

Minutes of the  
BOUNTIFUL CITY COUNCIL  
September 22, 2026 – 6:00 p.m.

Official notice of the City Council Meeting was given by posting an Agenda at City Hall and on the Bountiful City Website and the Utah Public Notice Website and by providing copies to the following newspapers of general circulation: The City Journal and Standard Examiner.

**Work Session – 6:00 p.m.**  
**City Council Chambers**

|          |                     |                                                                           |
|----------|---------------------|---------------------------------------------------------------------------|
| Present: | Mayor               | Kate Bradshaw                                                             |
|          | Councilmembers      | Mille Segura Bahr, Dan Bell, Beth Child, Richard<br>Higginson, Matt Murri |
|          | City Manager        | Gary Hill                                                                 |
|          | City Attorney       | Brad Jeppsen                                                              |
|          | City Engineer       | Lloyd Cheney                                                              |
|          | Planning Director   | Francisco Astorga                                                         |
|          | Finance Director    | David Burgoyne                                                            |
|          | Chief of Police     | Edward Biehler                                                            |
|          | Police Lieutenant   | Michael Sheldon                                                           |
|          | Recording Secretary | Maranda Hilton                                                            |

Mayor Bradshaw called the meeting to order at 6:01 pm and welcomed those in attendance.

**PUBLIC SAFETY INVESTIGATION METHODOLOGY DISCUSSION – CHIEF EDWARD  
BIEHLER**

Chief Ed Biehler gave a presentation about the use of license plate readers (LPR's) by the Bountiful Police Department. He explained that the Police Department owns and operates three mounted LPR's in Bountiful and does not have any vehicles equipped with LPR's. He explained that State law allows municipalities to use LPR's for four reasons: active criminal investigations, outstanding warrants, missing persons cases, and stolen vehicles cases. Bountiful PD decided to limit its usage of LPR's from the very beginning, only using them in open investigations. In addition to that self-imposed restrictions, Bountiful PD only allows 13 employees access to the system, runs a semi-annual audit of its usage, only retains images for 90 days, does not use the "hot list" alert feature, and only allows data to be shared with other agencies who have a memorandum of understanding (MOU) in place. He explained that the use of the LPR system has helped officers be more efficient in their investigations, and has been mostly used for solving thefts, burglaries, hit-and-run's, vehicle related crimes, missing persons cases, child abductions, and other investigations where vehicle information may assist them. He added that all uses of the LPR system must be connected to an active investigation number and all use is logged and reviewed by a supervisor.

Chief Biehler explained that Bountiful PD does participate in data sharing with other Motorola users, who must all sign up and agree to follow certain rules. Those agencies are responsible for monitoring their own employees, but Bountiful is able to audit other agencies now, and can stop sharing if concerns arise. Utah State classifies misuse of the system as a Class B

1 Misdemeanor. He also specified that Bountiful PD uses Motorola and Avigilon, but does not use  
2 Flock, which means none of their data is shared with Flock or Flock users.

3 Chief Biehler gave two examples of when the LPR system helped them with an investigation;  
4 one time it saved them hundreds of hours of investigative time tracking down the suspect of an  
5 aggravated robbery, and another time it helped them find the suspect of motorcycle theft and link  
6 them to another theft.

7 Chief Biehler said that Bountiful owns the three LPR's outright and did not receive grant  
8 money to purchase them.

9 Councilmember Higginson said after receiving this information about how Bountiful PD is  
10 using and restricting its use of LPR's, he feels very comfortable with their current policies and  
11 thanked the Chief for his intention decisions.

12 Councilmember Bahr agreed and asked if the 90-day retention policy automatically deleted  
13 the images or if it had to be done manually. Chief Biehler said it happens automatically at midnight  
14 on day 90, and as far as he knows, the data is unrecoverable after that.

15 Councilmember Murri asked if the agencies we share data with are able to keep the data  
16 longer than 90 days. Chief Biehler said yes, anything that is downloaded or printed can be kept  
17 indefinitely, but he said he does not see a purpose in collecting data for the sake of collecting data.

18 Councilmember Child asked if federal agencies would need to sign an MOU to gain access to  
19 our system. Chief Biehler said Bountiful PD would not give a different agency access but would  
20 likely run the system on their behalf if needed. He added that this has never happened before.

