**MINUTES**

**OF THE BOARD OF COMMISSIONERS OF WEBER COUNTY**

Tuesday, April 26, 2016 - 10:00 a.m.

Commission Chambers, 2380 Washington Blvd., Ogden, Utah

*In accordance with the requirements of Utah Code Annotated Section 52-4-7(1)(d), the County Clerk records in the minutes the names of all citizens who appear and speak at a County Commission meeting and the substance “in brief” of their comments. Such statements may include opinion or purported facts. The County does not verify the accuracy or truth of any statement but includes it as part of the record pursuant to State law.*

**Commissioners:** Kerry W. Gibson, Matthew G Bell and James Ebert.

**Others Present:** Ricky D. Hatch,County Clerk/Auditor; David C. Wilson, Deputy County Attorney; and Fátima Fernelius, of the Clerk/Auditor’s Office, who took minutes.

1. **Welcome** – Chair Gibson
2. **Invocation** – Brianna Sederholm
3. **Pledge of Allegiance** – Jennifer Graham
4. **Thought of the Day** – Commissioner Ebert
5. **Consent Items:**
6. Purchase orders in the amount of $245,706.12
7. Warrants #404043-#404248 in the amount of $2,398,578.57
8. Minutes for the meeting held on April 19, 2016
9. Staker Parsons Change Order No. 2 for the construction of 3500 West Phase 2
10. Wardell Brothers Change Order No. 2 for the construction of Skyline Drive

Commissioner Bell moved to approve the consent items; Commissioner Ebert seconded.

Commissioner Ebert – aye; Commissioner Bell – aye; Chair Gibson – aye

1. **Action Items:**
2. **Discussion to amend the overnight watercraft use ordinance for Pineview Reservoir**

Bryan Baron, Deputy County Attorney, stated that this is the second reading of the ordinance that would prohibit watercraft on Pineview Reservoir between 10 p.m.-6 a.m. The initial draft prohibited overnight sleeping in a boat on the water. Subsequently, an amendment has been made to allow people to sleep in their boats in a paid slip. Representatives from the U.S. Forest Service, the Division of Wildlife Resources (DWR), and the Department of Natural Resources were present.

Lt. Brandon Toll, of the County Sheriff’s Office, stated that Ogden Valley residents have been asking the Sheriff’s Office for the past several years to handle the noise on the reservoir from 10 p.m.-6 a.m. Recently, there was a meeting with the Forest Service, the Division of Wildlife Resources, and State Parks to discuss options and the result is the proposed ordinance. The Sheriff’s Office appreciates the public input about the proposed nighttime boating closure at the reservoir. The current ordinance closes the land around the reservoir from 10 p.m.-6 a.m. and is consistent with Forest Service campgrounds and county parks. Currently all boat docks and ramps have a gate that is locked from 10 p.m.-6 a.m., with the exception of Port Ramp, but the Forest Service is working to install a gate at Port Ramp this year, thus all boating docks will be closed from 10 p.m.-6 a.m. The Sheriff’s Office feels it is in the best interest of the public to enact this ordinance to preserve the peace, safety, and health of the residents.

There has been significant residential growth around the reservoir. During the late night hours 15-30 boats will tie-up on the water in various cove areas. These areas are adjacent to multiple residents. Multiple noise complaints are received from residents throughout the late night and early morning hours due to loud music and yelling. Complaints are also received of nudity, excessive drinking, drug use, fights, fires on the beach, garbage left behind, and of fire arms being shot from boats. Because boats stay on the water for several days at a time, solid waste is dumped into the water. Deputies are not able to access the violators from land. When there is a marine patrol deputy available, the violators can see the patrol boat approaching from a great distance giving them enough time to quiet everything down. This makes it difficult to enforce the current laws in place.

The violators know that deputies are outnumbered; they even point that out to them. Once the deputies leave the area, the partying starts back up. It is an officer safety issue—deputies are outnumbered, unable to handle the problem, at night, on the water, and the risk of going overboard and/or drowning increases tremendously. Lt. Toll stated that those who cause the problems far outweigh those who do not cause problems. Some feel they should be able to kayak, canoe or raft at night, however, currently it is illegal for personal water craft during the nighttime hours between sunset and sunrise, and those who use such crafts are unable to access the water at night due to the land closure in place. The proposed ordinance allows boaters to have a paid slip at the dock to sleep in their boats during those closure hours, where it is easier to handle problems.

