

Board Meeting: Beaver County School District
Tuesday, January 13, 2026 12:00 PM
District Office, 291 North Main, Beaver, Utah 84713

Board Members in Attendance:

Lisa Carter, Board President, Precinct #5
Tyler Fails, Board Vice President, Precinct #1
Ken Ure, Precinct, Precinct #3
Duke Hollingshead, Precinct #4
Trista Kerksiek, Precinct #2

Administrators in Attendance:

David Long, Superintendent
Todd Burke, Business Administrator
Russell Carter, Facilities & Special Populations Director

1. Work Session (12:00 p.m.)

MacKay Thompson from SEDC presented the new district website. The new website will go in effect for the public in the next week or two.

A. Prayer: Mr. Burke

B. Board Reports and Discussion

- District Safety & Security
- 5-County
- Local Interagency Council (LIC)
- [Local Emergency Planning Committee](#) (LEPC)
- Intergenerational Poverty (IGP)
- Southwest Technical College Advisory Committee (SWTAC)
- School Community Councils

C. Business Administrator Report

January is normally the start of the budget planning process for the next fiscal year (2026-27). Each month, we will be covering some basic government and school district budgeting and economic concepts.

- Trade-Offs & Opportunity Costs

- Scarcity & Choices
- The Law of Diminishing Returns

D. Superintendent Report

- PLC Conference - Minersville
- Utah Early Literacy Report January 2026
- School Land Trust - Compliance Review 2025
- 2025 Early College Course Taking for Beaver County School District

E. Open/Closed Meeting Training

The group reviewed the following items:

- Link: [52-4-2 Open & Public Meetings Act](#)
- State Compliance Audit Guide Requirements for Open & Closed Meetings (to be audited in the coming year)

2. Board of Education Meeting

A. References: Utah Open Meeting Act & Compliance Checklist

- [Chapter 4](#) Open and Public Meetings Act
- [Section 201](#) Meetings open to the public — Exceptions
- [Section 202](#) Public notice of meetings — Emergency meetings
- [Section 203](#) Written minutes of open meetings — Public records — Recording of meetings
- [Section 204](#) Closed meeting held upon vote of members — Business — Reasons for meeting recorded
- [Section 205](#) Purposes of closed meetings — Certain issues prohibited in closed meetings
- [Section 206](#) Record of closed meetings
- [Section 207](#) Electronic meetings — Authorization — Requirements
- [Section 208](#) Chance or social meetings
- [Section 209](#) Electronic meetings for charter school board
- [Section 210](#) Electronic message transmissions
 - [Compliance Checklist for Board Meetings, Records, & Recordings](#)

B. Welcome: Board President

C. Pledge of Allegiance: By Invitation

3. Policies

A. Wellness Policy Update (Action)

The District is updating the Wellness Policy to ensure compliance with current state and federal regulations.

The Beaver County School District is committed to providing a school environment that enhances learning and development of life-long wellness practices. To accomplish these goals:

Child Nutrition Programs comply with federal, state and local requirements. Child Nutrition Programs are accessible to all children.

Sequential and interdisciplinary nutrition education is provided and promoted.

Patterns of meaningful physical activity connect to students' lives outside of physical education.

All school-based activities are consistent with local wellness policy goals.

All foods and beverages made available on campus during the school day are consistent with current Dietary Guidelines for Americans.

All foods made available on campus adhere to food safety and security guidelines.

The school environment is safe, comfortable, pleasing, and allows adequate time and space for eating meals.

Food is not used as a reward or punishment.

Physical activity is not used as punishment.

Motion to Approve Made By: Duke Hollingshead

Motion Seconded By: Tyler Fails

Board Vote: Unanimous

Tyler Fails: Aye

Lisa Carter: Aye

Duke Hollingshead: Aye

Trista Kerksiek: Aye

Ken Ure: Aye

B. Cashless Collections Practices (Recommendation)

Given the success and convenience many are experiencing with the new School Cash system, there has been some interest expressed internally about mandating "cashless collections" from patrons.

