

UTAH TRANSPORTATION COMMISSION

April 17, 2015
Salt Lake City, Utah

The regular meeting of the Utah Transportation Commission was called to order at 8:30 a.m. by Commissioner Meghan Z. Holbrook, at the UDOT Rampton Complex – 1st Floor Njord Conference Room, 4501 South 2700 West, Salt Lake City, Utah. Commissioners Holt and Millington were excused from the meeting. The following Commissioners, staff members and others were in attendance:

Meghan Z. Holbrook, Commissioner	Ivan Marrero, FHWA
Wayne K. Barlow, Commissioner	Ben Wuthrich, WFRC
Dannie R. McConkie, Commissioner	Wayne Bennion, WFRC
Naghi Zeenati, Commissioner	Richie Wilcox, GOMB
Gayle F. McKeachnie, Commissioner	Matt Lund, GOMB
LeAnn G. Abegglen, Commission Assistant	Wade Bitner, Tooele County Commission
Carlos Braceras, Executive Director	Shawn Milne, Tooele County Commission
Shane Marshall, Deputy Director	Mayor Dirk Timothy, Bluffdale City
Linda Hull, Director of Policy and Legis. Services	Mike Fazio, Bluffdale City
Cory Pope, Program Development Director	Greg Curtis, Consultant
Bill Lawrence, Program Development	Judy Hansen, West Jordan City Council
Bob Pelly, Program Development	Wendell Rigby, West Jordan City
Jason Davis, Engineer for Operations	Mayor Randy Farnworth, Vineyard Town
Joe Walker, Director of Communications	Lee Davidson, SL Tribune
Randy Park, Project Development Director	Bob Clegg, AECOM
Richard Manser, Project Development	Russ Youd, Horrocks
Becky Nix, Project Development	Todd Jensen, HNTB
Lyle McMillan, Director of Right of Way	Michael Laslo, CH2M Hill
Dian McGuire, Right of Way	Michael King, Wilson & Company
Kris Peterson, Region One Director	Dave Nazare, HDR
Rex Harris, Region One	Vince Izzo, HDR
Nathan Lee, Region Two Director	Ken Szeliga, Jacobs
Bryan Adams, Region Two Deputy Director	Tyler Yorgason, Jacobs
Dave Schwartz, Region Two	Mitzi McIntyre, UT ACPA
Joe Kammerer, Region Two	Joe Woolley, WW Clyde
Liza Zundel, Region Two	Shannon Bond, Parsons Brinckerhoff
Teri Newell, Region Three Director	Jeff Sims, Lochner
Brent Schvaneveldt, Region Three	

APPROVAL OF MINUTES

Commissioner Barlow moved to approve the minutes of the March 19, 2015, UDOT/Commission Tour and Presentation and Staff Update Meeting, and the March 20, 2015, Transportation Commission meeting. Commissioner Zeenati seconded the motion, and the minutes were approved.

PUBLIC COMMENT

Mayor Dirk Timothy from Bluffdale City addressed the Commission regarding the future significance of Porter Rockwell Boulevard in their community and their desire for it to be put on the state system. Mike Fazio, Bluffdale City Engineer and Greg Curtis, a consultant, both added comments regarding Porter Rockwell Boulevard and discussed the bridges that would need to be built over the

Jordan River, the UPRR/UTA FrontRunner Line, and canals, and the potential costs associated with that. Nathan Lee, Region Two Director, noted that they have met with Bluffdale City several times, but there are cost concerns. There's not a simple answer. After additional discussion, Commissioner Holbrook directed Bluffdale City and Region Two to work together and come back to the Commission in a month or two with a formal request.

Wade Bitner, Tooele County Commissioner, spoke to the Commission regarding their concern with the Mid Valley Highway, due to the tremendous amount of traffic at Lakepoint. He petitioned the Commission to have the highway moved up on the list. Bryan Adams, Region Two Deputy Director, noted that they are looking at build options that would reduce the costs of the first phase of the project. Nathan Lee added that, like Porter Rockwell Boulevard, the cost is high and the Mid Valley Highway is a long way out on the Long Range Plan for funding. Following the discussion, Commissioner Holbrook directed Region Two and Tooele County to work on a plan for funding and present it to the Commission in the next few months.

