



ROY CITY COUNCIL MEETING AGENDA

JUNE 2, 2026, AT 5:30 P.M.

ROY CITY COUNCIL CHAMBERS, 5051 S 1900 W ROY, UTAH 84067

A. Welcome and Roll Call

B. Moment of Silence

C. Pledge of Allegiance

D. Consent Items

1. May 5, 2026, Roy City Council Meeting Minutes and May 5, 2026, Roy City Council Town Hall Meeting Minutes
2. April 2026 Financial Statements

E. Public Comments – limited to 3 minutes

This is an opportunity to address the Council regarding concerns or ideas on any topic. We welcome all input and recognize some topics take more time than others. If you feel your message is complicated and requires more time to explain, you can email the Council at council@royutah.gov.

F. Action Items

PUBLIC HEARING –

- a. **Consideration of Resolution 26-13;** A Resolution of the Roy City Council Approving Adjustments to the Fiscal Year 2026 Budget.

PUBLIC HEARING –

- b. **Consideration of Resolution 26-14;** A Resolution of the Roy City Council Adopting the Transfer of Monies from Enterprise Funds to other City Funds.
1. **Consideration of Resolution 26-15;** A Resolution of the Roy City Council Adopting an Interlocal Agreement between Roy City Corporation and Multiple Public Entities Approving and Authorizing the Execution of an Interlocal Agreement for a Countywide Heavy Rescue Team.

G. Discussion Item

1. Roy Days Considerations
2. Points of Information to Public Comments

H. City Manager and Council Report

I. Adjournment

In compliance with the Americans with Disabilities Act, persons needing auxiliary communicative aids and services for these meetings should contact the Administration Department at (801) 774-1020 or by email at admin@royutah.gov at least 48 hours in advance.

Pursuant to Utah Code § 52-4-207 “Electronic Meetings” of the Open and Public Meetings Act, Any Councilmember may participate in the meeting via teleconference, and such electronic means will provide the public body the ability to communicate via teleconference.

Certificate of Posting

The undersigned, duly appointed City Recorder, does hereby certify that the above notice and agenda was posted in a public place within the Roy City limits on this 28th day of May 2026. A copy was also posted on the Roy City website and the Utah Public Notice Website on this 28th day of May 2026.

Visit the Roy City website at www.royutah.gov
Roy City Council Agenda Information – (801) 774-1020

Brittany Fowers
City Recorder

THIS MEETING WILL BE STREAMED LIVE ON THE ROY CITY YOUTUBE CHANNEL.





ROY CITY
Roy City Council Meeting Minutes
May 5, 2026– 5:30 p.m.
Roy City Council
5051 S 1900 W Roy, UT 84067

Minutes of the Roy City Council Meeting held in person in the Roy City Council Chambers and streamed on YouTube on May 5, 2026, at 5:30 p.m.

Notice of the meeting was provided to the Utah Public Notice Website at least 24 hours in advance. A copy of the agenda was also posted on the Roy City website.

The following members were in attendance:

Mayor Jackson
Councilmember Hulbert
Councilmember Jackson
Councilmember Saxton
Councilmember Sphar
Councilmember Wilson

City Manager, Matt Andrews
City Recorder, Brittany Fowers
City Attorney, Matt Wilson

Excused: N/A

Also present were: Police Chief, Matt Gwynn; Fire Chief, Theron Williams; Parks and Recreation Director, Michelle Howard; Public Works Director, Brandon Edwards; Management Services Director, Amber Kelley.

Glenda Moore, Mike VanAlfen, Judy Parker, Victor Chaston, Kevin Homer, Leon Wilson, Heather Morse, Chris Lewis, Scott Lewis, Geoffrey Cox, Maggie and Clark Roberts, Jerry Williams, Jen Norman, Daniel Noker, Marlaine Scott, Micheal Ghan, Lisa and Russell Morreson, Gary and Nancy Richison, Jerame Nye, Cindy Whinham, Natalie Pierce, Robert Percival, Jim and Pat Panagoplos, Rebecca and Robert Biddle, Nicole Smuin, Seth Jensen, Jeff Howell, Rick and Louise Mafuesou, Troy Wrigley, Grayson and Eve Orr, Pete Brent, Nora Brent, Garet Chaston, Teresa Ibarra, Shelley Polston, Joshua Smith, Gretchen Parker, Bill Mery, Nancy Inman, Jenna Peterson, Mark and Kimberly Allen, Jason Rackham, Andy Smith, Dax Barney, Trevor Phillips, Kelby and Carly Gittins, Julie Little, Lisa Shurtleff, Trish Hegland, Steve and Susan Pugsley, Scott miller, Stephen Hughes, Dennis Brown, Robert and Aimie Johns, Mark Lund, Britt Clark, Shannon and Dustin Jackson, Brad Hilton, Phyllis and Robert Williamson, Dava Ann Neal, Bob Dandoy, Jazlyn Dean, Terra Cottle, Stephanie Sphar, Raquel Favela, Mandy and Paulette Christiansen, Jason Farris, Dave Mallinak, Connor Koehler, Isabell and Bryan Cooper, Dennis Stockberger, Scott Law, Jeff Webster.

A. Welcome & Roll Call

Mayor Jackson welcomed those in attendance and noted Councilmembers Hulbert, Jackson, Saxton, Sphar, and Wilson were present. Mayor Jackson framed the meeting and explained its purpose to the audience, noting particularly that the Town Hall would be held after this meeting.

B. Moment of Silence

Councilmember Hulbert invited the audience to observe a moment of silence.

C. Pledge of Allegiance

Councilmember Hulbert led the audience to recite the Pledge of Allegiance.

D. Consent Items

1. March 2026 Financial Statements

Councilmember Jackson motioned to approve the consent items. Councilmember Wilson seconded the motion, all present members voted “Aye” and the motion carried.

E. Public Comments – 3 minutes

Mayor Jackson opened the floor for public comments. She reminded the public of the rules for public comment.

Dale Bennion brought up a piece of property that Roy City was considering annexing. Mr. Bennion said that he only knew about this consideration because of a flyer he had received in the mail, which he felt did not have sufficient information on it. He said that Roy City should offer more details and clarity in their mailers, and he felt that residents should not have to dig for information in order to find out what was going on in the City.

Dan Dabney asked about the outlook for water conservation in the City. He commented about decreases in water levels throughout the state and western region.

Seth Jensen thanked the City Council for their work for the City. He discussed that the crosswalk located at 3100 West, 4950 South was dangerous and posed risks for the many schoolchildren who used it. He said that the road had become increasingly busy and commented that cars often did not see students in time to stop for them. Mr. Jensen said there were flashing lights at some other crosswalks in Roy and in surrounding cities and suggested that lights be installed at 3100 West, 4950 South.

Kelby Gittens expressed that a 55% property tax raise was not manageable for his family, and said that it was not financially possible for many others in the City. Mr. Gittens spoke about the rising costs of living and said that 55% was a lot of money to ask from the taxpayers. He opined that this raise would push people out of the City, or even out of the State entirely. He said he did not want to move out of Roy, but felt he was being forced to given how expensive living there was becoming.

Jim Panagoplos was also concerned about the proposed property tax raise. He discussed that he had researched the salaries of some of the Roy City employees and proposed that the highest wage earners within the City take a temporary pay cut in order to fix the budget problem. He added that he wanted to omit first responders from this proposed pay cut. He further suggested that rather than putting more pressure on residents, the City Council should focus on attracting businesses into Roy that would help raise revenue through sales tax.

DeAnn Chaston stated that she was opposed to the proposed tax increase. She said the tax increase was based on the assumption that City employees were underpaid, and she questioned the validity of this claim. She listed the Councilmembers and Staff members who were involved with the wage study and suggested that they were biased in their opinion that Roy City employees should be paid higher. She asked for the data from the wage survey to be provided to the public so they could scrutinize it more closely.

Marlene Scott was also against the property tax increase. She thought 55% was far too high. She said that although she was very thankful for first responders, she felt that the City should make staff cuts in other departments in order to alleviate the burden on the taxpayers. Ms. Scott felt a tax raise

was an unsustainable solution and worried that it would increase even more in subsequent years.

Jery Williams first addressed the drought. He said that based on his research, residents only used about 10% of the City's water and he expressed frustration with the fact that residents were the ones to bear the burden of water use reductions in times of drought. He called for an investigation of other big water users. Mr. Williams then discussed the property tax increase. He said property taxes were a problem throughout the State and thought 55% was unreasonable. He sympathized with the fact that the City might have to lay off employees, but said that sometimes layoffs needed to happen. He asked about the rate of job loss in the City and noted that figure should not include temporary or seasonal employees. He asked when the property taxes would stop going up.

Dava Ann Neal listed the salaries and benefits that some of the City employees received. She expressed that property taxes unfairly burdened taxpayers and she opined that the increases did not take into account inflation. Ms. Neal said she had a plan to actually lower taxes in the City and invited other residents to reach out to her to discuss it.

Chris Lewis said she was against a tax increase. She recalled several things that the previous Mayor of Roy City had suggested that the Council do in January of 2025, and she reported that the Council had only done a very small percentage of those items. She asked why they had not taken more action to reduce spending in the City. Ms. Lewis also discussed some misinformation that was circulating online and clarified that the City had made budget cuts within the City; not tax cuts. She called on the City Council to manage their money more effectively.