Recommendation: It seems plausible that cashless collections will continue to increase over the next few years. However, there appears to be a local need to accept cash and checks in our schools in the present day. In addition, feedback received from other Utah school districts suggests that the Utah public education environment in general still has an obligation to provide an option for cash and checks. Unless otherwise directed by the Board of Education, the district recommends that cashless collections be encouraged with patrons but not mandated or required at this time.

Mitch Bealer (BCSD Audit Committee): I believe your recommendation looks really good. While I really like the idea and limiting the risk of cash handling I'm not sure everyone is ready to take the leap to a mandated policy. I think the transition will happen naturally over time.

Logan SD: Logan isn't cashless.

South Summit SD: South Summit is not cashless.

Provo SD: Provo is not cashless. We have way too many people who only pay with cash.

Washington SD: We do not require cashless in Washington.

Davis SD: We are not cashless in Davis either.

Weber SD: Weber has made attempts at secondary schools to move this direction with varied results. Most class and lunch fees and lunch are paid online, but we do accept cash for these. Moving to online tickets for games have helped us move that way almost exclusively for activities. Concessions still create some cash handling hurdles for transitioning. Our new high school and junior high opened this way and have been successful. They made it known that was the expectation from the start. They have explained it as a way to help protect employees from handling cash. There has been little resistance from the community.

Emery SD: Except for gates & concessions, all funds are to be received at the school's office. We have also implemented systems that take cards, but there's still a strong use of cash.

Millard SD: Millard does not have a policy restricting the use of cash. One of our high schools recently made the switch to cashless for sporting events.

Carbon SD: Carbon SD does not limit the collection of cash. We accept cash, checks, or card payments. We have not accepted digital payment methods like Venmo or Apple Pay.

TOOELE SD: Tooele accepts Cash/Checks for School Fees and Meals. However, we attempted to move to Cashless for Events and Games. After Covid we were for a while. However, administrators at schools have overridden that and have started accepting cash/checks is what I was told. In other words we have attempted to, but not everyone is on board with that decision.

JORDAN SD: Jordan has had cashless pay systems in place since 2006 but schools don't or won't use them. We now have at least half a dozen different methods for cashless pay and schools are still indicating they want more. It has become a bit weird and frustrating. The school secretaries are furious about it and just want one system (which the district folks also want) and yet the other school personnel keep asking for this or that pay system instead of using any one of the systems we already have. We have never told schools to not accept cash. We did have one school that tried to refuse cash and that has had mixed results for them. The same school has had success with refusing to accept checks.

4. Financial

A. Revised - 2024-25 Annual Comprehensive Financial Report (Information Item)

The Office of Management & Budget (OMB) released Federal program compliance information after the November Board meeting and after the Federal shutdown ended. The District's ACFR report now includes all required Federal compliance information in the Compliance Section.

The revised ACFR report has been submitted to the following agencies:

- The District's Website: [6.2 District Annual Financial & Budget Reports](#)
- Utah State Board of Education
- Utah Office of State Auditor
- Federal Single Audit Clearinghouse
- EMMA (Electronic Municipal Market Access) & Municipal Securities Rulemaking Board (MSRB)
- Government Finance Officers Association Certificate of Achievement in Financial Reporting Program
- Association of School Business Officials Certificate of Excellence in Financial Reporting Program

B. Semi-Annual General Obligation Debt Payment - \$596,288.07 (Action Item)

Motion to Approve Made By: Ken Ure

Motion Seconded By: Tyler Fails

Board Vote: Unanimous

Tyler Fails: Aye

Lisa Carter: Aye

Duke Hollingshead: Aye

Trista Kerksiek: Aye

Ken Ure: Aye

C. Utah Retirement Systems Compliance Review (Information Item)

The District is currently engaged in a Utah Retirement Systems compliance review. This is a routine compliance review usually conducted every three years. The District will report back to the school board with the results of the review when the review is completed.

D. USBE School Fees Compliance Review (Information Item)

The District is currently engaged in a Utah State Board of Education school fees compliance review for Milford High School. The District will report back to the school board with the results of the review when the review is completed.

