



These are the pending minutes that have been prepared in draft form and are subject to change before being approved by the public body that held the open meeting. Notice of this meeting was provided in accordance with Utah Code Ann. § 52-4-203. This meeting was also streamed on YouTube, and the video archive can be found at [youtube.com/@RoyCityCorporation](https://youtube.com/@RoyCityCorporation).

**Elected Members present:**

Mayor Ann Jackson  
Councilmember Hulbert  
Councilmember Jackson  
Councilmember Saxton  
Councilmember Sphar  
Councilmember Wilson

**Legislative Staff present:**

City Manager, Matt Andrews  
City Recorder, Brittany Fowers

**Legal Staff present:**

City Attorney, Matt Wilson

**Department Directors present:** Management Services Director, Amber Kelley; C.E.D Director, Brody Flint; Police Captain, Armando Perez; Fire Chief, Theron Williams; Parks and Recreation Director, Michelle Howard; Public Works Director, Brandon Edwards.

**Presenters:** N/A

---

**A. Welcome and Roll Call**

Mayor Jackson welcomed those in attendance and noted which Elected Members were in attendance.

**B. Moment of Silence**

Councilmember Wilson invited the audience to observe a moment of silence.

**C. Pledge of Allegiance**

Councilmember Wilson led the audience to recite the Pledge of Allegiance.

**D. Consent Items**

1. May 5, 2026 City Council Meeting Minutes
2. May 5, 2026 Council Town Hall Meeting Minutes
3. April 2026 Financial Statement

**Councilmember Wilson moved to approve the above consent items. Councilmember Sphar seconded the motion, all present members voted in favor.**



**E. Public Comments**

Mayor Jackson opened the floor for public comments. She reminded the public of the rules for the public comment period, including that the comments be held to a 3-minute maximum per speaker in accordance with the Roy City Council Meeting Rules of Procedure and Order.

Geoffrey Cox stated that he was a former compliance officer for OSHA and said he had over 30 years' experience about safety. He said that there was no elevator in the Complex, which was technically in compliance with ADA requirements although it limited the accessibility of the building. He shared there was federal money available for ADA- related renovations. Mr. Cox said he saw over 30 violations currently at the Complex, although he did not get to finish his statement as he reached the three-minute mark.

Darrin Albright read a letter on behalf of his neighbor, who was unable to attend the meeting. He indicated that the letter had also been sent to members of the Council. He said that his neighbors were the Westerns, who lived at 5078 South 3656 West. The letter detailed how the family also owned the property to the south of their home and had been approached by developers who wanted to purchase that lot. The letter reported that that they had been told by those developers that there were plans to turn the parcels off of 3500 into high-density homes. The letter expressed dissent with those plans and said that the surrounding neighborhood was not in favor of adding more housing in the area, especially given the constraints on water consumption.

Shelley Polston spoke about the proposed increases to the budget. She thought that more things should be on the table for reduction. She opined that the Council was focusing on providing services in Roy that were not essential and thought they were spending money on things that were not appropriate. She pointed out that small things added up.

Ty Chaston spoke about the adjustments to the fiscal year budget. He asked the Council how they planned to spend the taxpayers' money and anticipated that they were not going to use it but place it in savings accounts. Mr. Chaston thought this seemed like a mismanagement of money and he did not appreciate that this burden was being passed along to the taxpayer. He noted that the Council had found money to give the City employees a COLA raise. He began another comment but the three-minute mark was met.

Nancy Inman continued Mr. Cox's discussion about the Complex. She also stated that Mayor Jackson had limited the public comment allowance from four minutes to three, which to her signaled that the mayor was not interested in hearing what the public had to say. Mrs. Inman reported that the total membership for the Complex as of May 2026 was around 7,800 passes, although the vast majority of those passes were over ten years old and the active membership was just over 1,000 passes. She said for the last several years, the Complex had operated on a deficit, and she opined that the Complex was not worth the costs associated with it.



Kevin Homer indicated item G-2 on the agenda. He thought it could be productive to have an interactive portion of the comment section and have Councilmembers and Staff members to respond to individual comments. He suggested that the Council be open-minded to trying out different formats that might allow for better communication between the Council and the public. Mr. Homer then asked Councilmember Wilson for more information about the studies she had previously referenced which had found that certain City departments like Police and Fire resulted in cost savings.

