

MINUTES OF THE SALT LAKE CITY COUNCIL WORK SESSION MEETING

TUESDAY, MAY 7, 2019

The City Council met in Work Session on Tuesday May 7, 2019, in Room 326, Committee Room, City County Building, 451 South State Street.

In Attendance: Council Members Andrew Johnston, Amy Fowler, Chris Wharton, Erin Mendenhall, James Rogers, and Analia Valdemoros.

Absent: Councilmember Charlie Luke

Staff in Attendance: Cindy Gust-Jenson, Council Executive Director; Jennifer Bruno, Council Executive Deputy Director; David Litvack, Mayor's Deputy Chief of Staff; Jennifer Seelig, Mayor's Director of Community Empowerment; Patrick Leary, Mayor's Chief of Staff; Katherine Lewis, Senior City Attorney; Allison Rowland, Council Policy Analyst; Mike Brown, Police Chief; Scott Mourtgos, Police Sergeant; Derek Christensen, Police Lieutenant; Susan Lundmark, Redevelopment Agency Project Coordinator; Russell Weeks, Council Senior Advisor; Sam Owen, Council Constituent Liaison and Policy Analyst; Benjamin Luedtke, Council Policy Analyst; Brian Fullmer, Council Constituent Liaison/Budget Analyst; Lynn Pace, Acting City Attorney; Wayne Mills, Planning Manager; Mayara Lima, Associate Planner; Kelsey Lindquist, Senior Planner; Lehua Weaver, Council Associate Deputy Director; Cindy Lou Trishman, Council Staff Assistant; Mary Beth Thompson, Finance Director; Rusty Vetter, Deputy City Attorney; Jaysen Oldroyd, Senior City Attorney; Samantha Slark, Senior City Attorney; Jami McCart, Human Resources Employee Relations & Equal Employment Opportunity Manager; David Salazar, Human Resources Compensation Program Manager; Michelle Barry, Public Utilities Senior Water Treatment Process Engineer; Laura Briefer, Public Utilities Director; Jesse Stewart, Public Utilities Deputy Director; Lisa Tarufelli, Public Utilities Finance Administrator; and Kory Solorio, Assistant City Recorder.

Guests in Attendance: Carlton Christensen, Utah Transit Authority (UTA) Board of Trustees Member (Item No. 2); Paul Drake, UTA Senior Manager of Real Estate and Transit-Oriented Development (Item No. 2); Peter Bromberg, Salt Lake City Public Library Executive Director (Item #3); Lucinda Kindred, Salt Lake City Public Library Board President (Item #3); Jace Bunting, Salt Lake City Public Library Finance Director (Item #3); Gordon Bradberry, Salt Lake City Public Library Assistant Director of Facilities and Information Technologies (Item #3); Scott Schoonover, Petitioner (Item #10); Coni Reay, Petitioner (Item #10); Dhati Oommen, YouthCity Government (Item #12); Sophie Dau, YouthCity Government

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(Item #12); Jasper Thomas, YouthCity Government (Item #12); and Erica Danielle Cecilia Strand, YouthCity Government (Item #12).

Councilmember Rogers presided at and conducted the meeting.

The meeting was called to order at 2:03 p.m.

AGENDA ITEMS

#1. [2:03:19 PM](#) PROGRESS UPDATE FROM THE SALT LAKE CITY POLICE DEPARTMENT ON PROCESSING BACKLOGGED SEXUAL ASSAULT KITS. *In 2014, the Council appropriated funds to ensure that all backlogged kits would be processed, and that the backlog would not recur. [View Attachments](#)*

Allison Rowland, Mike Brown, Scott Mourtgos, and Derek Christensen briefed the Council with attachments. Comments included: background, DNA suspect identification, and case outcomes.

Discussion was held regarding Combined DNA Index System (CODIS) kits, process after experiencing a rape, officer training, follow-up study, and needed funding.

Council Members requested the following item from Staff:

- Work with the Police Department to refine a request for officer advanced investigative training to better serve victims (figure out the training entity and how to explore the request in a future budget amendment).

