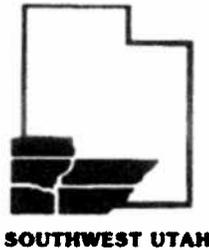


Five County Association of Governments

1070 West 1600 South, Building B
St. George, Utah 84770

Fax (435) 673-3540



Post Office Box 1550
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Office (435) 673-3548

**** M E M O R A N D U M ****

TO: ALL STEERING COMMITTEE MEMBERS AND INTERESTED PARTIES

FROM: COMMISSIONER CLARE M. RAMSAY, CHAIR

DATE; FEBRUARY 6, 2013

SUBJECT: STEERING COMMITTEE, WEDNESDAY, FEBRUARY 13, 2013

THE NEXT MEETING OF THE STEERING COMMITTEE WILL BE HELD ON WEDNESDAY, FEBRUARY 13, 2013, AT THE KANE COUNTY EMERGENCY SERVICES TRAINING FACILITY/SEARCH AND RESCUE BUILDING, LOCATED AT 30 WEST AIRPORT DRIVE, KANAB, UTAH.

MATERIALS ARE ATTACHED TO ASSIST YOU IN PREPARING FOR THIS MEETING. PLEASE REVIEW ALL MATERIALS AND ADDRESS ANY QUESTIONS OR CONCERNS TO THE AOG STAFF, C/O KENNETH L. SIZEMORE. THIS WOULD ALLOW TIME TO RESEARCH YOUR QUESTIONS OR CONCERNS PRIOR TO THE STEERING COMMITTEE MEETING.

WE LOOK FORWARD TO MEETING WITH YOU IN KANAB ON WEDNESDAY, FEBRUARY 13, 2013.

KLS:DL
ATTACHMENTS

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SOUTHWEST UTAH

Post Office Box 1550
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**** A G E N D A ****

**STEERING COMMITTEE MEETING
FEBRUARY 13, 2013
KANE COUNTY EMERGENCY SERVICES TRAINING FACILITY
30 WEST AIRPORT DRIVE
KANAB, UT - 1:00 P.M.**

- I. **MINUTES JANUARY 9, 2013 - REVIEW AND APPROVE**
- II. **STEERING COMMITTEE MEMBERSHIP**
 - A. **MAYOR REPRESENTATIVES - INTRODUCTION**
 - B. **CHAIR AND VICE CHAIR - KANE COUNTY**
- III. **EXECUTIVE COMMITTEE ACTIONS**
- IV. **REGIONAL MEETINGS SCHEDULE ADJUSTMENTS**
- V. **RURAL INFRASTRUCTURE SUPPORT LETTER**
- VI. **ECONOMIC DEVELOPMENT CAPACITY BUILDING GRANT REVIEW**
- VII. **UTAH BROADBAND PROJECT**
- VIII. **DEPARTMENT OF WORKFORCE SERVICES UPDATE**
- IX. **SOUTHERN UTAH UNIVERSITY UPDATE**
- X. **DIXIE STATE COLLEGE UPDATE**
- XI. **CONGRESSIONAL STAFF UPDATES**
- XII. **LOCAL AFFAIRS**
 - A. **CORRESPONDENCE**
 - B. **OUT-OF-STATE TRAVEL**
 - C. **PERMANENT COMMUNITY IMPACT BOARD APPLICATIONS**
 - D. **PLANNING ASSISTANCE**
 - E. **OTHER BUSINESS**
- XIII. **AREAWIDE CLEARINGHOUSE REVIEWS**

In compliance with the Americans with Disabilities Act, individuals needing special accommodations (including auxiliary communicative aids and services) during this meeting should notify KENNETH SIZEMORE, EXECUTIVE DIRECTOR, FIVE COUNTY ASSOCIATION OF GOVERNMENTS, at 1070 West 1600 South, Building B, St. George, Utah, (435) 673-3548 at least three working days prior to the meeting.

BEAVER

GARFIELD

IRON

KANE

WASHINGTON

MINUTES

STEERING COMMITTEE MEETING

January 9, 2013

St. George, Utah

MEMBERS IN ATTENDANCE

Commissioner Clare Ramsay, Chair
Mayor Jerry Taylor, Vice-Chair
Commissioner Mike Dalton
Commissioner Dale Brinkerhoff
Mayor Dutch Deutschlander for
Mayor Connie Robinson
Commissioner Douglas Heaton
Mayor Nina Laycook
Commissioner Denny Drake
Mayor Dan McGuire
LuAnne Forrest
Wes Curtis for Dorian Page

REPRESENTING

Garfield County Commissioner Representative
Garfield County Mayor Representative
Beaver County Commissioner Representative
Iron County Commissioner Representative
Iron County Mayor Representative

Kane County Commissioner Representative
Kane County Mayor Representative
Washington Co. Commissioner Representative
Washington County Mayor Representative
Washington County Schools Representative
Southern Utah University

OTHERS IN ATTENDANCE

Ellen Schunk
Teresa Banks
Dave DeMille
Ken Sizemore
Diane Lamoreaux

Senator Lee's Office
Department of Workforce Services
The Daily Spectrum
Five County Association of Governments
Five County Association of Governments

MEMBERS NOT IN ATTENDANCE

Mayor Mark Yardley
Carolyn White, Excused
Ken Platt, Excused
Vacant Position
Wendy Allan
Frank Lojko

Beaver County Mayor Representative
Beaver County Schools Representative
Garfield County Schools Representative
Iron County Schools Representative
Kane County Schools Representative
Dixie State College of Utah

I. WELCOME AND INTRODUCTIONS

Commissioner Clare Ramsay, Chair, welcomed everyone in attendance. Those asking to be excused include Ms. Carolyn White, Beaver County Schools Representative; and Mr. Ken Platt, Garfield County Schools Representative. Those present at the meeting provided introductions. New members to the Board include Commissioner Mike Dalton, Beaver County Commissioner Representative and Mayor Dan McGuire, Washington County Mayor Representative. Mayor Dutch Deutschlander was representing Mayor Connie Robinson, Iron County Mayor Representative

II. MINUTES OF NOVEMBER 14, 2012 - REVIEW & APPROVE

Chairman Ramsay indicated that a quorum was present for conduct of business and presented minutes of the November 14, 2012 Steering Committee meeting for Board discussion and consideration.

MOTION WAS MADE BY COMMISSIONER DOUGLAS HEATON, SECONDED BY MAYOR DUTCH DEUTSCHLANDER, TO APPROVE MINUTES OF THE NOVEMBER 14, 2012 MEETING AS PRESENTED. MOTION CARRIED BY UNANIMOUS VOTE.

