



Proclamation No. 2015-4

**PROCLAMATION DECLARING  
NOVEMBER 19, 2015**

**"COUNCIL MEMBER DAVE URE DAY"**

**SUMMIT COUNTY, UTAH**

*Whereas*, Summit County is fortunate to have Council Member Ure, a dedicated public servant represent the needs and desires of county residents for the past seven years; and,

*Whereas*, A Summit County native, Council Member Ure was able to bring insight and a historical perspective to the County Council as the "voice for the east side of the county;" and,

*Whereas*, Council Member Ure was instrumental in bringing about positive change that Summit County residents will benefit from for many years to come including his work on a historic water agreement and his negotiation of a wilderness land designation; and,

*Whereas*, County Council has deemed it a privilege and honor to work beside Council Member Ure to conduct the people's business and will miss his ideas, input and comradery; and,

*Whereas*, On October 21, 2015 Governor Herbert announced Council Member Ure as the new Director for the School and Institutional Trust Lands Administration (SITLA). It is with sadness the County Council accepts his resignation and wishes him the best in his new position with the State; and,

*Now, therefore*, be it resolved that Thursday, the 19<sup>th</sup> day of November 2015 be declared Council Member Ure Day. The Summit County Council encourages residents to join them at a special reception honoring outgoing Council Member Ure and thank him for his years of dedicated service to Summit County.

ATTEST:

APPROVED AND ADOPTED this 18th day of November,  
2015.

SUMMIT COUNTY COUNCIL  
SUMMIT COUNTY, UTAH

---

Kent Jones, County Clerk

---

Kim Carson, Chair



**MEMORANDUM:**

Date: November 18, 2015

To: Council Members

From: Annette Singleton

Re: North Summit Fire Service District

Appoint Michelle Adkins to fill the unexpired term of Marci Hansen. Michelle's term of service to expire December 31, 2016.

---

# MINUTES

---

**SUMMIT COUNTY**  
**BOARD OF COUNTY COUNCIL**  
**MONDAY, OCTOBER 26, 2015**  
**OUTFITTERS CABIN**  
**PROMONTORY, PARK CITY, UTAH**

**PRESENT:**

**Kim Carson, Council Chair**

**Roger Armstrong, Council Vice-Chair**

**Chris Robinson, Council Member**

**David Ure, Council Member**

**Claudia McMullin, Council Member**

**Tom Fisher, Manager**

**Anita Lewis, Assistant Manager**

**Dave Thomas, Deputy Attorney**

**COUNCIL RETREAT, GENERAL DISCUSSION**

The Council met with various staff members and department heads to discuss issues of interest and set goals in core areas moving forward. Transportation, Planning, Economic Development, and Stewardship were topics discussed generally. No decisions or motions were made during the meeting.

**CLOSED SESSION - PERSONNEL**

**Council Member Robinson made a motion to convene in closed session at 3:05PM to discuss personnel. The motion was seconded by Council Member Ure and passed unanimously, 5 to 0. Those present were:**

**Kim Carson, Council Chair**

**Roger Armstrong, Council Vice-Chair**

**Claudia McMullin, Council Member**

**Chris Robinson, Council Member**

**David Ure, Council Member**

**Council Member Ure made a motion to leave closed session at 4:30PM and dismiss. Council Member McMullin seconded and the motion passed unanimously, 5 to 0.**

---

**Kim Carson, Council Chair**

---

**Kent Jones, Clerk**

---

# MINUTES

---

**SUMMIT COUNTY**  
BOARD OF COUNTY COUNCIL  
WEDNESDAY, OCTOBER 28, 2015  
SHELDON RICHINS BUILDING  
PARK CITY, UTAH

**PRESENT:**

**Kim Carson**, *Council Chair*

**Roger Armstrong**, *Council Vice Chair*

**Claudia McMullin**, *Council Member*

**Chris Robinson**, *Council Member*

**David Ure**, *Council Member*

**Tom Fisher**, *Manager*

**Anita Lewis**, *Assistant Manager*

**Robert Hilder**, *Attorney*

**David Thomas**, *Deputy Attorney*

**Kent Jones**, *Clerk*

**Karen McLaws**, *Secretary*

**WORK SESSION**

Chair Carson called the work session to order at 2:35 p.m.

- **Discussion regarding environmental stewardship strategic initiatives; Lisa Yoder, Sustainability Coordinator**

County Manager Tom Fisher recalled that this item was cut short at the Council retreat, and this is a follow-up to that.

Sustainability Coordinator Lisa Yoder thanked the Council for their leadership in supporting and encouraging the wilderness expansion proposal, open space acquisition, and greenhouse gas emissions reduction. She reviewed recent accomplishments and explained that the County is on track to achieve its goals to reduce emissions County-wide. She acknowledged the Council's leadership in supporting solar installations and recalled that the County just completed its third installation. She reported that in 2010 they paid \$7,000 per kilowatt for solar, in 2013 they paid \$4,000 per kilowatt, and in the latest installation they paid \$2,000 per kilowatt. The Council also supported increasing energy efficiency in the residential sector, and the hope is to move into the commercial sector, which will be particularly important with the implementation of new EPA standards in 2017. Transportation emissions will decrease due to those new standards, so it will be important to focus on energy efficiency in buildings, the second highest contributor to greenhouse gas emissions. She reported that the Summit Community Power Works Program is currently in first place in the Georgetown University competition. Some strategies in the County's recently adopted climate action plan include above-Code construction and expanding the use of renewables. Cross-departmentally, she felt they had worked well together in response to the proposed crude oil pipeline by getting it rerouted and implementing new Code language. She stated that she also provides information to other departments related to such things as recycling, transportation planning, and land management.

Ms. Yoder reported that next year they will explore how much solar they could place on buildings and carports. With the lower cost of solar and its benefits, the Council may want to explore that. They may also want to look at energy efficiency programs like Be Wise, Energize to research what citizens want. She would be willing to look into anything else the Council would be interested in exploring.

Chair Carson expressed appreciation for Ms. Yoder's support in exploring the CCA. Council Member Armstrong stated that there is currently a bill pending related to a fee being charged to users of solar energy. He suggested that they keep an eye on that and how it will impact the use of solar in the County.

- **Discussion regarding proposed changes to business and alcohol licenses; Helen Strachan, Civil Deputy Attorney**

Deputy County Attorney Helen Strachan presented the staff report and explained that business licensees have several opportunities to renew their license. The deadline for renewal is January 15. If they do not pay by January 15, they are charged a fee, and if not paid by February 15, a higher fee is required. Another fee is imposed if not paid by March 15, and another higher fee is charged if they do not renew by the deadline of April 15. It is proposed that they shorten that window of time and impose the additional fees on February 1 and February 15, with the final date for payment being March 1.

Chair Carson asked if many people take advantage of the extended time to renew their licenses. County Clerk Kent Jones replied that about 50 or 60 business owners delay until the final date. Council Member Armstrong asked about the penalty for operating without a business license. Mr. Jones explained that all he can do is send out a Code Enforcement Officer and authorize them to put a sign on the establishment stating that they are doing business without a license. He explained that a lengthy process is required to revoke a business license. Ms. Strachan explained that revocation of a business license goes through a license review board process. Council Member Armstrong asked what would happen if someone continues to operate without a business license. Ms. Strachan explained that it would be a Class B Misdemeanor. Mr. Jones explained that the practice of delaying business license renewals has been more prevalent in the last few years, and usually the same businesses delay. If they can shorten the time frame to get the fees paid and put a sign in the window that a business is operating without a license, it would encourage owners to get their fees in on time. He explained that his office has no authority to enforce, and he has to turn it over to Code Enforcement.

Ms. Strachan explained that another requested change would allow the Clerk's Office to obtain a list of the owners of nightly rental units with their contact information. Currently they are only authorized to get information regarding the managing agent. Chair Carson suggested that the wording be changed to state that the Clerk's Office shall require that information rather than that they may require it. Council Member Robinson requested that the language be reworded for clarification.

Ms. Strachan explained that the final changes relate to alcohol licenses, and evidently that Code section has not been changed for quite some time, because the County's classifications no longer match with the State's. There is confusion on the part of licensees regarding what kind of license they need at the State level and County level. She explained that alcohol is regulated by the State, and the only control the County has relates to local consent, which means the local

jurisdiction consenting to a State license. That gives the County the ability to look at land use issues, health regulations, fire, safety, etc. She suggested that the language in the County's ordinance refer to State Code because State Code changes so often. She explained that a licensee must first work with the State, so they will know what kind of license they need, and then they will come to the County for local consent. She explained that the State does give the County discretion over off-premise beer retailers. They can tax them, prohibit them, and restrict them by putting proximity requirements on them. She read the State's proximity requirements for its licenses and stated that they could include that language in the County Code. The State Code also includes a variance process, which she has included in the County Code.

