**MINUTES OF THE CENTRAL WASATCH COMMISSION MEETING HELD MONDAY, JANUARY 6, 2020 AT 4:00 P.M. IN THE COTTONWOOD HEIGHTS CITY COUNCIL CHAMBERS LOCATED AT 2277 EAST BENGAL BOULEVARD, COTTONWOOD HEIGHTS, UTAH**

**Present:**  Commissioner Chris McCandless, Mayor Jeff Silvestrini, Mayor Harris Sondak, Commissioner Marci Houseman, Mayor Mike Peterson, Commissioner Jim Bradley, Mayor Jenny Wilson, Mayor Andy Beerman

**Staff:** Executive Director Ralph Becker, Stakeholders Council Chair Greg Summerhays, Deputy Director Blake Perez, Communications Director Lindsey Nielsen, Office Manager Kaye Mickelson, Communications Intern Quinn Graves

**Absent:** Erin Mendenhall

1. **OPENING**
2. **Commissioner Chris Robinson will Conduct the Meeting as Chair of the Central Wasatch Commission (“CWC”).**

Chair Chris Robinson called the meeting to order at approximately 4:00 p.m.

1. **Consideration of Resolution 2020-01 Approving the New Member Commissioners Representing Salt Lake City and Sandy.**

Chair Robinson reported that Mayor Biskupski’s term ended on December 31, 2019, and Mayor Erin Mendenhall has taken office. Marci Houseman replaced Chair Chris McCandless from Sandy City. The proposed resolution approves the two new members.

**MOTION:** Commissioner Bradley moved to adopt Resolution 202-01 approving Marci Houseman from Sandy City and Mayor Erin Mendenhall representing Salt Lake City. Mayor Peterson seconded the motion. The motion passed with the unanimous consent of the Board.

1. **The Commission will Consider Approving the Meeting Minutes of Monday, December 2, 2019.**

Chair Robinson reported that Paul Godot, a commentator from the December 2, 2019, meeting did not feel his comments were adequately reflected in the minutes. He planned to email additional language to Office Manager, Kaye Mickelson to be added.

**MOTION:** Mayor Silvestrini moved to approve the minutes of Monday, December 2, 2019, subject to the potential amendment. Mayor Wilson seconded the motion. The motion passed with the unanimous consent of the Board.

1. **ENVIRONMENTAL DASHBOARD PROJECT UPDATE AND DISCUSSION**

The above matter was postponed to the February 2020 meeting.

1. **FEDERAL LANDS ACCESS PROGRAM (“FLAP”) GRANT PRESENTATION AND DISCUSSION**
2. **Helen Peters, Program Manager of Regional Planning and Transportation and Salt Lake County and Rita Lund, Director of Communication and Programs at Millcreek City will Present on Salt Lake County’s Application to the Federal Lands Access Program Grant.**

Helen Peters, Salt Lake County’s Program Manager of Regional Planning and Transportation was present along with and Rita Lund, Director of Communication and Programs at Millcreek City, Becky Hobski, U.S. Forest Service District Ranger, and Jared Stewart from Salt Lake County.

Ms. Peters described an opportunity presented by the U.S. Forest Service to consider a FLAP grant application to the Federal Highway Administration for Millcreek Canyon to look at the transportation corridor and determine what can be done to make improvements. Because it is funded by federal highways it needs to have a roadway nexus. It was noted that some areas will require an overmatch because the grant does not necessarily cover restrooms. The extended area boundary being considered for the grant is from the intersection at Wasatch Boulevard and 3800 South to the top of the canyon. The majority is Forest Service land.

Ms. Peters explained that the intent is to improve access to the canyon. The U.S. Forest Service has partnered with the County. The applicants were identified as Salt Lake County and Millcreek. Approximately $12 million is available for the grant with $10.5 million being sought. The required match is 6.77% or $710,000. An overmatch will be required to look at improving restrooms, adding more restrooms, and transferring a few restrooms to not conflict with the stream. There is a January deadline with the decisions to be made by Federal Highways, UDOT, and a representative from the Utah Association of Counties. If they are successful, the money will be available on October 1, 2020.

