

NOTICE AND AGENDA

Notice is hereby given that the Millville City Council will hold its regularly scheduled Council Meeting on Thursday, September 10, 2026, at the Millville City Office, 510 East 300 South in Millville, Utah, at 7:00 p.m.

1. Call to Order / Roll Call – Mayor Hair
2. Opening Remarks / Pledge of Allegiance – Councilmember Ward
3. Approval of agenda
4. Approval of minutes of the last City Council Meeting – August 13, 2026
5. Agenda Items—
 - A. Public comment period (2 min/person)
 - B. Swearing in of Millville City Youth Council – Recorder Twedt
 - C. Millville City Youth Council introductions and report – Elisha Helpingstine
 - D. Selection of consultant for work on Millville City General Plan, Transportation Master Plan, and Active Transportation Plan – Recorder Twedt
 - E. Consideration of ordinance updating City Code Title 17 – Zoning; adding requirements for retaining walls and clarifying sidewalk requirements – Development Coordinator Everton
 - F. Rooster complaint and code discussion – Councilmember June
 - G. South Park playground improvements – Recorder Twedt
 - H. City Reports: Roads, Parks, Water – Public Works Director Kendrick
 - I. Councilmember reports and other items for future agendas
6. Adjournment.

In compliance with the Americans with Disabilities Act, individuals needing special accommodations (including auxiliary communicative aids and services) during public meetings should notify Corey Twedt at (435) 881-2669 at least three days prior to the meeting.

The Millville City Council may enter into a closed session as allowed by Utah Code 52-4-205 to discuss pending or reasonably imminent litigation, to discuss the individual character, professional competence, or health of an individual, or to discuss land acquisition or the sale of real property.

This agenda was posted on September 7, 2026, to the City posting locations, the City Website, and the Utah Public Meeting Notices Website.



Corey Twedt, Recorder

MILLVILLE CITY COUNCIL MEETING
City Hall – 510 East 300 South – Millville, Utah
August 13, 2026

PRESENT: David Hair, Pamela June, Ryan Zollinger, Darcy Ripplinger, Jacob Ames, Chad Kendrick, Corey Twedt, Megan Dyer, Kara Everton, Owen Geddes, Kalob Wahler, Jean Culbertson, Jared Campbell, Susan Goldsberry

Call to Order/Roll Call

Mayor David Hair called the City Council Meeting to order for August 13, 2026, at 7:00 p.m. The roll call indicated Mayor David Hair and Councilmembers Pamela June, Jacob Ames, Ryan Zollinger, and Darcy Ripplinger were in attendance. Councilmember Jeremy Ward was excused.

Opening remarks/Pledge of Allegiance

Councilmember Zollinger welcomed everyone to the Council Meeting. He expressed appreciation for the way Millville residents support one another, particularly during difficult times, and said the community is fortunate to have so many people willing to help. He led all present in the Pledge of Allegiance and then offered a word of prayer.

Approval of agenda

The agenda for the City Council Meeting of August 13, 2026, was reviewed.

Councilmember Ames motioned to approve the agenda for August 13, 2026.

Councilmember Ripplinger seconded. Councilmembers Ames, June, Ripplinger, and Zollinger voted yes with Councilmember Ward excused. (A copy of the agenda is included as Attachment “A”.)

Approval of minutes of the previous meeting

The Council reviewed the minutes of the City Council Meeting on July 9, 2026.

Councilmember Ames motioned to approve the minutes for July 9, 2026.

Councilmember Ripplinger seconded. Councilmembers Ames, June, Ripplinger, and Zollinger voted yes with Councilmember Ward excused.

Public comment period

Mayor Hair opened the floor for any public comments. No one signed up for the public comment portion of the meeting.

Ridgeline High School homecoming discussion

Ridgeline High School Student Body President Owen Geddes addressed the City Council and reviewed the proposed homecoming activities. He said the parade would follow the

same route used last year and reviewed the schedule of activities planned for homecoming week, which would conclude with the dance on September 26.

It was discussed that if the school decides to do fireworks at the football game, they will need to get the approvals required by City Code. The City Council expressed no concerns with the planned homecoming activities.

Campbell subdivision variance request

Development Coordinator Everton reminded the Council that consideration of Jared Campbell's subdivision variance request had been continued from the July meeting. She explained that the requested variance would allow the Planning Commission to consider a subdivision that would create a nonbuildable lot in Millville City. The proposed parcel would then be subject to a municipal boundary line adjustment with Providence City. Each step would require separate approval, and approval of the variance would not guarantee approval of the subdivision, boundary adjustment, or a future building lot in Providence City.

Councilmember Ames said the proposal presented a unique situation and that he supported respecting the property owner's rights. Councilmember June asked what would happen if the subdivision was approved but the boundary line adjustment was not. Development Coordinator Everton confirmed that the newly created parcel would remain a nonbuildable lot in Millville City.

Councilmember Ripplinger said she supported allowing the process to move forward but remained concerned about runoff and drainage from the hillside. Councilmember Ames discussed the need for any future development to meet Providence City's engineering and stormwater standards. The Council also confirmed that the proposed subdivision would next be reviewed by the Planning Commission and that any later boundary line adjustment would require approval by both cities.

Councilmember Ames motioned to approve the Campbell subdivision variance request. Councilmember Ripplinger seconded. Councilmembers Ames, June, Ripplinger, and Zollinger voted yes with Councilmember Ward excused. (A copy of the related staff report is included as Attachment "B".)

Accessory building variance request

Development Coordinator Everton reviewed the staff report concerning an accessory building constructed on Kalob Wahler's property at 120 North 300 East. The building had not received the required zoning clearance and had been placed approximately two feet from the south property line. The applicable City Code requires a five-foot side setback. The Planning Commission had denied building clearance because the building did not meet the setback requirement, and Mr. Wahler was requesting a variance from the City Council.

Mr. Wahler said he had not understood that zoning clearance was required for the accessory building. He said he had spoken with the surrounding property owners and none had objected to the building's location. He also said he had an email from the owner of the property directly south of his home stating that the owner did not object. The Council reviewed the building dimensions and confirmed that the building had electricity and concrete footings.

Councilmember Ames expressed concern about establishing a precedent by approving a building that had been constructed without following the required process and outside the setback allowed by City Code. He noted that a future owner of the neighboring property might object even if the current owner did not. Councilmember Zollinger shared the concern about precedent but said the lack of objection from the directly affected neighbor was relevant.

Mayor Hair expressed concern that snow sliding from the building could damage the neighboring vinyl fence. Councilmembers June and Ripplinger discussed requiring a firewall and written acknowledgment from the affected neighbor as conditions of any approval. Development Coordinator Everton reviewed the prior and current setback standards, and the Council confirmed that the five-foot setback requirement applied when the building was constructed.

The Council also discussed the additional staff time required to address construction completed without approval. Councilmember Zollinger suggested that a fine be imposed to help account for that staff time. Councilmember Ames said he did not favor granting the variance because the applicable code and approval process had not been followed. Councilmembers June, Ripplinger, and Zollinger indicated that they could support the variance with appropriate conditions.

