTED ON THESE PLANS.

- ASPHALT PAVEMENT PER GEOTECHNICAL REPORT AND DETAIL 6/C-500.
- 4" THICK CONCRETE SIDEWALK PER APWA STANDARD PLAN NO. 231. THICKEN SIDEWALK TO 6" IF ADJACENT TO CURB AND AT DRIVE APPROACHES.
- (3) 30' TYPE 'A' CURB AND GUTTER PER APWA STANDARD PLAN NO. 205.
- (4) 30' REVERSE PAN MOUNTABLE CURB AND GUTTER PER DETAIL 7/C-500.

- TRANSITION BETWEEN TYPE 'F' CURB AND GUTTER AND TYPE 'A' CURB AND GUTTER.
- 8 6° TYPE "P" CURB WALL PER APWA STANDARD PLAN NO. 209.
- 4" WATERWAY PER APWA STANDARD PLAN NO. 211.
- (III) HANDICAP ACCESS RAMP PER APWA STANDARD PLAN NO. 235 WITH DETECTABLE WARNING SURFACE PER APWA STANDARD PLAN NO. 238. 6' PRECAST FENCE PER DETAIL 9/C-500.
- (12) 8' PRECAST FENCE WZ' RETAINING ON PROPERTY SIDE PER DETAIL 10/C-500.
- (13) 12" WIDE SOULD WHITE STOP BAR PER M.U.T.C.D. STANDARD PLANS.
- 14 "STOP" SIGN PER M.U.T.C.D. STANDARD PLANS.

- INSTALL ASPHALT PAVEMENT PER GEOTECHNICAL REPORT. PAVEMENT SECTION TO MATCH EXISTING
- (B) PAINTED ADA SYMBOL AND ASSOCIATED HATCHING PER M.U.T.C.D. STANDARD PLANS.
- 19 "HANDICAP PARKING" SIGN PER M.U.T.C.D. STANDARD PLANS.

NOTE: WHERE THERE IS A PROPOSED 8' PRECAST FENCE, THE FENCE WILL APPEAR AS 8' ON THE ADJACENT PROPERTY OWNER'S SIDE AND 6' ON THE SUBJECT PROPERTY'S SIDE

SITE SUMMARY TABLE			
DESCRIPTION	AREA (SF)	PERCENTAGE	
HARDSCAPE	27,722	35%	
ROOF	19,973	25%	
LANDSCAPING	31,053	40%	
TOTAL SITE	78,748 1.81 ACRES	100%	

PARKING DATA TABLE		
STANDARD STALLS	5	
ADA - ACCESSIBLE STALLS	1	ı
GARAGE STALLS	34	
STANDARD DRIVEWAY STALLS	31	
TOTAL STALLS	71	ı

OPEN SPACE			
DISCRIPTION	AREA(SF)	PERCENTAG	
ACTIVE OPEN SPACE			
PLAYGROUND	3,296	4%	
GAZEBO/PICNIC AREA	2,583	3%	
TRAIL	6,207	8%	
TOTAL ACTIVE	12,086	15%	
TOTAL PASSIVE	30,213	38%	
TOTAL OPENSPACE	42,299	53%	





SALT LAKE CITY 45 W. 10000 S., Suite 500 Sandy, UT 84070 Phone: 801.255.0529

LAYTON Phone: 801 547 1100

TOOELE Phone: 435.843.3590 CEDAR CITY Phone: 435.865.1453

RICHFIELD Phone: 435.896.2983

#### www.ensigneng.com

FOR: BRAD REYNOLDS CONSTRUCTION P.O. BOX 17958 SALT LAKE CITY, UTAH

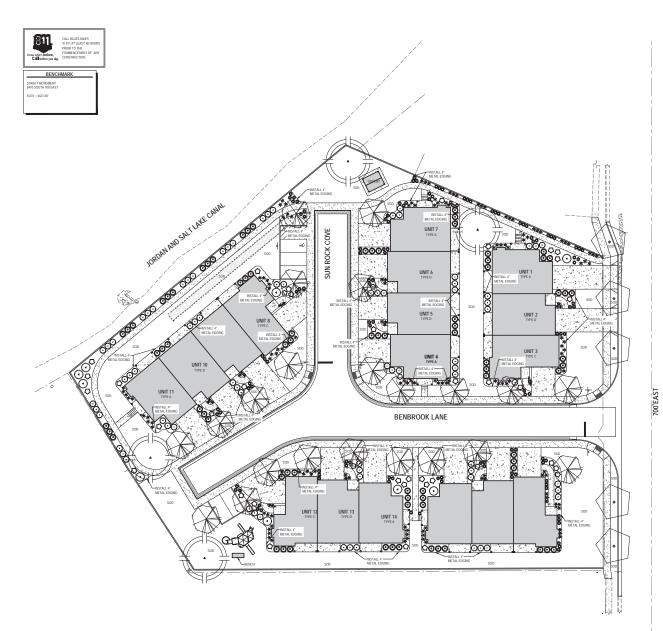
COREY NELSEN PHONE: 801-281-2200

# 6790 SOUTH 700 EAST MIDVALE, UTAH

**MEADOWS ON 7TH** 

SITE PLAN

C-100



#### Landscape Trees

Qty	Symbol	Common Name	Botanical Name	Plant Size
4		Zelkova, 'Village Green'	Zelkova serrata "Village Green"	2" CAL.
5	0	Redbud, Eastern	Cercis canadensis	2" CAL.
22	<b>A</b>	Amur Maple	Acer ginnala 'Flame'	2" CAL.

Shrub	is		•	
Qty	Symbol	Common Name	Botanical Name	Plant Size
75	0	Barberry, 'Crimson Pygmy'	Berberis thunbergii atropurpurea nana	5 Gallon
40	٥	Cinquefoil	Potentilla fruticosa 'Abbotswood'	5 Gallon
9	0	Butterfly Bush, Purple Buzz	Buddleia davidii 'Buzz Purple'	5 Gallon
119	0	Blue Oat Grass	Helictotrichon sempervirens	1 Gallon
151	*	Daylity	Hemerocallis	1 Gallon
78	0	Japanese Boxwood	Buxus microphylla var. japonica 'Green Beauty'	5 Gallon

Landscape Notes: Install 4" metal edging between all planter bed and sod areas. In all planter bed areas, install 4" deep 2"-3" Nephi Rock & Gravel color "Southtown" or equiv. decorative rock over weed barrier, typ. ENSIGN

