

Minutes of the Centerville **City Council** meeting held Tuesday, September 1, 2026, at 7:00 p.m. with participants present at Centerville City Hall, 250 North Main Street.

MEMBERS PRESENT

Mayor Clark Wilkinson

Council Members Robyn Mecham
Brian Plummer
Cheylynn Hayman
Rick Bangerter
Gina Hirst

STAFF PRESENT

Brant Hanson, City Manager
Lisa Romney, City Attorney
Jennifer Robison, City Recorder
Nate Plaizier, Finance Director
Bryce King, Administrative Services Director
Bruce Cox, Parks and Recreation Director
Mike Carlson, Public Works Director
Mike Eggett, Community Development Director
Dave Walker, Deputy Public Works Director
Haley Turner, Community Services Manager
Allen Ackerson, Chief of Police
Michael Dingman, Centerville Police Department

VISITORS

Nick Parks, Kimley-Horn
Interested citizens

PRAYER OR THOUGHT

Councilmember Cheylynn Hayman

PLEDGE OF ALLEGIANCE

OPEN SESSION

Trent Larson, Centerville resident, urged the Council not to restrict or ban cryptocurrency ATMs. While acknowledging their high fees and association with scams, he argued that cryptocurrency has legitimate uses, including peer-to-peer transactions and providing financial access in developing nations and for those without traditional banking. In response to a question from Councilmember Hayman, he explained that he had personally used a cryptocurrency kiosk during an emergency when he needed a specific cryptocurrency quickly and was willing to pay a premium for the convenience.

**CONSIDERATION OF COUNCIL ACCEPTANCE OF SOUTH DAVIS GREENWAY
FEASIBILITY STUDY AND REPORT**

Community Development Director Mike Eggett provided a history of the South Davis Greenway project, explaining that the initiative began in May 2025 when Centerville and neighboring South Davis communities pursued a shared planning grant through the Wasatch Front Regional Council's Transportation Land Use Connection program. Centerville, North Salt Lake, Bountiful, and Farmington each contributed \$7,500, with the grant providing \$115,000 toward the study. Kimley-Horn was selected through a competitive process and began work in September 2025. Mr. Eggett and Nick Parks of Kimley-Horn presented the completed feasibility

1 study, which proposed an approximately 10.8-mile, 12-foot-wide shared-use path along the east
2 side of I-15 from North Salt Lake to Farmington. The Centerville segment was estimated at
3 approximately \$10 million in 2026 dollars, with a portion anticipated to be constructed through
4 the ongoing I-15 widening project and the Utah Trail Network identified as a potential primary
5 funding source.
6

7 Following public input, the proposed alignment along Chase Lane was shifted to the
8 north side of the street to reduce driveway conflicts. The study also identified minor right-of-way
9 impacts to several businesses in a constrained area. Councilmembers discussed potential
10 parking impacts on 400 West, effects on businesses, traffic calming, permitted path uses, and
11 potential conflicts with future BRT plans. Mr. Eggett emphasized that acceptance of the
12 feasibility study did not commit City funds and that the project remained conceptual, with
13 detailed engineering, right-of-way determinations, and additional public engagement still
14 required. The Council expressed broad support for accepting the study, which would allow the
15 Mayor to sign a letter of support for submission to the Utah Trail Network for grant funding
16 eligibility.
17

18 Councilmember Hayman **moved** to accept the results of the South Davis Greenway
19 feasibility study and associated completed documentation. Councilmember Plummer seconded
20 the motion which passed unanimously (5-0).
21

22 **PUBLIC HEARING – ZONING CODE AMENDMENTS – DETACHED ACCESSORY**
23 **DWELLING UNIT (DADU) – CZC 12.58 (DETACHED ACCESSORY DWELLING UNIT**
24 **STANDARDS) AND CZC 12.36.020 (TABLE OF USES FOR RESIDENTIAL USES)**
25

26 Community Development Director Mike Eggett presented the history and statutory
27 requirements related to the proposed Detached Accessory Dwelling Unit (DADU) ordinance,
28 noting that Utah Code §10-21-304 required cities to allow DADUs on qualifying lots, prohibited
29 conditional use permit requirements, and established maximum parking requirements while
30 allowing municipalities discretion regarding setbacks, height, size, lot coverage, basements, and
31 owner-occupancy. He reviewed the Planning Commission's process and recommended
32 ordinance, which included an 8,500-square-foot minimum lot size, 20-foot maximum height, up
33 to 1,200 square feet of floor area, 8-foot setbacks, no second stories, certain window
34 requirements, and basement allowances. City Attorney Lisa Romeny noted that the
35 recommendation was more permissive than the state minimums regarding lot size and
36 basements and expressed concern about groundwater issues associated with basements in
37 Centerville.
38