Chair Carson asked if the County has received any complaints. Mr. Jones replied that they have not. Chair Carson suggested that they not include those requirements in County Code since there have been no complaints. Ms. Strachan explained that she would need to leave in the variance requirements for the other types of licenses, because the State has a variance process for all its other types of licenses.

Ms. Strachan explained that the State has no requirements for who should issue the local consent approval, and it varies in other jurisdictions. Currently the Code designates that the County Manager will hold a public hearing prior to issuance of any kind of license. She suggested that they put that decision in the Clerk's hands with an appeal process to the Administrative Law Judge (ALJ). Mr. Jones explained that the business and alcohol licenses must be sent together to the service providers for approval before they go to the Manager. In the past, no one has shown up for the public hearings, so he suggested they eliminate the additional step of a public hearing before the County Manager. Some of the Council Members suggested that the appeal come to the County Council rather than to the ALJ.

Ms. Strachan noted that all kinds of criminal violations are referenced in the current ordinance, and to her knowledge, they have never cited anyone under the County ordinance. She suggested that they eliminate that language and default to State law. She referred to 3-2-9.F. regarding local consent and noted that County Attorney Robert Hilder brought to her attention that it needs to be reworded. She explained that local consent is done only once, and she will rewrite that section to refer to a renewal application form, not local consent.

Council Member Armstrong noted that some of the language might be unnecessary if it is already in State Code. Ms. Strachan explained that she wanted to put licensees on notice and provide more clarity. Council Member Armstrong suggested that by referencing State law, if State law changes, they would not have to rewrite the County ordinance, and he suggested how the language might be changed. Chair Carson suggested that Staff look at the ordinance again, and if there are areas where they usually get a lot of questions, they should leave the language in the County's ordinance. In areas where they do not normally get questions or concerns, they could probably eliminate the language.

Chair Carson referred to the language regarding County parks and noted that the County does not really have parks. She suggested that they refer to the Snyderville Basin Special Recreation District parks. Ms. Strachan noted that there are a couple of County parks. Council Member Robinson suggested that they expand the language to include other park-like facilities, such as playing fields. Mr. Jones explained that they have had requests for events such as family reunions where people want to serve alcohol at a park owned by the Recreation District, and the applicant has to receive consent from the Recreation District acknowledging that they know

alcohol will be served at the park. Chair Carson suggested that they leave the Recreation District out of the ordinance and let them govern their own policies. Ms. Strachan offered to contact the Recreation District to see how they would like to deal with that.

Council Member Ure suggested that they need to be sure that an establishment that wants to serve alcohol is in a location that is zoned for the use.

Ms. Strachan noted that there is also language in the ordinance regarding failure to obtain an alcohol license. She suggested that they keep the language that is in the existing Code that any person violating this ordinance will be subject to a Class B Misdemeanor. She will bring this back for action in November so it can be implemented by the beginning of the year, as it will also affect the fee schedule. She has also asked other departments to get any changes to their fee schedules to her so they can be adopted before the end of the year.

- **Overview of 2015 weed program; Dave Bingham, Weed Supervisor**

Chair Carson thanked Mr. Bingham for taking the position as Weed Supervisor and for making the changes he felt would make things work better.

Mr. Bingham commented that the County has a good Weed Board. The members are very diverse, and it is good to hear all their ideas. They are working on the management policy and bylaws and hope to have that to the County Manager and then the County Council for final approval soon. He reported that he had an opportunity to give the Board a tour of some land that needed to be sprayed by helicopter to give them a better understanding of what landowners go through to try to control weeds on their property. In reviewing the 2016 budget, the Board recommended that they expand the public education and enforcement efforts.

Mr. Bingham reported that this year they sprayed 2,026 acres by helicopter, and last year they sprayed 2,922 acres. He attributed some of the difference to the new contract the County used, which some landowners were afraid of, and they were not given enough time to think about it. He reported that the cost to the property owner for the chemical was \$10 an acre. Public Works Director Derrick Radke explained that the cost of the helicopter was a little less than \$40,000, so the County's cost was about \$20 an acre.

Council Member Robinson asked if the County carries insurance to fund the indemnity if the helicopter does something wrong on someone's property. Mr. Bingham replied that he was not sure the County does, but the helicopter company does. Ms. Strachan explained that, as she came to better understand the situation, she realized that weed control on some property is the responsibility of the railroad or ditch companies or some other entity, not just the property owner. She will work out those details between now and the beginning of next year when they need to start presenting contracts to the responsible parties. Council Member Robinson stated that they also need to be sure the helicopter operator will cover the County's indemnity up to a high level.

Mr. Bingham reported on the success of the loaner program, which has grown 141% since 2009, with an increase of only 41% in additional sprayers during that time. He stated that there are times in the summer when all the sprayers are out. Some sprayers were added in 2015, but since the program is so widely used and growing so quickly, they have added a request in the 2016 budget to purchase more spraying equipment. They also sold more chemical this year than ever

before. Mr. Radke noted that this past summer it was difficult to get other work done, because there was a steady stream of people all day long wanting to buy chemicals. Council Member Ure commented that one of the biggest advantages in trying to fight the weed battle is the price of the chemicals.

Mr. Bingham explained that Cade Willoughby is in charge of enforcement and works well with the public. He talked to 44 landowners last year about their weed problem and helped educate them. He sent out 21 notice to control letters, and 17 were resolved to his satisfaction. Four of them did something, but they need more education, and he is working with those landowners to help them understand what can be done. Mr. Willoughby's primary role is education and helping people. Council Member Ure stated that he believes more enforcement is needed in subdivisions that are only partially developed. He suggested that they contact the real estate agencies that advertise the subdivisions and put pressure on them to get the problem resolved.

Mr. Bingham discussed a spotted knapweed project in Kamas Valley and reported that the County received a grant from the Utah Weed Supervisor Association to help with the project. The County partnered with Utah State University, Kamas City, Utah Department of Agriculture and Food, land owners, Kamas City, and North Summit and South Summit FFA students. They used both bugs and chemicals in the project, and it was a wonderful educational opportunity for the students. The South Summit students will continue to gather bugs, apply them, and monitor them in the future. He explained that the bugs will never totally eradicate the problem, but they help, especially in sensitive areas where they cannot spray. They also created a project for the North Summit FFA to pull dyer's woad behind Crandall Ford. They pulled more than a ton of dyer's woad and also got some of the landowners and the jail inmates to participate in that project. He reported that they have also found some spotted knapweed in Silver Creek and are starting an education project there.

Mr. Bingham reported on the Weed Department's mapping project. The best thing about mapping is that it shows areas where weeds have increased, where there has been no change, and where they have been able to reduce weed coverage. He also reported that he receives daily reports on right-of-way that has been sprayed, and in 2015 they sprayed 1,156 acres of right-of-way and County-owned property.

- **North Summit Fire Service District budget presentation**

Fire Chief Ken Smith noted that the budget increased because of the revenues the District will now receive from Tollgate Canyon. They budgeted for a \$50,000 increase, and it could be in excess of \$75,000, but he wanted to be conservative. They can adjust that later if necessary, and any additional revenues will be dedicated to the capital budget to build the new fire station in Tollgate Canyon. The fleet is in good shape, and all the equipment is serviceable. Salaries and benefits have increased significantly because they are now paying someone to be on call at all times. However, they have also retired some debt service, so the increase in salaries and benefits will not have a significant impact on the budget over all. Any time a call is longer than two hours, they pay for that as well, but that is usually reimbursed, because most calls are hazmat or brush fires. He stated that they have become very aggressive with cost recovery for hazmat calls on the freeway. They are working with the Health Department, which will not sign off on hazmat calls until the Fire District has been paid.

Council Member Robinson asked about the capital budget. Chief Smith explained that it will be used to buy the fire station in Tollgate. He clarified that they will use the money this year to get the land, do the planning, and perhaps get the groundwork done. Next year they will build the structure, and the following year they will finish the interior. It should be completed by 2018 with no debt incurred. He reported that the water company will waive its annexation fee, and the residents and homeowners association are working together to accomplish this.

Chief Smith noted that debt service has dropped radically, and in about three years, it will drop by about half again.

- **Snyderville Basin Special Recreation District budget presentation**

The Recreation District staff provided the Council Members with guest passes to the fieldhouse and fresh-picked greens from the community garden. District Director Rena Jordan commented that it was amazing that the community garden had such a great harvest since it got started so late. She reported that every year since 2011 the Recreation District has been able to make a contribution from the general fund to the capital fund. She noted that the general fund is at its maximum, and they will make a transfer from the general fund to the capital fund this year.

