

**TOOELE COUNTY SCHOOL DISTRICT  
BOARD OF EDUCATION MEETING  
92 S Lodestone Way – Tooele Utah 84074  
Tuesday, August 9, 2016**

Public Session was held in the Board Room at the District Office.

**Board Members**

Present: Scott Bryan, Carol Jensen, Maresa Manzione, Alan Mouritsen, Karen Nelson, Kathy Taylor

Excused: Julia Holt

**Administration Present:**

Superintendent Rogers, Deb Bushek, Terry Christensen, JoAn Coon, Mat Jackson, Doelene Pitt, Lark Reynolds, Hal Strain, Diane Valdez

President Manzione conducted the meeting. Notice of the time, place, and agenda had been given to the Transcript Bulletin and to each member of the governing body more than two days before the meeting. The agenda was also published on the Public Access Website.

**1. Executive Session, 6:00 p.m. (Closed to the Public)**

1.1 Personnel / Negotiations / Property / Litigation

President Manzione called the meeting to order at 6:00 p.m. in the Executive Conference Room for rollcall and a vote to convene into Executive Session. After concluding the Executive Session, the Board of Education reconvened at 7:00 p.m. in the Board Room to proceed with the agenda set forth.

**2. Business Meeting, 7:00 p.m. (Start of Public Meeting)**

2.1 Welcome and Roll Call

President Manzione called the meeting to order and conducted roll call of Board Members.

2.2 Pledge of Allegiance

The Pledge was led by President Manzione.

**3. Recognition / Good News**

3.1 Goldman Sachs Presentation

Clint Morley with *Discover Financial Services* was present and expressed the company's desire to assist the Utah schools with costs for the financial education curriculum at the high schools. They have given over \$100,000 for the Utah schools. Tooele will receive \$20,000.

Marianne Oborn, Director of Career Technology Education for the District, said the money has already been spent to purchase the textbook for the students. She was very appreciative of the support from *Discover*.

#### 4. Truth-in-Taxation Hearing

##### 4.1 Presentation

Prior to opening the hearing to the public for comment, Mr. Reynolds explained the truth in taxation process and the reason the District is holding the hearing. He explained that the Board's proposed increase would actually keep the rate level and allow the District to capture growth from increased assessed valuations. This is part of the 10 year plan for the District and will help with the growth and needed capital projects.

There was significant time utilized to help the citizens present at the meeting to understand the term "tax increase." It was acknowledged that this term is very confusing but it is the language used by the state. It was explained property owners that did not have an increase in their property value by the county *will not* see a change in their tax dollars for the school district. Only the property that was re-evaluated by the county and received an increase in the valuation dollar will see an increase on the school district taxes. This is a result of the additional value of the property as assessed by the county.

##### 4.2 Patron Comments

The hearing was opened to the public for comments.

- Dan Busey, Erda: The value of his small piece of property in Erda quadrupled and so did the taxes. It is a little piece of dirt with weeds growing on it and that is all it will probably ever be. After listening to the presentation, he realized he is in the wrong place and will visit the county office.
- Ivan Bedell, Erda: He said his taxes went up 145% for just the land and doesn't include the house.
- Bob Slingerland, Erda: He asked for an explanation on the average assessment value and he was referred to the county office.
- Tod Stewart, Grantsville: He said that according to his statement the rate for the District did increase. In an attempt to further explain the term "tax increase," Mr. Reynolds displayed the state's rate summary that he found on the web and reviewed how to read it.
- Thomas Waite: He expressed that his bill is three times higher this year. The older citizens cannot afford the increase and the District is getting more money than it needs. He does not support the additional rate.

##### 4.3 Resolution Adopting Final Tax Rates and Budgets

It was recommended the Board adopt the final tax rate of 0.009593.

##### **MOTION:**

Adopt the final tax rate of 0.009593 as proposed for fiscal year 2016-2017.

Motion by Scott Bryan, second by Alan Mouritsen.