E. 2025-26 Career Technical Education (CTE) Projected Budget Deficit (Information Item)

The District's high school CTE programs are operating with a projected budget deficit for 2025-26.

Unspent Carryover Balance	\$ 342,566.71
Total Current Year CTE State Revenues	\$ 567,432.00
District Local & State MOE	\$ 417,000.00
Total Amount Available to Spend	\$ 1,326,998.71
Budgeted Expenditures	\$ (1,122,825.38)
Estimated Budgeted Year-End Unspent Balance	\$ 204,173.33
Budgeted Program Financial Year Net Surplus (Deficit)	\$ (138,393.38)

F. 2026-27 Budget Adoption Calendar (Information & Discussion Item)

The group reviewed a proposed budget adoption calendar for adopting the 2026-27 budget in June. The calendar will most likely change as the legislature evolves and as state and local operational and budget decisions are made.

G. 2026-27 Budget Planning - Annual Review of District Mission, Vision, Values, & Goals (Action Item)

No changes were made to the District's Mission, Vision, Values, & Goals statement.

H. 2026-27 Enrollment Projections (Information Item)

After receiving USBE projections, reviewing current school enrollments, and discussing enrollment projections with Superintendent Long, we have revised and finalized enrollment projections for the 2026-27 school year. The final projections will be presented to the school board on Tuesday.

On January 8th, all Utah school district business administrators met with Ben Lieshman, who is the lead legislative analyst for the Legislature and appropriation committees. He indicated the state is expecting a 2.1% decline in enrollment (-13,600 students), as compared to a 1.8% statewide enrollment decline this year. No surprise. The state believes statewide enrollment declines will continue for several years. Our school district is expecting a similar decline of -2.8% (-41 students).

I. Capital Projects Fund - Future Plans, Priorities, & 10 Yr Outlook (Action Item)

Motion:

- Bus Fleet
 - Limit the bus fleet to no more than 16 buses.
 - Seeking board authorization to begin the purchasing process for a new 2026-27 bus to replace a high mileage bus. Order, manufacturing, and delivery normally take 6 - 8 months. Delivery after July 1st.
- Suburban/Expedition Fleet
 - Limit the Suburban/Expedition fleet to no more than 10 Suburbans/Expeditions.
 - Seeking board approval to purchase 1 new Suburban or Expedition this year to replace a high mileage vehicle
 - Seeking board approval to begin the purchasing process to replace a Suburban/Expedition next year to replace a high mileage vehicle. Delivery after July 1st.
 - Seeking board approval to explore the possibility of trading in existing vehicles the district does not need for new Suburbans/Expeditions with a dealership.
- Sedan Fleet
 - Limit the Sedan fleet to no more than 22 Vehicles.
 - Seeking board approval to explore the possibility of trading in existing vehicles the district does not need for new Suburbans/Expeditions with a dealership.

Motion to Approve Made By: Trista Kerksiek
Motion Seconded By: Duke Hollingshead
Board Vote: Unanimous

Tyler Fails: Aye
Lisa Carter: Aye
Duke Hollingshead: Aye
Trista Kerksiek: Aye
Ken Ure: Aye

J. 2026-27 School LAND Trust Preliminary State Allocations (Information Item)

School	Enroll. Oct. 2025	2026-27 Projected	2025-26 Allocation	Change	% Change
Beaver High	472	\$ 178,302.88	\$ 140,799.82	\$ 37,503.06	26.64%
Belknap School	443	\$ 167,347.83	\$ 142,378.30	\$ 24,969.53	17.54%
Milford High	207	\$ 78,196.39	\$ 65,033.10	\$ 13,163.29	20.24%
Milford School	211	\$ 79,707.43	\$ 66,611.58	\$ 13,095.85	19.66%
Minersville School	85	\$ 32,109.63	\$ 25,886.96	\$ 6,222.67	24.04%
Minersville School	34	\$ 12,843.85	\$ 11,996.40	\$ 847.45	7.06%
		\$ 548,508.01	\$ 452,706.16	\$ 95,801.85	21.16%