Megan Suhadolc, Recreation District Business Manager, presented the operations and maintenance budget for 2016 and explained that they project just less than a 5% increase in revenues for 2016, noting that all the revenues are increasing, especially fieldhouse revenues. She reviewed the operating expenses and noted that they will also increase, mostly related to salaries and benefits, but they anticipate that they will still contribute to the capital fund. She explained that the District reached its maximum authorized tax rate in 2012, largely due to the de-annexation of the Flagstaff properties. They have been able to reduce the tax rate the last few years because of the increase in values. She reviewed the fund balances for all Recreation District accounts for the last three years. She noted that the reserve in the debt service fund will allow them to pay off their debt service in the event they were unable to collect revenues. They estimate slightly less than 26 full-time employees in the 2016 budget plus 26 full-time equivalents in part-time and seasonal staff. In 2015 they had a total of 150 employees, including seasonal and part-time employees, and in 2011 they did not even have 100 employee, which is another indicator of how the District is growing.

Ms. Jordan reviewed the recreation services the District provides to the community, which include the fieldhouse, which recovers about 80% of its costs; the parks, including dog parks; the Ecker Hill fields; 140 miles of trails, 20 miles of which are groomed in the winter; recreation programs that serve about 6,000 youth; fitness programs that have grown from 0 in 2009 to 5,400 in 2015; and senior fitness, Silver Sneakers, and Fun over 50 programs. She reported that they continue to focus on risk mitigation and look for ways to keep things safe. They currently manage more than 2,500 acres of open space and will add one staff member to help with that. They have created a strategic action plan and are focused on implementing that plan.

Ms. Suhadolc reviewed the projects planned for next year that will be financed through the capital budget. They will master plan the Silver Creek Village area and look at purchasing land for additional field space. The Trails Department is working on several projects that will carry over into 2016. They will use part of the 2014 bond funds to complete the final phase of the fieldhouse.

## **REGULAR MEETING**

Chair Carson called the regular meeting to order at 5:30 p.m.

- **Pledge of Allegiance**

### **APPOINT MEMBER TO THE SUMMIT COUNTY RECREATION ARTS & PARKS ADVISORY COMMITTEE-CULTURAL (RAP TAX CULTURAL COMMITTEE)**

**Council Member McMullin made a motion to appoint Jennifer Tyler to the Summit County Recreation Arts & Parks Advisory Committee (RAP Tax Cultural Committee) to fill the unexpired term of Katie Wright, with her term of service to expire June 30, 2016. The motion was seconded by Council Member Armstrong and passed unanimously, 5 to 0.**

## **COUNCIL COMMENTS**

Council Member Robinson reported that he attended a Mountain Accord Executive Board meeting, and they approved \$250,000 for an environmental task force and completed the conflict of interest statement that will be signed by all members of the Executive Board. They discussed a name for the federal designation of the protected property and have been unable to reach an agreement. He reported that the systems groups will be reactivated to start work on the second phase. The Wasatch Front Regional Council will take the lead in putting out an RFP for a program director and help select the director. The program director's first task will be to determine what form of governance Mountain Accord should take to become a legal entity. UTA is still holding an account for Mountain Accord funds, and once it becomes a legal entity, those funds will be administered by Mountain Accord.

Chair Carson commented that Council Members have received calls about the wildlife fencing on I-80. She confirmed with Mr. Fisher that Mr. Radke and Ms. Ferris will attend the meeting with UDOT next week. Council Member McMullin commented that they need to know what the procedure is and who will make the decision. Council Member Ure suggested that Chair Carson and Mr. Fisher call the State Road Commissioner over the Summit County area.

Chair Carson thanked Staff and the department heads for the work they put into the retreat. She referred to an article in the newspaper this morning about the UAC presentation at the Salt Lake County Council and noted that UAC will make a similar presentation to the Summit County Council next week. She asked the Council Members to be thinking about their questions.

The Council Members agreed to cancel the meeting on November 25, the day before Thanksgiving.

Council Member Ure reported that he attended drug court graduation last week. He recommended that the Council Members attend drug court graduations, because those who graduate have been through a lot and need the support. The judges and prosecuting attorneys are going out of their way to make this program successful, and they need the County's support. He reported that he and Mr. Fisher attended the water summit in Provo yesterday, and water has become a critical issue throughout the west. Mr. Fisher commented that Utah is in a good position because of how the water districts have come together to get ahead of the problem.

Council Member Ure stated that he was glad they signed a contract to cooperate with the water companies a couple of years ago.

Council Member Ure read his letter of resignation from the County Council effective November 20, 2015. He noted that this will start the process for the Republican Party to canvass the County to find a replacement. Chair Carson accepted the letter with reservation but acknowledged that they were pleased for the opportunity for Council Member Ure to serve as administrator of the School Institutional Trust Lands Administration. Deputy County Attorney Dave Thomas explained that Chair Carson will need to officially notify the Chair of the Utah Republican Party in writing so they can start to find a replacement. A name will be presented within 30 days of the date of the vacancy, and the Council will have five days after that to either appoint or not appoint that individual. If they do not appoint, it will go to the Governor, who will appoint. He confirmed that the Governor could appoint the person the Council might not have approved.

### **MANAGER COMMENTS**

Mr. Fisher provided a summary prepared by Finance Officer Matt Leavitt of the County's debts, the term of each debt, and what each relates to in preparation for discussion of the capital budget next week.

Mr. Fisher reported that Summit County and Park City will sponsor a consent training by the Institute for Participatory Management Planning on February 22-24. He encouraged the Council Members to participate. The training will be about communicating and building consent with the public.

Mr. Fisher thanked the Council Members for spending the day at the retreat and stated that it will be very helpful as they work on the budget and work program for next year.

Council Member Robinson requested that the effective interest rate on the bonds and when the bonds are callable be added to the County's debt report Mr. Fisher provided. Council Member Ure asked why the Echo Sewer bond is shown in the County budget. He believed it was secured by assessments paid by the Echo Sewer users. Mr. Leavitt explained that the bond was issued by the County, is backed by the County, and is paid for by the users, and it must be shown in the County's budget. Mr. Thomas explained that it is a separate special service district, but the Council has not appointed a board to administer the District. It is treated the same as other special districts are treated in the County's budget.

### **APPROVAL OF COUNCIL MINUTES**

OCTOBER 7, 2015

**Council Member McMullin made a motion to approve the minutes of the October 7, 2015, Summit County Council meeting as written. The motion was seconded by Council Member Armstrong and passed unanimously, 4 to 0. Council Members Robinson abstained from the vote, as he did not attend the October 7 meeting.**

### **PUBLIC INPUT**

Chair Carson opened the public input.

Gale Pace commented that for 27 years he was a Summit County employee, and in Staff meetings, there were invariably complaints about something they had done. Since he has retired, he has interacted with the various departments and feels they have done an excellent job. He believes they have gone beyond what was required to help him. He has not been to the County Manager's office, but he must be doing a good job, or he would have heard about it. It is budget time, and everyone needs a slice of the pie and wants a bigger share of it. He encouraged the County to find a bigger pie to cut up so they could give all the County employees a raise. He commented that the Council also appoints boards and appointed Marci Hansen to the North Summit Fire Board. Unfortunately, she passed away, but she brought fresh blood to the Board. She suggested the Fire Corps, which allows people who cannot go out and fight a fire to go to the station and provide support for the firefighters. He noted that the Council will need to replace Ms. Hansen, and he encouraged them to find someone with a fresh perspective. His term will also be up in December 2016, and it is time for him to step down, but he will still be involved through the Fire Corps. He stated that it is time to get fresh blood on that board.

Chair Carson closed the public input.

### **WORK SESSION – (Continued)**

#### **CANYONS SPA DEVELOPMENT AGREEMENT OBLIGATIONS UPDATE; PAT PUTT**

Community Development Director Patrick Putt presented the staff report and explained that Staff has been very busy this summer working with Vail, the RVMA, and developers to finish projects and get new ones under way. The most significant project has been the interconnect construction, and they are more than satisfied with how it tucks in better than expected. Some gondola cabins may be seen on the Park City side, but the lift towers are tucked into the ridgeline. He commented that the reworking of Red Pine Lodge is spectacular. Staff also expects groundbreaking on the relocation of the ski maintenance building this season, and Vail is aware of the importance of getting that completed and removing the existing facility.

Mr. Putt reported that the majority of the SPA obligations have been completed, and a number of them are ongoing. The two major ones now are the transportation master plan and affordable housing. Under the affordable housing requirement, 282 affordable units are required, with 50% to be constructed on site. At 25% buildout based on Certificate of Occupancy, the affordable housing plan is required, and they are just reaching that 25% threshold. He anticipated that they would hit the 25% mark with completion of a couple of projects by the time ski season is here. He reported that the RVMA has contracted with Bob Rosenthal for study work on the affordable housing plan, and he believed they would see that plan in the near future. At 33% buildout (CO) the developer is required to start building 33% of the affordable units. Council Member McMullin asked when the 33% threshold might be met. Mr. Putt estimated it would be within the next two building seasons if things move forward as currently anticipated.

