

MINUTES OF THE SALT LAKE CITY COUNCIL

TUESDAY, FEBRUARY 18, 2020

The City Council of Salt Lake City, Utah, met in Formal Session on Tuesday, February 18, 2020 in Room 315, Council Chambers, City County Building, 451 South State.

The following Council Members were present:

Chris Wharton	Analia Valdemoros	Darin Mano
Amy Fowler	Andrew Johnston	Danial Dugan

The following Councilmember was absent:

James Rogers

Cindy Gust-Jenson, Council Executive Director; Jennifer Bruno, Council Deputy Executive Director; Erin Mendenhall, Mayor; Rachel Otto, Mayor's Chief of Staff; Katherine Lewis, City Attorney; and Scott Crandall, Deputy City Recorder; were present.

Councilmember Wharton presided at and conducted the meeting.

The meeting was called to order at 7:02 p.m.

OPENING CEREMONY

#1. [7:02:20 PM](#) **The Pledge of Allegiance was led by Scout Troop 3038.**

#2. [7:06:50 PM](#) **Welcome and Review of Standards of Conduct.**

#3. [7:08:38 PM](#) Councilmember Johnston moved and Councilmember Fowler seconded to **approve the Work Session minutes of Tuesday, January 21, 2020**, which motion carried, all members present voted aye. [View Minutes \(M 20-4\)](#)

#4. [7:09:00 PM](#) **Recognition of David Sorenson who won an award for his work on a personal project to improve pedestrian safety near LeGrand and 900 South.** Councilmember Wharton read a [statement](#) about Mr. Sorenson's Eagle Scout project and invited Mr. Sorenson to speak about his efforts promoting neighborhood [safety](#). The Council presented Mr. Sorenson with a gift.

PUBLIC HEARINGS

#1. [7:15:15 PM](#) Accept public comment and consider adopting an ordinance that would **adopt the Salt Lake City Foothills Trail System Master Plan**. *The plan would guide work to improve and create trails that are environmentally sustainable, enjoyable, accessible, safe, and low-maintenance. This is the first master plan for the Foothills Natural*

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Area, covering from the North Salt Lake boundary, south to Emigration Canyon. A future plan update will address the area between Emigration and Parleys Canyons. [View Attachment](#)

Chad Whittaker and **Eric Edelman** talked about the plan being flawed, protecting/preserving iconic places like Mt. Van Cott/Mt. Wire, City having little or no experience in trail management (inability to manage 40-plus additional miles), negative impact from having numerous switchbacks, new/unauthorized trails being made by mountain bikers (illegal trail expansion), and the need for additional analysis/review.

The following spoke and/or submitted written comments about the proposal: **Elliott Mott** ([handout](#)), **Katie Davis**, **Jeff Rocco**, **Brian Messick**, **Todd Zenger**, **Kevin Dwyer**, **George Chapman**, **Samantha Finch**, **Andy Mckerrow**, **Dave Iltis**, **Rick Steiner**, **John Knoblock**, **Matt Peterson**, **Julie Roberts**, **Sarah Bennett**, **Clint Campbell**, **Shawn Rossiter**, **Alek Konkol**, and **Magnus Peterson**. The following submitted comment cards only (did not speak): **Steve Brush**, **Shawn Carter**, **Ally Cirenza**, **Jared Ferguson**, and **Brian Zimmer**. [Additional comments](#) were submitted electronically (online, etc.). Comments included, master plan providing foundation to address a variety of issues, maintaining/constructing new trails, funding issues, public approval/need for more trails, open space issues/preservation, participation of experienced/professional trail system planners (high-level consultants utilized in plan design/development), in-depth public outreach/input process, master plan being first step in long-term management of trail system, funding needed from numerous stakeholders, weeds/fire mitigation, environmental impacts/potential for further erosion, mapping error regarding Bonneville Shoreline Trail running east-west (southern spur feeding into private property might mislead trail users, remove spur), potential for increased fire danger in City Creek Canyon with new trails, plan failing to recognize need for wider trails, and more in-depth analysis needed to identify adaptive uses/users including wheelchair users.

Further comments included expansion of Popperton Park Trailhead in Phase I, mountain bike park development needed on a prominent peak/plateau, mitigating residential concerns/environmental impacts, addressing parking/safety issues, enhancing trail experience for all users, eliminating user conflicts by developing trail systems unique to different types of user groups (consider surfaces/slope), eliminating unsustainable trails, stakeholder cooperation/partnership for ongoing trail development/maintenance (develop stewardship plan), accelerate plan implementation, Utah becoming a recreational destination, utilize transportation grant (next agenda item) for immediate trail expansion, prioritizing need for more park rangers and restrooms, local amenities eliminating need to travel to other areas like Draper, Park City, etc., directing growth away from environmentally sensitive areas, well thought

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out plan, ongoing conflicts between hikers/cyclists, enhancing opportunities for people to enjoy/value nature, additional funding needed for maintenance/weed control, addressing light pollution associated with oil/gas pipeline development, updating plan with additional trailheads (Terrace Hills Drive, etc.), plan not adequately addressing regulations and enforcement of e-bikes, scooters, dogs, etc., creating a citizens committee to review conflicts/issues in Phase I (make adjustments as needed), eliminate illegal user-created trails which cause erosion/other problems, utilization from mountain bike teams/foster youth participation, foothills being an invaluable resource, and consideration needed for potential off-leash areas.

