City of Washington Terrace

Minutes of a Regular City Council meeting
Held on October 6, 2026
City Hall, 5249 South 400 East, Washington Terrace City, Utah

MAYOR, COUNCIL, AND STAFF MEMBERS PRESENT

Mayor Mark C. Allen
Council Member Anna Davidson
Council Member Zunayid Z. Zishan
Council Member Cheryl Parkinson
Council Member Jeff West
Council Member Michael Thomas
Parks and Recreation Director Carlos Grava
Lt. Sean Endsley, Weber County Sheriff
City Recorder Amy Rodriguez
City Manager Tom Hanson

OTHERS PRESENT:

1. WORK SESSION **5:00 P.M.**

Topics to include; but not limited to:

- **Proposed Flag Football Program**

Grava stated that the program ideas came from recommendations from Council.
He stated that the proposal would start in 2027 or 2028. He stated that there have been low numbers for Football programs and the cost of equipment and operational expenses has risen dramatically. He stated that we want to develop a meaningful youth program. Grava stated that the maximum amount needed for the first year of the program is $5500, stating that we would have a better idea of cost once the program is running. Grava stated that the registration fee would be $50. Grava stated that he is anticipating at least 50 registrars, totaling $2500 in registration fees. He stated that we would combine Riverdale, South Ogden, South Weber and Ogden cities, noting that they already have the programs running. Grava stated that each city will host a team, but our registrants will combine with teams that have the lowest number of players. He stated that the running time of the program would be from Mid-August to the end of September. Grava stated that the games are scheduled Monday through Thursday, with practices on Fridays and Saturdays.

Grava stated that the entire league will be co-ed encompassing grades 1-9. He stated that we have received requests from parents in past years concerning flag football programs and we have had to send the players to the other cities.
Grava stated that we have a contract with WFFL tackle league, noting that we only have one committed team and we may just register them to fulfil our contract. He stated that Finance is working on the budget to determine if we could fund both the tackle football team and the flag football program. Council Member Parkinson stated that she is concerned about subsidizing the programs and we may have to put a hold on some programs for another year. Council Member Thomas noted that we may be able to use grant funding once our non-profit organization.

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Grava stated that if approval to begin planning the program occurs tonight, the item will be brought back as a budget adjustment.
Hanson stated that there may be capacity within the tackle football program to fund the program and use this year as a "seed" program to get it up and running.
Grava stated that the program will not start until the funding is approved through the budget adjustment. He stated that tonight's agenda item is to get the program started because he needs to let other organizations know by December.
Hanson stated that this program is to take the place of the tackle football program which currently costs $9000 to run. He stated that we want to discontinue tackle football and replace it with a more affordable program that may reach more kids. Grava stated that we would not be updating any equipment as this is the last year of the program**.** Grava stated that he is going to ask the league to schedule the minimum amount of home games so that we do not have to pay a lot of officials. Grava noted that we spend $5,000 every few years to recondition helmets and noted that we will not incur that cost anymore. He stated that we would sell the equipment after the final season and recoup some of the costs.

- **Proposed Pickleball Tournaments**

Grava stated that the proposal is to have three tournaments per year.
He stated that there is interest from the Council as well as community members. He stated that the annual budget is estimated at $1500 per year. He stated that the registration fees would run from $20 to $40, with the guarantee of three games. He stated that the fee cost is per tournament. He stated that the investments include pickle ball balls, canopies, and staff time. He stated that other costs includes medals to the winning teams. He stated that he would like to run a tournament this fall so that he can be prepared for future tournaments, including one at Terrace Days, which was a suggestion from Council. Grava stated that Council has expressed interest in having leagues that could include adults as well as children. Grava stated that the initial tournaments will be for adults and then add in youth tournaments later on.
Grava stated that the program will be self-funded through the registration fees, however, the initial program will have a start of cost of no more than$1,500.

Grava stated that he estimates that maximum of 62 teams during the tournament. He stated that the minimum amount of teams to be self-funded is 18. If that is not met, the tournament will be cancelled.
Grava noted that there will be opportunities for single registrars to be matched with others if possible.
Grava stated that neighboring tournaments fill up within three days and people are asking for more events. He feels that he will be able to get enough participation to hold a fall event this year.
Council Member Parkinson asked Grava to consider opening up a teen tournament for Terrace Days.

