

Please note: These minutes have been prepared with a timestamp linking the agenda items to the video discussion.



PROVO MUNICIPAL COUNCIL

Joint Meeting with the Provo City School Board of Education Minutes

12:00 PM | October 1, 2026
Provo Peaks Conference Room (110)
445 W. Center Street, Provo, UT 84601

Roll Call

Council Chair Katrice MacKay, conducting
Council Vice-Chair Craig Christensen (excused)
Councilor Gary Garrett (excused)
Councilor Jeff Whitlock (excused)
Councilor Becky Bogdin
Councilor Travis Hoban (excused)
Councilor Rachel Whipple
Mayor Marsha Judkins

Business

1. A Discussion Regarding Transportation Safety, E-Bike Laws, District Policies, And Current Safety Concerns [00:00:52](#)

Traffic Manager Vern Keeslar presented crash data covering a five-year period within one block in each direction of the existing Timpanogos Elementary and Dixon sites. *See Table 1*

Keeslar explained that "pedicycles" included any wheeled device. He stated that crash data was protected, preventing him from determining the ages of those involved or whether they were students. In response to a question, he confirmed that pedestrian crashes at Timpanogos occurred at or near crosswalk intersections. He also noted that Dixon experienced more angle crashes at intersections.

Crash Severity or Type	Timpanogos	Dixon
No injury or property damage only	50	42
Possible injury	17	18
Suspected minor injury	14	10
Suspected serious injury	5	2
Total crashes	86	72
Fatalities	0	0
Pedestrian-involved crashes	3	2
Bicycle/pedicycle-involved crashes	3	1

Table 1. Crash Data by School Site

Note: Dixon's total decreases to 71 when 2025 is excluded, as students left the site in 2024. Pedestrian and bicycle/pedicycle crashes are included in the total counts and are not additional crashes.

Keeslar stated that he had not compared the sites to other schools but suspected that schools along lower-volume roads would experience fewer crashes. He provided the average daily traffic volumes. *See Table 2*

Keeslar noted that traffic volumes on 500 North had decreased from the higher levels experienced during the 800 North bridge detour.

Roadway	Vehicles per Day (Approx.)
500 West	37,000
500 North	3,200
Smaller streets	1,000

Keeslar described Provo's three crosswalk types and said school crosswalk rules are frequently violated. He referenced the

Table 2. Average Daily Traffic Volumes

Mayor's recent "Mondays with Marsha" education effort. He stated that Provo ranked first in Utah County for red-light running, based on crash data in the Safe Streets for All safety plan developed with Mountainland Association of Governments. He said he would apply for a grant to install red-light enforcement cameras if the state legislature allowed it. Keeslar noted that recent state changes include a helmet requirement for riders of these devices, with the age threshold discussed as 21. Chair MacKay asked about e-bike laws. Keeslar had no slide on the topic and said the police department was updating its handout to reflect new state law.

School Board Member Meg Van Wagenen reported that the district recently updated its e-bike policy to align with state law, including Class 1, 2, and 3 e-bikes and high-powered motor vehicles. The second reading is expected soon, and the draft policy is available online for public comment. The member noted that, beginning in May 2027, children ages 8 to 15 may ride Class 1 or Class 2 e-bikes without adult supervision if they complete a state course and obtain a certificate. Until then, riders in that age range must be supervised. School resource officers have communicated the updated laws to families. Asked whether the district needed anything from the City, the board member said continued messaging was sufficient. Keeslar said he emailed all elementary and middle schools in August offering to attend school community councils on safe routes, had visited three schools, and had another scheduled at Edgemont.

2. An Update On School Construction, Boundary Changes, And Use Of The Timpanogos Elementary Site [00:17:06](#)

School Board President Jennifer Partridge reported that the board tabled consideration of boundary changes related to declining enrollment until it decides on potential adjustments to the dual language immersion (DLI) program, because program changes could affect boundaries and enrollment. She stated that construction on Timpview High School is underway and on schedule. The current phase is the performing arts and CTE wing. After that, the existing arts and administration wing will be demolished and replaced with new administration, counseling, visual arts, and special education areas. Overall completion is expected at the end of 2029. Devyn Dayley of the school district stated that the performing arts rooms would be available at the end of 2027 and the auditorium in August 2028. Partridge added that the new cafeteria opened with the school year.

