

**FIVE COUNTY ASSOCIATION OF GOVERNMENTS**

**Financial Statements  
and Additional Information  
With Independent Auditor's Report**

**For the Year Ended June 30, 2017**

**Five County Association of Governments**  
 Financial Statements and Supplementary Information  
 For the Year Ended June 30, 2017

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**Five County Association of Governments**  
Financial Statements and Supplementary Information  
For the Year Ended June 30, 2017

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## **MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)**

## Independent Auditor's Report

Steering Committee  
Five County Association of Governments  
St. George, Utah

### **Report on Financial Statements**

We have audited the accompanying financial statements of the governmental activities and major fund of the Five County Association of Governments (Association), as of June 30, 2017, and for the year then ended which collectively comprise the Association's basic financial statements as listed in the table of contents.

### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and major fund of the Five County Association of Governments as of June 30, 2017, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Other Matters**

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, and pension schedules be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Other Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Association's financial statements. The supplementary combining and individual program statements and schedules and accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual program financial statements and the schedule of expenditures of federal awards are fairly stated in all material respects in relation to the financial statements as a whole.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with Government Auditing Standards, we have also issued our report dated November 1, 2017 on our consideration of the Association's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Association's internal control over financial reporting and compliance.

*Hafen, Buchner, Everett & Graff*

HAFEN, BUCKNER, EVERETT & GRAFF, PC  
November 1, 2017

## **FIVE COUNTY ASSOCIATION OF GOVERNMENTS**

### **Management's Discussion and Analysis**

The following narrative presents management's discussion and analysis of the Five County Association of Government's (AOG) financial performance during the year ending June 30, 2017. Readers are encouraged to consider the information presented here in conjunction with the basic financial statements and additional information, which follow this section.

#### **History and Background of Five County Association of Governments**

The Five County Association of Governments is a voluntary association of local governments in Southwestern Utah comprised of Beaver, Garfield, Iron, Kane and Washington Counties. The AOG was formally established in 1957 to provide the basis for addressing matters of common regional concern. The Five County Association of Governments, as presently constituted, was established in 1972 pursuant to the provisions of the Interlocal Cooperation Act of 1965. The overall mission of the Five County Association of Governments is to serve as a multi-purpose organization providing a regional forum to identify, discuss, study, and resolve area-wide problems of common interest and concern. It is also the role of the Association to engage in and carry out physical, economic, and human resources planning.

#### **Financial Highlights**

- The AOG's assets and deferred inflows exceeded liabilities and deferred inflows by \$ 654,755 at the close of the most recent fiscal year.
- Unrestricted net position was a deficit \$ 264,855 at June 30, 2017.
- The Association's total assets are \$ 2,228,199.
- The Expenditures for June 30, 2017 were less than the adopted budget by \$ 641,177.
- Capital assets (Net of accumulated depreciation) at June 30, 2017 were \$ 919,610. which includes land, a building, equipment, and vehicles.

#### **Overview of the Financial Statements**

This discussion is intended to serve as an introduction to the AOG's basic financial statements. The AOG's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. The report also contains other supplementary information in addition to the basic financial statements themselves.

#### **Government-wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the AOG's finances, in a manner similar to a private-sector business. The statements consist of the Statement of Net Position, and the Statement of Activities.

The *Statement of Net Position* presents information on all of the assets and liabilities of the AOG, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the AOG is improving or deteriorating.

The *Statement of Activities* presents information showing how the net position of the AOG changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal year period (e.g., uncollected revenues and earned, but unused, vacation leave and sick leave).

The distinct type of activities reflected in the government-wide statements are governmental activities. The Five County Association of Governments has no business-type activities. Governmental activities are those supported primarily by intergovernmental revenues and fees for services.

### **Fund Financial Statements**

As is common with other state or local government entities, the AOG uses *funds* to account for separate activities and to help demonstrate compliance with financially related legal requirements (such as budgetary compliance). A fund is a set of closely related accounts used to maintain control over financial resources which have been segregated for specific activities or purposes. The AOG maintains only governmental funds and fiduciary funds.

#### **Governmental Funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the year. Such information may be useful in evaluating the AOG's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statements of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities. The AOG maintains one governmental fund which is the general fund.

**General Fund.** The general fund is the operating fund of the AOG. Revenues from intergovernmental sources, fees for services, and all other sources are received into this fund. Expenditures include operation and administrative costs.

#### **Fiduciary Fund Types**

*Trust and Agency Funds* - Trust and agency funds are used to account for assets held by the Association in a trustee capacity or as an agent for individuals, private organizations, other governments, and/or other funds. These include expendable trust, non-expendable trust, pension



trust and agency funds. Non-expendable trust and pension trust funds are accounted for in essentially the same manner as proprietary funds since capital maintenance is critical. Expendable trust funds are accounted for in essentially the same manner as governmental funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations.

*Non-expendable Trust Funds* - The revolving loan fund was created by the Association with grant monies to provide financing for qualified businesses in the Five County Area. The down payment assistance fund was created with state funding to provide financing to enable lower income and first time home buyers in the Five County Area to make the down payment on the purchase of a home. The activities of the revolving loan and down payment assistance funds are governed by the Steering Committee of the Association and the funds' financial information are included in the Association's general purpose financial statements as non-expendable trust funds.

*Agency Fund* - The Association acts as an agent for the Southern Utah Planning Authorities Council (S.U.P.A.C.). Member entities pay membership dues to cover the cost of membership lunch. The activity of this fund is accounted for in a separate agency fund.

### **Notes to the Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes are part of the basic financial statements.

### **Other Information**

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the Five County Association of Governments. The AOG adopts an annual appropriated budget for the governmental funds. The budget is a twelve month snapshot of all contracts which fit into the twelve month window. Contracts to the AOG are issued on the federal fiscal year, state fiscal year, calendar year or any other period of time agreed to by the two contracting entities. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

### **Government-wide Financial Analysis**

As previously noted, net position may serve over time as a useful indicator of an entity's financial position. In the case of the Five County Association of Governments, assets exceeded liabilities by \$ 654,755 at the close of the most recent fiscal year.

**Five County Association of Governments  
Comparative Summary of Net Position  
As of June 30, 2017 and 2016**

	Governmental Activities	
	<u>2017</u>	<u>2016</u>
Assets and deferred outflows of resources:		
Current and other assets	\$ 1,308,589	\$ 1,673,002
Capital assets	919,610	916,300
Deferred outflows of resources	<u>595,060</u>	<u>501,012</u>
Total assets & deferred outflows	<u>2,823,259</u>	<u>3,090,314</u>
Liabilities and deferred inflows of resources:		
Current liabilities	721,789	799,473
Noncurrent liabilities	1,254,413	1,154,486
Deferred inflows of resources	<u>192,302</u>	<u>151,089</u>
Total liabilities & deferred inflows	<u>2,168,504</u>	<u>2,105,048</u>
Net position:		
Invested in capital assets net of related debt	919,610	916,300
Unrestricted	<u>(268,504)</u>	<u>68,966</u>
Total net position	<u>\$ 654,755</u>	<u>\$ 985,266</u>

Governmental Activities:

As of June 30, 2017, the Associations assets exceeded liabilities by \$654,755 down from \$985,266 in fiscal year 2016 due primarily to funding changes and pension changes.

**Five County Association of Governments  
Comparative Schedule of Changes in Net Position  
as of and for the fiscal year ended June 30, 2017 and 2015**

	Governmental Activities	
	<u>2017</u>	<u>2016</u>
Revenues:		
Charges for services	\$ 358,042	\$ 318,698
Operating grants and contributions	<u>6,973,946</u>	<u>6,765,163</u>
Total revenues	<u>7,331,988</u>	<u>7,083,861</u>
Expenses:		
Governmental activities	<u>7,662,499</u>	<u>7,150,632</u>
Total expenses	<u>7,662,499</u>	<u>7,150,632</u>
Changes in net position	(330,511)	(66,771)
Net position, July 1	<u>985,266</u>	<u>1,052,037</u>
Net position, June 30	<u>\$ 654,755</u>	<u>\$ 985,266</u>

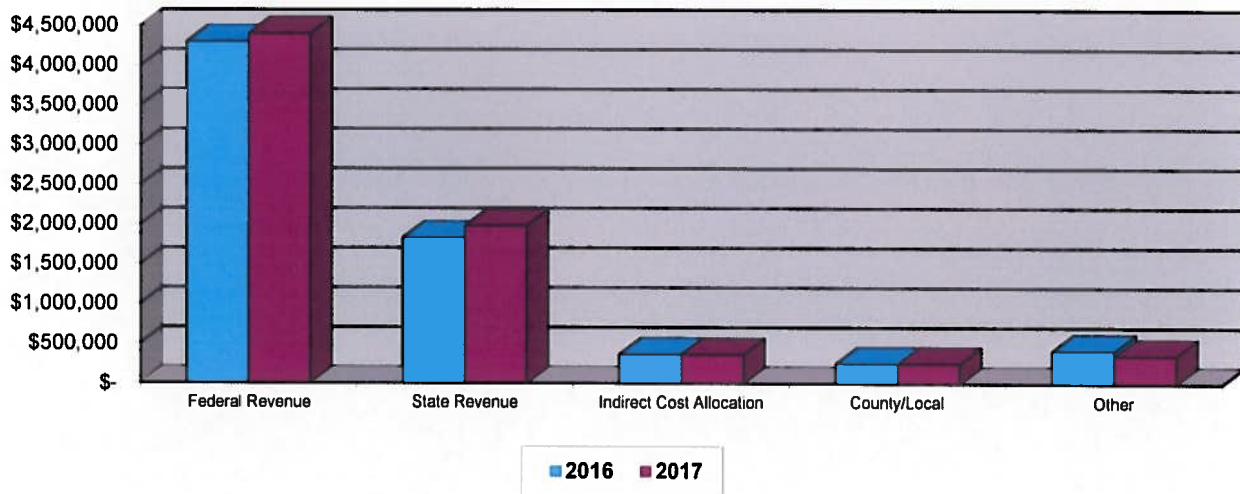
**General Fund Budgetary Highlights**

During the fiscal year, the Five County Association of Governments approved and revised the Association's budget. Budget amendments were made to reflect changes in contracts and related funding. Even with these adjustments, actual expenditures were below final budgeted amounts. Revenues were under the final budgeted figures. The table shown below comparing overall budget to actual is net of the revenue and corresponding expenditure.

**SUMMARY of Actual to Budgeted Revenues & Expenses:**

	Original	Amended	Actual
<b>Total Revenues</b>	\$ 7,976,371	\$ 8,259,883	\$ 7,331,988
<b>Total Expenditures including Capital Outlay</b>	<u>7,976,371</u>	<u>8,259,883</u>	<u>7,618,706</u>
<b>Excess (Deficit) of Revenues</b>			
<b>Over Expenditures</b>	<u>\$ -0-</u>	<u>\$ -0-</u>	<u>\$ (286,718)</u>

## Revenues



### Capital Assets

The AOG's fiscal year 2017 investment in capital assets, for all activities, amounted to \$919,610. The AOG has chosen a threshold of capital assets to be included for reporting purposes at \$3,000.

#### Summary of Net Capital Assets

	2017	2016
Buildings	\$ 922,271	\$ 922,271
Land	135,000	135,000
Furniture & Equipment	474,198	416,655
Depreciation	(611,859)	( 557,626)
<b>Total Net Capital Assets</b>	<b>\$ 919,610</b>	<b>\$ 916,300</b>

### Long-term Debt

The AOG had no long-term debt activity during the year.

