

Board Meeting: Beaver County School District
Tuesday, April 14, 2026 12:00 PM
District Office, 291 North Main, Beaver, Utah 84713

Board Members in Attendance:

Lisa Carter, Board President, Precinct #5
Tyler Fails, Board Vice President, Precinct #1
Ken Ure, Precinct, Precinct #3
Duke Hollingshead, Precinct #4
Trista Kerksiek, Precinct #2

Administrators in Attendance:

David Long, Superintendent
Todd Burke, Business Administrator
David Cluff, Milford High School
Richard Rose, Milford Elementary School
Brian Hollingshead, Minersville School
Brad Harris, Belknap Elementary School

Other Patrons in Attendance:

Ryan Fisher, Milford High School
Kim Street, Belknap Elementary Community Council
Rachel McCulley, Belknap Elementary Community Council

1. Work Session (12:00 p.m.)

A. Prayer: Mr. Tyler Fails

B. Board Reports and Discussion

- District Safety & Security
- 5-County
- Local Interagency Council (LIC)
- [Local Emergency Planning Committee](#) (LEPC)
- Intergenerational Poverty (IGP)
- Southwest Technical College Advisory Committee (SWTAC)
- School Community Councils

C. Business Administrator Report

USBE School Finance Training 4.13.25
Refer to agenda items throughout the meeting for other items

D. Superintendent Report

Refer to agenda items throughout the meeting for other items

E. School Board Training

[A Guide To Effective School Boards](#)

Section 4: Effective School Board Meetings

2. Board of Education Meeting

A. References: Utah Open Meeting Act & Compliance Checklist

- [Chapter 4](#) Open and Public Meetings Act
- [Section 201](#) Meetings open to the public — Exceptions
- [Section 202](#) Public notice of meetings — Emergency meetings
- [Section 203](#) Written minutes of open meetings — Public records — Recording of meetings
- [Section 204](#) Closed meeting held upon vote of members — Business — Reasons for meeting recorded
- [Section 205](#) Purposes of closed meetings — Certain issues prohibited in closed meetings
- [Section 206](#) Record of closed meetings
- [Section 207](#) Electronic meetings — Authorization — Requirements
- [Section 208](#) Chance or social meetings
- [Section 209](#) Electronic meetings for charter school board
- [Section 210](#) Electronic message transmissions
 - [Compliance Checklist for Board Meetings, Records, & Recordings](#)

B. Welcome: Board President

C. Pledge of Allegiance: By Invitation

3. Instruction & Education

A. Upstart/Waterford Program 2026-27 (Action)

1. Sign the lower-level MOU each year (\$5,000) until our reserved funds are depleted to an appropriate amount.

2. I would like to put a teacher who has completed administrative classes in charge of the program and give that aspiring admin a \$5,000 dollar stipend to be over the program.

3. Continue to employ Alisha Lopshire as the Liaison for our entire District Wide Upstart program. (\$12,000)

4. Hosting Monthly story hour events at public and private preschools, giving each child a book purchased with upstart funds with a district upstart flyer inside. (\$500)

We would bring this budget into the 10% range within 3 years.

Motion to Approve Made By: Trista Kerksiek

Motion Seconded By: Duke Hollingshead

Board Vote: Unanimous

Tyler Fails: Aye

Lisa Carter: Aye

Duke Hollingshead: Aye

Trista Kerksiek: Aye

Ken Ure: Aye

Meeting Break: 2:25 p.m.

Meeting Reconvened: 2:35 p.m.

B. School Land Trust Plans and TSSA 2026-27 (Action)

The principals from all 5 schools reviewed the school plans with the Board. Once the plans are approved by the board and state, the plans will be available to the public on the state website <https://schoolandtrust.schools.utah.gov/publicreports>.

Motion to Approve Made By: Ken Ure

Motion Seconded By: Trista Kerksiek

Board Vote: Unanimous

Tyler Fails: Aye

Lisa Carter: Aye

Duke Hollingshead: Aye

Trista Kerksiek: Aye

Ken Ure: Aye

C. School Land Trust Plan 2025-26 Amendments (Action)

The Beaver County School District Board of Education will consider approval of proposed School Land Trust Plan amendments for the 2025-26 school year.