Tawny Myers, with the Forest Service, stated that the Forest Service understands the problems and support the ordinance, and if it is adopted, they would be passing a special order that mirrors it. They do not currently have a boat at Pineview to assist the county. She has personally witnessed the problems and risks and has felt very outnumbered and in a very dangerous situation. When they tried to deal with the violators, the Forest Service’s boat has lights and violators can see them coming from afar and shut down temporarily. It is easy for people to say they should just enforce the current law, but they cannot do it with the current limited resources.

Lt. Toll addressed Commissioner Bell’s question stating that he is aware of two areas that have available overnight paid slips—Port Ramp and the Yacht Club—and generally people pay to leave their boats at a slip for the entire summer season. Under current ordinance, if people have paid for camp spots at Anderson Cove, they can anchor their boats 20 feet from shore and have to stay the night at the campground. Beaches are closed from 10 p.m.-6 a.m. County Sheriff Terry Thompson stated that the problems have existed for a long time; they are well known and are huge issues for residents around that lake. Part of the problem is trying to address this with limited resources. It is also a safety issue. It is important to the Sheriff’s Office to create a safe and secure environment on the reservoir, for the Upper Valley and for the deputies. In trying to find a resolution for a very long time, and in conjunction with pertinent parties, it appears at this time that the ordinance is the most reasonable manner to address this.

1. **Public Comments:** All public comments were related to item F.1.

Jon Contos, of Ogden, goes camping, fishing and water skiing at the reservoir most of the summer. He stated that what the Sheriff said is true; resources are limited. He stays away on weekends because it is so crowded. American Land & Leisure (AL&L) is supposed to cap the number of boats on the lake but it is exceeded all the time. When the water level drops, it becomes even more hazardous. Fishermen could be on the water fishing for Muskie much earlier than 6 a.m., or they could be in the water at 5:30 a.m. to water ski, kayak, etc., and he opposes having those opportunities taken away. He and his friends go there very early and then leave. He is not aware of any other body of water in Utah where people cannot be on it overnight. There are huge problems there and closing it from 10 p.m.-6 a.m. has merit but the hours should be altered somewhat.

Jeff Carter, of Ogden City, purchased a boat specifically to sleep in it and if this ordinance is adopted, his boat is useless. He knows there are problems at Pineview, that there is a lack of resources and difficulty for the officers with the violators. He stated that no one has been cited for violations on the lake. He said that hull numbers are prominently displayed and officers could simply take a picture or write that number to find the boat owner. He suggested significantly fining violators. He stays anchored in a location for 2-4 days and appreciates the proximity of the lake.

Dennis Petersen has a residence in Eden and his family utilizes the facilities in Ogden Valley frequently and appreciates the proximity of the lake. He is concerned with the economic impact that the proposed ordinance may have on the Upper Valley. Many of his friends have said they would move their boats to another lake. He said the county would lose property taxes and licensing. He supports taking pictures of the hull numbers of the violators. It would be a travesty not to be able to see the beauty of sunrises, and he said that the public is being punished for the few who break the law and asked why not punish the violators. He feels for the Sheriff’s Office because of the problems they face.

Rob Thomas, of Eden, current commodore of the Yacht Club, stated that he has been aware of the problems for several years and the Club promotes quiet time and respecting lake rules by its members. He stated that many people stay the weekend and he has witnessed all the issues the Sheriff’s Office has brought up. He hates seeing the majority being punished because of the violators.

James Williams said that he spends 4-7 days from May–September at the lake and has witnessed a lot of the problems mentioned. The noise ordinance is consistently violated, that trash is left behind, etc. It is not uncommon for officers to be outnumbered. He stated that if the current ordinance has not been enforced it will be difficult to enforce the proposed one. Education and more enforcement are needed, not shutting down the lake. He has never heard of violators receiving a ticket; some have been asked to turn the noise down but as soon as officers leave, it goes back up. Port Ramp has about 50 slips and within a week they are taken. At any given time there are about 300 boats on the lake.

Patrick Conlin, of Ogden, said that he is a slip renter. He said that the problem is that the ordinance is not posted anywhere on the lake and out-of-state visitors have no idea of the laws. People are not informed and education is necessary. He said that the noise happens at Spring Cove. He has never heard of any violator being ticketed, and there is no enforcement. He referred to the economic impact of the ordinance.