Ms. Peters reported that a number of different improvements are to be made in the canyon. The Forest Service and Millcreek are coming together and they have reached out to a number of other partners and stakeholders for help with the match. Becky Hobski noted that the work is preliminary and they have not yet gone through NEPA. They have done as much public outreach as possible but it is not a public participation process at this point. They are still pre-planning and working with key stakeholders on planning. Their first major goal is to improve safety. In Millcreek Canyon, there is no designated bike lane. Parking was also of concern and does not meet Forest Service standards.

Enhanced watershed protection was also addressed. Ms. Hobski stated that the road is deteriorating into the watershed. They are seeking assistance from the Federal Highway Administration (“FHA”) to install retaining walls to shore up the edge of the road to stop it from deteriorating into the watershed. The last overall objective was to improve the recreational experience. Currently, there is not enough parking on weekends. Ms. Hobski explained that the grant does not include the ability to improve communications. She suggested they add fiber optics beneath the road. The FHA can install the conduit but they need to pay for the line. With that, they can pursue parking metering so that when visitors enter the canyon will know where parking is available.

Ms. Hobski explained that the FHA grant only includes the surface and the parking lot. Anything else is no longer covered. In an effort to improve the recreational experience, the intent was to make sure that people have safe access to federal lands and the information they need. Ms. Peters explained that they hope to be able to use the $10 million for the transportation match as well as for the restrooms. The Forest Service is uncertain of the technology, however, if they can at least get the conduit in they can move forward with providing safety notifications, search and rescue, and parking.

Rita Lund reported that the Millcreek portion is at the bottom of the canyon. Their city border is at the toll booth. Mayor Silvestrini acknowledged that a match will be required of Millcreek, which they have committed to providing in an effort to move forward. Ms. Peters explained that what is required is a Letter of Support for the application, which could mention the financial commitment. The financial commitment, however, does not need to come until October 1, 2022. The funds will be available in 2023.

Ms. Peters remarked that a number of funds have been identified and worked with. They spoke with the Office of Outdoor Recreation who was very interested in the project. Salt Lake County has a number of different sources including the Zoo Arts and Parks Fund (“ZAP”) and the Transient Room Tax. UDOT has also expressed interest in providing financial support through the Transportation Improvement Fund. Ms. Peters reported that they have identified 10 funding sources totaling approximately $1.4 million including the overmatch.

Mayor Peterson commented that that like with most projects, they will likely not have enough funding to do to everything they want to. He asked about the prioritization process. Ms. Hobski explained that the engineers from the FHA will work through the entire process.

**MOTION:** Mayor Silvestrini moved to authorize CWC Executive Director, Ralph Becker to prepare a Letter of Support with respect to the FLAP grant applicant. Commissioner Bradley seconded the motion. The motion passed with the unanimous support of the Board.

In response to a question raised by Mayor Peterson about the toll booth, Ms. Hobski stated that it has been a huge success and is setting an example for others. It is a shining example of partnership. Some of the fees collected will help cover the overmatch as well.

Mayor Silvestrini reported that the Stakeholders Committee proposed a transportation solution in Millcreek Canyon consisting of a trial shuttle service. What he learned from working with the Forest Service was that there are prerequisite improvements that need to be made before that kind of program can be successful including bathrooms and waiting areas. He believed that what they are doing is laying a foundation for that type of solution in the future. He considered this to be the first step.

1. **DISCUSSION AND RESOLUTIONS EXPRESSING APPRECIATION FOR CHRIS MCCANDLESS, JACKIE BISKUPSKI, AND CARLOS BRACERAS**

Mr. Becker acknowledged the contributions of Chris McCandless, Jackie Biskupski, and Carlos Braceras and thanked them for their service.

1. **Consideration and Discussion of Resolution 2020-02 Expressing Appreciation to Chris McCandless for His Work and Service to the CWC.**
2. **Consideration and Discussion of Resolution 2020-03 Expressing Appreciation to Jackie Biskupski for Her Work and Service to the CWC.**
3. **Consideration and Discussion of Resolution 2020-04 Expressing Appreciation to Carlos Braceras for His Work and Service to the CWC.**

**MOTION:** Mayor Silvestrini moved to approve Resolutions 2020-02, 2020-03, and 2020-04. Mayor Wilson seconded the motion. The motion passed with the unanimous consent of the Board.

