



ROY CITY CORPORATION

Council Meeting Minutes

Date: July 7, 2026

Time: 5:30 p.m.

Roy City Council Chambers, 5051 S 1900 W. Roy, UT 84067

These are the approved minutes that have been prepared in draft form before being approved by the public body that held the open meeting. These final meeting minutes were approved in the September 1, 2026, City Council Meeting. Notice of this meeting was provided in accordance with Utah Code Ann. § 52-4-203. This meeting was also streamed on YouTube, and the video archive can be found at youtube.com/@RoyCityCorporation.

Elected Members present:

Mayor Ann Jackson
Councilmember Hulbert
Councilmember Jackson
Councilmember Sphar
Councilmember Wilson

Legislative Staff present:

City Manager, Matt Andrews
City Recorder, Brittany Fowers

Legal Staff present:

City Attorney, Matt Wilson

Excused: Councilmember Saxton

Department Directors present: C.E.D Director, Brody Flint; Police Chief, Matt Gwynn; Police Captain, Armando Perez; Fire Chief, Theron Williams; Parks and Recreation Director, Michelle Howard; Public Works Director, Brandon Edwards.

Presenters: N/A

A. Welcome and Roll Call

Mayor Jackson welcomed those in attendance and noted Councilmembers Jackson, Hulbert, Sphar, and Wilson were in attendance. She excused Councilmember Saxton.

B. Moment of Silence and Pledge of Allegiance

Councilmember Hulbert led the audience in observing a moment of silence. A Scout Member led the audience in the Pledge of Allegiance.

C. Consent Items

1. May 19, 2026, Roy City Council Meeting Minutes
2. May 20026 Financial Statement
3. Appointment of Arts Council Board Member Kristy Boatright and Julene Jorgensen

Councilmember Hulbert disclosed that Art Council Board Member Jorgensen was her sister, and noted it was a volunteer, unpaid position.

Councilmember Wilson moved to approve the above consent items with changes to the pending minutes as provided by Councilmember Wilson. Councilmember Sphar seconded the motion, all present members voted in favor.



D. Business Items – Oath of Office

Chief Gwynn introduced the newly appointed Captain Andrew Harper and Sergeant Cash Ricks. He spoke about both of the officers briefly and allowed them to introduce themselves and their families.

Captain Harper and then Sergeant Ricks identified their family members who were in attendance that evening. Chief Gwynn expressed excitement for the direction that the police department was going in.

City Recorder Fowers led the Oath of Office for Captain Harper and Sergeant Ricks.

1. Oath of Office – Police Captain Promotion – Andrew Harper
2. Oath of Office – Police Sergeant Promotion- Cash Ricks

E. Public Comments

Mayor Jackson opened the floor for public comments and reminded speakers of the rules for the public comment period, including the fact that public comments were limited to a 3-minute maximum per speaker in accordance with the Roy City Council Meeting Rules of Procedure and Order.

Geoffrey Cox spoke about retirement benefits for Roy City employees. He believed that lifetime benefits should have been discussed as part of the fiscal year budget process. Mr. Cox opined that the cuts made to Roy Days had resulted in minimal savings to the overall budget. He listed the included lifetime benefits for retired Roy City employees. He asked the Council why they were expanding lifetime employee benefits before fully addressing budget reductions.

Alan Porter introduced himself and his wife Brittney and said he was speaking on behalf of families who lived along Midland Drive. Mr. Porter said there was a lot of reckless driving that took place on Midland Drive and it created an unsafe atmosphere for the families who lived along the road. He said something needed to happen to remedy the problem. He discussed a recent accident in which a reckless driver had caused significant property damage and nearly hit a pedestrian. Mrs. Porter added that there had been another accident in the same place the previous year in which a vehicle had crashed through two fences.

Melissa [last name unclear] spoke about the proposed tax increase. She thought the potential employee raises were ridiculous. She felt it was unreasonable for the city employees should make more than the average salary in Roy City, and opined it was unfair for the taxpayer to shoulder the burden of paying for employee salaries.

Shelley Polston discussed the celebration for the 250th anniversary of the United States. She said that one of the reasons the United States had been created in the first place was because of unjust taxation from England. She expressed that Roy City was not using taxpayer funds appropriately and felt that this mismanagement equated to theft. Mrs. Polston felt that the Council was not making effective cuts to the budget and urged them to ‘get it right’ before resorting to a historical tax increase.



