

**MINUTES OF THE CITY OF HOLLADAY
CITY COUNCIL MEETING**

Thursday, May 21, 2026

6:00 p.m.

City Council Chambers

3330 South 1300 East

Millcreek, Utah

ATTENDANCE:

Paul Fotheringham, Mayor
Emily Gray
Drew Quinn
Matt Durham
Natalie Bradley
Dave Sundwall

City Staff:

Gina Chamness, City Manager
Holly Smith, Assistant City Manager
Stephanie Carlson, City Recorder
Todd Godfrey, City Attorney
Christian Larsen, Finance Director
Jared Bunch, Public Services Director
Megan Attermann, Arts and Culture Manager

I. Welcome – Mayor Fotheringham.

Mayor Paul Fotheringham called the City Council Meeting to order at approximately 6:00 p.m.

Council Member Drew Quinn led the Pledge of Allegiance.

II. Public Comments.

Greg Larsen. Expressed concerns about traffic on the street. There has been information submitted to the City outlining some of the concerns. Residents on the street are present at the City Council Meeting to provide additional information the City Council might need and to answer questions about the information that has already been provided to the City.

Ryan Schreyer. He has concerns about the speeds on Spring Lane because he has three children. His property has been gated so his children cannot go beyond the property line since the traffic in the area is so troubling. People appear to use the road as a throughway to reach Highland Drive from Van Winkle. He reiterated his concerns about the speeds.

Kirsten Healey. and stated that she has lived there for 53 years. There has been a significant change in Spring Lane over the years. She explained that there is a lot more traffic now than there was before, and many of the vehicles on the road are speeding. There are many young families moving into the area, so there are concerns related to safety. Ms. Healey pointed out that when the Spring Lane Elementary site becomes a park, those living north of Spring Lane will want to come across Spring Lane to reach the park area. It is important to address the issues now.

Police Chief, Justin Hoyal, confirmed that there are some vehicles that speed. Officers were in the area last week and will continue to monitor the area to mitigate some of the speed-related issues.

III. UPD Award Presentation – Chief Hoyal.

Chief Hoyal explained that he will present the Unified Police Department (“UPD”) Incentive Awards. This award presentation will recognize some outstanding efforts made in the community. Chief Hoyal informed the City Council that Cordell Whitmore, who has been serving as the Bailiff in the court, will retire at the end of the month and Officer Jason Hudgens will be the new Court Bailiff.

In January, Officer Hudgens conducted a welfare check on an elderly woman who was living alone and was possibly suffering from mental health issues and malnutrition. A concerned neighbor provided information, and Officer Hudgens contacted the woman in question. He learned that medical help was needed, so a variety of resources were used, such as the Mental Health Unit, Unified Fire Authority (“UFA”), and Adult Protective Services. The woman was transported to the hospital for proper medical and psychiatric treatment. There was a letter received from the neighbor expressing appreciation for the work done by Officer Hudgens to assist a vulnerable and high-risk resident. Chief Hoyal stated that he is honored to recognize Officer Hudgens for his outstanding efforts in this case.

Detective Jason Aposhian, Detective Easton Story, and Detective Anna Walker were asked to approach the podium. Chief Hoyal reported that Sergeant Edward Twohill and Detective Mitch Valencia are also included in this award. On March 8, 2026, Detective Aposhian initiated an investigation into a burglary involving approximately \$80,000 to \$100,000 in stolen property, including high-value watches and jewelry. Through diligent Detective efforts, it was determined that the suspects were operating out of Las Vegas. There was coordination with the Las Vegas Metropolitan Police Department, and it was discovered that there was an active parallel investigation. There was a search warrant executed on March 27, 2026, in Las Vegas, resulting in a recovery of a portion of the stolen property. On March 30, 2026, while off-duty, Detective Aposhian was contacted by victims who reported that the suspects had returned additional stolen items. Detective Aposhian, Detective Story, Detective Walker, and Sergeant Twohill coordinated with Utah Highway Patrol and other local agencies to track down the suspects, who were traveling southbound to Las Vegas.

The suspects were apprehended and transported back to the Holladay Precinct for interviews. During the subsequent interviews, full confessions were obtained from the suspects. This case highlights the exceptional police work that is done every day in the community. There is initiative taken to go beyond what is expected. Chief Hoyal praised the professionalism, dedication, and teamwork displayed. He congratulated those involved and presented the Incentive Award.