**Request for Information**

This financial report is designed to provide interested parties with a general overview of the AOG's financial status. Questions concerning any of the reports and information contained in this financial audit, or requests for additional financial information, should be addressed to the Five County Association of Governments, 1070 West 1600 South Building B, St. George, UT 84770.

## **BASIC FINANCIAL STATEMENTS**

# Five County Association of Governments

## Statement of Net Position

June 30, 2017

	Governmental Activities
<b>Assets:</b>	
Cash & Cash Equivalents	\$ 105,486
Accounts Receivable	1,063,755
Accrued Revenue Receivable	19,085
Prepaid Assets	3,825
Inventory	116,438
Capital Assets (Net of Accumulated Depreciation)	919,610
<b>Total Assets</b>	<u>2,228,199</u>
<b>Deferred Outflow of Resources:</b>	<u>595,060</u>
<b>Total Assets and Deferred Outflow of Resources</b>	<u>\$ 2,823,259</u>
<b>Liabilities:</b>	
Accounts Payable	\$ 292,152
Accrued Liabilities	19,558
Unearned Revenue	410,079
Accrued Leave	160,928
Long-term Debt:	
Due with one year	10,616
Due in more than one year	35,441
Net Pension Liability	1,093,485
<b>Total Liabilities</b>	<u>2,022,259</u>
<b>Deferred Inflow of Resources:</b>	<u>192,302</u>
<b>Net Position:</b>	
Invested in Capital Assets	919,610
Unrestricted	(310,912)
<b>Total Net Position</b>	<u>608,698</u>
<b>Total Liabilities, Deferred Inflows of Resources and Net Position</b>	<u>\$ 2,823,259</u>

The notes to the financial statements are an integral part of this statement

# Five County Association of Governments

## Statement of Activities

For the Year Ended June 30, 2017

Function/Program	Program Revenues				Net Revenue (Expense) and Changes in Net Assets
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Total Governmental Activities
<b>Governmental Activities:</b>					
Administration	\$ 454,427	\$ 358,042	\$	\$	\$ (96,385)
General Services	7,254,129		6,973,946		(280,183)
<b>Total Governmental Activities</b>	<b>\$ 7,708,556</b>	<b>\$ 358,042</b>	<b>\$ 6,973,946</b>	<b>\$</b>	<b>(376,568)</b>
<b>General Revenues:</b>					
Interest Earnings					
<b>Total General Revenues</b>					
<b>Change in Net Position</b>					(376,568)
Net Position at Beginning of Year (restated)					985,266
<b>Net Position at End of Year</b>					<b>\$ 608,698</b>

The notes to the financial statements are an integral part of this statement



**Five County Association of Governments**  
**Balance Sheet - Governmental Funds**  
**June 30, 2017**

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	<b>Major Fund</b>
	General
<b>Assets:</b>	
Cash (Note 2)	\$ 105,486
Accounts Receivable (Note 5)	1,063,755
Accrued Revenue Receivable	19,085
Prepaid Assets	3,825
Inventory (Note 3)	116,438
<b>Total Assets</b>	<b>\$ 1,308,589</b>
 <b>Liabilities:</b>	
Accounts Payable	292,152
Accrued Liabilities	19,558
Unearned Revenue (Note 8)	410,079
<b>Total Liabilities</b>	<b>721,789</b>
 <b>Fund Balance:</b>	
Nonspendable:	
Inventory	116,438
Restricted	467,788
Assigned	-
Unassigned	2,574
<b>Total Fund Balance</b>	<b>586,800</b>
 <b>Total Liabilities and Fund Balances</b>	 <b>\$ 1,308,589</b>

## Five County Association of Governments

### Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position June 30, 2017

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<b>Total fund balances for governmental funds</b>	\$	586,800
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Total net position reported for governmental activities differs from the statement of net position as follows:

Capital assets used in governmental funds are not financial resources and therefore are not reported in the funds. Those assets consist of the following:

Land	\$	135,000	
Building		922,271	
Building Improvements		5,400	
Furniture & Equipment		95,475	
Vehicles		373,323	
Accumulated Depreciation		<u>(611,859)</u>	
<b>Total Capital Assets</b>			919,610
 Deferred Outflows of Resources - Pensions			 595,060

Long-term Liabilities that pertain to governmental funds, including accrued leave, are not due and payable in the current period and therefore are not reported as fund liabilities. All liabilities - both current and long-term - are reported in the statement of net position. Balances at year-end follow:

Accrued Leave		(160,928)	
Long-term Debt		(46,057)	
Net Pension Liability		<u>(1,093,485)</u>	
<b>Total Long-term Liabilities</b>			(1,300,470)
 Deferred Inflows of Resources - Pensions			 <u>(192,302)</u>

<b>Total net position of governmental activities</b>	\$	<u><u>608,698</u></u>
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The notes to the financial statements are an integral part of this statement

**Five County Association of Governments**  
**Combined Statement of Revenues, Expenditures and Changes in**  
**Fund Balance**  
**All Governmental Fund Types**  
**For the Year Ended June 30, 2017**

	<b>General Fund Types</b>
<b>REVENUES:</b>	
State	\$ 1,976,847
Federal	4,399,719
Indirect Cost Allocations (Note 4)	358,042
County/Local Participation	248,312
Accrued (Unearned) Revenue	(48,854)
Other	397,922
<b>TOTAL REVENUES</b>	<b>7,331,988</b>
<b>EXPENDITURES:</b>	
Total Payroll & Related Expense	3,199,152
Materials	1,341,623
Fiscal Management	18,090
Rent	131,132
Travel	135,829
Printing	29,351
Postage	10,346
Telephone	62,304
Office Supplies	38,695
Indirect Cost Allocation (Note 4)	343,675
Consultant/Contract Services	703,199
Capital Outlay	225,922
County Council on Aging	458,930
Other	920,458
<b>TOTAL EXPENDITURES</b>	<b>7,618,706</b>
Excess (Deficit) of Revenues Over Expenditures	(286,718)
<b>OTHER FUNDING SOURCES/(USES)</b>	
<b>BEGINNING FUND BALANCE</b>	<b>873,518</b>
<b>YEAR END FUND BALANCE</b>	<b>\$ 586,800</b>

The notes to the financial statements are an integral part of this statement

## Five County Association of Governments

### Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended June 30, 2017

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Net change in fund balances - total governmental funds	\$ (286,718)
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Amounts reported for governmental activities differs from the statement of activities as follows:

Governmental funds report capital outlays as expenditures. However, in the statement of activities, assets with an initial, individual cost of more than \$3,000 are capitalized and the cost is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.

Depreciation	\$ (59,917)	
Asset Retirements	-	
Total Capital Assets	<u>          </u>	(59,917)

The Statement of Activities shows pension benefits and pension expenses from adoption of GASB 68 that are not shown in the fund statements.	(33,833)
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Accrued leave is recognized as an expenditure in the governmental funds when it is paid. In the statement of activities, however, the expense for accrued leave is recognized as it accrues. The effect of this difference in treatment is as follows:

Accrued Leave	\$ 49,957	
Less Debt Proceeds	<u>(46,057)</u>	
Total Long-term Liabilities		<u>3,900</u>

Change in net position of governmental activities	<u><u>\$ (376,568)</u></u>
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The notes to the financial statements are an integral part of this statement

**Five County Association of Governments**  
**Combined Balance Sheet - All Fiduciary Fund Types**  
**June 30, 2017**

	<b>Fiduciary Fund Type</b>	
	<b>Nonexpendable Trust</b>	<b>Agency Fund</b>
<i>Assets:</i>		
Cash	\$ 872,445	\$ 109
Accrued Interest		
Notes Receivable	870,145	
<b><i>Total Assets</i></b>	<b>\$ 1,742,590</b>	<b>\$ 109</b>
 <i>Liabilities and Fund Balances:</i>		
Due to SUPAC	\$	\$ 109
Fund Balance	1,742,590	
<b><i>Total Liabilities and Fund Balance</i></b>	<b>\$ 1,742,590</b>	<b>\$ 109</b>

The notes to the financial statements are an integral part of this statement

**Five County Association of Governments**  
Combined Statement of Revenues, Expenses and Changes in Fund Balance  
**Nonexpendable Trust Funds for the Year Ended June 30, 2017**

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	<b>Fiduciary Fund Type</b> <b><u>Nonexpendable Trust</u></b>
<b>Revenues:</b>	
Interest	\$ 54,701
Other	2,000
<b>Total Revenues</b>	<b><u>56,701</u></b>
<b>Expenditures:</b>	
Administrative	16,540
<b>Total Expenditures</b>	<b><u>16,540</u></b>
Excess (Deficit) of Revenues Over Expenditures	40,161
<b>Beginning Fund Balance</b>	<b><u>1,704,826</u></b>
<b>Year End Fund Balance</b>	<b><u>\$ 1,744,987</u></b>

The notes to the financial statements are an integral part of this statement

**Five County Association of Governments**  
**Combined Statement of Cash Flows - Nonexpendable Trust Funds**  
**For the Year Ended June 30, 2017**

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<b><i>Cash Provided By:</i></b>	
Operating Activities	
Net Income (Loss)	\$ (10,812)
<b><i>Change in Operating Assets and Liabilities:</i></b>	
(Increase)/Decrease in Accrued Interest Income	5,902
Bad Debts	48,608
<b><i>Net Cash Used by Operating Activities</i></b>	<b><u>43,698</u></b>
<b><i>Noncapital Financing Activities:</i></b>	
<b><i>Net Cash Provided by Noncapital Financing Activities</i></b>	<b><u>          </u></b>
<b><i>Investing Activities:</i></b>	
Principal Repayments from Customers	277,210
Loans Made to Customers	(368,000)
<b><i>Net Cash Used in Investing Activities</i></b>	<b><u>(90,790)</u></b>
Increase/(Decrease) in Cash Equivalents	(47,092)
Cash and Cash Equivalents at Beginning of Year	<u>919,537</u>
<b><i>Cash and Cash Equivalents at End of Year</i></b>	<b><u><u>\$ 872,445</u></u></b>

The notes to the financial statements are an integral part of this statement

**FIVE COUNTY ASSOCIATION OF GOVERNMENTS**  
**NOTES TO THE FINANCIAL STATEMENTS**

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NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

REPORTING ENTITY

The Five County Association of Governments (the Association) was established in 1973 by representatives of local governments of Beaver, Garfield, Iron, Kane and Washington counties in the State of Utah in accordance with an Executive Order issued by Governor Rampton in 1970. The Executive Order fixed the boundaries of multi-county districts for planning and development in the State of Utah. All county and municipal units of government within each district were requested to cooperate and participate in establishing a multi-county association of governments under the terms of the Inter-local Cooperation Act of 1965. The main purposes of the districting and the establishment of Association of Governments were to facilitate area-wide planning and development activities, to provide a strengthened role of county and municipal officials in the execution of state and federal programs at the local level, and to eliminate duplication and competition between various levels of government and thus facilitate the most effective use of the State's resources.