Robert MacFarlane and **Tom MacFarlane** talked about living in Emigration Canyon and not having access to the City's culinary water system (wells being sole water source). They said they were not opposed to trails, but it was vitally important for the City to identify/protect watershed areas and manage/limit development/trail users to keep their well water from being contaminated with fecal matter (irresponsible pet owners). They said they were not the only residents relying on well water and a thorough study was needed to protect this sole water source from contamination (no other water sources available).

Councilmember Fowler moved and Councilmember Johnston seconded to **close the public hearing and defer action to a future meeting**, which motion carried, all members present voted aye.

Council Members talked about the need to delay action to allow further discussion/answers regarding issues with Mt. Van Cott/Mt. Wire, Northcove residents, adaptive uses, and Emigration water concerns, etc.
(T 20-2)

Note: Items 2-7 were heard as one public hearing.

#2. [7:59:43 PM](#) Accept public comment regarding **Grant Application: 200 South Transit Corridor, Complete Street, and Transit Signals Projects**, that would fund \$9 million from the Transit Transportation Investment Fund (TTIF) for transit projects. The projects expand the two-mile road reconstruction of 200 South from 400 West to 900 East with the addition of dedicated transit lanes, upgraded bus stops, transit signal priority, and the identification of a location for a transit center and hub on 200 South. [View Attachment](#)
(B 20-3)

#3. Accept public comment regarding **Grant Application: Main Street High Comfort Bikeway (Life on State Network)**, that would fund nearly \$3.5 million from the Transportation Investment Fund (TIF) and the Transit Transportation Investment Fund (TTIF). The project improves Main

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Street for active transportation with raised or physically separated bicycle lanes, extending from South Temple to 2100 South. [View Attachment](#)
(B 20-3)

#4. Accept public comment regarding Grant Application: Grit and Gravel Trail (Beck Street Trail), that would fund \$3 million from the Transportation Investment Fund (TTIF) for the Grit and Gravel Trail (Beck Street Trail). The project re-engineers the 2.5-mile multi-use paved trail to cross challenging terrain and constrained right-of-way to improve function and safety as a critical commuter connection between Salt Lake City and Davis County. [View Attachment](#)
(B 20-3)

#5. Accept public comment regarding Grant Application: 600/700 North Active Transportation Improvements, that would fund \$2.4 million from the Transportation Investment Fund (TIF) for transportation improvements. The 600/700 North project (from 2200 West to 300 West) installs four mid-block pedestrian crossings, curb extensions at three intersections, and raised separated bicycle lanes. [View Attachment](#)
(B 20-3)

#6. Accept public comment regarding Grant Application: 300 West Active Transportation Improvements (500 South to 2100 South), that would fund nearly \$2.1 million from the Transportation Investment Fund (TIF) and the Transit Transportation Investment Fund (TTIF) for transportation improvements. The project adds separated bicycle lanes and fills in missing segments of sidewalk as part of the 300 West street reconstruction (500 South to 2100 South) due to its overall condition. [View Attachment](#)
(B 20-3)

#7. Accept public comment regarding Grant Application: Surplus Canal Trail Improvements, that would fund \$1.8 million from the Transportation Investment Fund (TIF) for active transportation improvements. The project develops the existing canal maintenance road into a multi-use trail that connects diagonally across the City from the Jordan River Trail near 2100 South to Indiana Avenue (830 South) just west of I-215. Approximately 2.1 miles of trail will be paved, barriers will be removed, wayfinding signs will be added at road crossings, and road crossings will be improved. [View Attachment](#)
(B 20-3)

George Chapman spoke about creating a realistic priority list and engaging community councils regarding projects like the 900 South trail (including bridge), 700 East Byway, McClelland Trail, and separated bike lanes Citywide. He talked about driveways creating unsafe conditions with bike lanes according to the Insurance Institute of Highway Safety

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(IIHS) study. He further spoke about not using transportation funding for Bus Rapid Transit (BRT) on 200 South, having Utah Transit Authority (UTA) relocate bus stops to street corners before building transit center, installing raised bike lanes/pedestrian paths (Main Street project), bulb-outs on 600-700 North endangering cyclists, and not installing a cycle track on 300 West which would negatively impact small local businesses (parking needed in front of stores).

Dave Iltis said he supported all grant applications but spoke specifically about the following: (Item 7) He said this should be opened as a dirt trail as soon as possible (pave later/add signage/open gates); (Item 6) He said protected bike lanes needed to be added and the speed limit reduced to 25; (Item 3) He said legislative intent was needed so protected bike lanes were not precluded on State Street (creating a vibrant street); and (Item 2) He said the grant did not mention anything about bike lane preservation (public had been trying to get a complete system running from the University to the Jordan River Parkway). He also talked about the need for repainting green bike lanes.