Mr. Putt introduced Brian Madacsi, Executive Director of the Canyons RVMA. Mr. Madacsi stated that he started in this position in April 2015 and is working his way through the documents related to the SPA and RVMA. Mr. Putt described the RVMA Director's job as the community development and public works director and finance officer for the Canyons SPA. He also reports to the Canyons Design Review Committee, which has its own set of design guidelines to administer the built environment in the Canyons.

Council Member Ure asked what percent of the affordable housing units would be rentals and what percent would be for sale. Mr. Putt explained that the affordable housing plan Staff will review at 25% buildout will include that information and an update of the needs assessment.

Mr. Putt and Mr. Madacsi answered Council Members' questions regarding the golf course. Mr. Putt recalled that there have been concerns about the need for safety netting along the State Route 224 corridor, and all parties want to reduce that need as much as possible. They are looking at a system that would allow them to use the netting seasonally. Other than that, the one item remaining is the work that needs to be done when the existing maintenance building is removed. Council Member Armstrong expressed concern about poles and netting on the main entryway into Park City. Mr. Putt explained that all the parties are very sensitive to that concern, but ultimately, if there is a liability that needs to be remedied, they will provide the netting as efficiently as they can and with as little as necessary to get the job done. He confirmed that they can make sure all the stakeholders, including Park City, are involved in that process.

Council Member Robinson asked about water construction taking water from the east side of Highway 224 to the Canyons. Mr. Putt confirmed that work is taking place, and that would have to be answered by TCFC, but he understands the water will be used for the golf course.

Mr. Putt explained that Staff has been spending the greatest amount of time on the transportation master plan, which is due the end of December, and they are trying to get it in before the holidays. Everyone understands how important this is, and Staff has looked at it three or four times now. The original document provided a number of legitimate solutions and strategies to reduce private vehicle trips to the resort, but Staff felt it needed additional work regarding the measurements that would be made and who would be responsible for that. When they met on Friday, they saw that refined and the plan broken into phases. The first phase would address what they can do in the next 24 months to address immediate needs. The most important part of the plan will be the factual data regarding what is on the ground today and what will change over time as the resort builds out. Phase I will focus on the information they want to collect and what they can do to measure the success of the programs. It will also focus on initial programs and strategies they can implement immediately. The transportation plan will be reviewed annually as part of the annual RVMA review, but after the second year, they will go back and evaluate the initial strategies to see if they can be used in subsequent phases. They would like to have a plan that is fairly flexible so when they have good evidence of what has worked, they can expand on it. On the other hand, if they run into situations where they thought they had a good solution and it is not working efficiently, they can bring in another one.

Council Member Armstrong commented that the difficulty with this transportation plan is that there are still a lot of pieces on the County's side that are unknown, such as the County's transportation studies, possible parking on the outskirts, a potential transportation authority, and trying to come up with comprehensive solutions with all the major players. He agreed that flexibility is important, especially in light of what could come later with what the County and Park City might be looking at. Solutions also may become available as things change and the infrastructure becomes available. He noted that the County currently has leverage with what is required in this transportation plan and asked if it could be changed as impacts change. Mr. Thomas confirmed that it can change over time, and the purpose of the annual review is to see if the plan is still working. There is a requirement for an initial plan, but the plan itself can provide for flexibility in the future. Council Member Armstrong encouraged Mr. Madacsi to understand

that, as they plan, there are other moving pieces that may affect how they achieve this plan. Mr. Putt noted that, as new development continues in the resort, they will have the opportunity to address the transportation plan and meet its objectives with the developers who propose new development. It gives them an opportunity to train new developers in advance.

Council Member Robinson asked about the power lines across the F-6 parcel. Mr. Putt explained that they believe the obligation to bury those power lines lies with the Frostwood HOA. Mr. Thomas explained that the trigger to do that is Phase II of the Waldorf. Chair Carson asked when the second phase of the Waldorf is expected. Mr. Putt replied that it will not be in the near term. Staff has not had any discussions about that since he has been the Community Development Director. Council Member Robinson asked about the recreation center/health club. Mr. Thomas confirmed that is in the development agreement and is part of one of the exhibits, but he did not believe that concept has been developed yet, and there is no trigger for it. Council Member Robinson asked about the connection to the Winter Sports Park. Mr. Thomas stated that connection is in the development agreement, but there is no set time for it. At the time of the development agreement, the County Commission was concerned about what would happen to the Winter Sports Park facilities after the Olympics, and they wanted to be sure it would maintain its vitality. They believed one way to do that would be to provide this connection, but the type of connection is not defined. Mr. Madacsi stated that they believe the original definition was a connection by trail. Mr. Thomas recalled that, at the time the development agreement was written, he envisioned that the connection would be a lift, but that is open to interpretation. Council Member Robinson asked about the neighborhood park in the Lower Village. Mr. Putt explained that every neighborhood in the resort core and Lower Village is required to have its own small neighborhood park. There is a development in the Lower Village where the neighborhood park was not planned, so the County has made an arrangement with the RVMA for the developer of that project to put together a plan and a cost estimate for a neighborhood park, and that developer will pay its proportionate share of the cost. That money has been escrowed, and the plan will provide an opportunity for the RVMA as they master plan the development to look for the best sites for individual neighborhood parks. He believes the developer has paid its share of a neighborhood park and taken the extra step of developing a plan for it. Mr. Thomas explained that the Frostwood neighborhood has developed out and was supposed to have a neighborhood park, but it fell through the cracks, so they need to resolve that situation. Mr. Putt explained that Staff feels the best approach would be to master plan the park to be placed on the best location determined by the RVMA rather than force it into an area just to meet an obligation.

Chair Carson asked about the artist in residency program. Mr. Thomas stated that is another thing that fell by the wayside, and one question is whether they still want to have that. Council Member Armstrong stated that Breckenridge has a nice example of that, and he would rather not see anything in the development agreement fall through the cracks.

The County Council meeting adjourned at 6:40 p.m.

---

*Council Chair, Kim Carson*

---

*County Clerk, Kent Jones*

---

# MINUTES

---

**SUMMIT COUNTY**  
BOARD OF COUNTY COUNCIL  
WEDNESDAY, NOVEMBER 4, 2015  
SUMMIT COUNTY COURTHOUSE  
60 NORTH MAIN STREET, COALVILLE, UTAH

**PRESENT:**

**Kim Carson**, *Council Chair*  
**Roger Armstrong**, *Council Vice Chair*  
**Claudia McMullin**, *Council Member*  
**Chris Robinson**, *Council Member*  
**David Ure**, *Council Member*

**Tom Fisher**, *Manager*  
**Anita Lewis**, *Assistant Manager*  
**Robert Hilder**, *Attorney*  
**David Thomas**, *Deputy Attorney*  
**Kent Jones**, *Clerk*  
**Karen McLaws**, *Secretary*

**CLOSED SESSION**

**Council Member Robinson made a motion to convene in closed session to discuss property acquisition. The motion was seconded by Council Member Armstrong and passed unanimously, 5 to 0.**

The Summit County Council met in closed session for the purpose of discussing property acquisition from 12:55 p.m. to 2:00 p.m. Those in attendance were:

**Kim Carson**, *Council Chair*  
**Roger Armstrong**, *Council Vice Chair*  
**Claudia McMullin**, *Council Member*  
**Chris Robinson**, *Council Member*  
**David Ure**, *Council Member*

**Tom Fisher**, *Manager*  
**Anita Lewis**, *Assistant Manager*  
**David Thomas**, *Deputy Attorney*  
**Patrick Putt**, *Community Development Director*  
**Jeff Jones**, *Economic Development Director*

**Council Member Robinson made a motion to dismiss from closed session and to convene in work session. The motion was seconded by Council Member Ure and passed unanimously, 5 to 0.**

**WORK SESSION**

Chair Carson called the work session to order at 2:00 p.m.

- **Interview applicants for vacancies on the North Summit Fire Service District**

The Council Members interviewed applicants Richard Butler and Michelle Adkins to fill a vacant position on the North Summit Fire Service District Board.

## **CLOSED SESSION**

**Council Member Ure made a motion to convene in closed session to discuss personnel. The motion was seconded by Council Member McMullin and passed unanimously, 5 to 0.**

The Summit County Council met in closed session for the purpose of discussing personnel from 2:20 p.m. to 2:25 p.m. Those in attendance were:

**Kim Carson, Council Chair**

**Roger Armstrong, Council Vice Chair**

**Claudia McMullin, Council Member**

**Chris Robinson, Council Member**

**David Ure, Council Member**

## **REGULAR MEETING**

Chair Carson called the regular meeting to order at 2:25 p.m.