The Association has also considered all potential component units for which it is financially accountable, and other organizations for which the nature and significance of their relationship to the Association are such that exclusion would cause the Association's financial statements to be misleading or incomplete. The decision to include a potential component unit in the reporting entity is made by applying the criteria set forth by the Governmental Accounting Standards Board. The basic, but not only, criterion for including a potential component unit within the reporting entity is whether or not the Association exercises significant influence over the potential component unit. Significant influence or accountability is based primarily on operational or financial relationships with the Association. The Five County Association of Governments has no component units as defined by the pronouncement of the Governmental Accounting Standards Board.

The accounting and reporting policies of the Five County Association of Governments (the Association) conform with generally accepted accounting principles as applicable to state and local governmental entities. The following is a summary of the more significant policies.

Government-wide and Fund Financial Statements - The *government-wide financial statements* (the statement of net position and the statement of changes in net position) report information on all of the activities of the Association. These statements include the financial activities of the overall government, except for fiduciary activities.



**FIVE COUNTY ASSOCIATION OF GOVERNMENTS**  
**NOTES TO THE FINANCIAL STATEMENTS**

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NOTE 1 - SUMMARY OF ACCOUNTING POLICIES (CONTINUED)

The statement of activities presents a comparison between direct expenses and program revenues for each function of the Association's governmental activities. Direct expenses are those which are specifically associated with a function, and therefore, are clearly identifiable to a particular function. Program revenues include: 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds and fiduciary funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. The Association reports the following major governmental funds:

**General Fund** - The general fund is the general operating fund of the Association and accounts for all revenues and expenditures not designated to other funds. The general fund consists of several individual programs which are segregated for the purpose of carrying on specific activities.

**Fiduciary Fund Types**

*Trust and Agency Funds* - Trust and agency funds are used to account for assets held by the Association in a trustee capacity or as an agent for individuals, private organizations, other governments, and/or other funds. These include expendable trust, nonexpendable trust, pension trust and agency funds. Nonexpendable trust and pension trust funds are accounted for in essentially the same manner as proprietary funds since capital maintenance is critical. Expendable trust funds are accounted for in essentially the same manner as governmental funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations.

*Nonexpendable Trust Funds* - The revolving loan fund was created by the Association with grant monies to provide financing for qualified businesses in the Five County Area. The down payment assistance fund was created with state funding to provide financing to enable lower income and first time home buyers in the Five County Area to make the down payment on the purchase of a home. The activities of the revolving loan and down payment assistance funds are governed by the Steering Committee of the Association and the funds' financial information are included in the Association's basic financial statements as nonexpendable trust funds.

**FIVE COUNTY ASSOCIATION OF GOVERNMENTS**  
**NOTES TO THE FINANCIAL STATEMENTS**

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NOTE 1 - SUMMARY OF ACCOUNTING POLICIES (CONTINUED)

*Agency Fund* - The Association acts as an agent for the Southern Utah Planning Authorities Council (S.U.P.A.C.). Member entities pay membership dues to cover the cost of printing and postage. The activity of this fund is accounted for in a separate agency fund.

Measurement focus, basis of accounting, and financial statement presentation - The *government-wide financial statements, and fiduciary fund financial statements* are reported using the economic measurement focus. The government-wide financial statements are reported using the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the Association receives value without directly giving equal value in exchange, include grants and donations.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The Association considers all revenues reported in the governmental funds to be available if the revenues are collected within approximately sixty days after year end. Revenues are generated primarily from grants and contracts with federal and state agencies with matching funds from local participants in the Association and client fees for services. Contracts which are generally fixed in nature, occasionally cover periods different from the Association's fiscal year. In such cases revenues are recognized based on expenditures incurred. Excesses of expenditures over revenues (if any) are either renegotiated with the funding agency or reimbursed by participants in the Association.

Net Position/Fund Balances - The difference between assets and liabilities is "Net Position" on the government-wide and "Fund Balance" on the governmental fund financial statements. Net position is divided into invested in capital assets (net of related debt), restricted, and unrestricted. Net position is reported as restricted when constraints are placed upon them by external parties or are imposed by constitutional provisions or enabling legislation.

Deferred Outflows/Inflows of resources - In addition to assets, the statement of financial position may report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then. In addition to liabilities, the statement of financial position may report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time.

**FIVE COUNTY ASSOCIATION OF GOVERNMENTS**  
**NOTES TO THE FINANCIAL STATEMENTS**

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NOTE 1 - SUMMARY OF ACCOUNTING POLICIES (CONTINUED)

The governmental fund financial statements present fund balances based on classifications that comprise a hierarchy that is based primarily on the extent to which the Association is bound to honor constraints on the specific purposes for which amounts in the respective governmental funds can be spent. The classifications used in the governmental fund financial statements are as follows:

**Nonspendable fund balance**- Amounts that cannot be spent because they are either (a) not in spendable form, or (b) legally or contractually required to be maintained intact.

**Restricted fund balance** - Amounts with constraints placed on use either by (a) external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislation.

**Committed fund balance** - Amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the Association's Steering Committee.

**Assigned** - Amounts that are constrained by the Association's intent to be used for specific purposes, but are neither restricted or committed. This intent can be expressed by the Steering Committee or the Executive Director.

**Unassigned** - Residual classification of the General Fund. This classification represents fund balance that has not been restricted, committed, or assigned to a specific purpose within the General Fund.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the Association considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the Association considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed.

Capital Assets - The capital assets of the Association, which include buildings and improvements, furniture and fixtures, machines and equipment, and vehicles are reported in the government-wide financial statements. The Association defines capital assets as assets with an initial, individual cost of more than \$3,000 and an estimated useful life in excess of two years. Purchased or constructed capital assets are reported at cost. Donated capital assets are recorded at estimated fair value at the date of donation. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extended assets' lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

**FIVE COUNTY ASSOCIATION OF GOVERNMENTS  
NOTES TO THE FINANCIAL STATEMENTS**

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NOTE 1 - SUMMARY OF ACCOUNTING POLICIES (CONTINUED)

Interest incurred during construction is not capitalized. Capital assets of the Association are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings and Improvements	5 - 40
Leasehold Improvements	10
Vehicles	5 - 10
Machines and Equipments	5 - 20
Furniture and Fixtures	5 - 20

*Comparative Data* - Comparative data for the prior accounting period has been presented in certain of the accompanying financial statements in order to provide an understanding of changes in financial operations.

*Budgetary Data* - The Association adopts a budget for all funds except trust and agency funds. The adopted budget is prepared using the same basis of accounting as the Association's financial statements. All budget amounts presented in the accompanying financial statements and supplementary information have been adjusted for legally authorized revisions of the annual budgets during the year.

NOTE 2 - DEPOSITS AND INVESTMENTS

The State of Utah Money Management Council has the responsibility to advise the State Treasurer about investment policies, promote measures and rules that will assist in strengthening the banking and credit structure of the state, and review rules adopted under the authority of the State of Utah Money Management Act that relate to the deposit and investment of public funds.

The Association's policy is to follow the requirements of the Utah Money Management Act (Utah Code, Section 51, Chapter 7) in handling its depository transactions. The Act requires the depositing of Association funds in a qualified depository. The Act defines a qualified depository as any financial institution whose deposits are insured by an agency of the federal government and which has been certified by the commissioner of financial institutions as meeting the requirements of the Act and adhering to the rules of the Utah Money Management Council.

The Association maintains a cash pool that is available for use by all Governmental Fund Types. Separate accounts are maintained for trust funds. For purposes of the Statement of Cash Flows, cash and cash equivalents consist of cash on hand and in banks. The Association has no investments.

**FIVE COUNTY ASSOCIATION OF GOVERNMENTS  
NOTES TO THE FINANCIAL STATEMENTS**

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NOTE 2 - DEPOSITS AND INVESTMENTS (CONTINUED)

Custodial Credit Risk - At June 30, 2017, the carrying amount of the Association's deposits was \$1,025,023 and the bank balances were \$1,794,397. As of June 30, 2017 \$500,000 of the bank balances were covered by Federal Depository insurance with the remaining amount uninsured and uncollateralized.

NOTE 3 - INVENTORY

The Association's inventory consists of material and supplies used in the weatherization program. The inventory is recorded at cost based on the first-in first-out method. A reservation of fund balance has been set up for the inventory.

NOTE 4 - INDIRECT COST ALLOCATIONS

Certain expenditures of the administration fund have been allocated as indirect cost allocations to other funds. These allocated expenditures are offset by indirect credits totaling \$352,895 and \$347,253 for the years ended June 30, 2016 and June 30, 2017 respectively in the "Revenue" section of the administration fund. The allocation of indirect costs by the Association is in accordance with requirements of Uniform Guidance. Therefore, those allowable costs incurred for a common or joint purpose benefitting more than one program or fund and not readily assignable to the benefitted program or fund were allocated to the various benefitted funds based on actual salaries, wages and fringe benefits of applicable personnel in those funds.

NOTE 5 - ACCOUNTS RECEIVABLE

Accounts receivable at June 30, 2016 and 2017 consist of the following:

	<u>2016</u>	<u>2017</u>
Federal Monies Due from Other Governmental Units	\$ 589,423	\$ 678,151
State Monies Due from Other Governmental Units	352,497	286,953
Other	<u>73,196</u>	<u>98,651</u>
<b>Totals</b>	<b><u>\$ 1,015,116</u></b>	<b><u>\$ 1,063,755</u></b>

Due from other governmental units consist of billings for reimbursement of costs on contracts made prior to June 30. Accrued interest consists of interest earned but not yet received on loans made by the Revolving Loan Fund.

**FIVE COUNTY ASSOCIATION OF GOVERNMENTS**  
**NOTES TO THE FINANCIAL STATEMENTS**

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**NOTE 6 - NOTES RECEIVABLE**

Notes receivable consists of loans made by the Revolving Loan Fund to private businesses and individuals in the Five County Area. The Revolving Loan Fund is reported in the financial statements as a Nonexpendable Trust Fund. The loans bear interest ranging from 4 to 7.25% and are for periods from 3 to 15 years. Each of the loans are secured by trust deeds and/or other security

agreements in favor of the Association. No reserve has been established for potential losses from uncollectible loans.

During the year ended June 30, 2017, four new loans and one continuing loan totaling \$299,000 were made. At September 30, 2017, one loan was delinquent. Due to the nature of the revolving loan fund, all of the loans should be considered as credit risks. If all of the loans were to become uncollectible, the entire amount due from 17 loans amounting to \$827,963 would be recorded as a loss.