K. January 8th Utah School Business Officials Meeting Notes (Information Items)

- There will not likely be any legislative budget adjustments to insulate from the impact of declining enrollments.
- The state projects a 2.1% statewide enrollment decline.
- Overall statewide enrollments are falling faster than originally expected.
- Charter school enrollments are growing; school district enrollments are declining.
- Projected \$362 million new on-going revenue but legislature has already earmarked these funds
- 4.2% WPU increase (inflationary adjustment only)
- Not considered a recessionary year, but is considered a revenue growth slowing year
- Although Special Education program student counts are growing, there is no discussion of increasing funds for the program.
- CTE Catalyst centers???
- The 2025-26 legislative allocation to help with school fees may be withdrawn by the legislature this year.
- Expect state reviews of CTE and Concurrent Enrollment formulas.
- 2026 Legislature - New & Possible Future Bills
- There are over 70 Public Ed related bills already filed

- HB142 Limits school fees and waivers
 - Too many trips for students with waivers
- HB121 School Fee amendments
 - Allows fees to be charged for science classes
- SB62 School Funding
 - End of hold harmless in the basic program (prior year ADM+Growth)
 - Allows growth to go negative in the current year.
 - There is a large group that has been working on this for a number of years.
 - Impacts current year funding
- SB65 Minimum Basic Tax Rate
 - Basic rate revenue to the state
 - New tax notice
 - Overcomes prior year hurdles in prior year bill
 - Time delay in receiving funds could be a problem
- SB97 property Tax Rate Amendment
 - Limits tax increase to 5% revenue increase
- Bill Requests Underway
 - Require districts to offer property to other districts for demolishing / abandoned schools
 - Require USBE to create 12 standardized school building designs districts can choose from for new school construction
 - Require Truth-in-Taxation hearings to occur after the fiscal year / school year has already started
- No bill yet to cut income taxes again, but there is a lot of discussion behind the scenes to propose a bill

Troy Jessup & Spencer - Utah Education & Telehealth Network (UETN)

- Seeking legislative funding for cybersecurity and are asking for districts to voice support
 - Strongly encourage districts to hire more cybersecurity personnel
 - Uintah & Weber Data Breaches
 - Willing to conduct a "full hacking penetration assessment for LEAs"
 - Get cybersecurity insurance
 - Districts need to conduct training and expect
 - Personnel to change passwords often to all systems
 - Limit personnel access to systems - only those who need access
 - Are we conducting annual data privacy training?
 - State Risk Management - Rachel Terry
 - Liability increases are expected to be minimal
 - Public Ed is managing risk very well as compared to Higher Ed
- There were several requests from Superintendents and Business Administrators to conduct the teacher compensation survey again this year, especially given the repeal of HB267.

L. Utah Legal Compliance Audit Guide - Board Requirements for Upcoming Audit (Information Item)

Each year, the Utah State Board of Education working with the Office of State Auditor produces a State Compliance Audit Guide. Squire & Co., the district's independent auditors are required to include these items in the annual audit. Although the state audit guide does not become available until May or June, many of the items stay consistent from year to year in the guide. It is always a good idea to review the prior year's audit guide and make sure these items are adequately addressed before the next audit.

Each board meeting for the remainder of the fiscal year will include items that the board or departments may need to address to ensure compliance with the State Audit Guide, and to ensure performance aligns with the upcoming audit.

M. State Auditor Training for Elected Officials & School Board Members (Information Item)

Board members are encouraged to explore the training offered online through the Utah Office of State Auditor at <https://training.auditor.utah.gov/>.

5. Instruction & Education

A. Utah Fits All - BCSD Application

Superintendent Long reviewed the application process and current providers approved through the state.

6. Public

A. Student Recognitions (none)

B. Public Input (none)

7. Consent Agenda: Compliance or Routing Items Approved as a Group (Action)

A. Approval of Minutes

B. November - Approval of Warrants, Budgets, Financial Reports, and Monthly Budget Reports

C. December - Approval of Warrants, Budgets, Financial Reports, and Monthly Budget Reports

D. Exemptions or Guardianship or Transfer

- Guidance to Parents on Exemptions or Guardianship or Transfers
- Affidavits were received from the following schools this month for acceptance by the Beaver County School District Board of Education.