1. **DISCUSSION RE-FOCUS OF CWC WORK FOR 2020**
2. **Commission Discussion Led by Commission Chair Robinson on Results of Individual Meetings with Stakeholders and Approach for Commission Attention and Action Building on CWC Retreat.** 
   1. **Consideration of Lands Issues for Legislation.**
   2. **Consideration of CWC-Led Effort to Define Mountain Transportation System in Context of Results of Mountain Accord and UDOT LCC EIS.**

Chair Robinson was hopeful that they would have time tonight to have a substantive discussion. A meeting was held on December 2, 2019, at which time he was honored to receive the Board’s endorsement and support to serve as Chair. Since then he has met with Messrs. Becker and Perez and other constituencies of the CWC in an effort to come up with a strategy and concepts to discuss in accordance with what was discussed at the retreat.

Chair Robinson reported that coming out of Mountain Accord there was a two-pronged assignment. The first was the federal designation that would accomplish conservation and facilitate transportation and other adjustments. The second major assignment pertained to transportation. It came out strong in 2016 after which there was a lapse and a loss of momentum. They have since made efforts to put forward federal legislation that would gain traction. Among some stakeholders, there had been tentative support but it was implied that there would be a struggle later. With regard to the land exchanges, it was the opinion of the ski resorts that it is tenuous. Due to concerns with the legislation, three lobbyists were hired and feedback was received from commissions and committees at the State level. They also had conversations with members of the delegation and their staff. It seemed that one of the problems in putting forward the federal designation was that it is ahead of transportation solutions. They also have a few changes that Director Braceras from UDOT was always hesitant to vote on. UDOT put forward the Little Cottonwood Canyon (“LLC”) Environmental Impact Statement (“EIS”), which is not as expansive in looking at the mountain transportation system. While it provides good information, it may come with an opportunity cost.

Chair Robinson asked that the Board consider the federal legislation in its current form and keep it at the ready and focus their attention on the creation of a mountain transportation system. The hope was that they can get the consensus support that they need from some of the stakeholders. Lobbyist Bill Simmons proposed that they reduce his compensation from $5,000 per month to $2,000 per month and extend the contract out with a 30-day cancellation notice. The thought was that perhaps they do not want to spend a lot of money on lobbying the federal delegation when they do not have a bill with an adequate consensus. The hope was that they will regain consensus if they are able to put forward good ideas on transportation.

Chair Robinson reported that at the December 2, 2019, meeting and the retreat they discussed the formation of three advisory committees. The intent was for three Board members to be appointed to each committee with each meeting noticed as a public meeting. Two of the three Board members would need to be present.

Mayor Silvestrini supported the idea of the committees and the resolutions. He was excused from the remainder of the meeting to attend the swearing-in of the Brighton Town officers. He supported the proposed direction from the Board.

Mayor Peterson recalled that for nearly two years they have discussed short-term projects, which he supported. He stressed that transportation is a high priority for the City of Cottonwood Heights. He also supported the idea of developing a greater consensus on the legislation. He expressed his support.

Mayor Wilson commented that the retreat was very productive and she expressed appreciation to Chair Robinson. She supported the direction they were going and appreciated the work of the Stakeholders Council. She was pleased that they decided to maintain a contract with the federal lobbying team in order to reengage at the appropriate time with the version of the bill they decide to move forward. Mayor Wilson thanked staff and Chair Robinson for their efforts.

Mayor Beerman supported the direction discussed at the retreat. He did not consider the current direction to diminish the importance of the legislation in any way. He supported the decision to step back and focus on issues they can agree on and revisit the legislation later.

Commissioner Bradley expressed his support on the direction moving forward.

Marci Houseman commented on her background in education and stated that sometimes when someone tries to do too many things, they don’t do anything well. She suggested that they narrow the focus to what will allow them to achieve the desired outcome. She expressed her support.

Mayor Sondak was of the belief that as a Board they have to be able to do more than one thing at a time.

Chair Robinson referenced the refocus work of the CWC in 2020. Mr. Becker stated that the intent is to provide a one-year outline of what they plan to do and when. Any and all Board Members can attend any and all committee meetings if so desired. He explained that what came out of Mountain Accord was to move forward with a comprehensive approach for a mountain transportation system. It included certain proposals that were considered infeasible for future consideration such as the Guardsman Pass Road. Transit was going to have to be the conclusion. If the Board plans to pursue a mountain transportation system, they should work through a process over the next year to look at transit options, bring in expertise to provide information with the hope that in the end, the Board can come to a conclusion. Potential sources of expertise were identified. The intent would be to work through a process with the CWC Board, the Stakeholders Council, and related jurisdictions to determine whether the Board can arrive at an approach that takes Mountain Accord to the next step.