39 The Council discussed numerous potential modifications, including reducing the
40 maximum height, allowing DADUs on smaller lots, requiring or addressing separate utility
41 metering, allowing both an internal ADU and DADU on the same property, establishing special
42 provisions for corner lots and historic accessory structures, excluding steep slopes from lot-area
43 calculations, and creating tiered setbacks based on building height to address shadow and
44 privacy concerns. Councilmember Bangerter also referenced the Planning Commission Chair's
45 intent to continue refining provisions addressing corner lots and front-yard placements. Written
46 public comments were acknowledged, including concerns regarding attic space, shadow
47 impacts, and the potential for adjacent properties to construct DADUs near shared corners.
48

49 Mayor Wilkinson opened a public hearing for this item. No comments were made, so he
50 closed the public hearing.
51

52 Councilmember Hirst **moved** to table the detached accessory dwelling unit discussion
53 CZC 12.58 until the next City Council meeting on September 15, 2026, and leave the public

1 hearing open until that date. Residents may provide comments through email or attend the
2 meeting in person. Councilmember Bangerter seconded the motion which passed unanimously
3 (5-0).
4

5 **PUBLIC HEARING – CENTERVILLE FEE SCHEDULE AMENDMENTS – FIELD USE**
6 **FEES**
7

8 Community Services Manager Haley Turner presented the proposed field use fee
9 amendments, noting that no changes had been made to the proposed fee amounts since the
10 prior work session.
11

12 Mayor Wilkinson opened a public hearing for this item. No comments were made, so he
13 closed the public hearing.
14

15 Councilmember Hayman **moved** to approve Resolution No. 2026-04 amending the
16 Centerville Fees Schedule to increase Field Use Fees as set forth in Section 15.030 (Field Use
17 Fees), with an amendment to correct the date of adoption of the resolution. Councilmember
18 Hirst seconded the motion which passed unanimously (5-0).
19

20 **FIELD USE PRIORITY OF USE AND FEE POLICY DISCUSSION**
21

22 Ms. Turner presented a proposed field use priority framework establishing three tiers: (1)
23 City-produced programs and events; (2) community partnership agreements (currently South
24 Davis Recreation District soccer, Ute Conference tackle football, and an all-ability soccer
25 program); and (3) all other users. Staff noted that the school district had been inadvertently
26 omitted from the draft policy and should be added as a priority tier between City events and
27 formal community partners, given the longstanding practice of providing field space to the
28 school district at no charge - a courtesy that is reciprocated. Council members provided
29 supportive feedback on the framework and raised a question about whether organizations
30 outside of a formal agreement could reserve space in advance of lower-priority groups, which
31 staff confirmed would not occur once the calendar is allocated. No formal action was taken.
32

33 **CENTERVILLE MUNICIPAL CODE AMENDMENTS – VIRTUAL CURRENCY KIOSKS**
34 **– CMC 7.10 (VIRTUAL CURRENCY KIOSKS)**
35

36 Police Chief Allen Ackerson and Sergeant Mike Dingman presented information
37 regarding fraud associated with virtual currency kiosks and its impact in Centerville. They
38 reported approximately \$94,900 in documented local losses involving scams such as jury duty
39 scams, romance scams, tech support fraud, and sextortion, with older adults disproportionately
40 affected. One 71-year-old victim who lost \$6,700 subsequently died by suicide. The Police
41 Department had proactively placed warning signs on the kiosks beginning in 2024, but fraud
42 continued. They also cited an Iowa investigation finding that 98 percent of Bitcoin Depot kiosk
43 transactions were scam-related and stated that Centerville's experience was consistent with
44 those findings. Davis County had documented more than 162 crypto ATM fraud cases from
45 2021 through 2025, including significant losses in Layton.
46

47 The Council discussed the distinction between kiosks and other methods of purchasing
48 cryptocurrency, the availability of kiosks in neighboring communities, and whether restrictions
49 short of a ban could adequately address the identified harms. The Council generally agreed that
50 the kiosk format presented a uniquely exploitable mechanism for fraud and that legitimate
51 cryptocurrency users had other means of transacting. Staff noted that the remaining kiosk
52 operator had been notified of the proposed ordinance and offered an opportunity to speak.
53 Ordinance No. 2026-19 included a 60-day compliance period.