E. Personnel items for all schools and the district office (action)

- Resignations
 - Clint Bradshaw - School Resource Officer (SRO)
 - Kenton Moss - BCSD Mechanic (effective 6/30/2026)
 - Danny Beard - BHS Custodian (effective 6/30/2026)
 - Bryan Wood - BHS Teacher (effective 6/30/2025)
 - Kennedy Parkinson - Activity Director MHS
 - Paige Wright - Cheerleading Coach MHS
- Hiring
 - Matt Van Wyk - School Resource Officer (SRO)
 - Shannon Joseph Hunt - Part Time Speech Language Pathologist

F. School Board Travel

State Capitol, Celebrating Public Education, January 21, 2026 from 3:00-6:00 p.m..

G. School Travel Requests

Regularly scheduled field trips and activity trips.

H. Equipment Replacement Purchases & Surplus

I. Business Administrator - Letter of Intent

Motion to Approve all Consent Items Made By: Ken Ure
Motion Seconded By: Duke Hollingshead
Board Vote: Unanimous

Tyler Falls: Aye
Lisa Carter: Aye
Duke Hollingshead: Aye
Trista Kerksiek: Aye

Ken Ure: Aye

8. Closed Session

For the purposes of discussion of the Competence and Character of Individuals, and/or physical or mental health of an individual, and/or Property (Purchase and/or Sale), and/or Security, and/or Litigation

Closed Meeting for Safety & Security Items

1:27 p.m. Motion to Enter Closed Meeting: Duke Hollingshead

Motion Seconded By: Tyler Fails

Board Vote: Unanimous

Tyler Fails: Aye

Lisa Carter: Aye

Duke Hollingshead: Aye

Trista Kerksiek: Aye

Ken Ure: Aye

2:25 p.m. Motion to Exit Closed Meeting: Tyler Fails

Motion Seconded By: Duke Hollingshead

Board Vote: Unanimous

Tyler Fails: Aye

Lisa Carter: Aye

Duke Hollingshead: Aye

Trista Kerksiek: Aye

Ken Ure: Aye

Closed Meeting for Character & Competence of Individuals

2:25 p.m. Motion to Enter Closed Meeting: Ken Ure

Motion Seconded By: Trista Fails

Board Vote: Unanimous

Tyler Fails: Aye

Lisa Carter: Aye

Duke Hollingshead: Aye

Trista Kerksiek: Aye

Ken Ure: Aye

3:54 p.m. Motion to Exit Closed Meeting: Tyler Fails

Motion Seconded By: Trista Kerksiek

Board Vote: Unanimous

Tyler Fails: Aye
Lisa Carter: Aye
Duke Hollingshead: Aye
Trista Kerksiek: Aye
Ken Ure: Aye

Meeting Break: 3:54 p.m.
Meeting Reconvened: 4:06 p.m.

Closed Meeting for Character & Competence of Individuals

4:06 p.m. Motion to Enter Closed Meeting: Tyler Fails
Motion Seconded By: Duke Hollingshead
Board Vote: Unanimous

Tyler Fails: Aye
Lisa Carter: Aye
Duke Hollingshead: Aye
Trista Kerksiek: Aye
Ken Ure: Aye

4:53 p.m. Motion to Exit Closed Meeting: Trista Kerksiek
Motion Seconded By: Tyler Fails
Board Vote: Unanimous

Tyler Fails: Aye
Lisa Carter: Aye
Duke Hollingshead: Aye
Trista Kerksiek: Aye
Ken Ure: Aye

9. Adjourn (5:43 p.m.)

All Agendas, Minutes and Audio Recordings are available on the Utah Public Notice Website. www.utah.gov/pmn

In compliance with the Americans with Disabilities Act, persons needing auxiliary communicative aides and services for these meetings should contact Bonnie Bairett at 435-438-2291, or bonnie.bairett@beaver.k12.ut.us, giving at least three working days notice.