Clay Perschon, of Riverdale, retired DWR employee, has great sympathy for the Ogden Valley residents who have to put up with the unlawful behavior of others. The lake is a very small resource that has to be shared by many people. Muskies were introduced in Pineview around the 1980s and a hatchery was built by DWR within the last 7 years at substantial expense. A devoted muskie angler, he prefers not to have to put up with water/jet skiers, etc. and fishes at night and early in the morning. He opposes lake closure until 6 a.m. because during a portion of the year it gets light enough for anglers to see around 4 a.m., the best time to fish. He feels that enforcement should occur shortly after 10 pm., and probably does not need to occur between 4-6 a.m. He supports enforcement of violators rather than punishing everyone.

Richard Kirby, of Pleasant View, has a cabin cruiser and his family likes to drop anchor at night and would hate to lose the use of the boat in this manner. They do not like the crowds or the noise and go for the peace and quiet. They enjoy the sunrises and sunsets. He has experienced the noise and the problems there and does not appreciate the inconsiderate people who keep his family up at night after 10 p.m. It had been said that enforcement is difficult, but he has not heard of anyone being ticketed. He feels it would help if there was enforcement as well as education. When he pays his dues he does not receive information on the rules. The anchoring distance to the beach could be increased—20 feet is not sufficient and contributes to the problem. Additionally, limiting how many boats can be together could help.

Robert Fuller, of Eden, resides directly west of Arrowhead Bay now referred to as Cocaine Cove. The major problem is the noise, including just last weekend. In his backyard he has extremely loud, vulgar music around 2-3 a.m. and his light fixtures rattle in the house. He repeatedly calls the Sheriff’s Office and they explain to him that the situation is too volatile due to the darkness, the several boats being lined up, the alcohol, the water, etc. When the deputies do go to that cove, the music is shut down but a couple of minutes later it goes back up. He said that the Sheriff’s Office has been surprised at how many boats there are and how noisy it is. He can pick up the garbage left behind, but the problem is the loud music. If it truly is too dangerous to police, than the appropriate approach would be to shut it down from 10 p.m.-4 a.m. The noise generally stops around 2-3 a.m. It is a public nuisance and has an affect on their property because of others’ bad conduct. In that particular cove there should be some non-motorized areas to accommodate those who like to kayak, float around, etc. The very few extremely loud boats that have inappropriate exhaust systems that make the entire valley shake should be policed.

Huntsville Mayor Jim Truett stated that there are 4th and 5th generations of Huntsville people in the town, which was there long before the reservoir. He noted that everyone who has spoken today agrees that there is a problem. He referred to the no-wake zone by the dam area and suggested perhaps making that an overnight-stay area because it is within a small area, there is no beach access and would be a good controlled area and more easily policed. He stated that AL&L is the concessionaire/contract holder for the reservoir. They collect the fees; however, they leave after dark. He would like to see them step up and do a better contract with the county in policing this as well. If the reservoir is not shut down as proposed, he suggests doing so between 10 p.m.-4 am. A lot of fisherman would prefer those hours. As the summer progresses, the lake water drops and it exposes more beach access and there are campfires, broken glass, dirty diapers, sanitation issues, etc. He said that a lot of people back their boats up and camp, and then they leave all of their garbage behind.

Grant Weller, of Eden, has resided less than ½ a mile north of the Yacht Club for 40 years, has boated Pineview his entire life, was commodore previously and knows the issues. He thanked the Sheriff’s Office for the great job they do and understands their limited budget. He noted that everyone agrees there is a problem. His biggest grievance is when a boat goes roaring past his place, he is awakened at 2 a.m., and his walls shake. He feels those violators could be handled without closing the lake down and punishing everyone. His extended family loves to sleep on the boat, which has sanitary facilities. He has organized many beach clean-up crews.

Steve Luger, of Uintah, owns a camper boat and has been a regular at Pineview for about 28 years. He stated that a lot of the people only found out yesterday about today’s meeting and thus are unprepared and many others still do not know about this meeting. Many longtime boaters are very responsible and police the area—he takes out 2-3 times the amount of garbage that he produces. It is illegal to be on the beach from 10 p.m.-6 a.m., but there are groups of teenagers who drive up there all the time and that is generally where a lot of garbage comes from.