Chair Robinson remarked that the Mountain Accord Agreement contained a lot of specificity relative to the federal legislation. With respect to transportation, however, it listed loans. Ultimately, they have become victims of the lack of specificity and a plan for transportation. Possible options were discussed. The hope was that as a group they can come up with ideas that should go through a more formal process.

Mayor Beerman asked if the group is tasked with making the best technical solutions or those that are politically palatable. Chair Robinson explained that they do not want to come up with a mountain transportation plan that is technically or politically deficient. His fear was that there is a limited shelf life on how long their respective jurisdictions can continue to provide funding. Ultimately, what they deliver will be very modest using that approach. Mayor Beerman asked about the mission of the committee in terms of whether they are looking at the most efficient way to move people up the canyons or find a middle ground. That decision will guide the nature of the discussions going forward. Chair Robinson stated that what they need is more information on the various options. In many instances, options are eliminated due to financial or political constraint that is sometimes premature. Staff proposed a compressed timeline and he recommended they identify the alternatives.

Mayor Wilson’s understanding was that three working groups are evolving. One confusion may be the refocus of the work of the CWC. She noted that the Projects Committee will address the changes that will take place this ski season. This year, she hoped to get back to a proper alliance of the stakeholder group, citizen engagement, and the operations of the committee. The intent would be to bring discussion and decisions back to the Board while keeping things moving.

Mayor Peterson reported that he has a personal interest in the transportation issue. He suggested they be open-minded, consolidate the information received, and understand how transportation works and can be applied. UDOT has allocated funds for Wasatch Boulevard and Little Cottonwood Canyon. He questioned whether it would meet their expectations and if there has been sufficient input. He suggested the Board be active now and include the long-term transportation alternative. He stressed the importance of their constituents seeing that they are actively involved in transportation.

Mayor Sondak wanted to make sure they figure out the relationship between this effort and the EIS. His understanding was that UDOT is going to go through a process and recommend their preferred alternative. Chair Robinson explained that UDOT and UTA has a lot of expertise in this realm. They are trying to reengage them in helping with the mountain transportation system. He believed that Carlos Braceras was no longer serving on the Board in part because UDOT recognizes there is a problem needs to do something. The goal was to get UDOT’s support and look beyond what is in the scope of the LLC EIS. The expectation was that UTA will be an enthusiastic participant. So far, UDOT is trying to figure out what they are being asked to do.

Mr. Becker addressed the leadership of the committees and stated that the resolution gives authority through the bylaws for the Board to set up Advisory Committees. Separate action will be required to appoint the committees. The Legislative and Land Tenure Committee will be chaired by Mayor Wilson with Mayors Sondak and Silvestrini serving as members. The Transportation Committee will be chaired by Mayor Peterson with Mayors Beerman and Knopp as members. The Special Projects Committee will be chaired by Council Member Bradley with Mayor Mendenhall and Council Member Houseman as members.

Chair Robinson explained that the intent was for all three committee chairs to serve on the Executive Committee. Chair Robinson will serve as a floating member of each committee. CWC Attorney, Shane Topham explained that a quorum is defined as the majority of the members. If there are three members, a quorum would consist of two. It was clarified that as each of the committees are Advisory Committees so any action will come back to the CWC Board for approval.

1. **DISCUSSION AND RESOLUTION CONCERNING ADVISORY COMMITTEES**
2. **Consideration of Resolution 2020-05 Amending the CWC Bylaws Concerning Advisory Committees.**

Mayor Sondak asked for clarification with respect to whether it is required to appoint vice chairs to each committee. Mr. Topham responded that it is not a requirement and is at the discretion of the CWC Board. The verbiage was changed to specify that a vice chair *may* be appointed. Mr. Topham expected the committees to operate informally. The purpose of the bylaw amendment was to provide a basic framework with regard to how they are formed and how they function. He proposed a framework, however, it was subject to change by the Board.

