# Wasatch County Council Meeting Minutes
# DRAFT Minutes for May 6, 2026

The Wasatch County Council met in regular session live and on-line Wednesday, May 6, 2026, in the Wasatch County Chambers located in the Wasatch County Administrative Building at 25 North Main, Heber City, Utah 84032.

A video recording of the meeting may be viewed by using the Wasatch County Public Portal (https://wasatchcout.portal.civicclerk.com/) and selecting the desired meeting.

## Agenda

### Call to Order

1. Prayer/Remarks - Mark Nelson
2. Pledge of Allegiance - Mike Murphy

### Public Comment

Public comments will be accepted in-person or via Zoom Webinar. Please limit comments to three minutes. If action is necessary, the item will be listed on a future agenda. The Council may elect to discuss the item if it is an immediate matter of concern. Email public comments to publiccomment@wasatchcounty.gov.

Dustin Sidwell, a Wasatch County resident, informed council that a court case involving a conditional use permit for Cascade Academy was ruled on and that he would like to see a future agenda item to discuss codes pertaining to these issues.

### Call for Agenda Items

Kendall asked that the corridor preservation funds be addressed because MAG had been discussing the fees associated with the funds and how to plan future projects.
Dustin had a request from the planning department if council would like the planning department to present either before or after the open house for the public on the general plan. Council suggested that planning present it before it goes to the planning commission. Christopher Grange mentioned that the public did receive an email about the event.

Luke Searl Joins the meeting at 4:08 PM

**Consent Items**

1. Approval of March 11, 2026 Minutes - Clerk/Auditor

**Summary:** A work meeting was held on March 11, 2026
Approval of March 11. 2026 Minute
Item was approved with motion following item 5.

2. Approval of March 18, 2026 Minutes - Clerk/Auditor

**Summary:** A regular meeting was held on March, 18 2026
Approval of March 18, 2026, Minutes
Item was approved with motion following item 5.

3. Consideration of award of a construction contract for the Wasatch County 2026 Pavement Preservation Project

   - Terry Ekker, Public Works Director or Heber Lefgren, Assistant County Manager

**Summary:** The 2026 Budget included the expenditure of funds within the B&C Roads Fund to provide basic maintenance of existing county roads in order to prevent those roads from falling into further disrepair and thereby requiring more expensive repair costs. In early 2026, Wasatch County identified 19.6 miles of county roads that would most benefit with a micro-surfacing treatment (see accompanying attachment for location of roads). A micro-surfacing treatment is a road maintenance treatment that extends the current life of the road by applying a thin and tough layer of asphalt mixture to the top of an existing road that is in fair condition. Micro-surfacing a road in "fair" condition will generally add 6 to 8 years to the pavement's life and help avoid future repair costs that can be very expensive to fix.

In April 2026, Wasatch County invited contractors to submit bids to complete micro-surfacing on the 19.6 miles of county roads previously identified, along with providing traffic control and traffic-marking paint. The Invitation To Bid (ITB) closed on April 28, 2026 with the county receiving two qualified proposals which are tabulated in the following Bid Summary table:

WASATCH COUNTY

## BID SUMMARY

**Wasatch County 2026**
**Pavement Preservation Project**
Tuesday, April 28, 2026 at 1:00PM MST

| | | | | Project Estimate | | Intermountain Slurry Seal | | Geneva Rock Products | |
|---|---|---|---|---|---|---|---|---|---|
| Item | Description | Unit | Estimated Quantity | Unit Price | Total Price | Unit Price | Total Price | Unit Price | Total Price |
| 1 | Mobilization | Lump | 1 | $ 70,000.00 | $ 70,000.00 | $ 35,000.00 | $ 35,000.00 | $ 74,059.03 | $ 74,059.03 |
| 2 | Traffic Control | Lump | 1 | $ 70,000.00 | $ 70,000.00 | $ 60,000.00 | $ 60,000.00 | $ 70,000.00 | $ 70,000.00 |
| 3 | Crack Sealing | Ton | 7 | $ 3,500.00 | $ 24,500.00 | $ 4,000.00 | $ 28,000.00 | $ 2,825.00 | $ 19,775.00 |
| 4 | Soft Spot Repair | SQ YD | 200 | $ 150.00 | $ 30,000.00 | $ 175.00 | $ 35,000.00 | $ 43.00 | $ 8,600.00 |
| 5 | HMA-Class II PG 58-28 Patching | SQ YD | 498 | $ 50.00 | $ 24,900.00 | $ 65.00 | $ 32,370.00 | $ 63.00 | $ 31,374.00 |
| 6 | Pavement Message Paint | Each | 4 | $ 220.00 | $ 880.00 | $ 335.00 | $ 1,340.00 | $ 295.00 | $ 1,180.00 |
| 7 | Pavement Marking Paint | Gallon | 1230 | $ 50.00 | $ 61,500.00 | $ 42.00 | $ 51,660.00 | $ 38.00 | $ 46,740.00 |
| 8 | 12 Inch Crosswalk/Stop Bar Paint | LIN FT | 90 | $ 6.00 | $ 540.00 | $ 13.00 | $ 1,170.00 | $ 12.00 | $ 1,080.00 |
| 9 | Micro Surfacing UDOT Section 02735 | SQ YD | 279229 | $ 3.75 | $ 1,047,108.75 | $ 3.12 | $ 871,194.48 | $ 3.18 | $ 887,948.22 |
| 10 | Mastic Patch | TON | 25 | $ 3,685.00 | $ 92,125.00 | $ 3,500.00 | $ 87,500.00 | $ 3,200.00 | $ 80,000.00 |
| 11 | Parks & Rec North Lot Micro Surface | LUMP | 1 | $ 25,000.00 | $ 25,000.00 | $ 27,000.00 | $ 27,000.00 | $ 35,500.00 | $ 35,500.00 |
| | | | | | **$ 1,446,553.75** | | **$ 1,230,234.48** | | **$ 1,256,256.25** |