Tucker Samuelson submitted [e-mail comments](#) expressing support for a separated bike lane on 300 West and a transit lane on 200 South.

Councilmember Fowler moved and Councilmember Valdemoros seconded to **close the public hearing and refer Items 2-7 to a future Consent Agenda**, which motion carried, all members present voted aye.
(B 20-3)

QUESTIONS TO THE MAYOR FROM THE CITY COUNCIL [8:05:38 PM](#)

There were no questions.

COMMENTS TO THE CITY COUNCIL [8:06:22 PM](#)

Cindy Cromer spoke/submitted [written comments](#) about four myths related to City housing. She said the myths involved landlords being motivated primarily by rental income, additional market-rate housing making other housing more affordable, Good Landlord program accomplishing original intent, and the zoning ordinance being a problem.

George Chapman talked about the dangers of cycling on City streets (debris, cars, pedestrians, animals, etc.), daily maintenance required for safe cycle tracks (lack of funding), money better spent on building wider bike lanes, and providing raised/shared paths for kids/public. He reiterated the need for Council Members to read the IIHS report on cycle tracks and the importance of installing them in correct locations (best area being 900 South to the S-Line on 700 East). He asked the Council to push for shared/raised bike/pedestrian paths and to move forward on the

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McClelland Trail (no safe way for pedestrians/cyclists to get from Salt Lake City to Brickyard).

Robert Comstock talked about the need to preserve Allen Park. He said several areas of environmental beauty around the City were destroyed by developers over the past four decades (artesian wells in Brickyard Plaza, Westminster College, etc.). He said these areas supported a lot of wildlife and provided environmental and ecological diversity. He said the next area under attack was Allen Park (aka Hobbitville). He said Gilgal Gardens was saved a few years ago and asked the Council to please preserve the natural beauty/wildlife in Allen Park.

Dave Iltis provided further comments about Item 2 (Grant Application: 200 South Transit Corridor, Complete Street, and Transit Signals Projects). He talked about his cycling partner nearly being hit by a truck last year on 200 South. He said bike lanes had not been re-stripped on 200 South, Main Street, South Temple, or North Temple in at least 10-12 years. He said the City's Transportation and Streets Departments could not agree on responsibility for the work, so nothing had been done. He said meanwhile, cyclists were in constant danger and thought the Mayor/Council needed to step in and ensure this was taken care of. He asked the Council to add a legislative intent to have the work done now (not wait until streets were re-built).

UNFINISHED BUSINESS

#1. [8:16:25 PM](#) Adopting a resolution that would **approve an interlocal agreement between Salt Lake City and Salt Lake County that would partially fund the replacement of the baseball playing surface at the Smith's Ballpark, which is owned by the City.** *If approved, \$900,000 would be allocated from the County Tourism, Recreation, Cultural, and Convention (TRCC) funds and the City would provide an additional \$285,000. The upgrades are expected to be completed for the beginning of the 2021 season.* [View Attachment](#)

Councilmember Johnston moved and Councilmember Dugan seconded to adopt [Resolution 2 of 2020](#), **authorizing an interlocal agreement with Salt Lake County to partially fund the playing surface replacement at Smith's Ballpark**, which motion carried, all members present voted aye.
(R 20-4)

CONSENT [8:17:21 PM](#)

Councilmember Fowler moved and Councilmember Johnston seconded to **adopt the Consent Agenda**, which motion carried, all members present voted aye.

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#1. Setting the date of **Tuesday, March 24, 2020** at **7:00 p.m.** to accept public comment and consider adopting an ordinance **that would amend the zoning map pertaining to three parcels of property located at 347, 353 and 359 North 700 West to rezone the parcels from SR-1 Special Development Pattern Residential to RMF-35 Moderate Density Multi-family Residential** pursuant to Petition No. PLNPCM2019-00638. *The request is in anticipation of a multi-family project being constructed at the site, consideration may be given to rezoning the property to another zoning district with similar characteristics.* [View Attachment](#)
(P 20-5)

#2. Setting the date of **Tuesday, March 24, 2020** at **7:00 p.m.** to accept public comment and consider adopting an ordinance **that would amend the zoning map for property at 480 East 6th Avenue from Special Development Pattern Residential District (SR-1A) to Small Neighborhood Business District (SNB)** pursuant to Petition No. PLNPCM2018-00813. *The proposed rezone is to make the current legal nonconforming commercial use in the 6th Avenue structure conforming and allow for a commercial use in the historically residential structure facing G Street, consideration may be given to rezoning the property to another zoning district with similar characteristics.* [View Attachment](#)
(P 20-6)

The meeting adjourned at 8:17 p.m.

Council Chair

City Recorder

This document is not intended to serve as a full transcript as additional discussion may have been held; please refer to the audio or video for entire content pursuant to Utah Code §52-4-203(2)(b).

This document along with the digital recording constitute the official minutes of the Salt Lake City Formal Session held February 18, 2020.

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