Grava stated that teams typically bring their own paddles, but we may have several on hand for those who are beginning and may not have their own equipment.

- **Flock Camera Discussion**

Mayor Allen stated that Council attended two meetings concerning Flock Cameras with the Sheriff Office, non-contracted police services, and other elected officials . Mayor Allen stated that he appreciated the meetings and several concerns and questions were answered.
Council Member Davidson stated that there were really good questions asked and answered.
Mayor Allen stated that his opinion is that Weber County guardrails are much stronger than state and other county guardrails.

Council Member Zishan stated that all the questions were answered by Flock themselves. He asked if there were any independent investigations, noting that Flock is a private company trying to make money off of the product. He stated that Flock is saying that there are no security breaches, noting that it is unreliable because it comes from the company itself.

Lt. Endsley stated that he is not aware of any reports of Flock pursuits ending in negative situations in Weber County. Council Member West stated that negative situations can occur due to misidentification from citizen reports. He stated that the camera is more generic than people. Council Member Zishan stated that the cameras can give false information. Lt. Endsley stated that Flock, as any technology, would need to correct faulty equipment or programs. He stated that Flock has teams trying to penetrate the data system. Council Member Zishan stated that the entire report was answered by Flock, not independent researchers. Council Member Zishan stated that the report advises continued monitoring and continued evaluations.
Lt. Endsley stated that the searches are logged with the claim and case number. Council Member Davidson stated that there are many checks and balances and the guardrails are stronger than what is already mandated. Lt. Endsley stated that patterns of searches will get flagged and reviewed.

Council Member West stated that we need to have an audit occurring and that it is dealt with appropriately. Lt. Endsley stated that the system checks for inefficiencies as well as inappropriate searches.

Council Member Zishan stated that people around the country have search rights to review our cameras. Lt. Endsley stated that the Sheriff grants access to certain agencies for specific data. Lt. Endsley stated that the county has limited search rights. He stated that the county has slowed down access to others until they can figure out why certain searches are happening.

Council Member Zishan asked if there is a charge if we ask to remove the cameras. Hanson stated with a 30 day notice, the Sheriff Office can turn off the cameras.

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Council Member Michael Thomas
Parks and Recreation Director Carlos Grava
Lt. Sean Endsley, Weber County Sheriff
City Recorder Amy Rodriguez
City Manager Tom Hanson

OTHERS PRESENT:

Suzie Hernandez, Ulis Gardiner, Kathleen Craynor

2. ROLL CALL **6:00 P.M.**

3. PLEDGE OF ALLEGIANCE

4. WELCOME

5. CONSENT ITEMS

5.1 APPROVAL OF AGENDA AND SEPTEMBER 15, 2026, COUNCIL MEETING MINUTES

Item 5.1 was approved by general consent.

6. CITIZEN COMMENTS

Suzie Hernandez stated that the Sheriff and City Manager have reached out to her to answer some of her questions concerning Flock Cameras. She stated that a report has since come out confirming that their have been data breaches. She stated that Flock software stores the data much longer than the seven days that it is stored by the Sheriff Office. She stated that she appreciates what the Council does. She stated that she would be willing to send information that she has concerning cameras in vehicles, garbage trucks, delivery trucks etc. to Council if they are interested.

Hernandez stated that she and a few citizens were going door to door surveying residents on their concerns. Hernandez stated that she asked the residents who had questions to come to council or watch on YouTube.

Kathleen Craynor stated that she would like a question concerning residents feelings on being annexed into Riverdale City on the upcoming survey. She stated that the last time it was put to a vote was 23 years ago.

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7. NEW BUSINESS

7.1 DISCUSSION/MOTION: APPROVAL OF IMPLEMENTATIONAND FUNDING OF A FLAG FOOTBALL PROGRAM

Grava stated that expenses for tackle football are rising and participation is lessening. He stated that a flag football program would be less expensive and would reach more youth. He stated that the city would combine with Riverdale, South Ogden, South Weber, and Ogden cities.
Grava stated that the initial start up cost estimate is $5500 until we can assess how much it would realistically cost to run the program.