LaRae Petterson said this was her first time making a public comment in a City Council meeting. She reported that she had lost her husband last month and spoke about how she and her husband had utilized the Complex amenities and classes to stay healthy before his passing. She thanked the City's emergency services for helping her and her husband during his illness.

Andrew Wilcox discussed his concerns about the City's policies for selecting coaches for youth sports. Mr. Wilcox said he had asked the City Manager to see the documents that guided how to select coaches and volunteers, but he had not been shown any specific policies. Mr. Wilcox expressed concerns about nepotism in the selection process and questioned if there were any actual policies in place for volunteer coaches, since he had yet to see a specific policy document. Mr. Wilcox commented it was very unfair to allow one family to have undue influence on the sports teams.

Dennis Brown shared that he and his wife enjoyed riding their e-bikes and had noticed a lot of graffiti on some of the bike trails in the City. He also said that they had noticed teenagers on eclectic vehicles going far too fast and asked if the police could keep a better watch on the trails.

Mayor Jackson closed the floor for public comment.

#### **F. Action Items**

1. Consideration of Resolution 26-13; A Resolution of the Roy City Council Approving Adjustments to the Fiscal Year 2026 Budget.

Management Services Director Kelley stated that the resolution was to make the final adjustments for the Fiscal Year 2026 budget. She explained that when they begin the budget process, it was based on estimates, so they needed to make some updates to reflect the final figures. She highlighted that the largest line-item increase was a transfer to the Capital Projects fund of about \$2 Million. She explained this amount came from the sale of City vehicles and any unspent funds.

Management Services Director Kelley said she had received a question about if the Capital Project funds transfer could be used in place of the property tax increase. She said that it technically could be, although



she advised against doing so for several reasons. She said one reason was that the tax increase was being used for wages, which were an ongoing expense and this money was a one-time fund. She also noted that they would not know what the exact amount of the transfer would be until mid-September. She lastly stated that the money was needed to pay for services and equipment for the City.

Management Services Director Kelley listed the rest of the adjustments to the budget and indicated that she was available to answer any questions.

**Public Hearing**

**Councilmember Jackson moved to enter a Public Hearing to receive input on Resolution 26-13. Councilmember Hulbert seconded the motion. All present members voted “Aye” and the body entered a Public Hearing.**

**No public comments were made.**

**Councilmember Wilson moved to exit the Public Hearing for consideration of Resolution 26-13. Councilmember Hulbert seconded the motion. All present members voted “Aye” and the body exited the Public Hearing.**

Management Services Director Kelley asked if there were any questions about this resolution. Councilmember Wilson thanked Management Services Director Kelley for clarifying why it was inadvisable to use the transfer in place of the property tax increase. Councilmember Jackson thanked Management Services Director Kelley for her explanation as well and thought this was a resourceful way to pay for City expenses.

Councilmember Hulbert asked Management Services Director Kelley if she could explain why the City was unable to calculate their final budget until September. Councilmember Hulbert said that one factor was overtime. Management Services Director Kelley replied that overtime was one reason, and another factor was that there were always costs and revenues that came up throughout the year that the City had not planned for in the budget. Management Services Director Kelley also said a contributing factor was that sales tax was two months behind, so they would not know their sales tax revenue in June until September.

Councilmember Saxton asked if any portion of the Capital Projects fund could be used to offset the property tax increase. Management Services Director Kelley explained that the funds had already been written into next years' budget, and she reiterated that the other issue was that they did not know exactly how much money they would receive. Commissioner Jackson thought it was reasonable to take a conservative amount from the transfer for the wages. Councilmember Saxton suggested that they just take enough to cover the COLA for March. Management Services Director Kelley replied that the \$2 Million figure was an overestimate, and she explained she overestimated since she could not transfer more than what she put in the budget. Management Services Director Kelley added that \$2 Million



seemed like a lot, but in reality it got used very quickly and she said she did not want to take too much from the Capital Projects budget for next year.

Councilmember Hulbert commented that Roy City also had a relatively low amount in their Capital Projects fund compared to other cities. Councilmember Wilson asked why that was the case and Management Services Director Kelley replied that she was not sure of the rationale, as she had not been with the City when that had been decided. Management Services Director Kelley said that generally, Capital Projects were the first thing to get cut when budgets were tight. Management Services Director Kelley added that they could also do another budget amendment to move the money back at a later date, if they so desired.