Inter Mountain Slurry Seal was the low bidder and provided all the required information with their bid. The project bid fits with the planned 2026 fiscal budget and is expected to be complete in September 2026.

Seeking approval to award a construction contract to Inter Mountain Slurry Seal in the amount of $1,230,234.48 to complete micro-surfacing on various county roads.

Item was approved with motion following item 5.

4. Approval of Resolution 26-06 declaring May 2026 as Mental Health Awareness Month - Kendall Crittenden, Councilmember

**Summary:** Mental Health Awareness Month is observed every May to raise awareness about mental health issues and the importance of mental wellness, reduce stigma, and advocate for accessible mental health care. Mental health is an essential component of overall health and well-being, affecting millions of people in the United States, including individuals, families, and communities across Utah and in Wasatch County.

According to the National Alliance on Mental Illness (NAMI), approximately 1 in 5 adults in the United States experience mental illness each year, equating to over 50 million Americans living with a mental health condition; and in Utah, the prevalence of mental health conditions is equally concerning. Recent statistics from the Utah Department of Health show that 1 in 6 adults in Utah experience a mental health condition in a given year.

**I**n Wasatch County, we recognize that mental health challenges affect individuals of all ages, backgrounds, and walks of life, and that mental wellness is essential for personal and community resilience, and we believe in the importance of fostering a supportive environment for individuals to seek help and practice self-care, with mental health being just as important as physical health. Therefore, this agnea seeks to proclaim May 2026 as "Mental health Awareness Month" and invite all citizens to:

1. Learn and practice mental wellness daily, recognizing the value of emotional health and its impact on our lives; and
2. Recognize the significance of mental health and continue to work together to reduce stigma, raise awareness, and build a supportive community that promotes mental wellness for all.

Seeking County Council to declare May 2026 as Mental Health Awareness Month

Item was approved with motion following item 5.

5. Consideration of appointing Andrew Carey, Kevin Henderson, and John Platt to the Tourism Tax Advisory Board - Dustin Grabau, County Manager

**Summary:** County and HVTED Staff interviewed applicants to fill this board. Only three applications were made, and all three are recommended for appointment to the Tourism Tax Advisory Board that provides recommendation on the use of Transient Room Taxes and Restaurant Taxes.
Consideration of appointing members to the TTAB

**Action Taken: Councilmember Park:** made a motion to **approve all the items on the consent agenda as presented.**

**Councilmember Bonner:** seconded the motion. The motion with the following vote:

**Voting Aye:** Colleen Bonner, Erik Rowland, Michael Murphy, Kendall Crittenden, Luke Searle, Mark Nelson, Spencer Park

**Voting Nay:** None

**Council Items**

1. Discussion and Direction on Bar X Bar Agreement and Land - Erik Rowland, Councilmember and Jim Salisbury, Bar X Bar Representative

**Summary:** Per the density determination agreement recorded in 1985 the land owner agreed to convey land to the U.S Forest Service. Recently the Forest Service respectfully declined the land donation. The new land owner, Bar X Bar is seeking direction from the County Council on how to proceed with the current agreement.
Provide direction on how to proceed with agreement established in 1985 after determination from the Forest Service.Ranger of Kamas-Heber, mentioned that the property is very difficult for the Forest Service to manage. And they don't have any interested in continuing managing it.