Scott Bradford spoke about how the property value of his home had increased since he had built his home several years ago and that his property taxes had already increased several times. Mr. Bradford implored the Council not to increase their taxes again. He pointed out that many residents in Roy City lived on a fixed income and said those tax increases would pose a substantial burden on the residents. Mr. Bradford said he was willing to pay for first responders, but felt that other things, such as Roy Days, could be cut in order to save money.

Carly Cheny said she was a full-time therapist and considered herself a first responder. She said that the proposed tax increase would raise her expenses and ruin her life. She said that she worked a full time job plus a part time job in addition to raising her daughter and did not think it was fair for her to be burdened further by raising taxes. Ms. Cheny spoke about how hard it was for her to afford basic expenses and asked the Council not to raise taxes.

Shannon Jackson spoke about how the proposed tax increase would negatively impact residents in Roy City. She noted that residents had not caused this problem and said it had been clear for many years that the City management was not operating efficiently. Ms. Jackson said that before asking residents to pay more taxes, there should be more cuts within the City. She called for the Council to prioritize their people and said that a tax increase should not be a first option. She asked the Council to evaluate their spending and reconsider the tax increase.

Geoffrey Cox noted that the proposed budget had taken some items out, although he said that there were more things that could be cut. He felt that residents in Roy City would be willing to have services cut if it meant that they could avoid a tax increase. Mr. Cox spoke about the costs of maintaining the Complex in the City. He suggested that the facility be sold and the City use the revenue to resolve the budget issue.

Ty Chaston echoed Mr. Cox's sentiment. Mr. Chaston made some other suggestions for the City to lower their expenses, including making cuts to equipment and programs in the Parks and Recreation

department, putting a moratorium on Miss Roy scholarships, and placing limits on car expenses and mileage reimbursements for City employees. Mr. Chaston also reported that the City had paid for Councilmembers to travel for a conference, although they had previously indicated they would not do so.

Tera Cottle requested the Councilmembers to reconsider the proposed tax increase. She pointed out the burden that this would place on residents throughout Roy City. She said that she had lived in several houses in Roy City and reported that her taxes had already been raised several times over the years. Ms. Cottle also spoke about the fire department. She said that while she appreciated the desire to keep the Roy City fire department independent, she pointed out that other cities did not pay for their fire departments because they aligned with the County. She asked why Roy City could not do that as well. Ms. Cottle also urged Roy to focus on bringing in businesses into the City and she noted that there were downtown businesses that could be revitalized in order to bring in more sales tax.

Pete Brent appreciated that it was difficult to compare property taxes in other cities because there were so many variables, and he asked the City to produce a meaningful comparison that would show residents how much they paid relative to the surrounding area. Mr. Brent felt that the City had ignored or pushed away opportunities to attract businesses over the last several years. Mr. Brent worried that Roy City was headed towards bankruptcy and he discussed that other cities in similar situations got absorbed by other cities. He stated that it was the City's responsibility to attract retail and restaurants into Roy. Mr. Brent also felt that the City Manager was overpaid.

Samuel Fernandez said he was not in favor of the property tax increase. He said that City employees had a responsibility to serve the City and opined that there should be limits on City employee salaries. Mr. Fernandez discussed the ways that the tax raise would hurt senior citizens specifically and asked the City to find another solution. He felt that if they went with the tax increase it would kill the community.

Phyllis Williamson also asked the Council to not raise taxes. She said she worked at the school and heard many students talk about how their parents were working multiple jobs just to stay afloat. She proposed that the City cancel Roy Days to save money.

Nancy Inman stated she was opposed to the tax increase, as were many people that she knew. Ms. Inman said that the increase was going to drive people out of the City. She explained that senior citizens were disproportionately going to be affected by the tax increase even though they used the services in the City the least. She asked the Council to focus on amenities that senior citizens needed. She said that there were many places where budget cuts could be made, particularly the Complex, which she felt that nobody used anymore.

Andrew Wilco said he was a parent who had offered to volunteer as a coach for youth sports. Mr. Wilco asked the Parks and Recreation department to come up with a policy about how parents were selected to volunteer with sports teams.

Darrin Albright recalled that the Council had held similar conversations about the budget in the previous year. He said that it did not seem that the Council had done any of the things that had been suggested last year and asked why the situation was not improving. Mr. Albright discussed that it was important for the City to rebuild their relationship with their residents and restore trust. He said that if the City continued to make promises that they did not fulfill, the relationship between residents and the Council would continue to deteriorate.

Roger Bordly referenced the previous Mayor, Robert Dandoy, and spoke about his suggestions about

to how to save money. Mr. Bordly said that the City did not need to pay their employees more; they needed to improve their management. He discussed that as a business owner himself, he appreciated that sometimes there was turnover but he felt that raising employee wages would not be enough on its own to improve employee retention.

Patricia Panagoplos spoke on behalf of her neighbor, who was a single mother. Mrs. Panagoplos said that if the tax raise was approved, her neighbor would lose her home

Victor Chaston talked about representation and taxation and offered a history of the United States. He drew a comparison between the way that Roy City was being taxed with the way that American colonists had been taxed by Great Britain. Mr. Chaston said that he was only 17 and could not yet vote, but he expressed his dissatisfaction with the way that Roy City taxed their residents and said he was not in

Garet Chaston said he was also opposed to the tax increase. He said he was Gen Z and knew of many people in his age range who did not want to have children just because they were worried about the expense of raising kids. He felt that raising taxes would compound this problem.

Nicholas Mildrom recalled that the previous year, Roy City had talked about raising the property taxes 28% and now they were talking about raising them even more. He asked when it would end. He asked Roy City to find another way to resolve their budget issue that continuing to tax their residents. He called on the Council to make budget cuts within the City.

Lisa Spencer said she had lived in Roy City for 12 years, during which time her property taxes had more than doubled. She felt that the Council was not taking accountability and wanted to know what kind of things her taxes were used to fund. Ms. Spencer felt that the Council was not being a good steward of taxpayers' money and treated it as a bottomless pit. She said she was not opposed to taxes but wanted to feel that they were being effectively used.

Trevor Phillips also voiced his opposition to the property taxes. He said he was opposed to taxes in general and especially so when he felt that there was fiscal mismanagement. Mr. Phillips said that he could no longer afford to live in Roy and spoke about how he was struggling to find work within the City as a small contractor since no one could afford his services. He said that this raise would unduly burden the residents. He asked why it was acceptable for residents to take the responsibility for the City's mismanagement of their money. He complained about the lack of transparency and unnecessary government spending. He asked what sacrifices the City could make before asking the residents to pay more taxes.

Stephanie Sphar pointed out that the Councilmembers' taxes would raise as well. She said that inflection was a nationwide problem and had been an issue for many years. She noted that the raising taxes were not just a Roy City issue, or even just a State issue. She urged people to think about this issue on a bigger scale.

Hailey Crema stated that she was unable to work because she needed a kidney transplant. She shared that her husband was unable to retire because they needed more money in order to pay their taxes and afford to live in Roy City.

Kurt Bailey said he was a landlord and noted that landlords often absorbed the cost of inflation. He also asked for better maintenance and lawn care at the park across the street from his property.

James Gross said he had lived in Roy City for 24 years and felt that the Council was out of touch

with how bad things were in the City. He said that he had not received a raise or a COLA increase in many years and felt that the City employees should not be entitled to those raises. Mr. Gross felt that the Council was going to drive people out of the City.

Brent Saxton said he had lived in Roy City for 50 years. He expressed astonishment about how much money some of the City employees made. He said that he lived on a fixed income and discussed how much his utility bills had increased over the years. He called on the City Council to make reductions.

Grayson Orr said he was not opposed to paying taxes as long as they were fair, but he felt that these taxes were unjust.

Shelley Polston recalled that when she moved to Roy, her property taxes had been \$800 but now they were over \$2,000. She said it was easy to spend other people's money, which is what she felt the Council was doing. She asked the Council to be more transparent and accountable with their spending. She told the Council they needed to remind themselves of the Constitution and remember their real obligation to the City. She said that it was not the Council's job to provide entertainment, only to provide needed services.

Nick Rigly said that he was in favor of funding the firefighters and police, but felt that overall the City needed to make cuts. He discussed bargaining and reminded the audience that although the Council would likely end up at a rate lower than the proposed 55%, even a rate of 20-30% was still unreasonable.

Mandy Christiansen said that she had been a resident of Roy City for many years and owned a home. She discussed that although she was very proud of Roy City, she did not feel that she was getting anything in return for the amount of taxes she had to pay. She stated that the Council needed to provide reasons for the residents to invest in the City.

Mayor Jackson closed the floor for public comment. She stated that the Councilmembers were willing to meet individually with residents if they had more questions.

F. Action Items

FY2027 Budget

1. The Budget Officer intends to state that the tentative budget includes a proposed property tax rate increase.
2. Statement of Budget Officer that the tentative budget includes a proposed property tax rate increase.
3. The Budget Officer presents and makes available to the public the fiscal year 2027 tentative budget.
4. The Budget Officer presents and makes available to the public a property tax impact schedule as a separate document from other budget documents.
5. **Consideration of Resolution 26-7;** A Resolution of Roy City, Utah, Adopting the Tentative Budget and Property Tax Impact Schedule for Roy City for the Fiscal year Beginning July 1, 2026 and Ending June 30, 2027; and Scheduling Public Hearings to Receive Public Comment Before the Interim Budget and Final Budget is Adopted.