Motion by Council Member Thomas
Seconded by Council Member West
To approve the implementation and funding of
A flag football program
Approved unanimously (5-0)

7.2 DISCUSSION/MOTION: APPROVAL OF IMPLEMENTATION AND FUNDING OF PICKLEBALL TOURNAMENTS

Grava stated that Council has approached him to hold tournaments during Terrace Days. He stated that the preliminary numbers may change, but he stated that the pickleball tournaments can be self-funded. He stated we would need funding the first year to get the program started. He stated that the initial tournament is for adults only. He stated that the approval is to allow Parks and Recreation, along with Finance, to start planning the program.
Council Member Parkinson thanked staff for having the beautiful pickleball courts and we would like to use our facilities that we are proud of. She stated that she hopes the program is successful.

Motion by Council Member Parkinson
Seconded by Council Member Davison
To approve the implementation and funding of
Pickleball Tournaments Program
Approved unanimously (5-0)

7.3 DISCUSSION/DIRECTION: DIRECTION ON REMOVAL OF EXISTING FLOCK CAMREAS WITHIN THE CITY

Hanson is asking for direction from Council as to whether or not give direction to Weber County to terminate our Flock Cameras in the city. Mayor Allen stated that he and Council met with several entities within the county, along with a Flock representative, and had heard a lot of different discussions and questions. He stated that the concerns were answered. Mayor Allen stated that the guardrails that the county uses are stronger than the state guardrails and stated that he feels completely safe with the cameras within the county and the city. Mayor Allen stated that some attended another meeting a week later and have spent a lot of time getting assurances on any concerns. Mayor Allen stated that he appreciated those who attended the meeting.
Council Member Parkinson stated that she attended a meeting with the League of Women Voters. She

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stated that the event was not put on by Flock or the Sheriff's Office. She stated that the presentation was regarding data centers and A.I.
She stated that the presenters had great praise for Sheriff Arbon on his transparency concerning the Flock Cameras. Council Member Parkinson stated that the group was concerned about the implementation of A.I. and the storage of data. She stated that it was important for the company to say that they will not sell the data. She stated that once the data has been stored, the Flock Company must erase the data after 30 days and after that the data cannot be accessed by the company. She stated that she hopes that the company was being upfront with their remarks. Council Member Parkinson stated that legislation is only one part of what is happening. She stated that we can give input to elected officials as to guidelines and oversight. She stated that there will be legislation that will be discussed throughout the state and noted that we also need to look at it locally within the city and how it affects residents. She stated that she feels like there is a time and place for this type of technology. She stated that we live in a world of technology. Council Member Parkinson stated that Flock is a form of technology. She read a list of examples where Flock Camera data was helpful in solving crimes in local communities. Council Member Parkinson stated that the cameras out there are helping, noting that she does not feel the discussion is over and it should and will continue. She stated that all of us need to keep learning and feels that the decision tonight can change in the future as more is learned.

Council Member Zishan stated that the meeting attended was held by Flock for Flock. He stated that he read through the audit report and stated that it was not an independent audit for the Flock System. He stated that he did not attend the meeting, stating that he feels that it would have been a one-sided conversation. He acknowledged Ms. Hernandez's remarks concerning a report that stated that the camera system was hacked after the meeting date. He stated that the hacking team found that the Flock data encryption key was in the hardware itself. He stated that the report showed that the software logs show that camera tracks people and bicycles that pass in front of the camera. He stated that it shows that data was found that has been stored for longer than the 7-30 day retention as claimed by Flock. He stated that Flock wants us to believe that it takes a quick shot of passing vehicles, however, the report stated that the camera had 21 days of data and snapped 1.6 million images of only 50,200 vehicles, which is 28 to 100 images per vehicle and it actively isolated details of bumper stickers and clothing detail to build profiles of drivers.
Council Member Zishan stated that it is important to have this discussion rather than pushing a vote tonight. He stated that he is on the side of the people and if they vote to take the cameras out or leave them he will stand with that.