Deanne Chaston thanked the Council for thinking about budget cuts, including smaller cuts. She appreciated that small cuts added up to substantial savings, although she also thought the Council needed to make bigger cuts as well. She felt that most residents in the City were in favor of making bigger cuts if it would result in a smaller property tax increase. She pointed out that the Councilmembers had access to data that would give them a better sense of what the public wanted and urged them to listen to the desires of the residents. Mrs. Chaston asked the Councilmembers to interact with the public to a greater extent.

Ty Chaston discussed that communication between the City Council, City staff, and residents was weak. Mr. Chaston cautioned that this communication gap was creating a divide between the residents and the Councilmembers. He thanked Councilmember Jackson for adding transparency language to the City's website and said there needed to be more things like that. He discussed that the Council's recent actions and lack of communication was fostering mistrust amongst the residents.

Mayor Jackson closed the floor for public comment.

F. Action Items

1. Consideration of Resolution 26-20; A Resolution of the Roy City Council Honoring Marge Becraft as the 2026 Roy Days Parade Grand Marshal.

Mayor Jackson honored Marge Becraft, who was a former City Councilmember and Chair of the Art Council. Mayor Jackson listed some of Mrs. Becraft's accolades and thanked her for her years of service to Roy City. She presented Mrs. Becraft with a gift to express the Council's appreciation.

Councilmember Wilson moved to approve Resolution 26-20; A Resolution of the Roy City Council Honoring Marge Becraft as the 2026 Roy Days Parade Grand Marshal.

Councilmember Sphar seconded the motion to approve. The roll call votes are as follows:

Councilmember Hulbert	X	"Aye"	___	"Nay"	___	"Excused"
Councilmember Jackson	X	"Aye"	___	"Nay"	___	"Excused"
Councilmember Saxton	___	"Aye"	___	"Nay"	X	"Excused"
Councilmember Sphar	X	"Aye"	___	"Nay"	___	"Excused"
Councilmember Wilson	X	"Aye"	___	"Nay"	___	"Excused"

Resolution 26-20 was Adopted with a vote of 4:0.

2. Consideration of Ordinance 26-6; To consider amendments to Title 10 Zoning Regulations; amending Chapter 11 – Supplementary Development Standards and Chapter 17 – Table of Uses, to allow chickens on Single Family Residential Properties within the R-2, R-3, R-4 & R-5 zones.

CED Director Flint provided a history of this item. He reported that the Planning Commission had considered this item, which had been brought to their attention by a resident who wanted to have chickens in the R-2 zone. He summarized that the Planning Commission recommended that as long as setback



requirements were met, a single-family home could have chickens regardless of their zone. CED Director Flint reported there were 70 active chicken permits currently in the City with another 10 permits that were pending, depending on approval of the ordinance.

Mayor Jackson commented she had a friend who had chickens and said it was nice to get fresh eggs from her.

Councilmember Wilson recalled that the original proposal had been to allow any lot that met setback requirements to have chickens, but it had later been updated to stipulate that the lot needed to be at least 6,000 square feet. She did not think the 6,000 square foot requirement was necessary.

Councilmember Sphar recalled that he had been on the Commission when they worked on this ordinance and noted that there were few cities with comparable ordinances, so they had little precedents to follow. He said that as long as the property could support the setback requirements, he was in favor of the ordinance and Councilmember Wilson's suggestion to remove the square footage requirement. He commented that the setback regulations should help mitigate any noise complaints from neighbors.

Councilmember Wilson moved to approve Ordinance 26-6; To consider amendments to Title 10 Zoning Regulations; amending Chapter 11 – Supplementary Development Standards and Chapter 17 – Table of Uses, to allow chickens on Single Family Residential Properties within the R-2, R-3, R-4 & R-5 zones with the change to allow it from 0-15,000 sq ft instead of 6,000-15,000 sq ft; Councilmember Sphar seconded the motion to approve. The role call votes are as follows:

Councilmember Hulbert	X	"Aye"	___	"Nay"	___	"Excused"
Councilmember Jackson	X	"Aye"	___	"Nay"	___	"Excused"
Councilmember Saxton	___	"Aye"	___	"Nay"	X	"Excused"
Councilmember Sphar	X	"Aye"	___	"Nay"	___	"Excused"
Councilmember Wilson	X	"Aye"	___	"Nay"	___	"Excused"

Ordinance 26-6 was Adopted with a vote of 4:0.

