



WEST VALLEY CITY

City Council Study Meeting
September 8, 2026

THE WEST VALLEY CITY COUNCIL MET IN STUDY SESSION ON TUESDAY, SEPTEMBER 8, 2026, AT 4:30 P.M. AT WEST VALLEY CITY HALL, MULTIPURPOSE ROOM, 3600 CONSTITUTION BOULEVARD, WEST VALLEY CITY, UTAH. THE MEETING WAS CALLED TO ORDER AND CONDUCTED BY MAYOR PRO TEM HARMON.

THE FOLLOWING MEMBERS WERE PRESENT:

Lars Nordfelt, Councilmember At-Large (*electronically*)
Don Christensen, Councilmember At-Large
Tom Huynh, Councilmember District 1
Scott Harmon, Councilmember District 2
William Whetstone, Councilmember District 3
Cindy Wood, Councilmember District 4

THE FOLLOWING MEMBERS WERE ABSENT:

Karen Lang, Mayor

STAFF PRESENT:

Ifo Pili, City Manager
Nichole Camac, City Recorder
John Flores, Assistant City Manager
Eric Bunderson, City Attorney
Colleen Jacobs, Police Chief
John Evans, Fire Chief
Niclas Hales, Acting Finance Director
Steve Pastorik, Community and Economic Development Director
Dan Johnson, Public Works Director
Jonathan Springmeyer, RDA Director
Sam Johnson, Strategic Communications Director
Tumi Young, Chief Code Enforcement Officer
Harold Moleni, Administrative Analyst
Travis Crosby, IT

MINUTES OF COUNCIL STUDY MEETING – SEPTEMBER 8, 2026

-2-

APPROVAL OF MINUTES OF STUDY MEETING HELD AUGUST 25, 2026

The Council considered the Minutes of the Study Meeting held August 25, 2026. There were no changes, corrections or deletions.

Councilmember Whetstone moved to approve the Minutes of the Study Meeting held August 25, 2026. Councilmember Huynh seconded the motion.

A voice vote was taken and all members voted in favor of the motion.

REVIEW AGENDA FOR REGULAR CITY COUNCIL MEETING OF SEPTEMBER 8, 2026

Upon inquiry by Mayor Pro Tem Harmon, members of the Council had no further questions or concerns regarding items listed on the Agenda for the Regular City Council Meeting scheduled later this night.

AWARDS, CEREMONIES AND PROCLAMATIONS SCHEDULED FOR SEPTEMBER 22, 2026 CLEAN AND BEAUTIFUL RECOGNITIONS

Craig Thomas, CEC Director, stated that the Clean and Beautiful Yard Awards have been a City tradition for more than 20 years. The City is divided into 19 areas, with up to 76 award recipients anticipated this year.

RESOLUTION 26-112: AUTHORIZE THE EXECUTION OF A PROFESSIONAL SERVICES AGREEMENT WITH RRJ CONSULTING, LLC

Sam Johnson, Strategic Communications Director, discussed proposed Resolution 26-112 that would authorize the execution of a Professional Services Agreement with RRJ Consulting, LLC.

Written documentation previously provided to the City Council included information as follows:

The proposed agreement would retain RRJ Consulting, LLC as West Valley City's lobbying firm for work at the Utah State Capitol and on other state and local matters. RRJ Consulting would represent the City's interests during the legislative session and work with legislators and others to advance the City's goals and vision. The contract cost is \$72,000 annually, which staff indicated is a savings compared with the previous contract. The agreement is already funded and may be canceled by either party with 30 days' notice. West Valley City has maintained a Utah lobbying contract for more than 20 years; the previous lobbyist's contract was not renewed.

The City Council will consider Resolution 26-112 at the Regular Council Meeting scheduled September 22, 2026 at 6:30 PM.

RESOLUTION 26-113: AUTHORIZE THE CITY TO ENTER INTO A MEMORANDUM OF AGREEMENT WITH THE DEPARTMENT OF JUSTICE

Chief Colleen Jacobs discussed proposed Resolution 26-11 that would authorize the City to Enter into a Memorandum of Agreement with the Department of Justice.

