

Board Meeting: Beaver County School District
Tuesday, September 15, 2026 12:00 PM
District Office, 291 North Main, Beaver, Utah 84713

Board Members in Attendance:

Lisa Carter, Board President, Precinct #5
Tyler Fails, Board Vice President, Precinct #1
Ken Ure, Precinct, Precinct #3
Duke Hollingshead, Precinct #4
Trista Kerksiek, Precinct #2

Administrators in Attendance:

David Long, Superintendent
Todd Burke, Business Administrator
Brian Hollingshead, District Curriculum
Brady Fails, Beaver High School

Other Patrons in Attendance:

Joel Slade (Board Member Candidate)
Troy Netto (Board Member Candidate)
Preston Clarke, Beaver High School

1. Work Session (12:30 p.m.)

A. Prayer: Mr. Duke Hollingshead

B. Board Reports and Discussion

- District Safety & Security
- 5-County
- Local Interagency Council (LIC)
- [Local Emergency Planning Committee](#) (LEPC)
- Intergenerational Poverty (IGP)
- Southwest Technical College Advisory Committee (SWTAC)
- School Community Councils

C. Business Administrator Report

Business Administrator items are included throughout the meeting agenda.

D. Superintendent Report

This is a Google Gem built to assess anyone's mastery of any topic. Simply click on the link to begin the process. This should work for all BCSD staff or students in grades 9-12.

<https://gemini.google.com/gem/1z32BhSG1t25KZ0HJTDtKdf6ymchYKpzB?usp=sharing>

School News in Utah

- [Utah students' science scores reach record highs; math, reading also improve](#)
- [Utah district reports critical thinking boost amid AI deployment](#)

USSA Legislative Discussions

- Math Open Bill File (Attached)
- 255 Turnaround Amendments (Attached)
- Teacher Merit Pay (Attached)
- USBE Modification (Attached)
- School District Staffing (Attached)
- Discussed possible equalization formula change
- Discussed likelihood of retention of third-graders starting in 2030.

E. School Board Training

No discussion or action taken.

2. Board of Education Meeting

A. References: Utah Open Meeting Act & Compliance Checklist

- [Chapter 4](#) Open and Public Meetings Act
- [Section 201](#) Meetings open to the public — Exceptions
- [Section 202](#) Public notice of meetings — Emergency meetings
- [Section 203](#) Written minutes of open meetings — Public records — Recording of meetings
- [Section 204](#) Closed meeting held upon vote of members — Business — Reasons for meeting recorded
- [Section 205](#) Purposes of closed meetings — Certain issues prohibited in closed meetings
- [Section 206](#) Record of closed meetings
- [Section 207](#) Electronic meetings — Authorization — Requirements
- [Section 208](#) Chance or social meetings
- [Section 209](#) Electronic meetings for charter school board
- [Section 210](#) Electronic message transmissions
 - [Compliance Checklist for Board Meetings, Records, & Recordings](#)

B. Welcome: Mrs. Lisa Carter, Board President

C. Pledge of Allegiance: Mr. Ken Ure

3. Instruction & Education

A. School Land Trust Plan Amendments

No discussion or action taken.

B. Enrollment Trends (Information Item)

	<u>K</u>	<u>1</u>	<u>2</u>	<u>3</u>	<u>4</u>	<u>5</u>	<u>6</u>	<u>7</u>	<u>8</u>	<u>9</u>	<u>10</u>	<u>11</u>	<u>12</u>	<u>Total</u>
10/1/2026 Projected														
Belknap Elementary	69	52	56	59	74	54	73							437
Milford Elementary	22	21	28	30	24	37	36							198
Minersville School	12	14	14	13	9	20	13	11	11					117
Beaver High School								84	75	81	70	87	65	462
Milford High School								23	32	30	32	32	34	183
Total	103	87	98	102	107	111	122	118	118	111	102	119	99	1397

2026-27 SCHOOL ENROLLMENTS			
	<u>Budget Projection</u>	<u>9.15.2026</u>	<u>Difference</u>
Belknap Elementary	435	437	2
Milford Elementary	193	198	5
Minersville School	123	117	-6
Beaver High School	468	462	-6
Milford High School	193	183	-10
Total	1,412	1,397	-15

C. State Testing Results on Data Gateway (Information)

The state has released 2025-26 assessment results for each school. Results can be accessed at <https://datagateway.schools.utah.gov/>.

