

UTAH TRANSPORTATION COMMISSION

November 13, 2015
Hurricane, Utah

The regular meeting of the Utah Transportation Commission was called to order at 8:35 a.m. by Chairman Jeffrey D. Holt, in the Hurricane City Council Chambers, 147 North 870 West, Hurricane, Utah. He welcomed those attending. The following Commissioners, staff members and others were in attendance:

Jeffrey D. Holt, Chairman	Kevin J. Barlow, Hildale City
J. Kent Millington, Commissioner	Mayor Darrin LeFevre, Toquerville City
Meghan Z. Holbrook, Commissioner	Daren Cottam, Toquerville City Council
Wayne K. Barlow, Commissioner	Lance Gubler, Toquerville City
Naghi Zeenati, Commissioner	Randy Johnson, Toquerville City
Dannie R. McConkie, Commissioner	Manning Butterworth, Toquerville City
Gayle F. McKeachnie, Commissioner	Mike Shaw, Washington City
LeAnn G. Abegglen, Commission Assistant	Bronson Bundy, Washington City
Carlos M. Bracerias, Executive Director	Darin Larsen, Hurricane City Council
Shane Marshall, Deputy Director	Pam Humphries, Hurricane City Council
Randy Park, Project Development Director	Clark Fawcett, Hurricane City
Cory Pope, Program Development Director	Arthur LeBaron, Hurricane City
Bill Lawrence, Program Finance Director	Judith Davis, Apple Valley Town Council
Bob Pelly, Program Development	Mayor Bruce Densley, Virgin Town
Joe Walker, Communications Director	Ken Hooten, LaVerkin City Council
Elizabeth Weight, Communications	Terry Bell, Rockville Town
Robert Miles, Traffic and Safety Engineer	Mark and Joyce Hartless, Rockville Town
Pat Morley, Director of Aeronautics	Joe Woolley, WW Clyde
Chad Sheppick, Director of Motor Carriers	Waleed Khalid, Wilson and Co.
Lyle McMillan, Director of Right of Way	Jerry Amundsen, Lochner Engineering
Kirk Thornock, Region Four	Rick Campagna, Lochner
Kevin Kitchen, Region Four	H.G. Kunzler, Lochner
Robert Dowell, Region Four	Rick Black, Stanley
Dana Meier, Region Four	Mark Freeman, Stanley
Jim McConnell, Region Four	Jamie Evans, Evans Grader and Paving
Brandon Andersen, Region Four	Lee Cabell, Horrocks Eng
Kathy Starks, Region Four	Bob Lamoreaux, Stanley
Brigitte Mandel, FHWA	Dustin Shaffer, Sunrise
Rep. Don Ipson, Utah House of Representatives	Rick Snyder, Sunrise
Rep. Brad Last, Utah House of Representatives	Bill Kufasnic, Property Owner
Mayor Philip Barlow, Hildale City	Chuck Guesme, Property Owner
Edwin Barlow, Hildale City Council	Linda Millington
Raymond Barlow, Hildale City	Greg Curtis

APPROVAL OF MINUTES

The approval of the October tour and meeting minutes was postponed to the December meeting.

LOCAL AREA PRESENTATION BY REGION FOUR

Kirk Thornock from Region Four gave a program review of funds allocated since 2007 in Washington County, and reviewed projects recently constructed, currently under construction, in design, advertised, and planned. Commissioner Millington briefly talked about his experience

discovering a local company from Hurricane, named Chums, in Shanghai, China. He also showed the hat he purchased from their store there.

PUBLIC COMMENT

Introductions were made of the Commission and UDOT Staff. Mayor Bruce Densley from Virgin Town spoke about Mesa Road and the possibility of getting FLAP funds to use on that road, for safety reasons. He also talked about improvements that could be made to SR-9 to help move traffic in an efficient manner. Mayor Darrin LeFevre from Toquerville talked about the proposed Toquerville Bypass Road that they would like to see built, as they want to create some economic growth for their city. They have acquired all the right of way for the bypass and would like to partner with UDOT to make this a reality. He explained the current challenges with SR-17 through their town and said he would like to put this on UDOT's radar so when a project comes up for widening, the bypass road could be done sooner. There was additional discussion regarding a possible jurisdictional transfer and the right of way acquisitions. Ken Hooten, LaVerkin City Council, brought up a serious situation at Center Street and SR-9 in LaVerkin. There's a signal and a crossing guard there, but there have been several near misses. The speed limit is 40 mph, but cars go faster than that, and some commercial vehicles run the red light. UDOT took the school zone flashing lights down saying the signal is adequate, but it's not. Children's lives are at stake and something needs to be done. Director Braceras asked Robert Dowell from Region Four to analyze the situation to see if anything could be done.