Representative Michael Schultz, of Hooper, noted that he was speaking for himself, although a couple of constituents reached out to him about the issue last night to voice their concerns. He expressed thanks to the Commission for taking public comments and for their commitment to their community. He wondered if the county could be on a slippery slope by closing lake overnight stays. He said that it is difficult to get a slip up there and few people have the resources for that. He has been staying overnight since his late teens and one of his family’s favorite things is watching sunsets and sunrises.

Phil Douglas, representing the Division of Wildlife Resources Northern Region, stated that the DWR enjoys close cooperation with the Sheriff’s Office, the Forest Service, State Parks and others that are concerned with public safety and conservation of natural resources. The DWR recognizes the challenges with the issues already mentioned. He said they have some concerns about opening at 6 a.m. and would like a timeframe to accommodate anglers. He noted that Pineview is an important recreation resource and has become a nationally recognized fishery. It is an important, multi-layer fishery and appeals to a broad range of anglers, and anglers contribute to the local economy. They propose that the lake open at 4 a.m. and believe there would be few, if any, partying at that time. They also asked for consideration that the access restrictions be lessened before Memorial and after Labor Day.

Michelle Scrip, of Riverdale, stated that she has been a long time boater, skier, and wake boarder going out early in the mornings before the crowds. They have a cabin cruiser to sleep on the water. Her young children go to sleep at 7 p.m., and the family likes the quiet. They tie-up with 5-6 other families and honor the quiet time. They enjoy the sunrises, sunsets, the ducks, pelicans, etc., and the restrictions would take that away. She suggested enlisting fellow boaters for the policing stating that she would be happy to take pictures of violators’ hull numbers. She feels that there are a select few violators and suggested having extra enforcement during the graveyard shift on a boat during Fridays and Saturdays only.

Julian Astudillo, of Syracuse, said that he has experienced a lot of the issues brought up, such as the noise and partying and has also seen quiet times. He owns a cabin cruiser specifically for sleeping on the water during weekends, and there is a significant amount of money associated with the boat. His family patronizes the marine businesses and restaurants. He said that there is a boating etiquette with some boaters. They see a lot of visitors that come down from the picnic and camping areas who bring tons of coolers and by the end of the day they just leave a lot of garbage. He feels that the offenders are basically shore users. Some of the boaters pick up after them. He said that the noise occurs in a particular place—consistently at Spring Cove, known as Party Cove. He recommended charging violators substantial fines, having education, signage, and extra policing during certain hours as others mentioned. Many policing agencies face resource shortages but martial law-type enforcement is not the answer. He asked the commissioners to take a close look at this recreation resource.

Brad Rainford spends 2-3 nights on the lake on weekends and opposes closing the lake. He said that the violators consist of about three different groups that offend consistently, and he does not want everyone else to be punished. He has never seen anyone get a ticket there. There is nothing like rising early and fishing. He would take pictures of offenders.

Lt. Toll noted that “Cocaine Cove” is not at the Spring Cove location, there had been discussion about timeframes for closing the lake and, because the ramp & land areas are closed from 10 p.m.-6 a.m., fishermen would not be able to launch a boat at 4 a.m. Taking photos of hull numbers and later citing the registered owners will not work because evidence is needed, and the violator actually has to be cited. At those parties trying to determine the individual creating the noise is impossible—the noise stops when the violators see the lighted policing boat approaching, and they also deny it. With this ordinance, having a boat on the water during prohibited times makes it easier to cite the violators, and it is easier to enforce rules in specific areas rather than out on the water. Quiet hours are posted at every access point in the Forest Service kiosks and signs, and they are consistent with quiet hours across the state.