The group reviewed the results for each school.

Mr. Hollingshead provided an in-depth discussion regarding how each school tracks each student's progress, including how individual reading plans are developed for each student.

Break: 1:57 pm
Reconvene: 2:08 pm

4. Financial

A. Allowable Costs - Restricted Program Requirements (Discussion Item)

Mr. Burke reviewed state and federal compliance for “allowable costs” for restricted program funding sources.

Restricted State and Federal Programs are generally associated with laws, rules, regulations, and agreed upon parameters for each restricted funding source as to how the funds may be used.

In addition, there are general state and federal cost principles that govern the accounting of allowable costs for each state/federal restricted funding source.

- [R277-113: Local Education Agency \(LEA\) Fiscal and Auditing Policies](#)
 - R277-113-5.9.bi
 - accurately reflects the use of funds for allowable costs and activities
- [53F-1-104. Education monitoring and funds management.](#)
 - Allocable Cost
 - Reasonable Cost
 - "Allow a cost"
 - Necessary cost
- [2CFR200.403 Factors affecting allowability of costs.](#)
 - Necessary
 - Reasonable
 - Other

B. Teacher Student Success Act District Framework Change (Action Item)

The District Framework governs how Teacher and Student Success Act (TSSA) funds are allocated and how each school builds its annual Teacher and Student Success Plan (TSSP). #6 has been added to the district framework and is to be considered for approval as an update by the Beaver County School District Board of Education.

The two primary changes to the framework are highlighted below.

State Compliance Links:

- [53G-7-13 Teacher and Student Success Program](#)

- [R277-927: Teacher and Student Success Act \(TSSA\) Program](#)

District Framework for TSSA Funds

- 1. Accountability system** — measurable indicators, aligned with School Land Trust goals.
- 2. Board approval is required** for every school's TSSP, alongside its School Land Trust plan.
- 3. 25% districtwide** to teacher salary/benefit increases.
- 4. Up to 15% per school** for school-level teaching and learning (positions/resources not funded elsewhere).
- 5. Two days** of school-level professional learning, funded from the school's allocation.
- 6. Grade 3 reading set-aside (new, 2026 S.B. 241)** — if a school is identified by the state as below the statewide grade 3 reading goal, at least 50% of that school's total allocation must go to science-of-reading strategies and reading interventions. Literacy-aligned spending already counted in #4 and #5 credits toward the 50%; any gap comes out of #8 before other uses.
- 7. 10% Rule Limit** — "Carry-over limit" means any unexpended funds at the end of a school year, which exceed 10% of a school's current year distribution. Any amount remaining over 10% will be applied to classroom instructional services for class size reduction.
- 8. Remaining funds** at principal discretion, consistent with the approved TSSP.

Motion to Approve Made By: Tyler Fails
Motion Seconded By: Duke Hollingshead
Board Vote: Unanimous

Tyler Fails: Aye
Lisa Carter: Aye
Duke Hollingshead: Aye
Trista Kerksiek: Aye
Ken Ure: Aye

C. New Carl Perkins Grant for CTE (Information Item)

Mr. Edwards has been working with Southern Utah University to obtain federal funding for supplies and equipment in the high school Career Technical Education programs. The approved grant will provide \$22,000 for supplies and equipment.

D. Update - Fire/Flood Property Tax Impact (Information Item)

The projected impact on current year property tax revenue collections is:

Projected Taxable	Total	Projected
Value	Cr Yr	Collections
Reductions	Tax Rate	Shortfall
\$ 55,000,000.00	0.005354	\$ 294,470.00

E. Fund Balance Policy for FY26 Audit & Financial Statements (Action Item)

Mr. Burke reviewed the preliminary 2025-26 closeout General Fund financial statements that are currently being audited. After discussion, the Board approved the following fund balance classifications for the General Fund.