21 Councilmember Child said, after seeing what the system looks like and what data is available,  
22 she feels comfortable as well.

23 Councilmember Bell asked if Chief Biehler knew what systems our neighboring cities use,  
24 Flock, Motorola, or Avigilon. Chief Biehler answered that most of the cities nearest us use Flock, but  
25 the State is split almost 50/50 between Motorola and Flock.

26 Councilmember Bell said he thinks having a more restrictive policy is wise, but asked why  
27 the Bountiful PD's operational policy does not match the official policy. Chief Biehler said there may  
28 come a time that the PD wants to use the policy as it is written, for example, they do not currently see  
29 a reason to activate the hot list feature, but in the future, there might be a good reason to. He does not  
30 want to restrict their ability to use it in certain circumstances. Councilmember Bell acknowledged the  
31 legitimacy of that reasoning but said he feels the discrepancies between the 9-month and 3-month  
32 retention limits, and the use of the vehicular LPR's are things he might like to see reviewed, just for  
33 clarity's sake. Chief Biehler agreed and said he was more than willing to discuss potential changes.

34 Mayor Bradshaw said that the State legislature has been very engaged with this topic lately as  
35 well, so it may be wise to wait and see what they decide to do in January before we try to solidify our  
36 policy. She thanked Chief Biehler for taking the time to discuss this tonight and inform them on this  
37 topic. Chief Biehler said he was happy to talk to anyone who had questions for him after the meeting.

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39 The work session ended at 6:50 pm.  
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**Regular Meeting – 7:00 p.m.**  
**City Council Chambers**

|          |                     |                                                                           |
|----------|---------------------|---------------------------------------------------------------------------|
| Present: | Mayor               | Kate Bradshaw                                                             |
|          | Councilmembers      | Mille Segura Bahr, Dan Bell, Beth Child, Richard<br>Higginson, Matt Murri |
|          | City Manager        | Gary Hill                                                                 |
|          | City Attorney       | Brad Jeppsen                                                              |
|          | City Engineer       | Lloyd Cheney                                                              |
|          | Planning Director   | Francisco Astorga                                                         |
|          | Finance Director    | David Burgoyne                                                            |
|          | Power Director      | Allen Johnson                                                             |
|          | Electrical Engineer | Luke Veigel                                                               |
|          | Operations Supt.    | Jess Pearce                                                               |
|          | Chief of Police     | Edward Biehler                                                            |
|          | Police Lieutenant   | Michael Sheldon                                                           |
|          | Recording Secretary | Maranda Hilton                                                            |

**WELCOME, PLEDGE OF ALLEGIANCE AND THOUGHT/PRAYER**

Mayor Bradshaw called the meeting to order at 7:00 pm and welcomed those in attendance. Ms. Lucy Payne led the Pledge of Allegiance and Mr. Scott Payne offered a thought about service.

**PUBLIC COMMENT**

The time for public comment was opened at 7:07 pm.

Mr. Brett Millburn (Centerville) introduced himself as a candidate for County Commissioner.

Mr. Ben Sorenson (resident) asked if the Council would consider keeping the field lights on from 8 pm to 10 pm at Tolman Park on Tuesday evenings for the duration of the calendar year. He explained that he is part of a community football league that plays there at that time.

Mr. Luke Stewart (resident) asked the Council if they would consider rehabilitating the basketball courts at Tolman Park, and adding lights, now that the new skate park has been built.

Mr. Kevin Harcourt (resident) shared his concern that the use of license plate readers (LPR's) is contributing to a police state of Orwellian scope, stating there have been hundreds of court cases across the country where data was misused by officers, and asked if the City was prepared for the civil lawsuits that will come as a result of them continuing their use.

Mr. Edward Bartling (resident) said he took offence to the Council only listening to one side of the argument concerning LPR's, and shared his concern about data breaches, and the amount of money being spent to purchase and maintain the cameras. He asked the Council to discontinue their use and give the people back their constitutional rights and put that money back into the budget.

The time for public comment was closed at 7:16 pm.

**COUNCIL REPORTS**

Councilmember Higginson did not have a report.

Councilmember Murri shared his appreciation for both the Sewer District and the Mosquito

1 Abatement District and the expertise of the people who oversee them. He shared his excitement to be  
2 serving with he students n the BCYC this year and lauded their enthusiasm to serve the community.