Councilmember June motioned to approve the variance with the stipulations that Mr. Wahler provide a signed letter from the owner of the property immediately south of the Wahler home acknowledging the setback, add a firewall to the building, pay a \$250 fine, and complete the required building-clearance and building-inspection process. Councilmember Zollinger seconded. Councilmembers Ames, June, Ripplinger, and Zollinger voted yes with Councilmember Ward excused. (A copy of the related staff report is included as Attachment "C".)

Consideration of resolution approving the FY26 Fraud Risk Assessment

Recorder Twedt reported that he and the City's financial advisor, CPA Scott Swenson, had completed the FY26 Fraud Risk Assessment. The results were the same as the previous year. He explained that the annual assessment is required by the Utah State Auditor's Office and is reviewed as part of the City's independent audit. Because the City's small staff makes a full separation of duties difficult, the City uses oversight from its financial advisor and the independent audit to help mitigate risk.

Councilmember Ames motioned to adopt Resolution 2026-9. Councilmember June seconded. Councilmembers Ames, June, Ripplinger, and Zollinger voted yes with Councilmember Ward excused. (The adopted resolution is included as Attachment “D”).)

Consideration of resolution accepting the Google Fiber contract for fiber line installation

Councilmember Zollinger introduced the proposed agreement as the next step following the Council’s July discussion regarding Google Fiber. Recorder Twedt reported that City staff had met with the Google Fiber team and had compared the proposed agreement with agreements used by other Utah municipalities.

The Council discussed how the proposed project would operate. Google Fiber would install the system at its own expense and would be responsible for customer accounts and service. The City would issue individual excavation and construction permits, collect applicable fees, review the work, and require restoration of damaged rights-of-way. The agreement would be non-exclusive and would not prevent other providers from serving the City.

The Council reviewed provisions concerning repair obligations, subcontractor oversight, advance coordination with City projects, and delivery of as-built mapping in a format compatible with the City’s geographic information system. Mayor Hair focused on Section 3.2, which stipulated that the City could not require relocation of Google Fiber facilities for a planned governmental project with less than 180 days’ notice. Councilmembers expressed concern that the notice period could be too restrictive and asked staff to seek a shorter or more flexible requirement. Recorder Twedt noted that emergency relocation was addressed separately in the agreement.

Councilmember Zollinger motioned to adopt Resolution 2026-10 approving the non-exclusive public right-of-way license agreement with Google Fiber, conditioned on staff addressing the 180-day relocation notice requirement in Section 3.2 with Google Fiber. Councilmember June seconded. Councilmembers Ames, June, Ripplinger, and Zollinger voted yes with Councilmember Ward excused. (The adopted resolution and related agreement are included as Attachment “E”).)

South Park playground improvements

Recorder Twedt presented the revised playground concept prepared in response to the Council’s feedback from the previous meeting. The Council liked the overall design but noted that the cost was higher than anticipated. The Council discussed simplifying or removing some features, whether to replace both the larger and smaller play areas at the same time, and the long useful life expected from the new equipment.

Recorder Twedt reviewed the available funding. After discussion, the Council established a maximum budget to be provided to the playground equipment company. Councilmember June suggested asking the company to work backward from that budget and identify which lower-priority features could be removed while preserving the primary play elements.

The Council asked that staff work with the playground equipment company to prepare two revised options within the maximum budget: one for improvements to both playground areas and a separate option for the larger playground area only.

City Reports

Director of Public Works Chad Kendrick reported that the City's water and sewer systems were operating well. Public Works was completing minor asphalt patching, and the Council discussed anticipated chip-seal work in spring 2027.

Director Kendrick reported that Public Works was preparing to begin the Glenridge Park project. Work would begin with tree removal and site cleanup, followed by improvements to the irrigation system, landscaping, and fencing. Councilmember Ripplinger said the Millville City Youth Council might be able to assist with appropriate portions of the project.

Councilmember Ames asked about an irrigation issue on 100 North between Main Street and 100 East. Director Kendrick said the issue was ongoing and resulted from property owners not keeping their irrigation water within the irrigation ditch. The Council discussed the resulting impacts to the road and downstream properties.

Councilmember Ripplinger asked about the stump remaining at the North Park after a dead tree had been removed. Director Kendrick said the stump would be removed when Public Works could bring a backhoe to the site. Councilmember Ripplinger also asked about the health of the maple trees at the North Park and suggested possibly replacing them with another type of tree. Director Kendrick explained that the dry conditions and alkaline soil were affecting the trees and said he could contact Rylan Zollinger about treating them, as had been done in the past. The Council supported having the trees evaluated and treated.

Councilmember Ripplinger also reported dead trees in the South Park and a dip developing in the road on 100 West between 200 South and 300 South.

Councilmember Reports and Items for Future Agendas

(A copy of the Councilmember Assignments List is included with the minutes as Attachment "F".)

Councilmember Ripplinger reported that installation of the new fence around the City-owned parcel on Canyon Road was scheduled to begin soon.

Recorder Twedt said that Councilmember Ames had asked about the process for selecting the consultant for the new City General Plan. Proposals were due August 20, 2026. The Council agreed that the selection committee would include two City Councilmembers, two Planning Commission members, Development Coordinator Everton, and Recorder Twedt.

Mayor Hair asked Councilmembers June and Ames to represent the City Council on the selection committee.

Adjournment

Councilmember Zollinger motioned to adjourn the meeting. Councilmember Ames seconded. Councilmembers Ames, June, Ripplinger, and Zollinger voted yes with Councilmember Ward excused. The meeting adjourned at 8:41 p.m.

DRAFT



AGENDA REPORT: GENERAL PLAN CONSULTANT SELECTION September 10, 2026

Background

Millville City desires to complete an updated General Plan, Transportation Master Plan, and Active Transportation Plan. The City has received \$50,000 in grant money to help cover the costs of this planning.

On July 15, 2026, the City put out a request for proposals for consultants to work on these plans. The deadline for consultant proposals was August 20, 2026. Four consulting firms submitted their proposals to do this work.

As discussed at the City Council meeting held on August 13, 2026, a selection committee was put together with two members of the City Council, two members of the Planning Commission, and the Development Coordinator, and Recorder. The selection committee met and reviewed each of the proposals.

At this City Council meeting, Recorder Twedt will present the result and recommendation from the selection committee. The Council should then consider a motion to select the consultant to work on the General Plan, Transportation Master Plan, and Active Transportation Plan.



AGENDA REPORT: ZONING CODE UPDATES

September 10, 2026

Background

Development Coordinator Everton and the Planning Commission have identified a couple of needed updates to the Millville City Zoning Code.

The proposed updates include regulations for sidewalk installation requirements and retaining walls.

The sidewalk installation requirement proposed for this code update would align with a previously passed resolution. The retaining wall code is important as much of the existing buildable area in Millville is on the eastern bench with slopes that will need retainage.