3. Consideration of Ordinance 26-7; Adopting a Consolidated Fee Schedule for Roy City Services and Providing an Effective Date.

City Manager Andrews discussed this item. He explained the ordinance was not intended to make any changes to the fees; but to consolidate their schedule in order to facilitate the auditing process. He noted this proposal had been suggested by their auditor.

Councilmember Wilson moved to approve Ordinance 26-7; Adopting a Consolidated Fee Schedule for Roy City Services and Providing an Effective Date; Councilmember Hulbert seconded the motion to approve. The role call votes are as follows:

Councilmember Hulbert	X	"Aye"	___	"Nay"	___	"Excused"
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Councilmember Jackson	X	"Aye"	___	"Nay"	___	"Excused"
Councilmember Saxton	___	"Aye"	___	"Nay"	X	"Excused"
Councilmember Sphar	X	"Aye"	___	"Nay"	___	"Excused"
Councilmember Wilson	X	"Aye"	___	"Nay"	___	"Excused"

Ordinance 26-7 was Adopted with a vote of 4:0.

G. Discussion Items

1. Lifetime Employee Benefits – Councilmember Jackson

Councilmember Jackson shared some background about this item. She shared that she had heard concerns from residents about the continued access to benefits that City employees had after they retired or resigned. Councilmember Jackson reported that based on her research, there was only one benefit that former employees could access, which was continued access to the Recreation Complex for both the employee and their spouse. She requested that someone read the separation clause written in the City ordinance aloud, and City Manager Andrews did so. Councilmember Jackson recommended that they amend the retirement clause to include a mandatory length of tenure before an employee could access this benefit.

City Manager Andrews discussed how many employees took advantage of this benefit and stated there were fourteen current cardholders who were active members of the Complex. City Manager Andrews added that even if the Council opted to end this policy, those fourteen passes would be grandfathered in and would continue to maintain their access to the Complex. Councilmember Jackson clarified that of the fourteen passes, eight of them were held by former employees and the remaining six belonged to their spouses.

Councilmember Wilson said that it did not appear that this benefit cost the City much money, besides the lost revenue potential of the passes. Councilmember Hulbert recommended eliminating the retirement pass, noting that it did not seem to serve as an incentive for employees to remain with the City. Councilmember Wilson thought they should continue the program. Councilmember Jackson saw the logic of either keeping or eliminating the benefit.

Councilmember Jackson explained that the reason she had looked into this benefit was because of the City's turnover issue. She elaborated that the program might actually de incentivize people from staying with the City, and she said if they chose to keep the benefit they should add a minimum employment tenure. Councilmember Sphar agreed with her assessment. Councilmember Jackson noted as well that she had heard residents express concern about the ongoing benefits that former employees received, and she reiterated that the only lifetime benefit was the Complex pass.

The Councilmembers determined that they would bring this item back for further consideration.

2. Points of Information to Public Comments – Councilmember Wilson



Councilmember Wilson responded to several comments that had recently been brought up by members of the public. She first addressed the fleet vehicle purchasing comments and turned the time over to Councilmember Sphar to provide more detail.

Councilmember Sphar explained that the City was able to purchase vehicles below market value, so although they depreciated over the course of a year, the City did not resell them at a loss. He added that this option was cheaper than leasing the vehicles. He further noted that the yearly purchasing program was evaluated each year, and if resale did not make sense based on current market conditions then the City retained their vehicles. Councilmember Sphar reported that based on his research, cities lost \$500 per year on average when leasing a vehicle, whereas Roy City was occasionally even able to sell their vehicles at a profit through their purchasing program.

Councilmember Hulbert added that there were some vehicles that remained with the City for a longer amount of time, including police cars. Councilmember Jackson brought up the City's IT truck and asked why that was separate. City Manager Andrews explained that their IT truck was in the rotation, but it came out of a different budget and as such seemed to be different.