FUND BALANCES:	
Nonspendable:	
Prepaid expenditures	62,645.61
Employee insurance benefits deposit	12,270
Inventories	-
Restricted for:	
QSCB G.O. bond sinking fund	-
Available for future debt service	-
Food service	-
Scholarships	-
Capital projects	-
Committed to:	
Board 5% undistributed reserve	1,242,488
Employer paid compensated absences	3,207,058
Future insurance deposit & benefits	
Employee leave reduction initiative	15,000
Board commitments for future	1,130,886
Estimated commitments in progress	170,991
Taxpayer relief for future tax appeals	300,000
Students - school activity funds	-
E-Rate program	112,907
Unassigned	5,909,960
Total fund balances	12,164,206

Motion to Approve Made By: Tyler Fails

Motion Seconded By: Ken Ure

Board Vote: Unanimous

Tyler Fails: Aye

Lisa Carter: Aye

Duke Hollingshead: Aye

Trista Kerksiek: Aye

Ken Ure: Aye

F. Administrator Directed Start of School In-Person Staff Training - Financial Policies & Procedures (Information Item)

[Utah State Board of Education Rule R277-113](#) requires the district to have a financial compliance training plan for personnel. As part of this training plan, administrators are required to conduct an in-person start of school financial practices training. Records of this training for each administrator were shared with the Board.

G. 9.1.26 Administrator Meeting Agenda - Business Items (Information Item)

The agenda of business items covered in the 9.1.26 administrator meeting was shared with the Board.

H. Capital Asset Inventory & Replacements (Information Item)

The capital asset inventory was shared with the Board. This inventory is included in the 2025-26 audit which is currently occurring.

5. Policies

A. LEA Code of Conduct Policy (Actions Item)

Link: [Staff Code of Conduct](#)

Motion to Approve Made By: Ken Ure

Motion Seconded By: Tyler Fails

Board Vote: Unanimous

Tyler Fails: Aye

Lisa Carter: Aye

Duke Hollingshead: Aye

Trista Kerksiek: Aye

Ken Ure: Aye

B. Early Learning Program and Assessments Policy (Action Item)

Link: [Early Learning Plan](#)

Motion to Approve Made By: Trista Kerksiek

Motion Seconded By: Duke Hollingshead

Board Vote: Unanimous

Tyler Fails: Aye

Lisa Carter: Aye

Duke Hollingshead: Aye

Trista Kerksiek: Aye

Ken Ure: Aye

C. High School Course Grading Requirements (Action Item)

Recent changes in Utah State Law require the Beaver County School District Board of Education to update existing policies or to adopt new policies. The attached is the policy being considered for update or adoption.

The Utah State Board of Education recently updated the rules for High School Course Grading that considers citizenship and attendance grading.

Ken Ure - Motion: Leave our practices as the state law says
Motion failed

Motion is based on a request from Beaver High School:

- To temporarily approve up to 15% of attendance for academic grade contingent on attorney counsel
- Parents have 1 week to excuse absences.
- Superintendent Long will rewrite the policy for future Board adoption.

Motion to Approve Made By: Tyler Fails

Motion Seconded By: Trista Kerksiek

Board Vote: Unanimous

Tyler Fails: Aye

Lisa Carter: Aye

Duke Hollingshead: Aye

Trista Kerksiek: Aye

Ken Ure: Nay

D. Year-End Close Policy (Action Item)

No action was taken. This item is deferred to a future meeting.

6. Public

No public input.

7. Consent Agenda: Compliance or Routing Items Approved as a Group (Action)

A. Approval of Minutes

B. Approval of Warrants, Budgets, Financial Reports, and Monthly Budget Reports

The Board continues to have concerns about the water billings from Milford City for Milford Elementary and Milford High School. The District will request that Milford City officials and the District facilities team attend the next board meeting to discuss the significant difference for water costs between Milford schools and other schools throughout the district.

C. Exemption or Guardianship or Transfers (Action Items)

D. Personnel Items for all schools and the district office (Action Items)

- **Resignations**

1. Tony Rose — Custodian, MHS
2. Carlie Swindlehurst — Food Service Worker, BES

- **Hiring**

1. Mia Guzman — Severe Aide, BES
2. Victoria Caballo — Severe Aide, BES
3. Briana Derryberry — Severe Aide, BHS
4. Bonnie McWilliams — Severe Aide, BHS
5. Sasha Winkle — Literacy Specialist Aide, BHS
6. Elka Curl — Food Service Worker, BHS
7. Nella Burnette — Literacy Aide, MIN
8. Katie White — Food Service Worker, MHS
9. Devin Carter — Custodian, MHS
10. Kameron Cook — SOEP Aide, MHS