Chief Hoyal reported that the next Incentive Award was determined after an email was received from Council Member Natalie Bradley. On April 19, 2026, Officer Kennedy White responded to a call at approximately 3:00 a.m. The information was that an unknown male was knocking on the complainant’s door. When Officer White and other officers arrived, there was a male located who was suffering from a mental health crisis. Some investigation was done to determine who the male was. Realizing that the individual was having a mental health crisis, Officer White ensured that he was taken to a local hospital to receive medical care. In an email received about the incident, it was stated that responding officers handled the situation with professionalism and care. Officer White also returned to the home after the individual received treatment to clean the mess that was made. Officer White continually goes above and beyond to serve the community and citizens of the City of Holladay.

IV. Consideration of Ordinance 2026-04 – Vacating a Certain Portion of Right-of-Way at 2755 East Hillsden Drive.

Council Member Gray moved to ADOPT Ordinance 2026-04 – Vacating a Certain Portion of Right-of-Way at 2755 East Hillsden Drive. Council Member Durham seconded the motion. Vote on Motion: Council Member Gray-Yes; Council Member Quinn-Yes; Council Member Bradley-Yes; Council Member Durham-Yes; Council Member Sundwall-Yes; Mayor Fotheringham-Yes. The motion passed unanimously.

V. Consideration of Ordinance 2026-05 – Vacating a Certain Portion of Right-of-Way at 1720 East Bunkerhill Road.

Council Member Durham moved to ADOPT Ordinance 2026-05 – Vacating a Certain Portion of Right-of-Way at 1720 East Bunkerhill Road. Council Member Gray seconded the motion. Vote on Motion: Council Member Gray-Yes; Council Member Quinn-Yes; Council Member Bradley-Yes; Council Member Durham-Yes; Council Member Sundwall-Yes; Mayor Fotheringham-Yes. The motion passed unanimously.

VI. Consideration of Ordinance 2026-06 – Adopting and Codifying Title 3.32 of the City Code – Community Clean Energy Program.

There was a public hearing held at the last City Council Meeting. Council Member Quinn expressed appreciation for the time and effort spent studying this issue.

Council Member Quinn moved to ADOPT Ordinance 2026-06 – Adopting and Codifying Title 3.32 of the City Code – Community Clean Energy Program. Council Member Bradley seconded the motion. Vote on Motion: Council Member Gray-Yes; Council Member Quinn-Yes; Council Member Bradley-Yes; Council Member Durham-Yes; Council Member Sundwall-No; Mayor Fotheringham-Yes. The motion passed 5-to-1.

VII. Consideration of Resolution 2026-13 – Approving an Interlocal Agreement with Salt Lake County for Tourism, Recreation, Cultural, Convention, and Airport Facilities (“TRCC”) Tax Act Funds.

Council Member Durham moved to APPROVE Resolution 2026-13 – Approving an Interlocal Agreement with Salt Lake County for Tourism, Recreation, Cultural, Convention, and Airport Facilities (“TRCC”) Tax Act Funds. Council Member Quinn seconded the motion. Vote on Motion: Council Member Gray-Yes; Council Member Quinn-Yes; Council Member Bradley-Yes; Council Member Durham-Yes; Council Member Sundwall-Yes; Mayor Fotheringham-Yes. The motion passed unanimously.

VIII. Consideration of Resolution 2026-14 – Supporting America250 and Approving the Holladay America250 Utah Community Committee.

Ms. Chamness reported that this summer will be the 250th anniversary of the country. There has been encouragement at the Federal and State level to celebrate this anniversary. The proposal is to use the logo of America250 on the already planned events this summer in the City of Holladay, which will amplify the celebration. In order to have access to the logo, there is a need for City Council support for the program. In addition, there needs to be a Committee created that includes the Mayor and Staff.

Council Member Matt Durham reported that he has had constituents contact him with ideas related to America250. He asked if it would be appropriate for those residents to contact the Committee.

Ms. Chamness confirmed this and explained that he can also share ideas with the City Council. Mayor Fotheringham clarified that there is no budget impact associated with Resolution 2026-14.

Council Member Gray moved to APPROVE Resolution 2026-14 – Supporting America250 and Approving the Holladay America250 Utah Community Committee. Council Member Sundwall seconded the motion. Vote on Motion: Council Member Gray-Yes; Council Member Quinn-Yes; Council Member Bradley-Yes; Council Member Durham-Yes; Council Member Sundwall-Yes; Mayor Fotheringham-Yes. The motion passed unanimously.