Councilmember Jackson asked how they could use one-time funds for the COLA, and said that eventually they would run out of funds and need to enact a property tax increase anyway. Management Services Director Kelley replied that the COLA brought up their minimum wage, so using one-time monies did not avoid the eventuality of a tax increase. Councilmember Jackson asked Councilmember Saxton about why he felt using one-time funds was still better than doing the property tax now. Councilmember Saxton responded that paying the COLA with the reserve would put the percentage on the books for everyone, which would assure City employees that the Council was taking the wage correction seriously. Councilmember Saxton estimated that they could pay back the money that they took out of the reserves within two years with sales tax revenue. Councilmember Saxton said that if they were not able to pay it back with sales tax, at that point they could move to a property tax increase.

**Councilmember Wilson moved to approve Resolution 26-13; A Resolution of the Roy City Council Approving Adjustments to the Fiscal Year 2026 Budget; Councilmember Jackson seconded the motion to approve. The roll call votes are as follows:**

<b>Councilmember Hulbert</b>	<u>  X  </u> “Aye”	<u>    </u> “Nay”	<u>    </u> “Excused”
<b>Councilmember Jackson</b>	<u>  X  </u> “Aye”	<u>    </u> “Nay”	<u>    </u> “Excused”
<b>Councilmember Saxton</b>	<u>  X  </u> “Aye”	<u>    </u> “Nay”	<u>    </u> “Excused”
<b>Councilmember Sphar</b>	<u>  X  </u> “Aye”	<u>    </u> “Nay”	<u>    </u> “Excused”
<b>Councilmember Wilson</b>	<u>  X  </u> “Aye”	<u>    </u> “Nay”	<u>    </u> “Excused”

**Resolution 26-13 was Adopted with a vote of 5:0.**

2. Consideration of Resolution 26-14; A Resolution of the Roy City Council Adopting the Transfer of Monies from Enterprise Funds to other City Funds.

Management Services Director Kelley clarified that this resolution was for next year’s budget and explained that per State law, a public hearing must be held every time the City wanted to transfer money from Enterprise funds. She listed the public hearing requirements and confirmed that they had gone



through the noticing process. Management Services Director Kelley shared a chart that showed the data for the Water and Sewer Utility fund, Stormwater fund, and Solid Waste funds and noted the amounts being transferred for each fund. She reported that Staff recommended approval of these transfers.

**Public Hearing**

**Councilmember Hulbert moved to enter a Public Hearing to receive input on Resolution 26-14. Councilmember Sphar seconded the motion. All present members voted “Aye” and the body entered a Public Hearing.**

Dennis Brown asked about the purpose of the transfers.

**Councilmember Wilson moved to exit the Public Hearing for consideration of Resolution 26-14. Councilmember Sphar seconded the motion. All present members voted “Aye” and the body exited the Public Hearing.**

Management Services Director Kelley responded to Mr. Brown and explained that because they had certain City employees, such as the City Manager and IT employees, who worked both on General Fund and Utility fund items. Management Services Director Kelley elaborated that if they did not allocate part of those employee’s salaries to the Utility funds, the Utility funds would not be able to utilize those employees. Management Services Director Kelley also explained that an “Enterprise fund” referred to a fund that was self-sufficient and brought in enough revenue to cover its expenses.

**Councilmember Hulbert moved to approve Resolution 26-14; A Resolution of the Roy City Council Adopting the Transfer of Monies from Enterprise Funds to other City Funds.**

**Councilmember Wilson seconded the motion to approve. The roll call votes are as follows:**

<b>Councilmember Hulbert</b>	<u>  </u> <b>X</b> <u>  </u> “Aye”	<u>  </u> “Nay”	<u>  </u> “Excused”
<b>Councilmember Jackson</b>	<u>  </u> <b>X</b> <u>  </u> “Aye”	<u>  </u> “Nay”	<u>  </u> “Excused”
<b>Councilmember Saxton</b>	<u>  </u> <b>X</b> <u>  </u> “Aye”	<u>  </u> “Nay”	<u>  </u> “Excused”
<b>Councilmember Sphar</b>	<u>  </u> <b>X</b> <u>  </u> “Aye”	<u>  </u> “Nay”	<u>  </u> “Excused”
<b>Councilmember Wilson</b>	<u>  </u> <b>X</b> <u>  </u> “Aye”	<u>  </u> “Nay”	<u>  </u> “Excused”

**Resolution 26-14 was Adopted with a vote of 5:0.**

3. Consideration of Resolution 26-15; A Resolution of the Roy City Council Adopting an Interlocal Agreement between Roy City Corporation and Multiple Public Entities Approving and Authorizing the Execution of an Interlocal Agreement for a Countywide Heavy Rescue Team.