UDOT SCOREBOARD

Randy Park, Project Development Director, gave a report on the Construction program. Jason Davis, Engineer for Operations, gave a report on the Safety program.

JURISDICTIONAL TRANSFER REQUEST

West Jordan City

Nathan Lee explained the jurisdictional transfer request being made by West Jordan City. He showed a map and talked about 9000 South, the work the city has done to make it a regionally significant corridor, and the challenges associated with the New Bingham Highway. Wendell Rigby from West Jordan City further explained what their request entails. He said UDOT would take ownership of 9000 South from Redwood Road to 5600 West. A portion of SR-48 (New Bingham Highway) from 5600 West to Bangerter Highway would be transferred to West Jordan City, and the portion of SR-48 (7800 South) from Bangerter Highway to Redwood Road would remain on the state system, with an agreement that West Jordan City would provide maintenance on that section of roadway. Executive Director Carlos Braceras commended West Jordan City and Region Two for coming to an agreement, and said this would be brought back in May for potential action.

PLANNING AND PROGRAMMING

2015 STIP Amendment #7

Funding Adjustments at Award or Post Construction

Bill Lawrence, Program Finance Director, reviewed the list of projects that have either reached award or post construction and are beginning the closeout process. He requested approval to transfer the available funding for reprogramming.

Commissioner Zeenati moved to approve the transfer of funding for the adjustments at award and post construction, as reviewed. Commissioner Barlow seconded the motion and it was unanimously approved.

Region 1 Pavement Rehabilitation Program – Program and Funding Adjustments

Bill Lawrence said Region One is requesting approval to move two Pavement Rehabilitation projects from future years to the current year and add funding to each so they can be advertised by the end of the fiscal year. Both projects will be moved out the Preservation Program to stand-alone Major Rehabilitation projects. The first project is SR-106; 800 West to Main Street and would have \$4 million added to the project. The second project is SR-232; I-15 to SR-193, with \$1.6 million added to the project.

Commissioner Barlow moved to approve the two Pavement Rehabilitation projects from future years (FY 2016 & 2017) to the current year (FY 2015) and add funding to each so each can be advertised this federal fiscal year. The motion was seconded by Commissioner McConkie and unanimously approved.

Region 1 Pavement Preservation Program – Funding Transfer

Bill Lawrence said Region One requests approval to transfer \$1.169 million to the FY 2015 Pavement Preservation program to allow the region to advertise the following projects before October 1st: US-91; SR-13 to SR-90, I-84; US-89 to SR-167, SR-107; SR-110 to SR-126, and SR-13; 700 South to 620 North.

Commissioner Barlow moved for approval to transfer \$1.169 million from Region One's De-ob Master PIN 8418 to the FY 2015 Pavement Preservation Program. Commissioner Zeenati seconded the motion and it was unanimously approved.

SR-39; Ogden Canyon Narrows Barrier Project – Funding Addition

Bill Lawrence said Region One requests approval to add \$1 million of State Pavement funds to the SR-39; MP 9.4 – 9.8, Ogden Canyon Narrows Barrier project. This would also change the scope of the project from a moment slab barrier system to correcting the geometry of the curve to bring the curve to standard. It will also require a retaining wall system to be built.

Commissioner McKeachnie moved to approve the addition of \$1 million to the SR-39; MP 9.4 – 9.8, Ogden Canyon Narrows Barrier project. Commissioner McConkie seconded the motion and it was unanimously approved.

SR-39; Ogden Canyon Transportation Use Study – Funding Addition

Bill Lawrence said Region One is requesting approval to add \$800,000 of State Pavement funds to the SR-39; Ogden Canyon Transportation Use Study to fund Phase II of the project. Kris Peterson, Region One Director, noted that Phase I has been completed and they will provide an update on the study at next month's Commission meeting.