III. EXECUTIVE COMMITTEE ACTION(S) RATIFICATION

Mr. Ken Sizemore provided an explanation of Executive Committee action for new Board members. In 2011 the Executive Committee was concerned about the potential future liability of the sick leave conversion policy that had been implemented at the AOG. The conversion policy allowed employees to convert a portion of their unused sick leave to pay for health insurance or as a cash out benefit upon retirement. Because of their concerns a new policy was adopted that included a window to sunset the program. For the first two years, employees could utilize the full benefit upon retirement. That window of opportunity ends on July 1, 2013. Employees electing to retire in the next four years from that point would have a 25% reduction to the benefit each year until the policy expires at the end of the sixth year. A number of senior employees have retired and a number are considering retirement. Due to the potential loss of significant income, Mr. Sizemore announced his intent to retire effective July 1, 2013. The Executive Committee has reached a decision to advertise the Executive Director position to provide ample time for training of the individual selected for the position. Advertisement will begin in January, with screening of application to follow and interviews scheduled during the month of March. The Executive Committee also decided to advertise the position with two options: 1) As a full-time staff position, and 2) As a contract employee which would reduce the benefit package. The Executive Committee is moving in the direction of utilizing contract employees to deal with escalating benefit costs for full-time employees. The job advertisement will advertise for both of the options outlined above, in-house and outside concurrently. The job announcement will be posted on numerous professional organizations advertising and not so much under traditional advertising mediums.

Mayor Dan McGuire asked if Mr. Sizemore would be eligible to contract for this position. Mr. Sizemore indicated that he would have to research this option taking into account all of the rules that are applicable under the Utah State Retirement System.

MOTION WAS MADE BY COMMISSIONER DENNY DRAKE, SECONDED BY MAYOR NINA LAYCOOK, TO RATIFY EXECUTIVE COMMITTEE ACTIONS AS PRESENTED. MOTION CARRIED UNANIMOUSLY.

IV. UTAH PRO BONO COMMISSION APPOINTMENT

Mr. Ken Sizemore referenced information contained on page 8 of the packet summarizing a new commission that has been created by the Utah State Bar. This commission will be staffed by an attorney who has requested that the Five County AOG nominate a Steering Committee member to serve on the Sixth District Judicial Court Pro Bono Commission. It was noted that the Fifth District Court, which covers Iron and Washington counties, has not decided if they will establish a commission. The Sixth District Court covers Beaver, Garfield and Kane counties, and the Steering Committee representative would need to be from one of these counties. The effort is to encourage local government and local residents participation and perspective on the commission. Commissioner Mike Dalton indicated that Beaver County is actually a member of the Fifth District Court but will have an acting Sixth

District Judge hearing cases. He suggested that the representative designated should be from Garfield or Kane county. There is no indication how often the commission will meet or how much time this will entail. Commissioner Douglas Heaton indicated that Kane County has not made commission assignments for 2013 and Commissioner Jim Matson may be the Five County representative. This would also entail selection of a new Steering Committee member to serve as the representative to the Utah Association of Counties Board of Directors. He indicated that the Kane County representative could be designated to serve on this commission.

MOTION WAS MADE BY COMMISSIONER DALE BRINKERHOFF, SECONDED BY COMMISSIONER DENNY DRAKE, TO ACCEPT KANE COUNTY'S OFFER TO APPOINT THE KANE COUNTY STEERING COMMITTEE REPRESENTATIVE TO SERVE ON THE SIXTH DISTRICT COURT PRO BONO COMMISSION. MOTION CARRIED UNANIMOUSLY.

V. SUB-COUNTY POPULATION PROJECTIONS/ALLOCATIONS

Mr. Ken Sizemore referenced information on pages 9-13 of the packet containing sub-county population projections for each county for the period 2010-2060. This process occurs on a regular cycle at the Governor's Office. In late 2012 the preliminary numbers were presented to the Steering Committee for discussion. The tables included in the packet contain population projections for jurisdictions and unincorporated county areas. The approach taken by OPB was to look at the 2010 Census percentage of proportion of total population and apply that percentage across the years. AOG staff have been in contact with each county and city to gather responses to the numbers. The most outspoken was Enoch City who feels that they will have a larger proportion of growth in the future. Others feel that Hurricane City, Washington City and St. George City will have about the same population in the future as growth continues in Washington County. It was noted that these population numbers are utilized in funding formulas for many grants and state agency funding allocations. Commissioner Dale Brinkerhoff mentioned that it is important that numbers are as accurate as possible for funding allocations as well as billings by various agencies to the counties. Members were asked to contact Mr. Sizemore to voice any concerns they may have.

VI. FUNCTIONAL CLASSIFICATIONS UPDATE

Mr. Sizemore referenced correspondence contained on pages 14-15 from the Utah Department of Transportation regarding the update to the urban boundaries and functional classified highway network in Utah. The process includes adjusting the Urbanized Area (UA) and Urbanized Cluster (UC) boundaries as well as updates to functional classifications. It is important to provide input because of funding implications associated with the different classifications. Previously this process was handled by UDOT in-house with little involvement of local government. This is the first time that recommendations have been sought at this level. Five County staff has been working with County Public Works Directors and communities to obtain recommendations. He reviewed some of the recommended changes as follows: **1) Kane County**-- Cane Beds Road moved from minor to major; **2) Washington County**-- A number of recommendations will be provided through the Dixie Metropolitan Planning Organization; **3) Garfield County**-- Brian Bremner has provided some recommendations; and **4) Beaver County**-- Information has been submitted by the GIS Coordinator.

VII. GOVERNOR'S OFFICE UPDATE

Mr. John Bennett, Governor's Office of Planning and Budget, was not in attendance.

VIII. UTAH DEPARTMENT OF TRANSPORTATION

Mr. Sizemore indicated that Mr. Dana Meier had indicated that he would be in attendance.

IX. DIXIE STATE COLLEGE UPDATE

Mr. Frank Lojko, Dixie State College, was not in attendance.

X. SOUTHERN UTAH UNIVERSITY (SUU) UPDATE

Mr. Wes Curtis, SUU, provided an update on enrollment numbers which have decreased by approximately 300 from last year's numbers. The major impact of this decrease is reflective of the LDS Church policy change for missionaries to serve at a younger age. This will have an impact on budgets, but this is about what the university's administration was expecting.