Final Resolution: Motion Carries

Yea: Scott Bryan, Carol Jensen, Maresa Manzione, Alan Mouritsen, Karen Nelson, Kathy Taylor

##### 4.4 Adoption of the 2016-2017 Budget

By adopting the recommended tax rate of 0.009593, Mr. Reynolds recommended the Board approve the beginning budget for the 2016-2017 school year.

**MOTION:**

Adopt the proposed budget (Version 2) as our Board-adopted beginning budget for the 2016-2017 fiscal year.

Motion by Scott Bryan, second by Kathy Taylor.

Final Resolution: Motion Carries

Yea: Scott Bryan, Carol Jensen, Maresa Manzione, Alan Mouritsen, Karen Nelson, Kathy Taylor

**5. Open Forum (Limited to three minutes per individual and a total of 30 minutes for all comments)**

5.1 Patron Comments

- Kendall Thomas, Tooele Education Foundation: The Foundation and Tooele County School District sponsors the Back-to-School Community Closet. The closet provides gently used clothes, new socks, new underwear, backpacks, etc., for over 1200 kids. He thanked the District and the many volunteers that made this available for students that were in need. Member Nelson applauded Mr. Thomas and Christine Johnson, District's Homeless Liaison, for the many hours they contribute to make this activity work for the betterment of students.

**6. Consent Items**

6.1 Minutes

6.2 Expenditure Report

6.3 Revenue Reports

6.4 Disbursements

6.5 Personnel Decisions

6.6 Surplus Property

**MOTION:**

Approve the Consent Calendar.

Motion by Kathy Taylor, second by Karen Nelson.

Final Resolution: Motion Carries

Yea: Scott Bryan, Carol Jensen, Maresa Manzione, Alan Mouritsen, Karen Nelson, Kathy Taylor

**7. Information / Discussion Items**

7.1 Business Administrator's Report

▪ Vehicle Management

Mr. Reynolds presented an idea to contract out the District's "white fleet" vehicle management. He reviewed the current practice and discussed the pros and cons of this proposed approach. Based on discussion, Mr. Reynolds was asked to develop a Request for Proposal (RFP) to contract out the vehicle management of the District's "white fleet." The Board will consider the proposal at the September Board Meeting.

Member Bryan said there are many companies that offer this service and the savings could be even greater with the announcement of an RFP. His employer uses this process and it does save money.

- Board Member Compensation

Based on policy, each member of the Board of Education receives \$3,000 annually for the service they provide for the District. They receive additional per diem compensation for attendance at meetings and activities related to any business of the local school board. They may participate in the group insurance plan equal to that provided to employees of the District as part of their compensation on the same basis as required for employee participation.

In the past there has been an appetite to pursue offering payment in lieu of insurance benefits for the Board Members that would prefer not to participate in the District's group insurance. This is not permitted for employees, but the District is allowed to offer this option for Board Members. There is potential savings for the District

If insurance costs continue to increase, it could be that the Board Member would eventually have to pay above and beyond their "salary" to maintain the benefit.

Member Bryan believes that the District is overpaying insurance for the value that he is receiving. The District's insurance is a secondary coverage to his primary insurance with his employer. What it is doing for him is covering his \$6,000 maximum out of pocket expenses. The District is paying \$11,000 a year for him to receive at the very most \$6,000 in benefits. He would be equally whole if the Board offered the \$6,000 payment to him in lieu of the benefit and the District would save \$5,500.

Member Nelson is in the same situation and she would support the payment in lieu.

Member Mouritsen could support the payment in lieu but he would like the Board Member to be allowed to choose between the benefit and the compensation.

As a retired teacher, Member Taylor is content with her benefits.

It was stated by Vice President Jensen that individuals don't run for these positions for the compensation received as a Board Member. She would support offering a payment in lieu of insurance benefits and disconnecting benefits offered Board Members in policy from other employees.

Superintendent Rogers noted that there are no sacred cows. This is an area that we can change and save funds. We are trying to be good stewards of the District's funds.