#2. [2:34:28 PM](#) UPDATE FROM THE UTAH TRANSIT AUTHORITY (UTA) ABOUT TRANSIT - ORIENTED DEVELOPMENTS (TOD) IN SALT LAKE CITY. *The UTA Board of Trustees selected the Salt Lake Central Station and North Temple Station as one of three new TOD sites authorized by the State Legislature. The goal of TODs is to create mixed-use, compact and walkable neighborhoods centered around improving access to transit. [View Attachments](#)*

Carlton Christensen, Paul Drake, and Susan Lundmark briefed the Council with attachments. Comments included: TOD Program, vision/objectives, UTA's role, process and procedures, planning stage, system analysis, station area plan, study area, public outreach, North Temple Station, Redevelopment Agency (RDA) and UTA blocks, Central Station area, sequencing, recommendations, and next steps.

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Discussion was held regarding Senate Bill (SB) 34 (Affordable Housing Modifications), including a garden in some iteration of future RDA and UTA blocks development, metrics in relation to affordable housing (need score), UTA policy in TOD development areas regarding affordable housing requirements, UTA policy requiring/expecting using the land as the impetus for housing, UTA policy for property disposition, Clean Fuel Center, high rise building implementation timeline, and specifics for recommendations of affordable housing options for mixed incomes.

Council Members requested the following items from Staff:

- Future discussion with UTA about the Central and North Temple Station area regarding Council expectations of mixed income housing across the City.
- Future discussion regarding the historic building in the Clean Fuel Center.

#3. [3:14:07 PM](#) BRIEFING REGARDING THE LIBRARY BOARD'S RECOMMENDED OPERATION AND CAPITAL BUDGET FOR FISCAL YEAR 2019-20.
[View Attachments](#)

Russell Weeks, Peter Bromberg, Lucinda Kindred, Jace Bunting, and Gordon Bradberry briefed the Council with attachments. Comments included: community and individual transformation, summary and budget priorities, organizational chart, staffing profile, General Fund expenditures, and Fund Budget (debt service and capital project).

Discussion was held regarding retail space at the Main Library, moving technology services in-house (rather than using City Information Management Services), Library Facilities Conditions Assessment, and public computer access.

Straw poll: Support the Library System Board of Directors exploring more formal alternatives to fund-raising. All Council Members present were in favor.

[4:48:05 PM](#) Items 4 through 6 were combined as one briefing.

#4. FOLLOW-UP BRIEFING REGARDING THE MAYOR'S RECOMMENDED BUDGET RELATING TO THE DEPARTMENT OF PUBLIC UTILITIES FOR FISCAL YEAR 2019-20. [View Attachments](#)

#5. FOLLOW-UP BRIEFING REGARDING AN ORDINANCE THAT WOULD

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ADOPT A NEW WATER AND SEWER RATE STRUCTURE. *The new rate structure would coincide with the adoption of the Department of Public Utilities budget for Fiscal Year 2019-20.* [View Attachments](#)

#6. FOLLOW-UP BRIEFING REGARDING A RESOLUTION SUPPORTING THE CONSTRUCTION OF A NEW WATER RECLAMATION FACILITY (WRF) TO REPLACE THE CITY'S CURRENT FACILITY. *The new WRF construction will be phased over seven years in order to meet regulatory standards by 2025 and cost an estimated \$528 million. The resolution of support would allow the City's current facility to continue to operate without meeting the new regulatory standards until the new facility is completed. The resolution would coincide with the adoption of the Department of Public Utilities budget for Fiscal Year 2019-20.* [View Attachments](#)

Sam Owen, Laura Briefer, Jesse Stewart, Lisa Tarufelli, and Michelle Barry briefed the Council with attachments. Mr. Owen outlined the major items to be covered in the presentation. Comments included: rate increases/new rate structure, Capital Projects, personnel related increases, supplemental ordinance (to adopt the new proposed rate structure), and the supplemental resolution (to communicate support for construction of the new Waste Water Reclamation Facility). Ms. Briefer provided a [PowerPoint presentation](#). Comments included: proposed budget overview, water/sewer/stormwater utilities, street lighting utility, energy/carbon goals, project 5-year rate adjustments (water, sewer, stormwater, street lighting), monthly impact for City residents (water rate structure changes/overall 5% increase), monthly impact for residents outside the City (water rate structure changes/overall 5% water rate increase), monthly impact for residents with sewer rate structure changes/overall 18% sewer rate increase, 5-year projection for monthly sewer rates, and water/sewer rates compared with nearby states.

