

**MINUTES OF THE CITY OF HOLLADAY
CITY COUNCIL MEETING**

Thursday, September 17, 2026

6:00 p.m.

**City Council Chambers
3330 South 1300 East
Millcreek, Utah**

ATTENDANCE:

Paul Fotheringham, Mayor
Emily Gray
Drew Quinn
Matt Durham
Natalie Bradley
Dave Sundwall

City Staff:

Gina Chamness, City Manager
Todd Godfrey, City Attorney
Stephanie Carlson, City Recorder

I. Welcome – Mayor Fotheringham.

Mayor Paul Fotheringham called the City Council Meeting to order at approximately 6:00 p.m.

II. Pledge of Allegiance.

The Pledge was led by Senior Patrol Leader Erin Leno of Scout Troop 442.

III. Comments.

Shane Manwaring introduced himself and stated he was running for Sheriff of Salt Lake County. He is married with five children and has retired from the Utah National Guard where he served as a helicopter pilot and completed six deployments. with the rank as a "full bird kernel". He stated that the largest budget he had managed was \$300 million in federal dollars during that deployment. He reported that he was currently a lieutenant with the UPD where he had served for 23 years and that his most recent assignment was as an executive officer in one of the precincts. He stated his goals as a candidate, emphasizing partnership with municipalities, reducing animosity and competition among police departments, and focusing the Sheriff's Office on administering the jail. He described concerns about jail capacity and booking times, noting that officers sometimes sat in South Salt Lake for extended periods — on one occasion he stated they were there over 90 minutes. He feels the jail was not currently able to hold prisoners long enough to accomplish behavior change or sobriety goals, and he stated that public safety was his number one priority.

IV. Consideration of Ordinance 2026-15 Amending Sections 13.71.045, 13.100 and 13.04 to Allow "Arts and Culture" as an Allowed Use in the Holladay Village Zone
Council Member Durham moved to ADOPT Ordinance 2026-15 – Amending Sections 13.71.045, 13.100 and 13.04 to Allow "Arts and Culture" as an Allowed Use in the Holladay Village Zone
Council Member Quinn seconded the motion. Vote on Motion: Council Member Gray-Yes; Council Member Quinn-Yes; Council Member Durham-Yes; Council Member Sundwall-Yes; Mayor Fotheringham-Yes. Ordinance 2026-15 was adopted by a unanimous vote.

V. Consideration of Resolution 2026-27 Granting the Advice and Consent of a Member to the Planning Commission

Scott Bennion introduced himself as a 40+ year resident of the City. He has been in commercial real estate for 30 years with the bulk of his work being in Davis County. He knows both sides of trying to balance growth with development and is excited to serve.

Council Member Gray moved to APPROVE Resolution 2026-27 Granting the Advice and Consent of a Member to the Planning Commission. Council Member Quinn seconded the motion. Vote on Motion: Council Member Gray-Yes; Council Member Quinn-Yes; Council Member Durham-Yes; Council Member Sundwall-Yes; Mayor Fotheringham-Yes. Resolution 2026-27 was approved by a unanimous vote.

VI. City Manager Report

Manager Chamness provided an update on outreach related to business license fee changes approved in the June budget and noted that the changes will take effect in January. She reported that postcards were sent to every business and that two small-group meetings for higher-impact categories had been held with two business owners attending. They appreciated the outreach and did not object. One additional group meeting remained to be held. Ms. Chamness also highlighted League of Cities and Towns training — Conflict Competence 101 — on October 29th in Murray at Murray City Hall from approximately 9:00 a.m. to 2:30 p.m. and encouraged attendance. Finally, she stated that the annual financial audit would begin the following week and that staff anticipated finalizing the audit at a December meeting.

VII. Council Report and District Issues.

Council Member Sundwall reported that he had begun the Citizens Police Academy the prior evening and thanked Chief Ackerman for assistance in arranging his participation; he noted the Academy runs eight to nine weeks and that he looked forward to reporting further.

Council Member Bradley announced the Blue Moon event on Saturday from 5:00 until 9:00 p.m., and thanked her colleagues who signed up for Council booths. She thanked Chief Ackerman for assistance during a recent incident.

Council Member Quinn reported attending the Artist of the Month presentation at 4 Lemons featuring Stephanie Saint Thomas. She noted the event as a positive example of continuing programs despite City Hall limitations,

Council Member Gray and Council Member Bradley attended Cottonwood Network community night where Spring Lane Park generated significant community interest. She relayed an open invitation from Dr. Pitcher, principal of Cottonwood High School, for mayors or council members to spend time at the school to engage with students. Council Member Gray also reported viewing the new sign at Knudsen Park and thanked the Knudsen family and the City for the installation.