IX. *Consent Agenda.*

- a. *Approval of Minutes – February 19, March 3 and 19, and April 16, 2026.***
- b. *Approval of Resolution 2026-15 – Approving Amendment One of the CDBG Subrecipient Agreement Between Holladay and Salt Lake County Relating to the Community Development Block Grant (“CDBG”) Program.***

Council Member Durham moved to APPROVE the Consent Agenda. Council Member Quinn seconded the motion. The motion passed with the unanimous consent of the Council.

X. *City Manager Report – Gina Chamness.*

Ms. Chamness shared updates with the City Council. She explained that there are two pending grant applications and there is a desire to receive Council Member feedback on. Salt Lake County has a few applications open at the moment, including a Zoo, Arts, and Parks (“ZAP”) funded Recreation Bond, which generally happens every 10 years. The second grant involves an application to the TRCC. Staff is seeking Council permission to apply for \$2 million from the Recreation Bond and \$1 million from the TRCC for Spring Lane Park. There was additional discussion about the grant applications.

Assistant City Manager, Holly Smith, reported that the Recreation Bond is a \$90 million bond, but the County has indicated that they will use approximately a third of that for deferred maintenance and another third to build out their facilities. That leaves \$27 million for 22 municipalities. As a result, Staff feels that a \$2 million request is fair. When it comes to the TRCC grant, there is \$1 million being requested because Spring Lane Park offers a unique opportunity for the community. Both of the grants are competitive, and it is unknown whether either will be received. There is a similar schedule for both, so presentations will take place in the summer and then recommendations will be made in late summer. It then goes through the County budget process, so the results will be known in December. There was Council Member support expressed for both of the grant applications.

Ms. Chamness shared information about the status of the earmark. The City Manager and Assistant City Manager met with representatives from the Federal Emergency Management Agency (“FEMA”), the Utah Division of Emergency Management, and Staff from the Office of Senator Curtis. She does not have new information to provide to the City Council, but the meeting was encouraging. There was a commitment from those parties to work through the issue and see if there is a way the funding can be applied, even though demolition work has started for the seismic retrofit.

Ms. Chamness reported that today was the last day for the current Emergency Manager, Allison Jester. A new Emergency Manager has been hired and will start in the next two weeks. She

explained that the new Emergency Manager, Randy Thomas, was previously the Precinct Chief in Midvale.

XI. Council Report and District Issues.

Council Member Gray reported that she was able to hand out Holladay scholarships to deserving students at Cottonwood High School. After attending various meetings and speaking to different cities, she discovered that not all cities do this. She is grateful that the City of Holladay offers scholarships to students who attend local high schools. These scholarships are greatly appreciated by the community.

Council Member Gray thanked UFA Captain Dan Brown and his team. During the last windstorm, her neighborhood lost power for several hours and there were a lot of smoking branches that were down in the neighborhood. There were fire engines in the neighborhood to make sure this did not turn into anything more serious. She is appreciative of the work that is done to keep the City safe.

Council Member Quinn was able to hand out two awards at Churchill Junior High School to deserving students. Council Member Quinn reported that there was recently a presentation from author Bim Oliver, who shared information about post-World War II architecture in the City of Holladay. She expressed appreciation for his time and expertise as well as the efforts made by the Historical Commission.

Council Member Bradley attended an award ceremony this week at Bonneville Junior High School. It was meaningful to recognize those students. She thanked Chief Hoyal for meeting with Spring Lane residents to discuss the issues in the area. There seems to be a willingness to discuss solutions.

Council Member Durham reported that he handed out awards at Skyline High School and Olympus High School. All of the recipients were excited and appreciative. He is grateful that the City is able to participate in the program and hand out awards. Council Member Durham met with the Happy Healthy Holladay Coalition recently, and research from Salt Lake County has been examined. The Happy Healthy Holladay Coalition has identified some risk factors in the community and is starting to develop a plan that is primarily focused on residents who are middle school and high school age.

Council Member Dave Sundwall attended the Olympus Junior High School awards last night and presented awards to two deserving students. He unfortunately missed the presentation from Mr. Oliver. Mayor Fotheringham noted that several members of Staff and the City Council attended an awards event downtown, which was put on by the American Society of Public Administrators. He was able to make comments about Ms. Chamness, who received the Distinguished Service Award.

Mayor Fotheringham reported that there was recently an event held at the new Steinway dealership. There was an impressive 90-minute concert held there. The owner indicated that there will be another event held in September. It is meaningful that this new dealership is bringing cultural events into the community. Mayor Fotheringham informed the City Council that the store, Fish Tech Outfitters, is the number one fish and tackle store in Utah and is now celebrating 30 years of business.