Pictures of the Southwest Utah Renewable Energy Trailer were circulated for viewing. The portable trailer has been traveling around the region between September and November. The major driver for this project has been Mr. Andy Swapp, a teacher from Milford High School, who opened the door for First Wind to expand operations into Beaver County. The Southwest Utah Renewable Energy Center is operational, but the portable trailer is the most unique aspect of the center. The trailer generates its own power with a wind turbine as well as solar equipment.

Mr. Curtis reported on the SUU Mountain Ranch forest demonstration project which has recently completed contracts for logging on the mountain ranch properties. This project will be used to show how to reduce fire risk around properties, and various logging techniques will also be reviewed. The University owns approximately 1,500 acres which is situated on both sides of Highway 14 and goes all the way up to Flannigan Arch on the Ashdown properties. A snow measuring site will also be built on the ranch property.

SUU Regional Services partnered to assist Kane County in development of the BEAR program. Ed Meyer has been contracted to administer this program. Numerous businesses have visited the site to seek assistance.

Mr. Curtis saved the big news for last. A new medical school will be locating adjacent to the SUU campus. This will be for osteopathic medicine administered through the Aqua Vista private school out of Denver, Colorado. The school is expanding to Cedar City because of the strength of science programs offered at the University. The school has agreed to admit the top 15 pre-med students from SUU without the MCAT test. This is a really big accomplishment for SUU. It is anticipated that this program will initiate the creation of four new master degree programs that will feed into the medical school.

Commissioner Dale Brinkerhoff acknowledged that while renewable energy is a good thing, it cannot be looked at as the only source to where coal and nuclear energy are bypassed.

In actuality, renewable energy is a small part of the portfolio. Oil and gas production is beginning to utilize fracking and horizontal drilling methods which will provide increased production.

XI. DEPARTMENT OF WORKFORCE SERVICES UPDATE

Ms. Teresa Banks, DWS, reported that Jon Pierpont, has been selected to serve as the Executive Director of the Department of Workforce Services. He announced the four corner stones for the Department as follows: 1) Operational Excellence; 2) Exceptional Customer Service; 3) Employee Success; and 4) Community Connection. Mr. Pierpont is a proactive individual who is very concerned for the welfare of veterans returning from service to our country. A Hiring Heroes Job Fair is scheduled for January 24th in St. George which will serve the entire Five County area. The state is also working on a virtual job fair utilizing resources to connect with employers. She reported that the state unemployment rate is 5.3 percent. Rates for each of the counties are as follows: **1) Beaver-- 5.3%; 2) Iron, Kane and Washington-- 6.6% and 3) Garfield-- 10.1%**. Unemployment numbers are tied directly to insurance benefits and whether clients in Utah are eligible for extended unemployment benefits. At this time, the state of Utah no longer qualifies for extended benefits. DWS is striving to enhance worker skills through training and various workshops such as resume writing skills. The Work Success Program at DWS consists of a comprehensive four week program geared at building resume writing skills, work skills, etc.

XII. CONGRESSIONAL STAFF UPDATES

Ms. Ellen Schunk, Senator Lee's Office, reported that Senator Lee will be serving on four committees as follows: 1) Judicial; 2) Energy and Natural Resources; 3) Joint Economic; and 4) Senate Armed Service. The Senator and staff are working on the Sage Grouse issue as well as the Coral Pink Tiger Beetle potential listing on the Endangered Species List. However, spending and the federal debt are overshadowing most activities. Details on the fiscal cliff were worked out and presented to the Senate with only six minutes for review before the votes were cast. Senator Lee voted against the bill and will not support any legislation that he cannot read prior to a vote. The next big issue will be the debt ceiling and spending cuts that are looming. Ms. Schunk will continue to contact Board members to provide updates and to gather input on important issues. She can be contacted via telephone at 435-628-5514. Victor Isom is based out of the St. George office and is still working on public lands issues.

She reported that Senator Hatch has not selected the replacement for Marreen Casper. His intern, Heidi, is working out of the Cedar City office and all items are being referred to her at this time. Gary Webster, Representative Stewart's local office, was unable to attend today because of a staff meeting conflict.

XIII. LOCAL AFFAIRS

A. CORRESPONDENCE

None.

B. OUT-OF-STATE TRAVEL

None.

C. PERMANENT COMMUNITY IMPACT FUND BOARD (PCIFB) APPLICATIONS

Commissioner Denny Drake encouraged local jurisdictions to continue to submit applications. He noted that the mineral lease monies are depleted for zero percent loans and grants, but a lot of money is still available for loans at 2.5%. It is important for jurisdictions to get their projects on the capital improvements lists for the upcoming year. CIB project applications will be reviewed during the February Steering Committee meeting.

D. PLANNING ASSISTANCE

None.

E. OTHER BUSINESS

Mr. Sizemore explained that billings will be mailed to counties requesting their participation in the amount of \$15,000. This billing cycle coincides with the county budget year. He also reported that Garfield County elected to employ Justin Fischer as a county employee. Justin has served as the Garfield County Circuit Rider Planner and has been employed through Five County. Beginning January 1st, he was shifted over as a Garfield County employee. Commissioner Ramsay indicated that the commission will be meeting on the 4th Monday to discuss this transition.

XIV. AREAWIDE CLEARINGHOUSE REVIEWS

Mr. Sizemore referenced six reviews included in the packet and one late arrival from the State and Institutional Trust Lands Administration for Board consideration. All reviews have supportive staff recommendations.

MOTION WAS MADE BY COMMISSIONER DENNY DRAKE, SECONDED BY MAYOR NINA LAYCOOK, TO APPROVE THE A-95 REVIEWS, INCLUDING THE ONE LATE ARRIVAL, AS PER SUPPORTIVE STAFF RECOMMENDATIONS. MOTION CARRIED UNANIMOUSLY.

The next meeting is scheduled for Wednesday, February 13, 2013 in Kanab at the Kane County Emergency Services Training Facility/Search and Rescue Building.

MOTION TO ADJOURN WAS MADE BY COMMISSIONER DENNY DRAKE.

The meeting adjourned at 2:00 p.m.

AGENDA ITEM II-A

MAYOR REPRESENTATIVE

"The Mayor representing each county shall be chosen in the following manner. During the Association of Governments first year of operation, the respective county commissions shall determine who the representative from their towns and cities shall be. In the following years the cities and towns in each county shall determine who their representative shall be. Should the cities and towns within a particular county fail to choose a representative, the county commission shall choose the city and town representative."