Councilmember Wilson moved on to address the public comments about budget cuts. She expressed that although the public comments often complained about the lack of cuts made by the Council, the Council had actually made many budget cuts in effort to mitigate their budget crisis. She listed many of the cuts that the Council had made in the past. Councilmember Wilson said that they had made large operational cuts, which impacted the level of services that the City was able to offer residents. She spoke in defense of the Complex and explained that in some ways, the Complex actually saved the City money.

Chief Gwynn elaborated on Councilmember Wilson's final point and discussed that anecdotally, their juvenile arrest rates spike during the period that the Complex was closed. He provided the caveat that correlation did not equal causation and said that there were other variables that should be considered. Councilmember Wilson said that their findings aligned with other studies that had been conducted about criminal behavioral trends.

Chief Gwynn then discussed his staffing constraints. He said that he only had the ability to have a certain number of officers out on the roads at any given time, and expressed that the City needed to prioritize where they wanted to focus their police force. Chief Gwynn also addressed comments about high-density housing resulting in higher crime rates, which he stated was not true. Chief Gwynn explained that socio-economic status was a better indicator of crime rates.

Councilmember Wilson summarized that the City was already operating at a bare-minimum level of service, and if they made any further cuts they would be below the minimum. Chief Gwynn added that the City had made substantial cuts to staffing in the past, and those cuts continued to impact the City today. Councilmember Wilson acknowledged that their budget cuts generally did not make the news in



the same way that the proposed budget cut did and said it was important for residents to be well-informed about all of the Council's actions. She discussed that the way the news outlets were reporting on the tax increase was very sensationalizing and misleading.

Councilmember Jackson commented about how the small cuts that the Council made added up and ultimately made a big difference. She discussed how the Council also took into account the value of services when they chose to make cuts. She additionally noted that the Councilmembers were continuing to look into other options about cuts they could make and expressed that they all did substantial research before they chose to cut or preserve a service.

Councilmember Jackson said that the Council was willing to make dramatic cuts, such as closing a park, but she needed to see evidence that the decision reflected the will of the majority of residents since it would make a large impact. Councilmember Jackson said she would be in favor of something like a survey or a ballot measure to determine the majority preference on things like the Complex. Mayor Jackson commented about the value of the Complex and recreational sports programs. Councilmember Sphar agreed that he wanted to vote in a way that reflected the majority consensus and said he would be in support of a survey as well, noting that their voter turnout was often low.

3. Roy City Youth Council – Councilmember Hulbert

Councilmember Hulbert spoke about way that the City could remodel their Youth Council to generate more interest in students. She clarified that she would not be asking for any money from the budget. She reported that several people had indicated to her that they would be interested in helping revitalize the program. Councilmember Hulbert outlined that there would be two meetings per month in which the Youth Council members could learn about how their city worked, in addition to field trips. She added they would also participate in service projects throughout the City. Councilmember Hulbert said she was open to any feedback or suggestions about how to shape the program. She said she was hoping to get around six to eight students on the Council.

The other Councilmembers thought this was a great idea. Mayor Jackson said it was important to get their youth involved in the City and said as long as there was a sponsorship, this initiative seemed like a great way to accomplish that goal. Councilmember Hulbert said that she had a sponsorship and noted she would get the sponsor confirmed if the Council indicated that they wanted to move forward.

H. City Manager and Council Report

City Manager Andrews shared two upcoming save-the-dates: the Wasatch Choice Vision on October 26th and the Concert in the Park.

Mayor Jackson thanked the Councilmembers for their hard work and acknowledged that they worked far more than two nights per month during the Council meetings. Mayor Jackson next expressed



appreciation for a longtime volunteer of Roy City, Stella. Mayor Jackson lastly discussed a new business in the City called Smash It.

Councilmember Jackson brought up an application for a development project that had changed its density and asked if the Council wanted to discuss the proposal again, given the change. She explained she had not wanted to add the item to the agenda for that evening since she wanted more time to do research on the application. Councilmember Wilson replied that she was willing to reconsider the item. Councilmember Sphar said he was willing to look into the item again as well. The Councilmembers discussed the logistics of coordinating the meeting.

I. Adjournment

Councilmember Jackson motioned to adjourn the meeting; Councilmember Sphar seconded the motion; all present members voted in favor and the meeting adjourned at 7:12 PM.

Ann Jackson, Mayor

Attest:

Brittany Fowers, City Recorder