Written documentation previously provided to the City Council included information as follows:

This resolution authorizes one member of the Police Department to work as a Task Force Officer (TFO) with the DEA to investigate federal level drug cases through September 30, 2031.

The City Council will consider Resolution 26-113 at the Regular Council Meeting scheduled September 22, 2026 at 6:30 PM.

RESOLUTION 26-114: AUTHORIZE THE EXECUTION OF AN INTERLOCAL COOPERATION AGREEMENT WITH SALT LAKE COUNTY FOR FUNDING FOR SUBSTANCE ABUSE PREVENTION

Craig Thomas, Community and Culture Director, discussed proposed Resolution 26-114 that would authorize the execution of an Interlocal Cooperation Agreement with Salt Lake County for funding for substance abuse prevention.

Written documentation previously provided to the City Council included information as follows:

The proposed interlocal cooperation agreement with the Salt Lake County Human Services Division would provide opioid settlement funding to support the Healthy West Valley Committee. Funding would total \$100,000 over three years, including \$40,000 annually in the first and second years. The funds would support further implementation of a Community Readiness Assessment for long-term, evidence-based community engagement; additional staffing; a community-specific action plan; and overdose-prevention initiatives. The work would also support opioid-misuse prevention campaigns, community outreach and education, Naloxone distribution sites, and drug-disposal education and opportunities. A budget opening is required.

Councilmember Harmon asked for clarification regarding the County's identified goals and whether they represented allowable uses of the grant funding. Staff confirmed that the budget requirements associated with the grant are focused on six key areas. Councilmember Whetstone asked if the naloxone kits are separate from those that our first

MINUTES OF COUNCIL STUDY MEETING – SEPTEMBER 8, 2026

-4-

responders are provided. Craig replied yes and stated that these kits are for the public and are easy to use.

The City Council will consider Resolution 26-114 at the Regular Council Meeting scheduled September 22, 2026 at 6:30 PM.

RESOLUTION 26-115: AWARD A CONTRACT TO MORGAN PAVEMENT MAINTENANCE FOR THE 2026 FRICTIONAL MASTIC SURFACE TREATMENT PROJECT

Dan Johnson, Public Works Director, discussed proposed Resolution 26-115 that would award a contract to Morgan Pavement Maintenance for the 2026 frictional mastic surface treatment project.

Written documentation previously provided to the City Council included information as follows:

The Public Works Department requested bids for application of Frictional Mastic Surface Treatment, also known as ONYX, on neighborhood streets. The product is a sprayed asphalt emulsion containing fine aggregate, polymer, and other additives intended to extend pavement life and prevent oxidative damage from moisture and ultraviolet rays. Two bids were submitted and reviewed, and Morgan Pavement Maintenance was the low bidder. The project would treat approximately 5.5 miles of roadway. Staff recommended awarding the contract to Morgan Pavement Maintenance in the amount of \$205,490.56 and authorizing the Public Works Department to spend up to \$230,000 for potential change orders. The project is funded through the Class C Road Fund.

Councilmember Huynh asked if the City has conducted business with Morgan Pavement before. Dan replied yes. Councilmember Wood asked if the City would then go to a slurry seal after 5 years. Dan replied that the City may choose to do a couple of these treatments before going to a slurry depending on the condition of the pavement. He noted that the goal is to go at least 30 years with maintenance before a mill and fill is needed. Councilmember Wod expressed concern about loose rock and neighbors requesting slurry right up to the gutter.

The City Council will consider Resolution 26-115 at the Regular Council Meeting scheduled September 22, 2026 at 6:30 PM.

CONSENT AGENDA SCHEDULED FOR SEPTEMBER 22, 2026

A. RESOLUTION 26-116: AUTHORIZE THE CITY TO ENTER INTO A REAL ESTATE PURCHASE AGREEMENT AND ACCEPT A WARRANTY DEED AND A TEMPORARY

CONSTRUCTION EASEMENT WITH AND FROM BRIMLEY AND ASSOCIATES LTD. FOR PROPERTY LOCATED AT 4095 SOUTH REDWOOD ROAD

Mayor Pro Tem Harmon discussed proposed Resolution 26-116.