Mayor Fotheringham reported that the Tentative Budgets have been passed for both UFA and UPD. The overall budget increase for UFA was 5.34%, with the bulk of that having to do with the additional station in Kearns. The City of Holladay increase from UFA was 2.11%. UPD had an overall increase of 3.08%, with the City of Holladay increase at 2.31%. The public safety partners have been doing an excellent job managing the budgets and finding efficiencies. He has been delighted to serve on the Boards for both UFA and UPD. It is encouraging to see those kinds of results from the organizations.

a. Calendar

Council Meetings – June 4 and 11, July 16, 2026.

The calendar items were reviewed and discussed.

XII. Recess to a Work Meeting.

Council Member Gray moved to RECESS the City Council Meeting and RECONVENE in a Work Meeting. Council Member Quinn seconded the motion. The motion passed with the unanimous consent of the Council. The Council convened in a work meeting at 6:42 pm.

a. Discussion on Tentative Budget.

- ***Arts and Culture and Public Arts Plan – Megan.***
- ***Public Works – Jared.***
- ***Stormwater – Jared.***
- ***Parks – Jared.***
- ***Capital Projects – Jared.***

Finance Director, Christian Larsen, shared information about the Tentative Budget with the City Council. Information about Public Services was provided. . There are also contracted services for engineering. He highlighted the salaries and wages line item, which shows an increase of \$25,000. It was clarified that the way some of the costs are allocated was changed based on square footage and personnel. The allocation was shifted to become more accurate. The hydrant line item is something that was previously budgeted within Capital Projects and represents fire hydrant maintenance. In the past, it had been included as a Capital Projects item, but it is more of a maintenance item, so it was moved out of Capital Projects and into the General Fund.

There have been discussions with the insurance provider due to claims in the past related to trip and fall conditions. Mr. Larsen explained that there are steps being taken to inventory a lot of the sidewalks within the City of Holladay to identify potential problem areas. There is a portion that is set aside to survey the conditions and a portion that is set aside for the eventual repairs.

The Salt Lake County Public Works contract is the largest increase at \$311,000. Within the miscellaneous changes section, there are several items that are \$15,000 or less. As for City Hall maintenance and supply, this is a line item that changes from year to year. He has looked at the trends and since this has trended down slightly, the budget there has been reduced. Mr. Larsen explained that the vehicle maintenance line item relates to anticipated needs. There is an increase of \$15,000 shown for the contracted engineering services, which is for right-of-way permitting and other work.

With the addition of Spring Lane, there is uncertainty about the impact as far as water, so there is an increase of \$12,500 shown. The City Hall utilities line item is associated with the changes

made in allocation. Some departments saw increases, and some saw decreases. Council Member Gray asked about a Feasibility Study for Public Works. Mr. Larsen reported that Millcreek has taken steps to look at bringing some of their Public Works functions in-house, specifically snow plowing and road maintenance. There has been some concern that if Millcreek pulls out of the existing contract, there could be impacts to the City of Holladay. There is \$50,000 set aside to conduct a Feasibility Study to see what it would mean if that service was brought in-house. Mr. Larsen shared information about the increase that is seen in the Salt Lake County Public Works contract. There is an increase shown in the personnel-related costs, snowplow costs, overlay materials, patching materials, and dumping costs. He reiterated that the total increase in the Salt Lake County Public Works contract is \$311,000.

Ms. Chamness asked that information about the snowplow costs be shared. Public Services Director, Jared Bunch, explained that last winter, there was a surplus in the snowplow material costs. With the cost savings in the snowplow and salt materials, it was possible to have two small roads repaved in the current Fiscal Year. The reason there is an increase seen in the next Fiscal Year is that there are some one-time snow plow costs, such as the replacement of some of the snowplows.

Arts and Culture Manager, Megan Attermann, shared information about the Historical Commission and Arts Council. She thanked all of the volunteers for their efforts, as these are highly engaged residents who give freely of their time. Between the Historical Commission and Arts Council programming, there were over 25,000 attendees in the last calendar year, which is a record number. There were more than 40 events and the volunteers dedicated more than 1,500 hours of their time. There was also more than \$100,000 in donations, grants, and scholarships seen in the last year.

Some of the 2025-2026 programs were highlighted, including Artist of the Month, Creative Aging, Page to Stage, Mindfulness Art Workshops, Blue Moon Festival, Plein Air Holladay, Merry Holladay Market, Holladay Summer Concert Series, Art After Hours, Concert for a Cause, Summer Musical, Fine Art Show, and the Tiny Art Show. There is a Public Art Guide that is being finalized as well.