**NOTE 7 - CAPITAL ASSETS**

A summary of capital asset activity for the fiscal year ended June 30, 2017 follows:

<u>Governmental Activities</u>	<u>Balance at 6/30/16</u>	<u>Additions</u>	<u>Retirements</u>	<u>Balance at 6/30/17</u>
Capital assets, not being depreciated:				
Land	\$ 135,000	\$ _____	\$ _____	\$ 135,000
Total capital assets, not being depreciated	<u>135,000</u>	<u>_____</u>	<u>_____</u>	<u>135,000</u>
Capital assets, being depreciated:				
Building	922,271			922,271
Building Improvements	5,400			5,400
Office Furniture & Equipment	103,212		(7,737)	95,475
Vehicles	<u>308,043</u>	<u>69,180</u>	<u>(3,900)</u>	<u>373,323</u>
Total capital assets being depreciated	<u>1,338,926</u>	<u>69,180</u>	<u>(11,637)</u>	<u>1,396,469</u>
Less accumulated depreciation for:				
Building	313,189	23,056		336,245
Building Improvements	1,755	135		1,890
Office Furniture & Equipment	82,956	4,685	(4,838)	82,803
Vehicles	<u>159,726</u>	<u>32,040</u>	<u>(845)</u>	<u>190,921</u>
Total accumulated depreciation	<u>557,626</u>	<u>59,916</u>	<u>(5,683)</u>	<u>611,859</u>
Total capital assets, being depreciated, net	<u>781,300</u>	<u>9,264</u>	<u>(5,954)</u>	<u>784,610</u>
Governmental activities capital assets, net	<u>\$ 916,300</u>	<u>\$ 9,264</u>	<u>\$ (5,654)</u>	<u>\$ 919,610</u>

**FIVE COUNTY ASSOCIATION OF GOVERNMENTS**  
**NOTES TO THE FINANCIAL STATEMENTS**

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**NOTE 8 - UNEARNED REVENUE / ACCRUED REVENUE**

Unearned revenue in the accompanying balance sheet represents the excess of federal and state monies received over amounts expended on particular programs. These monies will be recognized in the period that the expenditures are made. Total unearned revenue at June 30, 2016 and 2017 amounted to \$564,490 and \$410,079, respectively.

Accrued revenue represents the excess of expenditures over monies received and amounted to \$168,999 and \$19,085 at June 30, 2016 and 2017 respectively.

**NOTE 9 - REVOLVING LOAN FUND**

The revolving loan fund was created by the Steering Committee of the Association. The fund was created with grant monies received from the Department of Housing and Urban Development, the Economic Development Administration and the Farmers Home Administration. The purpose of the fund is to create permanent long terms jobs within the Five County region by providing “gap” financing to qualified businesses for eligible activities. Loans made through the fund are intended to help bridge the gap created by shortfalls in commercial financing. Funds are repaid into the program and recycled to other businesses, thus allowing an ongoing job creation program for southwest Utah.

**NOTE 10 - RETIREMENT PLAN**

***General Information about the Pension Plan***

Plan description: Eligible plan participants are provided with a pension plan through the Utah Retirement Systems. The Utah Retirement Systems are comprised of the following pension trust funds:

- Public Employees Noncontributory Retirement System (Noncontributory System); Public Employees Contributory Retirement System (Contributory System); are multiple employer, cost sharing, public employees, retirement systems.
- Tier 2 Public Employees Contributory Retirement System (Tier 2 Public Employees System); ia a multiple employer, cost sharing, public employee, retirement system.

The Tier 2 Public Employees System became effective July 1, 2011. All eligible employees beginning on or after July 1, 2011, who have no previous service credit with any of the Utah Retirement Systems, are members of the Tier 2 Retirement System.

**FIVE COUNTY ASSOCIATION OF GOVERNMENTS  
NOTES TO THE FINANCIAL STATEMENTS**

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NOTE 10 - RETIREMENT PLAN (CONTINUED)

The Utah Retirement Systems (Systems) are established and governed by the respective sections of Title 49 of the Utah Code Annotated 1953, as amended. The Systems' defined benefit plans are amended statutorily by the State Legislature. The Utah State Retirement Office Act in Title 49 provides for the administration of the Systems under the direction of the Board, whose members are appointed by the Governor. The Systems are fiduciary funds defined as pension (and other employee benefit) trust funds. URS is a component unit of the State of Utah. Title 49 grants the authority to establish and amend the benefit terms. URS issues a publicly available financial report that can be obtained by writing Utah Retirement Systems, 560 East 200 South, Salt Lake City, UT 84102 or visiting the website: [www.urs.org](http://www.urs.org).

Benefits provided: URS provides retirement, disability, and death benefits. Retirement benefits are as follows:

**Summary of Benefits by System**

System	Final Average Salary	Years of service required and/or Age Eligible for Benefits	Benefit percent per Year of Service	COLA**
Noncontributory System	Highest 3 years	30 years any age 25 years any age* 20 years age 60* 10 years age 62* 4 years age 65	2% per year all years	Up to 4%
Contributory System	Highest 5 years 4%	35 years any age 20 years age 60* 10 years age 62* 4 years age 65	1.25% per year to June 1975 2.00% per year July 1975 to present	Up to 4%
Tier 2 Public Employees System	Highest 5 years	35 years any age 20 years age 60* 10 years age 62* 4 years age 65	1.5% per year all years	Up to 2.5%

*\*with actuarial reductions*



**FIVE COUNTY ASSOCIATION OF GOVERNMENTS  
NOTES TO THE FINANCIAL STATEMENTS**

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NOTE 10 - RETIREMENT PLAN (CONTINUED)

*\*\*All post-retirement cost-of-living adjustments are non-compounding and are based on the original benefit except for Judges, which is a compounding benefit. The cost-of-living adjustment are also limited to the actual Consumer Price Index (CPI) Increase for the year, although unused CPI increases not met may be carried forward to subsequent years.*

Contributions: As a condition of participation in the Systems, employers and/or employees are required to contribute certain percentages of salary and wages as authorized by statute and specified by the URS Board. Contributions are actuarially determined as an amount that, when combined with employee contributions (where applicable) is expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded actuarial accrued liability. Contribution rates are as follows:

<u>Utah Retirement Systems</u>	<u>Employee Paid</u>	<u>Paid by Employer for Employee</u>	<u>Employer Contribution Rates</u>	
Contributory System				
11-Local Governmental Division Tier 1		6.000%	N/A	14.460%
111-Local Governmental Division Tier 2		N/A	N/A	16.690%
Noncontributory System				
15-Local Governmental Division Tier 1		N/A	N/A	18.470%

<u>System</u>	<u>Employer Contributions</u>	<u>Employee Contributions</u>
Noncontributory System	\$ 213,426	N/A
Contributory System	10,979	—
Tier 2 Public Employees System	84,075	—
Tier 2 DC Only System	12,741	N/A
Total Contributions	<u>\$ 321,219</u>	<u>\$ —</u>

Contributions reported are the URS Board approved required contributions by System. Contributions in the Tier 2 Systems are used to finance the unfunded liabilities in the Tier 1 Systems.

**FIVE COUNTY ASSOCIATION OF GOVERNMENTS  
NOTES TO THE FINANCIAL STATEMENTS**

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NOTE 10 - RETIREMENT PLAN (CONTINUED)

**Pension Assets, Liabilities, Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

At June 30, 2017, the Association reported a net pension asset of \$0 and a net pension liability of \$1,093,485

	<u>(Measurement Date): December 31, 2016</u>				
	<u>Net Pension Asset</u>	<u>Net Pension Liability</u>	<u>Proportionate Share</u>	<u>Proportionate Share Dec. 31, 2015</u>	<u>Change (Decrease)</u>
Noncontributory System	\$ —	\$ 983,341	0.1531392%	0.1561607%	(0.0030215)%
Contributory System	—	103,233	0.3146284%	0.1754427%	0.1391857 %
Tier 2 Public Employees System	<u>—</u>	<u>6,911</u>	0.0619502%	0.0583467%	0.0036035 %
	<u>\$ —</u>	<u>\$1,093,485</u>			

The net pension asset and liability was measured as of December 31, 2016, and the total pension liability used to calculate the net pension asset and liability was determined by an actuarial valuation as of January 1, 2016 and rolled-forward using generally accepted actuarial procedures. The proportion of the net pension asset and liability is equal to the ratio of the employer's actual contributions to the Systems during the plan year over the total of all employer contributions to the System during the plan year.

For the year ended June 30, 2017, the Association recognized pension expense of \$354,916.

At June 30, 2017 we reported deferred outflows of resources and deferred inflows of resources relation to pensions from the following sources::

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 21,360	\$ 33,264
Changes in assumptions	—	32,635
Net difference between projected and actual earnings on pension plan investments	137,292	78,512
Changes in proportion and differences between contributions and proportionate share of contributions	5,408	47,891
Contributions subsequent to the measurement date	<u>160,822</u>	<u>—</u>
Total	<u>\$ 595,060</u>	<u>\$ 192,302</u>

**FIVE COUNTY ASSOCIATION OF GOVERNMENTS  
NOTES TO THE FINANCIAL STATEMENTS**

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NOTE 10 - RETIREMENT PLAN (CONTINUED)

\$160,822 reported as deferred outflows of resources related to pensions results from contributions made by us prior to out fiscal year end, but subsequent to the measurement date of December 31, 2016.

These contributions will be recognized as a reduction of the net pension liability in the upcoming year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year Ended December 31,</u>	<u>Deferred Outflows (Inflows) of Resources</u>
2017	\$ 73,049
2018	74,056
2019	97,522
2020	(4,892)
2021	173
Thereafter	2,030

Actuarial assumptions: The total pension liability in the December 31, 2016, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.60 Percent
Salary increases	3.35 - 10.35 percent, average, including inflation
Investment rate of return	7.20 percent, net of pension plan investment expense, including inflation

Mortality rates were developed from actual experience and mortality tables, based on gender, occupation and age, as appropriate, with adjustments for future improvement in mortality based on Scale AA, a model developed by the Society of Actuaries.

The actuarial assumptions used in the January 1, 2016, valuation were based on the results of an actuarial experience study for the five year period ending December 31, 2013.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class and is applied consistently to each defined benefit pension plan. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

**FIVE COUNTY ASSOCIATION OF GOVERNMENTS**  
**NOTES TO THE FINANCIAL STATEMENTS**

NOTE 10 - RETIREMENT PLAN (CONTINUED)

Asset class	Expected Return Arithmetic Basis		
	Target Asset Allocation	Real Return Arithmetic Basis	Long-Term expected portfolio real rate of return
Equity Securities	40%	7.06%	2.82%
Debt Securities	20%	0.80%	0.16%
Real Assets	13%	5.10%	0.66%
Private Equity	9%	11.30%	1.02%
Absolute Return	18%	3.15%	0.57%
<b>Totals</b>	<b>100%</b>		<b>5.23%</b>
	<u>Inflation</u>		<u>2.60%</u>
	<u>Expected arithmetic nominal return</u>		<u>7.83%</u>

The 7.20% assumed investment rate of return is comprised of an inflation rate of 2.60%, a real return of 4.60% that is net of investment expense.

Discount rate: The discount rate used to measure the total pension liability was 7.20 percent. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that contributions from all participating employers will be made at contractually required rates that are actuarially determined and certified by the URS Board. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The discount rate does not use the Municipal Bond Index Rate. The discount rate was reduced to 7.20 percent from 7.50 percent from the prior measurement period.