The Council is okay with Dustin working with the Property Owners on an agreement. Dustin will present some options.

Spencer would like to keep the land open, and to keep density low.
The property owner asked the council to keep an open mind and to start from scratch with this property.
No motion was made on this item.

2. Approval of Resolution 26-02, which increases the wages of all Non-Public Safety Employees participating in the Tier II Hybrid Retirement System, and Resolution 26-03, which increases the Employer Pickup Election Rate for Tier II Public Safety Employees. Both resolutions are intended to ensure no county employees see a reduction to their take-home pay as the result of recent changed made by the Utah Retirment System (URS). - Heber Lefgren, Assistant County Manager

Heber briefly went over the differences between Tier 1 and Tier 2. and mentioned this will only affect the Tier 2 Hybrid plan for non-public safety. This will help employees not see any deductions on their take-home money. Heber does not expect to see any financial cost to the county because of this decision.
Council approved both resolutions 26-02 and 26-03.

**Action Taken: Councilmember Nelson:** made a motion to **approve Resolution 26-02 and 26-03, to pick up the election rate as described.**
**Councilmember Searle:** seconded the motion and asked for a follow-up presentation.
The motion passed with the following vote:
**Voting Aye:** Colleen Bonner, Erik Rowland, Michael Murphy, Kendall Crittenden, Luke Searle, Mark Nelson, Spencer Park
**Voting Nay:** None

3. Approval of Resolution 26-05 which updates "Policy 110-004: Organizational Mission, Vision, and Values" to reflect changes previously approved by County Council. - Heber Lefgren, Assistant County Manager

**Summary:**"Policy 110-004: Organizational Mission, Vision, and Values" states that each year (as part of the budget development process) Wasatch County Council will meet to review and potentially update the County's long-term mission, vision, and value statement and its strategic priorities. In June 2025, the County Council met and updated the County's Mission, Vision, and Values to the following:

1. Mission: Cultivate the Better nature of our community
2. Vision: Wasatch county stands as a connected community where our rural heritage and natural wonders endure as we deliberately guide the future
3. Values: Integity, Connection, Excellence, and Stewardship

In October 2025, the County Council also met and updated the County's Strategic Priorities

to the following:

1. Remain financially conservative, responsible, and prepared;
2. Be a high-performing country with a highly trained workforce;
3. Prepare for future anticipated growth;
4. Provide balanced service levels that improve quality of life; and
5. Maintain rural character and preserve open space;

While the County Council approved these changes at the time (which changes are reflected within the 2026 Adopted Budget document), staff did not ask Council to also update "Policy 110-004: Organizational Mission, Vision, and Values." This resolution seeks Council's approval to update Policy 110-004 so that the policy reflects the most up-to-date version of the County's mission, vision, values, and strategic priorities statements.

Requesting Council to approve changes to "Policy 110-004: Organizational Mission, Vision, and Values" so that the policy incorporates and reflects those changes previously approved as part of the annual budget development process.

**Action Taken: Councilmember Bonner:** made a motion to **approve Resolution 26-05, which updates "Policy 110-004: Organizational Mission, Vision, and Values" to reflect the changes that were previously approved by the council.**
**Councilmember Crittenden:** seconded the motion.
The motion with the following vote:
**Voting Aye:** Colleen Bonner, Erik Rowland, Michael Murphy, Kendall Crittenden, Luke Searle, Mark Nelson, Spencer Park
**Voting Nay:** None

4. Discussion and Consideration of a first reading of an ordinance enacting livestock amendments - Dustin Grabau, County Manager & Scott Sweat, County Attorney

**Summary:** Members of the public have requested clarification and adjustments to certain provisions of county Code. Section 8.03.12 allows an affirmative defense for regular livestock practices and the adjustment there further clarifies that position.

Some communities adopt standards that require people to keep other's livestock off of their property, known as "fence-out" laws. Wasatch County's current regulations requires property owners to keep their livestock contained within their permitted property, known as "fence-in" laws. The proposed change would adjust certain properties to instead of being fence-in they would be fence-out. This has a benefit to some users but also affects culpability of those property owners who fail to contain their livestock adjacent to public lands.
What feedback does the council have on amending the code for clarity and fencing

changes?

Dustin mentioned a member of the public brought up this ordinance. Dustin went through the history of this ordinance and suggested we make a grammatical correction to the ordinance.
Dustin mentioned this was a first reading and there will be a second reading of this ordinance. Dustin suggested the change for owners of land located next to public land should be required to fence in their livestock instead of fencing out.
Approve first reading.

