



**MINUTES OF THE CENTRAL WASATCH COMMISSION (“CWC”) EXECUTIVE/
BUDGET/AUDIT COMMITTEE MEETING HELD ON THURSDAY, JULY 23, 2026, AT
9:00 AM. THE MEETING WAS CONDUCTED WITH A VIRTUAL OPTION AT THE
CWC OFFICES, LOCATED IN THE BRIGHTON BANK BUILDING, 311 SOUTH
STATE STREET, SUITE 330, SALT LAKE CITY, UTAH.**

Present: Mayor Erin Mendenhall, Chair
Mayor Roger Bourke, Co-Chair
Christopher Robinson
Laura Briefer
Maura Hahnenberger

CWC Staff: Lindsey Nielsen, Executive Director
Sam Kilpack, Director of Operations
Will McKay, Director of Communications

OPENING

**1. Chair Erin Mendenhall will Open the Public Meeting as Chair of the
Executive/Budget/Audit Committee of the Central Wasatch Commission.**

Chair Erin Mendenhall called the Central Wasatch Commission (“CWC”) Executive/Budget/Audit Committee Meeting to order at 9:00 a.m. and welcomed those present.

2. Review and Approval of the Minutes of the June 11, 2026, Meeting.

MOTION: Christopher Robinson moved to APPROVE the June 11, 2026, Executive/Budget/Audit Committee Meeting Minutes. Roger Bourke seconded the motion. The motion passed with the unanimous consent of the Committee.

BOARD RETREAT DISCUSSION

1. The Committee will Discuss the August 17, 2026, CWC Board Retreat.

a. Agenda.

Executive Director, Lindsey Nielsen, shared the draft agenda for the CWC Board Retreat that will take place next month. She explained that the agenda is a rough draft that was created by CWC Staff. The Executive/Budget/Audit Committee can provide feedback and make suggestions.

1
2 The CWC Board Retreat will take place in approximately four weeks at the Salt Lake City Public
3 Library. It is scheduled for August 17, 2026, and will run from 8:00 a.m. to 1:00 p.m. There is an
4 ambitious agenda with discussion topics focused on the Central Wasatch National Conservation
5 and Recreation Area Act (“CWNCRA”). Co-Chair Roger Bourke noted that there might be
6 another venue available, but it was clarified that the Salt Lake City Public Library has already been
7 selected for the retreat. Discussions were had about possible venues for future CWC meetings.
8

9 Ms. Nielsen reviewed the draft agenda with the Executive/Budget/Audit Committee. She reported
10 that attendees can arrive as early as 7:45 a.m. Library staff and security have accommodated an
11 earlier start time, as the library does not normally open until later in the morning. Retreat attendees
12 will eat breakfast at the beginning of the CWC Board Retreat. There will be Board Business
13 followed by introductions. In addition, there will be an icebreaker to start the day. She reminded
14 Committee Members that at the retreat held a few years back, attendees were asked to share their
15 best memory of being in the Central Wasatch. It was meaningful to hear the different answers,
16 and it started the retreat off on a positive note, so there is a desire to do something similar.
17

18 The Mountain Accord history will be shared, and information will be provided that outlines the
19 rationale for the CWNCRA. It was suggested that Commissioner Christopher Robinson and Laura
20 Briefer lead that presentation, which is scheduled to take approximately 25 minutes. There will
21 be time for discussion after the Mountain Accord presentation. During the discussion, it would be
22 meaningful to walk through some of the common misconceptions about the CWNCRA. This will
23 let CWC Board Members know what the most common misconceptions are. It will also prepare
24 CWC Board Members to provide clarification to constituents and other members of the public.
25 Ms. Nielsen reported that there will be a short break following the time allotted for discussion.
26

27 Chair Mendenhall believed there should be a discussion about decoupling a transportation solution
28 from the CWNCRA. She asked if there are relevant constraints or guidelines in the Mountain
29 Accord. Commissioner Robinson asked for additional clarification about this proposal, because
30 the CWNCRA is not currently coupled with a transportation solution. Chair Mendenhall explained
31 that she has been under the impression that in order to achieve the CWNCRA, there needs to be
32 some sort of resolution on a transportation solution. Commissioner Robinson noted that while
33 consensus on a transportation solution could be used as leverage to move the CWNCRA forward,
34 he does not believe there is a specific policy outlined in the CWNCRA that needs to be adjusted.
35