- **Pledge of Allegiance**

## **DISCUSSION AND POSSIBLE APPROVAL OF PROCLAMATION NO. 2015-3, A PROCLAMATION DECLARING THE MONTH OF NOVEMBER “DIABETES AWARENESS MONTH”; RICH BULLOUGH AND SARENE BROOKS**

Chair Carson reported that the Board of Health received an excellent presentation on this program and what the Health Department is planning for diabetes education.

Public Health Director Rich Bullough introduced SaRene Brooks, a newly licensed registered dietitian who was recently employed in a health promotion position in the Health Department. He was pleased that the National Diabetes Association’s diabetes prevention program will be made available by the Health Department to provide opportunities for individuals with pre-diabetes to prevent or delay the onset of Type II diabetes. The Health Department wants to raise awareness to help kick off this program.

SaRene Brooks stated that she has a passion for disease prevention, and this is an opportunity to make a difference. She is currently building partnerships with people in the community and working on prevention programs associated with heart disease, stroke, and diabetes. November is Diabetes Prevention Month, and she is trying to raise awareness and help people with self-management and prevention of the disease. Currently about 36 million Americans suffer from diabetes, with another 86 million having pre-diabetes. If the current trends continue, it is predicted that one in three Americans will have diabetes by 2050. Diabetes nearly doubles the risk of heart attack and stroke, is the leading cause of kidney failure, and is the seventh leading cause of death. She requested approval of a proclamation declaring November as Diabetes Awareness Month.

Chair Carson reported that the Health Department will implement the diabetes prevention program starting with County employees. Ms. Brooks stated that they hope people will be tested and become aware of their A1c levels so they can monitor and change behavior before they actually have the disease.

**Council Member Robinson made a motion to approve Proclamation No. 2015-3, a Proclamation declaring the month of November “Diabetes Awareness Month,” and to authorize the Chair to sign the Proclamation. The motion was seconded by Council Member Armstrong and passed unanimously, 5 to 0.**

**DISCUSSION AND POSSIBLE ADOPTION OF RESOLUTION 2015-19, A RESOLUTION OF SUMMIT COUNTY AND PARK CITY MUNICIPAL CORPORATION ESTABLISHING A CITIZENS’ ADVISORY COMMITTEE TO FOCUS ON PARKING SOLUTIONS WITHIN THE GREATER PARK CITY AREA; CAROLINE FERRIS, REGIONAL TRANSPORTATION PLANNING DIRECTOR**

Regional Transportation Planning Director Caroline Ferris asked the Council to sign the official resolution to establish the citizens’ advisory committee on parking location. She reported that the Park City Council adopted the resolution at last week’s regular meeting. Once the resolution is signed, she will start to advertise for interested community members.

Council Member Robinson expressed surprise that the committee is for parking only and not for transportation. He asked if six committee members from each entity is too many. Ms. Ferris replied that she and Park City Transportation Planning Manager Alfred Knotts discussed this and felt it would be more effective to establish committees to tackle one problem at a time and establish a new committee for each new issue as a way to move in fresh ideas and opinions for each step in the process. They did not believe 12 committee members was too many, but they would be comfortable reducing the number of participants if the Council believes that is a problem. They also wanted some flexibility so that, if three or four people do not show up, the committee can still function. Council Member Robinson commented that he likes the idea of moving new people onto the committee for each topic. Chair Carson noted that they could always modify the resolution in the future if they find that 12 participants is too many.

Council Member Armstrong asked what kind of input they hope to get from members of the community about parking. Ms. Ferris replied that the first meeting will be used to help define the community’s parking needs, and by the next meeting, they will talk about solutions and what they can tackle right away.

**Council Member Robinson made a motion to adopt Resolution 2015-19, a Resolution of Summit County and Park City Municipal Corporation establishing a Citizens Advisory Committee to focus on parking solutions within the greater Park City area. The motion was seconded by Council Member Ure and passed unanimously, 5 to 0.**

## **APPROVAL OF MINUTES**

OCTOBER 14, 2015

OCTOBER 21, 2015

Chair Carson made a correction to the October 21 minutes.

**Council Member McMullin made a motion to approve the minutes of the October 14, 2015, Summit County Council meeting as written. The motion was seconded by Council Member Ure and passed unanimously, 4 to 0. Council Member Armstrong abstained from the vote, as he was not in attendance for the regular meeting.**

**Council Member McMullin made a motion to approve the minutes of the October 21, 2015, Summit County Council meeting as corrected. The motion was seconded by Council Member Ure and passed unanimously, 5 to 0.**

## **WORK SESSION** – (Continued)

- **Discussion regarding value of a UAC membership; Adam Trupp**

Adam Trupp, CEO of the Utah Association of Counties (UAC), stated that they have a new Communications Director and want to improve communications with the members. They want to share their ideas for moving forward and hear the Council's questions and concerns.

Lincoln Shurtz, Director of Government Affairs for UAC, provided a budget overview of UAC's dues and Summit County's percentage of those dues. He noted that different counties have different perspectives on public lands, so they have separate public lands dues that not all counties pay, and Summit County participates in those dues. He also explained that UAC is a pass-through entity for certain funds, such as the indemnity pool, which is also reflected in the budget figures. He reviewed the formula for calculating UAC dues and acknowledged that, looking at population, Summit County pays more, but because of large centrally assessed property in Salt Lake County, they pay disproportionately more than all the other counties.

Chair Carson reported that Summit County has just under 530,000 acres of Forest Service land, which is about 43.9 percent of the County's total acreage.

Mr. Shurtz explained that most counties rely heavily on UAC for legislative advocacy, and he provided a review of some legislation they are currently working on as shown in the staff report. He reviewed the 2016 legislative agenda as shown in his presentation.

County Attorney Robert Hilder stated that he appreciates UAC getting ahead of the indigent defense issue, but he feels they may not be addressing some priorities that have not been dealt with. He explained that Medicaid expansion is one way to deal with some of the criminal services issues, and he urged them to do what they can do to push that forward. The counties cannot do what they are being asked to do with mental health, probation, and pre-trial supervision services without the State providing the means to do that through Medicaid

expansion. He stated that UAC is doing a great job, but his concern is that the County cannot do what it is asked to do without those services.

Mr. Shurtz reviewed what UAC is doing to advocate for local behavioral health providers State-wide and their 2016 agenda for behavioral health funding. He reported that they met with the Governor's budget officer last week to talk about this issue, and the House does not support Medicaid expansion. They emphasized that the Justice Reinvestment Act cannot move forward without Medicaid expansion, and at next week's conference they will work with public officials to determine what will be needed. UAC believes between \$15 and \$20 million will be needed annually if the State does not extend Medicaid.

Council Member Ure asked how behavioral health funding is divided up. Mr. Trupp explained that there is a formula for distributing the Medicaid match based on the incidents and prevalence of occurrences and general population.

Mr. Shurtz discussed the policy work and research done by UAC and explained that they provide research to the legislature to help with their decisions. They also provide education and training for counties and hold conferences each year for elected officials and their affiliate organizations. He described the communication and legal services provided by UAC. He discussed the work they are doing on public lands that receives the broad support of UAC members. He noted that a number of concerns and suggestions have been directed to UAC, and he assured the Council that no UAC resources are being used in defense of the Lyman case. In order to ensure that Summit County dues are not used for public lands issues not support by Summit County, there is a separate account for public lands initiatives, and Summit County contributes \$1,600 to that fund. They are trying to build consensus within the organization to be sure they come up with a unified approach, and they represent all counties, not just a few. There has been a concern that the counties should not have to defend themselves against an organization to which they pay dues, and UAC agrees. They encourage broad participation and are trying to create an environment where people can express their concerns about the position UAC takes, and they acknowledge the need to create new policies and procedures. They would like to find areas where the members are in agreement and pursue those issues and have that be the face of UAC, not issues where they cannot reach consensus among the members.

Mr. Trupp explained that they are trying to have dialogue that brings more consensus to what they are doing, but there are very strong opinions on some of those things. There are significant challenges for counties in Southern Utah, but there are ways to address the issues that are not divisive and are productive. They want to support the counties that need support from the UAC staff, and that is their goal.