Management Services Director Kelley explained that “Utah State Code requires the budget officer to present and file with the governing body a tentative budget at the first meeting scheduled in May. In the 2026 legislative session, there were a lot of changes to the budget process and notification requirements if a city is planning on increasing the certified tax rate. Tonight is our first step in the process and you will notice things to be different than from past years. The major focus from the bills that were passed in the legislative session focused on informing the public earlier in the process and making sure that they felt informed and able to comment on the budget.”

Management Services Director Kelley read the action items. She said that action item number one on the agenda is “notifying the public that the budget officer intends to make a statement that the tentative budget includes a proposed property tax increase. Action item number two is me making that statement to you. The proposed tentative budget for fiscal year 2027 includes a proposed property tax rate increase. Action item number three is a presentation of the fiscal year 2027 tentative budget. Roy City is considering a tax rate that exceeds the certified tax rate. The fiscal year 2027 budget includes a tax increase of approximately 55.45%. This would generate approximately \$2,807,745 in additional tax revenue.”

Management Services Director Kelley listed the rationale for the increase. She said that “the tax increase would be for the following: to balance the budget due to a revenue shortfall resulting from the cost of living adjustment given to employees in the current fiscal year; to give a 2.8% cost of living adjustment to employees in the 2027 fiscal year; and to give wage correction adjustments to all full-time employees.”

Management Services Director Kelley said that “if the City proceeds with a proposed tax increase, the City shall provide notice of and conduct a public hearing as required where members of the public will have an opportunity to comment on the proposed tax rate increase.”

Management Services Director Kelley shared a video prepared by Utah League of Cities and Towns that kind of shows how property taxes work.

Management Services Director Kelley summarized that the video showed an example of how property taxes work. She then continued to explain property taxes and provided a history of property taxes in the City. She said that “Roy City receives the same dollar amount of property taxes every year, regardless of home values. The only way to increase the amount we receive is by going through Truth in Taxation and requesting to receive more money. As the video demonstrated, if your home value increased more than other homes in Roy, then your property taxes would go up while other homes would go down, but Roy City would still receive the same dollar amount. Another reason your property taxes could go up is if another taxing entity increases their tax amount. The tax rate website has history going back 28 years to 1997. In those 28 years, Roy City has increased property taxes five times.”

Management Services Director Kelley presented a slideshow that provided more information and continued her presentation. She said that “this slide shows a history of that: you can see the year, the percent increase, and the dollar amount that was generated by those increases, so we have 15% in 2005, 3% in 2010, 27% in 2016, 9% in 2022, and almost 10% in 2024. We did not have a property tax increase last year.”

Management Services Director Kelley shared another slide and said that “this shows an example of where your property taxes go. This information is from Weber County and represents the average home value in Roy. The average Roy home has a market value of \$432,000. The taxable value of that home would be \$237,500, resulting in a total tax bill of \$2,448. Of that amount, 56% goes to schools, 20% goes to the county, 15% goes to the city, and the remaining 7% goes to several other small districts such as Roy

Secondary Water, North Davis Sewer District, and the Mosquito Abatement District. If your total tax bill of \$2,448, \$384.39 goes to Roy City. If we increase taxes of the proposed \$213, that would increase your total tax bill by 8.71%.

Management Services Director Kelley shared a slide that showed general fund revenue sources by type. She said “as you can see, taxes are our biggest revenue source. The second largest revenue source is charges for services at \$3.7 Million. This includes ambulance services, complex and aquatic center, and recreation revenue. Class C roads and transportation revenue at the bottom for \$2 Million each are funds received from the state for road repairs and can only be used for that purpose.” She shared another slide. “This slide breaks down the revenue received from taxes. You can see \$8.7 Million is received from sales tax. \$7.9 Million is received from property taxes. This does include the proposed increase. Without that increase, we receive \$5 Million in property taxes. And then we also receive \$3 Million from franchise taxes received from utility companies.”

Management Services Director Kelley shared another image that showed expenditures by department. She said that “police is the highest at \$8.4 Million, followed by fire at \$7 Million. Police and Fire together account for about 50% of the General Fund expenditures. Parks and Recreation is the next largest at \$4 Million. The funding for Class C roads and Transportation together total \$4.2 Million, and those are restricted for road improvements. They are not available to use for wages or other general fund activities. The remaining general fund departments together total \$6.6 Million. Included in the proposed budget is a 2.8% COLA for all employees, which is the same amount given by Social Security in 2026, and wage correction adjustments resulting from the salary survey. The average increase from the salary survey would be 12.93%, and we would need the proposed tax increase to fund both of those wage increases.”

Management Services Director Kelley moved to action item number four, which she said was for the “budget officer to provide and make available a property tax impact schedule. This is part of the new legislative requirements. Some of the requirements for the impact schedule, it has to be presented at the first meeting in May. It has to be available at every public hearing that discusses the budget. It has to be a separate document from all other budget documents, and then it needs to detail the dollar amount of the additional revenue, the percentage increase, the dollar amount of the increase that would be paid on a residence and on a commercial property. Then for each department, it has to articulate the budget increase or decrease resulting from the tax increase, and then articulate the operational impact if the tax increase is proposed.

Management Services Director Kelley indicated that the property tax impact schedule was included in the meeting packet for the days meeting and said that hard copies were available for people to take. She then showed residents how they could access items through the City website. She noted that the banner of the website had information about Rural City property tax information, and the budget document could be found under the ‘Property Tax Impact Schedule’ button. She said that the document showed the percentage increase and the dollar amount increase to a primary residence of \$213.16 annually per year, or \$17.76 per month. She added that it also showed the increase to a business at \$387 annually, or \$32 per month. She noted that it also showed how much money would go through each department.

[The audio recording paused from 01:48:32 to 01:49:45]

Management Services Director Kelley moved on from the General Fund to discuss the Utility Funds. She said that “the City has three Utility Enterprise Funds that include Water and Sewer Fund, the Stormwater Fund, and the Solid Waste Fund. In the Water and Sewer Fund, we received an increase from Weaver

Basin Water for annual water charges of \$163,500. That's the increase they are charging us. This increase will need to be passed along to the customers. For an average four-person household, this will result in an increase of \$1.30 per month, but that could vary depending on their water usage. There are no increases proposed to the Stormwater Fee or the Solid Waste Fee, so the total utility bill increase will be approximately \$1.30 per month. Looking forward to next year, Weber Basin Water is proposing a similar increase for next year. The North Davis Sewer District has already notified us that they will be increasing their rates \$2.50 per user per month, and that's effective July 1, 2027."

Management Services Director Kelley explained the process going forward for the Councilmembers. She stated that "the administration's proposed budget is now the City Council's tentative budget to review, make changes, and consider for approval. As shown earlier, the budget document and property tax impact schedule are available on our website for public inspection. On June 16, at 5.30 PM, we will have a public hearing specifically dedicated to the budget, and we will adopt an interim budget. This is the meeting you will need to decide the maximum proposed tax amount. You can adopt a lower amount later, but will not be able to go higher. The interim budget will be in effect from July first until the State Tax Commission certifies our tax rate, which will be mid-September, and any amount proposed by the property tax impact schedule cannot be spent during that time. On August 11, at 6 PM, we will hold another public hearing and adopt the final budget. This meeting is scheduled for a different week than our regular meeting schedule because we cannot have any other business items on the agenda at this meeting. That is a new requirement by the Legislature."

Management Services Director Kelley announced that "Action Item 5 on the agenda is consideration of Resolution 26-7 to adopt the tentative budget and property tax impact schedule and schedule public hearings to receive public comment before the interim budget and final budgets are adopted. This resolution is adopting that staff presented the budget to the governing body. It does not give us any spending power or commit you to anything. At this time, Staff recommends adopting Resolution 26-7."

Councilmember Wilson motioned to approve Resolution 26-7; A Resolution of Roy City, Utah, Adopting the Tentative Budget and Property Tax Impact Schedule for Roy City for the Fiscal year Beginning July 1, 2026 and Ending June 30, 2027; and Scheduling Public Hearings to Receive Public Comment Before the Interim Budget and Final Budget is Adopted. Councilmember Jackson seconded the motion. A roll call vote was taken, Councilmembers Wilson, Hulbert, Sphar, and Jackson voted "Aye" and Councilmember Saxton voted "Nay" and the motion carried.

6. **Consideration of Resolution 26-8; A Resolution of Roy City, Utah, Declaring the Intent of the City Council to Adopt a Property Tax Rate that Exceeds the Certified Tax Rate and Providing Notice of a Public Hearing.**

Management Services Director Kelley explained that Resolution 26-8 was a proposal to hold a public hearing to discuss the potential of Roy City adopting a tax rate that exceeded their certified rate. She emphasized that approval of this resolution only meant that they would move forward with the public hearing noticing process; it did not mean that the tax rate would be passed. She stated that the public hearing would be held on August 11, 2026, at 6 PM. She added that participants could participate in-person or via Zoom.

Councilmember Hulbert motioned to approve Resolution 26-8; A Resolution of Roy City, Utah, Declaring the Intent of the City Council to Adopt a Property Tax Rate that Exceeds the Certified Tax Rate and Providing Notice of a Public Hearing. Councilmember Sphar seconded the motion. A roll call vote was taken, all present members voted "Aye" and the motion carried.