E. School Board Travel (Action Items)

1. September 23, 2026, USBA Fall Regional Meeting: Cedar City, Iron County School District, Wednesday, at 6:00 p.m.
2. November 18, 2026, Sterling Scholars 2026-27, America First Event Center, 351 W Center St, Cedar City, UT 84720, at 5:00 p.m.
3. December 5, 2026, USBA New Board Member Institute, Provo Marriott, Saturday, 8:00 a.m. to 1:00 p.m. (Lunch is included. We would be traveling the night before and staying at the hotel.)
4. December 10, 2025, 12:00-2:00 p.m., Washington County School District, 121 W Tabernacle St, St. George, UT 84770

F. School Travel Requests (Action Items)

School field trips and activity trips

G. Board Meeting Schedule Changes (Action Item)

October 13, 2026 will change to October 27, 2026.

H. LEA Specific License 2026-27

Unapproved Pending Future Board Approval

The following individuals are recommended for an LEA Specific License for the 2026-27 school year. Teachers requesting an LEA Specific License are either in the process of completing license requirements with the Utah State Board of Education, or they are currently licensed teachers being asked to teach outside their license area. LEA Specific Licenses are approved each year in compliance with state rules.

Beaver High School

Bret Albrecht (89767)

- Health Education II

Dallon Bradshaw (87065)

- Beginning Fitness 7 x2

Shay Goff (108038)

- Advanced Biology
- Chemistry 1010
- Chemistry Lab 1015

Holly Hafen (60636)

- Language Arts 8
- Language Arts 10 x3
- Language Arts 11 x3

Emree McMullin (60885)

- Utah Studies 7
- Integrated Science 7
- US History 11 x2
- Earth Systems, Science 9 x2

Jocelyn Woolf (7883)

- Guitar Lab

Milford High School

Leah Carter (72602)

- Health Education II

Michelle Carter (89767)

- Secondary Reading (9-12) x2

Mandy Davis (793152)

- Earth Systems, Science 9 x3

Ryan Fisher (92558)

- Woods I x2
- Woods II
- Woods III

Kennedy Parkinson (77102)

- Biology x2

Kalie Stringer (33060)

- Utah Studies x2
- Emergency Medical Response

Belknap Elementary

Amy Marshall (60636)

- Grade 5

Milford Elementary

Dakota Robinson (29712)

- Grade 2
- Grade 4

Gretta Espline

- Special Education

Minersville School

Kristine Erickson (92558)

- Foundations I - Art 7 x2

Kinlee Marshall (30318)

- Language Arts 7
- Language Arts 8
- Secondary Reading 6-8

Jared Swanson (70460)

- Health Education I
- PE 7-8
- Beginning Fitness 7
- Middle School Math Endorsement

Motion to Approve Made By: Tyler Fails

Motion Seconded By: Duke Hollingshead

Board Vote: Unanimous

Tyler Fails: Aye

Lisa Carter: Aye

Duke Hollingshead: Aye

Trista Kerksiek: Aye

Ken Ure: Aye

8. Closed Session

A. Closed Meeting

Closed Meeting for Character & Competence of Individual(s)

4:56 p.m. Motion to Enter Closed Meeting: Tyler Fails

Motion Seconded By: Trista Kerksiek

Board Vote: Unanimous

Tyler Fails: Aye
Lisa Carter: Aye
Duke Hollingshead: Aye
Trista Kerksiek: Aye
Ken Ure: Aye

5:04 p.m. Motion to Exit Closed Meeting: Tyler Fails
Motion Seconded By: Duke Hollingshead
Board Vote: Unanimous

Tyler Fails: Aye
Lisa Carter: Aye
Duke Hollingshead: Aye
Trista Kerksiek: Aye
Ken Ure: Absent

9. Adjourn (5:05 p.m.)

All Agendas, Minutes and Audio Recordings are available on the Utah Public Notice Website. www.utah.gov/pmn

In compliance with the Americans with Disabilities Act, persons needing auxiliary communicative aides and services for these meetings should contact Bonnie Bairett at 435-438-2291, or bonnie.bairett@beaver.k12.ut.us, giving at least three working days notice.