Discussion was held regarding Environmental Protection Agency (EPA) standards, concern with future growth, Waste Water Treatment Plant daily threshold capacity, coordinating storm water utility implementation with the Streets Division, using a lower shade of illume for street lights, lighting used in parks and cemeteries, metrics of cost savings from using high-efficiency lighting, special service assessments, structural rate change proposal, other rate increase scenarios considered, anticipated projected budget, equity issue/difference between sewer and water rates, proposed 5-year monthly sewer rates compared to other cities, and options to consider to prevent having the most expensive sewer

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rates.

Council Members requested the following items from Staff:

- Future conversation around a policy adjustment to help neighborhoods afford desired lighting installations.
- Provide percentage of households serviced on different tiers.
- Provide information over the past five years on how the City's water/sewer rates had grown in comparison to other cities.
- See what other cities (comparable to Salt Lake City) were doing for capital improvements.

#7. [5:47:09 PM](#) BRIEFING REGARDING AN ORDINANCE THAT WOULD AMEND THE TABLE OF PERMITTED AND CONDITIONAL USES FOR DOWNTOWN DISTRICTS PERTAINING TO SELF-STORAGE (SECTION 21A.33.050). *The proposal would allow self-storage units in the D-1 Central Business District as long as the self-storage is limited to basement/below ground levels. Self-storage units would not be allowed on the ground or upper levels of the building for commercial spaces.* [View Attachments](#)

Item postponed.

#8. [5:47:52 PM](#) BRIEFING REGARDING AN ORDINANCE THAT WOULD MODIFY THE APPLICATION PROCESS RELATED TO THE DISPOSITION OF CITY-OWNED ALLEYS. *Currently, in order to request that the City relinquish ownership of a public alley, at least 80 percent of the neighbors owning property along the alley must sign a petition in favor of the request. The proposed text amendment would reduce the minimum required property owners' signatures to 75 percent.* [View Attachments](#)

Brian Fullmer, Mayara Lima, and Wayne Mills briefed the Council with attachments. Comments included: modifying the minimum percentage of required signatures to initiate an alley closure, accepting an application, and Planning Commission positive recommendation.

Discussion was held regarding the Planning Commission vote (4-1).

Councilmember Mendenhall stated she would not be in support of the proposal because the Council had not held a broad discussion on alley ways.

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Councilmember Rogers said a public hearing was scheduled for June 4, 2019 with tentative action on June 11, 2019.

#9. TENTATIVE BREAK

#10. 5:52:19 PM BRIEFING REGARDING A REQUEST TO VACATE 125 FEET OF A NORTH TO SOUTH RUNNING ALLEY LOCATED AT APPROXIMATELY 1249 EAST BETWEEN CRYSTAL AVENUE AND STRATFORD AVENUE PURSUANT TO PETITION NO. PLNPCM2017-00478. *The purpose of the alley vacation is to provide for a safer environment. The applicants would like to close the northern end of this alley segment in order to restrict pedestrian access and limit potential crime. This proposal is associated with PLNPCM2018-0001. The approval and adoption of this proposed alley vacation is contingent on the approval and adoption of PLNPCM2018-0001. The Planning Commission forwarded a negative recommendation, therefore an ordinance has not been drafted. If the Council decides to approve the zone change and master plan amendments, an ordinance would be drafted and considered for approval.* [View Attachments](#)

Brian Fullmer, Kelsey Lindquist, Wayne Mills, Scott Schoonover, and Coni Reay briefed the Council with attachments. Ms. Lindquist provided a summary of the proposal. Mr. Schoonover commented about safety concerns.

Discussion was held regarding Sugar House Community Council analysis and decreasing crime.

#11. BRIEFING REGARDING THE LITTLE COTTONWOOD CANYON ENVIRONMENTAL IMPACT STATEMENT (EIS) STUDY. *The study focuses on avalanche mitigation, trailhead parking, roadway capacity, and mobility and safety improvements on Wasatch Boulevard and in Little Cottonwood Canyon.* [View Attachments](#)

Item postponed.