Sensitivity of the proportionate share of the net pension asset and liability to changes in the discount rate: The following presents the proportionate share of the net pension liability calculated using the discount rate of 7.20 percent, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (6.20 percent) or 1 percentage point higher (8.20 percent) than the current rate:

**Five County Association of Governments**  
Schedule of the Proportionate Share of the Net Pension Liability  
Five County Association of Governments  
Utah Retirement Systems  
December 31, 2016

	As of December 31,	Proportion of Net Pension Liability (Asset)	Proportionate Share of the Net Pension Liability (Asset)	Covered Employee Payroll	Proportion of Net Pension Liability (Asset) as a percentage of its covered-employee Payroll	Plan Fiduciary Net Position as a percentage of its covered-employee Payroll
Noncontributory Retirement System	2014	0.1687390%	\$ 732,704	\$1,389,073	52.70%	90.20%
	2015	0.1561607%	\$ 883,633	\$1,257,533	70.27%	87.80%
	2016	0.1531392%	\$ 983,341	\$1,218,254	80.72%	87.30%
Contributory Retirement System	2014	0.1384092%	\$ 39,923	\$ 74,028	53.90%	94.00%
	2015	0.1754427%	\$ 123,311	\$ 74,754	164.96%	85.70%
	2016	0.3146284%	\$ 103,233	\$ 75,492	136.75%	92.90%
Tier 2 Public Employees System	2014	0.0673100%	\$ (2,040)	\$ 330,001	-0.60%	103.50%
	2015	0.0583467%	\$ (127)	\$ 376,926	-0.03%	100.20%
	2016	0.0619502%	\$ 6,911	\$ 508,042	1.36%	95.10%

**Note:**

This schedule will become a 10-year history. The schedule will be built each year since the implementation of GASB 68. The schedule above is only for the first two years.

**Five County Association of Governments**

Schedule of Contributions

Utah Retirement Systems

	Of of Fiscal Year Ended June 30,	Actuarial Determined Contributions	Contributions in relation to the contractually required contribution	Contribution deficiency (excess)	Covered employee payroll	Contributions as a percentage of covered employee payroll
Noncontributory System	2015	234,378	234,378	-	1,312,475	17.86%
	2016	216,072	216,072	-	1,224,721	17.64%
	2017	213,426	213,426	-	1,195,784	17.85%
Contributory System	2015	10,765	10,765	-	74,448	14.46%
	2016	140,854	10,854	-	75,060	14.46%
	2017	10,979	10,979	-	75,924	14.46%
Tier 2 Public Employees System*	2015	52,246	52,246	-	349,707	14.94%
	2016	63,630	63,630	-	426,763	14.91%
	2017	84,075	84,075	-	563,879	14.91%
Tier 2 Public Employees DC Only System*	2015	7,701	7,701	-	114,601	6.72%
	2016	10,350	10,350	-	154,715	6.69%
	2017	12,741	12,741	-	190,442	6.69%

\*Contributions in Tier 2 include an amortization rate to help fund the unfunded liabilities in the Tier 1 systems. Tier 2 systems were created effective July 1,2011.

**Note:**

This schedule will become a 10-year history. The schedule will be built each year since the implementation of GASB 68. The schedule above is only for the first three years.

**FIVE COUNTY ASSOCIATION OF GOVERNMENTS**  
**NOTES TO REQUIRED SUPPLEMENTARY INFORMATION**  
**FOR THE YEAR ENDED JUNE 30, 2017**

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*Changes in Assumptions:*

The following actuarial assumption changes were adopted January 1, 2016. The assumed investment return assumption was decreased from 7.50% to 7.20% and the assumed inflation rate was decreased from 2.75% to 2.60%. With the decrease in the assumed rate of inflation, both the payroll growth and wage inflation assumptions were decreased by 0.15% from the prior year's assumption.

**Five County Association of Governments**  
**Combining Balance Sheet - All General Program Programs**  
**June 30, 2017**

	<u>Program 1</u>	<u>Program 2</u>	<u>Program 4</u>	<u>Program 5</u>	<u>Program 6</u>	<u>Program 7</u>
	<u>Administration</u>	<u>Aging Waiver Admin</u>	<u>Aging Waiver Services</u>	<u>Community &amp; Economic Development</u>	<u>Special Contracts</u>	<u>Area Agency on Aging</u>
<b>Assets:</b>						
Cash	\$ 8,265	\$ (4,394)	\$ 13,923	\$ 19,288	\$ (15,923)	\$ (11,107)
Accounts Receivable	48,614	5,486		146,401	114,480	64,707
Accrued Revenue Receivable			10,974			
Prepaid Expense	3,209					
Inventory						
<b>Total Assets</b>	<b><u>\$ 60,088</u></b>	<b><u>\$ 1,092</u></b>	<b><u>\$ 24,897</u></b>	<b><u>\$ 165,689</u></b>	<b><u>\$ 98,557</u></b>	<b><u>\$ 53,600</u></b>
<b>Liabilities and Program Balances:</b>						
Accounts Payable	60,088	1,092			30,607	46,169
Accrued Liabilities						
Unearned Revenue				10,283	39,601	
<b>Program Balance:</b>						
Nonspendable:						
Inventory						
Restricted:			24,897	155,406	28,349	7,431
Assigned:						
Unassigned:						
<b>Total Liabilities and Program Balan</b>	<b><u>\$ 60,088</u></b>	<b><u>\$ 1,092</u></b>	<b><u>\$ 24,897</u></b>	<b><u>\$ 165,689</u></b>	<b><u>\$ 98,557</u></b>	<b><u>\$ 53,600</u></b>

See Notes to Financial Statements



<u>Program 8</u>	<u>Program 10</u>	<u>Program 11</u>	<u>Program 12</u>	<u>Program 13</u>	<u>Program 14</u>	<u>Program 15</u>
<u>Weatherization</u>	<u>Human Services</u>	<u>Volunteer Center-Iron</u>	<u>Continuum of Care</u>	<u>Child Care R &amp; R</u>	<u>Nutrition</u>	<u>Heat Assistance</u>
\$ (40,637)	\$ (398)	\$ 1,724	\$ (12,150)	\$ (61,614)	\$ 137,348	\$ (25,323)
64,496	398	773	12,150	86,024	88,220	28,257
				616		
116,438						
<u>\$ 140,297</u>	<u>\$</u>	<u>\$ 2,497</u>	<u>\$</u>	<u>\$ 25,026</u>	<u>\$ 225,568</u>	<u>\$ 2,934</u>
					95,750	
23,859						2,931
						3
116,438						
				25,026	129,818	
		2,497				
<u>\$ 140,297</u>	<u>\$ -</u>	<u>\$ 2,497</u>	<u>\$ -</u>	<u>\$ 25,026</u>	<u>\$ 225,568</u>	<u>\$ 2,934</u>

**Five County Association of Governments**  
**Combining Balance Sheet - All General Programs**  
**June 30, 2017**

(Continued)

	<u>Program 18</u>	<u>Program 20</u>	<u>Program 22</u>	<u>Program 24</u>	<u>Program 25</u>
	<u>Mobility</u>	<u>Foster</u>	<u>United Way</u>	<u>Human Svcs</u>	<u>Transportation</u>
	<u>Management</u>	<u>Grandparent</u>	<u>Dixie</u>	<u>Transp.</u>	<u>Planning</u>
	<u>Planning</u>			<u>Planning</u>	<u>Planning</u>
<b>Assets:</b>					
Cash	\$ (2,029)	\$ (2,890)	\$ (14,400)	\$ (2,165)	\$ 244,714
Accounts Receivable	2,702	7,200	14,400	2,165	88,053
Accrued Revenue Receivable		3,751			
Prepaid Expense					
Inventory					
<b>Total Assets</b>	<u>\$ 673</u>	<u>\$ 8,061</u>	<u>\$</u>	<u>\$</u>	<u>\$ 332,767</u>
<b>Liabilities and Program Balances:</b>					
Accounts Payable		4,310			
Accrued Liabilities					
Unearned Revenue					332,767
<b>Program Balance:</b>					
Nonspendable:					
Inventory					
Restricted:	673	3,751			
Assigned:					
Unassigned:					
<b>Total Liabilities and Program Balan</b>	<u>\$ 673</u>	<u>\$ 8,061</u>	<u>\$</u>	<u>\$</u>	<u>\$ 332,767</u>

<u>Program 26</u>	<u>Program 27</u>	<u>Program 28</u>	<u>Program 29</u>	<u>Program 30</u>	<u>Program 31</u>	<u>Program 32</u>	<u>Program 33</u>
<u>SSBG</u>	<u>Senior Companion</u>	<u>CSBG</u>	<u>Volunteer Income Tax Assistance</u>	<u>Caregiver Support</u>	<u>VITA IRS</u>	<u>Iron County RPO</u>	<u>Habitat for Humanity</u>
\$ (18,215)	\$ (829)	\$ (47,542)	\$ (144)	\$ (8,125)	\$ (2,918)	\$ (31,763)	\$ (8,458)
18,348	13,060	49,506		32,881	1,970	31,745	6,363
132		328	144		1,081		2,405
<u>\$ 265</u>	<u>\$ 12,231</u>	<u>\$ 2,292</u>	<u>\$</u>	<u>\$ 24,756</u>	<u>\$ 133</u>	<u>\$ (18)</u>	<u>\$ 310</u>
265	12,231	3,710		7,735	133		310
				16,337			
		(1,418)		684		(18)	
<u>\$ 265</u>	<u>\$ 12,231</u>	<u>\$ 2,292</u>	<u>\$</u>	<u>\$ 24,756</u>	<u>\$ 133</u>	<u>\$ (18)</u>	<u>\$ 310</u>

**Five County Association of Governments**  
**Combining Balance Sheet - All General Programs**  
**June 30, 2017**

(Continued)

	<u>Program 35</u>	<u>Program 36</u>	<u>Program 40</u>	<u>Program 43</u>	<u>Program 45</u>	<u>Program 47</u>
	<u>Alternatives</u>	<u>New Choices Waiver</u>	<u>TANF Program</u>	<u>CAC -Child Development</u>	<u>Community Fire Prevention</u>	<u>Court Ordered Community Service</u>
<b>Assets:</b>						
Cash	\$ (25,021)	\$ 66,324	\$ (6,292)	\$ (3,474)	\$ (13,976)	\$ (189)
Accounts Receivable	51,787	31,440	6,296	3,474	13,974	225
Accrued Revenue Receivable					270	
Prepaid Expense						
Inventory						
<b>Total Assets</b>	<b><u>\$ 26,766</u></b>	<b><u>\$ 97,764</u></b>	<b><u>\$ 4</u></b>	<b><u>\$</u></b>	<b><u>\$ 268</u></b>	<b><u>\$ 36</u></b>
<b>Liabilities and Program Balances:</b>						
Accounts Payable	23,200	4,593	4		268	36
Accrued Liabilities						
Unearned Revenue	3,566					
<b>Program Balance:</b>						
Nonspendable:						
Inventory		93,171				
Restricted:						
Assigned:						
Unassigned:						
<b>Total Liabilities and Program Balan</b>	<b><u>\$ 26,766</u></b>	<b><u>\$ 97,764</u></b>	<b><u>\$ 4</u></b>	<b><u>\$</u></b>	<b><u>\$ 268</u></b>	<b><u>\$ 36</u></b>

<u>Program 48</u>	<u>Program 49</u>	<u>Program 50</u>	<u>Program 51</u>	<u>Program 52</u>	<u>Totals</u>	
<u>Youth</u>	<u>County</u>	<u>Payroll</u>	<u>Alzheimers</u>	<u>Continuum</u>	<u>(Memorandum Only)</u>	
<u>Volunteer</u>	<u>Natural</u>	<u>Clearing</u>	<u>Association</u>	<u>of Care</u>	<u>June 30, 2017</u>	<u>June 30, 2016</u>
<u>Corps</u>	<u>Resource</u>			<u>Expansion</u>		
\$ 95	\$ (17,401)	\$ (2,417)	\$ (187)	\$ (6,214)	\$ 105,486	\$ 316,700
	19,052	2,707	187	6,214	1,063,755	1,015,116
					19,085	168,999
					3,825	32,467
					116,438	139,720
<u>\$ 95</u>	<u>\$ 1,651</u>	<u>\$ 290</u>	<u>\$</u>	<u>\$</u>	<u>\$ 1,308,589</u>	<u>\$ 1,673,002</u>
	1,651				292,152	230,409
		290			19,558	4,574
					410,079	564,490
					116,438	139,720
					467,788	728,019
						5,790
95					2,574	
<u>\$ 95</u>	<u>\$ 1,651</u>	<u>\$ 290</u>	<u>\$</u>	<u>\$</u>	<u>\$ 1,308,589</u>	<u>\$ 1,673,002</u>