- Beaver High School Amendments

- Milford Elementary School Amendments
- Minersville School Amendments

Motion to Approve Made By: Tyler Fails
Motion Seconded By: Duke Hollingshead
Board Vote: Unanimous

Tyler Fails: Aye
Lisa Carter: Aye
Duke Hollingshead: Aye
Trista Kerksiek: Aye
Ken Ure: Aye

D. Utah High School Graduation Requirement Changes (Informational)

[Utah Is Changing High School Graduation Requirements — Here's What Beaver County Families Need to Know](#) (Proposed Article)

[Beaver County School District Launches Rural Career Pathways Initiative](#)
(Proposed Article)

[BCSD AGO Flyer](#) (Proposed Flyer for Accelerate Graduation Opportunity)

[Utah High School Graduation Requirements Changing](#)

1. **Calculus** Completes High School Math Requirements Regardless of Credit Count ([R277-707](#))
 - [Accelerated Mathematics Pathway](#)
2. Test-out option for Core Courses (beginning in 2027-28)
 - [H.B. 502 \(lines 73-99\)](#)
3. A minimum of **83 hours** is required for a high school credit.
 - [H.B. 358.5.c.B](#)
4. **Social Studies Credit** must equal or exceed 3.5 units.
 - [H.B.312 \(line 237\)](#)
5. The social studies credit increase will effectively **reduce elective credit requirements** by -0.5 credits.
6. **Fine arts or technical arts courses** can meet the fine arts requirement specifically called out.
 - [H.B.312 \(line 616\)](#)

E. Use of Technology in Schools beginning 2026-27 (Informational)

[New Rules, Same Goal: Beaver County Schools Set Technology Standards for 2026-27](#) (Proposed Article)

Use of Technology in Schools beginning 2026-27

1. **Bell-to-Bell Cellphone, smartwatch, or emerging technology**
 - [S.B. 69 \(lines 57-70\)](#)
2. A.I. Glasses Restricted
 - [H.B. 44 \(lines 656-657\)](#)
3. **Limited use in classrooms** by grade span.
 - [H.B. 273 \(lines 210-251\)](#)
4. **Homework requiring the internet** is prohibited for elementary grades.
 - [H.B. 273 \(lines 210-251\)](#)
5. Defines acceptable **AI use in schools**.
 - [H.B. 273 \(lines 319-432\)](#)
6. Student Data Privacy Requirements
 - [H.B. 55 \(line 118-145\)](#)
7. Privacy and Cybersecurity LEA Requirements
 - [S.B. 123](#)
8. LEA Cybersecurity Standards
 - [H.B. 44 \(lines 1418-1483\)](#)

F. Attendance Law for 2026-27 (Information)

New State Laws Bring Attendance and Grading Changes to BCSD for 2026-27 (Proposed Article)

Attendance Law for 2026-27 (Information)

H.B. 502

1. Permits and establishes requirements for standardizing citizenship grades;
(Begins in 2027-28)
 - [H.B. 502 \(lines 37-71\)](#)
 - Planning Committee for Spring 2027
2. Allows parents to opt out of citizenship grading;
 - [H.B. 502 \(lines 55-56\)](#)
 - Opting out loses scholarship eligibility
 - [H.B. 502 \(lines 55-56\)](#)
3. Allows attendance-based grading;
 - [H.B. 502 \(lines 70-71\)](#) and [H.B. 502 \(lines 159-177\)](#)
 - Attendance accounts for 10-20% of a student's grade.
4. Repeals individualized attendance plans for attendance-based grading;
 -
5. Creates a test-out option for core classes;
 - [H.B. 502 \(lines 73-99\)](#)
6. Establishes a citizenship grade scholarship program in higher education funded through voluntary tax return contributions;

- [H.B. 502 \(lines 234-261\)](#)
- [H.B. 502 \(lines 304-328\)](#)

S.B. 58

1. Establishes comprehensive student attendance monitoring and accountability requirements;
 - [S.B. 58 \(lines 458-479\)](#)
2. Requires local education agencies to implement enhanced attendance tracking and intervention programs;
 - [S.B. 58 \(lines 481-495\)](#)
3. Mandates performance metrics for attendance notifications and enforcement actions;
 - [S.B. 58 \(lines 393-400\)](#)
4. Creates data quality standards for student participation reporting;
 - [S.B. 58 \(lines 458-479\)](#)
5. Expands personal care independence requirements;
 - [S.B. 58 \(lines 560-572\)](#)