Council Member Davidson stated that she has understanding of the process through her work. She stated that she has watched as a civilian people be helped and crimes be solved. She stated that we do not have a right to privacy on public roads. She stated that this is a service tool to assist Sheriff's in solving crimes and helping people. She stated that she feels very strongly supports the cameras and believes in them. She stated that we have to continue education by showing up to the meetings and asking questions and dig deeper on the information coming from appropriate channels.
Council Member Davison stated that we are not going to get away from technology and she stands firm on supporting the cameras. She stated that the community can benefit from the cameras, noting that law enforcement is taxed and that any tool that we can provide to help narrow down suspects for them should be utilized. She stated that this is not a violation of our privacy and we know that legislation is looking at this issue. Council Member Davidson stated that until she sees anything nefarious from our own departments, she will continue to support this.

Council Member Thomas stated that he researched other ALPR and believes that people are getting confused between what Flock does and what other ALPR's do. He stated that he supports a company that will hold our data locally and not globally. He stated that the companies that are using facial recognition are adding A.I. into their process. He stated that A.I. companies that track us are more worrisome than the Flock system.

Council Member West stated that he found it useful in talking to other municipalities that are using the Flock Cameras. He stated that Flock Cameras do not have facial recognition. He stated that facial features may be on the camera however, that is not a searchable component. Council Member West stated that his concerns were answered by other entities that use this service. He stated that he thinks that it is important to be vigilant that the guardrails are followed and there is oversight. He stated that his recommendation is not to remove anything if there is oversight.

Lt. Endsley stated that any misuse of technology within the Sheriff's Office is a class B misdemeanor. He stated if an officer is misusing the system criminally, it would result in criminal charges and there would be action on an officer's certification. He stated that if it was found that it was being used to target an individual, especially a partner, it could be a felony stalking offense.
Lt. Endsley stated that there is a Council that meets monthly on officer certifications and noted that the meeting is open to the public.
Lt. Endsley stated that the system has internal alerts flagging irregular searches and notifies the entity. Several scenarios will flag and alert the entities. He stated that a high number of results of the flag are for inefficiencies and not misuse.

Council Member Zishan asked if this vote will be taken again if we survey the residents about the cameras. Council Member Davidson stated that the question should be of ALPR understanding to find out what the community knows about the cameras and then how to get the information to the residents. She stated that there should be discussions with the residents. Council Member Zishan stated that people are making decisions on what is best for them every day and already have an understanding of what is going on. Mayor Allen stated that the Council needs to make these decisions as elected representatives of the city. He stated that it would be hard to get 4,000 heads of households to a meeting to be educated on any subject.

Motion by Council Member Davidson
Seconded by Council Member Thomas
To continue with the 3 existing cameras pending anything that comes up
And reassess later
Approved (4-1)
Council Member Davidson- Aye
Council Member Zishan- Nay
Council Member Parkinson- Aye
Council Member West- Aye
Council Member Thomas- Aye

7.4 DISCUSSION/DIRECTION: DISCUSSION ON INCLUSION OF A FLOCK CAMERA QUESTION IN THE UPCOMING CITYWIDE SURVEY

Mayor Allen stated that Council makes decisions based on education and facts and noted that we can't

govern the city by survey. He stated that not every decision the Council makes on behalf of the residents needs to be put out as a question in a citizen survey. He stated that he and Council need to take the time to learn about the issues and make educated decisions. Council Member West stated that it was a concern of Council that we could "Over-Survey" residents when the idea of citizen surveys was posed. He stated that his opinion is that we don't need to put a question concerning Flock Cameras on the survey. He stated that Council spends their time and money to go to the meetings to learn about the use of the tools and be assured that they are being used properly. Council Member West stated that there is a lot out there in the media causing hysteria and he feels that there is a small percentage of people who would know what is going on to answer a survey question.

Council Member Zishan stated that there was no reason to go to the one-sided meeting as all the information came from the vendor itself. He stated that this issue is one that people are passionate about. He stated that Council is discounting the voices of the people who showed up to voice their concern, noting this is why people hate government. Mayor Allen stated that it was not a Flock sponsored meeting, noting that it was sponsored by the County to address concerns. Mayor Allen suggested that Council Member Zishan attend the meetings to hear another voice.