SALT LAKE CITY 45 W. 10000 S., Suite 500 Sandy, UT 84070 Phone: 801.255.0529

LAYTON Phone: 801.547.1100 TOOELE Phone: 435.843.3590 CEDAR CITY Phone: 435.865.1453 RICHFIELD Phone: 435.896.2983

www.ensigneng.com

FOR:
BRAD REYNOLDS CONSTRUCTION
P.O. BOX 17858
SALT LAKE CITY, UTAH
CONFECT:
COREY NELSEN
PHONE: 001-281-2200

MEADOWS ON 7TH

6790 SOUTH 700 EAST MIDVALE, UTAH

HORIZONTAL GRAPHIC SCALE

LANDSCAPE PLAN

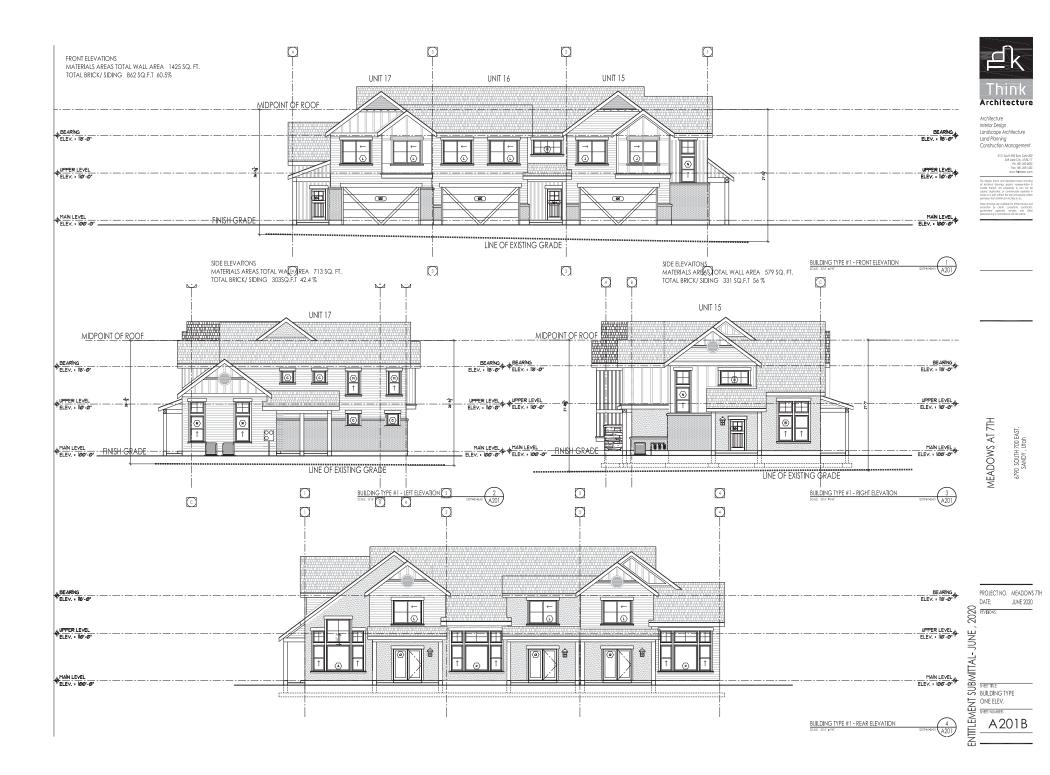
ROJECT NUMBER POINT DATE 927 - \$11020 SOMMEN CHICKED BY 936 - OEE ROJECT MANAGER OE

L-100











# **Midvale City**

## Department of Community Development Planning and Zoning Department

Author: Jason Binks, Senior Planner

APPLICATION NUMBER	APPLICABLE ORDINANCE(S)	APPLICANT/PROPERTY OWNER
SUB – 22-29-129-009	Title 16, Ch 17-7-12, Ch 8.11	Anderson Wahlen & Associates
MEETING DATE	ITEM TYPE	PROPERTY ADDRESS/LOCATION
July 8, 2020	Public Hearing	Approx. 1000 East Fort Union

#### SUMMARY OF REQUEST

The applicant, Anderson Wahlen & Associates, requests a recommendation of approval for a 22-lot Preliminary Subdivision Plat for The Shops at Fort Union at approximately 1000 East Fort Union Blvd.

EXISTING ZONING	EXISTING LAND USE	SURROUNDING LAND USE	SIZE OF PROPERTY
Regional Commercial	Commercial	Various commercial and residential	55.6 acres

#### STAFF RECOMMENDATION

APPROVE



TABLE

DENY



# **Midvale City**

Department of Community Development Planning and Zoning Department

# **Planning and Zoning Commission Staff Report**

APPLICATION: FORT UNION COMMERCIAL PRELIMINARY

**SUBDIVISION** 

**LOCATION:** Approximately 1000 E Fort Union **APPLICANT:** Anderson Wahlen & Associates

FILE #: SUB - 22-29-129-009

**REQUEST:** Preliminary Subdivision Plat recommendation for a 22-Lot

Subdivision

MEETING DATE: July 8, 2020

**ZONING DESIGNATION:** Regional Commercial (RC) AUTHOR: Jason Binks, Senior Planner

**APPLICABLE ORDINANCE(S):** Midvale City Municipal Code Title 16; Chapter 17-7-12

and Chapter 8.11.

AGENDA #: 7

#### **SUMMARY:**

Anderson Wahlen & Associates is requesting a Planning Commission recommendation for a 22-lot commercial subdivision for The Shops at Fort Union, located at approximately 1000 E. Fort Union Blvd. The subdivision is proposed in order to prepare the commercial lots for sale. The current subdivision of 13 parcels is based on a 2018 survey that has alignment errors. The proposed 22-lot subdivision will resolve existing boundary discrepancies and will form a more cohesive network that aligns with existing conditions on site.

The subdivision is 55.6 acres and bounded by Fort Union Boulevard, Union Park Avenue, South Union Avenue, and North Union Avenue. Cottonwood Heights is east of the development and the East Jordan Canal Extension runs through the subdivision. There is a 0.84 parcel owned by Salt Lake County surrounding lot 17 that is not a part of the proposed subdivision.

The subdivision does not propose any changes to existing access, parking easements, or building construction. The title insurance report incorporates several existing parking easements that allow public access throughout the commercial subdivision.

#### **ORDINANCE CONSIDERATIONS:**

The proposed subdivision is subject to Midvale City Municipal Code Title 16 (Subdivisions) and Chapter 17-7-12 (Regional Commercial [RC] Zone). The eastern portion of the subdivision is in a special flood hazard area identified by FEMA, so Chapter 8.11 (Flood Damage Prevention) also applies.

Since the proposed subdivision is only establishing new lot lines for commercial resale, the existing developments comply with the design standard requirements of Title 16 Subdivisions.