**Action Taken: Councilmember Nelson** made a motion **considering this the first reading and to come back on future agenda for the second reading and consideration.**
**Councilmember Park:** seconded the motion. The motion passed with the following vote:
**Voting Aye:** Colleen Bonner, Erik Rowland, Michael Murphy, Kendall Crittenden, Luke Searle, Mark Nelson, Spencer Park
**Voting Nay:** None

5. Discussion and consideration of changes to council board assignments - Dustin Grabau

**Councilmember Bonner:** will be on the Park and Rec Board.
**Councilmember Murphy:** will be on the Public lands Subcommittee.
**Councilmember Rowland:** will be on the MIDA board
**Councilmember Searle:** will be on the Wasatch open land board.
**Councilmember Murphy:** will be on the Timber Lakes Water SSD board.
**Councilmember Murphy:** will be on the Blue Bench Landfill SSD.
**Councilmember Murphy:** will be on the MAG board.
**Councilmember Murphy:** will be on the North village SSD.
**Councilmember Rowland:** will be on the Administrative land use committee.
**Councilmember Bonner:** will be on the Accident Review board.
**Councilmember Murphy:** will be on the Water SS1 review panel.
**Councilmember Murphy:** will be on the Tax Audit subcommittee.

**Action Taken: Councilmember Crittenden:** made a motion to **adopt the assignments as had been discussed and made for the ones that apply to us.**
**Councilmember Bonner:** seconded the motion. The motion passed with the following vote:
**Voting Aye:** Colleen Bonner, Erik Rowland, Michael Murphy, Kendall Crittenden, Luke Searle, Mark Nelson, Spencer Park
**Voting Nay:** None

**Council/Board Reports**

**Councilmember Nelson:** Tourism and Economic Development is wrapping up a destination

marketing plan update and will be presented in July. Suggested the need for scheduling a Memorial Hill Committee meeting to address multiple issues.
**Councilmember Murphy:** Introduced himself and offered his background info.
**Councilmember Bonner:** UAC update
**Councilmember Rowland:** Same as Colleen
**Councilmember Crittenden:** MAG budget update.
**Councilmember Searle:** Introduced HD Sanderson from Senator Curtis' staff. Suggested an item be added to discuss and coordinate with Wallsburg Town regarding SB 258. Heber city asked to meet on Annexations and the MOU.
**Councilmember Parks:** Public land update.

**Manager's Report**

**Summary: County Manager Grabau:** County Budget website update. Financial Dashboard. Intern introduction. KPCW Publishing time coordination, Parks & Rec Tour

**Closed Session - as needed**

Closed sessions may be held in accordance with Utah State Code 52-4-205 to discuss the following: Purchase, Exchange or Lease of Property; Pending or Reasonably Imminent Litigation; The Character, Professional Competence, or Physical or Mental Health of an Individual.

**Action Taken: Councilmember Park: I'll make a motion to go into closed session for Personnel, Litigation and Property Accusation.**
**Councilmember Nelson:** seconded the motion. The motion passed with the following vote:

**Voting Aye:** Colleen Bonner, Erik Rowland, Karl McMillan, Kendall Crittenden, Luke Searle, Mark Nelson, Spencer Park
**Voting Nay:** None

**Public Hearing 6:00**

1. Discussion and Consideration of a first reading for Ordinance 26-06 Amending the current impact fee ordinance to add impact fees for parks & trails facilities in Wasatch County, State of Utah - Dustin Grabau, County Manager

**Summary:** Wasatch County has conducted an impact fee facility plan and impact fee analysis with the aid of Zions Public Finance. The analysis justifies up to $3,515.99 for a single-family residence. This first reading is to consider if the council would prefer to adopt something less than the amount justified here. This fee applies to residential development in the unincorporated portion of the county.
Does the council support the proposed impact fees?

**Action Taken: Councilmember Crittenden:** made a motion to **accept the first reading and schedule a second reading**.
**Councilmember Searle:** seconded the motion. The motion passed with the following vote:

**Voting Aye:** Colleen Bonner, Erik Rowland, Michael Murphy, Kendall Crittenden, Luke Searle, Mark Nelson, Spencer Park
**Voting Nay:** None

**Adjournment**

**Action Taken: Councilmember Park: I'll make a motion we go back into closed session for matters of Personnel, to finish our discussion.**
**Councilmember Bonner:** seconded the motion. The motion passed with the following vote:
**Voting Aye:** Colleen Bonner, Erik Rowland, Karl McMillan, Kendall Crittenden, Luke Searle, Mark Nelson, Spencer Park
**Voting Nay:** None

Karl McMillan/Chairman

Joey D. Granger/Clerk/Auditor