Chair Carson noted that UAC also has affiliate groups on which the County has representation, and she asked for feedback from the elected officials affiliated with those groups. Mr. Hilder stated that he enjoys the association with the affiliate groups. Their meetings are valuable and important, and he receives valuable information from them. County Treasurer Corrie Forsling explained that the Utah Association of County Treasurers stays away from political issues, and what they learn is more detailed, such as how to process transactions. They exchange ideas and learn from each other. It is a great organization to be part of, and she would like to continue that

relationship. County Recorder Mary Ann Trussell stated that UAC does a great job for the Recorder's group, and she wanted to thank the UAC staff for their hard work. They have gone to the legislature several times, and having UAC backup has been very helpful and beneficial for the County. Chair Carson explained that she wanted people to know that a lot goes on behind the scenes with UAC, and the topics at the UAC convention are very important for the elected officials and are pertinent to Summit County. She stated that she plans to attend the convention.

Council Member Ure stated that he went to the water summit last Tuesday, and he criticized the chair of that group because they all agree what needs to be done, but when they get to the legislature, other issues are a higher priority than water. He believed the UAC public lands committee does not want to look at the reality of what is happening and where the votes are in the U.S. Congress east of the Mississippi, and they need more diversification on the public lands committee. He asked UAC to bring in new people, get input on the priorities, and be more proactive. Mr. Trupp agreed that they need more focus on what they can accomplish. Every county in the State has challenges in interacting with the federal government, and they can address those, but they cannot address too many, or they will not make progress on any of them.

Council Member Robinson stated that there needs to be a forum of ideas in UAC, and if they cannot achieve consensus, UAC should not advocate for certain extreme positions. With regard to the structural changes, he noted that he sits on the board of the Utah Local Governments Trust, and decisions have been made at a high level where they favor certain insurance carriers over another. All counties benefit from having options, and he believed all the insurance companies should be on an equal footing. With regard to public lands, there are many ways to get business done, and a rebel point of view is not one of them. If they cannot get consensus, he did not believe UAC should take a position. He likes the strategic changes they are contemplating and asked about the idea of weighted voting. Mr. Trupp explained that they will be discussing that. Mr. Shurtz clarified that request came from Salt Lake County, which pays a considerable amount of dues. Council Member Robinson confirmed with Mr. Trupp that UCIP will not participate in the convention this year. Mr. Trupp explained that the majority of his board is in favor of UCIP, but it is a separate organization that was created and funded by counties and serves only counties or county-created districts, and it is in UAC's interest to see that it remains healthy. He could not see a reason to work against an organization that was county initiated, funded, and operated.

Council Member Armstrong noted that, in order to support an issue, UAC tries to get a consensus of its members. He observed that, if Summit County were to withdraw from UAC, they would still get the benefit of the legislation UAC supports. Mr. Trupp noted that they would also lose the membership in the affiliate organizations and the benefit of those associations. Council Member Armstrong assumed that other professional organizations could provide training for those groups. He still needs to see what benefit Summit County gets from being a member of UAC and has heard Chair Carson express frustration about getting her voice heard in certain situations. If Summit County is going to be assessed a higher amount of dues based on property values and other criteria, that cannot continue to happen. If some member wants to pursue special interests where the counties do not have common ground, they should be assessed a separate fee if they want UAC to support it. He gets calls from voters asking why Summit County supports things UAC is doing that are not in the County's best interests, and he

wants to be sure they are not supporting things that are not supported by their constituents. He needs to understand what Summit County is getting out of UAC.

Chair Carson corrected Council Member Armstrong's statement and explained that she has been acknowledged when she has voiced her opinion at UAC.

Mr. Shurtz agreed that they have a lot of work to do and are committed to creating an organization where the County can see its value. They do their best to find consensus and work for all the counties so long as there are not negative impacts on other counties. They try to use the broader impact of an association to bring forward a position that may impact all counties where, if the County were to do it alone, they would not succeed. He stated that UAC is committed to addressing the concerns the Council Members have brought up. Mr. Trupp added that, the more voices that are heard through an appropriate process, the more likely they are to be able to determine whether they have consensus. He also noted that an association carries much more weight than one county does on issues that may affect it. He agreed that they need to find consensus positions and avoid the extreme edges, but they have people trying to influence them to push the envelope on issues and need to find a way to allow all the members to discuss those issues. He asked the Council Members to let their voices be heard on the issues.

Council Member Robinson questioned what the Commissioner of the Year accomplishes and felt it makes a grandstanding statement to poke someone in the eye. He did not believe it accomplishes anything other than to upset a lot of people, and they need to use better judgment on things like that. Mr. Trupp commented that has been done for 10 or 15 years, and no one has previously raised any concerns about it. He acknowledged that there are strong opinions and feelings about it, and he hoped they could get that under control and wrap it up.

County Clerk Kent Jones stated that he hopes the decision about whether to stay in UAC is not based only on the Council's participation, because the help the affiliate groups receives is valuable. He believed that decision should include all the elected officials.

- **Presentation of capital plan; Capital Committee**

Finance Officer Matt Leavitt explained that the capital plan is a major portion of the proposed budget and clarified that, typically, a capital investment is anything that costs more than \$5,000 that has a useful life of more than two years. The proposed capital budget for 2016 is about \$16.4 million and includes some projects that were deferred to 2016. He reviewed the items in the capital budget as shown in the staff report and explained that they could change as they review the budget, with some items being rolled over into the 2017 budget.

Council Member Robinson asked about the status of the County services building in Kamas. County Manager Tom Fisher stated that he will give the Council a report on that later. Mr. Leavitt answered other questions from the Council Members regarding the solar energy study and money for open space acquisition. Council Member Robinson requested that they roll over the funds for open space acquisition that were not spent in 2015 into the 2016 budget.

Mr. Leavitt referred to the proposed transportation projects and explained that some are shown in blue in the staff report, because outside sources are available for those projects. He confirmed that the amount shown is the total cost of the project. Public Works Director Derrick Radke clarified the amount the County would pay for those projects and explained where the other funding sources would come from for each project. Council Member Ure noted that the COG will need to renew the right-of-way funds for the Hallam Road project this year. Mr. Radke discussed the Kimball Junction transit center and noted that it is over budget from when they scoped the project, and they will have to reduce some of the costs. They will use a construction manager/general contractor process and have that individual work as the County's advocate, as that process worked well on the Health Building and Justice Center and reduced costs. He reviewed the landfill costs included in the 2016 budget.

Mr. Leavitt reviewed the capital investment plan, showing the capital projects requested for the next five years, from 2017 to 2021. He noted that the anticipated revenue sources are about half of what is requested for 2017, which means projects will be delayed to later years. Based on what has been requested from 2017 through 2021, 52% is allocated to transportation and transit. He provided a list of specific projects for 2017-2021 and noted that the projects shown in green are projects the County can fund and funding from other sources is available for projects shown in blue. The projects in black are ones they anticipate at this time that the County cannot fund. He clarified that the projects are sorted by year, not by priority. Council Member Armstrong asked if Mr. Leavitt built in an inflationary factor for the projects from 2017-2021. Mr. Leavitt replied that he did not, and those numbers could change in the future. Mr. Radke reviewed the requested capital projects for 2017-2021 for transportation and roads, the landfill, and transit district as shown in the staff report.

Mr. Leavitt stated that the capital committee is looking at how to prioritize and balance the capital investment plan by prioritizing and deferring projects and explained that, by deferring projects such as road maintenance, the cost of maintenance and eventually having to reconstruct roads due to deferral will increase substantially. Mr. Radke emphasized that it is imperative that they do seal coats on the roads early and often.

Council Member Armstrong asked when the Council undertook the process of prioritizing capital project needs compared to projects that would be nice to have. Mr. Leavitt replied that the capital committee will make recommendations regarding the priority of capital projects, and the Council can agree or disagree with those recommendations. Mr. Fisher explained that the beginning of this presentation addressed the capital projects proposed for 2016 that they believe the County can fund. The Council can agree, disagree, or change those recommendations. With regard to the five-year capital plan, they will go through a process with the Council over the next year and bring various scenarios based on the funding strategy analysis. Council Member Ure asked what percent of the roads are being properly maintained. Mr. Radke replied that would be covered in the Public Works budget presentation.

Mr. Leavitt stated that the capital committee funding strategic analysis will look at reducing expectations and services to stay within available resources. They need to take a critical look at what they can and cannot afford, how County funds are spent, and differentiate between wants and needs. He noted that they might need to adjust the strategic plan to fulfill the right needs.

IT Director Ron Boyer stated that another strategy will be to re-engineer solutions and services by exploring efficiencies through technology. He noted that many of the County's records could be put online rather than housing them in offices. Every time they need a new building, it increases the County's operating costs, and they could use virtual desktop solutions to allow employees to work from home and share office space. Mr. Leavitt recalled that the County invested about \$60,000 in a program for the Recorder's Office several years ago so people could access records online, and since then, the Recorder's budget has decreased by about 18%. Council Member Armstrong confirmed with Mr. Leavitt that those savings included reducing the amount of staff in the Recorder's Office. Mr. Boyer confirmed that it has also increased efficiency for people trying to access information from the Recorder's Office, and more people have access to the records online.