1 The Council and City Attorney identified additional whereas clauses to be incorporated
2 into the ordinance based on Council discussion, including reference to the Iowa statistics, the
3 existence of alternative cash-to-crypto conversion options, the city's prior voluntary warning
4 program, and the Chief's testimony that local experience is consistent with the Iowa study
5 findings.
6

7 Councilmember Hayman **moved** to approve Ordinance No. 2026-19 enacting Chapter
8 7.10 of the Centerville Municipal Code regarding Virtual Currency Kiosks and prohibiting the
9 operation, placement, and maintenance of Virtual Currency Kiosks within the City as set forth in
10 the proposed ordinance in the packet with the additional whereas clauses identified by the City
11 Attorney. Councilmember Bangerter seconded the motion which passed unanimously (4-0).
12

13 (Councilmember Hirst had stepped out of the meeting temporarily and was not present
14 to vote on this item.)
15

16 **PERSONNEL POLICIES AMENDMENTS – CDL TRAINING AND REIMBURSEMENT**
17 **– CPP 13.040**
18

19 Deputy Public Works Director Dave Walker presented the proposed CDL Training and
20 Reimbursement Program policy, designed to support employees in obtaining a Commercial
21 Driver's License where required by their job description - primarily in Public Works and Parks
22 departments. The program would reimburse employees up to \$4,000 to obtain their CDL.
23

24 Councilmember Bangerter **moved** to approve Resolution No. 2026-27 with the
25 amendment that the reimbursement be reduced to 80% of the cost incurred by an employee to
26 obtain a CDL, requiring the employee to pay 20%. The motion failed for a lack of second.
27

28 Councilmember Hayman **moved** to approve Resolution No. 2026-27 amending the
29 Centerville Personnel Policies to enact Section 13.040 establishing a CDL Training and
30 Reimbursement Program for employees whose job position requires a Commercial Driver's
31 License (CDL). Councilmember Mecham seconded the motion which passed (4-1) with
32 Councilmember Bangerter dissenting, stating that he preferred requiring employees to have
33 some financial stake in the program.
34

35 **PERSONNEL POLICIES AMENDMENTS – PROBATIONARY EMPLOYMENT**
36 **PERIOD**
37

38 Ms. Romney presented proposed amendments to the Centerville Personnel Policies
39 regarding employee probationary periods. The amendments would rename the "introductory
40 period" as the "probationary period," retain a 12-month probationary period for new hires, and
41 establish a six-month promotional evaluation period for existing employees who were promoted
42 or transferred. The amendments also clarified that merit employees moving between merit
43 positions would retain their merit status, while those moving to at-will positions would become
44 at-will in the new role, and provided definitions of merit and at-will employment consistent with
45 state law and case law.
46

47 Councilmember Hayman recommended revising the definition of at-will employment to
48 replace specific examples of prohibited termination reasons, such as discrimination and
49 retaliation, with the broader phrase "for reasons prohibited by law" to avoid ambiguity or
50 unintentionally narrowing employee protections.
51

52 Councilmember Hirst **moved** to approve Resolution No. 2026-26 regarding Personnel
53 Policies Amendments for new employee probationary periods and promotional evaluation

1 periods for existing employees who are internally promoted or transferred to a new position and
2 other relevant amendments, with the modification suggested by Councilmember Hayman.
3 Councilmember Hayman seconded the motion which passed unanimously (5-0).

UDOT PROPERTY ACQUISITIONS ALONG FRONTAGE ROAD

6
7 City Manager Brant Hanson presented the UDOT right-of-way contracts associated with
8 the I-15 widening project. UDOT is acquiring parcels along the Frontage Road that the city
9 currently uses primarily for drainage retention, detention basins, and drainage wells. Following
10 approximately two years of negotiation, UDOT agreed to fund approximately \$10 million in
11 drainage infrastructure improvements beneath the freeway—including new and upgraded pipes—
12 to ensure continued stormwater flows to the west side of the freeway and the Legacy system. The
13 10 contracts cover 16 parcels and total \$1,969,675 in compensation to the City. Staff
14 recommended retaining these funds until the I-15 widening project is complete (anticipated prior
15 to the 2034 Olympics) before determining their final use, which may include betterments to
16 affected properties, open space improvements, trail connections, or supplemental drainage
17 infrastructure. Councilmember Hirst disclosed that she is employed by Horrocks Engineers, which
18 has some involvement in the freeway expansion project, but stated she has no decision-making
19 role in right-of-way matters and no financial advantage.