AGENDA ITEM II-B

STEERING COMMITTEE CHAIR AND VICE-CHAIR

There shall be a Chairman and a Vice-Chairman who shall serve as Chairman in the former's absence. The position of Chairman shall rotate on an annual basis in the following manner: Iron County, Beaver County, Garfield County, Kane County, Washington County. Each County Delegation shall determine who their Chairman shall be. If the county responsible to provide the Chairmanship of the Association for any specific year is unable to carry out the responsibility, the Chairmanship may be passed to the next county in sequence if approved by a majority vote of the total membership of the Steering Committee. In the event that the Chairman is unable to serve a full term in office, his county delegation shall choose a new Chairman to fill the unexpired term. Terms of office shall begin as of the first Association meeting in February of each year.

**FIVE COUNTY ASSOCIATION OF GOVERNMENTS
STEERING COMMITTEE**

**Commissioner Jim Matson, Chair
Mayor Nina Laycook, Vice-Chair**

BEAVER COUNTY

Commissioner Mike Dalton
Beaver County Commission
P.O. Box 392
Beaver, Utah 84713
PHONE: 435-438-6463 Clerk
mdalton@beaver.utah.gov
www.beaver.utah.gov

Mayor Mark Yardley
Beaver City Corporation
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PHONE: 435-438-2451 City
mark@nasalbrush.com
www.beaverutah.net

Carolyn White
Beaver County School District
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PHONE: 435-438-5352 Home
cdcwhite@q.com

GARFIELD COUNTY

Commissioner Clare Ramsay
Chair, Garfield Co. Commission
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PHONE: 435-679-8724 Home
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www.garfield.utah.gov

Mayor Jerry Taylor
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www.escalantecity.org

Ken Platt
Garfield County School District
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IRON COUNTY

Commissioner Dale Brinkerhoff
Chair, Iron County Commission
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Mayor Connie Robinson
Town of Paragonah
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Mayor Nina Laycook
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Vacant Position
Kane County School District

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PHONE:

WASHINGTON COUNTY

Commissioner Dennis B. Drake
Washington County Comm.
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Mayor Dan McGuire
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LuAnne Forrest
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OTHER MEMBERS (*)

Frank Lojko
Vice President Student Services
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lojko@dixie.edu

Dorian Page Vice President of
Finance & Government Relations
Southern Utah University AD 312
Cedar City, Utah 84720
PHONE: 435-586-7721 Work
page@suu.edu

(*) Ex-Officio Members

AGENDA ITEM # IV.

Present Health		Present AOG		Proposed Single Day		1:00 PM	10:00 AM	10:00 AM
Date	Locale	Date	Locale	1:00 PM Steering Committee	1:00 PM Human Svcs	10:00 AM Behavioral Health	10:00 AM SW Health	
8-Jan	Kanab	9-Jan	St. George	9-Jan	St. George		Kanab	
12-Feb	Kanab	13-Feb	Kanab	13-Feb	Kanab			Kanab
12-Mar	Panguitch	13-Mar	Beaver	13-Mar		Beaver	Beaver	
9-Apr	Panguitch	17-Apr	Parowan	17-Apr	Parowan			Parowan
14-May	Beaver	8-May	Panguitch	8-May	Panguitch		Panguitch	
11-Jun	Beaver	12-Jun	Kanab	12-Jun	Kanab			Kanab
9-Jul	Cedar City			10-Jul		Cedar City	Cedar City	
13-Aug	Cedar City	14-Aug	Panguitch	14-Aug	Panguitch			Panguitch
10-Sep	Cedar City	18-Sep	Beaver	18-Sep	Beaver		Beaver	
8-Oct	St. George	9-Oct	Cedar City	9-Oct		Cedar City		Cedar City
12-Nov	St. George	20-Nov	St. George	20-Nov	St. George		St. George	
10-Dec	St. George			11-Dec		St. George		St. George

JLM 1/21/13

AGENDA ITEM # V.

Five County Association of Governments

1070 West 1600 South, Building B
St. George, Utah 84770

Fax (435) 673-3540



Post Office Box 1550
St. George, Utah 84771

Office (435) 673-3548

February 13, 2013

Senator Ralph Okerlund
248 S. 500 W.
Monroe, UT 84754

via email to: rokerlund@le.utah.gov

Dear Senator Okerlund:

The Five County Association of Governments is concerned about the extremely high cost of extending electricity and natural gas lines to remote developments in rural Utah. This problem is greatly exacerbated by regulations that push these costs to artificially high levels - levels which are often two to three times higher than their real cost. This is especially true for natural resource developments located long distances from main utility corridors. Southwestern Utah local officials can point to vast expanses of lands still not accessed by natural gas because of the unrealistic barrier to development posed by these costs.

The Steering Committee of the Five County Association of Governments urges legislative and Public Service Commission support for:

A "post-performance" state tax incentive for business investments to extend electric and natural gas lines and related utility infrastructure to serve their projects.

An update to state utility statute that would allow natural gas customers to competitively bid line extensions rather than use the regional bidding incorporated in the existing tariff. This would include allowing end-users to have the option of the competitive bidding process to install smaller (3/4") service lines to homes, farms and businesses.

These approaches will allow competitive market processes to stabilize and reduce the cost of extending utility infrastructure to private industry, and will also provide cost savings to utility customers and taxpayers as the cost of infrastructure extension is reduced and shared by the private sector. Additionally, our communities and economies will benefit from increased jobs and new tax revenue as existing obstacles to development are alleviated.

Sincerely,

James A. Matson
Chairman

cc:	Representative Mike Noel	mnoel@kanab.net
	Representative Brad Last	blast@le.utah.gov
	Representative John Westwood	jwestwood@le.utah.gov
	Representative Don Ipson	dipson@le.utah.gov
	Representative V. Lowry Snow	vlsnow@le.utah.gov
	Senator Evan Vickers	evickers@le.utah.gov
	Senator Stephen Urquhart	surquhart@le.utah.gov

AGENDA ITEM # VI.

Five County Association of Governments

1070 West 1600 South, Building B
St. George, Utah 84770

Fax (435) 673-3540



SOUTHWEST UTAH

Post Office Box 1550
St. George, Utah 84771

Office (435) 673-3548

February 13, 2013

Ms. Jodi Duncan
Denver Regional Office
Economic Development Administration
410 17th Street, Suite 250
Denver, CO 80202-4454

Dear Ms. Duncan:

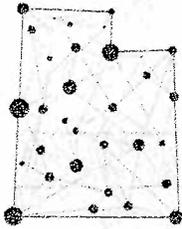
The non-federal share listed in the enclosed Five County Association of Governments Partnership Planning Program grant applications (both 90 percent and 100 percent funding scenarios) come from cash contributions of the five member counties. The dollars originate in county general funds, and are included in line items noted as contributions to the Association of Governments.