The Planning Commission discussed these code changes in public meetings held July 16, 2026, August 6, 2026, and August 20, 2026. A public hearing was held in Planning and Zoning on August 20, 2026. Following that hearing, the Planning Commission recommended that the City Council approve the code updates.

Included Documents

- Proposed *Ordinance 2026-5*, including the proposed updates to *Chapter 17.20 – Residential* and *Chapter 17.40 – Landscaping and Fencing*.
- *Resolution 2021-8 – Sidewalk requirements for development in Millville City*

**MILLVILLE CITY
ORDINANCE 2026-5**

ZONING CODE UPDATES

WHEREAS, Chapter 17.20 of the Millville City Code covers requirements for residential zoning and Chapter 17.40 covers landscaping and fencing requirements; and

WHEREAS, the Millville City Planning Commission would like to update code to match a resolution indicating development sidewalk installation requirements and add regulations for newly constructed retaining walls; and

WHEREAS, the Millville City Planning Commission has discussed the proposed updates in public meetings held July 16, 2026, August 6, 2026, and August 20, 2026, and held a public hearing on August 20, 2026; and

WHEREAS, on August 20, 2026, the Millville City Planning Commission recommended that the City Council adopt the proposed code changes; and

WHEREAS, at the City Council meeting held on September 10, 2026, the City Council reviewed the proposed code changes;

NOW, THEREFORE, the Millville City Council hereby adopts, passes, and publishes the modifications shown on the included attachments for City Code Chapter 17.20 – Residential and City Code Chapter 17.40 – Landscaping and Fencing.

This ordinance shall become effective immediately upon publication or posting as set forth by State Law.

ADOPTED AND PASSED, by the MILLVILLE CITY COUNCIL this 10th day of September 2026.

MILLVILLE CITY

David Hair, Mayor

ATTEST:

Corey Twedt, City Recorder

COUNCILMEMBER	YES	NO	ABSENT	ABSTAIN
Jeremy Ward				
Jacob Ames				
Darcy Ripplinger				
Pamela June				
Ryan Zollinger				

POSTED: _____

MILLVILLE CITY CODE
TITLE 17 - ZONING
CHAPTER 17.20 - RESIDENTIAL

[17.20.010: PURPOSE; DEFINITION](#)

[17.20.020: PERMITTED USES](#)

[17.20.030: CONDITIONAL USES](#)

[17.20.040: REGULATIONS AND REQUIREMENTS](#)

[17.20.050: LOTS LOCATED ON PRIVATE LANES](#)

17.20.010: PURPOSE; DEFINITION

- A. Purpose: The purpose of the Residential Zone is to provide appropriate locations where residential neighborhoods may be established, maintained, and protected. The regulations also permit the establishment of, with proper controls, the public and semipublic uses which serve the requirements of families such as churches, schools, libraries, parks, and playgrounds. The regulations are intended to prohibit those uses that would be harmful to a single- and two-family neighborhood.
- B. Definition: "Family" means one or more persons related by blood, adoption, or marriage, living and cooking together as a single housekeeping unit, exclusive of household servants. A number of unrelated adult persons, but not exceeding two (2) and their children related by blood, adoption, or marriage, living and cooking together as a single housekeeping unit, shall be deemed to constitute a family. (Ord. 2026-1, 2026: Ord. 2000-01: Ord. 99-02-18-01 § 2)

17.20.020: PERMITTED USES

Accessory buildings.

Agriculture.

Apartment in owner occupied, single-family dwelling.

Barbershop.

Beauty shop.

Bed and breakfast.

Childcare and/or education.

Craft store.

Duplex.

Household pets.

Municipal facilities.

Personal services.

Pools.

Public utilities.

Single-family dwelling.

Uses not listed as permitted or conditional are not permitted without approval from the city council. (Ord. 2026-1, 2026: Ord. 2018-6, 2018: Ord. 2009-4, 2009: Ord. 2004-4, 2004: Ord. 2003-5 §§ 1, 2, 2003: Ord. 2000-9 § 1)

17.20.030: CONDITIONAL USES

The following may be permitted conditional uses after application and approval as specified in section 17.64.070 of this title:

Education services both public and private. (Ord. 2026-1, 2026: Ord. 2013-2, 2013: Ord. 2009-4, 2009: Ord. 99-02-18-01 § 2)

17.20.040: REGULATIONS AND REQUIREMENTS

A. Space Requirement Chart:

	R-14	R-21	R-43	R-87	Duplex ^{4,7}	Accessory Building	External Accessory Dwelling Unit
Approx Lot Size	⅓ Acre	½ Acre	1 Acre	2 Acre			
Minimum Lot Area¹ (calculated in square feet)	14,000	21,000	43,000	87,000	20,000		
Lot Frontage	108'	108'	108'	132'	108'		<i>See lot size</i>
Front Setback	30'	30'	30'	30'	30'	30'	30'
Side setback, street	20'	20'	20'	20'	20'	20'	20'
Side setback, interior	15'	15'	15'	15'	15'	5'	15'
Rear setback, corner lot	20'	20'	20'	20'	20'	5'	20'
Rear setback, interior	30'	30'	30'	30'	30'	5'	30'
Maximum Height²	35'	35'	35'	35'	35'	35'	35'
Minimum Building Size³ (calculated in square feet)	960 SF	960 SF	960 SF	960 SF	960 SF	200 ⁵	up to 1200 SF ⁶
Minimum Width Building	20'	20'	20'	20'	20'		
Parking Spots Required	2	2	2	2	4		2

1. *Lot slope requirement: All building lots shall be slope class 1, unless a hillside development permit has been issued. See table below for additional Slope Class minimum lot sizes.*
2. *Measured from the main entrance threshold to the highest point of the building roof.*
3. *Not more than one main building may be placed upon one lot or parcel of land. Living area shall be calculated excluding basement, open porches, and garages. Buildings must be attached to a permanent concrete foundation, and meet minimum uniform building code requirements.*
4. *Not more than one duplex may be placed upon one lot or parcel of land. Lots with duplexes shall be a minimum distance of three hundred fifty feet (350'), in any direction, from any other lot with a duplex.*
5. *No building permit will be required for a structure up to and including two hundred (200) square feet, unless required by state statute.*
6. *The total area of an Exterior Accessory Dwelling Unit shall be less than fifty percent (50%) of the total square footage of the primary residence, but not more than 1,200 square feet.*
7. *Duplexes need to be determined at the time of Zoning Clearance. A home cannot be converted into a duplex.*

B. Slope Class Minimum Lot Size Requirements:

	R-14	R-21	R-43	R-87	DUPLEX
Class 1 0-20% slope	14,000	21,000	43,000	87,000	20,000
Class 2 20-23% slope	20,000	21,000	43,000	87,000	26,000
Class 3 23-27% slope	26,000	26,000	43,000	87,000	32,000
Class 4 27-30% slope	32,000	32,000	43,000	87,000	38,000
Class 5 30%+ slope	<i>Not Buildable</i>	<i>Not Buildable</i>	<i>Not Buildable</i>	<i>Not Buildable</i>	<i>Not Buildable</i>

1. *In a hillside development area, when a lot has a mix slope of slope classes 1 through 4, and the lot has seventy five percent (75%) or more of the lower slope area, the minimum lot area for the lower slope shall be allowed.*
2. *Hillside Overlay applications have more studies/requirements and can be found in Chapter 17.26.040*

C. Lot corners will be marked with five-eighths inch ($\frac{5}{8}$ ") rebar (#5 rebar) that is eighteen inches (18") to twenty four inches (24") long, capped with the surveyor's red cap containing the surveyor's name or license number driven down to ground level.