Mr. Leavitt explained that the capital committee will also look at appropriate revenue sources. They will look at a pay-as-you-go versus a debt management strategy, which depends on the political will. They will also look at optional revenue sources available to the County. He provided a graph showing the additional revenue that could be generated through the HB-362 option and a \$20 million general obligation bond. He explained that the capital committee's initiative is to have a constrained or balanced five-year capital plan to present to the Council by mid-year 2016.

Chair Carson stated that she likes this approach.

- **Budget presentation of Engineering and Public Works, including weeds, Fire Warden, waste disposal, etc.**

Mr. Radke reviewed the purview of the Public Works Department and noted that the 2016 budget is not much more than the 2015 budget, noting that the Manager trimmed about \$500,000 worth of projects in his recommended budget. He has asked for two new employees in 2016, a stormwater coordinator and an administrative assistant. He recalled that Summit County was designated as an MS4 area earlier this year, and the County has 12 months left to implement the stormwater plan. If they do not implement it, they will be subject to fines.

Mr. Radke explained that the County has 381 miles of road to maintain. He also noted that Public Works does all of its own vehicle maintenance. He learned yesterday about a retirement and will talk to the County Manager about potentially restructuring that area. He explained that his department also does a lot of work to help Facilities, such as setting up for the County Fair, repair work, and open space maintenance.

Mr. Radke reviewed the road budget and noted that it has been very stable the last few years. He confirmed that asphalt prices were down for a couple of years, and last year they went up a little, but the cost is still fairly low. They will concentrate in 2015 on regravelling some roads in the Hoytsville area and continue patching with the lay-down machine, which allows them to stretch their asphalt material. They will try to enhance the pavement management program to get better and more timely data. They will also improve the weed management and enforcement programs in 2016. Engineering also works with Community Development on construction monitoring of

development. He explained that they will also work closely with the Transportation Planner to provide data for transportation solutions, and one reason they hired the new County Engineer was because of his experience in that field.

Mr. Radke referred to a change in the budget due to the stormwater person being placed in the stormwater budget and not in the Engineering budget. He noted that staffing levels have been fairly constant in the last few years. Projects they will concentrate on in 2016 include continued development and assistance with the long-range master transportation plan, implementation of the stormwater plan, an updated comprehensive road map, and the Silver Creek project. There will also be some changes to the engineering standards handbook and some ordinance changes.

With regard to the landfill, the primary difference from last year's budget is the deferred capital items. They will continue to develop the next cell, which includes the new cell lining. They will continue to explore and plan for green waste and a transfer station. He recalled that they recently discussed with the Council how they might make the enterprise fund self-sustaining, noting that the current annual deficit is approximately \$615,000. He recommended that the first step include increasing tipping fees from \$30 to \$33, which will generate about \$165,000 annually, and establishing a green waste program so they can potentially take biosolids from the Water Reclamation District, which would generate another \$240,000. They also recommend implementing a household fee of \$6 per month per household. The current deficit in household waste collection is \$2.585 million, and the fee would generate about \$1.44 million. He confirmed that this is just the first step, and eventually they will increase fees again to make the enterprise fund self-sustaining.

Mr. Radke reported on transit and explained that in 2016 the County will work with its partners to finish the short-range transit plan. They are providing input to Park City and have discussed circulator service, expanding service and the service area, expediting service, and multiple alternatives for fixed-guide rail. He noted that the Kimball Junction circulator bus was originally proposed in the 2016 budget but is not included. He suggested that the Council may want to consider that if Whole Foods comes on, because they have committed to contribute to that service. He reported that ridership continues to increase on the Park City-Salt Lake connector, and the County's subsidy will decrease a little in 2016.

Mr. Radke explained that a new road has 20 years of service life, and as time goes on, continues to deteriorate until it is treated, which extends the life of the road. The remaining service life of roads across the County in 2013 was 13.76 years. In 2014 it went up by about .1%, in 2015 it went up by .6%. That is attributed to the Council prioritizing money to be spent on the roads. Chair Carson asked what they should be aiming for. Mr. Radke replied that he believes the County is close to where they want to be, and about 81% of their roads are where they want them to be. There are some aging roads that eventually need to be reconstructed, but the number of those roads is dramatically falling off from where they were a few years ago.

- **Presentation of Summit County informational video; Julie Booth**

Public and Community Affairs Coordinator Julie Booth presented a brief video that was produced to guide the services available in the County, to demonstrate the County's facilities, and to be used as a promotional video. She encouraged the Council Members to use the video to promote and explain Summit County services.

**CONVENE AS THE GOVERNING BOARD OF THE MOUNTAIN REGIONAL WATER SPECIAL SERVICE DISTRICT**

**Council Member Robinson made a motion to convene as the Governing Board of the Mountain Regional Water Special Service District. The motion was seconded by Council Member Ure and passed unanimously, 5 to 0.**

The meeting of the Governing Board of the Mountain Regional Water Special Service District was called to order at 5:30 p.m.

**PRESENTATION AND POSSIBLE ADOPTION OF MOUNTAIN REGIONAL WATER'S TENTATIVE 2016 OPERATING, CAPITAL, AND DEBT SERVICE BUDGETS AND TENTATIVE 2015 AMENDED OPERATING, CAPITAL, AND DEBT SERVICE BUDGETS; ANDY ARMSTRONG AND SCOTT GREEN**

General Manager Andy Armstrong introduce the District's new accounting manage, Lisa Hoffman.

Scott Green noted that the District is not asking for rate or fee increases this year. He outlined the action required of the Governing Board as shown in the staff report. He explained that having cash reserves is critical because the District's revenue projections are so variable. He noted that water consumption has been declining since 2012, but due to new construction, they anticipate an increase in sales in 2016. He noted that Summit Water is contracted to purchase 700 acre feet of water from Mountain Regional in 2016, which is estimated to increase cash collections by \$334,000, and Mountain Regional is now the largest water producer in the Snyderville Basin. It is now anticipated that another rate increase will not be needed until 2019. He discussed the debt coverage ratio as shown in his staff report and explained that cash reserves have been built back up to where they need to be for debt coverage. He explained that they have set a goal to maintain \$1 million in capital facility cash reserves year-round, and they currently have about \$800,000 in reserves.

Mr. Green reviewed the proposed 2015 budget amendments and explained that amendments need to be made to the regionalization collections on the revenue side and the regionalization electricity and manpower and General Manager non-cash leave accrual on the expense side, which changes the net income position by \$274,500. He also reviewed the 2016 budget and noted that, without the regionalization costs, the change in operating expenses from 2015 to 2016 is 3.2%. Operating revenues for next year are projected to increase by \$611,200, which is an 8% increase over 2015. Non-operating revenues are projected to increase by \$550,100, or 26.4%.

For the 2016 capital budget, the Administrative Control Board has recommended \$1.241 million in new spending authority, for a total budget amount of \$1.389 million.

**Board Member Robinson made a motion to adopt the tentative 2016 and 2015 amended operating, capital, and debt service budgets and to set the time and place for the public hearing on the budgets at 6:10 p.m. on December 9, 2015, at the Sheldon Richins Building. The motion was seconded by Board Member Ure and passed unanimously, 5 to 0.**

**Board Member Armstrong made a motion to order that public notice of the public hearing be published according to State law. The motion was seconded by Board Member Robinson and passed unanimously, 5 to 0.**

**DISMISS AS THE GOVERNING BOARD OF THE MOUNTAIN REGIONAL WATER SPECIAL SERVICE DISTRICT AND RECONVENE AS THE SUMMIT COUNTY COUNCIL**

**Board Member Armstrong made a motion to dismiss as the Governing Board of the Mountain Regional Water Special Service District and to reconvene as the Summit County Council. The motion was seconded by Board Member Robinson and passed unanimously, 5 to 0.**

The meeting of the Governing Board of the Mountain Regional Water Special Service District adjourned at 6:00 p.m.

**PUBLIC INPUT**

Chair Carson opened the public input.

There was no public comment.

Chair Carson closed the public input.

**COUNCIL COMMENTS**

Council Member Robinson noted that the Council Members received an invitation for a meeting on Wednesday, November 18, at 7:00 p.m. at the South Summit High School, and they need to know who will attend.

**LEAVE COALVILLE; TRAVEL TO OAKLEY**

The Council Members traveled to Oakley from 6:05 p.m. to 6:30 p.m.

**JOINT DINNER MEETING WITH WASATCH COUNTY COUNCIL HELD AT THE RED BARN, 4300 S.R. 32, OAKLEY**

The Council Members and Manager attended a dinner with members of the Wasatch County Council and Wasatch County Manager at the Red Barn in Oakley.