7. The Budget Officer intends to make a statement that Roy City is considering levying a tax rate that exceeds its certified tax rate, the approximate dollar amount of and purpose for additional ad valorem tax revenue that would be generated by the proposed tax rate increase, the approximate percentage increase in ad valorem tax revenue for Roy City based on the proposed tax increase, and that if Roy City proceeds with the proposed tax rate increase Roy City will provide notice of and conduct a public hearing at which members of the public will have an opportunity to provide comments on the proposed tax rate increase.

8. Statement of the Budget Officer pursuant to Section 59-2-919 (4)(b) of the Utah Code stating the following:

Management Services Director Kelley read the following aloud:

- a. Roy City is considering a tax rate that exceeds the certified rate.
- b. Roy City is considering increasing the certified tax rate to generate an additional \$2,807,745 of ad valorem tax revenue. The purpose of the increase is for: 1) to balance the budget due to a revenue shortfall resulting from the Cost-of-Living Adjustment given to employees in the current fiscal year, 2) to give a 2.8% Cost-of-Living Adjustment to employees in the 2027 fiscal year and 3) to give wage correction adjustments to all full-time employees.
- c. The proposed tax rate increase is approximately 55.45%.
- d. If the City proceeds with the proposed tax increase, the City shall provide notice of and conduct a public hearing as required where members of the public have an opportunity to comment on the proposed increase.

9. **Consideration of Resolution 26-9;** A Resolution of Roy City, Utah, Stating the City Council is Considering to Levy a Tax Rate Above the Certified Tax Rate and Providing the Approximate Dollar Amount and Purpose of the Ad Valorem Tax; The Approximate Percentage Increase of the Proposed Ad Valorem Tax; And That the City Council Will Provide Notice and Hold a Public Hearing on the Proposed Tax Rate Increase.

Management Services Director Kelley read the following aloud:

- a. Acknowledging that a separate item is included on the agenda for the public meeting on May 5, 2026 notifying the public that the Budget Officer intends to make a statement as required by Section 59-2-919(4)(b) of the Utah Code
- b. Acknowledging that the Budget Officer made the statement as required by Section 59-2-919(4)(b) of the Utah Code
- c. Setting the date, time, and place of the public hearing on the proposed property tax increase as required by Section 59-2-919(4)(b) of the Utah Code.

Councilmember Jackson motioned to approve Resolution 26-9; A Resolution of Roy City, Utah, Stating the City Council is Considering to Levy a Tax Rate Above the Certified Tax Rate and Providing the Approximate Dollar Amount and Purpose of the Ad Valorem Tax; The Approximate Percentage Increase of the Proposed Ad Valorem Tax; And That the City Council Will Provide Notice and H Councilmember Wilson seconded the motion. A roll call vote was taken. All present members voted "Aye" and the motion carried.

10. **Consideration of Resolution 26-10;** A Resolution of the Roy City Council Amending

the Roy City Personnel Policy and Procedures Manual.

City Manager Wilson presented this item and explained that Roy City needed to make updates to their personnel policy in order to remain in accordance with State law. He first said that the way Roy City observed the Juneteenth holiday was different from Utah State and so they needed to update the way they observed June 19th. City Manager Wilson then said that although Roy was not having issues with this, they wanted to broaden a section of the Code that prohibited TikTok on City devices to include “anything prohibited by the City or federal government.”

Councilmember Jackson motioned to approve Resolution 26-10; A Resolution of the Roy City Council Amending the Roy City Personnel Policy and Procedures Manual. Councilmember Hulbert seconded the motion. A roll call vote was taken. All present members voted “Aye” and the motion carried.

G. City Manager & Council Report

City Manager Andrews reminded the Council that the City dumpsters would be open the following week and he provided the times. He also reported that the roundabout at 4400 South would be completed in the following week and noted that the construction would require a temporary closure.

Mayor Jackson thanked the public for their attendance at the meeting that evening. She commented that she was a senior citizen and expressed that she did not want her taxes to increase either. She then expressed that it was important to ensure that the Fire Department and the rest of the City had enough money to operate. She said she had lived in Roy nearly her whole life and felt that the many amenities of the town were what made Roy such a great place to live. She felt it would not be right to take those things away and she spoke about the value of the services and facilities available in the City.

H. Adjournment

Councilmember Sphar motioned to adjourn the meeting, Councilmember Saxton seconded the motion, all present Councilmembers voted “Aye” and the meeting adjourned at 7:31 PM.

Ann Jackson
Mayor

Attest:

Brittany Fowers
City Recorder

dc:



ROY CITY
Roy City Council Town Hall Meeting Minutes
May 5, 2026– 5:30 p.m.
Roy City Council
5051 S 1900 W Roy, UT 84067

Minutes of the Roy City Council Meeting held in person in the Roy City Council Chambers and streamed on YouTube on May 5, 2026, at 7:00 p.m.

Notice of the meeting was provided to the Utah Public Notice Website at least 24 hours in advance. A copy of the agenda was also posted on the Roy City website.

The following members were in attendance:

Mayor Jackson
Councilmember Hulbert
Councilmember Jackson
Councilmember Saxton
Councilmember Sphar
Councilmember Wilson

City Manager, Matt Andrews
City Recorder, Brittany Fowers
City Attorney, Matt Wilson

Excused: N/A

Also present were: Police Chief, Matt Gwynn; Fire Chief, Theron Williams; Parks and Recreation Director, Michelle Howard; Public Works Director, Brandon Edwards; Management Services Director, Amber Kelley.

Glenda Moore, Mike VanAlfen, Judy Parker, Victor Chaston, Kevin Homer, Leon Wilson, Heather Morse, Chris Lewis, Scott Lewis, Geoffrey Cox, Maggie and Clark Roberts, Jerry Williams, Jen Norman, Daniel Noker, Marlaine Scott, Micheal Ghan, Lisa and Russell Morreson, Gary and Nancy Richison, Jerame Nye, Cindy Whinham, Natalie Pierce, Robert Percival, Jim and Pat Panagoplos, Rebecca and Robert Biddle, Nicole Smuin, Seth Jensen, Jeff Howell, Rick and Louise Mafuesou, Troy Wrigley, Grayson and Eve Orr, Pete Brent, Nora Brent, Garet Chaston, Teresa Ibarra, Shelley Polston, Joshua Smith, Gretchen Parker, Bill Mery, Nancy Inman, Jenna Peterson, Mark and Kimberly Allen, Jason Rackham, Andy Smith, Dax Barney, Trevor Phillips, Kelby and Carly Gittins, Julie Little, Lisa Shurtleff, Trish Hegland, Steve and Susan Pugsley, Scott miller, Stephen Hughes, Dennis Brown, Robert and Aimie Johns, Mark Lund, Britt Clark, Shannon and Dustin Jackson, Brad Hilton, Phyllis and Robert Williamson, Dava Ann Neal, Bob Dandoy, Jazlyn Dean, Terra Cottle, Stephanie Sphar, Raquel Favela, Mandy and Paulette Christiansen, Jason Farris, Dave Mallinak, Connor Koehler, Isabell and Bryan Cooper, Dennis Stockberger, Scott Law, Jeff Webster.

A. Welcome & Roll Call

Mayor Jackson welcomed those in attendance and noted Councilmembers Hulbert, Jackson, Saxton, Sphar, and Wilson were present.

B. Topic of Discussion

1. Potential Annexation with Weber Fire District

Mayor Jackson framed this discussion and provided a short briefing of the meetings that the Council had already held in regard to this item. City Manager Andrews elaborated on the history of this discussion and offered a rundown of the City's various options. City Manager Andrews explained that due to Roy's size, it was not viable to rely on a volunteer firefighter force. City Manager Andrews next explained why they could not combine with other agencies. He noted that although a study about combining had been conducted several years ago, the study had not taken the City's current budget and funding issues into

account. He said that given the current financial situation of the City, combining with Ogden was not an option. City Manager Andrews summarized that given their lack of other options, they were now looking into merging into Weber Fire District.

Rick Clark introduced himself as the fire chief of the Weber Fire District.

C. Public Comments – 3 minutes

Mayor Jackson opened the floor for public comments. She reminded the public of the etiquette for public comment. Chief Williams asked the public to ask whatever questions they had and expressed he would do his best to answer them.

Jeff Howl said it seemed like they would save money by going with Weber Fire District. He asked if there were other opportunities to save money within the department even if they did not go with the district.

Chief Williams discussed that he was concerned about cutting services in the department. He spoke about how much turnover he had seen in the last three years and said he did not want to make further cuts to staffing, since it would hurt the department's response times to emergency calls. Chief Williams said that as it currently stood, the department was not always able to meet demand in the City and emphasized that he wanted to avoid more cuts.

Mr. Howl asked if Roy City could sign on entry-level firefighters with a requirement that they remain with the City for at least two years. Chief Williams replied that there were some positions in the City that included contracts like that, but said even with that there was no way to ensure that they would remain with the City for the entire length of the contract since employees could buy their way out of the contract if they wanted to leave.

Victor Chaston expressed that he believed in preserving the firefighters and police force, but asked what other cuts in the City could be made so that the fire and police departments could get more funding. Mr. Chaston opined that the needs of the majority should outweigh the needs of the minority and said it seemed to him that it would be worthwhile to make cuts to the Complex, Parks and Recreation, or other departments in Roy that were less important than emergency services.

Councilmember Wilson replied that the Council had actually received significant backlash for proposing to make cuts to the Complex. She affirmed that the Council had looked into every part of the City and carefully evaluated each department's budget.