The lots conform to Chapter 17-7-12 RC zone requirements. No new streets, landscaping, infrastructure, or lighting is being proposed.

The 22-lot subdivision is considered a large subdivision and must meet the requirements of Section 16.04.040. Subsection (A)(3) requires new subdivisions provide 1 street tree per 30 feet of street frontage. Existing trees may count towards this requirement if they meet the City's species and location requirements. Upon staff inspection, there are several missing trees along Fort Union Blvd and Union Park. There are no trees along S 1035 East. Aerial pictures from previous years show that some of the missing trees died and were not replaced. Staff recommends requiring the applicant install the missing trees prior to recording the subdivision plat.

Chapter 8.11, Flood Damage Prevention, establishes requirements for development within identified special flood hazard areas, also known as floodplains. The applicant included Base Flood Elevations and the boundary of the 100-year special flood hazard area on the plat. Staff added a Condition of Approval that a note be added to the plan indicating that future development within the special flood hazard area will comply with development standards of Chapter 8.11.

The preliminary plat was sent to the City Engineer and Unified Fire Authority for review and comment. Some of the proposed lot lines overlay existing buildings. The building code often has construction requirements where lot lines run through commercial buildings. The building reviewers do not have any concerns about the proposed lot lines in this proposed commercial subdivision. The City Engineer approved the preliminary subdivision with some minor text modifications for the final plat. The Fire Marshal reviewed and approved the proposed subdivision plat on June 29, 2020.

Utah Code Annotated 10-9a-603 requires the City to provide notice to canal owners or operators when a canal centerline is located within 100 feet of a proposed subdivision and to allow the canal owner/operator 20 days to respond. Notice was provided to the East Jordan Irrigation Company on June 23, 2020. As of July 1, 2020 there was no response. If the Planning Commission if comfortable with the proposal without a response from the canal owner/operator, any requirements from East Jordan Irrigation Company could be added as a condition of approval that will be addressed during the Final Subdivision Plat approval.

#### STAFF RECOMMENDATIONS:

The application and submitted documents comply with Midvale City Municipal Code requirements. Therefore, staff recommends the Planning Commission forward a positive recommendation to the City Council to approve the preliminary subdivision plat for the Fort Union Commercial Subdivision with the following conditions of approval:

## **Conditions of Approval:**

- 1. The applicant shall prepare a final subdivision plat to be reviewed and approved by the City Engineer, Fire Marshal, and City Council.
- 2. Prior to recording the final subdivision plat, the applicant shall:
  - a. The plat shall include the Base Flood Elevation and boundary of the special flood hazard area identified on the applicable Flood Insurance Rate Map. Future

development within the special flood hazard area shall be required to comply with the development standards of Chapter 8.11 including, but not limited to, elevating residential structures at least 1' above BFE, elevating or floodproofing nonresidential structures at least 1' above BFE, and designing utility systems to minimize or eliminate the potential for flood damage. A note to this effect shall remain on the plat.

- b. Install at least one 2'-inch caliber deciduous tree for every 30 feet of street frontage along all rights-of-way within or adjacent to the subdivision.
- c. Provide evidence that courtesy notices has been sent to Dominion Energy, Rocky Mountain Power, Xfinity, Utopia, and Century Link regarding the utility easements on the subdivision plat prior to final approval.

d.

#### **RECOMMENDED MOTION:**

### **Approve:**

"Regarding the application for a preliminary commercial subdivision plat for the 22-Lot Fort Union Commercial Subdivision at approximately 1000 E Fort Union Blvd, I move that we adopt the findings and conditions of approval presented in the Staff Report, recommending the City Council approve the preliminary plat."

## **Approve with Changes:**

"Regarding the application for a preliminary commercial subdivision plat for the 22-Lot Fort Union Commercial Subdivision at approximately 1000 E Fort Union Blvd, I move that we adopt the findings and conditions of approval presented in the Staff Report, recommending the City Council approve the preliminary plat, with the following amendments:

1. ... 2. ..."

#### **ADJACENT LAND USES:**

**North:** | Cottonwood Heights

RC | Regional Commercial

RM-25 | Multifamily Residential – Medium to High Density

**South:** | Cottonwood Heights

RC | Regional Commercial

RM-25 | Multifamily Residential – Medium to High Density

SF-1 | Single Family Residential

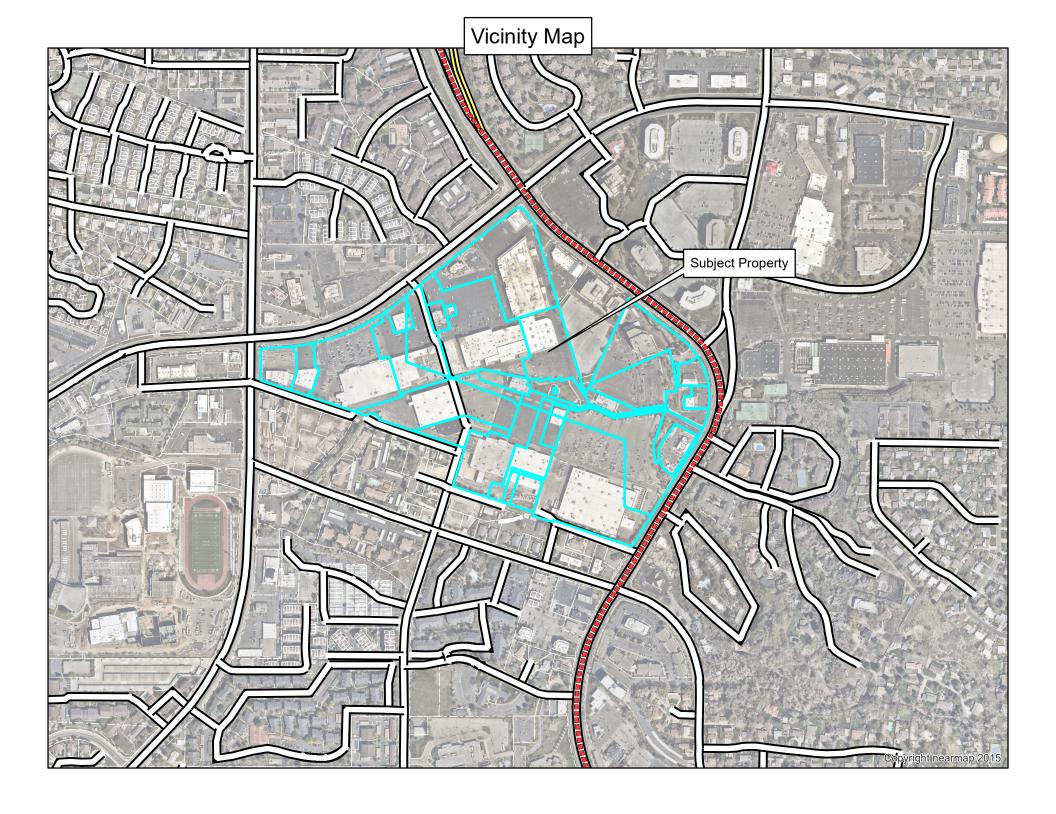
East: | Cottonwood Heights
West: RC | Regional Commercial