**Five County Association of Governments**  
Combining Balance Sheet -Fiduciary Fund Types  
Nonexpendable Trust Funds  
**June 30, 2017**

	<b>Nonexpendable Trust Funds</b>		<b>Totals (Memorandum Only)</b>	
	<b>Down Payment Assistance</b>	<b>Revolving Loan Fund</b>	<b>June 30, 2017</b>	<b>June 30, 2016</b>
<i>Assets:</i>				
Cash	\$ 21,754	\$ 850,691	\$ 872,445	\$ 919,537
Accrued Interest				5,902
Notes Receivable		870,145	870,145	827,963
<b>Total Assets</b>	<b>\$ 21,754</b>	<b>\$ 1,720,836</b>	<b>\$ 1,742,590</b>	<b>\$ 1,753,402</b>
 <i>Liabilities and Fund Balances:</i>				
Fund Balance	\$ 21,754	\$ 1,720,836	\$ 1,742,590	\$ 1,753,402
<b>Total Liabilities and Fund Balance</b>	<b>\$ 21,754</b>	<b>\$ 1,720,836</b>	<b>\$ 1,742,590</b>	<b>\$ 1,753,402</b>

See Notes to Financial Statements

**Five County Association of Governments**  
**Statement of Changes in Assets and Liabilities -**  
**All Agency Funds**  
**For the Year Ended June 30, 2017**

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	<u>Balance</u> <u>June 30, 2016</u>	<u>Additions</u>	<u>Deductions</u>	<u>Balance</u> <u>June 30, 2017</u>
<i>Southern Utah Planning Authorities Council:</i>				
<i>Assets:</i>				
Cash	\$ 109	\$		\$ 109
<i>Liabilities:</i>				
Due to SUPAC	\$ 109	\$		\$ 109

See Notes to Financial Statements

**Five County Association of Governments**  
**Combining Statement of Revenues, Expenditures and Changes in Fund Balances**  
**All General Fund Programs**  
**For The Year Ended June 30, 2017**

	<u>Program 1</u>	<u>Program 2</u>	<u>Program 4</u>	<u>Program 5</u>	<u>Program 6</u>
	Administration	Aging Waiver Admin	Aging Waiver Services	Community & Economic Dev.	Special Contracts
<b>REVENUES:</b>					
State	\$	\$ 18,176	\$ 128,871	\$ 178,525	\$ 32,904
Federal		54,529		144,271	254,470
Indirect Cost Allocations	358,042				
County/Local Participation				75,000	46,547
Accrued (Unearned) Revenue				(10,283)	(39,601)
Other				18,215	
<b>TOTAL REVENUES</b>	<b>358,042</b>	<b>72,705</b>	<b>128,871</b>	<b>405,728</b>	<b>294,320</b>
<b>EXPENDITURES:</b>					
Total Payroll & Related Expense	256,421	60,230	95,486	263,146	
Materials					
Fiscal Management	18,090				
Rent	28,360	688	2,122	4,002	
Travel	4,149	3,709	4,385	12,416	
Printing	3,014	812	888	1,641	
Postage	2,567	25	545	1,375	
Telephone	4,087	609	1,484	2,304	
Office Supplies	4,221	1,005	465	1,999	
Indirect Cost Allocation		5,498	11,894	33,193	
Consultant/Contract Services			28,324	167,749	
Capital Outlay	2,277	129	134	2,886	
County Council on Aging					
Other	41,391			64,194	345,601
<b>TOTAL EXPENDITURES</b>	<b>364,577</b>	<b>72,705</b>	<b>145,727</b>	<b>554,905</b>	<b>345,601</b>
Excess (Deficit) of Revenues Over Expenditures	(6,535)		(16,856)	(149,177)	(51,281)
Transfer From (To) Other Program	6,336			(75,738)	45,334
Other Programing Sources/(Uses)					
Beginning Program Balance	199		41,753	380,321	34,296
Year End Program Balance	\$	\$	\$ 24,897	\$ 155,406	\$ 28,349

See Notes to Financial Statements



<u>Program 7</u>	<u>Program 8</u>	<u>Program 10</u>	<u>Program 11</u>	<u>Program 12</u>	<u>Program 13</u>	<u>Program 14</u>
Area Agency On Aging	Weatherization	Human Services	Volunteer Center-Iron Co	Continuum of Care	Child Care R & R	Nutrition
\$ 276,286	\$ 35,670	\$	\$		\$	\$ 358,932
333,147	761,484	259		59,924	496,978	608,585
	(25,565)					
			12,241		9,177	312,700
609,433	771,589	259	12,241	59,924	506,155	1,280,217
101,476	456,614		5,638	10,750	373,241	12,972
	249,005			39,058		1,049,004
869	12,621				18,245	289
10,230	14,069	129	900		14,002	855
1,502	1,777		121		5,981	61
563	866		170		1,796	33
1,229	10,471			19	9,443	131
672	4,467		302		4,583	55
15,075	37,028		196	1,201	44,947	1,636
	877			8,896		
452	6,958		56		3,415	199,728
458,930						
18,448	118	230	2,361		30,375	10,864
609,446	794,871	359	9,744	59,924	506,028	1,275,628
(13)	(23,282)	(100)	2,497		127	4,589
7,444	139,720	100			24,899	125,229
\$ 7,431	\$ 116,438	\$	\$ 2,497	\$	\$ 25,026	\$ 129,818

**Five County Association of Governments**  
Combining Statement of Revenues, Expenditures and Changes in Fund Balances  
All General Fund Programs  
For The Year Ended June 30, 2017

	<u>Program 15</u>	<u>Program 18</u>	<u>Program 19</u>	<u>Program 20</u>	<u>Program 21</u>	<u>Program 22</u>
	Heat	Mobility	Volunteer Ctr.	Foster	Rural Foster	United Way
	Assistance	Management	Wash Co	Grandparent	Grandparent	Dixie
<b>REVENUES:</b>						
State	\$	\$	\$	\$ 4,700	\$	\$
Federal	447,596	38,199		86,776		
Indirect Cost Allocations						
County/Local Participation			11,000	6,763		34,201
Accrued (Unearned) Revenue	(3)			3,751		
Other			4,350			
<b>TOTAL REVENUES</b>	<b>447,593</b>	<b>38,199</b>	<b>15,350</b>	<b>101,990</b>		<b>34,201</b>
<b>EXPENDITURES:</b>						
Total Payroll & Related Expense	341,680	40,978		26,463	5,153	24,354
Materials	4,556					
Fiscal Management						
Rent	33,083	249		567	129	
Travel	4,652	508		1,418	6	
Printing	509	319		628		122
Postage	264			122		
Telephone	10,581	317		379		
Office Supplies	6,701	198		347		
Indirect Cost Allocation	43,086	5,167		3,337	851	3,819
Consultant/Contract Services						
Capital Outlay	2,481	13		6		
County Council on Aging						
Other				108,955		
<b>TOTAL EXPENDITURES</b>	<b>447,593</b>	<b>47,749</b>		<b>142,222</b>	<b>6,139</b>	<b>28,295</b>
Excess (Deficit) of Revenues Over Expenditures		(9,550)	15,350	(40,232)	(6,139)	5,906
Transfer From (To) Other Program		9,550	(21,140)	43,983	6,139	
Other Programing Sources/(Uses)						
Beginning Program Balance		673	5,790			(5,906)
<b>Year End Program Balance</b>	<b>\$</b>	<b>\$ 673</b>	<b>\$</b>	<b>\$ 3,751</b>	<b>\$</b>	<b>\$</b>

See Notes to Financial Statements

<u>Program 24</u>	<u>Program 25</u>	<u>Program 26</u>	<u>Program 27</u>	<u>Program 28</u>	<u>Program 29</u>	<u>Program 30</u>	<u>Program 31</u>
H.S. Transp. Planning	Transportation Planning	SSBG	Senior Companion	CSBG	Volunteer Tax Assist.	Caregiver Support	VITA IRS
\$	\$	\$	\$ 16,242	\$	\$	\$ 107,297	\$
23,138	358,562	72,080	89,290	229,007	2,272	98,244	717
	30,000		13,056				
		132		328	144		1,081
	3,200			5	14,728	386	8,883
23,138	391,762	72,212	118,588	229,340	17,144	205,927	10,681
25,083	263,310	17,466	28,573	132,905	15,145	130,279	3,978
249	3,351		567	5,842		2,654	2,168
48	17,703	127	1,606	5,662		7,510	1,869
76	1,096	159	437	1,070		2,585	1,368
	255	37	222	263		571	
286	2,240	164	412	3,127		1,954	621
17	1,319	92	903	2,864		2,208	614
3,163	33,203	3,024	3,603	17,586	1,999	16,428	
	45,723	43,494	345	22,828		40,792	
	908	50	6	1,635		262	63
	2,106	3,599	97,605	36,976			
28,922	371,214	68,212	134,279	230,758	17,144	205,243	10,681
(5,784)	20,548	4,000	(15,691)	(1,418)		684	
5,784	(20,548)	(4,000)	15,691				
\$	\$	\$	\$	\$ (1,418)	\$	\$ 684	\$

**Five County Association of Governments**  
**Combining Statement of Revenues, Expenditures and Changes in Fund Balances**  
**All General Fund Programs**  
**For The Year Ended June 30, 2017**

	<u>Program 32</u>	<u>Program 33</u>	<u>Program 35</u>	<u>Program 36</u>	<u>Program 38</u>	<u>Program 39</u>
	Iron Co. RPO	Habitat for Humanity	Alternatives	New Choices Waiver	CSBG 2016	Critical Needs Housing
<b>REVENUES:</b>						
State	\$	\$ 2,921	\$ 276,867	\$ 338,754	\$	\$ 31,242
Federal		11,532	105,328		114,265	
Indirect Cost Allocations						
County/Local Participation	31,745					
Accrued (Unearned) Revenue		2,405	(565)			
Other						
<b>TOTAL REVENUES</b>	<b>31,745</b>	<b>16,858</b>	<b>381,630</b>	<b>338,754</b>	<b>114,265</b>	<b>31,242</b>
<b>EXPENDITURES:</b>						
Total Payroll & Related Expense	26,390	10,820	109,269	267,522	36,177	6,000
Materials						
Fiscal Management						
Rent	588	1,394	2,384	5,512	4,185	
Travel	895	1,611	3,418	18,501	2,082	
Printing	143	7	800	2,345	1,076	
Postage		8	353	55	200	
Telephone	288	1,246	2,433	4,504	3,538	
Office Supplies	99	397	947	1,806	1,192	
Indirect Cost Allocation	3,329	1,364	14,448	31,553	4,383	
Consultant/Contract Services			247,371	20,868	45,249	25,242
Capital Outlay	13		207	555	97	
County Council on Aging						
Other					16,086	
<b>TOTAL EXPENDITURES</b>	<b>31,745</b>	<b>16,847</b>	<b>381,630</b>	<b>353,221</b>	<b>114,265</b>	<b>31,242</b>
Excess (Deficit) of Revenues Over Expenditures		11		(14,467)		
Transfer From (To) Other Programs				(11,391)		
Other Programing Sources/(Uses)						
Beginning Program Balance	(18)	(11)		119,029		
Year End Program Balance	\$ (18)	\$	\$	\$ 93,171	\$	\$