Each of the five counties contribute \$15,000.00 annually to the Association to be used as non-federal match for programs such as the Economic Development Administration Capacity Building Planning Grant, and for other activities assigned to the Association, but not funded by other contracts.

Contributions for 2013 have been received from all five counties and are on deposit in the Association's operating account. Approved budgets identify the local match. Funds are fully committed, readily available and unencumbered.

Sincerely,

James A. Matson
Chairman



AGENDA ITEM # VII.

THE STATE OF UTAH BROADBAND PROJECT

What is the Utah Broadband Project?

The Utah Broadband Project is a joint effort between the Utah Governor's Office of Economic Development (GOED), the Public Service Commission (PSC), and the Department of Technology Services' Automated Geographic Reference Center (AGRC) to develop a statewide map of available services and a plan to increase broadband deployment and adoption in the state.

The Project will help identify critical unserved and underserved areas and populations. This information will help in the development of a statewide plan to expand affordable, reliable broadband services to every citizen of the state.

What do local leaders need to know about broadband?

The goal of the Utah Broadband Project is to ensure that all citizens have access to high-speed Internet. Whether it is at home, at the library, through free public Wi-Fi, or through another method, any person who does not have access is being left behind. Barriers that could prohibit your community from getting online are: lack or cost of service or equipment, or lack of training.

Do you know how your community stacks up? Go to broadband.utah.gov and use the interactive map to enter your location into the search box to see the coverage in your area.

How does Utah compare nationally?

Utah has been recognized as a national leader in broadband access and adoption.

Ranked #1 in home broadband adoption – 80% of homes subscribe to Internet

U.S. Department of Commerce

Utah has the 4th fastest Internet speeds in the nation – leading all western states

Akamai Technologies Report

What is the Utah Broadband Advisory Council?

The Utah Broadband Advisory Council was formed in June 2011, and meets monthly to examine the condition of broadband adoption and deployment in the State of Utah and will provide the Governor and Legislature with recommendations and policy guidance. Members of the Council represent a diverse group of interests including legislators, economic development, state and local government, healthcare, education, libraries, public safety and tribal entities. Please contact the Project Team if you would like more information or would like to attend a meeting.



Why is broadband access an important issue?

Economic development, career training, and advances in education and health care rely not only on broadband infrastructure, but also on the knowledge and tools to leverage that infrastructure. The Utah Broadband Project is working with broadband providers, local and state policymakers, consumers, community anchor institutions, and other stakeholders to explore the state of broadband in Utah, improve efficiencies, and expand deployment and usage statewide.

The Federal Communications Commission (FCC) determined that graduation rates for students with home

broadband access are 6 to 8% higher than students without access. The FCC also noted that 80% of Fortune 500 companies post job openings *online only*—and require online applications.

Take the speed test or report a dead zone



Log onto our website at broadband.utah.gov and test your connection speed. If broadband is not available in your community, then tell us by reporting a “broadband dead zone.”

What resources does the Utah Broadband Project have for communities?

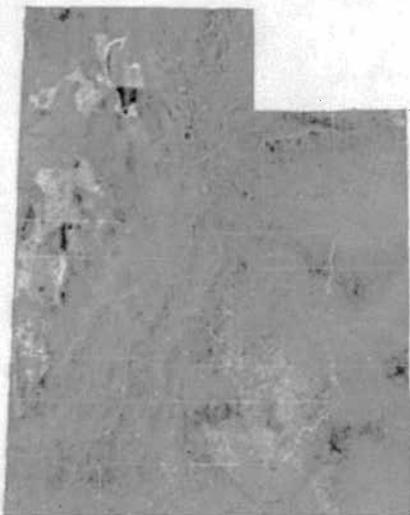
Members of the Utah Broadband Project have been meeting with public officials, local decision makers, broadband providers, business, stakeholders and consumers to encourage participation in community broadband planning and data gathering.

The Project also has resources to help develop technology plans, assess readiness, engage leaders, understand broadband deployment processes, and in identifying future funding opportunities.

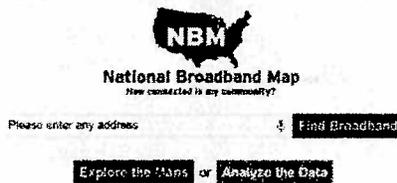
How can I contact the Utah Broadband Project?

To get in touch with the Utah Broadband Project, contact our Project Team:

- Email: broadband@utah.gov
- Phone: (801) 538-8742
- Website: broadband.utah.gov
- Twitter: @UtahBroadband



The Utah Broadband Map displays wired and wireless broadband coverage across the state as of October 2011.



To explore data on national broadband availability and how Utah stacks up, visit the National Broadband Map at broadbandmap.gov.



THE STATE OF UTAH
BROADBAND PROJECT
BROADBAND.UTAH.GOV



Scan on your smartphone to visit our website!

“Like electricity a century ago, broadband is a foundation for economic growth, job creation, global competitiveness and a better way of life. It is enabling entire new industries and unlocking vast new possibilities for existing ones. It is changing how we educate children, deliver health care, manage energy, ensure public safety, engage government, and access, organize and disseminate knowledge.”
—National Broadband Plan, Federal Communications Commission, 2010

AGENDA ITEM # XII-B.

OUT OF STATE TRAVEL AUTHORIZATION REQUEST

FROM: Gary Zabriskie, Director of Community and Economic Development

DATE: February 1, 2013

PURSUANT TO THE FIVE COUNTY ASSOCIATION OF GOVERNMENTS PERSONNEL POLICIES AND PROCEDURES, I AM REQUESTING AUTHORIZATION TO TRAVEL OUT OF STATE FOR THE FOLLOWING PURPOSES:

PURPOSE OF TRAVEL: To attend a National Development Council Training Course. Since I have assumed the responsibility of managing the Five County Economic Development District Revolving District Revolving Loan Fund it is critical, in that role, that I complete a four part training course series offered by the National Development Council. I have successfully completed both part one: "Economic Development Finance" (in Orem, Utah) and part two: "Business Credit Analysis" (in San Diego, CA). The subject of this travel request, part three, is entitled: "Real Estate Finance" and will be held in Los Angeles. There will be a fourth and final course offered later this spring in Los Angeles entitled: "The Art of Deal Structuring". These intensive, week-long, courses are essentially the equivalent of a quarter of a graduate course at a university. Successful completion of the four part series results in receiving NDC Certification as an "Economic Development Finance Professional". I am cognizant of minimizing travel expenses as much as possible and have selected sessions offered as close to southern Utah as possible. These sessions are offered in different regions of the country. I plan on traveling to this session by car. The cost of these training sessions are an eligible administrative expense in the revolving loan fund budget.