Mayor Phillip Barlow of Hildale City expressed appreciation to UDOT for their help with the recent flooding in their community. There was another flood recently and they need to figure out how to mitigate the flooding across their roads. Mayor Barlow mentioned that they received funds from CIB to start mitigation efforts. Jamie Evans, Evans Paving and Grading, recognized LeAnn Abegglen for her past service as the Commission Assistant and thanked her for her efforts. Mark Hartless, a resident from Rockville, shared his thoughts about the historic bridge in Rockville. He said he is concerned about the plans for a new bridge, and would like to find an alternative location for it. They could possibly line it up with the road to Apple Valley, which would provide an alternate access for emergency situations. Mr. Hartless also commented on the immediate need for passing lanes on SR-9 between Rockville and Springdale, as the bumper to bumper traffic is now a year round occurrence. In the meantime, there should be some signs placed for slow traffic to pull over. There was additional discussion regarding a bus system, parking, and other issues related to the tourist traffic to Zion National Park. Robert Ford, a resident of Rockville, spoke about the bridge in Rockville and said most residents want to preserve the bridge. They are willing to work with UDOT to find the best solution for replacement. He also talked about the impact of businesses in Springdale providing Jeep trips in Grafton and other areas, but Rockville doesn't get the economic impact to help maintain the roads that are being used. Mayor Denley of Virgin Town made additional comments regarding safety issues to be considered when reviewing the SR-9 Corridor Study.

SR-9 CORRIDOR STUDY

Director Braceras suggested that this item be moved up on the agenda. Dana Meier from Region Four gave a presentation on the SR-9 Corridor Study, which is a collaborative effort between UDOT and local government agencies to establish a vision for the future of the corridor by identifying and prioritizing needed improvements to the corridor between LaVerkin and Springdale. Mr. Meier

reviewed several of the projects that have been identified as a result of the process as he demonstrated the website that shows the study information in detail.

UDOT SCOREBOARD

Randy Park, Project Development Director, gave the report for the Construction Program, and Robert Miles, Traffic and Safety Engineer, gave the report on the Safety Program.

INTERSTATE SPEED LIMIT INCREASE

Robert Miles presented information regarding completed Interstate Speed studies that were done this fall on a section of I-15 from MP 0 to MP 24. He reviewed Utah Code criteria, UDOT's process, speed data analysis on I-15, the proposed speed limit on I-15, crash data analysis of I-15, and what the next steps are. He noted that the changes will be made in the upcoming month.

RESOLUTION

Porter Rockwell Boulevard and SR-140

Shane Marshall, Deputy Director, stated that this item was on the agenda for approval, but is only for review today. Copies of the draft resolution and two cooperative agreements were distributed. The agreement included with the draft resolution is supported by UDOT; the stand alone agreement is supported by Bluffdale City. Mr. Marshall referred to Point 13 in both agreements and talked about the differences regarding the time frame and funding commitment for the Jordan River Bridge. There was additional discussion regarding corridor preservation issues, and Greg Curtis, representing Bluffdale City, commented on what would happen if development started to occur in the corridor. Mr. Marshall reviewed Points 14, 16 and 18 in UDOT's version of the agreement. Again, the biggest issue is the timing of the bridge construction. Mr. Curtis agreed and stated that the City would like the bridge to be on the list for construction beginning no later than August 1, 2021, using FY 2022 funds. If that doesn't happen, he feels the money will be spent on other large projects in outlying years. Mr. Marshall talked about the funding situation in 2022. He noted that the Commission did not fully fund 2022, so the Commission has the ability to make a decision like this. Chairman Holt asked if it would be more appropriate to discuss this at the STIP Workshop in April. Mr. Braceras responded that the City needs to have Porter Rockwell Boulevard on the state system going into the legislative session, which could be done in December. UDOT could then go through their normal processes, consider the statewide needs, and then make a decision of what to program in 2022.