36 Ms. Briefer believed the coupling happened when the original CWNCRA was taken to a
37 Congressional Hearing. Someone on the Committee commented but clarified that this is not a
38 condition of the CWNCRA. That being said, the CWNCRA is connected to all of the other
39 negotiations in the Mountain A. rd. The ski resorts at the time felt that in order to agree with the
40 CWNCRA, which would solidify the existing boundaries, there would need to be some other way
41 to have economic growth and development outside of boundary expansion. A lot of the discussion
42 and negotiation had to do with other economic opportunities at the base areas as well as a better
43 transportation system. Commissioner Robinson suggested that rather than a decoupling
44 discussion, there be a broader conversation about what it will take to move the CWNCRA forward.
45

1 Co-Chair Bourke asked if the term “transportation solution” references a gondola. Chair
2 Mendenhall explained that the Utah Delegation might not want to be prescriptive about the
3 transportation modality. She mentioned the current litigation. Commissioner Robinson does not
4 know that the Legislation needs to be prescriptive about the specific transportation mode. He
5 agrees that the Washington County lands bill was somewhat vague on the northern corridor.
6 Committee Members further discussed transportation, conservation, and the CWNCR language.

7
8 Chair Mendenhall acknowledged that there is litigation underway and there are ongoing resort
9 negotiations. It is important to be sensitive to that during the CWC Board Retreat. There can be
10 a disclaimer at the beginning related to protected conversations. Commissioner Robinson
11 suggested that there be consultation with CWC Legal Counsel, Shane Topham, about a possible
12 Closed Session with CWC Board Members. An alternative might be a smaller subset of members
13 without a quorum. Since there has not been a broader discussion with the CWC Board, a Closed
14 Session during the retreat might make the most sense. Guidance will be needed from CWC Legal
15 Counsel. Chair Mendenhall noted that there could be a Closed Session during the lunch period.

16
17 Commissioner Robinson thought it would be better to have the Closed Session earlier on in the
18 retreat. He also suggested the Mountain Accord history focus on how it relates to the CWNCR.
19 Chair Mendenhall pointed out that there are some newer members of the CWC Board who might
20 need background information about the Mountain Accord process. Commissioner Robinson wants
21 to make sure there is enough time to have candid discussions. Chair Mendenhall suggested that
22 the Closed Session take place at 9:00 a.m. The Mountain Accord history presentation can take
23 place first, and then there can be a Closed Session before logistics are discussed during the public
24 meeting. Co-Chair Bourke sees this as a strategy session to move the CWNCR forward. He
25 asked how the agenda would change if this was approached as a strategy session rather than a
26 traditional retreat. He has concerns that there is not enough time scheduled for discussion.

27
28 Chair Mendenhall believed that after the CWC Board Retreat, there will be more clarity about
29 potential paths forward. There can be one-on-one conversations before and after the CWC Board
30 Retreat takes place, but the CWC Board needs to meet and have a broader discussion.

31
32 Commissioner Robinson reiterated the need to speak to CWC Legal Counsel about a Closed
33 Session. There is uncertainty about whether Stakeholders Council Members could attend that.
34 Ms. Nielsen reported that in the past, non-voting members of the CWC Board have been invited
35 into Closed Sessions. It was determined that there is no support to have smaller discussion groups.

36
37 Ms. Nielsen continued to review the CWC Board Retreat draft agenda. At 9:40 a.m., there is time
38 scheduled to discuss the reason it makes sense to move forward with the CWNCR at this time.
39 The Closed Session will be added to the agenda at 9:00 a.m. and will end at 9:40 a.m.
40 Commissioner Robinson suggested the Closed Session be one hour. Ms. Nielsen reported that
41 Ben McAdams has expressed his commitment to the CWNCR, as there was a letter submitted to
42 the CWC Board. He has agreed to attend the CWC Board Retreat, but his attendance still needs
43 to be confirmed. It was determined that Commissioner Robinson will act as the retreat facilitator.