SUPPORTING DOCUMENTATION ATTACHED

ESTIMATED TRAVEL COSTS:

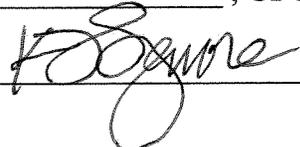
AIRFARE/SURFACE TRANSPORTATION: \$0 airfare/using motor pool vehicle
LODGING (6 Nights @ \$125.00) : \$ 750.00
PER DIEM (7 Days @ \$45.00) : \$ 315.00
REGISTRATION FEES (5 Days) : \$ 1,125.00 (10% discount applied)
OTHER COSTS: none

TOTAL ESTIMATED TRAVEL COSTS: \$2,190.00 (not including motor pool vehicle use)

SOURCE OF TRAVEL FUNDS: Revolving Loan Fund Administration Funds

BUDGET LINE ITEM: 530- 05 (RLF)

REVIEWED PER BUDGET: _____, **CFO DATE:** _____

REVIEWED BY EXECUTIVE DIRECTOR:  **DATE:** 6 Feb 13



ED202-Real Estate Finance

Course Description

Real estate development is the focus of ED202, the third course in the *Economic Development Finance Professional Certification Program™*. This course offers a step-by-step look at the real estate development process from the perspective of lenders, developers and investors. Participants analyze economic development real estate projects—retail, office, mixed-use—using the rates of return required by lenders, developers and investors, and determine the appropriate amount of public sector financing needed to make projects feasible. Public sector financing tools and techniques, including tax credits, designed to attract, leverage and complement private financing, are utilized to maximize equity while minimizing the amount of public investment.

Specific topics include:

- **Real Estate Financing Process**
 - ▶ Calculating project costs
 - ▶ Projecting the developer's pro forma
 - ▶ Determining debt capacity
 - ▶ Measuring equity attracted
 - ▶ Quantifying the financing gap
 - ▶ Closing the gap

- **Return on Investment**
 - ▶ Cash-on-cash rate of return
 - ▶ After-tax cash flow rate
 - ▶ Present value analysis
 - ▶ Internal rate of return

- **Appraisals**
 - ▶ The capitalization rate
 - ▶ Three approaches to value
 - ▶ Reconciling value

- **Impact of Taxes on Real Estate Ownership**
 - ▶ Depreciation
 - ▶ Leverage
 - ▶ Tax credits
 - ▶ Taxable gains and losses

AGENDA ITEM # XII-B. (Continued)

FIVE COUNTY ASSOCIATION OF GOVERNMENTS

OUT OF STATE TRAVEL AUTHORIZATION REQUEST

DATE: 2-4-13

PURSUANT TO THE FIVE COUNTY ASSOCIATION OF GOVERNMENTS PERSONNEL POLICIES AND PROCEDURES, I AM REQUESTING AUTHORIZATION TO TRAVEL OUT OF STATE FOR THE FOLLOWING PURPOSES:

PURPOSE OF TRAVEL: Presenting a workshop at the Rocky Mtn. Early Childhood Conference
Ellisabeth Baker
Kim Kitteridge

SUPPORTING DOCUMENTATION ATTACHED

ESTIMATED TRAVEL COSTS:

AIRFARE/SURFACE TRANSPORTATION: \$ 300 ^{taking car}

LODGING (___ Nights @ \$___): \$___ pd. by WACCRRA

PER DIEM (___ Days @ \$___): \$___ pd by WACCRRA

REGISTRATION FEES (2 Days) : \$ 125 lis + 125 Kim

OTHER COSTS: _____

TOTAL ESTIMATED TRAVEL COSTS: \$ 250 + 300 = \$ 550

SOURCE OF TRAVEL FUNDS: cell Budget

BUDGET LINE ITEM: 530-13

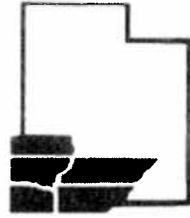
REVIEWED PER BUDGET: _____, CFO DATE:

REVIEWED BY EXECUTIVE DIRECTOR: [Signature] DATE: 6 Feb 13

Five County Association of Governments

1070 West 1600 South, Building B
St. George, Utah 84770

Fax (435) 673-3540



SOUTHWEST UTAH

Post Office Box 1550
St. George, Utah 84771

Office (435) 673-3548

****MEMORANDUM ****

TO: Ken Sizemore

FROM: Elisabeth Barker

DATE: January 22, 2013

RE: Travel Request

Ken,

Kim Kitteridge and I have been accepted to present a workshop on active learning in Denver Colorado on March 1-2, 2013 at the Rocky Mountain Early Childhood Conference. I am requesting permission for Kim and I to travel to Denver, Colorado for this conference. We would be funded on this trip by UACCRRA (Utah Association of Child Care Resource and Referral Agencies). They would pay lodging, and per diem. We are requesting permission from the Office of Child Care to attend and take the travel expense (\$583.36) as well as the registration fee (\$250), from our budget. Carolyn Taylor Christensen from the Office of Child Care wants us to attend mentor sessions as she is working on a new BUILD initiative.

We would be using the information from this conference to enhance our work with our 10 county mentor program for family providers as well as enriching many of the curriculums that we train on the state career ladder.

Thank you,

Elisabeth Barker, Director

Child Care Resource and Referral, Western Region

AGENDA ITEM # XII-C.

Five County Association of Governments

1070 West 1600 South, Building B
St. George, Utah 84770

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Post Office Box 1550
St. George, Utah 84771

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**PERMANENT COMMUNITY IMPACT FUND BOARD APPLICATION
STEERING COMMITTEE REVIEW**

Project Title:

LaVerkin City Silver Acres Reconstruction Project

Application Reviewed by Five County AOG Steering Committee: February 13, 2013

Applicant Identification, Address:

LaVerkin City
435 North Main Street
Santa Clara, UT 84745

Funding:

Federal Grant (CDBG)*	\$ 300,000.00
CIB Loan (20 years @ 2.5%)	\$ 300,000.00
CIB Loan (1 year @ 0%)#	\$ 150,000.00
<u>Local Cash</u>	<u>\$ 21,765.00</u>
TOTAL PROJECT	\$ 621,765.00

* \$150,000 per year over 2 years
\$150,000 repaid w/ 2nd year CDBG

Project Description provided by Applicant:

LaVerkin City, located at the intersection of Hwy 9 and Hwy 17 in central Washington County, Utah is requesting financial assistance from the Community Impact Board (CIB) and the Community Development Block Grant (CDBG) programs in order to rehabilitate the roads and water system in the Silver Acres Subdivision, a low income housing development located in LaVerkin.

