



Tax Information for Cigarettes, Tobacco Products, Nicotine Products and Electronic Cigarette Products

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General Information

The Utah State Tax Commission administers the cigarette, tobacco, nicotine product and e-cigarette product tax laws in Utah and ensures all products are sold by licensed sellers.

The Tax Commission also works with the State Fire Marshal to ensure that cigarettes and tobacco products sold in Utah are fire-safe. Fire Safe Cigarettes (FSC) are designed to stop burning when left unattended.

Definitions

Cigarette: Any roll of tobacco made to be heated or burned, no matter the size or shape, whether the tobacco is flavored, adulterated or mixed with any other ingredient, and that is wrapped in a cover made of anything except tobacco (such as paper).

Electronic cigarette (E-cigarette): A device containing a heating element, battery or electronic circuit that simulates smoking by inhalation of an aerosol or vapor of nicotine or another substance. Also an e-pipe, e-cigar or a component of such a device, or an accessory sold in the same package.

E-cigarette substance: Any substance, including liquid containing nicotine, made for use in an e-cigarette.

E-cigarette product: An e-cigarette, a prefilled e-cigarette or an e-cigarette substance. Also a non-nicotine inhalation product and a non-nicotine inhalation substance. Does not include vapor devices containing CBD.

Little cigar: A roll for smoking made wholly or in part of tobacco with a cellulose acetate or similar filter and wrapped in a substance containing tobacco, but not exclusively natural leaf tobacco.

Manufacturer's sales price: The amount a manufacturer charges after subtracting a discount, including the original Utah destination freight charge.

Moist snuff: Tobacco that:

- is finely cut, ground or powdered,
- has at least 45 percent moisture content, and
- is not meant to be smoked or placed in the nasal cavity.

Nicotine product: A non-prescription product containing nicotine that is not a cigarette, e-cigarette, tobacco product or FDA-approved nicotine replacement therapy. A nicotine product is either a non-therapeutic nicotine product or an alternative nicotine product.

- Nontherapeutic nicotine products include nicotine inhalers and nasal sprays.
- Alternative nicotine products include pure nicotine, short-acting nicotine, dissolvable nicotine products, and nicotine-laced food/beverages.

Nicotine products do not include fruits, vegetables or teas containing naturally-occurring nicotine.

Nicotine pouch product: An alternative nicotine product that is a pouch containing a solid, gel or paste meant for human consumption or placement in the mouth for absorption without inhalation.

NPM cigarettes: Cigarettes made by a manufacturer that is not a party to the Master Settlement Agreement (MSA) between the State of Utah and the leading U.S. tobacco product manufacturers.

To identify NPM products, see the Utah Cigarette Directory at tax.utah.gov/cigarette/cig-directory.pdf.

Other tobacco products: Products containing tobacco that do not meet the definitions of "cigarette," "moist snuff" or "little cigars." Examples: cigars, roll your own (RYO) tobacco, pipe tobacco and cigarettes produced from a rolling machine (this list is not all-inclusive).

Prefilled e-cigarette: An e-cigarette prefilled with an electronic cigarette substance.

Tobacco product: Any product made of or containing tobacco, not including cigarettes.

License to Sell Products

You must be licensed by the Tax Commission to legally sell cigarettes, tobacco products, nicotine products and e-cigarette products in Utah. We will only issue a license to the person owning or operating a place that sells those products. A



Figure 1:
Markings on legal
packs of cigarettes

person who does not operate a business cannot be licensed. See Utah Code §59-14-202(1).

Licenses are valid for three years. You cannot renew an expired license – you must apply for a new one.

The Tax Commission conducts inspections/audits for cigarette tax compliance. To keep your license to sell in good standing:

- Check packs before stocking to ensure all cigarettes on your shelves have the proper tax stamp visible.
- Keep invoices for three years from date of purchase.
- Renew your license prior to expiration.

What is Legal to Sell in Utah

Cigarettes and RYO tobacco sold in Utah must be listed on the *Utah Cigarette Directory* (tax.utah.gov/cigarette/cig-directory.pdf).

Cigarettes must also be fire-safe (see Figure 1). The Fire Marshal maintains a list of fire-safe brands online at firemarshal.utah.gov/cigarette-fire-safety-program/.

Starting Jan. 1, 2025, a person may not sell or offer for sale an e-cigarette product that is not included in the *Electronic Cigarette Product Registry* (see tap.utah.gov).

Cigarettes, tobacco products, nicotine products and e-cigarette products must meet state and federal labeling requirements.

Mail, Phone and Internet Purchases

Only licensed persons may buy cigarettes, tobacco products, nicotine products and e-cigarette products via the internet, phone or mail-order.

Any person who makes such sales to an unlicensed person in Utah is subject to a fine of up to \$5,000 for each sale.