Commissioner Holt said the question today is whether to accelerate the April discussion to December, and decide whether or not there will be higher level discussion, other than the jurisdictional transfer in December. Director Braceras asked if the Commission would like the Department to provide information in December to facilitate a Commission discussion, and look at the statewide needs with this on the priority list, to see if it would be a priority for 2022. He noted that the project would be on the long range plan, the state prioritization list, whether or not the Commission agreed to fund the bridge or not. Whether it's put onto the STIP as a funded project or not, that's the secondary question. The Commission agreed to have a discussion in December, and Chairman Holt said it could be done in two pieces. One is the jurisdictional transfer; the other is the \$50 million for the bridge project in 2022. Director Braceras stated that if the Commission were to make a decision at the December Commission

meeting that this bridge was the next statewide priority, the Department's recommendation would be that it go out for a 30 day public notice with final approval in January. That would be the normal process. Mr. Marshall indicated that the cooperative agreement would be prepared to match whatever the Commission decides.

AREA AIRPORTS AND TRANSIT UPDATE

Bill Lawrence gave an update on local area airports, including Hurricane, Kanab, and St. George. He also provided an update on local area transit and current contracted providers.

PLANNING AND PROGRAMMING

2015 STIP Amendment #2

Funding Adjustments at Award or Post Construction

Bill Lawrence, Program Finance Director, reviewed three projects that have reached award or post construction and are beginning the closeout process. He requested approval to transfer the available funding for reprogramming.

Commissioner Holbrook moved to approve the transfer of funding for the adjustments at award or at post construction, as reviewed. Commissioner Millington seconded the motion and it was unanimously approved.

Region Two Requests – Cancel Projects

Porter Rockwell Boulevard; 14942 South 550 West Project

SR-154; Bangerter Highway and 200 West Project

Bill Lawrence said Region Two would like to cancel the Porter Rockwell Blvd; 14942 South 550 West project, as the entire project value was used by WFRC to create the Porter Rockwell (5th Segment) project. The region would also like to cancel the SR-154; Bangerter Highway and 200 West project, as this work is being completed as part of the Bangerter Highway and 600 West project.

Commissioner Holbrook moved for approval to cancel the Porter Rockwell Blvd; 14942 South 500 West project and the SR-154; Bangerter Highway and 200 West project and remove them from the 2016-2021 STIP. Commissioner Zeenati seconded the motion and it was unanimously approved.

SR-20; Passing Lane MP 10 to MP 11.5 Project – Scope and Funding Addition

Bill Lawrence said Region Four requests approval to add \$600,000 of STP funds to the SR-20; Passing Lane MP 10 to MP 11.5 project. The current terminus is on a horizontal curve with limited sight distance, and this would extend the passing lane to a more proper terminus location. The total project value would increase to \$3.2 million.

Commissioner Zeenati moved to approve the addition of \$600,000 of STP funds to the SR-20; Passing Lane MP 10 to MP 11.5 project. Commissioner Millington seconded the motion and it was unanimously approved.

Washington County TIF Projects

Bill Lawrence said Region Four requests approval to make several funding changes to deliver the Washington County TIF Program in a manner that is intended to reduce the impact on the traveling public and businesses in the St. George area. Mr. Lawrence referred to the map and explained the scope and funding modifications that would be made. The balance remaining of \$4.3 million would be returned and programmed to the next highest statewide capacity improvement project. Kirk Thornock answered questions from the Commission.

Commissioner Zeenati moved for approval to modify the scope and funding for the Washington County TIF Program, as explained. Commissioner Barlow seconded the motion and it was unanimously approved.

Aeronautics – 2015-2020 ACIP Project Addition

Bill Lawrence explained that during a recent FAA commercial service airport inspection at the Cedar City Airport, several items were noted to be addressed. These included the need to construct a hardstand where commercial jets unload passengers, rehabilitation of the commercial apron, as well as Taxiway D Maintenance and Lighting. A project request for \$1,052,632 has been developed to address the items identified. With this project taking priority, the existing Commission approved ACIP projects for the Cedar City Airport will be moved back one year.

Commissioner Zeenati moved to approve adding the new ACIP project and make the program adjustments to the ACIP. Commissioner Barlow seconded the motion and it was unanimously approved.