3 Councilmember Child reported that the 9/11 Day of Service was a success, with many people  
4 showing up to help clean up Creekside Park and the Veterans Park, and that they collected over  
5 42,000 lbs. of food for the food pantry. She announced that the Emergency Preparation Fair will be  
6 Saturday, September 6<sup>th</sup> from 9 am to 4 pm.

7 Councilmember Bahr did not have a report. She thanked all the youth that were attending the  
8 meeting and encouraged them to make local community involvement part of their lives moving  
9 forward.

10 Councilmember Bell did not have a report.

11 Mayor Bradshaw announced that Mill Creek Jr. High recently celebrated its 60th anniversary  
12 and received a National PTA School of Excellence award for creating a welcoming and inclusive  
13 community. She reported that the Fire District Board met the previous evening and discussed changes  
14 to the Administration Committee and the interlocal agreement between Davis County and Weber  
15 County. She reported that State law has made changes to EMT relicensure that will take effect on  
16 October 1, and that implementing the changes will be a significant undertaking. She also noted that  
17 there are several issues on the Utah League of Cities and Towns' radar for the upcoming legislative  
18 session and encouraged anyone interested in learning more to reach out to her.

19  
20 **CONSIDER APPROVAL OF:**

21 **A. EXPENDITURES GREATER THAN \$1,000 PAID ON SEPTEMBER 2<sup>ND</sup> & 9<sup>TH</sup>, 2026**

22 **B. JULY 2026 FINANCIAL REPORT**

23 Councilmember Bahr made a motion to approve the expenditures and the July financial report  
24 and Councilmember Child seconded the motion. The motion passed with Councilmembers Bahr,  
25 Bell, Child, Higginson, and Murri voting "aye."

26  
27 **RECOGNIZE JOHN COOK AS A RECIPIENT OF THE JUSTSERVE & AMERICA 250**  
28 **HEART OF SERVICE MEDALLIONS FOR HIS DEDICATED SERVICE WITH THE BCYC**

29 Mr. John Cook, BCYC Advisor, was awarded the JustServe & America250 Heart of Service  
30 Medallion by Annette and Mike Marsden.

31 Ms. Taylor Cook read the bio she wrote when she nominated John for the award, explaining  
32 his desire to serve his community, how he inspires the youth around him and how he helps them feel  
33 valued and capable of making a difference.

34 Mr. Marsden explained how the America250 celebration launched the largest year of service  
35 in the United States and the Heart of Service Medallion seeks to honor extraordinary volunteers who  
36 are strengthening their communities, inspiring others and leaving a meaningful impact through their  
37 service.

38 Councilmember Murri said he is so grateful to be neighbors with Mr. Cook, and that he has  
39 watched him be an example to the youth around him, consistently showing up, and making them feel  
40 special and heard.

41 Mayor Bradshaw thanked Mr. Cook for his service to the community, and added that Ms.  
42 Taylor Cook's name could have easily been submitted for this award as well. She thanked them both  
43 for how they improve things around them just by showing up to help.

**CONSIDER APPROVAL OF THE CONSTRUCTION OF A MODIFIED PEDESTRIAN CROSSING AT THE INTERSECTION OF 400 NORTH AND 200 EAST – MR. LLOYD CHENEY**

Mr. Lloyd Cheney explained that staff is requesting approval to modify the pedestrian crossing at 200 East and 400 North. He explained that after extensive conversations with the affected neighbors, they feel they have reached a good solution that will improve safety and still maintain the left turn lane.

Mayor Bradshaw thanked Mr. Cheney for working to resolve residents' concerns and find an alternate way to accomplish the goals of the Traffic Safety Committee. She also thanked the residents who worked with the City and took the time to share their concerns.

Councilmember Bell made a motion to approve the construction of a modified pedestrian crossing at 400 North and 200 East, and Councilmember Bahr seconded the motion. The motion passed with Councilmembers Bahr, Bell, Child, Higgins, and Muri voting "aye."