See Utah Code §§59-14-509, 59-14-808 and 76-10-105.1.

Utah Taxes

See Utah Code §§59-14-204, 59-14-302 and 59-14-804.

Cigarettes

Each pack of cigarettes must be stamped before sale in Utah (see Figure 1). Stamps must be affixed within 72 hours of receipt by wholesalers, distributors or retailers in Utah. Stampers buy stamps from the Tax Commission at the current tax rate.

See Utah Code §59-14-205(3).

Rate per cigarette	Rate per 20 pack	Rate per 25 pack
11 cents	\$2.20	\$2.75

Consumers do not pay cigarette tax at the time of purchase. Consumers can only buy stamped cigarettes from licensed retailers.

NPM Cigarettes

NPM cigarettes are subject to an additional equity assessment of 35 cents per pack of 20 (\$2.55 total tax per pack), and 43.75 cents per pack of 25 (\$3.1875 total tax per pack).

E-cigarettes

Anyone importing e-cigarette substances or prefilled electronic cigarettes must pay tax on those products upon first receipt in Utah. The tax rate is 71 percent of the manufacturer's sales price and must be paid electronically (see *E-filing*, below).

See Utah Code §59-14-805(1).

Moist Snuff

The tax rate for moist snuff is \$1.83 per ounce.

Nicotine Products

Anyone importing nicotine products must pay tax on those products upon first receipt in Utah.

- The tax on prefilled non-therapeutic nicotine devices and non-therapeutic nicotine device substances is 56 percent of the manufacturer's sales price.
- The tax on alternative nicotine products is 73 percent of the manufacturer's sales price.
- The tax on nicotine pouch products is \$1.00 per container plus \$0.05 per pouch for containers over 20 pouches.

Little cigars

The tax rate for little cigars is 11 cents per little cigar.

Rolling Machine Cigarettes

Cigarettes produced by a rolling machine are taxed at the same rate as cigarettes.

All Other Tobacco Products

All other tobacco products are taxed at 86 percent of manufacturer's sales price.

Modified Risk Products

Modified risk products approved by the FDA and the Tax Commission may be sold in Utah at a reduced tax rate. See tax.utah.gov/tobacco for a list of currently-approved modified risk products.

See Utah Code §59-14-104.

Registration and Account Requirements

Register for tax accounts and apply for licenses online at tap.utah.gov. Or scan this QR Code and follow the instructions:



You must have an active Sales and Use Tax License in good standing to register as a retailer, stamper or distributor.

You must post any required bonds when you register. We may increase bond amounts if you are not in compliance with tax requirements.

Retailers

Retailers buy products tax-paid and sell those products directly to consumers. All cigarettes a retailer buys must have the Utah stamp affixed.

Retailers who purchase untaxed e-cigarette products, tobacco products or nicotine products, or who export products from Utah, must also register as a distributor.

Retailers must purchase e-cigarette products from licensed Utah distributors and starting Jan. 1, 2025, the products must be listed on the *Electronic Cigarette Product Registry* (see *Electronic Cigarette Tools* at tap.utah.gov and Utah Code §§59-14-803.5 and 810).

License

Retailers must be licensed. A license to sell cigarettes, tobacco products, nicotine products and/or e-cigarette products is owner and location specific. A business must get a new license if its location or ownership changes.

If you have multiple sales locations you must have a separate license for each one. We will set the same renewal date for all of your locations.

Vending machines: Each cigarette vending machine is a separate place of business and must be separately licensed.

Exception: When more than one machine operates at a single location, only one of those machines must be licensed. See Rule R865-20T-3(A).

A sales location may have either a *Cigarette/Tobacco License* or an *Electronic Cigarette or Nicotine Products License*:

1. Cigarette/Tobacco License

- The location may sell cigarettes, tobacco products, nicotine products and e-cigarette products.

2. Electronic Cigarette or Nicotine Products License

- The location may only sell e-cigarette products and/or nicotine products.
- The location may not sell cigarettes and tobacco products without a Cigarette/Tobacco License.

Bond

Retailers who purchase only stamped cigarettes for sale do not need to post a bond IF they file form TC-722, *Retail Sales of Stamped Cigarettes Affidavit*.

Retailers who purchase untaxed e-cigarette substances, untaxed prefilled e-cigarettes or untaxed nicotine products for sale must post a bond of at least \$500, which is in addition to the cigarette stamper bond and distributor bond (if applicable).

Cigarette Stampers

Cigarette stampers buy unstamped cigarettes and affix the Utah stamp before selling to a licensed distributor, wholesaler or retailer. Order Utah stamps from the Tax Commission using form TC-79, *Cigarette Revenue Stamp Order Form*.

License and Fee

Stampers must be licensed. The license fee is \$30.