D. Space Compliance: No space needed to meet the width, yard, area, coverage, parking, or other requirements for minimum lot size or setback may be sold or leased apart from such lot or building unless other space so complying is provided.

- E. Trash Prohibited Outside Containers: No trash, rubbish, weeds, debris, waste products or other combustible material shall be allowed to remain on any lot outside of approved containers in any residential zone. No junk, abandoned automobiles, automobile parts, or restoration projects shall be stored or allowed to remain on any lot in any residential zone unless such objects are out of visible sight of the public.
- F. Odorous Uses Prohibited: A use shall not be permitted which creates objectionable odor in such quantity as to be readily detectable at the boundaries of the site.
- G. Lot Grading Standards: For residential developments, a plan shall be prepared in a manner that will allow the following conditions to be met prior to, or as part of, actual building construction. If necessary, individual lot grading plans will be required prior to issuance of building permits:
 - 1. A minimum fall of six inches (6") in the first ten feet (10') away from any building is required;
 - 2. A maximum gradient of twenty one percent (21%) within four feet (4') of the foundation;
 - 3. Usable minimum yard area of three hundred (300) square feet with a maximum slope of five percent (5%);
 - 4. A minimum foundation exposure of six inches (6") above finished grade;
 - 5. Slopes of three to one (3:1) and steeper must be sodded and will be accepted only when the developer and engineer can show this to be the most feasible approach;
 - 6. Driveway grades should be maintained between 0.5 percent (0.5%) and five percent (5%) when possible;
 - 7. Entry walks shall not exceed 5 percent (5%);
 - 8. Lots should be graded so that a minimum slope of two percent (2%) can be maintained between the sewer flow line in the street and the finished grade of the lowest floor elevation;
 - 9. Minimum depth of any sewer line shall be five feet (5').
- H. Legal Nonconforming Status: Vacant lots which do not meet the current frontage requirement, but can provide division and deed history showing they met historic

requirements, may be granted "legal nonconforming" status and receive building permits. Such documentation is to be provided to the development coordinator who shall provide documentation to the planning and zoning commission, mayor and/or city council if needed.

- I. Orientation: Any residence constructed on any buildable parcel must be accessed from a "public street", as defined in Ordinance 17.08.020 "STREET, PUBLIC". Said residence shall have the property entrance located to face the public street to which its address was assigned. (~~Ord. 2026-1, 2026: Ord. 2025-7, 2025: Ord. 2018-8, 2018: 2018-6, 2018: Ord. 2012-2, 2012: Ord. 2008-3, 2008: Ord. 2004-6, 2004: Ord. 2004-4, 2004: Ord. 2004-2, 2004: Ord. 2003-2, 2003: Ord. 2002-6 § 1, 2002: Ord. 2002-5 § 1, 2002: Ord. 2002-2 § 3, 2002: Ord. 2000-16 §§ 1, 2: Ord. 2000-9 § 1: Ord. 99-02-18-01 § 2~~)
- J. Residential lots that do not have a sidewalk shall install sidewalks as part of any new primary residential construction if the location is indicated on the adopted sidewalk map. All new development that occurs that is not currently on the sidewalk map will be evaluated for sidewalk needs by the Planning Commission. (Ord. 2026-5, 2026: Ord. 2026-1, 2026: Ord. 2025-7, 2025: Ord. 2018-8, 2018: 2018-6, 2018: Ord. 2012-2, 2012: Ord. 2008-3, 2008: Ord. 2004-6, 2004: Ord. 2004-4, 2004: Ord. 2004-2, 2004: Ord. 2003-2, 2003: Ord. 2002-6 § 1, 2002: Ord. 2002-5 § 1, 2002: Ord. 2002-2 § 3, 2002: Ord. 2000-16 §§ 1, 2: Ord. 2000-9 § 1: Ord. 99-02-18-01 § 2)



17.20.050: LOTS LOCATED ON PRIVATE LANES

- A. Public Street Systems Encouraged: Public street systems shall be encouraged for access to all residential dwelling sites. However, the City recognizes that there are cases where it is impossible or impractical to develop a lot according to normal subdivision standards. In situations where insufficient land access exists for a public street system, the Planning Commission may allow for a building lot using frontage from a private lane, with the exception of the bulb of a cul-de-sac. The bulb of a cul-de-sac is defined as the circular area at the end of a dead-end residential street
- B. Subdivisions on private lanes may be developed when the following conditions have been met:
 - 1. Development on a private lane would not impede the extension of any adjacent public right-of-way either now or in the foreseeable future; and

2. The development does not impede the necessary access from adjoining properties as required by the master transportation plan.
3. Rights-of-way shall be of sufficient design to service the projected use of property and adjoining properties that may have access across such rights-of-way. All new private lanes shall be fully improved with a hard-packed maintainable surface with a minimum of twenty feet (20') of surface width. Curb and gutter or other appropriate storm drainage methods may be required.
4. Improvements shall include a strategically located turnaround to accommodate emergency vehicles. The turnaround configuration may be in any form compliant with the appropriate fire codes, as determined by the fire marshal or designee. Additional clearance may be required to accommodate emergency vehicle access.
5. Private lanes shall satisfy the frontage requirements for no more than one lot.
6. All necessary public utility easements shall be dedicated on all lots, including full access where required by city officials and workers. Public services, such as garbage collection, will be at the dedicated street only.
7. Minimum yard setback requirements as defined for public streets shall apply to all buildings and uses adjoining private rights-of-way, with setbacks measured from edge of required private lane width or from the width of the future city road in that location.
8. No portion of the private lane may be counted towards required driveway dimensions on individual lots.
9. No portion of the private lane may be counted towards the minimum required building lot size.
10. Private lane area shall not be included in the calculation of buildable area for an individual lot, including determination of allowed square footage for primary and accessory structures.
11. A driveway approach with a minimum of twenty feet (20') by twenty feet (20') of three inches (3") minimum thickness of permanent asphalt from the public street to the lane is required.
12. All lots shall be provided with standard utility connections, furnished by the property owner, including approved fire protection infrastructure. All utilities

underneath a private right-of-way shall be deemed private utilities for ownership and maintenance purposes.