Ms. Attermann shared information about the Historical Commission. Some of the programs from 2025-2026 include the Speaker Series, Historic Holladay Tour, Rooted Together, History Fair, and Oral Histories. She highlighted some of the new programs for both the Arts Council and Historical Commission. Artist of the Month will look a little different in the future, since the City Hall work is currently underway. A decision has been made to partner with Four Lemons on Highland Drive to have pop-up exhibits. The intention is to highlight two artists at each event. Ms. Attermann reported that the goal is to have an Art Walk in partnership with the Holladay Business Advisory Board. There have also been discussions about a Children's Concert that is designed specifically for children.

For the Historical Commission, there is the Historic Garden Tour, which is not a new program, but a new partnership between the Arts Council and the Historical Commission. There is also the Holladay Cemetery Tour that will highlight the historic cemetery that exists in the community. Rooted Together Outreach will be in place of the History Fair, and there will be outreach to the schools.

Ms. Attermann reported that the program attendance is growing and the demand for arts education is increasing. In addition, the volunteers remain deeply engaged in both the Arts Council and Historical Commission. However, the amount of State grant support is decreasing, sponsorship support is less predictable, and some programs are exceeding capacity while others stretch the resources thin.

Mr. Larsen shared information about the Historical Commission costs for each individual event. In Fiscal Year 2025-2026, the Historical Commission budget was \$11,000, but there is an increase proposed in the next Fiscal Year.

Mr. Larsen reviewed some of the grant information as well as information about the outlined transfer. He explained that there is a desire to receive guidance from the City Council about whether or not there is comfort with the General Fund supplementing events. Mayor Fotheringham expressed support for the arts and culture programs. He stressed the importance of these programs to the community. Council Member Durham added that these are popular events that residents enjoy.

Mr. Larsen reviewed the Grants Fund information. The Utah Department of Transportation (“UDOT”) Highland Drive project is not managed by the City, but is managed by UDOT. It is a \$3.6 million project or \$3.8 million with the City portion included. Council Member Gray asked how this relates to the future Highland Drive expansion project. Ms. Smith reported that there is a fully funded right-of-way acquisition and design, which will move forward, and there are also some grants for construction. There is a delta for construction that is being chipped away at. Mr. Larsen next shared information about the Housing Rehabilitation Program, the grant funds, and the City match.

Mr. Larsen shared information about the Stormwater Fund. There are also operating and personnel costs shown. The revenue items within the Stormwater Fund were highlighted, which include the Storm Water Utility Fee and interest. The expenses include personnel, operations and maintenance, debt service, and the Mount Olympus storm drain outfall. The City Council is currently considering a \$1 increase per equivalent residential unit (“ERU”), which would be a 15% increase in the overall revenue for the Stormwater Fund or approximately \$181,000. This budget does not include that increase, because there has not been a City Council decision made at this time.

Mr. Bunch shared some updates about City projects. The Highland Drive bridge is expected to be done in the first week of July. Mr. Bunch reported that a sign can be placed in the area that states, “Stop on Red,” so there is more clarity. The City Hall project is going well, but there have been some discoveries, such as an asbestos floor underneath the wood floor in the Big Cottonwood Room. This has delayed some of the work, but for the most part, the project is going well so far. He thanked the City Staff who assisted with the move to the temporary location.

Mr. Bunch explained that the Spring Lane project work is continuing to be discussed. There is a lot of future work, including curb and gutter, sidewalks, and ramps. There are additional sidewalks being constructed on 2700 East, but that will likely not start until next spring. The 4500 South sidewalk project will go out to bid in the next month or two for summer or early fall construction. The preliminary design for the Highland Drive project is underway, and updates will continue to

be shared. There was additional discussion about the future City projects that are anticipated to move forward.

XIII. *Closed Session for the Purposes Described in U.C.A. 52-4-204-and 205.*

There was no Closed Session.

XIV. *Adjourn.*

Council Member Gray moved to ADJOURN. Council Member Bradley seconded the motion.
The motion passed with the unanimous consent of the Council.

The City Council Meeting adjourned at approximately 7:46 p.m.

I hereby certify that the foregoing represents a true, accurate, and complete record of the Holladay City Council Meeting held Thursday, May 21, 2026.

Stephanie N. Carlson, MMC
Holladay City Recorder

Paul Fotheringham, Mayor

Minutes approved: **July 16, 2026**