## **ATTACHMENTS:**

- Vicinity Map
- Preliminary Subdivision Plat

• Flood Insurance Rate Map

**PUBLIC NOTICE:** □ **No** ☑ **Yes** 



# Fort Union Commercial Subdivision

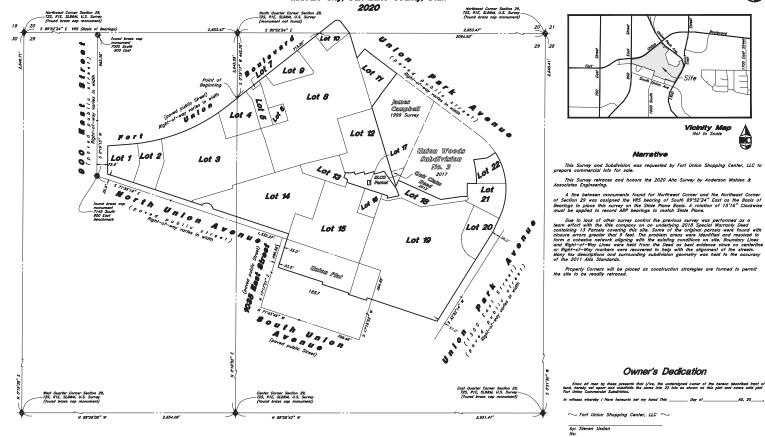
Vicinity Map

This Survey and Subdivision was requested by Fort Union Shopping Center, LLC to are commercial lots for sale. This Survey retraces and honors the 2020 Alta Survey by Anderson Wahlen & sciales Engineering.

Owner's Dedication

Limited Liability Company Acknowledgment

A part of the Southeast Quarter of Section 20, and North Half of Section 29, Township 2 South, Range 1 East, Salt Lake Base and Meridian, U.S. Survey Midvale City, Salt Lake County, Utah



#### Flood Plain Data

# Salt Lake County Health

ANDERSON WAHLEN & ASSOCIATES 2010 North Redwood Road, Salt Lake City, Utah 84116 801 521-8529 - AWArnolneering.pet

Legend

Approved this

Salt Lake County Health Department

Midvale City Planning red this \_\_\_\_ Day of \_\_\_ 20\_\_\_. by the Midvale City Planning Department.

Chair, Planning Commission

Midvale City Engineer pproved this\_\_\_\_ Day of\_\_\_.

20\_\_\_. by the Midvale City Engineer. Approval as to Form Approved this\_\_\_\_\_ Day of \_\_\_\_, 20\_\_\_, by the Midvale City Attorney Midvale City Council Approval

∼ Fort Union Shopping Center, LLC ∼

by: Sleven Usdan

Presented to the Midvale City Council this\_\_\_\_\_ Day of \_\_\_\_\_, 20\_\_\_\_, at which time this Subdivision was approved and accepted

Commission Expires:

#### Salt Lake County Parcel

Beginning at the Southwest Corner of an existing building, described of record as being, more or less uth 1040.6 feet and West 1762.9 feet from the Northeast Corner of said Section 29; said point of begin