**MOTION:** Mayor Beerman moved to adopt Resolution 2020-05 with an amendment to 4.15 (b) changing the word *shall* to *may*. Commissioner Bradley seconded the motion. The motion passed with the unanimous consent of the Board.

1. **The Commission will Continue its Discussion of the Creation of a Legislative-Lands Tenure Committee, a Transportation Committee, and a Short-Term Projects Committee, Including Appointing Commissioners to Comprise Committee Membership.**

Chair Robinson proposed that the following Board members be appointed to the following committees:

Legislative Land Tenure Committee Mayor Wilson, Chair

Mayor Silvestrini, Member

Mayor Sondak, Member

Transportation Committee Mayor Peterson, Chair

Mayor Beerman, Member

Mayor Knopp, Member

Special Projects Committee Commissioner Bradley, Chair

Mayor Mendenhall

Council Member Houseman

**MOTION:** Mayor Wilson moved to appoint the Board Members to the committees as set forth above. The motion was seconded by Mayor Peterson. The motion passed with the unanimous consent of the Board.

1. **DISCUSSION AND RESOLUTION CONCERNING CONTRACT AMENDMENT FOR DUTKO GOVERNMENT RELATIONS**
2. **The Commission will Consider a Contract Amendment to Reduce the Amounts Payable to Dutko Government Relations.**

Chair Robinson commented that staff has spoken with Dutko representative, Bill Simmons, who agreed to the contract.

1. **Consideration of Resolution of 2020-06 Amending Contract Amount with Dutko Government Relations.**

**MOTION:** Mayor Peterson moved to approve Resolution 2020-06 amending the contract amount with Dutko Government Relations. Mayor Wilson seconded the motion. The motion passed with the unanimous consent of the Board.

1. **STAKEHOLDERS COUNCIL UPDATE, DISCUSSION, AND RESOLUTION**
2. **Stakeholders Council Chair Greg Summerhays will Provide and Update on the November and December 2019 Stakeholders Council Meetings and Work Moving Forward.**

Stakeholders Council Chair, Greg Summerhays reported that the Stakeholders Council prepared a Letter of Support for the FLAP grant and appreciated the Board considering that same option.

The Stakeholders Council has had discussions pertaining to carrying capacity. They continued that discussion at their last meeting. The committee that was formed months earlier requested a prospectus to outline possible next steps for a Recreational Use Management Study. A budget and case studies were distributed to the Council members to review and discuss. At the last meeting, they took a formal vote to advance a Visitor Use Management Study to the CWC. It was noted that the ski areas will be excluded as they work directly with the Forest Service on the ski area capacity. Unanswered questions were identified including possible next steps to secure a full study proposal and how the study will be funded.

Mayor Sondak asked if it would be necessary to issue an RFP. Mr. Summerhays stated that the matter was fairly open-ended. Deputy Director, Blake Perez, reported that an outline was provided to the Board showing what the study would look like.

Mayor Beerman questioned how the study would be completed when excluding the ski areas since they are a significant draw for visitors. Mr. Summerhays explained that the focus is on the other trails throughout the canyon. He pointed out that the ski resorts were not comfortable with the carrying capacity discussion. Mayor Beerman questioned what value such a narrow study would offer. Mr. Summerhays stated that it would address how the Forest Service would use it. Mayor Wilson hoped they would engage with the Forest Service and the ski resorts to better understand how the ski areas are measuring their impact.

Mayor Sondak recalled that US Forest Service Supervisor, Dave Whittekiend indicated that any impact from improvements to Highway 210 in Little Cottonwood Canyon would be absorbed entirely by the ski areas. Mayor Sondak was skeptical of that idea and commented that some integration of the issues ought to occur. He also questioned how a study that excludes the ski areas will address non-ski area customers parking in areas where the ski areas would otherwise have a customer. Mr. Summerhays stated that the Stakeholders Council desires to answer many of these questions and see what the study will look like. Mayor Sondak commented that deciding on boundaries and whether visitors purchased a lift ticket was not of concern of his Town Council. They want to address the visitors that are there.

Mayor Peterson commented that there are many issues that still need to be addressed. He asked that staff make a presentation on the process and get answers before taking action and moving forward.