13. Private lanes shall be named and identified by means of a suitable permanent street marker according to Millville City standards, to be installed prior to issuance of building permits.
 14. All required infrastructure, including road improvements and stormwater controls shall be installed prior to occupancy being granted on a building lot.
 15. Each access easement right-of-way shall be recorded with the County Recorder. Such easement shall include all parties with interest in the parcel(s) containing the access easement right-of-way as grantors and all parties retaining access from the access easement right-of-way as grantees. The easement shall extend and connect to Millville City's public street infrastructure to provide clear access from all building lots or parcels to a public right-of-way.
 16. There shall be a written and recorded road maintenance agreement that assigns maintenance responsibility for the private lane to the properties the private lane traverses and serves. The City shall have the right to compel enforcement of the road maintenance agreement between the property owners. Should the City be unable to compel enforcement of the agreement, the City may, at its sole discretion, maintain the private lane and assess the property owners the costs associated with such maintenance.
 17. Change of Private Right-Of-Way to Public Ownership: Private lanes shall be clearly annotated on the subdivision plat as a private lane. A note shall be placed on all subdivision plats that contain a private lane that states the following: "The road annotated on this plat as "private lane" was allowed alternative construction standards from adopted public or private streets standards. Millville City shall not take control of said lane unless it is first deemed by the City Council that there is a compelling public interest, the street is brought to public standards and all landowners accessing the street have consented to the dedication."
- C. The creation of a private lane is a subdivision of property and follows the same requirements outlined in Chapter 16.16: Subdivision Application Requirements. The Application Review Procedure can be found in Chapter 16.20. A public hearing is required before Final Plat approval. (Ord. 2026-1, 2026: Ord. 2025-7, 2025: Ord. 2023-6: 2023)

MILLVILLE CITY CODE

TITLE 17 - ZONING

CHAPTER 17.40 - LANDSCAPING, ~~AND FENCING~~ & RETAINING WALLS

[17.40.010: PURPOSE](#)

[17.40.020: COMMERCIAL ZONES](#)

[17.40.030: ~~R-1, R-2, R-3~~ RESIDENTIAL ZONES](#)

[17.40.040: CITY RIGHT OF WAY LANDSCAPING](#)

[17.40.050: FENCING](#)

[17.40.060 RETAINING WALLS](#)

17.40.010: PURPOSE

The purpose of the landscaping requirements shall be to enhance, conserve, and stabilize property values by encouraging pleasant and attractive surroundings and thus create the necessary atmosphere for the development of a pleasant community. Landscaping also contributes to the relief of heat, noise, and glare through the proper placement of plants and trees. (Ord. 2009-1, 2009: Ord. 99-02-18-01 § 2)

17.40.020: COMMERCIAL ZONES

The following landscaping provisions shall apply to commercial, manufacturing, and industrial zones:

- A. Yard Areas: Required yard areas except those portions devoted to driveways and/or parking shall be reasonably landscaped with plants, shrubs, trees, grass, and similar landscaping materials. A minimum fifteen foot (15') wide landscaped area is required along the side and rear property line. Landscaping shall include a minimum of one tree

per one thousand (1,000) square feet of landscaped areas. Deciduous trees shall be a minimum two inch (2") caliper; conifer trees shall have a minimum height of six feet (6').

- B. Landscape Materials: The use of landscape materials with strong visual impact shall be emphasized, including the use of bedding areas with perennials or annual flowers where appropriate, clustering of trees, and large size plants.
- C. Required Landscape Areas To Be Maintained: All required landscape areas shall be permanently maintained with suitable landscaping materials of plants, shrubs, trees, grass, and similar materials.
- D. Landscape Installation: Landscape installation must be completed and approved prior to occupancy of the building unless postponed by the city council.
- E. Buffers: Plant with evergreen trees or tall shrubs to screen service areas, buildings, and parking from street(s) or adjacent residential zones.
- F. Parking Lots: Plant with shade trees, one tree per every ten (10) cars minimum. Parking areas shall be landscaped around the periphery and at the ends of parking rows in accordance with the landscaping plan as approved as part of the project plan approval procedure. (Ord. 2009-1, 2009: Ord. 99-02-18-01 § 2)

17.40.030: ~~R-1, R-2, R-3~~ RESIDENTIAL ZONES

- A. Required yard areas for landscaping:
 - 1. Interior lots: Fifteen feet (15') out on the side yard, thirty feet (30') out in the front and rear yards as measured from the foundation.
 - 2. Corner lots: Fifteen feet (15') out on the interior side yard, twenty feet (20') out on side yards adjacent to the street and rear yards as measured from the foundation.
- B. All required landscape areas shall be permanently maintained with suitable landscaping materials of plants, shrubs, trees, grass or similar materials.
- C. Landscape installation must be completed within two (2) years of occupancy of building. (Ord. 2020-2, 2020: Ord. 2009-1, 2009: Ord. 99-02-18-01 § 2)

17.40.040: CITY RIGHT OF WAY LANDSCAPING

The following landscaping provisions shall apply to all zones within the city, excluding any undeveloped plot:

A. Purpose: In order to provide for public safety and protect investments in infrastructure, this chapter sets forth minimum standards for landscaping and tree planting in public rights of way. It considers line of sight at intersections as well as utility clearance and protection of sidewalks, curbs, and power lines, both aboveground and belowground, and other utilities in the public rights of way. This chapter applies to both commercial and residential zones.

B. Definitions: For the purposes of this chapter, unless otherwise apparent from the context, certain words and phrases used in this chapter are defined as follows:

LANDSCAPING STRIP: That area between the sidewalk and the curb and gutter, sidewalk and pavement, or pavement and property line generally meant for the purpose of creating a landscaped buffer.

LOT OR PROPERTY: That lot or property that abuts the landscaping strip.

STREET TREE: Those trees that the city has explicitly designated, through this chapter, as appropriate for planting along and within public rights of way (see "Millville City Landscaping And Planting Guide").

C. Minimum Maintenance: Public rights of way adjoining property shall include mowing or cutting of weeds and other vegetation to maintain integrity of the curbs, sidewalks and other public utilities.

D. Irrigation: All portions of the landscaping strip shall be irrigated, in an amount appropriate for the landscaping.

E. Planting Of Trees Encouraged: The city promotes tree planting in the public rights of way when it is done in conjunction with proper planning to help avoid negative impacts to public safety and city improvements.