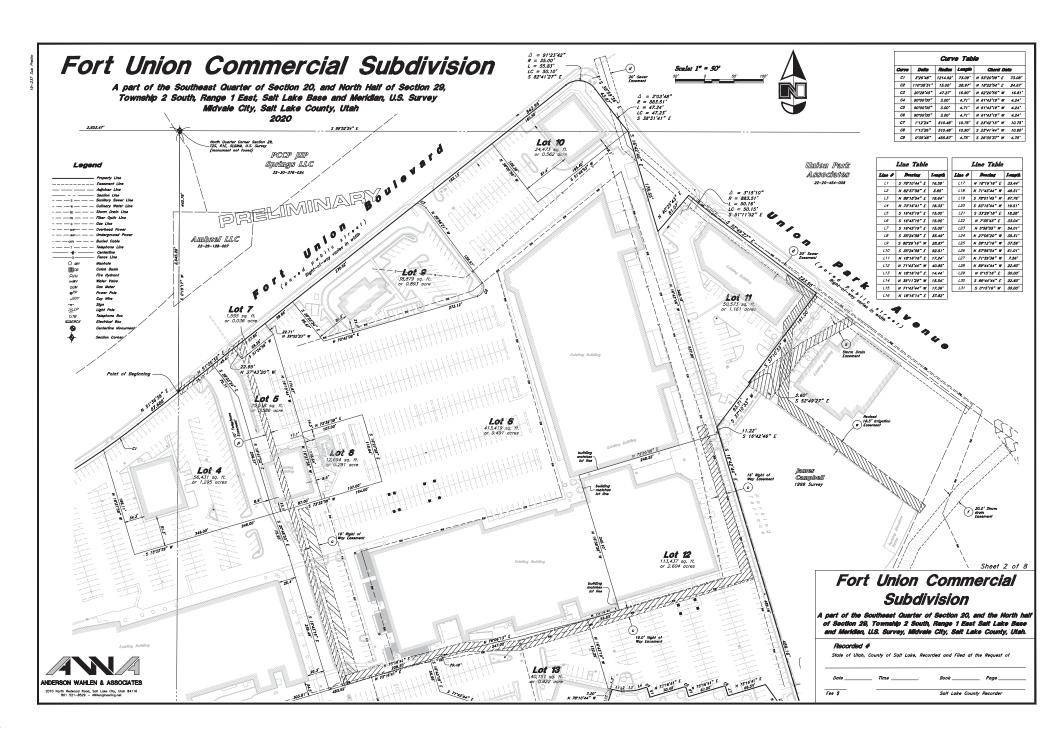
## Fort Union Commercial Subdivision

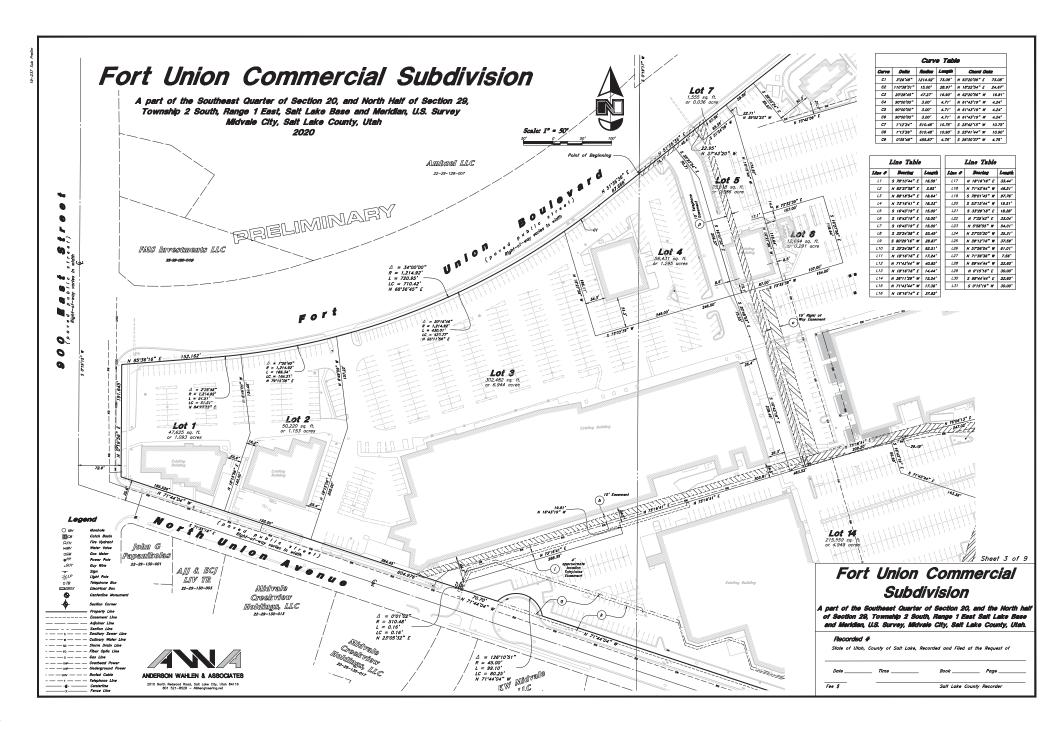
A part of the Southeast Quarter of Section 20, and the North half of Section 29. Township 2 South, Range 1 East Sait Lake Base and Meridian, U.S. Survey, Midvale City, Salt Lake County, Utah.

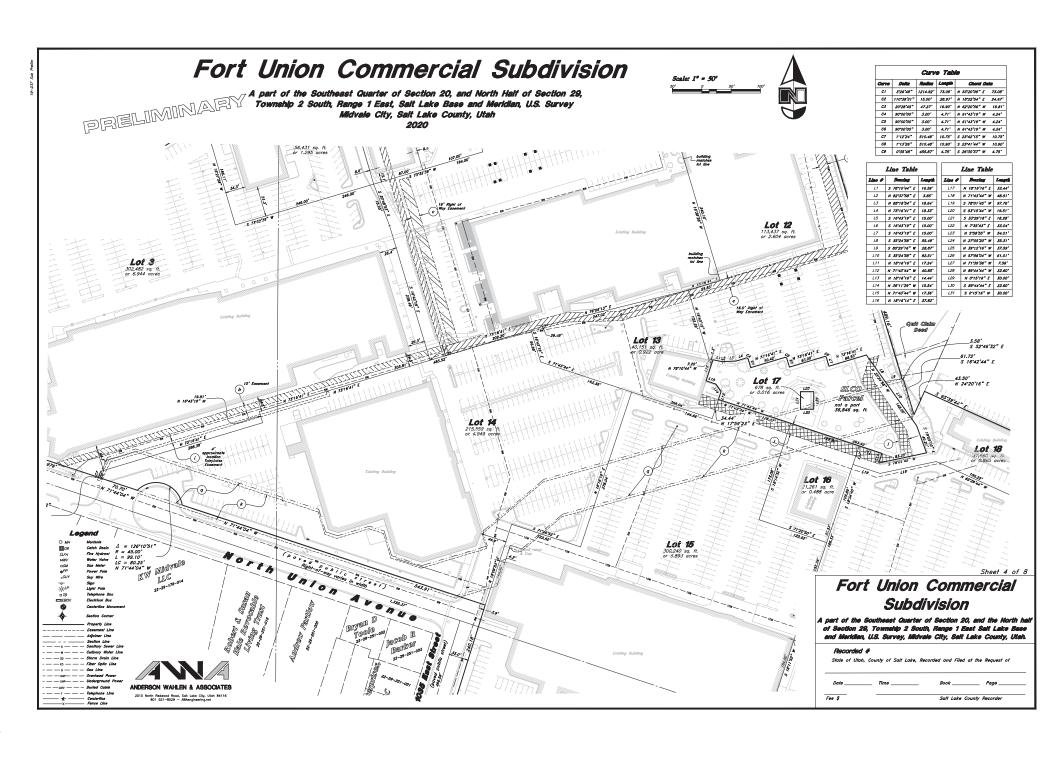
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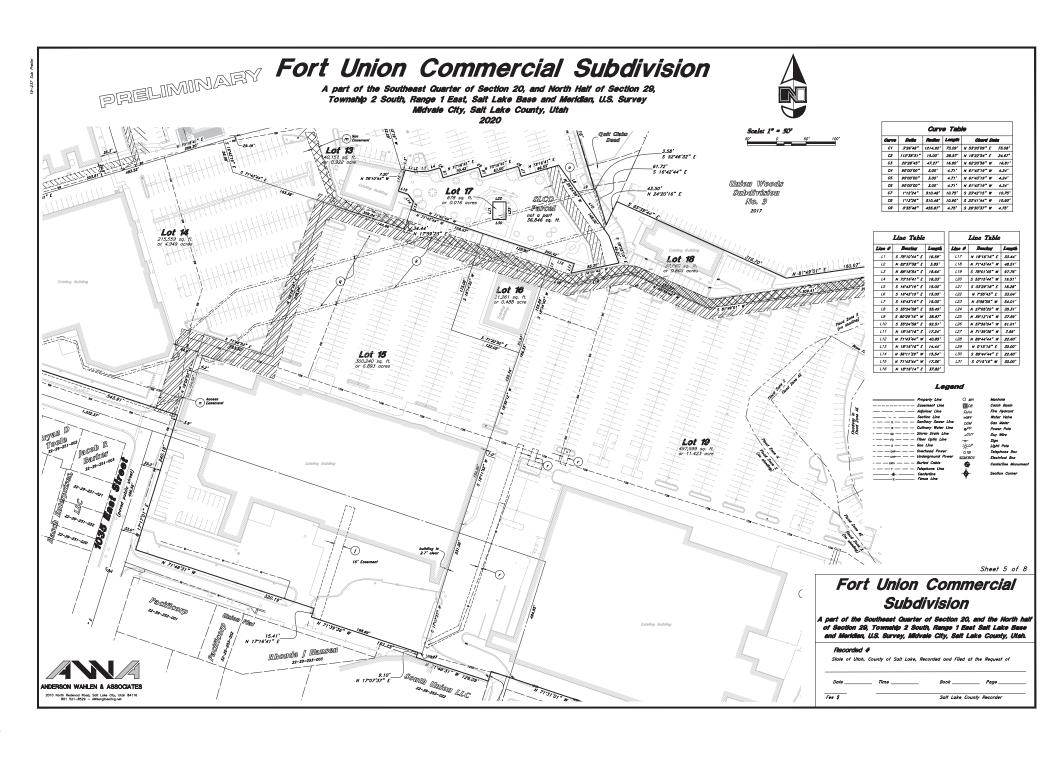
State of Utah, County of Salt Lake, Recorded and Filed at the Request of

