



Sandy City, Utah

10000 Centennial Parkway
Sandy, UT 84070
Phone: 801-568-7141

Meeting Minutes

City Council

Brooke Christensen, District 1

Alison Stroud, District 2

Kris Nicholl, District 3

Marci Houseman, District 4

Aaron Dekeyzer, At-large

Brooke D'Sousa, At-large

Cyndi Sharkey, At-large

Tuesday, May 26, 2026

5:15 PM

Council Chambers

5:15 Council Meeting

Present: 7 - Council Member Alison Stroud
Council Member Kris Nicholl
Council Member Marci Houseman
Council Member Cyndi Sharkey
Council Member Brooke Christensen
Council Member Brooke D'Sousa
Council Member Aaron Dekeyzer

Council Staff in Attendance
Dustin Fratto, Council Director
Justin Sorenson, Assistant Director
Chris Edwards, Council Clerk
Liz Theriault, Sr. Policy and Comms Analyst
Tracy Cowdell, Council Attorney

Administration in Attendance
Mayor Zoltanski
Shane Pace, CAO
Lynn Pace, City Attorney
Ryan McConaghie, Fire
Jeff Nigbur, Police
Tom Ward, Public Utilities
Ben Hill, Parks & Recreation
Ryan Kump, Public Works
Brian McCuiston, Community Development
Brian Kelley, Administrative Services
Kasey Dunlavy, Economic Development
Martin Jensen, Deputy CAO
Susan Wood, Public Affairs/PIO
Ryan Mecham, Senior Policy Advisor
Katrina Frederick, Human Resources

Prayer, Pledge of Allegiance, and Introductions

Council Chair Cyndi Sharkey welcomed those in attendance.

Shane Pace, CAO, offered the Prayer.

Council led the Pledge.

Council moved to Item 1 on the Agenda.

General Citizen Comment Period (No earlier than 6:00 PM)

Council Chair Cyndi Sharkey invited the public to participate in General Citizen Comment.

Shane Manwaring introduced himself to the Council. He was running for Salt Lake Sheriff.

Kent Davis introduced himself to the Council. He was running for Salt Lake District Attorney.

Pat Jones commented on Council Member Stroud's proposal requiring the city finance team compile an annual analysis of the General Fund purchasing power. She thought residents would find this analysis helpful.

Council moved to Item 4 on the Agenda.

Council Business

Informational Items

1. [26-284](#) Metropolitan Water District of Salt Lake and Sandy presenting their FY 2027 Budget.

Attachments: [FY27 Sandy Metro Budget Presentation](#)

Annalee Munsee, General Manager of Metropolitan Water presented the FY 2026-27 budget. Also in attendance were Metro board members John Kirkham and Todd Godfrey. Ms. Munsee provided an overview of the organization which was established in 1935. She reviewed the organization's history, water treatment facilities, water sources and uses, and revenues and expenditures and provided a ten-year lookback of property tax history. Ms. Munsee anticipated the need for bonding during FY 2027 to meet the funding needs for capital improvements and anticipated a tax rate increase in FY 2028. Council questions followed.

2. [26-290](#) Utah Retirement System Tier 2 Public Safety Rate Pickup

Attachments: [26-60C URS CITY PICK UP_FY27](#)

Katrina Frederick, Human Resources, presented Resolution 26-06C, authorizing the City to pick up the portion of the employee contributions for Tier 2 Utah Retirement System for the eligible public safety and firefighter personnel. Ms. Frederick explained the process. Each time URS increased the contribution for the employee, the City gets the option to pick up the contribution difference for Police and Fire employees. URS requires a resolution to document the city's intention to pick up the increased contribution. The URS contribution rate is increasing from 4.73% to 5.98%. Currently the City contributes at a higher rate, so the increased contribution for Fire employees is .98% and for Police is .4%. Ms. Frederick further explained that since the contribution rates for Tier 1 employees was decreasing, the city's overall contribution to URS for Police and Fire employees has resulted in a net savings. Council questions followed. This is an information item. Council will consider adoption of this item at a future Council meeting.