The Silver Acres Subdivision was developed in the 1970's following the Energy Crisis. As a result many sub-par materials were used during construction. For example, the water service lines which were manufactured during this period, and which were installed in this development, were later recalled due to the number of failures. It is our understanding that the Manufacturer was providing compensation to affected communities prior to filing for bankruptcy.

As a result of these sub-par materials, the City experiences numerous water leaks or breaks each year. Because of the porous sub-grade materials, when a break occurs, the material surrounding the break can be washed away, forming dangerous sink holes beneath the pavement. This has been a major safety concern for the City and residents of the subdivision. Over the years the City has had a garbage truck, a vactor truck, and 2 residents of the area sink into one of the holes caused by a break. Pictures showing a typical sink hole have been attached to [the] application.

BEAVER

GARFIELD

IRON

KANE

WASHINGTON

AGENDA ITEM # XII-C. (Continued)

The reoccurrence of breaks throughout the subdivision and subsequent repair costs have been a financial burden to the City and have contributed to the overall deterioration of the road surface. It should be noted that the City has implemented an ongoing road improvement and pavement preservation program aimed at maintaining all of the City's streets, but it hasn't made financial sense to the City to invest a great deal into the repair of the Silver Acres roads until the water system issues can be corrected as well.

The Silver Acres Reconstruction Project is aimed at correcting these on-going problems. Through the project, the City plans to replace the sub-par water system currently in place as well as install irrigation system improvements meeting current City standards. Following installation and testing of the underground improvements, the roadway improvements including the curb and gutter and asphalt surface will also be reconstructed.

Obtaining financial assistance for the project will enable LaVerkin City to address the problems caused by the sub-par materials and construction utilized in the Silver Acres Subdivision. It will also put the City in a position to maintain the reconstructed road improvements as part of the City's ongoing pavement preservation program. If the City is unable to obtain the financial assistance requested, the existing problems will not be addressed, and the City and residents will continue to face the safety and financial burdens which currently exist.

APPLICATION REVIEW

The Steering Committee of the Five County Association of Governments at its regularly scheduled meeting held on Wednesday, February 13, 2013, reviewed the "LaVerkin City Silver Acres Reconstruction Project" Utah Permanent Community Impact Fund Board application and voted to:

- SUPPORT THIS APPLICATION.
- REMAIN NEUTRAL REGARDING THIS APPLICATION.
- NOT SUPPORT THIS APPLICATION.

The project described above does does not conform with the policy or planning of the multi-jurisdictional area it directly impacts.

Additional information is is not needed.

Kenneth L. Sizemore, Executive Director

13February 2013

Date

AGENDA ITEM # XII-C. (Continued)

Five County Association of Governments

1070 West 1600 South, Building B
St. George, Utah 84770

Fax (435) 673-3540



Post Office Box 1550
St. George, Utah 84771

Office (435) 673-3548

**PERMANENT COMMUNITY IMPACT FUND BOARD APPLICATION
STEERING COMMITTEE REVIEW**

Project Title:

Santa Clara City Flood Retention Dam Replacement Project

Application Reviewed by Five County AOG Steering Committee: February 13, 2013

Applicant Identification, Address:

Santa Clara City
2603 Santa Clara Drive
Santa Clara, UT 84765

Funding:

Federal Grant (FEMA)	\$2,025,000.00
CIB Loan (4 years @ 2.5%)	\$ 675,000.00
TOTAL PROJECT	\$2,700,000.00

Project Description provided by Applicant:

On September 11, 2012, the dike holding back Laub Pond failed due to what the National Weather Service estimated to be a 1,000 year rainfall event. The ensuing flood caused major damage to businesses and residences in the Santa Clara City area. Approximately 62 residential structures and 16 commercial structures were reported as damaged by the flood as well as public infrastructure.

With the dike gone, there is limited protection for the already damaged homes from additional rainfall events. Santa Clara City is currently in the process of preparing to rebuild the dike to mitigate this problem.

The proposed project would include rebuilding the dam, spillway, and low-level outlet and increasing the size of the existing outlet pipe to connect to the existing storm drain system. The location of the proposed project is just north of the intersection of Canyon View Dr. and Santa Clara Dr. in Santa Clara City. The project will be completed as soon as possible.

A majority of the project will be funded by FEMA; however, FEMA requires a portion of the project to be funded through self-participation. The Washington County Flood Control District is willing to aid Santa Clara City with the self-participation amount over a 4-year period; however funding through the Utah Permanent Community Impact Fund Board is needed so that the funds are available in time for construction.

BEAVER

GARFIELD

IRON

KANE

WASHINGTON

AGENDA ITEM # XII-C. (Continued)

APPLICATION REVIEW

The Steering Committee of the Five County Association of Governments at its regularly scheduled meeting held on Wednesday, February 13, 2013, reviewed the "Santa Clara City Flood Retention Dam Replacement Project" Utah Permanent Community Impact Fund Board application and voted to:

- SUPPORT THIS APPLICATION.
- REMAIN NEUTRAL REGARDING THIS APPLICATION.
- NOT SUPPORT THIS APPLICATION.

The project described above does does not conform with the policy or planning of the multi-jurisdictional area it directly impacts.

Additional information is is not needed.

Kenneth L. Sizemore, Executive Director

13February 2013

Date

AGENDA ITEM # XII-C. (Continued)

Five County Association of Governments

1070 West 1600 South, Building B
St. George, Utah 84770

Fax (435) 673-3540



Post Office Box 1550
St. George, Utah 84771

Office (435) 673-3548

**PERMANENT COMMUNITY IMPACT FUND BOARD APPLICATION
STEERING COMMITTEE REVIEW**

Project Title:

Restore / Reuse Historic Meetinghouse and Construct Support Structure Project

Application Reviewed by Five County AOG Steering Committee: February 13, 2013

Applicant Identification, Address:

Town of Virgin
PO Box 790008
Virgin, UT 84779

Funding:

Applicant Cash	\$ 78,095.00
Applicant In-Kind	\$ 10,000.00
Other Local In-Kind	\$ 69,220.00
Federal Grant *	\$ 6,670.00
Other Local Cash #	\$ 500.00
CIB Loan (30 years @ 2.5%)	\$178,000.00
<u>CIB Grant</u>	<u>\$ 92,000.00</u>
TOTAL PROJECT	\$434,485.00

* National Trust for Historic Preservation

Washington County Historical Society

Project Description provided by Applicant:

This project will restore the Old Church and includes stabilizing a bowed wall, removing stucco and replacing with siding, reconstructing and refinishing roof, refinishing interior walls, updating electrical, adding heating and cooling unit systems, repairing and replacing trim, and completing a service/support building.