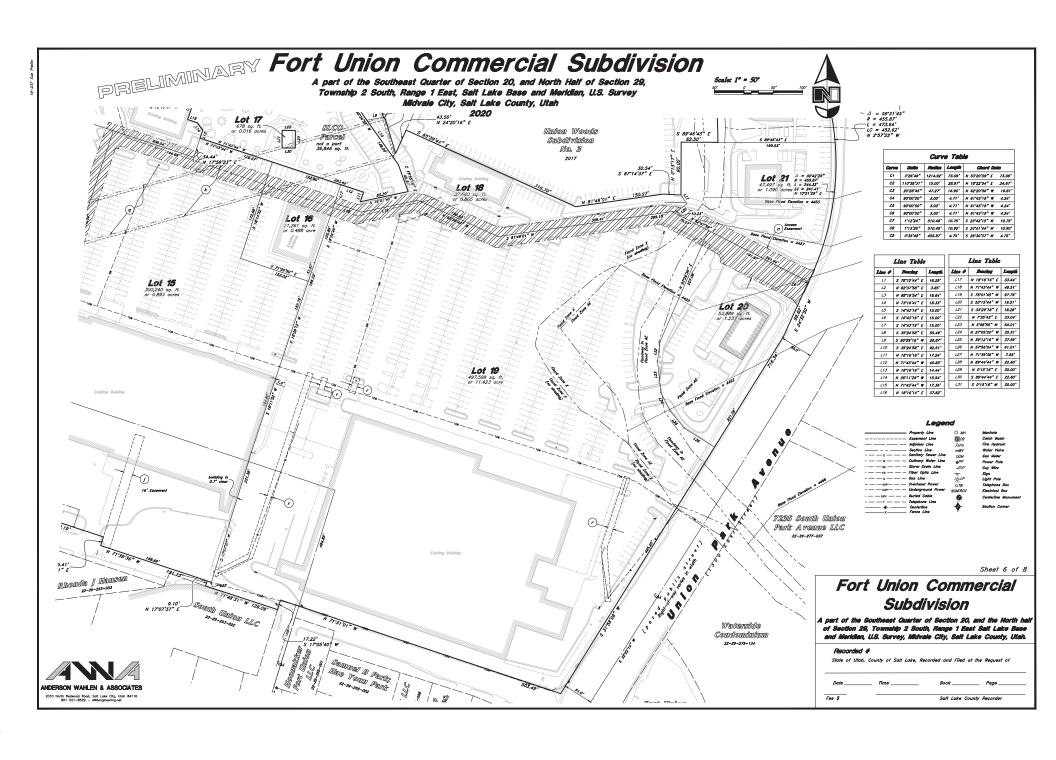
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Foo \$		Salt Lake County	Recorder

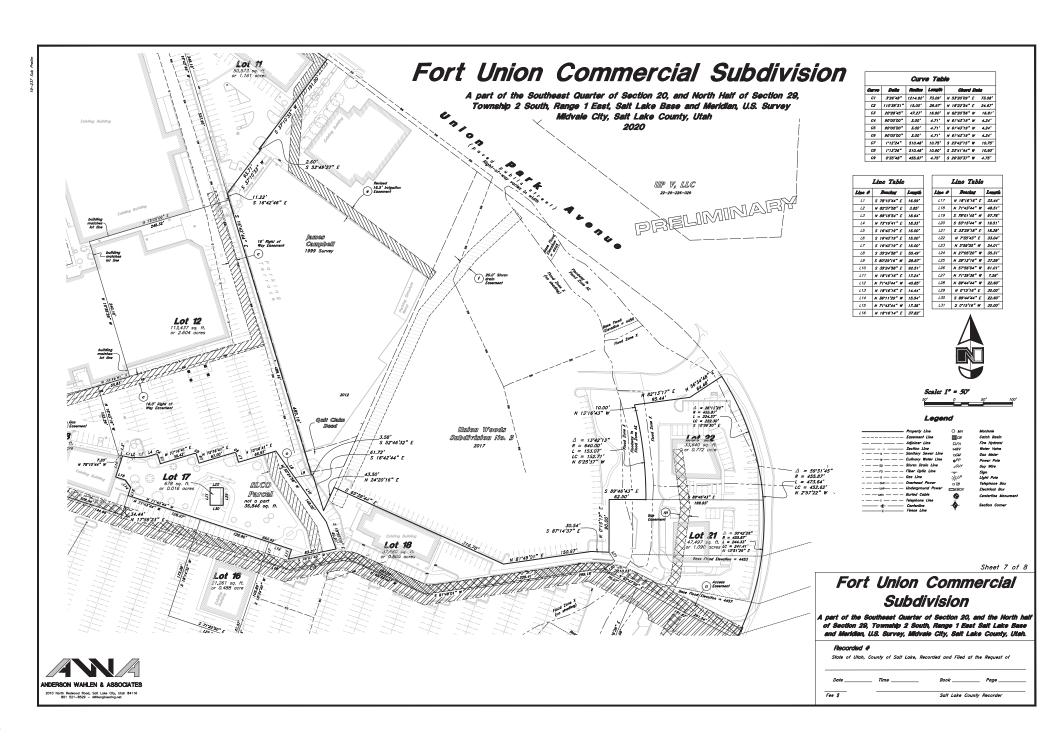












# Fort Union Commercial Subdivision

A part of the Southeast Quarter of Section 20, and North Haif of Section 29, Township 2 South, Range 1 East, Salt Lake Base and Meridian, U.S. Survey Midvale City, Salt Lake County, Utah 2020