**CONSIDER APPROVAL OF THE ECHO TRANSMISSION LINE OPERATION – MR. ALLEN JOHNSON**

Mr. Allen Johnson explained that the City must make a decision regarding the Echo transmission line after a fire on August 7<sup>th</sup> burned down approximately 6.5 miles and 88 poles of the 46kv line. He explained that the Power Commission discussed two options at their meeting that morning; rebuild the line as it was, or reconnect the line to the nearby PacifiCorp line. He explained the estimated costs associated with each of the options; it will be approximately \$2.8M to rebuild the damaged line, plus an ongoing 200k to 300k each year for maintenance of the line, which is 40 years old. Rebuilding the line will also come with the responsibility of liability in the event of any future fires, as well as a \$12M price tag to rebuild the entirety of the line when it comes time. Connecting the line to the nearby PacifiCorp line will cost \$3.5M, which includes the costs of cleanup of the damaged line, the cost of two years of lost generation from the hydro plant, and all engineering and other fees. The yearly fee for use of their lines would be \$150k.

Mr. Johnson said that staff and the Commission believe it would be prudent for the City move forward with connecting to the PacifiCorp transmission line and remove the rest of the line that goes over the mountain.

Councilmember Higginson reported that every potential option was explored at the Power Commission meeting that morning, including the sale of that generation asset. He said he feels the decision to connect with PacifiCorp is the best move because it will remove the largest liability the City has, and we already pay transmission fees for every other source of power coming into the City, so it's not a big loss.

Councilmember Bell said although the creation of this transmission line was a great and vital idea 40 years ago, times change, and he supports the decision to not rebuild it.

Councilmember Child asked what percentage of our power comes from Echo, and how having the line out of commission for two years will affect costs. Mr. Johnson answered that both hydros come into play to offset our purchases from the Colorado River Storage Project (CRSP) during peak summer power usage, but they only provide about 5-6% of total power resources, and with the drought they only gave about 3% this year. He said that losing that resource for two years will not be devastating, especially when compared to how much money was spent dealing with losses caused by the fire.

1 Councilmember Higginson added that he believes Bountiful may be able to incentivize a  
2 shorter timeline to connectivity with our new partner.  
3

4 Councilmember Higginson made a motion to immediately begin working with PacifiCorp to  
5 get tied into their line, and to remove the old line. Councilmember Murri seconded the motion. The  
6 motion passed with Councilmembers Bahr, Bell, Child, Higginson, and Murri voting “aye.”  
7

8 **CONSIDER APPROVAL OF THE PURCHASE OF ONE 2027 FORD F-550 CHASSIS AND**  
9 **ONE 2027 FORD F-350 CHASSIS FROM PERFORMANCE FORD TRUCK COUNTRY IN**  
10 **THE TOTAL AMOUNT OF \$134,822 – MR. ALLEN JOHNSON**

11 Mr. Johnson explained that the F-550 will be a double-cab vehicle used for day-to-day crew  
12 work, and the F-350 will be a take-home vehicle for the on-call lineman during nights and weekends.  
13 The local Performance Ford bid was lower than the State bid, so Staff recommends accepting the low  
14 bid from Performance Ford for the two chassis.

15 Councilmember Higginson made a motion to approve the purchase of two trucks from  
16 Performance Ford Truck Country and Councilmember Bahr seconded the motion. The motion passed  
17 with Councilmembers Bahr, Bell, Child, Higginson, and Murri voting “aye.”  
18

19 **CONSIDER APPROVAL OF THE PURCHASE OF TWO DAKOTA SERVICE BODIES**  
20 **FROM MOUNTAIN STATES INDUSTRIAL SERVICES IN THE TOTAL AMOUNT OF**  
21 **\$117,899 – MR. ALLEN JOHNSON**

22 Mr. Johnson explained that these are the service bodies for the chassis that were just  
23 approved. They are a single source item, because they are made specifically utilities and carry the  
24 specialized equipment the crews need to work on the power lines. This purchase is in the budget.

25 Councilmember Bell made a motion to approve the purchase of two Dakota service bodies  
26 from Mountain States Industrial and Councilmember Higginson seconded the motion. The motion  
27 passed with Councilmembers Bahr, Bell, Child, Higginson, and Murri voting “aye.”  
28

29 **CONSIDER APPROVAL OF A SYSTEM OVERHAUL BY WEBB INTEGRATION IN THE**  
30 **TOTAL AMOUNT OF \$52,074 – MR. GREG MARTIN**

31 Mr. Greg Martin explained that the Audio/Visual (A/V) system in the building has had some  
32 ongoing issues and is experiencing some component failures. Staff asked several vendors to look at  
33 the system to help them decide whether to repair it or to replace it with updated technology. Staff is  
34 recommending that the City contract with Webb Integration for the installation of a new system.