BACKGROUND - Who

The town of Virgin, Utah is located on State Route 9, fourteen miles west of Zion National Park. The cities of Hurricane and St. George are less than 30 minutes away to the west. Virgin is a bedroom community with a very limited commercial tax base. The town of Springdale, right at the south entrance to Zion National Park, benefits significantly by its location from tourist related commercial enterprises resulting in a vibrant business area. Due in part to its distance from the Park, our community has not been as fortunate. Nonetheless, approximately six hundred people call Virgin home, we do have a small number of tourist related businesses, and we are continuing to grow.

Before the housing market decline, it appeared that Virgin would struggle to keep up with subdivision applications. Many lots were platted and approved, and fully-developed building lots became available for home construction. Then the housing market crash occurred. If developed in the future, the existing lots have the potential to increase our population by over 50%, as they are built-out. People will likely continue to relocate to our rural town for our quality of life.

AGENDA ITEM # XII-C. (Continued)

Even without additional future growth, we have already outgrown our town's current public facilities. The present housing slowdown is offering us a narrow window of opportunity to tackle some of our pressing community development needs. We have documented strong support of our town's residents for this project, including a willingness to take on additional public debt by bonding to complete the needed improvements.

RENOVATION AND REUSE OF OLD MEETINGHOUSE AS A COMMUNITY CENTER -

What & Why

Our town hall, the old stone schoolhouse, accommodates 30 people legally, but far fewer comfortably. The small room contains 2 staff desks, in addition to a town council table and bench seats for the public. The reconstruction and reuse of our old meeting house, immediately next door to the town hall, will remedy our critical shortage of public and indoor community space. The town owns the building and grounds.

We have used and maintained it through the years, but despite our efforts, it needs significant structural repairs. Time has taken a toll on the old building; it needs a bowed wall stabilized, a new roof, new wiring and electrical fixtures, updated heating and cooling equipment, storage, and restrooms to remain usable. The town has raised over \$90,000, and completed the planning and architectural drawings to stabilize and refurbish the structure. A detached service (support) building (857 sq. feet) is being built to accommodate restrooms, storage, and a serving kitchen. The meeting house itself (1,064 sq. feet) will be used regularly for public meetings, social functions, and as a community center for all ages. The grounds will accommodate parking and outdoor activities. Work has begun on the support structure but funds are needed to complete it, stabilize the meetinghouse, and improve the grounds. Work should be completed within a year of receiving CIB funding. The total project cost is estimated at \$434,485.00.

Several community members, own or have long standing relationships with related businesses, and we have received several pledges for donations of professional services and materials. Nevertheless, there is a critical need for additional funding for construction of the facility.

THE SIGNIFICANCE OF THE VIRGIN MEETINGHOUSE TO OUR COMMUNITY

Virgin City was established in 1858, as the first permanent community on the upper Virgin River. When the region experienced difficulties with Native Americans during the Black Hawk War (1865-1868), residents of Springdale, Rockville and Virgin were directed to go to Virgin where a fort would be built. What was built instead was the meetinghouse. It was designed by Soloman Angell, the brother of Brigham Young's architect, Truman O. Angell, whose buildings included the Salt Lake and St. George Temples. Soloman was a gifted carpenter and because of that the Virgin Meetinghouse is constructed in an unusual fashion for the region, perhaps due to the fears and factors of the times. The walls and roof went up first, framed from 2" X 14" wood timbers, then the walls were filled in with adobe bricks. Only two other structures of this style are known in Utah by the state historical architect. The floor joists are logs, heavy with pitch to ward off termites, hewn flat on one side (they are still solid today). After the conflict ended, the meeting house was a place of worship and social activities. The bell in the tower warned of fire and flood, and called people to church meetings and community gatherings.

The State Historical Preservation Office has identified the Virgin Meeting House as eligible for the National Register of Historic Places, but historical preservation is not the driving factor behind this project. **The sole reason this project is being undertaken is to turn this important publicly-owned building in our town into a fully-functional community center for our residents.** We are cognizant that we need to avoid work that could threaten the building's unique and important architectural character and are currently and will be working with an architect who specializes in working with structures of this age and architectural significance. Close consultation with SHPO has already occurred and will continue throughout this project.

AGENDA ITEM # XII-C. (Continued)

EFFECT OF NOT RECEIVING FINANCIAL ASSISTANCE

Without the assistance of the Utah Permanent Community Impact Fund Board the goodwill and excitement of our area contractors and many town residents may wane and the facility may fall into additional disrepair. Very significant efforts, both in fund-raising and the firm financial commitment of the town and others in the community have been made recently to bring this long-talked-about project to the maturity it is now. If not funded, the town would continue to work on this project as local funds and volunteer efforts continued, but our fear is that the current momentum and local excitement would be greatly diminished or lost. Assistance from the CIB Board, as applied for, is necessary to make this project work financially for the town. As far as operations and maintenance is concerned, we believe that a newly renovated and expanded facility, especially with energy efficiency in mind in the improvements, will be well within the ability of the town to properly handle long-term.

We acknowledge that we can, and should, fund as much of this project as we possibly are able from our own local funds. In that light, we are requesting as much as we reasonably believe we can handle in the form of an interest-bearing loan from the Board. We are also most appreciative of [the Board's] consideration of our request to fill the remaining gap that we cannot otherwise tackle.

APPLICATION REVIEW

The Steering Committee of the Five County Association of Governments at its regularly scheduled meeting held on Wednesday, February 13, 2013, reviewed the "Town of Virgin Restore / Reuse Historic Meetinghouse and Construct Support Structure Project" Utah Permanent Community Impact Fund Board application and voted to:

- SUPPORT THIS APPLICATION.
- REMAIN NEUTRAL REGARDING THIS APPLICATION.
- NOT SUPPORT THIS APPLICATION.

The project described above does does not conform with the policy or planning of the multi-jurisdictional area it directly impacts.

Additional information is is not needed.

Kenneth L. Sizemore, Executive Director

13February 2013

Date