Chief Williams presented this item. He said this was a renewal of an existing interlocal agreement, and he clarified that it was renewed every five years. He also explained that Roy City was a subcontractor, so they would need to negotiate this agreement if they chose to annex to the Weber Fire District.



**Councilmember Hulbert moved to approve Resolution 26-15; A Resolution of the Roy City Council Adopting an Interlocal Agreement between Roy City Corporation and Multiple Public Entities Approving and Authorizing the Execution of an Interlocal Agreement for a Countywide Heavy Rescue Team. Councilmember Sphar seconded the motion to approve.**

**The roll call votes are as follows:**

<b>Councilmember Hulbert</b>	<u>  </u> <b>X</b> <b>“Aye”</b>	<u>  </u> <b>“Nay”</b>	<u>  </u> <b>“Excused”</b>
<b>Councilmember Jackson</b>	<u>  </u> <b>X</b> <b>“Aye”</b>	<u>  </u> <b>“Nay”</b>	<u>  </u> <b>“Excused”</b>
<b>Councilmember Saxton</b>	<u>  </u> <b>X</b> <b>“Aye”</b>	<u>  </u> <b>“Nay”</b>	<u>  </u> <b>“Excused”</b>
<b>Councilmember Sphar</b>	<u>  </u> <b>X</b> <b>“Aye”</b>	<u>  </u> <b>“Nay”</b>	<u>  </u> <b>“Excused”</b>
<b>Councilmember Wilson</b>	<u>  </u> <b>X</b> <b>“Aye”</b>	<u>  </u> <b>“Nay”</b>	<u>  </u> <b>“Excused”</b>

**Resolution 26-14 was Adopted with a vote of 5:0.**

**G. Discussion Items**

**1. Roy Days Considerations**

Councilmember Wilson said that given the scope of their ongoing budget issues, it was reasonable to consider some of the more costly elements of Roy Days. She made it clear that this discussion was to permanently get rid of certain items, and she clarified that if they chose to take certain items out of the Roy Days budget, they would have to re-allocate the funds back into the budget if they wanted to add them back in the future. Councilmember Wilson listed some options of things that could be cut. She said they could consider cutting all Friday events, the movie in the park, and the firework show. Councilmember Wilson said that if they eliminated those events, it would result in a savings of about \$50,000, and she emphasized that every little bit could help.

Councilmember Saxton asked if the City had ever approached Roy High about coordinating a firework supplier. He noted that Roy High used a lot of fireworks and wondered if they could save money by working with them. Parks and Recreation Director Howard replied that they could look into this, although she anticipated that the savings would not be substantial. Parks and Recreation Director Howard added that the kind of fireworks used by Roy High were smaller and less long-lasting than the kind of fireworks used for Roy Days. Councilmember Wilson also brought up that ordering time might pose an issue. There was a short aside about the location where the fireworks were set off for both Roy High and Roy Days.

Councilmember Wilson added that if they got rid of the fireworks, they would also avoid having to pay for police and security during that period. Councilmember Wilson noted that there was a lot of vandalism and petty crime that took place during the show. Councilmember Jackson expressed support for cutting the fireworks for safety reasons as well and said they were a liability. Councilmember Sphar spoke in favor of cutting the fireworks as well. Councilmember Hulbert thought there was a community element



to the fireworks and said she did not want to cut the fireworks show as she felt it was a tradition. Councilmember Hulbert said she would rather cut the movie night. Councilmember Hulbert also pointed out that Roy Days received sponsorship funds which would offset some of their costs.

Management Services Director Kelley outlined the schedule for the City's budget moving forward. She said she could present a budget at their next meeting with a modified Roy Days budget.