G. Early Literacy Requirements (Information)

Utah Draws a Line in the Sand on Reading: Every Third Grader Must Be Proficient by 2030 (Proposed Article)

Early Literacy Requirements

1. Establishes a **third-grade level reading goal** for 2030;
 - [S.B. 241 \(lines 66-76\)](#)
2. Requires a local education agency (LEA) to, based on the student's performance on a benchmark reading assessment, provide a student with an individualized reading plan that identifies specific reading interventions to remediate a reading deficiency, including considering retention in lower grades and **requiring retention in grade 3** except in cases of certain good cause exemptions;
 - [S.B. 241 \(lines 561-628\)](#)
3. Requires regional education service agencies and certain school districts to provide **formal professional learning** and information training in the science of reading;
 - [S.B. 241 \(lines 775-777\)](#) additional staff
 - [S.B. 241 \(lines 725-739\)](#) provide training
4. Dedicates a certain amount of funding to provide literacy training and paraprofessionals who support literacy;
 - [S.B. 241 \(lines 295-305\)](#) training funds
 - [S.B. 241 \(lines 306-308\)](#) paraprofessional funding
5. Requires certain school performance monitoring;
 - [S.B. 241 \(lines 797-807\)](#)
6. Excludes the practice of "three-cueing" from an LEA's reading curriculum;
 - [S.B. 241 \(lines 809-816\)](#)

7. Requires the State Board of Education (state board) to distribute funding to regional education service agencies and certain school districts for literacy coaching and training;
 - [S.B. 241 \(lines 66-76\)](#)
8. Requires the Utah Board of Higher Education to partner with the state board in certain duties regarding teacher preparation programs;
 - [S.B. 241 \(lines 287-315\)](#)
9. Requires the use of a certain portion of a school's allocation under the Teacher and Student Success Program on literacy interventions if the school's third grade students score below the statewide benchmark goal;
 - [S.B. 241 \(lines 408-416\)](#)
10. Includes science of reading and literacy as components of an elementary educator evaluation;
 - [S.B. 241 \(lines 818-847\)](#)
11. Requires the Center for the School of the Future at Utah State University, in collaboration with the Utah Board of Higher Education, to develop a plan to improve science of reading knowledge and ability in teacher graduates from a state institution of higher education;
 - [S.B. 241 \(lines 210-211\)](#)

[H.B. 393 Dyslexia Screening Pilot Program \(2026-27\)](#)

H. Early Warning Pilot Program — H.B. 404 (Action)

The Beaver County School District Board of Education will consider purchasing the Panorama software recommended by USBE for an early warning system in all of our schools.

Practical Implication for BCSD

With five schools across your district, this means you would need EWS implementation at each of them. At Panorama's rates with the 50% USBE subsidy, your cost would be roughly **\$1,750-\$2,000 per school**, or approximately **\$8,750-\$10,000 district-wide** annually if you use Panorama. Opting for a secondary vendor would make BCSD responsible for 100% of costs.

[Early Warning Pilot Program — H.B. 404 \(2017 General Session\)](#)

[USBE - Early Warning System](#)

[53F-4-207. Student intervention early warning program.](#)

[R277-627 Early Warning Program](#)

[Early Warning System: Resources and Compliance](#)

[Early Warning System 2026-27: Required Implementation](#)

Beaver County School District Board of Education will consider a proposal to accept the state recommendation for procurement of an Early Warning System.

Motion to Approve Made By: Ken Ure
Motion Seconded By: Tyler Fails
Board Vote: Unanimous

Tyler Fails: Aye
Lisa Carter: Aye
Duke Hollingshead: Aye
Trista Kerksiek: Aye
Ken Ure: Aye

4. Financial

A. Update - BCSD Purchasing Compliance Matrix (Action Item)

Superintendent Long and the district Technology Department have requested that the [BCSD Purchasing Compliance Matrix](#) be updated to include restrictions for technology purchases. These restrictions are related to the district's response to recent legislation for data privacy and cybersecurity requirements.