Partridge reported that in October 2025 the board voted to build a new elementary school on the Dixon site, to be named Dixon Elementary School. Timpanogos students will move there, and the Timpanogos building will be repurposed for district programs without permanent homes. Dayley reported that demolition is complete except for ground concrete, geotechnical testing is under way, and the district is working with City staff on a design for a replacement storm drain to resolve standing water on the site. The architect presented plans the prior Friday, and they are posted on the district website. The two-story building will house upper grades on the second floor and special education on the first floor. Partridge said the district published an FAQ and a statement from the superintendent on its website for constituents. Dayley described seismic and structural measures used in current district construction, including helical piers, shotcrete, and review by civil and geotechnical engineers. She also explained that plans now go through the state Division of Facilities Construction and Management, which handles permitting.

Chair MacKay stated that constituents were concerned about building a new school in light of declining enrollment and earlier discussions of school closures. Partridge responded that the district revisited the question in April and May. A district representative explained that Timpanogos enrollment has held steady for about ten years, that it is a walking school, and that its two-way DLI program serves multilingual learners. The representative expressed hope that no schools would need to close. Partridge said a school in the center of the district would better meet students' needs and allow the Timpanogos building, on a major road, to be repurposed. She stated the district does not plan to raise taxes for the project. In response to Chair MacKay's question about debt, Dayley said the district does not plan to add debt. She explained that its municipal building authority bonds are not callable until 2032, that favorable interest revenue produced cash for the project, and that collections above the assumed 93 percent rate may be used for technology or debt reduction. A discussion followed about fencing at Timpanogos, with a district representative offering to arrange a site visit.

3. A Discussion Regarding Public Notice For Tax Increases And New School Construction [00:38:55](#)

Council Executive Director Ezra Nair noted that new state laws on tax increase notice are strict and that a number of entities have been denied by the state. Dayley said an 11-page checklist applies and that the district successfully completed the process this year. Partridge noted that a bill related to truth in taxation had been filed. Dayley stated that the legal deadline is June 1, but statements are required in March and meeting requirements begin in May. Chair MacKay stated that the Council has no plans for a tax increase and always hopes to avoid one. A councilor noted that the Council had previously adopted small increases over several years and that current economic conditions, including foreclosures and high gas prices, call for caution. Nair noted that the county asks cities about their plans because the same taxpayers are affected. Dayley and others confirmed that the district and City have historically coordinated. Dayley also explained that fund balances cannot legally fund ongoing expenditures and described the district's replacement schedules for roofs, HVAC systems, and buses.

The item arose from a Council question about residents without children who said they did not receive notice of the new school. Dayley and school board members stated that postcards were mailed to all homes for the neighborhood meetings, the meetings were noticed, and the summer

newsletter listed construction projects with QR codes for updates. Emails to parents go through PowerSchool, and the legal notice is part of the budget process, which includes funding for the Dixon Elementary and Timpview projects. Partridge acknowledged it is harder to reach households without students and suggested using City channels. Chair MacKay said City email lists cannot be used for this purpose, and mail is the only way to reach every address. The district agreed to send its public notices to neighborhood chairs through the City's neighborhood program.

4. An Update Regarding Back-To-School District Priorities And Major Board Initiatives [00:55:20](#)

Partridge introduced the district's back-to-school priorities, themed "Ignite the Magic." The presentation reported that third-grade math proficiency rose from 50 percent in 2024 to 76 percent in 2026. On literacy under Senate Bill 241, the district reported 76 percent of third graders on grade level against the state's 80 percent goal, up from the 60s two years ago. Students below grade level must have individualized reading plans, parents must be given resources, and progress must be monitored and documented in PowerSchool. State law allows retention of third graders not reading at grade level. The district is hosting a Parent University on October 15 at Shoreline Middle School and is extending reading efforts district-wide. Presenters said the district intends to quantify the time and cost of compliance and will ask the legislature for more funding. They also reported efforts to improve classroom engagement, including a forthcoming board policy on technology use consistent with the state model policy. Report card data will be released October 14 and presented at the October 27 board meeting.