Motion by Council Member Zishan
To approve an inclusion of a Flock Camera question on the Citywide survey based on all the interest from the people
No second- Motion Fails

Motion by Council Member Parkinson
Table the item for further discussion in a work session
No second- motion fails

Mayor Allen noted that if we have the survey coming out soon, we may miss the opportunity to include the question. Hanson stated that if the item is tabled the survey will be delayed and not ready for review at the Council retreat. He asked how Council would for him to proceed with the survey.

Motion started by Council Member Thomas
To ask the question if the city understands ALPR's so that we know what information to share in newsletters and educate them
Motion was not completed, as discussion continued**.**

Council Member West stated that the purpose of the survey is to provide direction for the upcoming year and the question should include whether technology should be used to help law enforcement. This will drive the direction as to what is important for safety, enforcement, parks and recreation, and other things that the survey is used. Council Member Zishan stated that he does support technology for law enforcement but asked as what cost and who is in charge of it. He stated that he does not want the protection to violate the 4th amendment and the question should be balanced. Hanson stated that legal cases concerning the 4th amendment have not gone through the supreme court as of yet.

Motion started by Council Member Thomas
To question if we have the support for law enforcement to use technology within the city
Motion was not completed, as discussion continued.

Council Member Parkinson stated that she does not believe that we need a question on the survey. Council Member Zishan stated that many people spoke out on this subject and they need to be heard. Council Member Parkinson stated that she is listening to them. Council Member Zishan stated that there is no better way to learn and hear the residents than by asking them.

Motion by Council Member Thomas
Seconded by Council Member West
To have a Question on survey on what the citizens know about ALPR and if authorities should have access to it

Motion was not taken to vote, as discussion continued.

Council Member Thomas stated that the two part question would tell us what people's understanding of ALPR is, as there are 46 different types, and then find out the best way to get information to them to educate them. Council Member Zishan stated that the ALPR should be spelled out as Automated License Plate Reader (Flock, etc) so people know what ALPR stands for. Council Member Thomas suggested that people can look up ALPR for research.

Hanson stated that we all have freedom of speech and campaigning on social media will affect the answers of the survey. He stated that he wants a question that is equitable, fair and impartial. He stated that he has heard that there is a lot of campaigning against Flock on the Washington Terrace Facebook Page. Council Member Zishan stated that he also wants the question to be fair and equitable but feels like we are trying to trick people without spelling out what we are talking about. Council Member Zishan stated that he feels that it is ridiculous to claim that he has that much sway over people. He stated that he voices his regular working class concerns and it may hit with others. He stated he wants it equitable so that we can hear what people have to say.
Hanson stated that he understands the direction to be what understanding do you have concerning Automated License Plate Readers on some kind of a scale that people can answer and a follow up question "do you feel that it is appropriate that law enforcement have access to the three automatic license plate readers currently in Washington Terrace City.

Council Member Thomas re-stated his motion

Motion by Council Member Thomas
Seconded by Council Member Zishan
To have a question " do you understand Automatic License Plate Recognition System is" and "should the authorities have access to that information"
Approved unanimously (5-0)

Rodriguez asked if Council understands the motion is based on the comments by Hanson. Hanson stated that he understands the motion as well to create a question in the spirit of the motion.

7.5 MOTION/RESOLUTION 26-13 : INTERLOCAL AGREEMENT WITH WEBER COUNTY FOR ELECTION SERVICES

Rodriguez stated that the city holds municipal elections on odd number years. The City contracts with Weber County Elections Office for administration services such as ballot administration and mailing, poll worker training, programming, testing, verifications and tabulations. They also

perform audits and equipment testing and maintenance. Rodriguez stated that she will still be responsible for legal requirements, filing, noticing and conduct of the elections.
Rodriguez stated that the contract is renewed every four years and noted that the interlocal is the same with a few minor changes outlined in the staff report. Rodriguez stated that there is additional language to include following Utah Data Privacy Laws, which has come into effect since our last interlocal with the county.