Bond

Stampers must post a bond of at least \$500, which is in addition to the distributor bond (if applicable). See Utah Code §59-14-201(3).

Cigarette stampers with accounts in good standing may buy stamps on credit, up to 90 percent of their bond value. These accounts must be paid in full within 60 days after the delivery date of cigarette stamps. Stampers may voluntarily increase their bond to buy additional stamps on credit.

Report

Report sales of cigarettes and RYO on form TC-553 on a quarterly basis.

Distributors

Distributors, including wholesalers and jobbers, buy products before the tax has been paid.

License and Fee

Distributors of tobacco products, nicotine products and e-cigarette products must be licensed.

Tobacco product distributors must pay a \$30 license fee. Distributors that only handle nicotine products and e-cigarette products do not pay the fee.

Bond

Distributors of tobacco products, e-cigarette substances, pre-filled e-cigarettes and nicotine products must post a bond of at least \$500, or an amount equal to the tax obligation of one three-month filing period. This bond is in addition to the cigarette stamper bond (if applicable).

You may need to post a higher bond if you have not faithfully met all obligations to the state or if you have an account that is not in good standing. See Utah Code §59-14-201(3).

Filing

File form TC-553 and pay taxes due on a quarterly basis.

Manufacturers

A manufacturer is anyone, except rolling machine operators, who makes or is involved in the making of cigarettes, tobacco products, nicotine products or e-cigarette products.

Manufacturers that import or distribute tobacco products, nicotine products, e-cigarette substances or prefilled e-cigarettes must register as a distributor.

License and Fee

Manufacturers that distribute or import tobacco products, nicotine products or e-cigarette products into Utah must be licensed.

Tobacco product manufacturers must pay a \$30 license fee. Manufacturers that only make nicotine products and e-cigarette products do not pay the fee.

Product Certification

The products of cigarette and RYO manufacturers must be certified and listed in the *Utah Cigarette Directory* before they may be sold in Utah. You must renew certifications each year and whenever you intend to sell new brands in Utah. See form TC-752, *Certificate of Compliance of a Tobacco Manufacturer*.

E-cigarette products must be certified and listed on the *Electronic Cigarette Product Registry* before they may be sold in Utah. Manufacturers can certify their e-cigarette products with the Tax Commission starting Aug. 1, 2024. Manufacturers must pay a nonrefundable \$1,000 fee for each product listed on the registry. You must renew certifications each year and pay a nonrefundable \$250 renewal fee by January 31 (see Utah Code §59-14-810). See tap.utah.gov for instructions about how to certify products,

Manufacturers of tobacco products with an FDA modified risk order must submit a copy of the order to the Taxpayer Services Division at TOBmodifiedrisk@utah.gov to qualify the products for a reduced tax rate.

The reduced tax rate for the product begins on the first day of the calendar quarter following 90 days from the date the manufacturer submits the copy of the order to the Tax Commission (see Utah Code §59-14-104).

Products the Tax Commission approves for the reduced tax rate are listed at tax.utah.gov/tobacco.

Report

Cigarette and RYO manufacturers who are not party to the Master Settlement Agreement must report on form TC-553 on a quarterly basis.

Rolling Machine Operators

License

Rolling machine operators must be licensed.

Certification

You must certify with the Tax Commission before bringing rolling machines into Utah and renew the certification each year by December 31. See form TC-550, *Cigarette Rolling Machine Operation Certification*.

Filing

File form TC-553 and pay taxes due on a quarterly basis.

E-filing

Use our online service, Taxpayer Access Point (TAP), to file taxes and reports, renew licenses and make payments. TAP:

- Is fast
- Is accurate
- Calculates for you
- Is available 24/7

You will need the following information to set up online access to your accounts:

- Federal Employer Identification Number (FEIN) or Social Security Number (SSN),
- Utah 14-digit account number
- Your PIN

Table 1: Cigarette, Tobacco, Nicotine and E-Cigarette Products Violation Penalties

Violation	Statute	Penalty	Notes
Failure to properly affix and cancel stamps	§59-14-205 §59-14-213	• \$25 for each offense (article, package or container). • Cigarettes seized without a warrant by the Tax Commission, its employees or any peace officer. • Confiscated products destroyed.	Each article, package or container is a separate offense.
Counterfeit cigarettes or stamps	§59-14-209 §59-14-211 §59-14-213	• Seizure of counterfeit cigarettes and any personal property used in direct connection with sale or possession for sale of counterfeit cigarettes. Forfeiture of the seized assets. • Counterfeit goods seized without a warrant by the Tax Commission, its employees or any peace officer. • Seizure without a warrant of all cigarettes stamped with counterfeit, reused, washed or restored stamps. • Confiscated products destroyed. • Various penalties imposed by a court for counterfeit cigarettes. • 3rd degree felony.	• For each affixed stamp. • Reuse or cause stamps to be reused; buy, sell, offer washed or restored stamps; use or possess washed or restored stamps; buy, sell, offer for sale or use counterfeit stamp.