#12. 6:13:15 PM YOUTHCITY GOVERNMENT WILL PRESENT THE 2019 YOUTH STATE OF THE CITY ADDRESS. *YouthCity Government is a local program that involves teens in state-organized, model-government programs to help them gain an understanding of local, state, national and international concerns and careers.*

Dhati Oommen, Sophie Dau, Jasper Thomas, Erica Danielle, and Cecilia Strand presented the Youth State of the City Address. [View Report](#)

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#13. [6:08:03 PM](#) INTERVIEW LANCE HEMMERT PRIOR TO CONSIDERING HIS APPOINTMENT TO THE POLICE CIVILIAN REVIEW BOARD FOR A TERM ENDING SEPTEMBER 5, 2022. [View Attachments](#)

Councilmember Rogers said Mr. Hemmert's name was on the Consent Agenda for formal consideration.

#14. [6:04:27 PM](#) INTERVIEW AURELIO VELAZQUEZ BEFORE CONSIDERING HIS APPOINTMENT TO THE ART DESIGN BOARD FOR A TERM ENDING MAY 7, 2022. [View Attachments](#)

Councilmember Rogers said Mr. Velazquez's name was on the Consent Agenda for formal consideration.

#15. [6:04:27 PM](#) INTERVIEW JUSTIN JOHNSON BEFORE CONSIDERING HIS APPOINTMENT TO THE ART DESIGN BOARD FOR A TERM ENDING MAY 7, 2022. [View Attachments](#)

Councilmember Rogers said Mr. Johnson's name was on the Consent Agenda for formal consideration.

#16. [6:11:12 PM](#) INTERVIEW BRIANNA BINNEBOSE BEFORE CONSIDERING HER APPOINTMENT TO THE PARKS, NATURAL LANDS, TRAILS, AND URBAN FORESTRY (PNUT) ADVISORY BOARD FOR A TERM ENDING MAY 7, 2022. [View Attachments](#)

Councilmember Rogers said Ms. Binnebose's name was on the Consent Agenda for formal consideration.

STANDING ITEMS

#17. REPORT OF THE EXECUTIVE DIRECTOR, INCLUDING A REVIEW OF COUNCIL INFORMATION ITEMS AND [ANNOUNCEMENTS](#). *The Council may give feedback or Staff direction on any item related to City Council business, including but not limited to:*

- **Agenda Packet Days During Budget; and**
- **Scheduling items**

Item not held.

#18. REPORT OF THE CHAIR AND VICE CHAIR

Item not held.

#19. [3:44:58 PM](#) CONSIDER A MOTION TO ENTER INTO CLOSED SESSION,

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IN KEEPING WITH UTAH CODE §52-4-205 FOR ANY ALLOWED PURPOSE.

Councilmember Fowler moved and Councilmember Mendenhall seconded to enter into Closed Session to discuss pending or reasonably imminent litigation pursuant to Utah Code §52-4-205(1)(c); Attorney-Client matters that are privileged pursuant to Utah Code §78B-1-137, and strategy sessions to discuss collective bargaining pursuant to Utah Code §52-4-205(1)(b); Utah Open and Public Meetings Law. A roll call vote was taken. Council Members Johnston, Mendenhall, Fowler, Wharton, Valdemoros, and Rogers voted aye. See File M 19-1 for [Sworn Statements](#).

In Attendance: Council Members Johnston, Mendenhall, Fowler, Rogers, Valdemoros, and Wharton.

Absent: Councilmember Luke

Others in Attendance: Cindy Gust-Jenson, Jennifer Bruno, David Litvack, Lehua Weaver, Benjamin Luedtke, Allison Rowland, Cindy Lou Trishman, Katherine Lewis, Lynn Pace, Samantha Slark, Rusty Vetter, Mary Beth Thompson, Jennifer Seelig, Patrick Leary, Jaysen Oldroyd, Jami McCart, David Salazar, and Kory Solorio.

The Closed Session adjourned at 4:42 p.m.

The Work Session meeting adjourned at 6:28 p.m.

COUNCIL CHAIR

CITY RECORDER

This document is not intended to serve as a full transcript as other items may have been discussed; please refer to the audio or video for entire content pursuant to Utah Code §52-4-203(2)(b).

This document along with the digital recording constitute the official minutes of the City Council Work Session meeting held May 7, 2019.

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