F. Tree Placement Distances:

1. Curb: Half distance from sidewalk.

2. Sidewalk: Half distance from curb or five feet (5"), whichever is greater.

3. Overhead Power Lines: Ten feet (10') minimum distance or dwarf trees that do not reach power line.
 4. Light Poles: All trees shall be planted a minimum of one-half ($\frac{1}{2}$) or the mature spread from light poles.
- G. Spacing Between Curb And Sidewalk; Pavement And Sidewalk; Pavement And Property Line: Midway between the two (2).
- H. Shrubs And Bushes: Shrubs and bushes recommended for Cache Valley.
- I. Grasses: Recommended types (see "Millville City Landscaping And Planting Guide").
- J. Rock: All rock must be no larger than two inches (2") minus.
- K. Clear Vision Area/Sight Triangle: In all zones requiring a front yard setback, no obstruction to view in excess of thirty six inches (36") in height shall be placed on any corner lot within a triangular area formed by the street property lines and a line connecting them at points thirty feet (30') from the intersection of the property line.
1. Restrictions: Fencing and planting is restricted within this area as follows:
 - a. No sight obstructing fence shall be higher than thirty six inches (36").
 - b. Shrubs shall be pruned to a height not to exceed thirty six inches (36").
 - c. Trees shall be pruned to maintain a clear area below eight feet (8').
 2. Functions: This clear vision area of the public right of way serves many different functions simultaneously, such as, public access for both people and utilities overhead and underground, transition zone from street to adjoining properties, beautification area, storage of rainwater and snow and play area for children. Our effort is to facilitate all of these uses as much as possible in a balanced manner.
 3. Landscaping Permanent And Public: All landscaping installed in landscaping planter strips shall be considered open to the public and owned by the public. No removal of landscaping or any modification shall be made to the landscaping within the landscaping strips without written authorization from the city.
- L. City Repair Of Damages: If any violations of the provisions of this chapter create damage to any landscaping within the public right of way, including the landscaping strip, the city shall have the authority to repair or replace damaged landscaping and the responsible party shall be liable for immediate payment for said replacement or repair.

- M. Tree Planting Plan: The proposed city right of way tree planting plan must be submitted to the Millville City planner/development coordinator for review and then presented to the city planning and zoning commission for final approval. (Ord. 2009-1, 2009)

17.40.050: FENCING

- A. Fence Defined: A tangible barrier with the purpose or intent or having the effect of preventing passage or view across the fence line as defined in the "Millville City Landscaping And Planting Guide".
- B. Front Setback Area Defined: The term "front setback area" shall refer to the setback area (as required by this section) along any street frontage whatsoever, whether it is the side or front yard of a property.
- C. Interior Lot Requirements:
1. Side And Rear Property Lines: On all interior lots, a fence, not to exceed six feet (6') in height, may be erected along all side and rear property lines including the front yard setback area.
 2. Front Setback Area: On all interior lots, a fence, not to exceed six feet (6') in height, may be erected along all front setback sides and front setback property lines. No fence or wall shall be placed on any city easement area. All fences shall display home address so it can be read from city streets.
 3. Average Grade: Where there is a difference in the grade of the properties on either side of a fence or wall, the height of the fence or wall shall be measured from the average grade of the higher property. Average grade shall be established based on elevations of finish grade within five feet (5') of the proposed fence line. When a retaining wall exists at the property line, fence height may be measured from the higher side of the wall.
- D. Corner Lot Requirements:
1. On all corner lots, a fence, not to exceed six feet (6') in height, may be erected along the rear and interior side lot line, but not in the front yard setback area.

2. In all zones requiring a front yard setback, no obstruction to view in excess of thirty six inches (36") in height shall be placed on any corner lot within a triangular area formed by the street property lines and a line connecting them at points thirty feet (30') from the intersection of the property line.
 3. Notwithstanding any other provisions herein, a fence may be erected to a height of six feet (6') in any yard abutting a street within the setback area.
- E. Fences On The Public Right Of Way: No fence approved under this chapter shall be erected beyond the property line, on the public right of way, without the issuance of a permit by the planning and zoning commission. Approval of a fence on the public right of way shall be subject to the following conditions:
1. No fence shall be erected within one foot (1') of an existing or future sidewalk or within a three foot (3') radius of a fire hydrant. Also no fire hydrant shall be enclosed by a fence.
 2. The city shall retain the right to remove any fence on the public right of way for any purpose it deems necessary. Removal shall be at the sole expense of the property owner.
 3. Maintenance of the area between the sidewalk and the property line shall be the responsibility of the property owner.
- F. Fences On Controlled Access Streets: On streets designated by the city engineer as controlled access streets, walls, fences or hedges may be erected to a height of six feet (6') in the front setback area.
- G. Fences For Recreation Use: On rear property lines, a chainlink fence may be erected to a height of twelve feet (12') for the purpose of enclosing a tennis court, swimming pool, or other court game area. Said fence may not be located within the setback area of yards abutting a front, side, or street side yard. The fence shall in no way be closed in with adjacent plant materials or strips of material inserted into the fence higher than six feet (6') so as to obstruct vision.
- H. Fences To Be Required In Certain Areas: Sight obscuring fences shall be required along the boundary line in the following cases:
1. All commercial and industrial developments having a common lot line with property used for residential purposes shall require the construction of a seven foot (7') high sight obscuring masonry or tight board fence; or

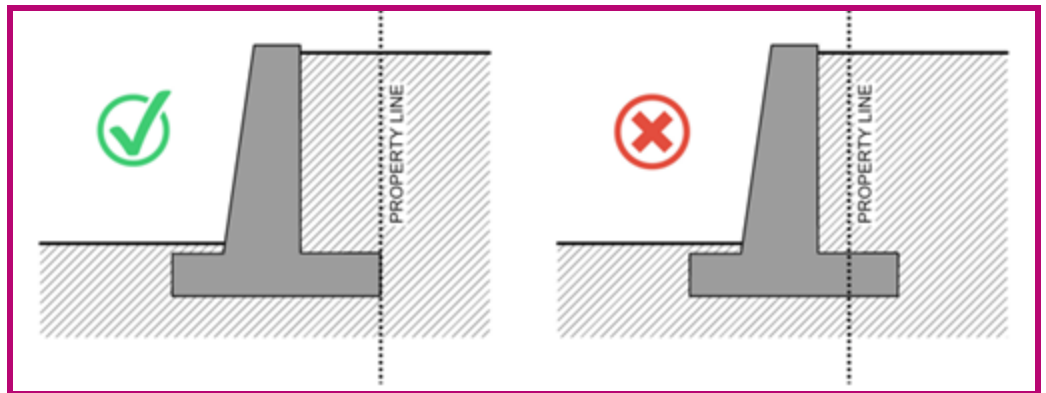
2. Said fence shall be reduced to thirty six inches (36") in height inside the front yard setback area (on all corner lots) forty eight inches (48") (on all interior lots) of the residential property. It shall be the responsibility of the developer/builder or owner of the denser development to erect the fence.
- I. Fences Not Otherwise Identified: The planning commission shall review all requests for any type of fence not specifically identified in this chapter and may approve said fence if, in the opinion of the commission, the fence does not impair the intent and purpose of this section. (Ord. 2015-1, 2015: Ord. 2009-1, 2009: Ord. 2007-7, 2007: Ord. 2004-1, 2004: Ord. 2003-2, 2003)

17.40.060 RETAINING WALLS

- A. Retaining Wall Defined: Any structure designed to resist the lateral displacement of soil or other materials. Examples include, but are not limited to, block walls, rock walls, concrete walls and segmented walls. A retaining wall is not considered a fence.
- B. Regulations and Requirements: All retaining wall systems shall meet the requirements of this section.
 1. All retaining walls that require a zoning clearance must be designed by an engineer licensed in the State of Utah. The design must be specific to the site and not a generic standard design.
 2. If a retaining wall, less than four feet (4') in height, is subjected to an external load (such as vehicular traffic, pedestrian traffic and parking), or permanent loads (such as protection systems against slope erosion, and adjacent structures), an engineered design shall be required.
 3. Generally, zoning clearances for retaining walls are issued as separate permits and are not included in permits for new homes, remodels, additions, etc. If a retaining wall permit is combined with a permit for new homes, remodels, additions, etc., the application must include design plans, reports, and meet the requirements of this section.
 4. Geologic Hazards. If construction of any retaining wall, occurs within sensitive land areas as outlined in Chapter 17.14 of this code, then all analyses required for the design of retaining walls or rock protected slopes shall follow the Sensitive Areas requirements, specifically in regards to limits of disturbance and the required geologic hazard and engineering geology reports.