Motion to Approve Made By: Trista Kerksiek
Motion Seconded By: Duke Hollingshead
Board Vote: Unanimous

Tyler Fails: Aye
Lisa Carter: Aye
Duke Hollingshead: Aye
Trista Kerksiek: Aye
Ken Ure: Aye

B. Board & Audit Committee State Compliance Audit Guide & Internal Control Systems (Action Items)

[State Compliance Audit Guide](#)

Chapter 3 - Audit Procedures for Local Education Agencies
LEA Internal Control Systems

Verify that the presiding officer of the board ensured that members of the governing board received training on audit committees and internal audit functions as required by R277-113-4(1)-(2).

USB E Online Training

Website: <https://schools.utah.gov/internalaudit/index>
Click on the "Trainings" tab

- Verify that the LEA governing board:
 - designated board members to serve on an audit committee, consistent with Subsection 53G-7-401(1), and
 - included governing board audit committee members names, and if applicable the internal audit director name and contact information and audit plan, on the LEAs website.
- Verify that the LEA Audit Committee ensured LEA administration resolved/is resolving corrective action on findings, concerns, issues, and exceptions reported by independent external auditors, monitors, internal auditors, or other regulatory bodies and that the resolution occurred/is occurring in a timely manner.
- Verify that the LEA has a plan for annual training of LEA and public-school employees on policies and procedures enacted by the LEA specific to job function. Also review documentation to ensure the training was implemented as planned, specific to job function.

BCSD Training Plan: [Annual Training Plan for BCSD Personnel](#)

- Verify that the LEA governing board has implemented a hotline independent from LEA administration for stakeholders to report concerns of fraud, waste, abuse, or non-compliance—or posted a link to the USBE Board's hotline—, and the hotline information is posted on the LEA's website in a readily accessible location.
- Verify that the LEA has provided annual notification of the Parent Portal in accordance with 53G-6-806(4).

Motion to Approve Made By: Tyler Fails
Motion Seconded By: Duke Hollingshead
Board Vote: Unanimous

Tyler Fails: Aye
Lisa Carter: Aye
Duke Hollingshead: Aye
Trista Kerksiek: Aye
Ken Ure: Aye

C. Tentative Capital Projects Fund 10-Year Budget Plan Update (Discussion & Information Item)

Mr. Burke reviewed the current status of the Capital Projects Fund long-term budget plan with the Board. In the coming months, this plan will be updated through the budget development and approval process for next year.

D. 2026-27 School Fees Process Update for May (Discussion & Information Item)

The high schools are currently developing their proposed school fees and spending plans for next year. The Board will conduct two public hearings as required by law before approving the fee schedule in May for next year.

Mr. Burke reviewed the following:

- 2026 [HB142 School Fees](#)
- [2026-27 BCSD HIGH SCHOOL FEES](#)
 - [Fee Waiver Information](#)
 - [No-Cost Courses for Graduation Requirements](#)
 - [Annual Total Maximum Fee Amounts & Limits](#)

E. 2026-27 Budget Planning - Basic Budgeting Concepts, Principles, & Priorities (Information & Discussion Item)

The administration provided the board with a written summary of Board direction for developing the budget for next year. Board members were given an opportunity to add or change these instructions for budget development.

F. BCSD Board of Education Year-End Close, Next Year Budget Adoption, & Compliance Plan (Information Item)

G. March 30 - 31 UASBO School Business Officials Conference (Discussion & Information Item)

Mr. Burke attended the state UASBO conference held on March 30th & 31st. At this conference, new legislation and budget estimates were reviewed for next year.

H. Critical April 17th Deadline for Administrators (Discussion & Information Item)

All administrators and programs have been asked to notify the Superintendent and Business Administrator about final current fiscal year budget changes by April 17th.

5. Policies

A. Devices on Campus Policy (Information)

The Beaver County School District Board of Education heard presentations from principals on device use in schools and the ban on cellphones all day.

- **Bell-to-Bell Cellphone, smartwatch, or emerging technology**

- i. [S.B. 69 \(lines 57-70\)](#)

B. Athletic Director Job Qualifications (Action)

The Beaver County School District Board of Education heard a proposal regarding the job qualifications for the athletic/activities director position.