Commissioner Bell expressed appreciation to the public for proposing solutions. He worked previously in the Sheriff’s Office, and reiterated safety concerns for the deputies as he experienced the dangers when policing the lake where there were many boats together partying and just two officers. The water environment makes it difficult for officer safety in trying to handle violators. Lt. Toll addressed his questions reiterating that land areas are closed and one cannot access parking lots around Pineview until 6 a.m., that a citation is about $85, and that AL&L would be responsible to have slips available for day/intermittent renters. Lt. Toll stated that it is illegal to water ski after sunset or before sunrise. Commissioner Ebert noted that some of today’s proposed ideas included limiting boat tie-offs and designating locations to lessen the impact to residents. He would like to study the issue further in conjunction with the Sheriff’s Office, which has been studying this issue for a very long time. Enforcement becomes extremely difficult in that environment. He asked if it is common practice to close bodies of water during certain hours due to these types of issues, and if so, how that has worked. Ms. Meyers responded that Strawberry Reservoir has a no-overnight camping order except at designated spots, there are designated camping slips and boats are anchored outside of the campground. She believes that Yuba Reservoir has a 10 p.m.-6 a.m. closure due to similar issues. Chair Gibson recognizes there are problems and it is not just in this particular area, it includes day use, parking issues, etc. The county is working very hard to address the challenges and will further study this, continuing to work with the public and the law enforcement agencies on options to find a more comprehensive solution. They offered to take email addresses to notify those individuals who wish to help get the word out, in addition to the county’s regular meeting notifications. The issue will be back before the commissioners.

1. **Contract Modification #3 with CRS Engineers for additional fees and time on the design and construction of 12th Street**

Jared Andersen, County Engineer, stated that this is for finalizing the design work on 12th Street.

Commissioner Bell moved to approve Contract Modification #3 with CRS Engineers for additional fees and time on the design and construction of 12th Street; Commissioner Ebert seconded.

Commissioner Ebert – aye; Commissioner Bell – aye; Chair Gibson – aye

1. **Request on Contract Modification with CRS Engineers for Design of the utilities and new roadway from the juvenile detention facility to 12th Street**

This item was held.

1. **Contract with Wasatch Pony Club for the Great American Chicken Event at the Golden Spike Event Center on May 28 & 29, 2016**

Jennifer Graham, with County Culture, Parks & Recreation, presented this contract.

Commissioner Bell moved to approve the contract with Wasatch Pony Club for the Great American Chicken Event at the Golden Spike Event Center on May 28 & 29, 2016; Commissioner Ebert seconded.

Commissioner Ebert – aye; Commissioner Bell – aye; Chair Gibson – aye

1. **Contract with Weber Dairy Days for the Dairy Days Event at the Golden Spike Event Center on April 29 & 30, 2016**

Jennifer Graham, with County Culture, Parks & Recreation, presented this contract.

Commissioner Bell moved to approve the contract with Weber Dairy Days for the Dairy Days Event at the Golden Spike Event Center on April 29 & 30, 2016; Commissioner Ebert seconded.

Commissioner Ebert – aye; Commissioner Bell – aye; Chair Gibson – aye

1. **Lease Agreement with CLAS Ropes for lease of the Ropes Course at North Fork Park**

Jennifer Graham, with County Culture, Parks & Recreation, presented the contract renewal with this subcontractor that handles the operation of the Ropes Course.

Commissioner Bell moved to approve the Lease Agreement with CLAS Ropes for lease of the Ropes Course at North Fork Park; Commissioner Ebert seconded.

Commissioner Ebert – aye; Commissioner Bell – aye; Chair Gibson – aye

1. **Contract with Comcast Cable Communications granting financial, legal and technical ability to provide services, facilities and equipment necessary to meet the cable-related needs of the community**

Bryan Baron, Deputy County Attorney, stated that this is a contract renewal and authorizes Comcast to use the county’s right-of-way to operate its cable system to provide cable television to unincorporated county residents. In exchange, the county receives 5% of the gross revenue. Comcast representative Kirk Nord was present.

Commissioner Bell moved to approve the Contract with Comcast Cable Communications granting financial, legal and technical ability to provide services, facilities and equipment necessary to meet the cable-related needs of the community; Commissioner Ebert seconded.

Commissioner Ebert – aye; Commissioner Bell – aye; Chair Gibson – aye

1. **Real Estate Purchase and Sale Agreement with the Utah Department of Transportation for Parcel #08-037-0076**

Sean Wilkinson, County Community and Economic Development Director, stated that this is a small parcel currently in county ownership in the road right-of-way at 4000 South and is now within West Haven City. UDOT is doing a road construction project within that right-of-way and requested transfer to their ownership. The parcel was declared surplus on 4/12/2016. The agreement includes the quit claim deed.