Councilmember Hulbert clarified that the Weber Fire District was separate from the County.

Councilmember Jackson confirmed that reducing services to save money was not mutually exclusive with moving to Weber Fire District. She explained that they were looking at resolving an urgent issue with the fire department being understaffed and said they could move forward with annexation while also continuing to think about how to make cuts within the City.

Dennis Brown asked if the fire stations and fire trucks would become the property of the Weber Fire District. He also brought up some land that was behind one of the fire stations. He also asked if members of the Roy City Fire department would remain employees of the City, and also asked how employees felt about the proposed transfer.

City Manager Andrews replied that the employees would transfer over to the district and said that

they planned for assets to transfer over to the district as well. He clarified that the assets would continue to be considered public property.

Councilmember Hulbert reported that she had spoken with Roy City firefighters and said that there were various perspectives on the transfer. She said that some employees were in favor of the proposal, but not all.

Mayor Jackson clarified that the land behind the station that Mr. Brown had referred to was a detention basin and would remain City property.

Brent Saxton asked if there would be any renumeration for the buildings and equipment back to Roy City. Mr. Saxton brought up the expense of the Complex and wondered if the Council had actually heard the majority opinion of residents. He thought that the majority of the City would actually be in favor of making cuts to the Complex.

City Manager Andrews reiterated how the transfer of property and assess would work.

Councilmember Wilson agreed with Mr. Saxton in that the Council did not get to hear the voices of the entire City; they only got to hear from people who showed up to Council meetings. Mayor Jackson commented that their biggest public hearing ever had been in regard to the Complex and recalled how many people had shown up to the meeting in order to defend the facility. Mayor Jackson added that the previous year had been the highest-grossing year for the Complex and listed some of the offerings and amenities that Roy residents took advantage of. Mayor Jackson discussed that the Complex was a great asset to Roy City and said that amenities such as the Complex were part of the reason that people moved to Roy.

Tera Cottle asked if the response time would go down if they went with annexation and asked how significant that change would be. She asked if the stations would remain the same indefinitely, or if there was a proposal to change or move the two stations in Roy.

Chief Williams explained how average response times were estimated and how the department determined where to put stations. Chief Clark spoke about the proposed stations that Weber Fire District planned to build. Chief Clark said that the station 4000 South would be moved closer to Midland Drive, since they had a higher call volume in that area. Chief Clark said that Roy City had a high population density and did not have plans to close a station in the City.

Angela Tyler asked if Weber Fire District had adequate staffing to alleviate Roy City's understaffing issue. Ms. Tyler then asked if the annexation took into account the proposed 55% property tax increase.

Councilmember Hulbert replied that currently, Roy City was so understaffed that even if the entire force was on shift, the station was still not at their ideal staffing level. Chief Clark explained that Roy City was minimally staffed and said that Weber Fire did not plan to change that.

Ms. Tyler clarified that her question was if Weber Fire District would ensure the correct number of employees were at the Roy City fire stations. Chief Clark replied that they would do so.

Chief Williams discussed their turnover issue in greater detail. He listed some of the employees that had recently left Roy and said that all the employees who left did so because of low wages, and some had cited safety issues with the low staffing levels.

Michael Ghan asked what would happen to taxes in the coming years. Mr. Ghan asked if the amount that the district needed would increase as the years went on. He thought it would be best to keep control of the fire department if that would be the case. He also expressed support for the Complex.

Councilmember Hulbert clarified Mr. Ghan's question and said that the Council could not be sure at this point what would happen with taxes in the future. Chief Clark affirmed that he could not say with certainty what would happen with taxes, but he said that the district had rarely needed to raise taxes in the last several years. Chief Clark elaborated that the district had other funding mechanisms which mitigated the need for them to raise taxes.

Clark Roberts asked how many fire stations the Weber Fire District currently managed. He asked if they planned to change their management structure. Mr. Roberts also asked the Roy Fire department if the only reason they were in favor of the annexation because of the financial issues in Roy and the turnover problem.

Chief Clark replied that Weber Fire District had six stations currently and would have seven by the end of next year. He also noted that if the annexation moved forward, they would add another battalion that would include Roy. Councilmember Hulbert asked about management structure within Weber Fire District and Chief Clark provided details about the duties of battalion chiefs.

Chief Williams said that although he would prefer to keep the department within Roy City, his main goal was to serve the residents as safely and effectively as possible. Chief Williams said that in order to meet the standards that he wanted to maintain, they had to consider other options.

Marlene Scott asked why everyone in the City was getting a raise if the fire department was facing such an urgent issue. She said it was appalling that firefighters got such low wages and said it was not appropriate to offer COLA raises to other employees in the City. Ms. Scott compared the wages of employees throughout the City to the wages of first responders.

Councilmember Jackson reiterated that the Council would continue looking into cuts throughout the City. Councilmember Jackson also discussed that the wages in the City were set by the market, not Roy City. She explained the wages were not arbitrary and said Roy City needed to remain competitive as an employer compared to surrounding cities. Councilmember Hulbert added that all departments in Roy City were struggling with turnover and said that many other positions in the City were required by law. Councilmember Hulbert said that Roy City was losing employees in other departments that were essential to operations of the City. Councilmember Hulbert also discussed that from what she had heard, employees were not unhappy with their experience working in Roy, but they were concerned about low pay. Councilmember Wilson added as well that people wanted to come work and live in Roy City, but they were struggling to do so because Roy was not paying them enough to afford living there. Councilmember Wilson also pointed out how important it was for firefighters in particular to bond with one another and have mutual trust, which was greatly disrupted by the constant turnover. Mayor Jackson added that she knew many residents who loved Roy and wanted to stay in the City, but were unable to afford it.

Mark Allen asked how much money the City spent on the Complex and what the shortfall in the fire department was. He commented about prioritizing needs versus wants.

Mayor Jackson spoke about the ways in which the Complex actually generated money, but said that it was not enough to make up the difference in the fire budget. Councilmember Wilson added more context about how much the City paid to operate the Complex. Mr. Allen commented that while the Complex was convenient for residents, it was not a necessity the way that the fire department was.

Councilmember Wilson explained that the Council needed to be equal across the City, so they would not be permitted to allocate all of the Complex's revenue for the fire department.

There were some comments from the audience that the recording did not capture. City Manager Andrews reminded the public of the rules for the public comment period and directed them to only speak into the microphone.

Mark Becraft said he was a retired firefighter who had worked for Roy City in the past. Mr. Becraft said the Council needed to think about sustainability. He said that the North Davis Fire district was similar in size to Roy City but had a larger employee base and more equipment, and as such they were able to provide services effectively. He stated that fire, as well as police, were expensive and expressed that it was important for these departments to be fully funded. Mr. Becraft said that Roy City would continue to lose employees if they did not fix their budget issue.

Bill Murks felt he had not heard real information in this public hearing, or the last public meeting that he had attended. Mr. Murks asked why more research had not been done about this issue and felt the City Council was not doing their job. He called for the resignation of all the City Councilmembers.

Councilmember Hulbert clarified that there had been research conducted to estimate response times. Chief Williams spoke about the data they had compiled and confirmed that they had done research to determine response time averages. Councilmember Hulbert affirmed that those numbers were available to the public.

Maggie Roberts asked Councilmember Wilson why she had stated the budget needed to be spread out equitably in response to Mr. Allen's comment. Ms. Roberts also asked if the taxpayers would end up paying the same amount in property taxes if they went ahead with the annexation.

Councilmember Wilson replied that Roy residents would still receive one bill for their taxes; the only difference was that the fire district would be a separate line item.

City Manager Andrews addressed Ms. Robert's first question and explained that although the City could adjust a budget within a department administratively, it required a legislative item to reallocate funds from one department to another. He summarized the legislative process would include a Council meeting and approval. Councilmember Jackson spoke to this point as well and recalled that there had been times in the past in which certain departments had received raises at the expense of other departments, which had ultimately just caused more issues. Councilmember Jackson also reminded the public that Weber Fire District were their own taxing entity.

Jim Pangoplous spoke about priorities and expressed that he felt the Council did not prioritize the fire department. He asked Chief Williams how much he needed to raise his budget by, and Fire Chief Williams responded \$1.3 Million. Mr. Pangoplous spoke in favor of making cuts to the Complex in order to fund their first responders.

Councilmember Hulbert reminded the public that the City was required by law to have certain departments in the City, including Public Works and other departments that also provided essential services. Mayor Jackson added that even if they proceeded with annexation, Roy City would continue to be served by their fire department. Mayor Jackson discussed that all departments in the City had already made significant cuts.

Jeremy Tyler asked about timeline for the annexation.

City Attorney Wilson replied that they hoped to make a decision by June, but if they did decide to annex into Weber Fire, that change would go into effect at the beginning of 2027. He elaborated that the timing of June was for legal purposes as well as the fact that Weber Fire had requested for Roy to make a decision by then. Councilmember Jackson provided some more context about their budget as well.

Councilmember Hulbert asked Chief Williams about the \$1.3 Million figure he had stated earlier and Chief Williams clarified that figure was for their capital expenditures and wages, based on their current staffing levels.

Mr. Tyler asked if the City would ever be able to consider joining with Weber Fire in the future, in the event that they chose not to pursue annexation this year. City Attorney Wilson replied that would depend on Weber Fire District and the City Council.

