GWSSA Full Board and District Meetings

GRAND WATER & SEWER SERVICE AGENCY, SPANISH VALLEY WATER & SEWER IMPROVEMENT DISTRICT, GRAND COUNTY WATER CONSERVANCY DISTRICT, AND THE GRAND COUNTY SPECIAL SERVICE WATER DISTRICT

3025 E. Spanish Trail Road, Moab, Utah

September 17th, 2026 – 7:07 p.m.

The Grand Water and Sewer Service Agency

The meeting was called to order by Vice President Kevin Clyde at 7:07 PM. In attendance were Miles Loftin, Rick Thompson, Ben Wilson, Mike Holyoak, Steve Getz, and Dale Weiss.
Joining Virtually was Rani Derasary.

Not in attendance were Gary Wilson, Brian Backus, Brian Martinez, Preston Paxman, Don Hamilton, and Ken Helfenbein.

Also in attendance were Agency Manager Ben Musselman and ARO Josh Green.

Minutes – Board meeting of 8/20/2026 – MOTION to approve minutes by Dale Weiss. SECONDED by Mike Holyoak. MOTION CARRIES UNANIMOUSLY. In favor were Rani Derasary, Miles Loftin, Rick Thompson, Ben Wilson, Mike Holyoak, Steve Getz, and Dale Weiss.

Citizens to be heard – NONE

Approval of Checks and Expenditures 4/17/2026 to 5/21/2026 – Motion by Ben Wilson to approve the amount of $403,257.24. SECONDED by Mike Holyoak. MOTION CARRIES UNANIMOUSLY. In favor were Rani Derasary, Miles Loftin, Rick Thompson, Ben Wilson, Mike Holyoak, Steve Getz, and Dale Weiss.

Financial Statement – Reporting through the end of August. 67% of the year has elapsed. Operating revenue billed out is slightly above budget at 72% and operating revenue received is slightly below budget at 65%, with an operating margin of 7%. This gap will close after final irrigation payments have been received. Interest revenue is still high. Irrigation pump costs are going to be over budget due to the wells pumping. This will balance out after irrigation pumping charges are accessed.

We have started the end of year preliminary budget amendment and will be amending a few line items.

Project Updates – Holyoak Lane Water Line Replacement Project has completed all in-ground installations. Next Wednesday there will be a walkthrough for a punch list of cleanup items. Contract has gone over the time allowance, with much of the delay due to infrastructure differing from what was expected. We are currently negotiating the final billables, change orders, and extras.

CIB Grant Funding Presentation: Funding Options: GWSSA applied in hopes of a 100% grant for $50k to begin a feasibility study for a sewer treatment plant to serve properties west of the Colorado River, including Arches National parks, the UMTRA properties, as well as water service via the Green River Pipeline. We received the grant, but it is a 50/50 matching grant up to $50K. We are now seeking matching funds. Grand County Economic Development has been identified as a potential source. GCWCD has taxing authority and

could begin the process of seeking a tax levy to fund the match "in whole" or "in part", depending on what assistance Grand County may provide or direct us towards.

Ben Musselman will make a presentation at the request of Commissioner Brian Martinez to the County. His recommendation was that we come with some money for this, and not completely empty handed. Ben was directed by Gary Wilson not to do this, but to seek full funding from Grand County.

Dale Weiss is in favor of seeing if the County will fund it entirely. Ben Wilson then stated that the ratepayers of GWSSA should not be paying for the economic development for Grand County, as we are planning for their development. Kevin Clyde added that it is not only a Grand County economic development, but it is also a development of GWSSA and other agencies, to plan for the future of water use.

There was a question about the timeline for the pipeline by Steve Getz. Ben Wilson asked if there was a guarantee for those easements off the Green River on Vetere's property, as he had heard it has a high price. Kevin Clyde said there are other options, for example the old water/sewer plant diversion.

Ben Musselman says that the City is also planning, as they also know there is a need for services on other side of the river. He was contacted by the National Park Service asking where we were at. They have put together 3 alternatives/options, and he will share it with us for our planning. Miles Loftin stated they (Moab City) are looking into the feasibility of what it would take to provide services to Arches, and that Moab City hasn't approved any funding for planning. He states the City has no plans for the pipeline.

Kevin Clyde asked Commissioner Bill Winfield, who was seated in the audience, for comment. Bill stated he had some thoughts, but they were his own, and he wasn't speaking for the whole Grand County Commission. He feels the board encompasses the entire county, and they should be planning for it. They should be partners with the County for planning, and if it's not something the board wants, then who could be delegated to be. He sees the Board as the experts that need to be helping at the County level.

Ben Musselman spoke of the intent of the GWSSA Operating Committee, which brings together the three districts. The Spanish Valley Water and Sewer Improvement District (SVW&SID) and the Grand County Special Service Water District (GCSSWD) have a boundary of the Spanish Valley. The Grand County Water Conservancy District (GCWCD) is everything else in Grand County, other than anything that was a municipal or Special Service District.