Mayor Fotheringham reported attending a conference of mayors in Bluffdale that included a presentation on license plate reader. He stated Holladay did not presently have license plate readers and did not intend to acquire them in the near future without a detailed public policy discussion. He described an engineering project in Bluffdale to construct an underpass under active Union Pacific and FrontRunner tracks using a method of installing a concrete box under tracks while keeping them operational, noted the project video available on bluffdale.gov, and remarked on the innovation in that approach. Mayor Fotheringham invited Council members to a

breakfast with UFA Station 104 on October 10th at 8:00 a.m. at Sharon's Cafe and encouraged attendance. He reiterated encouragement for attendance at Blue Moon.

VIII. *Recess to Work Meeting.*

Council Member Bradley moved to RECESS the City Council Meeting and RECONVENE in a Work Meeting. Council Member Durham seconded the motion. The motion passed with the unanimous consent of the Council.

a. *Central Wasatch National Conservation and Recreation Area Act – Lindsey Nielsen, Executive Director, Central Wasatch Commission.*

Lindsey Nielsen introduced herself as Executive Director of the Central Wasatch Commission and stated the Commission had worked on the Central Wasatch National Conservation and Recreation Area Act (NCRA) since the bill was first introduced to Congress in 2016. She explained she was present to reintroduce and educate the Council about the NCRA, its importance, urgency, and potential benefits to the City of Holladay and jurisdictions along the Wasatch Front. Ms. Nielsen stated the bill's origins in the Mountain Accord process, which began in 2013 as a community response to large-scale and simultaneous proposals for permanent development in the central Wasatch Mountains that had occurred without community input. She described the Mountain Accord as a two-year, multi-stakeholder process from 2013 to 2015 that brought together transportation planners, recreation groups, environmental advocates, ski resorts, small business owners, and local officials to devise a shared plan to sustain the mountains.

Ms. Nielsen stated that the NCRA is a federal lands bill affecting only federal lands and that it aims to create a designation combining elements of a National Conservation Area and a National Recreation Area to reflect both conservation and recreation values in the central Wasatch. She reported the bill would apply to approximately 79,000 acres of federal land in the project area, including the Parleys Corridor, and noted existing and proposed wilderness areas identified on the project map. She described a proposed White Pine Watershed Protection Area of about 1,800 acres adjacent to Snowbird, clarified that the Watershed Protection Area would not be a wilderness designation and would allow continued permitted activities such as Snowbird's heli-skiing operations and South-to-Spain Ditch Company activities, and emphasized the bill would require a new, area-specific management plan rather than relying on the current forest-wide plan dating to 2003.

Ms. Nielsen explained additional bill components, including roadless rule and watershed protections for headwaters in Little and Big Cottonwood Canyons, and she observed the roadless rule had been under threat and congressional designation would provide permanent protections. She described the NCRA as the product of negotiation and compromise among recreation, environmental, economic, and transportation stakeholders and emphasized it reflected unified agreement among groups that historically had been opposed. Ms. Nielsen recounted that the bill was first introduced to the House Natural Resources Committee (HR 5718) but that congressional timing prevented further action before the end of that Congress; she stated the bill had been redrafted several times to reflect public input and that the Commission was working to modernize the draft for reintroduction to the new Congress in 2027.

Ms. Nielsen cited the recent redrawing of congressional districts and the primary victory of Ben McAdams, who she said had been an original architect of the Mountain Accord process and had

expressed strong commitment to reintroducing the legislation in a letter to the Central Wasatch Commission board. She offered to provide Council members with the bill text and supporting documents and to make follow-up, one-on-one briefings available. Ms. Nielsen invited municipal input on the bill and stated Council Member Gray serves as the Commission's local council representative and could relay Council feedback.

Council Member Gray offered personal remarks praising Ms. Nielsen's efforts, stating she and others have a deep love for the Wasatch Mountains, and expressing support for protecting the mountains for future generations. Council Member Sundwall asked whether the NCRA would impede or facilitate transit alternatives such as gondolas; Ms. Nielsen answered that the NCRA is transit neutral and does not impede UDOT's ability to construct transit alternatives, noting the bill specifically states it does not impede UDOT. She explained the gondola proposal referenced in the question was the historic "Ski Link" proposal involving Talisker and the forced sale of public land, and she said Mountain Accord had been a community response to such proposals. Ms. Nielsen reiterated she would leave materials and her contact information for follow-up and noted she had placed annual reports before the Council.

IX. Closed Session for the Purposes Described in U.C.A. 52-4-204-and 205.

There was no Closed Session.

X. Adjourn.

Council Member Gray moved to ADJOURN. Council Member Bradley seconded the motion. The motion passed with the unanimous consent of the Council.

The City Council Meeting adjourned at approximately 6:40 p.m.

I hereby certify that the foregoing represents a true, accurate, and complete record of the Holladay City Council Meeting held Thursday, September 17, 2026.

Stephanie N. Carlson, MMC
Holladay City Recorder

Paul Fotheringham, Mayor

Minutes approved: **October 1, 2026**