Councilmember Saxton clarified the population that Weber Fire District served.

Councilmember Jackson asked about automatic and mutual aid in the event of a widespread disaster. She asked if there would be a benefit to keep resources within Roy City if there was a significant disaster. Chief Clark said that mutual aid would still apply even if Roy City annexed, although it would be more likely for resources to be pulled out of Roy if they joined the district in the event of an unusually large-scale disaster. Chief Williams clarified that mutual aid functioned upon request and could be turned down, unlike automatic aid which could not be denied.

Councilmember Hulbert asked about the role of the Fire Marshal. Chief Williams replied that it was difficult for Roy to keep up with the standards required by that role and he said that it would be easier to meet those standards if they annexed into Weber Fire District. Chief Clark said that Weber Fire had a Fire Marshal, who would serve Roy as well if they joined the district. Councilmember Hulbert asked what would happen to the Roy firefighter's health insurance and vacation days and Chief Clark said that the employees would come into the Weber Fire district's employee packages, although he was unsure of how the transfer over would work.

Mayor Jackson closed the floor for public comment.

D. Adjournment

Councilmember Sphar motioned to adjourn the meeting, Councilmember Hulbert seconded the motion, all present Councilmembers voted "Aye" and the meeting adjourned at 9:35 p.m.

Ann Jackson
Mayor

Attest:

Brittany Fowers
City Recorder

dc:

DRAFT

ROY CITY CORPORATION
FUND SUMMARY
FOR THE 10 MONTHS ENDING APRIL 30, 2026

GENERAL FUND

	PERIOD ACTUAL	YTD ACTUAL	BUDGET	VARIANCE	PCNT
<u>REVENUE</u>					
PROPERTY TAX	22,778.58	4,891,361.09	5,123,978.00	232,616.91	95.5
SALES AND USE TAX	681,856.16	5,782,626.04	8,495,000.00	2,712,373.96	68.1
FRANCHISE TAX	194,061.44	2,392,063.85	3,051,500.00	659,436.15	78.4
LICENSES AND PERMITS	37,038.26	526,461.93	409,500.00	(116,961.93)	128.6
INTERGOVERNMENTAL	105,455.53	410,355.02	363,689.00	(46,666.02)	112.8
CHARGES FOR SERVICES	246,529.24	2,896,949.90	3,512,500.00	615,550.10	82.5
FINES AND FORFEITURES	65,793.36	690,141.24	732,000.00	41,858.76	94.3
MISCELLANEOUS REVENUE	169,454.76	1,182,536.82	325,000.00	(857,536.82)	363.9
CONTRIBUTIONS AND TRANSFERS	11,790.00	1,115,037.00	1,364,543.00	249,506.00	81.7
	<u>1,534,757.33</u>	<u>19,887,532.89</u>	<u>23,377,710.00</u>	<u>3,490,177.11</u>	<u>85.1</u>
<u>EXPENDITURES</u>					
LEGISLATIVE	30,415.31	431,593.03	619,760.00	188,166.97	69.6
LEGAL	26,387.11	294,475.11	431,980.00	137,504.89	68.2
LIABILITY INSURANCE	22,668.42	226,684.20	272,021.00	45,336.80	83.3
JUSTICE COURT	36,775.20	363,569.30	511,249.00	147,679.70	71.1
FINANCE	32,656.01	364,307.88	538,521.00	174,213.12	67.7
TRANSFERS	67,023.16	670,231.60	804,278.00	134,046.40	83.3
BUILDING/GROUND MAINT DIVISION	48,396.05	475,723.26	579,835.00	104,111.74	82.0
POLICE AND ANIMAL SERVICES	540,131.48	5,911,918.12	7,515,185.00	1,603,266.88	78.7
FIRE & RESCUE	499,323.98	4,822,439.27	6,052,221.00	1,229,781.73	79.7
COMMUNITY DEVELOPMENT	57,555.69	621,106.65	803,038.00	181,931.35	77.3
STREETS DIVISION	58,566.94	554,442.47	873,666.00	319,223.53	63.5
FLEET SERVICES DIVISION	18,978.89	138,473.14	237,498.00	99,024.86	58.3
PUBLIC WORKS ADMINISTRATION	25,482.47	265,585.77	454,580.00	188,994.23	58.4
RECREATION COMPLEX	66,867.02	668,547.37	937,549.00	269,001.63	71.3
AQUATIC CENTER	30,134.51	567,749.43	894,864.00	327,114.57	63.5
ROY DAYS	(250.00)	96,022.84	118,165.00	22,142.16	81.3
PARKS & RECREATION	134,631.26	1,163,835.67	1,733,300.00	569,464.33	67.2
	<u>1,695,743.50</u>	<u>17,636,705.11</u>	<u>23,377,710.00</u>	<u>5,741,004.89</u>	<u>75.4</u>
	<u>(160,986.17)</u>	<u>2,250,827.78</u>	<u>0.00</u>	<u>(2,250,827.78)</u>	<u>.0</u>

ROY CITY CORPORATION
FUND SUMMARY
FOR THE 10 MONTHS ENDING APRIL 30, 2026

	PERIOD ACTUAL	YTD ACTUAL	BUDGET	VARIANCE	PCNT
<u>REVENUE</u>					
41 CAPITAL PROJECTS FUND	32,296.35	347,958.11	1,609,000.00	1,261,041.89	21.6
50 UTILITY ENTERPRISE FUND	1,090,371.26	11,864,319.13	13,916,068.00	2,051,748.87	85.3
51 STORM WATER UTILITY FUND	108,523.21	1,088,677.84	1,310,000.00	221,322.16	83.1
53 SOLID WASTE UTILITY FUND	268,615.73	2,690,873.71	3,200,000.00	509,126.29	84.1
60 INFORMATION TECHNOLOGY	64,455.99	644,559.90	1,047,830.00	403,270.10	61.5
63 RISK MANAGEMENT FUND	32,383.51	327,246.07	388,602.00	61,355.93	84.2
64 CLASS "C" ROADS	304,584.88	1,402,843.86	1,760,000.00	357,156.14	79.7
65 TRANSPORTATION INFRASTRUCTUR	68,611.30	1,435,196.42	3,130,000.00	1,694,803.58	45.9
67 STORM SEWER DEVELOPMENT	9,845.85	105,503.75	565,000.00	459,496.25	18.7
68 PARK DEVELOPMENT	12,419.81	127,664.49	175,000.00	47,335.51	73.0
71 REDEVELOPMENT AGENCY	12,226.26	487,064.63	1,577,449.00	1,090,384.37	30.9
75 CEMETERY FUND	575.94	6,179.64	8,000.00	1,820.36	77.3
94 GENERAL LONG TERM DEBT	0.00	0.00	0.00	0.00	.0
	2,004,910.09	20,528,087.55	28,686,949.00	8,158,861.45	71.6
<u>EXPENDITURES</u>					
41 CAPITAL PROJECTS FUND	48,888.71	1,177,437.20	1,609,000.00	431,562.80	73.2
50 UTILITY ENTERPRISE FUND	828,656.24	9,413,068.64	13,916,068.00	4,502,999.36	67.6
51 STORM WATER UTILITY FUND	101,030.15	951,125.23	1,310,000.00	358,874.77	72.6
53 SOLID WASTE UTILITY FUND	256,333.08	2,356,886.59	3,200,000.00	843,113.41	73.7
60 INFORMATION TECHNOLOGY	64,866.69	790,528.65	1,047,830.00	257,301.35	75.4
63 RISK MANAGEMENT FUND	9,867.91	335,944.00	388,602.00	52,658.00	86.5
64 CLASS "C" ROADS	32,937.24	1,280,507.48	1,760,000.00	479,492.52	72.8
65 TRANSPORTATION INFRASTRUCTUR	35,354.96	1,963,502.90	3,130,000.00	1,166,497.10	62.7
67 STORM SEWER DEVELOPMENT	41,419.74	42,073.91	565,000.00	522,926.09	7.5
68 PARK DEVELOPMENT	0.00	991.50	175,000.00	174,008.50	.6
71 REDEVELOPMENT AGENCY	500.00	442,026.09	1,577,449.00	1,135,422.91	28.0
75 CEMETERY FUND	0.00	0.00	8,000.00	8,000.00	.0
94 GENERAL LONG TERM DEBT	0.00	0.00	0.00	0.00	.0
	1,419,854.72	18,754,092.19	28,686,949.00	9,932,856.81	65.4
	585,055.37	1,773,995.36	0.00	(1,773,995.36)	.0

REQUEST FOR COUNCIL ACTION



DATE: June 2, 2026
TO: Mayor and City Council
FROM: Amber Kelley
RE: Adjustments to the FY2026 Budget

Ordinance **Resolution** **Motion** **Information**

Executive Summary

As the fiscal year comes to an end, the attached line items are being requested for adjustment due to changes in anticipated revenues and expenditures occurring during the year.

General Fund –

Revenues:

- Increase in sales tax in the amount of \$350,000.
- Increase in franchise taxes related to Pacificorp in the amount of \$200,000.
- Increase in building related revenues in the amount of \$215,000.
- Increase in the paramedic agreement with Weber County in the amount of \$115,000.
- Increase revenues received from Justice Court fines in the amount of \$50,000.
- Increase interest earned in the amount of \$60,000.
- Recognize revenue received from MIDA in the amount of \$50,000.
- The Police & Fire departments have received various grants and donations throughout the year. We need to recognize the revenue and expenses associated with these grants totaling \$85,454.
- We have sold approximately \$1,025,000 in fixed assets related to vehicles and fire department radios. This amount will be transferred to the Capital Projects Fund to pay for the rotation of these vehicles and other capital items.