5. Location, Height, Separation and Plantings:

- a. Location. The retaining wall will not be placed on land designated as a recorded easement, such as a utility or trail easement, unless the owner(s) of said easement agree(s) to allow the encroachment. Documentation of the agreement shall be provided to the City.
- b. To determine retaining wall height for zoning clearance, retaining walls shall be measured from the top of the exposed face to the top of footing.
- c. All retaining walls, four feet in height or taller, require a zoning clearance.
- d. Footings for retaining walls within the minimum setback cannot extend into the neighboring property



- e. Terracing of retaining walls is permitted where justified by topographic conditions. The total height of all terraces shall be considered for seismic and geotechnical investigation requirements unless each terrace is spaced at least three (3) times the retained height from other terraces.
 - i. Landscaping, utilizing drip irrigation, to minimize erosion, and when possible, the use of drought resistant vegetation to minimize future watering needs is encouraged; or
 - ii. The area may be utilized for accessory structures such as sports courts, gazebos, etc. that do not jeopardize the integrity of the retaining walls.
- f. Guards/railings will be required when a retaining wall is connected to or adjacent to a driveway or walkway. If a guard/railing is required, the combined height can exceed the height limitation set forth in Chapter 17.40 no more than the minimum height of the required guard/railing.

- g. Walls thirty inches (30") or more in height may require guards/railings. If a guard/railing is optional, the height of the guard/railing will be added to the wall
- h. Clear view area. Placement of an individual retaining wall or a group of terraced retaining walls (including plantings) shall not obstruct within the triangular area formed by the street property lines and a line connecting them at points thirty feet (30') from the intersection of the property line.
- i. Joint ownership of walls. Occasionally, adjacent property owners will each benefit from a retaining wall placed on a shared property line. To receive approval for a joint wall all parties:
 - i. Must agree in writing;
 - ii. Must participate, either equally or proportionately, in the cost of the wall and installation;
 - iii. Must have a written agreement, recorded against each affected lot, regarding ongoing repair and maintenance;
 - iv. ~~Must have an easement recorded with the County Recorded easements, if necessary.~~

C. Submittals: The following documents and calculations prepared by a licensed engineer of the State of Utah shall be submitted with each retaining wall zoning clearance application:

- 1. Profile drawings if the retaining wall is longer than 25 linear feet, with the base elevation, exposed base elevation, and top of wall labeled at the ends of the wall and every 25 linear feet or change in grade;
- 2. Cross-sectional drawings including surface grades and structures located in front and behind the retaining wall a distance equivalent to three times the height of the retaining wall. If the retaining wall is supporting a slope, then the cross section shall include the entire slope plus surface grades and structures within a horizontal distance equivalent to one times the height of slope;
- 3. A site plan showing the location of the retaining walls with the base elevation, exposed base elevation and top of wall labeled at the ends of wall and every 25 lineal feet or change in grade;

4. A copy of the geotechnical report used by the design engineer. The geotechnical report shall include requirement of Part C.5, otherwise additional laboratory testing is required in Part C.5. A geotechnical investigation is not required for walls that retain less than 6 feet of backfill and are outside of sensitive land areas as defined in section 17.14;
5. Material strength parameters used in the design of the retaining wall, substantiated with laboratory testing of the materials as follows:
 - a. Soils. This may include, but is not limited to, unit weights, direct shear tests, tri axial shear tests and unconfined compression tests.
 - i. If laboratory testing was conducted from off-site but similar soils within a 2,000 foot radius of the proposed wall location, the results of the testing with similar soil classification testing needs to be submitted;
 - ii. Minimum laboratory submittal requirements are the unit weight of retained soils, gradation for cohesion less soils, Atterberg limits for cohesive soils, and shear test data;
 - iii. Soil classification testing shall be submitted for all direct shear or triaxial shear tests;
 - iv. If a proctor is completed, classification testing shall be submitted with the proctor result; and,
 - v. Laboratory testing should be completed in accordance with applicable American Society for Testing and Materials (ASTM) standards;
 - b. Segmented (walls having a facing and lateral tieback system) block walls. The manufacturer's test data for the wall facing, soil reinforcement, and connection parameters shall be submitted in an appendix.
6. The design engineer shall indicate the design standard used and supply a printout of the input and output of the files in an appendix with factors of safety within the design standard used as follows:
 - a. Design calculations ensuring stability against overturning, base sliding, excessive foundation settlement, bearing capacity, internal shear and global stability;

- b. Calculations shall include analysis under static and seismic loads, which shall be based on the peak ground acceleration (PGA) as determined from probabilistic analysis for the maximum credible earthquake (MCE), with spectral acceleration factored for site conditions in accordance with the current adopted building code;
 - c. Mechanically Stabilized Earth (MSE) walls shall be designed in general accordance with current FHWA or AASHTO standards for design of Mechanically Stabilized Earth Walls and Reinforced Soil Slopes or the current National Concrete Masonry Association (NCMA) Design Manual for Segmental Retaining Walls;
 - d. Rock walls shall be designed in general accordance with 2006 FHWA-CFL/TD-06-006 "Rockery Design and Construction Guidelines," or current FHWA standard of care and;
 - e. Concrete cantilever walls shall be designed in general accordance with specifications provided in current American Concrete Institute or American Society of Civil Engineers standards and specifications.
7. A global stability analysis with minimum factors of safety of at least 1.50 under static conditions and at least 1.10 under seismic loading conditions as follows:
- a. Factors of safety results shall be presented to the nearest hundredth;
 - b. Seismic loads shall be based on the PGA as determined from probabilistic analysis for the maximum credible earthquake (MCE), with spectral acceleration factored for site conditions in accordance with the current IBC. Seismic loading is not required for walls that retain less than 6 ft backfill;
 - c. The cross-sectional view of each analysis shall be included, and the printout of the input and output files placed in an appendix; and,
 - d. The global stability analysis may be omitted for concrete cantilever retaining walls that extend to frost depth, that are less than nine feet in exposed height, absent of supporting structures within 30 feet of the top of the wall, and which have less than 10H:1V (H=horizontal: V=vertical) front and back slopes within 30 feet of the retaining structure.