#### Essements

This surry was compiled using Title Report File No. NCS-991506-SLC1 Revision 4 dated February 18, 2020 and File No. NCS-1000558-SLC1 dated January 22, 2020 from First American Title Insurance Company:

- An irrigation dilch Easement recorded as Entry No. 792089 in Book 157 of Liens and Leases at Page 473 appears to describe a 5 foot strip of land along 900 East Street but does not disclose exact location.
- b A 10 foot gas Easement recorded as Entry No. 2565593 in Book 3407 at Page 147.
- c A 16 foot wide gas Easement recorded as Entry No. 2855372 in Book 4334 at Page 107 of Official Records.
- d. A 20 fact Wide Sewer Easement recorded as Entry No. 3570258 in Book 5254 at Page 677 of Official Records.
- An irrigation Easement recorded as Entry No. 3391712 in Book 5589 at Page 1764 and an Amendment recorded as Entry No. 1344003 in Book 9996 at Page 5683 revised description plotted on this Survey.
- f A 20 foot wide Storm Drain Easement recorded as Entry No. 4049791 in Book 5629 at Page 429.
- g UDOT Final Order of Condemnation recorded as Entry No. 4066995 in Book 5640 at Page 2620 and also recorded May 1, 1985 as Entry No. 4080540 in Book 5650 at Page 1214.
- h A 16 foot wide Gas recorded as Entry No. 4075235 in Book 5646 at Page 2349 of Official Records appears to be in road Right-of-Way
- i a 4 foot wide communication Easement recorded as Entry No. 4590011 in Book 6006 at Page 1501 has an incomplete Description approximate location plotted.
- I A 16 foot Wide gas Easement recorded as Entry No. 5916495 in Book 7014 at Page 2357.
- k An underground Canal Easement recorded as Entry No. 5929618 in Book 7025 at Page 1302.
- I A parking Easement recorded as Entry No. 5933444 in Book 7028 at Page 1835.
- m A gas Easement recorded as Entry No. 5959491 in Book 7049 at Page 2443.
- n Public Access Easement recorded as Entry No. 6000763 in Book 7084 at Page 1839
- o Maintenance Agreement recorded as Entry No. 6000767, in Book 7084, at Page 1850.
- p Utility Permit for canal crossings recorded as Entry No. 6022945 in Book 7102 at Page 0592
- q An easement recorded June 6, 1995 as Entry No. 6095346 in Book 7164 at Page 0470 of Official Records
- r Pipeline Easement Agreement recorded as Entry No. 11039812 in Book 9862 at Page 2995

The Following Essements are blanket in nature and affect portions of this Subdivision or describe portions of tand that may affect this Subdivision but do not have adequate information to plot.

An electrical power easement recorded as Entry No. 345678 in Book 8-V of Deeds at Page 537 of Official Records.

A communication line Easement recorded as Entry No. 384826 in Book 3-C of Liens and Leases at Page 599 covers a described affected area, but no alignment or size is disclosed.

A 5 foot wide Communication Easement recorded as Entry No. 2846997 in Book 4306 at Page 443 of Official Records references an Exhibit A which could not be interpreted.

Department of the Army Permit a proposed stream improvement for Little Cottonwood Creek recorded December 13, 1984 as Entry No. 4027396 in Book 5614 at

East Jordan Canal Easement recorded December 31, 1984 as Entry No. 4033356 in Book 5618 at Page 1906 of Official Records. AGREEMENT (To Pipe East Jordan Canal Extension and Park on Surface) recorded as Entry No. 4034087 in Book 5618 at Page 3733 and Assignment of Canal Agreement, recorded as Entry No. 4343422 in Book 5829 at Page 1744 and Assignment of Canal Agreement recorded as Entry No. 19074 and Assignment of Canal Agreement recorded as Entry No. 12024290 in Book 10312 at Page 123 and Assignment of Canal Agreement recorded as Entry No. 12024290 in Book 10312 at Page 123 and Assignment of Canal Agreement recorded February 23, 2018 as Entry No. 12721840 in Book 10312 at Page 123 and Assignment of Canal Agreement recorded as Entry No. 12024290 in Book 10312 at Page 123 and Assignment of Canal Agreement recorded as Entry No. 12721840 in Book 10312 at Page 123 and Assignment of Canal Agreement recorded as Entry No. 12721840 in Book 10312 at Page 123 and Assignment of Canal Agreement recorded as Entry No. 12721840 in Book 10312 at Page 123 and Assignment of Canal Agreement recorded as Entry No. 12721840 in Book 10312 at Page 123 and Assignment of Canal Agreement recorded as Entry No. 12721840 in Book 10312 at Page 123 and Assignment of Canal Agreement recorded as Entry No. 12721840 in Book 10312 at Page 123 and Assignment of Canal Agreement recorded as Entry No. 12721840 in Book 10312 at Page 123 and Assignment of Canal Agreement recorded as Entry No. 12721840 in Book 10312 at Page 123 and Assignment of Canal Agreement recorded as Entry No. 12721840 in Book 10312 at Page 123 and Assignment of Canal Agreement recorded Entry No. 12721840 in Book 10312 at Page 123 and Assignment of Canal Agreement recorded February 23, 2018 as Entry No. 12721840 in Book 10312 at Page 123 and Assignment of Canal Agreement recorded Entry No. 12721840 in Book 10312 at Page 123 at Pa

Easements and Parking Agreement recorded as Entry No. 4157300 in Book 5704 at Page 2653 and an Amendment recorded as Entry No. 4486901 in Book 5938 at Page 644. and a Second Amendment recorded as Entry No. 11158579 in Book 9914 at Page 8453.

Declaration of Covenants, conditions, easements and restrictions of the Union Woods Office Park recorded as Entry No. 4534320 in Book 5829 at Page 1686.

Pedestrian Easement Agreement recorded as Entry No. 4729086 in Book 6099 at Page 1390. Exhibit could not be interpreted.

Acknowledgement, Disciosure and Agreement regarding development of property located within a Natural Hazards special study area recorded July 12, 1990 as Entry No. 4939811 in Book 6235 at Page 2678 of Official Records.

Deciaration of Easements recorded as Entry No. 5229270 in Book 6436 at Page 208 and a First Amendment recorded May 4, 1992 as Entry No. 5248156 in Book 6451 at Page 964 Amended and Restated recorded as Entry No. 5257711 in Book 6458 at Page 1693.