President Manzione is in the same situation and the District's insurance benefit is a secondary coverage for her and her family. She emphasized that the Board needs to keep in mind the long term perspective for future members. Based on the conversations, she asked Mr. Reynolds to present at the September Board Meeting

further numbers on offering payment in lieu of insurance benefits and disconnecting Board Member benefits offered in policy from other employees. If the Board does want to consider changing the policy on Board compensation, she said we would hold a public hearing in October.

## **8 Action Items**

### **8.1 Tax Increment Proposal**

The Tooele City Economic Development Consultant, Randy Sant, presented to the Board a proposal to amend an inter-local agreement that the District once entered into with Reckitt Benckiser. After a couple of years the company vacated the facility and relocated in Salt Lake City. This warehouse/building is now vacant and there is another entity that is interested in the facility.

Mr. Sant presented a tax increment proposal for consideration by the Board for an interested occupant of the facility. There is a Utah company that needs to expand their business and is interested in the vacant facility. There are other sites being evaluated by the company in Salt Lake City and out of state. It is anticipated the new facility will hire 800 employees by year 2020. Their interest in moving to Tooele County is fueled by the offered incentives. Mr. Sant said we need to go back to the initial agreement entered with Reckitt Benckiser and the taxing entities. The initial agreement was for 15 years and there are 13 years available from the initial incentive. In 2007 the District was asked to give a portion of the property tax generated back to the Redevelopment Agency and it would be offered as an incentive to Reckitt Benckiser. The amount the district agreed to was an incentive of \$3.6M of a \$4M cap.

Mr. Sant proposed that we work from the initial agreement and give the interested company a 13 year incentive. We would cap the incentive at \$3,270,000 and propose a 60 – 40 split of the tax increment. The company would receive 60% and 40% would come to the taxing entities. The District is now receiving about \$278,000 in property tax annually on the facility and if the District does choose to participate, it would be about \$166,000 a year that the District would contribute to this project.

It was asked by Member Bryan what the District is getting by giving up \$166,000 annually for a total of roughly \$2,200,000 over the period of 13 years. Mr. Sant said there will be better wages for our citizens that live here, which equates to more disposable income that benefits everybody. It is also expected to offer job retention. He said to bring good employers to our county, we need to look at incentive packages and property tax is about all we can offer. It was pointed out property tax is the only source of income and the District does not receive funding from income tax.

Member Bryan said we just had a public hearing on property tax and heard from patrons the frustrations of increased valuations on their homes and property. With the proposal presented, the District would be putting additional burden on citizens, the taxpayers. We will charge them more and turnaround and give a cut to a company. He believes the District is carrying a bigger burden than the other tax entities. Vice President Jensen agreed that this is a double-edge sword.

It was expressed by Member Mouritsen that he appreciated the honesty and forthright discussion from Mr. Sant regarding the tax incentive for this company due to the prior agreement with Reckitt Benckiser. Because the Board did make the initial agreement, Member Mouritsen said he would support this proposal.

Mr. Sant inquired if there is something the Board would be willing to consider. A possible solution to the District would be to look at the structure of the agreement and maybe the District would be willing to participate at the assessed value of 2015. Any increase in the assessed value over 2015, 100% of that property tax that is attributed to the increase, will go back to the school district.

Mr. Sant said that he would draft a proposal that may be more amenable to the Board for their consideration at the September Board Meeting. The company is anxious to get into the building by October.

**MOTION:**

Authorize the drafting and preparation of a proposed agreement for consideration and possible approval at the next board meeting.

Motion by Alan Mouritsen, second by Karen Nelson.

Final Resolution: Motion Carries

Yea: Scott Bryan, Carol Jensen, Maresa Manzione, Alan Mouritsen, Karen Nelson, Kathy Taylor

8.2 Human Sexuality Curriculum Committee Request

The Human Sexuality Curriculum Committee reviewed the textbook *Hole's Essentials of Human Anatomy & Physiology* by Shier, 12th Edition published by McGraw Hill for possible adoption for the human anatomy and physiology class. Chapters 19, 20 and parts of chapters 11 and 15 contain content that required approval by the committee. There is also a cadaver dissection tool that is accessible online where students can use a slider to take off layers of the body to view the different components. This tool contains a module on the male and female reproductive system.