Rodriguez stated that the price of printing and mailing has increased $1.00 since the last interlocal in 2023. Rodriguez stated that we currently have 4444 registered voters in the city. She stated that the maximum that could be charged per voter is $3.25, bringing the maximum total to $14,443 for an election. Rodriguez stated that this amount depends on how many ballots are actually cast. Rodriguez stated that the city would split the cost with the county if there is a county issue on the ballot. If a primary election is necessary, the city will have to pay full freight for that election.. Rodriguez stated that our election was cancelled last year and we did not pay anything to the County. Rodriguez stated that we will know in June if a primary will be needed and that we can adjust the budget at that time.

Motion by Council Member West
Seconded by Council Member Davidson
To approved Resolution 26-13 to enter into an interlocal agreement
With Weber County for Election Services
Approved unanimously (5-0)
Roll Call Vote

7.6 MOTION/RESOLUTION 26-12 : WASHINGTON TERRACE POLICY AND PROCEDURES AMENDMENT

Rodriguez stated that the amendment is to our continuing education policy concerning repayment of direct costs for initial Commercial Drivers Licenses if an employee leaves the city within 18 months This policy only affects new hires who do not have a CDL license.

Rodriguez stated that historically, the Public Works department would pay for the CDL license out of their travel and training budget, as it was around $100.00. In the past year or two, the process for obtaining a CDL has changed and it now includes several classes and tests, including a driver's course. It has been estimated that it could cost between $1,500 and $2000 depending on the courses. The addition of the language was recommended by the city attorney to protect our investment in employee training. The funding for CDL licenses would come from the Continuing Education Program, which Council has funded through the budget process.

Motion by Council Member Davison
Seconded by Council Member Thomas
To amend the Policy and Procedures Manual
Approved unanimously (5-0)
Roll Call Vote-Thomas

8. COUNCIL COMMUNICATION WITH STAFF

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Council Member Parkinson stated that she was contacted about the inconsistent crossing sign on Adams Avenue, noting that it appears that it is not working again. She stated that she let the resident know that she would pass on the information and it will be addressed. Hanson stated that Council should let residents know that there is a link on our website that people can report things like that and it would go directly to the Public Works Department.

Council Member Thomas stated that a citizen reached out to him concerning the $9,000 that was going to be used for the additional Flock Cameras in the City. Hanson stated that the project was never funded within the budget.

Mayor Allen stated that the Hill Air Force Base Air Show was cancelled in 2026 and rescheduled for May 1st and 2nd in 2027. He stated that the Thunderbirds will be there and that it should be a good show.
Mayor allen addressed Ms. Craynor's question concerning having an annexation question on the citizen survey. He stated that before a question like that is posed, he would like for himself and Hanson to contact the other cities involved to see if they have an appetite for consolidation. Mayor Allen stated that there was a vote in the mid-nineties concerning consolidation between Riverdale, South Ogden, and Washington Terrace cities. He stated that it was a 60-40 % in favor of not consolidating. He noted that the Washington Terrace voters disagreed with the consolidation more than the other cities. Mayor Allen stated that consolidation is sometimes good but believes that significant changes have been made within the cities and they may not want to share our city. He stated that he will reach out to see if they have enough interest since all the cities have progressed since the last vote.

9. ADMINISTRATION REPORTS

Hanson stated that the city invited surrounding communities for NIMS training to help elected officials understand their role during emergency situations. He stated that it helped continue the discussion on Emergency Management.
He stated that it is important that people understand their need to be self-sufficient.

Hanson stated that the Council Retreat is scheduled for November 13th and 14th.

Hanson stated that Rohmer Park Phase 4 is almost completed. He stated that we will have a ribbon cutting ceremony in the spring.

Hanson stated that the Senior Center sign has been installed.

Hanson stated that we are fully staffed with several new hires.

10. UPCOMING EVENTS

October 12th: City Offices closed for Observance of Indigenous People's Day/Columbus Day Holiday
October 20th City Council Meeting 6:00 p.m.
October 27-28th: ULCT annual Conference
October 29th: Planning Commission Meeting – 6:00 p.m. Tentative

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11. ADJOURN THE MEETING

Motion by Council Member Parkinson
Seconded by Council Member West
To adjourn the meeting
Approved unanimously (5-0)
Time: 7:50 p.m.

Date Approved **City Recorder**

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