8. A drainage design, including a free draining gravel layer wrapped in filter fabric located behind the retaining wall with drainpipe day-lighting to a proper outlet or weep holes placed through the base of the wall, however:
 - a. A synthetic drainage composite may be used behind MSE walls if a materials specific shear testing is completed to determine friction properties between the backfill and synthetic drainage composite;
 - b. A synthetic drainage composite is not allowed behind rock walls;
 - c. A synthetic drainage composite may be used behind the stem of the concrete cantilever walls;
 - d. If the engineering can substantiate proper filtering between the retained soils and the drain rock, then the filter fabric may be omitted, and;
 - e. If the retaining wall is designed to withstand hydrostatic pressures or the retained soils or backfill is free-draining as substantiated through appropriate testing, then drainage material may be omitted from the design.
9. The design engineer's acknowledgement that the site is suitable for the retaining wall. (Ord. 2025-5, 2026)

**MILLVILLE CITY
RESOLUTION 2021-8**

**RESOLUTION ADOPTING SIDEWALK REQUIREMENTS FOR DEVELOPMENT IN
MILLVILLE CITY**

WHEREAS, the Millville City Council and Planning Commission have determined that there are areas within the City for which sidewalks are desired for the safety of pedestrians; and

WHEREAS, the Planning Commission has reviewed all existing City streets to determine where sidewalks would be useful and provide benefit and safety to Millville residents; and

WHEREAS, the Millville City Council has reviewed the location of the desired sidewalks and agrees that sidewalks in these locations would benefit Millville residents;

NOW THEREFORE, be it resolved that the Millville City Council adopts the following sidewalk development plan:

- All new development or building within Millville City is required to install sidewalks as specified by the Design Standards Manual if the location is indicated on the attached sidewalk map.
- All new development that occurs that is not currently on this map will be evaluated by the Planning Commission to determine sidewalk requirements.

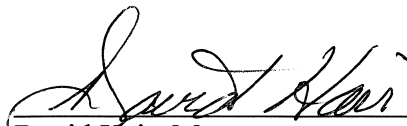
This resolution shall become effective upon adoption. Passed and approved by the Millville City Council, this 11th day of February 2021.

ATTEST:


Corey Twedt, City Recorder



SIGNED:

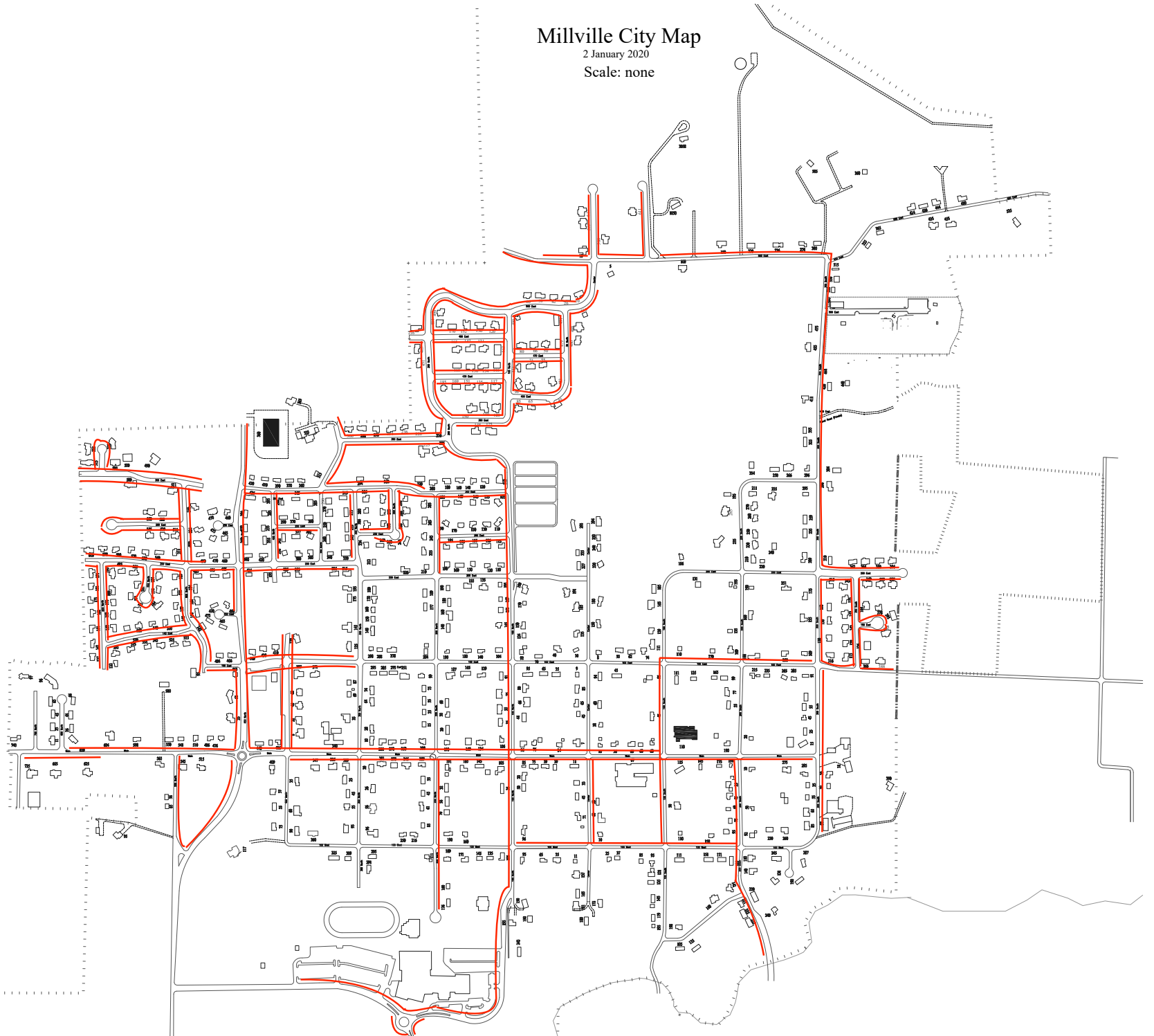

David Hair, Mayor

COUNCILMEMBER	YES	NO	ABSENT	ABSTAIN
Michael Callahan	X			
Daniel Grange	X			
Clay G. Wilker	X			
Pamela June	X			
Ryan Zollinger	X			

Millville City Map

2 January 2020

Scale: none



Councilmember Assignments 2026

Councilmember Jeremy Ward

- Car Show for City Celebration
- Youth Council

Councilmember Ryan Zollinger

- Sewer
- School District
- Parade

Councilmember Jacob Ames

- Fire/EMS/Emergency Preparedness
- Law Enforcement/Animal Control
- Resident Hardship Fund

Councilmember Pamela June

- P&Z
- Ordinance Enforcement

Councilmember Darcy Ripplinger

- City Celebration
- Trails
- Wildfire