Written documentation previously provided to the City Council included information as follows:

Brimley and Associates LTD., a Utah limited partnership, has signed a Real Estate Purchase Agreement, Warranty Deed, and Temporary Construction Easement in favor of West Valley City for property located at 4095 South Redwood Road, Parcel No. 15-34-452-018. The property is among those affected by the 3900 South—Redwood Road to Jordan River Bridge Project, a joint project with Taylorsville City. The project will construct curb, gutter, sidewalk, textured colored-concrete park strip, street lighting, decorative concrete wall, and landscaping along 3900 South. The project is funded through the federal Surface Transportation Program. West Valley City is responsible for 6.77 percent of project costs, including right-of-way costs. The total acquisition cost is \$44,800 plus closing costs; the City's matching-fund portion is \$3,032.96 and will be paid to UDOT.

B. RESOLUTION 26-117: AUTHORIZE THE CITY TO ENTER INTO A REAL ESTATE PURCHASE AGREEMENT AND ACCEPT A TEMPORARY CONSTRUCTION EASEMENT AND PERPETUAL EASEMENT WITH AND FROM LYNN AND STEVEN NEBEKER FOR PROPERTY LOCATED AT 1445 WEST 4020 SOUTH

Mayor Pro Tem Harmon discussed proposed Resolution 26-117.

Written documentation previously provided to the City Council included information as follows:

Lynn L. Nebeker and Steven A. Nebeker have signed a Real Estate Purchase Agreement, Perpetual Easement, and Temporary Construction Easement in favor of West Valley City for property located at 1445 West 4020 South, Parcel No. 15-34-481-007. The property is among those affected by the 3900 South—Redwood Road to Jordan River Bridge Project, a joint project with Taylorsville City. The project will construct curb, gutter, sidewalk, textured colored-concrete park strip, street lighting, decorative concrete wall, and landscaping along 3900 South. The project is funded through the federal Surface Transportation Program. West Valley City is responsible for 6.77 percent of project costs, including right-of-way costs. The total acquisition cost is \$4,800 plus closing costs; the City's matching-fund portion is \$324.96 and will be paid to UDOT.

C. RESOLUTION 26-118: AUTHORIZE THE CITY TO ENTER INTO A REAL ESTATE PURCHASE AGREEMENT AND ACCEPT A WARRANTY DEED, A TEMPORARY CONSTRUCTION EASEMENT, AND A PERPETUAL EASEMENT WITH AND FROM MELISSA L. POWERS FOR PROPERTY LOCATED AT 4041 SOUTH 1500 WEST

Mayor Pro Tem Harmon discussed proposed Resolution 26-118.

Written documentation previously provided to the City Council included information as follows:

Melissa L. Powers has signed a Real Estate Purchase Agreement, Warranty Deed, Perpetual Easement, and Temporary Construction Easement in favor of West Valley City for property located at 4041 South 1500 West, Parcel No. 15-34-481-002. The property is among those affected by the 3900 South—Redwood Road to Jordan River Bridge Project, a joint project with Taylorsville City. The project will construct curb, gutter, sidewalk, textured colored-concrete park strip, street lighting, decorative concrete wall, and landscaping along 3900 South. The project is funded through the federal Surface Transportation Program. West Valley City is responsible for 6.77 percent of project costs, including right-of-way costs. The total acquisition cost is \$23,400 plus closing costs; the City's matching-fund portion is \$1,584.18 and will be paid to UDOT.

D. RESOLUTION 26-119: AUTHORIZE THE CITY TO ENTER INTO A REAL ESTATE PURCHASE AGREEMENT AND ACCEPT A TEMPORARY CONSTRUCTION EASEMENT AND PERPETUAL EASEMENT WITH AND FROM LANCE THOMPSON FOR PROPERTY LOCATED AT 3976 SOUTH PHAROAH ROAD

Mayor Pro Tem Harmon discussed proposed Resolution 26-119.