Partridge reported that the board is reviewing the DLI program, in which about 25 percent of elementary students are enrolled across five programs. The board is weighing costs, staffing, and class balance concerns, and formed a parent committee that began meeting in August. A survey is planned, with a decision hoped for in December or January. In response to Chair MacKay, Partridge stated there has been no discussion of eliminating DLI. Possible changes include the number of languages offered or a magnet model versus a neighborhood model.

5. A Discussion Of Major Issues Currently Before The Council [01:11:47](#)

Division Director of Economic Development Cody Hill presented by Zoom on development projects affecting property tax revenue. He explained that Utah's truth in taxation process reduces rates to offset appreciation, so new revenue comes mainly from rate increases or new investment.

Epic Sports Park site. Director Hill described about five acres zoned SC2 Commercial south of the park, proposed for a 137-room hotel, about 15,500 square feet of retail and restaurant space, and a convenience store, with a construction cost of about \$35 million. He stated the property is currently City-owned and generates no tax revenue. Estimated annual property tax is \$58,000 for the City and \$244,000 for the school district. Director Hill said that if incentives are offered over a 10-year window, the school district figure would be \$367,000, followed by \$244,000 annually. The developer is expected to request 100 percent of the City's increment. He stated that the interlocal agreement with the school district was entered into the prior Friday.

Provo Town Center. Director Hill stated that the owner, Brixton, plans a mixed-use redevelopment in five phases with 1,384 residential units, reducing retail space from 958,000 to 636,000 square feet. The project is contemplated within a Housing and Transit Reinvestment Zone (HTRZ), in which taxing entity participation is obligatory. Incremental property value is estimated at \$50.1 million, producing about \$84,000 for the City and \$351,000 for the school district. Director Hill said he lacks full financials and does not know what public support will be requested. Phase 1 is projected for completion by 2031, followed by phases in 2034, 2036, 2038, and 2041, each with just under 300 units. Council Office Executive Director Nair stated that Council approval could come no sooner than three weeks out and that the school district will select two representatives to the HTRZ committee.

Vesper. Director Hill described a proposed 20,000-seat indoor/outdoor amphitheater (8,000 indoor, 12,000 outdoor), a 75-room boutique hotel, and about 21,000 square feet of food and beverage space near the mouth of Provo Canyon. Incremental value is estimated at \$500 million, a conservative figure. That would yield about \$839,000 annually for the City and just under \$3.5 million for the school district. He stated he has had no discussions with the developer about public support, though a participant said the developer indicated it would request some. Chair MacKay noted that even with a reduction, the district would still receive a substantial amount.

Springville Rising. Director Hill stated the project includes 167 townhomes and 90 condominiums (257 units) on the Provo side, with about 10,000 square feet of commercial space in Provo and just under 70,000 on the Springville side. Primary residential property is taxed at 55 percent of value. The City adopted an interlocal agreement with Springville to share net benefits, but Springville has not agreed to certain terms, including the length of the agreement. Springville City Manager Troy Fitzgerald is arranging discussions between council members of both cities. Director Hill clarified that the agreement covers only the City's portion of tax and that the school district would need to coordinate separately. Partridge raised concerns about the project's layout and effect on the district. Chair MacKay responded that zone changes affecting the district occur regularly across the city.

Director Hill also noted major BYU construction projects, including an administration building and the School of Medicine. In response to his question, Dayley stated the district receives no building permit information from the City, only annexation notices. Director Hill agreed to coordinate with Dayley on sharing residential permit information. Partridge stated that revenue from these projects would benefit teacher pay and class sizes, and that the board has not taken a position on any project. Director Hill reported that the City's economic development strategy study is expected to be completed by the end of January or early February, with a presentation in February. Invitations were sent to the superintendent and Partridge to join the workforce development and education roundtable.

Adjournment