Expenses:

- Increase of \$3,500 in election expenses for the voter information pamphlet related to the property tax increase referendum.
- Increase in the Finance department for the mental health grant expenses incurred during the year totaling \$35,000. The revenue for this grant was recorded when we received the grant. This will use the last of the grant money.
- Increase in Building Maintenance expenses of \$45,000 for utilities and the janitorial contract.
- Increase in Fire part-time wages of \$50,000 for shift coverage and \$30,000 for the ambulance assessment.
- Increase in Police wages of \$75,000 for termination leave payouts occurring during the year.
- Increase in Community & Economic Development of \$20,000 for employee health insurance.
- Increase in Aquatic Center expenses of \$84,000 for program fees and sales tax/cost of goods sold.
- Transfer up to \$975,000 to the Capital Projects Fund for any surplus revenues over expenses at the end of the fiscal year.

Capital Projects Fund –

- Receive a transfer from the general fund of up to \$2,000,000.
- Increase in building maintenance capital expenses to replace the HVAC unit and fire alarm system at the Hope Center. These required emergency replacements during the year.

Water & Sewer Utility Fund –

- Reallocate a portion of expected retained earnings to water system operations and professional & technical.

Solid Waste Utility Fund –

- Increase in collection fees, program fees and depreciation.

Class C Roads Fund –

- Increase expected revenues received from gas taxes and use fund balance to finish the roundabout project at 4400 South & Airport Road.

Recommendation

We recommend that the City Council approve the adjustments as shown above. Resolution No. 26-13 has been prepared for your consideration.

Fiscal Impact

The impact to the General Fund is an increase in revenues and expenditures of \$2,422,954.

The Capital Projects Fund will increase revenues by \$2,000,000. Expenditures will increase by \$60,000 and the remainder will be saved to fund balance.

The Water & Sewer Utility Fund will adjust expenses between line items but will not increase total revenues or expenditures.

The Solid Waste Utility Fund will use retained earnings and increase expenditures by \$76,045.

The Class C Roads Fund will use fund balance and increase revenues and expenditures \$500,000.

FY 2026 Budget Opening
June 2, 2026

General Fund

	<u>Revenues</u>		<u>Expenditures</u>	
Sales Tax	10-31-300	\$ 350,000	Legislative - Election Expense	10-41-380 \$ 3,500
Pacificorp Franchise Tax	10-31-390	200,000	Finance - Mental Health Grant	10-45-540 35,000
Building Permits	10-32-210	150,000	Bldg Maint - Utilities	10-51-270 20,000
Misc Police Grants	10-33-579	22,078	Bldg Maint - Prof. & Technical	10-51-310 25,000
State Liquor Allotment	10-33-580	9,245	Police - Wages	10-54-110 75,000
State Revenue - Other	10-33-590	50,000	Police - Training	10-54-230 4,018
Fire EMS Grant	10-33-610	4,131	Police - Liquor Grant	10-54-556 9,245
Fire Donations/Grants	10-33-631	50,000	Police - Other Grants	10-54-570 13,060
Plan Check Fees	10-34-170	40,000	Fire - Part Time Wages	10-58-120 50,000
Building Inspection Fees	10-34-175	25,000	Fire - EMS Grant	10-58-320 4,131
Weber County Paramedic	10-34-340	115,000	Fire - AFG Fire Grant	10-58-321 10,000
Justice Court Fines	10-35-120	50,000	Fire - Mental Health Grant	10-58-323 40,000
Interest Earned	10-36-100	60,000	Fire - Ambulance Assessment	10-58-340 30,000
Sale of Fixed Assets	10-36-400	1,025,000	CED - Insurance	10-59-150 20,000
Use of Fund Balance	10-38-700	272,500	Aquatic Center - Prof & Technical	10-69-310 52,000
			Aquatic Center - Sales Tax Expense	10-69-880 10,000
			Aquatic Center - Cost of Goods Sold	10-69-890 22,000
			Transfer to Capital Projects	10-50-325 2,000,000
		<u>\$ 2,422,954</u>		<u>\$ 2,422,954</u>

Capital Projects Fund

	<u>Revenues</u>		<u>Expenditures</u>	
Transfer from Gen Fund	41-38-600	\$ 2,000,000	Building Maintenance	41-51-210 \$ 60,000
			Save to Fund Balance	41-48-800 1,940,000
		<u>\$ 2,000,000</u>		<u>\$ 2,000,000</u>

Water & Sewer Utility Fund

	<u>Revenues</u>		<u>Expenditures</u>	
			Water System Operations	50-40-460 \$ 75,000
			Professional & Technical	50-44-310 80,000
			Retained Earnings	50-40-940 (155,000)
		<u>\$ -</u>		<u>\$ -</u>

Solid Waste Utility Fund

	<u>Revenues</u>		<u>Expenditures</u>	
Use of Retained Earnings	53-37-940	\$ 76,045	Professional & Technical	53-40-310 \$ 15,000
			Contract - Residential Pickup	53-40-560 40,000
			Depreciation	53-40-670 50,000
			Retained Earnings	53-40-940 (28,955)
		<u>\$ 76,045</u>		<u>\$ 76,045</u>

Class "C" Roads Fund

	<u>Revenues</u>		<u>Expenditures</u>	
Class C Road Allotment	64-33-100	\$ 340,000	Road Maintenance	64-40-200 \$ 500,000
Use of Retained Earnings	64-38-700	160,000		
		<u>\$ 500,000</u>		<u>\$ 500,000</u>

RESOLUTION NO. 26-13
A Resolution of the Roy City Council
Approving Adjustments to the Fiscal Year 2026 Budget

Whereas, the City Council has received information regarding recommended modifications and adjustments to the budget, and

Whereas, the budgets for the General, Capital Projects, Water & Sewer Utility, Solid Waste Utility and Class C Roads Funds require adjustment due to additional revenue sources and increased expenditures; and

Whereas, the City Council finds it is in the best interest of the citizens of Roy to make the adjustments,

Now, therefore, be it resolved by the Roy City Council that the City budget be adjusted as follows:

Fund	Previously Approved Budget	Increase (Decrease)	Adjusted Budget
General Fund	\$ 23,377,710	\$ 2,422,954	\$ 25,800,664
Capital Projects Fund	1,609,000	2,000,000	3,609,000
Water & Sewer Utility Fund	13,916,068	0	13,916,068
Solid Waste Utility Fund	3,200,000	76,045	3,276,045
Class C Roads Fund	1,760,000	500,000	2,260,000

Passed this 2nd day of June, 2026.

Ann Jackson, Mayor

Attested and Recorded:

Brittany Fowers, City Recorder

City Council Members Voting "Aye"

City Council Members Voting "Nay"

REQUEST FOR COUNCIL ACTION



DATE: June 2, 2026
TO: Mayor and City Council
FROM: Amber Kelley
RE: Enterprise Fund Hearing

Ordinance **Resolution** **Motion** **Information**

Executive Summary

Utah State code requires each City to hold a public hearing and present accounting data on how money in the Enterprise Fund is being used to (a) cover administrative overhead costs of the City attributable to the operation of the Enterprise Funds for which the Enterprise Funds were created, and (b) other costs not associated with the Enterprise Funds for which the Enterprise Funds were created.

Roy City's General Fund, Information Technology Fund, and Risk Management Fund currently provide administrative, clerical, maintenance, and other labor support to the Water and Sewer Utility Enterprise Fund; the Storm Water Utility Enterprise Fund; and the Solid Waste Utility Enterprise Fund. For FY2027 the amounts transferred for the support total \$1,445,114, \$219,984 and \$356,351 respectively.

The Water and Sewer Utility also provides clerical and labor support to the Storm Water Utility Enterprise Fund, and Solid Waste Utility Enterprise Fund. For FY2027, those amounts are \$7,316 and \$19,168, respectively. The Storm Water Utility Fund also provides laborers for the spring & fall dumpsters to the Solid Waste Utility Enterprise Fund in the amount of \$2,525.

Roy City does not transfer any money for costs not associated with the operations of the Enterprise Fund. If the City were to advance or loan moneys to other funds for their operations, that would likely fall into the category of costs not associated with operations.

The personnel that are charged to the Enterprise Funds includes the City Manager, City Recorder, City Attorney and legal staff, Public Works Director and staff, Management Services Director and accounting and utility billing staff, IT Professionals, and equipment operators.

Fiscal Impact

The total transfers out of the Water and Sewer Utility Enterprise Fund total \$1,445,114. Transfers from the Storm Water Utility Enterprise Fund total \$227,300; and transfers from the Solid Waste Utility Enterprise Fund total \$378,044. If the City did not choose to share the costs of the services with the various funds, each of the funds would be required to hire their own staff to perform the duties. This would be costly as well as provide duplication of many services. Over the years it has been in the best interest of the City to allocate personnel costs to the funds that receive the benefit and to not duplicate staffing. This keeps the expenses in the various Utility Funds down, and likewise allows us to charge lower fees for services.

Recommendation

We recommend that the City Council approve Resolution No. 26-14 approving the transfer of monies between the General Fund, Water and Sewer Utility Enterprise Fund, Storm Water Utility Enterprise Fund, Solid Waste Utility Enterprise Fund, Information Technology Fund, and the Risk Management Fund.