1. **Consideration and Discussion of Resolution 2020-07 Amending the “Rules and Procedures” of the Stakeholders Council as Recommended by the Stakeholders Council.**

A change was proposed to the Stakeholders Council meeting schedule.

At the January meeting, they will discuss the various committees to be formed, identify their purpose, and determine how frequently meetings will occur. Mayor Silvestrini considered the proposed amendment to be consistent with what was discussed at the retreat and will improve the collaboration and utility of the Stakeholders Council.

**MOTION:** Mayor Silvestrini moved to adopt Resolution 2020-07 amending the “Rules and Procedures” of the Stakeholders Council as recommended by the Stakeholders Council. Mayor Peterson seconded the motion. The motion passed with the unanimous consent of the Board.

Mr. Summerhays noted that a few members of the Stakeholders Council resigned. They currently have 31 members and need to develop a process of how to replace members going forward. Chair Robinson asked that staff provide recommendations. It was noted that the Council is allowed to have 27 to 35 members.

Mayor Silvestrini also recommended that staff provide a recommendation addressing the process for replacing members. He asked for an explanation of who resigned and why. He considered that to be valuable information for the Board.

Mr. Topham suggested that staff come back with a recommendation at the next meeting. It was suggested that staff consult with Mr. Summerhays in developing recommendations.

1. **ELECTIONS OF CENTRAL WASATCH COMMISSION SECRETARY AND TREASURER.**

Chair Robinson proposed that Mayor Mendenhall be appointed to serve as Treasurer in place of Commissioner Bradley and that Mayor Peterson be appointed to serve as Secretary.

**MOTION:** Mayor Wilson moved to appoint Mayor Peterson and Secretary and Mayor Mendenhall as Treasurer. Mayor Sondak seconded the motion. The motion passed with the unanimous consent of the Board.

1. **PUBLIC COMMENT**

*Brian Hutchinson* suggested that the Board focus on measures they can take now to show that they understand the situation and address it so that canyon visitors are not negatively impacted. He lives near the capitol and recently took the bus to the canyon. It took around two hours but would have taken 45 minutes had he not missed a connecting bus. He appreciated the effort the Board had put toward solving the transit shortage but did not think it addressed the problem. He suggested they address the car priority situation, fast track bus transportation, create a transit lane in Cottonwood Heights and Holladay, spend a portion of the $66 million on snow sheds, and create a gate and tollbooth. He also suggested they require four people per car, which will cut traffic in half and improve air quality in the valley.

*Paul Godot* agreed with the comments made pertaining to the transportation issue and moving forward. As legislators, he believed the best affordable transportation system is one that is technically proficient. He was of the opinion that in a democratic republic elected officials have the responsibility to educate the electorate. He stated that UDOT and UTA need to be involved. In the short-term, he recommended that UTA busses be escorted up the canyon. He commented that in order for people to take mass transit, it has to work.

*Carl Fisher* reported that a letter will be sent to the CWC, the Forest Service, and the County. He stated that Save Our Canyons is generally supportive of the application but they are concerned that it might keep them locked into a car-based system. At some point, they need to pursue transit-based systems in the canyons. They would like the emphasis to be on things that might support transit and be efficient rather than adding capacity and parking spaces. With regard to the Visitor Management Study, he clarified that the study would look at the resorts as they pertain to capacity in the canyons. It will not make any management recommendations for how the resorts deal with capacity since that is what the ski area plans are for. With regard to the refocus of the CWC’s work as it pertains specifically to the legislation and transportation, he asked that the Board determine whether the legislation hinders any resolutions for transportation in the canyons or does it place appropriate sideboards. He also asked that they determine who is being served by transportation solutions.

There were no further public comments. The public comment period was closed.

1. **COMMISSIONER COMMENT**

There were no Commissioner comments.

1. **ADJOURNMENT**

**MOTION:** Commissioner Bradley moved to adjourn. Mayor Peterson seconded the motion. The motion passed with the unanimous consent of the Commission.

The Central Wasatch Commission Meeting adjourned at approximately 6:01 p.m.

***I hereby certify that the foregoing represents a true, accurate and complete record of the Central Wasatch Commission Meeting held Monday, January 6, 2020.***

Teri Forbes

Teri Forbes

T Forbes Group

Minutes Secretary

Minutes Approved: \_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_