Violation	Statute	Penalty	Notes
Prohibited sales of cigarettes	§59-14-210 §59-14-211	• License suspended or revoked. • Fine of the greater of 500% of retail value of cigarettes or \$5,000. • Class B misdemeanor. • Possible imprisonment.	• Each affixed stamp is a separate violation. • Prohibited sales include products not intended for sale or use in the US, products that do not comply with labeling laws, and products imported unlawfully. • Does not include duty-free cigarettes.
Failure to report imported cigarettes or provides false or misleading information	§59-14-212	• License suspended or revoked. • Fine of the greater of 500% of retail value of cigarettes or \$5,000. • Class B misdemeanor.	MAY be subject to civil penalty.
Selling contraband goods: no license, no stamp, counterfeit, prohibited, non-reported imported cigarettes, non-reported NPM cigarettes, cigarettes not listed in the <i>Utah Cigarette Directory</i> .	§59-14-213	• Contraband seized without a warrant by the Tax Commission, its employees or any peace officer. • Confiscated products destroyed.	
Internet or mail order sales of cigarettes, tobacco products, nicotine products or e-cigarette products to an unlicensed person	§59-14-509 §59-14-808	• Fine of up to \$5,000 per violation. • Injunction to restrain. • Recovery of additional costs and fees. • Profits, gain, gross receipts, or other benefit may be disgorged and paid to the state treasurer.	
Failure to affix NPM Equity Assessment stamp	§59-14-205 §59-14-214	• Cigarettes seized without a warrant by the Tax Commission, its employees or any peace officer. • Confiscated products destroyed.	Each article, package or container is a separate offense.
Selling smokeless tobacco without a warning label	§59-14-501 §59-14-505 §59-14-506	• Products seized without a warrant by the Tax Commission, its employees or any peace officer. • Confiscated products destroyed.	
Bringing goods not listed in the <i>Utah Cigarette Directory</i> into Utah for use, possession for sale, stamping or selling	§59-14-213 §59-14-604 §59-14-608	• Stamping agent's license suspended or revoked. • Fine of the greater of 500% of retail value or \$5,000. • Each affixed stamp is a separate violation. • Class B misdemeanor.	• Civil penalties and Tax Commission action (see §59-14-608). • These are contraband cigarettes.
Failure to place funds in escrow	§59-22-203	If a court finds violation of annual deposit, it may impose a penalty of 5 percent of amount not put into escrow per day of violation, up to 100 percent of amount improperly withheld. If it is a knowing violation, the court may impose 15 to 300 percent. A two-year injunction is added for a second knowing violation.	Each failure to make an annual deposit is a separate violation.

Violation	Statute	Penalty	Notes
Selling or offering for sale cigarettes that are not marked Fire Safe (FSC)	§53-7-406	- Penalty of \$10,000-\$100,000 against manufacturer. - Penalty of \$500-\$25,000 against retailer. - Penalty of \$75,000-\$250,000 for false certification. - Forfeiture and destruction of cigarettes.	Each violation is a separate offense.
Failure to supply a report of internet sales as required by Jenkins Act	§375 of US Code Title 15 Chapter 10A	\$1,000 or imprisonment of up to six months.	
Selling cigarettes without a license	§59-14-203 §59-14-213	- Seizure, forfeiture and destruction of products. - Class B misdemeanor.	
Failure to file quarterly return and supporting schedules	§59-14-407 §59-14-606 §59-14-214	- Class B misdemeanor. - Subject to revocation or suspension of license. - Penalty, not to exceed the greater of 500% of retail value of cigarettes or \$5,000.	
Selling e-cigarette products or nicotine products without a license	§59-14-803	Class B misdemeanor.	
Purchasing e-cigarettes from a person other than a licensed distributor	§59-14-803.5	Penalty equal to 100% of tax.	

PENDING PUBLIC MEETING

Return Filing Requirements

Return	Retailer	Stamper (cigarette only)	Distributor	Manufacturer (cigarette or RYO)	Rolling Machine Operator
TC-69 (and TC-69TOB) Utah State Business and Tax Registration	X	X	X	X	X
TC-79 Cigarette Revenue Stamp Order Form		X			
TC-553 Tobacco Product Tax Return (quarterly)		X	X		X
TC-752 Utah Certificate of Compli- ance by Tobacco Products Manufacturers (annual)				X	
TC-38B License Renewal for Ciga- rettes/Tobacco Products and Electronic Cigarette Products (every three years)	X	X	X	X	X
TC-550 Cigarette Rolling Machine Operation Certificate					X