Commissioner Barlow moved to approve adding \$800,000 of State Pavement funds to the SR-39; Ogden Canyon Transportation Use Study. Commissioner Zeenati seconded the motion and it was unanimously approved.

I-215; 300 East to Redwood Road Project – Funding and Scope Change

Bill Lawrence said Region Two is requesting to adjust the scope and funding for the I-215; 300 East to Redwood Road project. In order to finish the project this year, the region would like to separate westbound mainline paving from the eastbound paving project due to several factors. The westbound paving would be added to the I-215; 4700 South to SR-201 project, or would be bid later as a separate project. Also, the scope revisions reduce the project budget from \$14 million to approximately \$10.5 million.

Commissioner Barlow moved to approve the scope and funding adjustments for the I-215; 300 East to Redwood Road project. Commissioner Zeenati seconded the motion and it was unanimously approved.

US-40; Culverts in Heber Project – New Project

Bill Lawrence said Region Three is requesting approval to add a new project to replace or repair 16 culverts crossing US-40 in Heber City using \$1.5 million of Region 3 De-obligation funds. The culverts have been inspected and videoed and show they need to be fixed or replaced

Commissioner McConkie moved to approve adding a new project to replace or repair 16 culverts crossing US-40 in Heber. Commissioner Zeenati seconded the motion and it was unanimously approved.

US-189; State Park to Rock Cut Passing Lanes Project – Scope Change and Funding Adjustment

Bill Lawrence said Region Three requests approval to change the project limits and modify the scope of the US-189; State Park to Rock Cut Passing Lanes project to incorporate a preservation project. Extending the limits to include the pavement preservation work will allow one contractor to do all the work, as the projects are next to each other and scheduled at the same time. This would also move the money from the US-189; Deer Creek State Park Entrance to SR-113 project to the US-189; State Park to Rock Cut Passing Lanes project.

Commissioner McConkie moved to approve changing the project limits and modifying the scope of the US-189; State Park to Rock Cut Passing Lanes project. The motion was seconded by Commissioner Barlow and unanimously approved.

Lakeshore Trail, Orem – Cancel Project and Transfer Funds

Bill Lawrence said MAG and Orem City requests approval to cancel the Lakeshore Trail, Orem project and transfer the \$433,000 of STP_URB_P/O funds to the 1600 North 400 West Intersection project. MAG's board approved this action at their March 5th meeting.

Commissioner McConkie moved approval to cancel the Lakeshore Trail, Orem project and transfer the \$433,000 of funds to the 1600 North 400 West Intersection project. Commissioner McKeachnie seconded the motion and it was unanimously approved.

East Capitol Boulevard Project – Funding Consideration

Bill Lawrence stated that during the 2015 State Legislative Session, SB 3 was passed, which included the following language: “The Legislature intends that the Transportation Commission consider funding \$500,000 from the Transportation Investment Fund of 2005 Capacity Program for the East Capitol Boulevard project.” The anticipated project value is \$1 million. Commitments from Salt Lake County for \$500,000 and Salt Lake City for \$350,000 have been agreed to, leaving the Commission to consider funding the remaining balance of \$150,000. Commission action is needed to fund the \$150,000 of TIF funds for this project. Director Braceras provided additional information on the history of the road and the agreement that has been in place with Salt Lake City since 1981. Lisa Zundel, Project Manager, explained the project in further detail and answered questions from the Commission.

Commissioner Zeenati moved to approve adding \$150,000 of Transportation Investment Funds to the East Capitol Boulevard project. Commissioner Barlow seconded the motion and it was unanimously approved.

2016-2019 Transit Program – Approval to Send to Public Comment

Bill Lawrence said UDOT’s Public Transit Team works with local governments and private non-profit providers in assisting them in obtaining Federal Transit Administration grants. FTA grants improve local and regional transportation for seniors and persons with disabilities, intercity bus, and mobility management coordination. Mr. Lawrence referred to the spreadsheet and reviewed the information and funding for each section of funding. Commissioner McKeachnie disclosed that some of these funds would go to clients he represents as an attorney. Mr. Lawrence requested that the 2016-2019 Transit Program be approved to be sent out for public comment, prior to being included in the 2016-2021 STIP.