1 Ms. Nielsen asked Chair Mendenhall to speak about the window of opportunity for the CWNCR
2 during the CWC Board Retreat. It is also possible to have a panel with Mr. McAdams and Staff
3 from the Office of John Curtis so there can be information shared about the window of opportunity.
4

5 Chair Mendenhall would like clarity about whether Senator Curtis will be able to send a member
6 of staff. She wants to make sure this is as partnered as possible. Additionally, the answer to the
7 “why now” question might be more appropriate to discuss during the Closed Session. Ms. Nielsen
8 asked if there is something else Committee Members would like to add in this section of the
9 agenda. Chair Mendenhall thought it made sense to discuss the window of opportunity to some
10 extent for the benefit of the Stakeholders and anyone else who might be listening to the retreat.
11 Ms. Briefer noted that the discussion can be framed differently. For example, instead of the “why
12 now” question, it could be: “What is at stake?” Chair Mendenhall expressed support for this.
13

14 Co-Chair Bourke pointed out that it will be a challenge to move the CWNCR forward in an era
15 where similar efforts are being targeted. Chair Mendenhall stated that Ms. Briefer and Co-Chair
16 Bourke can be included in that particular presentation, so the question is oriented appropriately.
17 She summarized some of the Executive/Budget/Audit Committee discussions. CWC Legal
18 Counsel will be contacted to see whether a Closed Session is possible during the CWC Board
19 Retreat. If it is possible to hold a Closed Session, it will take place from 9:00 a.m. to 10:00 a.m.
20 The “why now” question about timing will be addressed afterward and will include comments
21 from Ms. Briefer. Other presenters might be added as well so different perspectives are shared.
22

23 Commissioner Robinson suggested that there be a discussion about what the CWNCR offers
24 different parties. Ms. Nielsen clarified that this will be reviewed during the section about the
25 history and rationale. Commissioner Robinson believed the meeting should start with the history
26 of the CWNCR rather than the history of the Mountain Accord. The Mountain Accord should
27 be discussed mainly as it relates to the CWNCR. Instead of a presentation on the Mountain
28 Accord history, the agenda will be revised to focus on the CWNCR history. Committee
29 Members expressed support for this change. The order of the agenda items was further discussed.
30

31 Ms. Nielsen stated that CWC Staff will make adjustments to the draft agenda based on the feedback
32 provided by the Executive/Budget/Audit Committee. She offered to email the updated version of
33 the agenda to Committee Members so there can be additional review and feedback provided.
34

35 **b. Contract Approvals and New Stakeholders Council Members.**

36

37 Director of Operations, Sam Kilpack, reported that contract approvals will be considered during
38 the Board Business section of the CWC Board Retreat agenda. There will be a contract with the
39 U.S. Forest Service for restroom maintenance. She explained that because of a delay, the contract
40 was not ready in time for the last CWC Board Meeting, but the contract will still be effective as of
41 July 1. In addition, there is at least one new member of the Stakeholders Council who will need
42 to be formally added during the CWC Board Retreat. There will also be a contract to vote on for
43 Central Wasatch Symposium event support. She noted that there will be a website contract to redo
44 the CWC website and an employment contract for a new CWC intern as well. The intention is to
45 move through those business items fairly quickly during that section of the retreat agenda.
46

1 Ms. Nielsen explained that parking will need to be paid for at the CWC Board Retreat venue.
2 There are certain costs the CWC will incur between the CWC Board, CWC Staff, Stakeholders
3 Council Members, and invited guests, but this is already included in the budget. Ms. Nielsen noted
4 that there are also some catering options to consider for the CWC Board Retreat. Ms. Kilpack
5 reported that the catering options are all comparable, but if more than 30 people RSVP, the cost
6 will likely be more than \$1,000, which is the limit in the procurement policy for the Executive
7 Director to approve alone. As a result, there might need to be Chair approval for the catering.

8 9 **OTHER ITEMS**

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11 There were no additional items discussed.

12 13 **Closing**

14 15 **1. Chair Mendenhall will Call for a Motion to Adjourn the Executive/Budget/Audit** 16 **Committee Meeting.**

17
18 The Central Wasatch Commission Executive/Budget/Audit Committee Meeting adjourned at
19 approximately 9:41 a.m.

1 *I hereby certify that the foregoing represents a true, accurate, and complete record of the Central*
2 *Wasatch Commission Executive/Budget/Audit Committee Meeting held Thursday, July 23, 2026.*
3

4 Teri Forbes

5 Teri Forbes

6 T Forbes Group

7 Minutes Secretary

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9 Minutes Approved: _____
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