3. [26-285](#) First Reading: Council Member Stroud Recommending Adding a new Section, 4-9, to the Sandy Municipal Code Requiring a General Fund Purchasing Power Analysis be Produced Annually

Sponsors: Stroud

Attachments: [Final Memo - Stroud](#)

[Title 4-9 ADMINISTRATIVE CODE_Redline](#)

Council Member Alison Stroud proposed an amendment to the Council establishing "Executive Branch Disclosures and Transparency Standards" which would require the City's Budget Officer to include a comprehensive General Fund Purchasing Analysis within the annual tentative budget document, and present this analysis to the Council each year. She further explained that this analysis would not only help the Council but would also help residents to better understand the impact of inflation on our city budget. Brian Kelley, Administrative Services Director, weighed in on which index the city should use for this analysis and provided additional insight. Council discussion, feedback and questions followed.

Following the presentation, Council moved to General Citizen Comment.

Public Hearing(s)

4. [26-287](#) Public Hearing on the Fiscal Year 2026-27 Compensation for Executive Municipal Officers

Attachments: [2027 Tentative Budget Public Hearing](#)

Katrina Frederick, Human Resources Director, explained that state law requires cities to hold separate public hearings regarding compensation for executive municipal officers during the budget process. She reviewed the proposed compensation elements, including salary, incentive pay, and vehicle allowance increases. Executive municipal officers would receive the same 2.5% cost-of-living adjustment (COLA) provided to other employees and would remain eligible for performance-based pay under the City's staffing and compensation plan. Council questions followed. Lynn Pace, City Attorney, provided information about state law requirements for this public hearing and whether compensation for elected officials should be included. Ms. Frederick responded to questions regarding performance pay to and pay ranges for employees.

Council Member Nicholl asked the Chair whether staff could be directed to provide more detailed information regarding executive compensation. Specifically, she requested a memorandum from Tracy Cowdell addressing issues raised during the Council's discussion, including potential policy considerations related to compensation and performance pay. Council members expressed interest in establishing a formal policy governing performance-based compensation and requested a legal opinion, including a second opinion if necessary, regarding compliance with state law. Staff was also asked to provide recommendations on possible next steps and information on compensation practices used by other municipalities.

Staff noted that the public hearing on compensation for executive municipal officers must be held before adoption of the budget. No formal action was required or taken. The public hearing had been properly noticed.

Public hearing comment period opened.

Pat Jones thanked the Council for their robust discussion and for taking care of the residents. She thanked the City for doing a great job.

Steve VanMaren commented on executive compensation and thought a current year analysis should be included in the presentation

Council discussion continued. Council requested that staff bring back additional information that provided more detail on executive compensation. They discussed the specifics of the information they were requesting. The Council Director requested they make a motion to formalize their request to the Administration for additional information.

A motion was made by Brooke D'Sousa, seconded by Kris Nicholl to request the Administration to provide a list of the prior year's compensation for each of the municipal executive officers that are listed in the state code, and include the projected current year's compensation; with the detail broken out separately by items designated by the State Code as compensation, like car and phone allowance..

A friendly amendment was made by Cyndi Sharkey to request the same compensation information for elected officials. The friendly amendment was accepted by the motioner and seconder.

A motion was made by Brooke D'Sousa, seconded by Kris Nicholl to request the Administration to provide a list of the prior year's compensation for each of the municipal executive officers that are listed in the state code and elected officials, and include the projected current year's compensation; with the detail broken out separately by items designated by the State Code as compensation, like car and phone allowance..The motion carried by the following roll call vote:

Yes: 5 Alison Stroud
 Kris Nicholl
 Marci Houseman
 Cyndi Sharkey
 Brooke D'Sousa

No: 1 Aaron Dekeyzer

Excused: 1 Brooke Christensen

Public Hearing Continued.

Council Member Brooke Christensen was excused from the meeting following the vote on the motion.