Commissioner Barlow moved for approval to send the 2016-2019 Transit Program out for public comment. Commissioner Zeenati seconded the motion and it was unanimously approved.

2019 Transportation Investment Fund – Approval to Send to Public Comment

Bill Lawrence noted that the original TIF – Capacity Program recommendations list spreadsheet has been replaced with an updated/corrected copy. He said the list was discussed in detail in yesterday’s workshop and then briefly reviewed the list and project values again. They are seeking approval to send it out for public comment, prior to being included in the 2016-2021 STIP.

Commissioner Barlow moved to approve sending the Statewide Transportation Investment Fund project recommendations out to public comment. The motion was seconded by Commissioner McConkie and unanimously approved.

2016 State Program Funding Levels – Approval to Send to Public Comment

Bill Lawrence reviewed the list being recommended for the distribution of state funds and requested approval to send the 2016 State Programs list out for public comment.

Commissioner Zeenati moved for approval to send the FY 2016 State Programs out for public comment. Commissioner Barlow seconded the motion and it was unanimously approved.

Pavement Rehabilitation Program List – Approval to Send to Public Comment

Bill Lawrence said at yesterday's workshop, the Rehabilitation Program was recommended to be funded at the following levels using federal and state funding: 2016 - \$123.71 million; 2017 - \$100.71 million; and 2018 - \$111.71 million. He referred to the list of projects and noted the two highlighted projects that would be taken off the list due to earlier actions. Commissioner Holbrook asked how the public can access the information being sent out for public comment. Director Braceras suggested that a link be created on the Commission's web page for public access to that information.

Commissioner Barlow moved for approval to send the Rehabilitation Program project recommendations out to public comment, and to provide web access to the public of all the information being sent out for public comment. Commissioner McKeachnie seconded the motion and it was unanimously approved.

ADMINISTRATIVE RULE REVIEW

R930-8 Utility Relocations Required by Highway Projects

Richard Manser, Statewide Utilities and Railroad Engineer, reviewed R-930-8 Utility Relocations Required by Highway Projects. UDOT has responsibility granted by the Legislature to order utility companies to relocate to accommodate highway projects. The process UDOT uses to exercise this authority has not been defined. The purpose of the rule is to define how UDOT uses its authority to manage utility relocations required by highway projects for the purpose of reducing project delays and project costs directly attributable to those delays. Mr. Manser stated that the rule has been shared with the industry and they have received some preliminary comments and feedback. They will start the public process to solicit comments and ideas from the utility industry. Depending on the comments received, they may need to adjust the rule to accommodate those comments. Commissioner McKeachnie expressed his concern about who this is going to. He said there is an association of special districts in the state, beyond just the telephone, power and gas industries, that may want to weigh in on this. Mr. Manser responded that they could include them on the distribution list. There was additional comments and discussion on the rule.

REQUEST FOR USE OF CORRIDOR PRESERVATION FUNDS

GLB Properties, LLC – Deobligation of Funds

Lyle McMillan, Right of Way Director, reviewed a handout that was distributed containing the corridor preservation fund's budget and obligations. He asked to move the GLB Properties item up on the agenda to be presented first. In 2012, the Commission obligated funds to purchase the property owned by GLB Properties at 1220 South Legacy View Street in Salt Lake City. The property owner has declined UDOT's offer of \$555,000, which was based on appraised value. UDOT would like to de-obligate the \$555,000 previously approved for this purchase. Mr. McMillan explained the reasons for the action and said it makes sense to do this.

Commissioner Barlow moved to approve the de-obligation of \$555,000 of obligated funds for GLB Properties, LLC. The motion was seconded by Commissioner McConkie and unanimously approved.

