



Bonneville Research

July 14, 2026

Introduction:

This analysis is intended to provide Millcreek, a Utah Municipality, and the Millcreek City Council with the information required by Utah Code Section 10-8-2. Appropriations -- Acquisition and disposal of property -- Corporate purpose -- Procedure.

Reason for the Study:

Utah Code § 10-8-2 and case law require a more rigorous review and approval process before the City can provide grants to nonprofit organizations. The process requires that the City complete a Study before awarding the grants.

Key Elements of the Study:

The Study shall consider the following factors:

1

1. Completion of a study that addresses the following:
 - a. The benefit the City will receive—tangible or intangible—in return for appropriated funds.
 - b. An analysis of how the appropriation will be used to enhance the safety, health, prosperity, moral well-being, peace, order, comfort, or convenience of Millcreek residents.
 - c. Whether the appropriation is necessary and appropriate to accomplish the goals and objectives of the City, such as:
 - i. Removing blight or underdeveloped properties;
 - ii. Increasing the City's tax base;
 - iii. Creating jobs;
 - iv. Retaining jobs, and
 - v. Any other identified public purpose that the appropriation might serve.
 - d. Completing a financial analysis showing projected financial returns to the City, if any, and the period over which the City will recoup the appropriation amount.
2. A finding by the Council that the development will promote safety, health, prosperity, moral well-being, peace, order, comfort, or the convenience of the Millcreek residents shall be adopted by Resolution citing the Study as evidence to support that finding.

3. The processes outlined in Utah Code Ann. § 10-8-2h will complete the final appropriation:
 - a. If the appropriation is made as an amendment to the current year's fiscal budget, it shall be approved according to the process outlined in Utah Code Ann. § 10-8-2(3)(d).
 - b. If the appropriation is made as part of a future fiscal year budget, then the appropriation shall be approved during the regular annual budget process.

Millcreek Agreement – Millcreek proposes to make the following monetary appropriations:

ANALYSIS:

Asian Association of Utah - Seeking a \$200,000 Grant:

Asian Association of Utah is seeking a \$200,000 grant to support its 7 after-school sites and 6 locations serving Millcreek students, designed to uplift the after-school programs it plans in Millcreek and foster stronger community bonds.

This proposed grant will enable the Asian Association in Millcreek to enhance the experiences of their talented youth at seven amazing sites, including:

2

1. Sunnyvale Neighborhood Center (Elementary)
2. Sunnyvale Neighborhood Center (Teens)
3. Evergreen Junior High
4. Olympus High School
5. William Penn Elementary
6. James E. Moss Elementary
7. Utah International Charter School

These two Sunnyvale locations provide tailored programs that cater to the unique needs of different age groups, ensuring that every student feels supported and engaged. This funding is vital for the sustainability of our after-school operations and the ongoing positive impact on the Millcreek community.

The Impact of After-school Programs:

After-school programs are nothing short of a transformation! They do so much more than keep kids safe; they are powerful tools that steer our youth away from detrimental behaviors. Beyond safety, these programs help cultivate essential life skills and contribute to a vibrant, thriving community.

Research shows that the hours between 3:00 and 6:00 p.m. are crucial for our young people. During this time, they are more susceptible to risky activities, such as substance use and violence, particularly without supervision. However, by participating in after-school programs, students experience remarkable positive changes, including:

- A 63% reduction in class skipping

- A 44% decrease in drug use
- A 37% drop in youth involvement in criminal activities

These programs provide invaluable support, including mentoring from caring adults, academic assistance, engaging enrichment activities, and a nurturing peer environment. This support is particularly vital for young people from low-income families who may face challenges in accessing safe, structured after-school options.

Moreover, insights from the Brookings Institution and The RAND Corporation reveal the impressive return on investment associated with quality after-school programs—every dollar spent can yield an astonishing \$3 to \$9 in long-term benefits, such as reduced crime rates, lower dropout rates, and increased lifetime earnings. We are committed to measuring our success through metrics like attendance rates, behavioral improvements, and academic performance, ensuring transparency and demonstrating our impact.

As Millcreek continues to grow, there is a pressing need for safe, supportive spaces that foster mental well-being, academic achievement, and workforce readiness. This makes funding for after-school programs more crucial than ever! By enhancing student engagement, improving behavior, and developing essential job skills through STEM, arts, and leadership initiatives, we can ensure that these funds will create a profound and lasting impact.

Supporting after-school programs isn't just about immediate benefits; it's an investment in the bright future of our city. With your backing, we can shape a smarter, safer, and more equitable community—making you an integral part of this positive change!

These exciting initiatives perfectly align with our strategic vision, reinforcing our commitment to building a stronger, more inclusive community that benefits everyone, especially our youth.

Cultivating a Thriving Culture Together:

- Let's advocate for affordable cultural spaces throughout our neighborhoods, especially focusing on Meadowbrook and its surrounding areas.
- Together, we can expand and diversify the educational and lifelong learning opportunities available in Millcreek.

For a deeper understanding, please check out the Millcreek Strategic Plan here: [Finance | Millcreek, UT](insert link).

Together, as part of the Asian Association of Utah (AAU), we can pave the way for a future where every young person in Millcreek has the chance to thrive, reflecting our shared commitment to fostering community growth and success!

Let's make a difference together!

Robert Springmeyer

Robert Springmeyer, the Principal of Bonneville Research, performed this 10-8-2 Appropriations Study.

Mr. Springmeyer is actively involved in redevelopment and other economic impact projects. He has provided independent economic and redevelopment analyses for numerous urban renewal agencies within the State and completed "Fair Value Analyses" for the cities of Holladay and South Salt Lake City.

Mr. Springmeyer is the Chair of Bonneville Research.

He has directed the Economic Analysis/Tax Studies completed for the Downtown Alliance, the Utah State Tax Review Commission, Salt Lake County, Brigham City, Salt Lake, Sandy, Bountiful, and South Jordan Cities, including the Urban Renewal Agencies of Salt Lake, Taylorsville, Holladay, South Salt Lake, Draper, West Jordan, Ogden, South Jordan, Sandy, and Murray.

4

Springmeyer is educated in Political Science, Economics, and Business Management and has consulted with local governments for over 40 years. He has been listed in Who's Who in Finance and Who's Who in the West.