Written documentation previously provided to the City Council included information as follows:

Lance Thompson has signed a Real Estate Purchase Agreement, Perpetual Easement, and Temporary Construction Easement in favor of West Valley City for property located at 3976 South Pharoah Road, Parcel No. 15-34-478-018. The property is among those affected by the 3900 South—Redwood Road to Jordan River Bridge Project, a joint project with Taylorsville City. The project will construct curb, gutter, sidewalk, textured colored-concrete park strip, street lighting, decorative concrete wall, and landscaping along 3900 South. The project is funded through the federal Surface Transportation Program. West Valley City is responsible for 6.77 percent of project costs, including right-of-way costs. The total acquisition

MINUTES OF COUNCIL STUDY MEETING – SEPTEMBER 8, 2026

-7-

cost is \$15,200 plus closing costs; the City's matching-fund portion is \$1,029.04 and will be paid to UDOT.

AUTHORIZE CONSENT AGENDA FOR REGULAR MEETING OF SEPTEMBER 22, 2026

The Council chose to add all items to the Consent Agenda for the September 22, 2026 Regular City Council Meeting at 6:30 PM.

COMMUNICATIONS

A. PASSPORT ACCEPTANCE FACILITY

Nichole Camac, City Recorder, presented a proposal to establish a passport acceptance facility at West Valley City Hall, noting that there are currently no passport acceptance facilities within the City and that nearby locations are primarily appointment-based. She stated that the facility would provide a needed service to residents, offer walk-in availability, increase traffic to City Hall, and potentially generate revenue.

The proposed facility would initially operate Monday through Thursday from 8:00 a.m. to 5:00 p.m. with one full-time and two part-time employees, with the potential to expand staffing and hours. Estimated startup costs for remodeling and equipment are approximately \$100,000, with additional ongoing personnel and operating expenses. Revenue would primarily come from the \$35 passport acceptance fee, passport photos, money orders, and other optional services. Based on projections, processing approximately 20 passport applications per operating day would cover estimated costs.

Nichole noted that West Jordan's walk-in passport facility processes a significant number of applications and has demonstrated the potential for a successful program. A preliminary design was presented to convert the existing break room into a secure passport facility with three service stations, employee workspace, a photo area, and customer waiting space. The U.S. Department of State has approved the City's initial request to become a passport acceptance facility. If supported by the Council, remodeling could begin immediately and is estimated to take approximately two months, followed by hiring, certification, training, and final preparations to open the facility.

Councilmember Wood asked if this would be for first time passports since renewals can be done online. Nichole replied yes and noted that the main operation would be for new passports but added that renewals could still be done at the facility since not all passports can be renewed online. Councilmember Wood asked if money would be

handled by the passport office or if treasury would need to monitor that. Nichole replied that the passport office would accept money and would be stored securely.

Ifo stated that staff researched other cities that have successfully implemented passport programs, including their startup phases, break-even points, and subsequent expansion. He noted that while the City's primary goal is to provide services at a fee that covers associated costs rather than generate profit, passport facilities have provided significant financial benefits to other cities. He added that West Valley City residents currently pay these fees to facilities in neighboring communities and cited West Jordan as an example of a city that has benefited from passport-related revenue.

Nichole added that the primary motivation for establishing a passport acceptance facility is not necessarily to generate revenue, but to provide residents with a needed and conveniently located service. She stated that the proposal was developed as an opportunity to expand services available to the community.

B. AUTOMATIC LICENSE PLATE READER (ALPR) UPDATE

Lt. Fox presented a PowerPoint presentation summarized as follows:

- Understanding the Issue
 - o ALPR – Automatic License Plate Reader
 - o Flock- Private company providing cameras, ALPR equipment, services and data.
 - o The public and media have made Flock the face of this issue
- What we hear from the public
 - o Mass Surveillance
 - The fear of permanent tracking, unwarranted monitoring, and the creation of a long-term civilian database
 - o Data Sharing
 - The concern the collected information is being sold, leaked, or fed without oversight into massive national networks
 - o Officer Misuse
 - The fear of internal abuse, where law enforcement personnel might use the system for personal reasons or stalking
- Evaluation of a tool
 - o Is it effective
 - o Is it legal
 - o Is it ethical
 - o Can it be effectively and safely managed
- Concern 1: Mass Surveillance

- 90 days retention
- **Read vs. Used**
- While Utah state law allows ALPR data to be retained for up to **9 months**, West Valley City PD has implemented a strict internal limit of just **90 days**.

A plate being passively "read" on a public road is not the same as being "used." By purging untouched data quickly, we guarantee the system remains an immediate tactical tool—not a long-term civilian database.