Declaration of Easements recorded as Entry No. 5798324 in Book 6921 at Page 0377 and a First Amendment recorded as Entry No. 6688379 in Book 7708 at Page 2866 and an amendment recorded as Entry No. 10963674 in Book 9830 at Page 2306.

Ordinance No. 1270 recorded as Entry No. 5874525 in Book 6881 at Page 671 also Corrected Ordinance No. 1275 recorded August 12, 1994 as Entry No. 5897459 in Book 6899 at Page 1432 and also any existing easements for utilities which may have been constructed over or across that parties of the land described as being a part of sold vacated strests. Vacated areas have not been shown with this Survey.

An easement over recorded as Entry No. 6095346 in Book 7164 at Page 0470.

Declaration of Restriction recorded as Entry No. 7017990 in Book 8028 at Page 1572.

A Right-of-way and Access Easement recorded as Entry No. 7287551 in Book 8258 at Page 1163.



Sheet 8 of 8

## Fort Union Commercial Subdivision

A part of the Southeast Quarter of Section 20, and the North hal of Section 29, Township 2 South, Range 1 East Sait Lake Base and Meridian, U.S. Survey, Midvale City, Salt Lake County, Utah.

enty of Salt Lake,	Recorded and Filed at 1	he Request of
Time	Book	
	Salt Lake Coun	hy Recorder
		mly of Sall Lake, Recorded and Filed at I  Time Book  Sall Lake Count



#### NOTES TO USERS

This map is for use in administering the National Flood Insurance Pappian. It does not necessarily identify all sness subject to flooding, particularly from local desirage approach of small size. The community map repaidings should be consulted for possible updated or additional flood heard information.

To obtain most detailed information in areas where Base Flood Elevation BFEEL adult Reselvances have been determined, uses are encouraged to centual; uses the encouraged to centure the control of the

Boundaries of the **floodways** were computed at cross accions and inorpolated between cross sections. The floodways were based on hydraulic considerations with regard to requirements of the National Flood Insurance Program. Floodway widths and other pertinent floodway data are provided in the Flood Insurance South year for this jurisdiction.

Cortain areas not in Special Flood Hazard Areas may be protected by **flood** soletred structures. Refer to Section 2.4 "Flood Protection Measures" of the Flood Insurance Study report for information on flood control structures

The projection used on the preparation of this map is Universal Trainviers Mercania (ITMM sone 12. The Naviannais datume is ANDAS, (MS1996 aphenoid. Differences in datum, spheroid, projection or UTM sones used in the production of FIRMs to realize in special projection or UTM sones used in the production of FIRMs to realize in special projection in the special projection differences in map features across jurisdiction boundaries. These differences do not affect the ecouracy of the FIRM.

slope exception on the mag are reserved to the value of the desiration of table. These flood elevations must be compared to structure and ground elevations enferted to the same vertical distance. For information and an extensive extensive the compared to show any other structure and the North American Vertical Dayum of 1988, dues the Northol Geodetic Survey website at wave mys.neas.gov or contact the National Geodetic Survey at the following address:

Spatial Reference System Division National Goodelli Survey, NOAA Silver Sering Metro Center 1315 East-West Highway Silver Spring, Maryland 20910 (301) 713-3242

To obtain current elevation, description, and/or location information for bonch marks shown on this map, please contact the information Services Branch of the National Geodetic Survey at (381) 713-3242, or visit their website at mover.nps.nbsa.gov.

Base map information shown on this FRRM was provided in digital formet by the Set Lake County Planning Department.

Corporate Smits shown on this map are based on the best data available to time of publication. Because changes due to annexations or de-enseation may have occurred after this map was published, map users should contain appropriate community officials to senify current corporate limit locations.

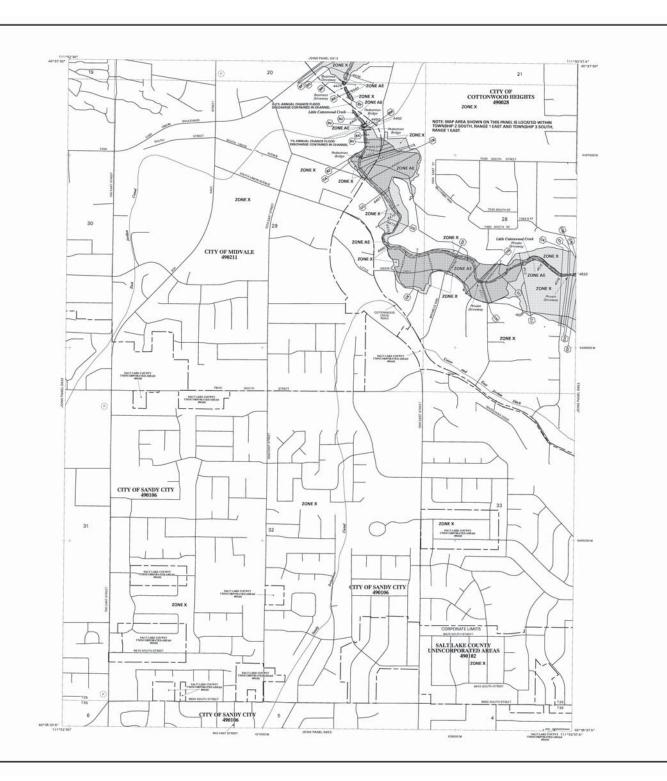
Please refer to the separately printed Map Select for an overview map of the sounty showing the layout of map senes; community map resestiony addresses; and a Listing of Communities satisfic containing National Flood Insurance Register dates for each community as well as a listing of the panels on which each community is located.

An accompanying Flood Insurance Study report, Latters of Map Revision or Letters of Map Amendment revising portions of this panel, and digital versions of this APAIC. They be available. Contact the FERMA Map Service Center at the following phone humbers and Internet address for information on all related products available from PEIAX:

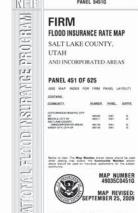
Phone: 800-358-9616 FAX: 800-358-9620 http://msc.fems.gov/

Flood Insurance Program in general, please call 1-877-FEMA-MAP (1-677-33 2677) or visit the FEMA welcome at http://www.fema.com/husiness/f/fip/

This map infects more detailed and up to date atterm cannot configurations. In mose shown on the previous FBM for his paradiscion. The Rodgisinos and Rodgisinos that wave transferred from the previous FBM have have been eliquided for configurations. As a result, the Flood infects and Floodway Data bables in the Flood floatinose. Such or opening only one of the Flood floatinose Bloody region may reflect atterm channel distances that differ from what is above no this may be supported by the Flood floatinose.







Federal Emergency Management Agency