See Notes to Financial Statements

<u>Program 40</u>	<u>Program 43</u>	<u>Program 45</u>	<u>Program 46</u>	<u>Program 47</u>	<u>Program 48</u>	<u>Program 49</u>
TANF Program	CAC - Child Development	Community Fire Prevention	VITA	Court Ordered Community Svc	Youth Volunteer Corps	County Natural Resource
\$ 15,000	\$ 7,235	\$ 33,942		\$	\$ 21	\$ 113,262
			29			
		270				19,052
			5,693	6,207	1,390	
15,000	7,235	34,212	5,722	6,207	1,411	132,314
6,845	6,121	28,370	5,188	4,320		
267						
1,442		1,538		26	363	
35		42		509	228	
3				25	28	
129		149		159		
19	500	535		106	62	
860	614		534	555		
5,400					41	
		3,578		13		
				494	594	132,314
15,000	7,235	34,212	5,722	6,207	1,316	132,314

95

\$ \$ \$ \$ \$ \$ 95 \$

**Five County Association of Governments**  
**Combining Statement of Revenues, Expenditures and Changes in Fund Balances**  
**All General Fund Programs**  
**For The Year Ended June 30, 2017**

	<u>Program 51</u> Alzheimers Association	<u>Program 52</u> Continuum of Care Expansion	<u>Totals</u> <u>(Memorandum Only)</u>	
			June 30, 2017	June 30, 2016
<b>REVENUES:</b>				
State	\$	\$	\$ 1,976,847	\$ 1,829,116
Federal		9,037	4,399,719	4,299,515
Indirect Cost Allocations			358,042	362,983
County/Local Participation			248,312	249,856
Accrued (Unearned) Revenue			(48,854)	(70,952)
Other	747		397,922	413,343
<b>TOTAL REVENUES</b>	<b>747</b>	<b>9,037</b>	<b>7,331,988</b>	<b>7,083,861</b>
<b>EXPENDITURES:</b>				
Total Payroll & Related Expense		789	3,199,152	3,018,265
Materials			1,341,623	1,301,573
Fiscal Management			18,090	20,620
Rent	747		131,132	133,095
Travel			135,829	114,344
Printing			29,351	34,496
Postage			10,346	19,492
Telephone			62,304	53,318
Office Supplies			38,695	35,644
Indirect Cost Allocation		101	343,675	352,895
Consultant/Contract Services			703,199	627,361
Capital Outlay			225,922	71,061
County Council on Aging			458,930	440,274
Other		8,147	920,458	929,459
<b>TOTAL EXPENDITURES</b>	<b>747</b>	<b>9,037</b>	<b>7,618,706</b>	<b>7,151,897</b>
Excess (Deficit) of Revenues Over Expenditures			(286,718)	(68,036)
Transfer From (To) Other Program				
Other Programing Sources/(Uses)				
Beginning Program Balance			873,518	941,565
Year End Program Balance	\$	\$	\$ 586,800	\$ 873,529

See Notes to Financial Statements

**Five County Association of Governments**  
Combining Statement of Revenues, Expenses and Changes in Fund Balance  
**Nonexpendable Trust Funds for the Year Ended June 30, 2017**  
**With Comparative Totals for the Year Ended June 30, 2016**

	<b>Fiduciary Fund Types</b>		<b>Totals</b>	
	<b><u>Nonexpendable Trust Funds</u></b>		<b><u>(Memorandum Only)</u></b>	
	<b><u>Down Payment</u></b>	<b><u>Revolving</u></b>	<b><u>June 30, 2017</u></b>	<b><u>June 30, 2016</u></b>
	<b><u>Assistance Fund</u></b>	<b><u>Loan Fund</u></b>		
<b>Revenues:</b>				
State Contracts	\$	\$	\$	\$
Interest		54,701	54,701	55,292
Other	6,457		6,457	2,000
<b>Total Revenues</b>	<b><u>6,457</u></b>	<b><u>54,701</u></b>	<b><u>61,158</u></b>	<b><u>57,292</u></b>
<b>Expenditures:</b>				
Legal Fees - Repossessions				
Bad Debts		48,608	48,608	
Administrative		23,362	23,362	8,716
<b>Total Expenditures</b>		<b><u>71,970</u></b>	<b><u>71,970</u></b>	<b><u>8,716</u></b>
Excess (Deficit) of Revenues Over Expenditures	6,457	(17,269)	(10,812)	48,576
Transfer From Other Funds				
<b>Beginning Fund Balance</b>	<b>15,297</b>	<b>1,738,105</b>	<b>1,753,402</b>	<b>1,704,826</b>
<b>Year End Fund Balance</b>	<b><u>\$ 21,754</u></b>	<b><u>\$ 1,720,836</u></b>	<b><u>\$ 1,742,590</u></b>	<b><u>\$ 1,753,402</u></b>

See Notes to Financial Statements

**Five County Association of Governments**  
**Combining Statement of Cash Flows - Nonexpendable Trust Funds**  
**For the Year Ended June 30, 2017**  
**With Comparative Totals for the Year Ended June 30, 2016**

	<u>Down Payment Assistance</u>	<u>Revolving Loan Fund</u>	<u>Totals - (Memorandum Only)</u>	
			<u>June 30, 2017</u>	<u>June 30, 2016</u>
<b><i>Cash Provided By:</i></b>				
Operating Activities				
Net Income (Loss)	\$ 6,457	\$ (17,269)	\$ (10,812)	\$ 48,576
<b><i>Change in Operating Assets and Liabilities:</i></b>				
(Increase)/Decrease in Accrued Interest Income		5,902	5,902	(3,767)
Loans Charged Off as Uncollectible		48,608	48,608	
<b><i>Net Cash Used by Operating Activities</i></b>	<u>6,457</u>	<u>37,241</u>	<u>43,698</u>	<u>44,809</u>
<b><i>Noncapital Financing Activities:</i></b>				
Transfers In				
<b><i>Net Cash Provided by Noncapital Financing Activities</i></b>				
<b><i>Investing Activities:</i></b>				
Principal Repayments from Customers		277,210	277,210	197,333
Loans Made to Customers		(368,000)	(368,000)	(299,000)
<b><i>Net Cash Provided by Investing Activities</i></b>		<u>(90,790)</u>	<u>(90,790)</u>	<u>(101,667)</u>
Increase/(Decrease) in Cash Equivalents	6,457	(53,549)	(47,092)	(56,858)
Cash and Cash Equivalents at Beginning of Year	<u>15,297</u>	<u>904,240</u>	<u>919,537</u>	<u>976,395</u>
<b><i>Cash and Cash Equivalents at End of Year</i></b>	<u>\$ 21,754</u>	<u>\$ 850,691</u>	<u>\$ 872,445</u>	<u>\$ 919,537</u>

See Notes to Financial Statements



## **SINGLE AUDIT COMPLIANCE SECTION**

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING  
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL  
STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

STEERING COMMITTEE  
FIVE COUNTY ASSOCIATION OF GOVERNMENTS  
ST. GEORGE, UTAH

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of the Five County Association of Governments (The Association), as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise Five County Association of Government's basic financial statements, and have issued our report thereon dated November 3, 2017.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Association's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Association's internal control. Accordingly, we do not express an opinion on the effectiveness of the Association's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

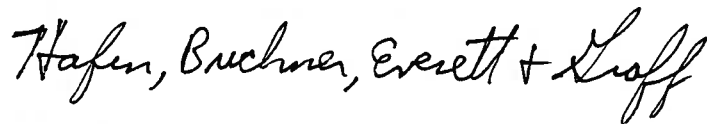
Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Five County Association of Government's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of obtaining this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Five County Association of Government's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Association's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Hafen, Buckner, Everett & Graff, PC  
St. George, Utah  
November 3, 2017

**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH  
MAJOR PROGRAM AND ON INTERNAL CONTROL OVER  
COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

STEERING COMMITTEE  
FIVE COUNTY ASSOCIATION OF GOVERNMENTS  
ST. GEORGE, UTAH

**Report on Compliance for Each Major Federal Program**

We have audited the Five County Association of Government's (Association) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the Association's major federal programs for the year ended June 30, 2017. Five County Association of Government's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

**Management's Responsibility**

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

**Auditor's Responsibility**

Our responsibility is to express an opinion on compliance for each of Five County Association of Government's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Association's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the Association's compliance.

### **Opinion on Each Major Federal Program**

In our opinion, the Association complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2017.

### **Report on Internal Control Over Compliance**

Management of Five County Association of Government's, is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Association's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Association's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Purpose of this Report

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

*Hafen, Buckner, Everett & Graff*

**HAFEN, BUCKNER, EVERETT & GRAFF, PC**

November 3, 2017

Five County Association of Governments  
Schedule of Expenditures of Federal Awards  
For the Year Ended June 30, 2017

<i>Federal Grantor/Program or Cluster Title</i>	<i>Federal CFDA #</i>	<i>Pass-through Grantor</i>	<i>Federal Expenditures</i>
<b><i>Aging Cluster-Cluster</i></b>			
Department of Health and Human Services			
Special Programs for the Aging_ Title III, Part B			
Special Programs for the Aging_ Title III, Part B	93.044	Ut Dept of Aging	267,784
Total Special Programs for the Aging_ Title III, Part B			267,784
Special Programs for the Aging_ Title III, Part C_ Nutrition Services			
Special Programs for the Aging_ Title III, Part C_ Nutrition Services	93.045	Ut Dept of Aging	587,873
Total Special Programs for the Aging_ Title III, Part C_ Nutrition Services			587,873
Nutrition Services Incentive Program			
Nutrition Services Incentive Program	93.053	Ut Dept of Aging	133,187
Total Nutrition Services Incentive Program			133,187
<i>Total Department of Health and Human Services</i>			988,844
<b><i>Total Aging Cluster-Cluster</i></b>			988,844
<b><i>Foster Grandparents/Senior Companion Cluster-Cluster</i></b>			
Corporation for National and Community Service			
Foster Grandparent Program			
Foster Grandparent Program	94.011		89,290
Total Foster Grandparent Program			89,290
Senior Companion Program			
Senior Companion Program	94.016		86,776
Total Senior Companion Program			86,776
<i>Total Corporation for National and Community Service</i>			176,066
<b><i>Total Foster Grandparents/Senior Companion Cluster-Cluster</i></b>			176,066
<b><i>Transit Services Programs Cluster-Cluster</i></b>			
Department of Transportation			
Enhanced Mobility of Seniors and Individuals with Disabilities			
Enhanced Mobility of Seniors & Individuals with Disabilities	20.513	UDOT	12,350
Total Enhanced Mobility of Seniors and Individuals with Disabilities			12,350
New Freedom Program			
New Freedom Program	20.521	UDOT	17,100
Total New Freedom Program			17,100
<i>Total Department of Transportation</i>			29,450
<b><i>Total Transit Services Programs Cluster-Cluster</i></b>			29,450
<b><i>Other Programs</i></b>			
Corporation for National and Community Service			
AmeriCorps			
AmeriCorps	94.006	Ut Dept. of Heritage & Arts	14,453
Total AmeriCorps			14,453
<i>Total Corporation for National and Community Service</i>			14,453
Department of Homeland Security			
Assistance to Firefighters Grant			
Assistance to Firefighters Grant	97.044		34,188
Total Assistance to Firefighters Grant			34,188
<i>Total Department of Homeland Security</i>			34,188
Department of Commerce			
Economic Adjustment Assistance			
Economic Adjustment Assistance	11.307		1,422,634
Total Economic Adjustment Assistance			1,422,634
<i>Total Department of Commerce</i>			1,422,634