The committee has reviewed the materials and found it to be appropriate. They recommend Board approval.

**MOTION:**

Approve "Hole's Essentials of Human Anatomy & Physiology" by Shier, 12th Edition, for use in the Human Anatomy and Physiology class.

Motion by Carol Jensen, second by Alan Mouritsen.

Final Resolution: Motion Carries

Yea: Scott Bryan, Carol Jensen, Maresa Manzione, Alan Mouritsen, Karen Nelson, Kathy Taylor

8.3 Strategic Plan 2016-2017

The Board of Education held a work meeting in July to discuss the strategic plan for the new school year. Based on the discussion, Superintendent Rogers presented the plan for the Board's consideration.

**MOTION:**

Approve the 2016-2017 Strategic Plan.

Motion by Kathy Taylor, second by Alan Mouritsen.

Final Resolution: Motion Carries

Yea: Scott Bryan, Carol Jensen, Maresa Manzione, Alan Mouritsen, Karen Nelson, Kathy Taylor

8.4 Purchase of Water Rights

Steve West, Construction Manager and David Gumby Gumucio, Realtor, presented the availability to purchase water at \$5,500 per acre-foot. The District requires additional water rights for the current and future building of schools in the Tooele Valley.

**MOTION:**

Approve the purchase of up to 150 acre-feet of water at no more than \$5,500 per acre-foot.

Motion by Scott Bryan, second by Karen Nelson.

Final Resolution: Motion Carries

Yea: Scott Bryan, Carol Jensen, Maresa Manzione, Alan Mouritsen, Karen Nelson, Kathy Taylor

8.5 Revised Policy 4005, Recruitment and Selection, 1<sup>st</sup> Read

Terry Christiansen, Director of Human Resource, presented a revision to Policy 4005, Paragraph M, Involuntary Transfer. The proposal is to amend the policy to indicate classified employees who are involuntarily transferred will receive one (1) year salary protection and administrative employees will receive up to three years of salary protection. He stated that this recommended change supports current practice.

**MOTION:**

Approve the recommended changes to Policy 4005, Recruitment and Selection.

Motion by Carol Jensen, second by Scott Bryan.

Final Resolution: Motion Carries

Yea: Scott Bryan, Carol Jensen, Maresa Manzione, Alan Mouritsen, Karen Nelson, Kathy Taylor

8.6 Revised Policy 5013, Attendance Areas, 1<sup>st</sup> Read

A change to Policy 5013 was presented by Hal Strain, Director of Secondary Education, to specify the appeal process for the denial of an out-of-boundary request. It was noted that a time limit for the appeal was not identified. The time limit should be within 10 days of the notification.

**MOTION:**

Approve for a second reading the recommended change to Policy 5013, Attendance Areas, with the additional language.

Motion by Karen Nelson, second by Kathy Taylor.

President Manzione questioned if a second reading was required, but the motion was not amended.

In an attempt to monitor the size of schools and meet the spirit of the out-of-boundary applications, Member Bryan asked about creating a waiting list and allow closed boundaries as trades (i.e., two want to leave Stansbury High to Tooele High and there are two from Tooele High that have requested to attend Stansbury High.) In the opinion of Mr. Strain, implementing this idea would not require it to be in policy; however, before implementation he recommends having legal review the proposal.

Final Resolution: Motion Carries

Yea: Scott Bryan, Carol Jensen, Maresa Manzione, Alan Mouritsen, Karen Nelson, Kathy Taylor

**9 Adjourn (10:00 p.m. Curfew)**

9.1 Adjourn

Meeting adjourned at 9:30pm.

**MOTION:**

Adjourn

Motion by Scott Bryan, second by Alan Mouritsen.

Final Resolution: Motion Carries

Yea: Scott Bryan, Carol Jensen, Maresa Manzione, Alan Mouritsen, Karen Nelson, Kathy Taylor