5. [26-288](#) Public Hearing to consider the adoption of the FY 2026-27 Sandy City Budget. This item includes:

Resolutions 26-61C, 25-62C, 26-63 and 26-64 of Sandy City, adopting a budget and setting tax rates for Sandy City and the Alta Canyon Recreation District for the fiscal year commencing July 1, 2026 and ending June 30, 2027; also establishing certain fees and charges in Sandy City for said fiscal year.

Attachments: [26-61C Final Budget Adoption](#)
[26-62C Final Budget Adoption - Alta Canyon](#)
[26-63C Sandy City Budget - Setting Tax Rate Only](#)
[26-64C Alta Canyon Budget - Setting Tax Rate Only](#)
[2027 Tentative Budget Public Hearing](#)

Public Hearing: Brian Kelley, Administrative Services Director, reviewed the budget adjustments for Fiscal Year 2027 as listed on Exhibit A of Resolution 26-61C. He reviewed the timeline for the approval of the Fiscal Year 2027 Budget and the process if a property tax rate increase was proposed. The Fiscal Year 2027 budget and any Council budget amendments need to be approved prior to June 30th.

Public Hearing comment period opened.

A motion was made by Kris Nicholl, seconded by Brooke D'Sousa to adopt Resolution 26-63C, leaving the current tax rate as is...The motion carried by the following roll call vote:

Yes: 6 Alison Stroud
 Kris Nicholl
 Marci Houseman
 Cyndi Sharkey
 Brooke D'Sousa
 Aaron Dekeyzer

Excused: 1 Brooke Christensen

A motion was made by Brooke D'Sousa, seconded by Kris Nicholl to adopt Resolution 26-64C...The motion carried by the following roll call vote:

Yes: 6 Alison Stroud
 Kris Nicholl
 Marci Houseman
 Cyndi Sharkey
 Brooke D'Sousa
 Aaron Dekeyzer

Excused: 1 Brooke Christensen

Public Hearing Continued.

6. [26-283](#) Recess City Council Meeting and Convene a meeting of the Sandy City Redevelopment Agency

Attachments: [05-26-26 RDA Agenda](#)
[RD 26-06 Budget Adoption](#)
[FY 2027 RDA Tentative Budget](#)
[4.14.26 Minutes](#)

Council convened a hearing of the Redevelopment Agency Board at 7:36 pm.

A motion was made by Kris Nicholl, seconded by Cyndi Sharkey to convene a meeting of the RDA Board...The motion carried by a unanimous voice vote.

Council reconvened at 7:40 pm.

Council moved to Standing Reports.

Standing Reports

Agenda Planning Calendar Review & Council Office Director's Report

Dustin Fratto, Council Director, reviewed upcoming agenda items with the council. Tonight was Liz Theriault's last Council meeting and her farewell event is on Monday at 3:00 pm. He also updated the Council on the application and interview process for the communications position in the Council Office.

Council Member Business

Council recognized Liz Theriault and thanked her for her work for the Council.

Council Member Alison Stroud provided an update from the CDBG Committee. She recently toured the MVP facility and she spoke of the impact this facility in our community.

Council Member Brooke D'Sousa provided an update from the Sandy Senior Center. September 10th is the Senior Center Annual Car Show and Barbecue.

Council Member Marci Houseman acknowledged all Veterans on this Memorial Day and thanked them for their service. We are supportive and will not forget your service to our country.

Council Member Cyndi Sharkey thanked the Public Works staff for their amazing work and service to the community.

Mayor's Report

Mayor Zoltanski welcomed the opening of the Mental Health Care Center at Alta View Hospital in Sandy. She attended the pancake breakfast at Falcon Park and the Sandy Senior Center barbecue. Both events were great.

CAO Report

No Report.

Recreation Center Construction Report

Ben Hill, Parks & Recreation Center Director, provided an update on the construction of the Sandy Recreation Center.

Adjournment

Council unanimously agreed to adjourn the meeting at 7:56 pm.