Steve Kemp/Jim Abby – SR-9 Corridor

Lyle McMillan said this property, owned by Steve Kemp & Jim Abby, is located at approximately 4000 West and SR-9 in Hurricane. It is 3.31 acres that is zoned highway commercial and has one deeded access point onto SR-9. UDOT owns the surrounding land in partnership with Hurricane City. The land has appraised for \$505,000 and is part of the SR-9 corridor preservation. The CP Advisory Committee has reviewed this and recommends approval to obligate funds.

Commissioner Barlow moved to approve the purchase of the Steve Kemp/Jim Abby property. The motion was seconded by Commissioner Zeenati and unanimously approved.

Hamblin Homes – West Davis Corridor

Lyle McMillan said this property is located in West Haven and is vacant land owned by Doug Hamlin of Hamblin Homes. It's zoned for single family homes, future residential. The West Davis Corridor needs 6.7 acres of the 52 acre property, of which the appraised value is \$490,000. Weber County has approved a partial payment for this land and will give UDOT \$250,000 towards the purchase. UDOT's portion of the acquisition would be \$240,000. The Advisory Council recommends purchase of the property.

Commissioner Zeenati moved to approve the purchase of the Hamblin Homes property. The motion was seconded by Commissioner Barlow and unanimously approved.

Theron Willardsen – West Davis Corridor

Lyle McMillan said the Willardsen's own this property in West Haven. The property is 1.3 acres and is zoned for a 14-unit townhome development with neighborhood commercial. The appraised value is \$200,000. The Advisory Council recommends purchase of the property.

Commissioner Barlow moved to approve the purchase of the Theron Willardsen property. The motion was seconded by Commissioner Zeenati and unanimously approved.

Polestar Capital #2 – West Davis Corridor

Lyle McMillan said this property is vacant land located at 5100 South and 5100 West in Hooper and owned by Polestar Capital. He referred to the map and explained how this property is tied to the other Polestar Capital property to be discussed. The property is 6.5 acres and is zoned medium density residential with 11 lots platted. The appraised value is \$330,000. The Advisory Council recommends purchase of the property.

Commissioner Barlow moved to approve the purchase of the Polestar Capital #2 property. The motion was seconded by Commissioner McConkie and unanimously approved.

Polestar Capital #1 – West Davis Corridor

Lyle McMillan said this property, also owned by Polestar Capital, is located at 4900 South and 5100 West in Hooper. It is further north of the previous property, is 2.5 acres with four improved, single family residential lots, and has an appraised value of \$255,500. The Advisory Council recommends purchase of the property.

Commissioner McConkie moved to approve the purchase of the Polestar Capital #1 property. The motion was seconded by Commissioner Barlow and unanimously approved.

INFORMATIONAL ITEMS

FHWA Report

Ivan Marrero from FHWA reported that the next round of the TIGER program kicked off on April 3rd and noted that Utah previously received \$820,000 for the Pioneer Corridor Planning Study. He also talked about NEPA delegation and the workshop that will be held in May to provide better understanding of what they will need to do to implement it in Utah. Commissioner Holbrook asked Director Braceras to explain the bill that was passed in the legislative session regarding NEPA delegation.

Commission Committee Reports

Commissioner Zeenati said he attended meetings with the mayor and city council regarding the Mall Drive underpass. He also attended DTEC and CIB meetings. Commissioner Barlow commented that he attended the Corridor Preservation Advisory Committee meeting, and five properties that were reviewed were considered today, as well as the one de-obligation request. Commissioner McConkie said that TransCom meets next week; he missed the last Regional Growth Committee meeting, and attended UTA committee meetings.

Upcoming Transportation Commission Meetings

The next regular Utah Transportation Commission meeting is scheduled for Thursday, May 21, 2015, in Brigham City, Utah. The following meeting dates have been scheduled:

June 25-26, 2015 – Park City
July 2015 – No meetings scheduled
August 13-14, 2015 – Richfield
September 10-11, 2015 – Layton
October 15-16, 2015 – Provo
November 12-13, 2015 – Hurricane
December 11, 2015 – Salt Lake City

The meeting adjourned at 11:06 a.m.



LeAnn Abegglen, Commission Secretary