Councilmember Hulbert said she was concerned that bringing the fireworks back in the future might pose an issue. Councilmember Wilson appreciated that the fireworks show was a long-standing tradition in Roy City, although she said that the budget was at a critical point and they needed to make cuts that were sometimes painful. Parks and Recreation Director Howard commented that the salmon bake was covered by sponsorship funds for next year. Councilmember Wilson clarified that the salmon bake was largely volunteer-run, so the personnel costs were low.

Councilmember Saxton asked if they could increase the cost of tickets for the salmon bake by a dollar or two, and if a small increase would allow them to avoid needing to cut other events. Councilmember Wilson clarified that they currently had all of the events in the budget, but they were considering cutting some in order to save money. Mayor Jackson pointed out that many seniors came to Roy Days specifically for the salmon bake and said she would not want to cut the event entirely, but thought it would be great to find a way to lower its costs. Mayor Jackson said that the Council could forego free tickets for the event and pay their own way. Councilmember Wilson listed the costs associated with the salmon bake and movie in the park. Councilmember Wilson opined that they cut the movie on Friday. Councilmember Jackson credited Councilmember Wilson for finding ways to be more fiscally conservative and cut some of their extra costs.

Councilmember Wilson summarized that it seemed the Councilmembers were in favor of cutting the fireworks show and movie, but they wanted to preserve the salmon bake since they already had dedicated sponsors for that event. Councilmember Wilson said they could also consider limiting free tickets for staff and volunteers. Councilmember Wilson said that she personally liked the salmon bake event, so she wanted others to take the lead about the decision to cut it or not. Parks and Recreation Director Howard asked for direction about the fireworks since she needed to order supplies soon, if they wanted to do the show. Parks and Recreation Director Howard added that the tickets for the salmon bake were \$15 but they could consider increasing them to about \$18. Councilmember Wilson concluded that the Council was in favor of cutting the fireworks show and the movie.

## 2. Points of Information to Public Comments

Councilmember Wilson offered an overview of the main comments and questions that the Council received. Councilmember Wilson first clarified that the proposed 28% property tax increase from the previous year had not been approved, and as such they were still in a budget deficit and had been unable to fix their wage issues for City employees. She reported that employee turnover in the City had actually



increased, and she emphasized that turnover cost the City money, since they needed to pay to hire and train new employees.

Councilmember Wilson then went over questions about the current proposed property tax increase. She said that the increase would result in an average increase of \$17.74 per month, or \$213 per year for the average Roy City household. She explained that Roy City did not get the entirety of the taxpayer's property tax payment. Councilmember Sphar added that the 55% figure was not yet set in stone and was subject to change. Councilmember Wilson also explained it was possible for the tax rate to go down, and she said there had only been five increases in the last several decades.

Councilmember Saxton said that previous Councils had increased sales tax rates sporadically as well, but this had not happened in years. He said that the flatlining of the sales tax revenue was part of the reason that they were experiencing issues now.

Councilmember Jackson provided information about how property values and property taxes were calculated. Councilmember Wilson emphasized that she and the other Councilmembers were all working to bring the tax rate down and acknowledged that the raise also impacted them and their families personally.

#### **H. City Manager and Council Report**

Councilmember Wilson first stated that they were not doing the light poles. She then reported that the graduation signs that were posted around the City were paid for by Roy High School. She also announced that the grave decorations were being taken down soon, although the decorations would be stored at the Roy Recreation Center for people to collect any items they had placed. Councilmember Wilson lastly reminded the Council about the upcoming Concert in the Park.

Mayor Jackson reiterated Councilmember Wilson's comment about the Roy High signage and confirmed the signs were not paid for by the City.

Councilmember Saxton reported he had received concerns from a resident about 6000 South. He also announced that Wells Fargo had a new signed and they planned to be open by the end of the summer.

Mayor Jackson concluded the meeting by expressing that she and the Council were working hard to find solutions for the City. She thanked the public for being so engaged with Roy City.

#### **I. Adjournment**

Councilmember Sphar motioned to adjourn the meeting; Councilmember Saxton seconded the motion; all present members voted in favor and the meeting adjourned at 7:33 p.m.



**ROY CITY CORPORATION**

**Council Meeting Minutes**

**Date: June 2, 2026**

**Time: 5:30 p.m.**

**Roy City Council Chambers, 5051 S 1900 W. Roy, UT 84067**

---

\_\_\_\_\_  
Ann Jackson, Mayor

Attest:

\_\_\_\_\_  
Brittany Fowers, City Recorder

DRAFT