**Five County Association of Governments  
Schedule of Expenditures of Federal Awards  
For the Year Ended June 30, 2017**

<i>Federal Grantor/Program or Cluster Title</i>	<i>Federal CFDA #</i>	<i>Pass-through Grantor</i>	<i>Federal Expenditures</i>
<b>Department of Energy</b>			
Weatherization Assistance for Low-Income Persons			
Weatherization Assistance for Low-Income Persons	81.042	Ut Housing & Human Dev	<u>189,699</u>
Total Weatherization Assistance for Low-Income Persons			<u>189,699</u>
<i>Total Department of Energy</i>			<u>189,699</u>
<b>Department of Transportation</b>			
Highway Planning and Construction			
Highway Planning and Construction	20.205	UDOT	<u>385,822</u>
Total Highway Planning and Construction			<u>385,822</u>
Formula Grants for Rural Areas			
Formula Grants for Rural Areas	20.509	UDOT	<u>6,240</u>
Total Formula Grants for Rural Areas			<u>6,240</u>
<i>Total Department of Transportation</i>			<u>6,240</u>
<b>Department of Health and Human Services</b>			
Spec Prog for the Aging_Title VII, Chapter 3			
Spec Prog for the Aging_Title VII, Chapter 3	93.041	Ut Dept of Aging	<u>18,211</u>
Total Spec Prog for the Aging_Title VII, Chapter 3			<u>18,211</u>
Spec Programs for the Aging_Title VII, Chapter 2			
Special Programs for the Aging_Title VII, Chapter 2	93.042	Ut Dept of Aging	<u>6,842</u>
Total Special Programs for the Aging_Title VII, Chapter 2			<u>6,842</u>
Special Programs for the Aging_Title III, Part D			
Special Programs for the Aging_Title III, Part D	93.043	Ut Dept of Aging	<u>15,543</u>
Total Special Programs for the Aging_Title III, Part D			<u>15,543</u>
Special Programs for the Aging_Title IV_& Title II			
Spec Prog for the Aging_Title IV_& Title II	93.048	Ut Dept of Aging	<u>26,004</u>
Total Special Programs for the Aging_Title IV_& Title II			<u>26,004</u>
National Family Caregiver Support, Title III, Part E			
National Family Caregiver Support, Title III, Part E	93.052	Ut Dept of Aging	<u>146,352</u>
Total National Family Caregiver Support, Title III, Part E			<u>146,352</u>
Medicare Enrollment Assistance Program			
Medicare Enrollment Assistance Program	93.071	Ut Dept of Aging	<u>14,418</u>
Total Medicare Enrollment Assistance Program			<u>14,418</u>
Temporary Assistance for Needy Families (TANF) State Programs			
TANF State Programs	93.558	Utah DWS	<u>15,000</u>
Total TANF State Programs			<u>15,000</u>
Low-Income Home Energy Assistance			
Low-Income Home Energy Assistance	93.568	Ut Dept of Housing & Community Dev	<u>992,491</u>
Total Low-Income Home Energy Assistance			<u>992,491</u>
Child Care and Development Block Grant			
Child Care and Development Block Grant	93.575	Ut Workforce Services	<u>496,978</u>
Total Child Care and Development Block Grant			<u>496,978</u>
Social Services Block Grant			
Social Services Block Grant	93.667	Ut Dept of Aging	<u>103,224</u>
Total Social Services Block Grant			<u>103,224</u>
Evidence-Based Falls Prevention Programs Financed by PPHF			
Evidence-Based Falls Prevention Programs Financed Solely by PPHF	93.761	Ut Disease Control Prev	<u>4,630</u>
Total Evidence-Based Falls Prevention Programs Financed by PPHF			<u>4,630</u>



Five County Association of Governments  
Schedule of Expenditures of Federal Awards  
For the Year Ended June 30, 2017

<i>Federal Grantor/Program or Cluster Title</i>	<i>Federal CFDA #</i>	<i>Pass-through Grantor</i>	<i>Federal Expenditures</i>
Medical Assistance Program			
		Ut Div of Health Care	
Medical Assistance Program	93.778	Financing	<u>381,406</u>
Total Medical Assistance Program			381,406
Centers for Medicare & Medicaid Serv (CMS) Research, Demonstrations & Eval			
CMS Research, Demonstrations and Evaluations	93.779	Ut Dept of Aging	<u>25,384</u>
Total CMS Research, Demonstrations and Evaluations			25,384
Assistance Programs for Chronic Disease Prevention & Control			
Assistance Programs for Chronic Disease Prevention & Control	93.945	Ut Dept of Health	<u>10,115</u>
Total Assistance Programs for Chronic Disease Prevention & Control			<u>10,115</u>
<i>Total Department of Health and Human Services</i>			<u>381,406</u>
Department of Housing and Urban Development			
Community Development Block Grants/State's program			
Community Development Block Grants/State's program	14.228	Ut Dept of Housing & Community Dev	<u>77,271</u>
Total Community Development Block Grants/State's program			77,271
Continuum of Care Program			
Continuum of Care Program	14.267		<u>68,961</u>
Total Continuum of Care Program			<u>68,961</u>
<i>Total Department of Housing and Urban Development</i>			146,232
United States Department of Agriculture			
Emergency Food Assistance Program (Administrative Costs)			
Emergency Food Assistance Program (Administrative Costs)	10.568	Utah Food Bank	<u>14,811</u>
Total Emergency Food Assistance Program (Administrative Costs)			<u>14,811</u>
<i>Total United States Department of Agriculture</i>			14,811
Department of Veterans Affairs			
VHA Home Care			
VHA Home Care	64.044	Mountainlands AOG	<u>38,006</u>
Total VHA Home Care			<u>38,006</u>
<i>Total Department of Veterans Affairs</i>			<u>38,006</u>
<b>Total Other Programs</b>			<u>4,508,683</u>
<b>Total Expenditures of Federal Awards</b>			<u><u>\$ 5,703,043</u></u>

The accompanying notes are an integral part of this schedule

FIVE COUNTY ASSOCIATION OF GOVERNMENTS

SCHEDULE OF FINDINGS AND QUESTIONED COSTS

JUNE 30, 2017

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I. SUMMARY OF AUDITOR'S RESULTS

- A. Type of audit report issued on the financial statements: Unmodified opinion.
- B. Internal control over financial reporting:  
Material weakness identified : None.  
Significant deficiencies identified that were not considered to be material weaknesses: None
- C. Instances of noncompliance material to the financial statements: None
- D. Internal control over major programs:  
Material weakness identified : None  
Significant deficiencies identified that were not considered to be material weaknesses: None
- E. Type of report issued on compliance for major programs: Unmodified opinion.
- F. Audit findings required to be reported in accordance with 2 CFR section 200.516(a): None.
- G. Major Programs:
- | <u>Program</u>                                      | <u>CFDA</u> | <u>Amount</u> |
|---|-------------|---------------|
| Low-Income Home Energy Assistance                   | 93.568      | \$ 992,491    |
| Weatherization Assistance for<br>Low-Income Persons | 81.042      | \$ 189,699    |
- H. Dollar threshold used to distinguish between Type A and B programs: \$750,000.
- I. Five County Association of Government qualifies as a low-risk auditee.

**FIVE COUNTY ASSOCIATION OF GOVERNMENTS**

**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**

**JUNE 30, 2017**

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**II. FINDINGS RELATED TO THE FINANCIAL STATEMENTS WHICH ARE REQUIRED TO BE REPORTED IN ACCORDANCE WITH *GENERALLY ACCEPTED GOVERNMENTAL AUDITING STANDARDS***

-NONE-

**FIVE COUNTY ASSOCIATION OF GOVERNMENTS**

**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**

**JUNE 30, 2017**

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**III. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS AS DEFINED IN ACCORDANCE  
WITH 2 CFR SECTION 200.516(A) OF THE UNIFORM GUIDANCE**

**-NONE-**

**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE AND  
REPORT ON INTERNAL CONTROL OVER COMPLIANCE  
AS REQUIRED BY THE STATE COMPLIANCE AUDIT GUIDE**

Steering Committee  
Five County Association of Governments  
St. George, Utah

**Report On Compliance with General State Compliance Requirements**

We have audited the Five County Association of Government's (Association) compliance with the applicable general state compliance requirements described in the *State Compliance Audit Guide*, issued by the Office of the Utah State Auditor that could have a direct and material effect on the Association for the year ended June 30, 2017.

General state compliance requirements were tested for the year ended June 30, 2017 in the following areas:

- |                         |                              |
|-------------------------|------------------------------|
| Cash Management         | Budgetary Compliance         |
| Fund Balance            | Open and Public Meetings Act |
| Public Treasurer's Bond | Utah Retirement Systems      |

**Management's Responsibility**

Management is responsible for compliance with the general state requirements referred to above.

**Auditor's Responsibility**

Our responsibility is to express an opinion on Five County Association of Government's compliance based on our audit of the compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *State Compliance Audit Guide*. Those standards and the *State Compliance Audit Guide* require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the state compliance requirements referred to above that could have a direct and material effect on a state compliance requirement occurred. An audit includes examining, on a test basis, evidence about the Association's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance on compliance for each state compliance requirement referred above. However, our audit does not provide a legal determination of Five County Association of Government's compliance with those requirements.

## **Opinion on General State Compliance Requirements**

In our opinion, Five County Association of Governments complied, in all material respects, with the state compliance requirements referred to above for the year ended June 30, 2017.

### **Other Matters**

The results of our auditing procedures disclosed no instances of noncompliance, which are required to be reported in accordance with the *State Compliance Audit Guide*.

### **Report on Internal Control Over Compliance**

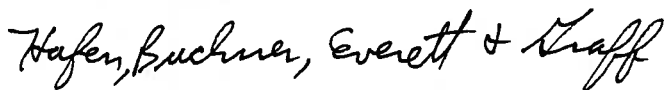
Management of Five County Association of Government is responsible for establishing and maintaining effective internal control over compliance with the state compliance requirements referred to above. In planning and performing our audit, we considered the Association's internal control over compliance with the state compliance requirements that could have a direct and material effect on the Association to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing our opinion on compliance with general state compliance requirements and to test and report on internal control over compliance in accordance with the *State Compliance Audit Guide*, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Five County Association of Government's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct, noncompliance with a state compliance requirement on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a state compliance requirement will not be prevented or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a state compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charge with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified..

### **Purpose of this Report**

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control and compliance and the results of that testing based on the requirements of the *State Compliance Audit Guide*. Accordingly, this report is not suitable for any other purpose.



HAFEN, BUCKNER, EVERETT & GRAFF, PC

November 1, 2017