35 Councilmember Bell asked how old the current system is. Mr. Martin said it is 4.5 years old.  
36 Councilmember Bell asked why the building already needs a new system. Mr. Martin answered  
37 partly because of component failure, and partly because the overall industry has switched to using  
38 “A/V over IP”, which is network-based, instead of being hard-lined, like our current system, which  
39 creates a single point of failure.

40 Councilmember Bell asked how this new system will change things. Mr. Martin answered that  
41 it will function. He also added that this update will include all the conference and multi-purpose  
42 rooms in the building, not just the council chambers, as they have all had issues with the current  
43 system. This new system will also add a camera in the chambers that face the speaker at the lectern.

44 Councilmember Bahr made a motion to approve the system overhaul by Webb Integration and  
45 Councilmember Murri seconded the motion. The motion passed with Councilmembers Bahr, Bell,  
46 Child, Higginson, and Murri voting “aye.”

**CONSIDER APPROVAL OF ORDINANCE 2026-08, A LAND USE CODE TEXT AMENDMENT RELATIONG TO DETACHED ACCESSORY DWELLING UNITS – MR. FRANCISCO ASTORGA**

Mr. Francisco Astorga explained that, to comply with State code, changes to the City Code regarding Detached Accessory Dwelling Units (ADUs) were warranted. These changes would move approval of detached ADUs from the Administrative Committee to Staff, expressly state that existing accessory structures may be converted into detached ADUs, and establish policies regarding privacy based on the rear and side setbacks of the accessory structure. He added that the Planning Commission discussed increasing the maximum square footage of detached ADUs but ultimately did not decide to make a change.

Councilmember Higginson asked why the Commission did not increase the maximum square footage. Mr. Astorga answered that they felt they did not have enough information that they needed, and instead asked staff to research it for a future discussion.

Councilmember Child made a motion to approve Ordinance 2026-08 and Councilmember Bahr seconded the motion. The motion passed with Councilmembers Bahr, Bell, Child, Higginson, and Murri voting “aye.”

**CONSIDER APPROVAL OF ORDINANCE 2026-09, THE PLANNING COMMISSION CODE AND RULES OF ORDER AND PROCEDURE – MR. FRANCISCO ASTORGA**

Mr. Astorga explained that to be in compliance with State code, Bountiful needed to make a few changes to its code regarding how the Planning Commission operates. Staff, alongside the Planning Commission, made the decision to update the rules of order for the commission as well. The Planning Commission met in August to review the changes and then held a public hearing on September 15<sup>th</sup>. Mr. Astorga explained the proposed changes; the mayor can no longer remove a commissioner without cause, the words “protected deliberations” were added, and reasons for conflicts and recusals were clarified, along with some cleaning up of the language and fixing typographical errors.

Councilmember Child thanked Mr. Astorga and his staff and the Planning Commission for the care they took, simplifying the updating of the code to make it better.

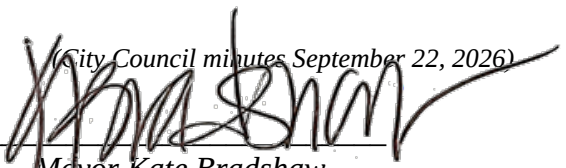
Councilmember Higginson said he is grateful to have Councilmember Child serving on the Planning Commission and keeping the two bodies connected.

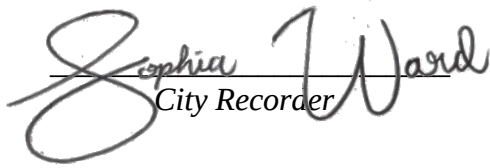
Councilmember Child made a motion to approve Ordinance 2026-09 and Councilmember Higginson seconded the motion. The motion passed with Councilmembers Bahr, Bell, Child, Higginson, and Murri voting “aye.”

**ADJOURN**

Councilmember Bahr made a motion to adjourn the meeting and Councilmember Child seconded the motion. The motion passed with Councilmembers Bahr, Bell, Child, Higginson, and Murri voting “aye.”

The meeting was adjourned at 8:11 pm.

(City Council minutes September 22, 2026)  
  
\_\_\_\_\_  
Mayor Kate Bradshaw

  
\_\_\_\_\_  
City Recorder