Commissioner Bell moved to approve the Real Estate Purchase and Sale Agreement with the Utah Department of Transportation for Parcel #08-037-0076; Commissioner Ebert seconded.

Commissioner Ebert – aye; Commissioner Bell – aye; Chair Gibson – aye

1. **Discussion and/or action on a Golden Spike Events Center Illuminated Sign bid protest**

Brianna Sederholm, County Purchasing Agent, stated that there are two illuminated signs at the Golden Spike Event Center (GSEC). The sign at the west entrance, put in last year, was originally awarded to iSignz & Awnings. This year the north entrance sign was bid out and was also in the process of being awarded to iSignz, which was the low bid at $8,898. That decision is being protested by the follow-up bidder, IG Sign & Construction, for $9,294. The submitter for the IG Sign bid was William Leavitt, who was also the proposer last year for iSignz. She said that Mr. Leavitt was frustrated with the quality of the original sign because the vinyl has been peeling, and he felt that was not the appropriate award. He suggested that iSignz completely redo the first sign before awarding the second sign. She had met with Bryan Baron, Deputy County Attorney, and Jim Harvey, GSEC Manager, and the latter did not express dissatisfaction with iSignz on the original sign, stating that he is pleased with iSignz’ response to repair the sign. She said that there is no negative feedback to disqualify iSignz. This year’s bid was based on price, not past performance. She said that both she and Mr. Baron’s recommendations are to move forward with the project as bid with iSignz. A representative from iSignz was present.

Mr. Leavitt, protestant, stated that when he was employed at iSignz he sold the product to Mr. Harvey. He said that iSignz had promised to install on Mr. Harvey’s commitment date, however, that did not occur and that Mr. Harvey had threatened to blackball the company. He said that iSignz moved fast and made failures on the vinyl, which has peeled 8 times since August 2015, and several sign companies have called them amateurs. He saw the sign this morning and it is starting to peel again. He suggested that if the county uses iSignz that there be a faithful performance bond. At IG Signs, they researched suppliers for longevity in order to provide the best product available. He said that his bid could have been lower but he did not want to provide a second rate product. He is frustrated that the failure has his name attached to it. Ms. Sederholm addressed Commissioner Ebert’s question stating that justification has to be provided to go outside of the low bid and that Mr. Harvey was fine with the low bidder. Jennifer Graham, with County Culture, Parks & Recreation, had spoken with Mr. Harvey and he assured her that although there were problems with the initial installation, he is confident with the bid and iSignz’ customer service.

Commissioner Bell moved to deny the appealon the Golden Spike Events Center iSignz bid protest; Commissioner Ebert seconded.

Commissioner Ebert – aye; Commissioner Bell – aye; Chair Gibson – aye

1. **First reading of Ordinance amending Weber County GRAMA ordinance appeals process**

David Wilson, Deputy County Attorney, stated that this is amendment is to bring the county into compliance with State statute. The main change deals with the composition of the local appeals board.

Commissioner Bell moved to approve the first reading of an ordinance amending the county GRAMA ordinance appeals process; Commissioner Ebert seconded.

Commissioner Ebert – aye; Commissioner Bell – aye; Chair Gibson – aye

1. **Resolution approving the Weber County Sanitary Sewer Management Plan – Resolution 11-2016**

Chad Meyerhoffer, of County Engineering, stated that this plan gives guidelines to help minimize impact of sanitary sewer overflow and is required by the State. He had researched fees and asked if the commissioners wished to establish the maximum payment for damages now. He said that one advantage to setting them would be having guidelines in the case of a small occurrence. He noted that occurrences hardly happen. The commissioners were fine with omitting that section and having future amounts come before the Commission for approval.

Commissioner Bell moved to adopt Resolution 11-2016 approving the Weber County Sanitary Sewer Management Plan, omitting the maximum payment section; Commissioner Ebert seconded.

Commissioner Ebert – aye; Commissioner Bell – aye; Chair Gibson – aye

**H. Adjourn**

Commissioner Bell moved to adjourn at 12:00 p.m.; Commissioner Ebert seconded.

Commissioner Ebert – aye; Commissioner Bell – aye; Chair Gibson – aye

Attest:

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Kerry W. Gibson, Chair Ricky D. Hatch, CPA

Weber County Commission Weber County Clerk/Auditor