[Athletic Director Minimum Qualifications](#)

Motion to Approve Made By: Duke Hollingshead

Motion Seconded By: Tyler Fails

Board Vote: Unanimous

Tyler Fails: Aye

Lisa Carter: Aye

Duke Hollingshead: Aye

Trista Kerksiek: Aye

Ken Ure: Aye

C. 2026 Legislative Session - Bills Signed into Law (Information & Discussion Items)

- **2026 Legislative Bills - New Laws to Be Aware Of**
 - **Instruction & School Operations**
 - [HB0143S01](#) Special Education Amendments
 - [HB0144S02](#) School Community Council Amendments
 - [HB0145S01](#) School Excused Absence Amendments
 - [HB0146S01](#) Mentoring and Supporting Teacher Excellence and Refinement Program Amendments
 - [HB0218S01](#) Digital Skills Amendments
 - [HB0312S06](#) School Curriculum and Standards Modifications
 - [HB0358](#) School Scheduling Amendments (credit hour requirements for instruction)
 - [HB0502S04](#) School Attendance Modifications
 - [SB0052](#) Substitute Teaching Requirements Amendments
 - [SB0058S05](#) Public School Attendance Amendments
 - [SB0167](#) Reintegration for Disciplined Students
 - [SB0181S03](#) School Discipline Amendments
 - [SB0241S01](#) Early Literacy
 - [HB0293S01](#) Public Education Student Athlete Protections
 - [SB0295](#) Intellectual Diversity in Education and Government
 - **Safety, Security, & Facilities**
 - [HB0044S07](#) School Security Personnel Standards
 - [HB0050](#) Child Protection Ombudsman Amendments
 - [HB0090S02](#) Sexual Offenses Amendments
 - [HB0299](#) School Response to Sexual Offense

- [SB0051S02](#) School Safety Modifications
- [HB0065](#) Construction Code Amendments
- [SB0164](#) School Construction Amendments
- [SB0183S03](#) Surveillance Camera Amendments
- [SB0244](#) Cardiac Emergency Response Plans in Schools
- Technology, Data Privacy, Cybersecurity
 - [HB0273S02](#) Classroom Technology Amendments
 - [SB0069S01](#) School Device Revisions
 - [HB0055](#) Privacy Compliance for Education Technology Vendors
 - [HB0261S02](#) Electronic Information Privacy Act Amendments
 - [HB0408S03](#) Data Sharing Amendments
 - [HB0426](#) Online Education Service Provider Amendments
 - [HB0450S06](#) Data Privacy Amendments
 - [SB0088](#) School Technology Amendments
 - [SB0267S05](#) Software in Education Amendments
 - [SB0275S02](#) State-Endorsed Digital Identity Program Amendments
 - [SB0296S01](#) Student Consent Amendments
 - [HB0158S01](#) Unlawful Tracking Amendments
 - [HB0276S02](#) Artificial Intelligence Modifications
- School Fees
 - [HB0142](#) School Fee Waiver Amendments
- Records
 - [HB0147](#) Government Form Submission Amendments
 - [HB0319S02](#) Electronic Records Amendments
 - [HB0325S03](#) Government Records Classification Amendments
- Taxes
 - [SB0060](#) Income Tax Rate Amendments
 - [HB0236S03](#) Truth in Taxation Amendments
 - [SB0206S04](#) Property Tax Amendments
 - [SB0236S01](#) Property Tax Exemption Process Amendments
 - [SB0238](#) Property Tax Adjustments

D. Bus Route Update for 2026-27 (Informational)

Mr. Rose provided a bus route update for 2026-27.

1. Bus Route Radius Compliance
 - 1.5 Miles Elementary

- 2.0 Miles Secondary
- 2. Courtesy Stop Limits — One per route
- 3. Safe Routes to School — Crosswalk and Crossing Guard Additions
- 4. Electric Mobility Device Amendments — Over 20 MPH
 - [H.B. 381 \(lines 588-591\)](#)
 - Helmet requirement for 21 and under
 - [H.B. 381 \(line 1265\)](#)
- 5. Reapplication for hardship waivers

[BES Bus Route Radius Map \(1.5 Miles\)](#)

[BHS Bus Route Radius Map \(2.0 Miles\)](#)

E. School Facility Safety Requirements (Information)

School Facility Safety Requirements

1. Public School Construction Oversight transferred to the Division of Facilities and Construction Management (DFCM)
 - [S.B. 164 \(lines 172-187\)](#)
2. Ballistic Glass and Security Glazing Requirements
 - [H.B. 65 \(lines 167-173 and 182-192\)](#)

F. School Fees (Information Item)

Refer to agenda item 4D for minutes related to this item.