20
21 Councilmember Hayman **moved** to approve the UDOT right-of-way contracts for Parcels
22 2446D, 2479B, 2598, 2604, 2605, 2632, 2635, 2649, 2649B, 2678, 2678B, 2695, 2695B, 2695D,
23 2762, and 2762B, for total compensation of \$1,969,675, and authorize the Mayor and appropriate
24 City officials to execute the contracts and associated closing documents, subject to final legal
25 review and nonmaterial corrections. Councilmember Mecham seconded the motion which passed
26 unanimously (5-0).

ALL WHEELS PARK DISCUSSION

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30 Parks and Recreation Director Bruce Cox reported that the Trails Committee met the prior
31 Thursday and unanimously recommended Porter Walton Park as the preferred location for the
32 preliminary design of an All Wheels Park (pump track). Key factors cited included the park's
33 proximity to the proposed South Davis Greenway alignment, its status as a safe route to school
34 for the junior high, its accessibility to residents of neighboring West Bountiful and Bountiful, and
35 the availability of approximately one to one-and-a-half acres of usable space within the three-acre
36 parcel without displacing existing amenities. Staff indicated the design would be kept within
37 approximately one acre, that the designer would be asked to provide multiple layout options, and
38 that the resulting design and cost estimates would be used to apply for a construction grant
39 (potentially a 50% matching grant) early the following year.

40
41 Councilmember Hayman **moved** to approve the location for the preliminary design of an
42 All Wheels Park at Porter Walton Park. Councilmember Plummer seconded the motion which
43 passed unanimously (5-0).

SUMMARY ACTION

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47 1. Bond Reduction #5 and Begin Warranty for Porter Lane Estates in the amount of
48 \$40,773.00

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50 Councilmember Hirst **moved** to approve the summary action calendar as outlined above.
51 Councilmember Mecham seconded the motion which passed unanimously (5-0).

MINUTES

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Minutes from the August 18, 2026 Work Session and City Council meeting were reviewed. Councilmember Mecham **moved** to approve the minutes as written. Councilmember Hayman seconded the motion which passed unanimously (5-0).

COUNCIL REPORT

- Councilmember Hirst reported that the Parks and Recreation Committee is nearing completion of its parks master plan and has concluded its summer Movies in the Park programming.
- Councilmember Hirst reported that interviews for two at-large South Davis Recreation District board positions are upcoming and noted ongoing discussions regarding the Sewer District's future infrastructure needs.
- Councilmember Hirst noted that the League of Cities and Towns Policy Committee has resumed monthly meetings ahead of the legislative session.

MAYOR REPORT

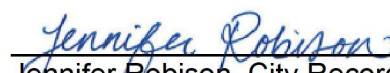
- Mayor Wilkinson reported on Legislative Policy Committee discussions, noting anticipated legislation regarding property tax elimination, water rates, construction, and definitional matters
- Mayor Wilkinson reported on a South Davis Metro Fire administrative committee meeting he was unable to attend and expressed strong opposition to eliminating the committee's oversight structure, emphasizing the importance of checks and balances in budget oversight

CITY MANAGER REPORT

- City Manager Brant Hanson reported on proposed changes to South Davis Metro Fire's administrative committee structure, noting concerns that adding mayors and changing the composition could complicate budget oversight and accountability
- City Manager Brant Hanson reported that legal questions regarding authority to amend the bylaws and potential weighted voting remain under review, with the administrative committee expected to discuss the matter and develop a recommendation for the mayors
- City Manager Brant Hanson noted that General Plan work sessions were tentatively being considered for late September or early October, subject to Council availability.

ADJOURNMENT AND CLOSED SESSION

At 10:41 pm, Councilmember Hirst **moved** to enter a closed session to discuss the purchase, exchange, or lease of real property with no intent to return to an open meeting. Councilmember Hayman seconded the motion with passed unanimously (5-0). In attendance at the closed session: Mayor Clark Wilkinson; Councilmembers Gina Hirst, Robyn Mecham, Brian Plummer, and Rick Bangerter; City Manager Brant Hanson; City Attorney Lisa Romeny; City Recorder Jennifer Robison. The closed session adjourned at 11:24 pm.


Jennifer Robison, City Recorder

09/15/2026
Date Approved