Shawn Seager with the Mountainlands Association of Governments, discussed programs they Wasatch County and Summit County have been working on jointly. He stated that the travel demand modeling is improving with the Mountain Accord project. He also explained that most of the roadways have sufficient capacity to handle project growth, although there are a couple of problem areas.

Mr. Seager commented that the greatest issue for both counties is growth. Summit County's growth rate from 2000 to 2010 was 2 % per year, and Wasatch County's growth rate during that same time was 4.5% per year. Projections for growth to 2050 are 1.8% for Summit County and 2.4% for Wasatch County. Once they reach a population of 50,000, they will become a metropolitan area. About a year ago, the Wasatch Back area planners put together all their land-use plans to create the Wasatch Back Choice vision for 2040, using the Governor's Office of Management and Budget figures for those years, and created traffic analysis zones within that area. They can feed that information into a traffic demand model with designations of green, or no congestion; yellow, approaching capacity; and red, beyond capacity, or highly congested. They have calibrated the model based on current conditions using actual traffic counts. In the past they have solved for congestion, but they no longer do that, because some congestion is a good thing and will force traffic onto other routes or to use other options. Mr. Seager explained that traffic demand modeling is getting better, and the Mountain Accord model is specific to Mountain Accord activity, including ski areas, trailheads, reservoirs, seasonal trends, skier trips, etc., that a regular traffic demand model does not address.

Mr. Seager explained that some of the transit studies recently completed by Summit County and Park City have caused concerns for Wasatch County. One issue is the perceived allocation of affordable housing issues from Summit County to Wasatch County. He believed that may have been corrected with some changes in the Park City Municipal Code. Wasatch County Planning Director Doug Smith explained that the Park City Code allowed them to count affordable housing in Wasatch County if the development was on a route for free transit, and he believed they did away with that ordinance eight or ten months ago. Mr. Seager explained that ridership projections in the transit studies were far too aggressive; some of them estimating 26,000 riders a day from Wasatch County to Park City in 2040 and assumed that 95% of new trips would be allocated to transit. The Mountain Accord model shows 40 trips a day from Heber to Park City. Summit County Community Development Director Patrick Putt has indicated that the County and Park City want to do this work in-house rather than trust projections from outside consulting firms. He noted that Summit County Manager Tom Fisher reached out to Wasatch County and asked them to participate in selecting the Summit County and Park City transportation planners.

Mr. Seager reviewed traffic statistics, starting near Deer Creek on Wallsburg Road. In 2013, there were 10,000 trips a day, and the capacity of that road is 23,000 trips per day. Heber Main Street had a traffic count of about 24,000 trips per day, with a capacity of 28,000. Wasatch County Manager Mike Davis commented that is significantly busier today, and they are getting a lot of failures at the intersections. Members of the Wasatch County Council stated that they believe it is currently closer to 28,000 trips a day. Mr. Seager indicated that SR 32 from Heber Valley toward Francis has only about 2,000 trips per day, and the capacity is 12,000 trips. On US 40 near the County line with Summit County, the count is 20,000 trips per day, and the capacity is 56,000 trips. On Highway 248 going east toward Hideout, there are 10,000 trips a day, and the capacity is 24,000 trips. On Highway 248 going into Park City, traffic counts are 16,000 trips a day, and the capacity is 12,000 trips per day. Near Silver Summit on US 40, traffic counts are 26,000 trips a day, with a 56,000-trip capacity. SR 224 to the Canyons ski resort has 29,000 trips per day, with a capacity of 35,000 trips per day. It was noted that peak load with skier and work traffic causes that road to fail at times. Mr. Seager explained that they may be able to manage the traffic on that road and still accommodate the demand. He also referred to the study that Caroline Ferris with Summit County and Alfred Knotts with Park City will manage for I-80 from the airport to Summit County and noted that there may be an opportunity to expand that to US 40 into the Mayflower area. He commented that Mayflower may become the future entrance to Deer Valley.

Council Member McMullin asked by what percent the skiable terrain will increase in Deer Valley at buildout. It was noted that Deer Valley will limit its capacity, so although they are doubling the acreage, they are not doubling the capacity. Mr. Seager explained that 4,500 units are proposed in Mayflower at the entrance to Deer Valley, and MIDA may be a portion of that, but if it is annexed into MIDA, Wasatch County will still be the land use authority, not MIDA. Mr. Fisher asked if the people in the 4,500 units would be captured there. Mr. Smith replied that he believe it will contain 200,000 square feet of commercial development.

Chair Carson commented that the transition from I-80 to US 40 also needs to be addressed, because that often backs up. Mr. Seager agreed and explained that is not addressed in the average annual daily traffic figures, but the Mountain Accord model begins to deal with some of those seasonal variations.

Council Member McMullin asked Mr. Smith to describe the Mayflower development on the east side of US 40. Chair Carson asked if any senior living is proposed in this development. Mr. Smith explained that these plans are very preliminary, and they do not know those details yet.

Mr. Fisher asked what kinds of things the County might not be thinking of that should be considered in the I-80/Parley's study. Mr. Seager stated that he hoped UDOT and UTA would be partners with the County in that process, and he recommended looking at things first from a regional perspective and then zoom into specific problems. He commented that special events in Summit and Wasatch Counties are very unique and need to be addressed. He discussed the concept from Australia of managed motorways with ramp meters holding traffic off the freeway before allowing it on. The ramp meters would be linked with sensors that will not allow more traffic onto the freeway if it is congested. Cars can even be pulled off the freeway and stored until there is capacity to allow them onto the freeway. He suggested looking at management

techniques in addition to capacity. He believed they should consider everything, including transit, bicycles, capacity, operations, and anything else they can do.

Chair Carson commented that they have been talking about how they might offer businesses an incentive to keep from outloading all their employees at the same time. Mr. Seager explained that UDOT already has a Travel Wise program that will send people into businesses and train them on staggering work hours, use of transit and carpooling, and opportunities for employees to work at home. That is already done and paid for, and Travel Wise could be invited to train the resorts and businesses. They can also do the same thing for communities.

Mr. Davis asked if it might be possible to integrate the need for businesses to use these tools through the development application process. He asked if they could get developers to agree to instigate these types of programs as part of the development process. Mr. Fisher explained that the County is setting up a transportation management association that includes representatives from the big businesses, and it would be great if they were to come up with strategies to exact that from themselves.

Council Member McMullin asked if any studies have been done in Wasatch County to determine who is behind the wheel at certain times of the day. She commented that Summit County has learned from its studies that much of the traffic is internal to the County and created by the residents.

Council Member Armstrong asked if a lot of traffic goes from Wasatch County to Utah County. Mr. Davis replied that there is very little based on their study. Mr. Seager confirmed that 50% of the commuter traffic from Wasatch County goes to Salt Lake. Council Member Armstrong stated that it will be interesting to see what impacts the construction in Wasatch County will have on Eastern Summit County. He asked about the possibility of a pick-up spot for transit in Wasatch County to take commuters to Salt Lake. Mr. Davis stated that there are a number of components to that. He explained that two big concerns are that property values in Wasatch County are significantly lower than in Park City, even lower than the cost of affordable housing in Park City, and because of that, it creates movement to Wasatch County for affordable housing, but they do not get the benefit of commercial development to support that. They are trying to get Park City to come up with more aggressive housing plans tailored to its own employees and decrease the amount of spillover into Wasatch County. The second hurdle would be the transit tax that would be required if UTA were to serve Wasatch County. He agreed that it would be a good idea to incorporate a parking location and transit pick-up, and that is why it is a good idea for them to get together and discuss possible solutions. Mr. Seager stated that a park and ride lot at Mayflower sounds like a good idea, and if it is acceptable, it might be a good idea to invite a representative from Wasatch County to participate in the transportation study team to see how they might develop transit connectivity from Mayflower to I-80 and on to Salt Lake.

The attendees discussed the need for affordable housing and how it affects traffic and contributes to the vitality of the communities. They also discussed new technologies for charging vehicles and buses as they travel on the roads. They discussed meeting quarterly, with Wasatch County hosting the next meeting.

The County Council meeting adjourned at 8:15 p.m.

---

*Council Chair*, Kim Carson

---

*County Clerk*, Kent Jones

## **Interview Schedule**

**North Summit Recreation Special Service District  
Council Conference Room #2, Coalville Courthouse**

**November 18, 2015**

(5 vacancies; 5 applicants)

5:10 PM	Jacki Vernon
5:20 PM	Virginia Richins
5:30 PM	Brandon Rees
5:40 PM	Becky Grant
5:50 PM	Adrienne Anson

Three vacancies are as a result of Virginia, Jacki, and Brandon's terms expiring 9/30/15; they wish to continue serving. We can have five to seven persons on this board. One member will be appointed to fill the unexpired term of Marci Hansen.