- The officer on the corner precedent
 - Plain view doctrine
 - Force multiplier
 - Exterior data only
- Snapshots VS Continuous Tracking
 - Continuous GPS (unconstitutional)
 - ALPR Network (Constitutional)
- Concern 2: Data Sharing and Privacy
 - Local Ownership
 - Utah-Only borders
 - The Gatekeeper
- Ethical Verification of Data Requests
- Concern 3: Internal Officer Accountability
 - Universal Tool Risk
 - Twice-monthly audits
 - Zero abuse records
 - Strict Enforcement
- The four Statutory Pillars
 - Active criminal cases
 - Outstanding warrants
 - Stole vehicles
 - Missing/Endangered persons

Councilmember Whetstone acknowledged the strong and differing opinions surrounding ALPR technology and noted the responsibility of elected officials to respond to residents' concerns. He stated that the presentation outlined several safeguards and asked whether additional measures could be implemented to further reassure residents, including whether ALPR information could be accessed without a warrant. Sgt. Fox stated that ALPR information can generally be accessed without a warrant because license plate information is visible from public roadways and is considered information in plain view. He explained that safeguards and restrictions are intended to prevent misuse of the

technology, such as accessing information for improper personal purposes. He noted that there are circumstances in which a warrant may be required, although those situations are rare, and that use of the information is primarily governed by requirements established by the State Legislature. Councilmember Whetstone asked if twice month audits are required by the State. Sgt. Fox replied no and noted that this is an internal West Valley City policy. Councilmember Whetstone asked if the City has experienced damage to ALPR's. Sgt. Fox replied that the City has taken measures to prevent this.

Councilmember Wood asked if private entities, such as Valley Fair Mall, use this type of technology. Sgt. Fox replied yes, as long as the cameras are on their property.

Councilmember Harmon asked how many queries are entered per week/month. Sgt. Fox stated that he could find out this information.

Councilmember Whetstone stated that he would like to see if there are any more ways to tighten guardrails and ensure residents confidence. Mayor Pro Tem Harmon suggested PSRB reviews. Chief Jacobs replied that this would not fall in their purview. Mayor Pro Tem Harmon asked for information on how the audits are conducted.

The Council had no further questions or concerns.

C. COUNCIL CALENDAR

Mayor Pro Tem Harmon referenced a memorandum previously received from the City Manager that outlined upcoming meetings and events.

Councilmember Wood for clarification on the City Manager dialogue. Ifo explained it's jus an opportunity he likes to provide to staff to talk to him and ask questions.

Members of the City Council had no further questions regarding the Council Calendar.

NEW BUSINESS

A. POTENTIAL FUTURE AGENDA ITEMS

N/A

B. COUNCIL REPORTS

COUNCILMEMBER WHETSTONE

Councilmember Whetstone stated that he and Mayor Pro Tem Harmon drove the marshmaster. He provided details on the upcoming Veteran's Day dinner.

COUNCILMEMBER WOOD

Councilmember Wood stated that she was invited by Ken Garff to an event at Granger Elementary.

COUNCILMEMBER CHRISTENSEN

Councilmember Christensen stated that he attended ChamberWest Gala and Neighborhood Night Out Events.

MAYOR PRO TEM HARMON

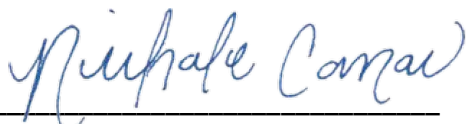
Mayor Pro Tem Harmon stated that he was invited to participate in a service at Saints Peter and Paul Catholic Church.

MOTION TO ADJOURN

Councilmember Huynh moved to adjourn the Study Meeting.

THERE BEING NO FURTHER BUSINESS OF THE WEST VALLEY CITY COUNCIL, THE STUDY MEETING ON TUESDAY, SEPTEMBER 8, 2026, WAS ADJOURNED AT 5:35 P.M. BY MAYOR PRO TEM HARMON.

I hereby certify the foregoing to be a true, accurate and complete record of the proceedings of the Study Meeting of the West Valley City Council held Tuesday, September 8, 2026.



Nichole Camac, MMC
City Recorder