UDOT PROPERTY TRADE WITH DWR

Lyle McMillan, Director of Right of Way, said the Division of Wildlife Resources owns 21.9 acres of vacant land at the Lee Kay Center at approx. 5620 West 2100 South, north of SR-201. It has been appraised at \$2.5 million, and is needed for the Mountain View Corridor project. UDOT owns 59.24 acres of vacant land in Sevier County, adjacent to the Fremont Indian State Park on I-70, and the expected appraisal is about \$325,000. The appraisals are unbalanced, so Mr. McMillan said along with the trade, UDOT would contribute cash as well. In order to acquire the property from DWR, UDOT is required to find replacement property that can be used for wildlife conservation. This property trade will meet that requirement.

Commissioner Barlow moved to approve the property trade with DWR. The motion was seconded by Commissioner Millington and unanimously approved.

ADMINISTRATIVE RULE REVIEW

R909-19 Safety Regulations for Tow Truck Operations–Tow Truck Requirements for Equipment, Operation and Certification

Chad Sheppick, Director of Motor Carriers, provided some background on R909-19. The primary goal in amending the rule is to eliminate the need to amend the rule whenever it becomes necessary to increase the ceiling for fees operators are allowed to charge for their services. Mr.

Sheppick reviewed some of the changes made to the rule, specifically those in Section 2, Section 5, Section 7, Section 10, Section 11-15, and Section 17. He also responded to questions from the Commission.

ACCOMPLISHMENTS, CONDITIONS AND NEEDS REPORTS

Motor Carriers

Chad Sheppick, Director of Motor Carriers, gave a PowerPoint presentation regarding their Division goals, safety activities, their Tow Truck Program, optimizing mobility, Port of Entry activities, education and outreach, and new facilities at Perry and Wendover.

Aeronautics

Pat Morley, Director of Aeronautics, gave a PowerPoint presentation that focused on State and Federal grants, the statewide Airport Pavement Condition Index, Hurricane, Provo and Spanish Fork/Springville airports, commercial service airports in Utah, and the DJI Phantom III Unmanned Air System, or "Drone."

INFORMATIONAL ITEMS

FHWA Report

Brigitte Mandel, FHWA Assistant Division Administrator, said FHWA is still in business for another seven days with the continuing resolution. They have been able to provide about \$46.7 million to Utah so far this Federal fiscal year. Also, House and Senate long term transportation bills are set to go to conference next week. They are cautiously optimistic there will be a long term bill in the future.

Proposed Commission Policy Discussion

Cory Pope, Program Development Director, distributed a working draft of the Commission Policy that has been put together over the past few months. He said it reflects the processes and procedures that are in place today. He then reviewed the policy, and more specifically the items highlighted in yellow. Mr. Pope said he would send an electronic copy to the Commission for their review and comment, and then in December, bring a final copy for discussion and/or consideration of approval.

Commission Committee Reports

Commissioner Holbrook reported that Shane Marshall is the new chair of JPAC. She also asked for an update in the December meeting on the impact of Proposition One. Commissioner Zeenati reported on a new CIB policy, and Commissioner Millington said he will be involved with a UDOT committee that will look at new technologies in the area of transportation. Commissioner McConkie reported on his UTA meetings, and mentioned the recent passing of Mick Crandall.

Upcoming Transportation Commission Meetings

The next regular Utah Transportation Commission meeting is scheduled for Friday, December 11, 2015, in Salt Lake City. The following meeting dates and locations have been scheduled:

January 22, 2016 – West Jordan

February 12, 2016 – SLC

March 17-18, 2016 – Moab

April 14-15, 2016 – SLC

May 12-13, 2016 – Tooele

June 16-17, 2016 – Logan

July 2016 – No Meetings Scheduled

August 11-12, 2016 – Duchesne

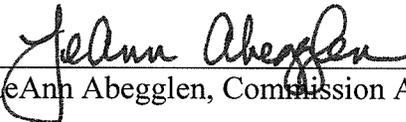
September 15-16, 2016 – West Point

October 13-14, 2016 – Ephraim

November 17-18, 2016 – Eagle Mountain

December 9, 2016 - SLC

The meeting adjourned at 12:24 p.m.



LeAnn Abegglen, Commission Assistant