Dale Weiss stated to Bill Winfield that her, as an elected official of the SVW&SID, has concerns for the people in her district paying for this study. Bill Winfield states that he understands the concern, and stated that the GCWCD, if they don't have a source of income, then we should be forward thinking on how to get a source of money for them.

Kevin asked about the resources held by the GCWCD. Ben Musselman responded that the GCWCD has owned water rights and a percentage of Ken's Lake, and that we would need to go through our entire asset list to identify them.

Kevin spoke of the Audit that took place last month for GCWCD, that the revenues are decreasing and expenses are going up. We need to get enough revenue to pay for that to show that we are not having a loss. Ben has discovered recently that the SVW&SID used to pay for the water that they used, which belonged to the GCWCD, and since he has been in charge, it hasn't been done because it had not been explained to him. He will look into the assets and figure out the balance of where it was at.

Letter of Support: Expanded Weather Monitoring Manti-LaSal – A letter of support was requested by Jonathan Jennings of the Utah Division of Water Resources. It's for expanding meteorological and hydrological monitoring coverage of the La Sal's in support of weather enhancement. MOTION by Ben Wilson to approve the letter of support. SECONDED by Dale Weiss. MOTION CARRIES UNANIMOUSLY. In favor were Rani Derasary, Miles Loftin, Rick Thompson, Ben Wilson, Mike Holyoak, Steve Getz, and Dale Weiss

Lake and Snow Report – Ken's Lake is currently at 418 Acre foot of water. The Conservation pool is 400 Acre Foot. We have received written approval from the BLM to utilize 200 Acre feet of water of the conservation pool, to compete our irrigation season. Multiple customers have reached their limit and have been turned off for the remainder of the season. Between less users, lower temps, and occasional precipitation, we have seen a reduction in demand. The region is currently at 70% of annual precipitation and slightly ahead of this time last year. Ground moisture, specifically the 20-inch moisture level, is higher than last year's.

Items from staff – Ben Musselman noted that tonight at the Moab City Planning meeting, they put forth an Annexation Proposal for all of Spanish Valley. City Council representative Miles Loftin explained what it meant and answered questions. Josh Green will be training in the last week of September to become our Cross Connection Control Program Administrator. He will then complete the implementation and enforcement of the program. This will require annual training and registration to maintain certification.

Ben Musselman has completed the staff performance evaluations and would like a meeting with the salaries and wages committee next week for review and to make recommendations. This will also report on our findings for health insurance providers. We have identified an alternate source to then manage our own benefits separate from Grand County with massive savings.

The Lay-flat quarry idea from last meeting: It's paving season and we know that they've been doing late night jobs. We will speak to them as soon as possible, when schedules line up.

Board was reminded of the Workshop tomorrow morning, here in the GWSSA board room. Workshop starts at 9:00 AM.

Committee Reports – There was a meeting with Brian Martinez to discuss CIB question, and also a meeting to discuss what to ask tomorrow at the Workshop.

Kevin Clyde asked to look at the GCWCD Audit from last month once again. He asked to turn to Page 4, which was about the Agency's Operating Revenues in 2025. There was a 13.56% decrease. Operating Expenses increased .46%, which concerns him. On page 5, there was a note that the Net Position of the Agency increased in the year of declining revenue by nearly a million dollars. Kevin wanted to know where that money came from. It was explained to be impact fees. Kevin stated they were restricted funds. Ben Musselman explained Impact Fees, their impact on income and holding account. Ben Wilson asked if this was a trend, the revenues declining. Ben Musselman would need to investigate it. Discussion of projects that took place this year.

Kevin Clyde then asked to look at page 6, at the Net Position. This comes from Capital assets, restricted funds, and unrestricted funds. He said there are funds in the agency that are not restricted, which may be a place to look for funding for planning. On Page 7, it shows we do have interest income. On Page 10, there was a statement that says there is no debt in the agency, since George White Well was paid off. If we come up with a project in the future, we may want to borrow for it like we did for Ken's Lake. Ben Musselman explained that SVW&SID has a bond with USAD. Ben explained the importance of having these debts, regarding keeping our assets.

Page 11 was then discussed, which was for Economic Forecast and Future budget., which was for planning. On Page 15, it was noted that the change in net position was one million dollars. On Page 40, structure was discussed. Ben Musselman explained it was the hypothetical that shows the standing of each district if GWSSA was dissolved. The next page showed the financial standings of each district, in regard to the hypothetical situation of GWSSA being dissolved. It was mentioned that the Auditor did not point this out as a problem, just stated for better understanding. Kevin Clyde spoke about boundaries and the district providing services while in the red.

Items from Board Members – Kevin Clyde asked if we would want to consider participation for rain enhancement in the next meeting.

Future Agenda Items Request – None.

Adjournment – MOTION to adjourn the meeting by Mike Holyoak (8:41PM). SECONDED by Steve Getz. MOTION CARRIES UNANIMOUSLY. In favor were Miles Loftin, Rick Thompson, Ben Wilson, Mike Holyoak, Steve Getz, and Dale Weiss. (Rani Derasary was not in the meeting at this point).

ATTEST:

GARY WILSON, PRESIDENT

BEN MUSSELMAN, AGENCY MANAGER