G. Activities Director Qualifications (Action)

Refer to agenda item 5B for minutes related to this item.

6. Public

A. 2026 Sterling Scholars

B. Cydney Parker - Southwest Utah STEM Awards

7. Consent Agenda: Compliance or Routing Items Approved as a Group (Action)

A. Approval of Minutes

B. Approval of Warrants, Budgets, Financial Reports, and Monthly Budget Reports

C. Exemptions or Guardianship or Transfer

D. Personnel items for all schools and the district office (action)

1. Resignations

- Burgundy Blomquist, BHS Food Services

2. Hiring

- Navee Cox, Substitute
- Jonathan Roundy, Part-Time Bus Driver
- Abbi Marshall, Head Cheer Coach — BHS
- Aimee Whitmer, Head Drill Coach — BHS
- Aubry Wright, Head Cheer Coach — MHS

E. School Board Travel

F. School Travel Requests

G. Equipment Replacement Purchases & Surplus

Surplus items are offered for sale by the school district throughout the year. All items are approved for sale by the Beaver County School District Board of Education prior to each sale.

H. Barton Scholarship

Motion to Approve Consent Items Made By: Duke Hollingshead

Motion Seconded By: Ken Ure

Board Vote: Unanimous

Tyler Fails: Aye

Lisa Carter: Aye

Duke Hollingshead: Aye

Trista Kerksiek: Aye

Ken Ure: Aye

8. Closed Meeting Sessions

For the purposes of discussion of the Competence and Character of Individuals, and/or physical or mental health of an individual, and/or Property (Purchase and/or Sale), and/or Security, and/or Litigation

Closed Meeting for Character & Competence of Individuals (Barton Scholarship)

5:47 p.m. Motion to Enter Closed Meeting: Tyler Fails

Motion Seconded By: Duke

Board Vote: Unanimous

Tyler Fails: Aye

Lisa Carter: Aye

Duke Hollingshead: Aye

Trista Kerksiek: Absent

Ken Ure: Aye

6:14 p.m. Motion to Exit Closed Meeting: Tyler Fails

Motion Seconded By: Ken Ure

Board Vote: Unanimous

Tyler Fails: Aye

Lisa Carter: Aye

Duke Hollingshead: Aye

Trista Kerksiek: Absent

Ken Ure: Aye

Closed Meeting for Character & Competence of Individuals

6:15 p.m. Motion to Enter Closed Meeting: Trista Kerksiek

Motion Seconded By: Tyler Fails

Board Vote: Unanimous

Tyler Fails: Aye

Lisa Carter: Aye

Duke Hollingshead: Aye

Trista Kerksiek: Aye

Ken Ure: Aye

6:46 p.m. Motion to Exit Closed Meeting: Tyler Fails

Motion Seconded By: Duke Hollingshead

Board Vote: Unanimous

Tyler Fails: Aye

Lisa Carter: Aye

Duke Hollingshead: Aye

Trista Kerksiek: Aye

Ken Ure: Aye

Closed Meeting for Collective Bargaining

6:47 p.m. Motion to Enter Closed Meeting: Tyler Fails

Motion Seconded By: Duke Hollingshead

Board Vote: Unanimous

Tyler Fails: Aye

Lisa Carter: Aye

Duke Hollingshead: Aye

Trista Kerksiek: Aye

Ken Ure: Aye

7:36 p.m. Motion to Exit Closed Meeting: Tyler Fails

Motion Seconded By: Ken Ure

Board Vote: Unanimous

Tyler Fails: Aye

Lisa Carter: Aye

Duke Hollingshead: Aye

Trista Kerksiek: Aye

Ken Ure: Aye

9. Adjourn (7:36 p.m.)

All Agendas, Minutes and Audio Recordings are available on the Utah Public Notice Website. www.utah.gov/pmn

In compliance with the Americans with Disabilities Act, persons needing auxiliary communicative aides and services for these meetings should contact Bonnie Bairrett at 435-438-2291, or bonnie.bairrett@beaver.k12.ut.us, giving at least three working days notice.