ROY CITY
 ADMINISTRATIVE AND OVERHEAD SERVICES PROVIDED TO THE ENTERPRISE FUNDS
 Accounting of Allocations of Costs for Services Provided
 FISCAL YEAR 2026-2027

DESCRIPTION OF ADMIN/OVERHEAD PROVIDED	% ALLOCATED	WATER & SEWER UTILITY		STORM WATER UTILITY		SOLID WASTE UTILITY		% ALLOCATED	ALLOCATED AMOUNT
		% ALLOCATED	ALLOCATED AMOUNT	% ALLOCATED	ALLOCATED AMOUNT	% ALLOCATED	ALLOCATED AMOUNT		
Direct Personnel Services Provided:									
General Fund Employees									
City Manager	25.0%	65,674	2.5%	6,567	15.0%	39,403	42.5%	111,644	
City Recorder	15.0%	15,688	2.5%	2,615	10.0%	10,458	27.5%	28,761	
City Attorney	10.0%	22,435	2.5%	5,609	10.0%	22,435	22.5%	50,479	
Assistant City Attorney	10.0%	17,014	2.5%	4,253	10.0%	17,014	22.5%	38,281	
Risk Specialist/Legal Assistant	15.0%	10,413	2.5%	1,735	10.0%	6,942	27.5%	19,090	
Management Services Director	35.0%	79,511	5.0%	11,359	15.0%	34,076	55.0%	124,946	
Billing Supervisor	60.0%	85,011	10.0%	14,169	15.0%	21,253	85.0%	120,433	
Customer Service Clerk	65.0%	50,036	10.0%	7,698	15.0%	11,547	90.0%	69,281	
Customer Service Clerk	60.0%	26,820	10.0%	4,470	20.0%	8,940	90.0%	40,230	
Accounting Technician	35.0%	18,867	5.0%	2,695	5.0%	2,695	45.0%	24,257	
Payroll/HR Technician	20.0%	18,356	2.5%	2,295	2.5%	2,295	25.0%	22,946	
HR Coordinator	20.0%	24,892	2.5%	3,111	-	-	22.5%	28,003	
Accounting Manager	25.0%	34,270	5.0%	6,854	5.0%	6,854	35.0%	47,978	
Building Maintenance Superintendent	15.0%	18,983	-	-	5.0%	6,328	20.0%	25,311	
Building Maintenance Forman	15.0%	12,093	-	-	5.0%	4,031	20.0%	16,124	
Building Maintenance Technician	15.0%	8,792	-	-	5.0%	2,931	20.0%	11,723	
Janitor	40.0%	26,926	10.0%	6,732	5.0%	3,366	55.0%	37,024	
Community Development Office Manager	10.0%	8,926	-	-	-	-	10.0%	8,926	
Fleet Services 3 employees	20.0%	49,447	1.0%	2,472	2.5%	6,181	23.5%	58,100	
Public Works Director	55.0%	109,824	10.0%	19,968	5.0%	9,984	70.0%	139,776	
Public Works Deputy Director	65.0%	104,821	10.0%	16,126	5.0%	8,063	80.0%	129,010	
GIS Specialist	60.0%	75,077	20.0%	25,026	-	-	80.0%	100,103	
Electrician	40.0%	52,795	5.0%	6,599	5.0%	6,599	50.0%	65,993	
Public Works Office Manager	30.0%	30,524	30.0%	30,524	10.0%	10,175	70.0%	71,223	
Public Works Secretary	40.0%	31,838	10.0%	7,960	-	-	50.0%	39,798	
Streets Overtime for Dumpsters						42,707		42,707	
Public Works Overtime for Dumpsters						5,938		5,938	
Water & Sewer Overtime for Dumpsters						8,194		8,194	
Storm Water Overtime for Dumpsters						2,525		2,525	
Water & Sewer Fund Employees									
Water & Sewer Billing Assistant			10.0%	7,316	15.0%	10,974	25.0%	18,290	
TOTAL SALARIES & BENEFITS ALLOCATED		\$	999,033	\$	196,153	\$	311,908	\$	1,507,094
Materials and Supplies Provided:									
General Fund									
Building Maintenance Equipment & Supplies		14,260				3,565		17,825	
Fleet Services Operations	20.0%	11,059	1.0%	553	2.5%	1,382	23.5%	12,994	
Public Works Admin Equipment & Supplies		3,034						3,034	
Parks & Recreation Retention Pond Maintenance		20,000						20,000	
Information Technology Fund Operating Budget	32.5%	266,557	2.5%	20,504	5.0%	41,009	40.0%	328,070	
Risk Management/Insurance Fund Operating Budget	32.5%	131,171	2.5%	10,090	5.0%	20,180	40.0%	161,441	
TOTAL MATERIALS AND SUPPLIES ALLOCATED		\$	446,081	\$	31,147	\$	66,136	\$	543,364
GRAND TOTAL			1,445,114		227,300		378,044		2,050,458
BUDGETED TRANSFERS FROM:									
		<u>Water & Sewer Utility</u>		<u>Storm Water Utility</u>		<u>Solid Waste Utility</u>		<u>Total</u>	
		Amount	% of Total	Amount	% of Total	Amount	% of Total	Amount	
		Fund	Expenditures	Fund	Expenditures	Fund	Expenditures		
BUDGETED TRANSFERS TO:									
General Fund		1,047,386	7.49%	189,390	13.73%	295,162	8.26%	1,531,938	
Information Technology Fund		266,557	1.91%	20,504	1.49%	41,009	1.15%	328,070	
Risk Management/Insurance Fund		131,171	0.94%	10,090	0.73%	20,180	0.56%	161,441	
Water & Sewer Utility				7,316	0.53%	19,168	0.54%	26,484	
Storm Water Utility						2,525	0.07%	2,525	
Total		1,445,114		227,300		378,044		2,050,458	

**FY2027
ENTERPRISE FUND
ACCOUNTING DATA**

UTAH STATE CODE § 10-6-135.5



AUTHORITY TO TRANSFER



Utah State Code Section 10-1-135.5

"...A city may transfer money in an enterprise fund to another fund to pay for a good, service, project, venture or other purpose that is not directly related to the goods or services provided by the enterprise for which the enterprise fund was created."

NOTICING REQUIREMENTS

1. Provide notice of the intended transfer
2. Clearly identify the transfer in the budget
3. Provide notice of an enterprise fund hearing
4. Hold a public hearing

PUBLIC HEARING REQUIREMENTS

1. Hearing must be separate and independent
2. Explain the intended transfer
3. Provide enterprise fund accounting data to the public
4. Allow comment

AFTER ADOPTION REQUIREMENTS

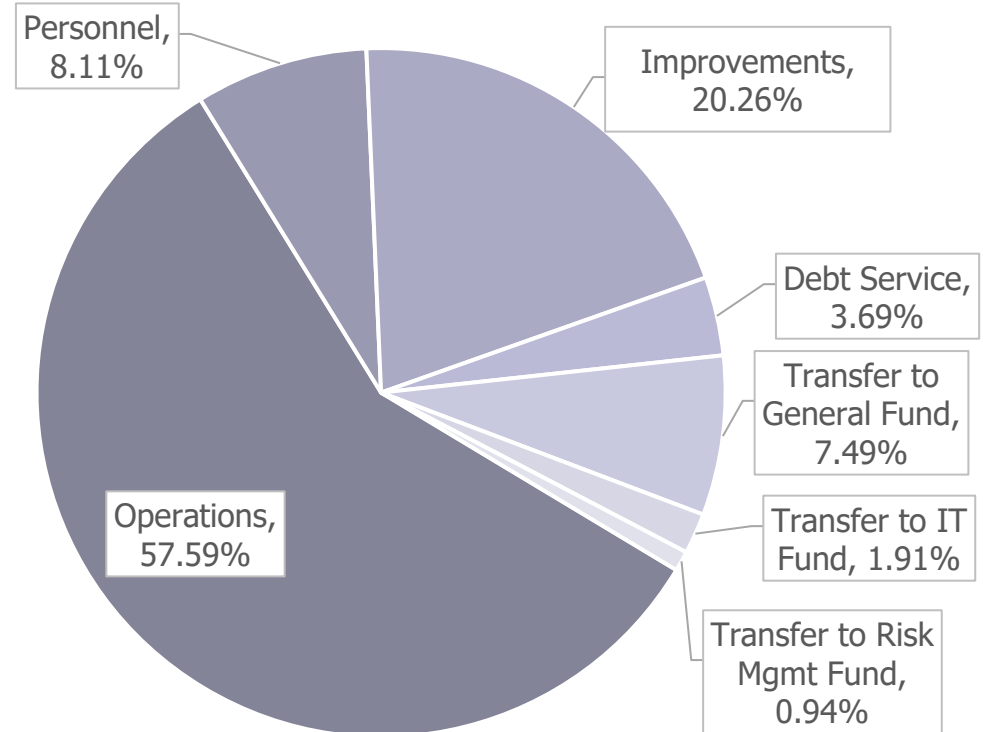
1. Within 7 days
 - Post accounting data on City website
 - Using social media platform, publish notice of the adoption
2. Within 60 days provide notice to all utility customers via mail or email (on utility bill)

ACCOUNTING DATA

WATER & SEWER UTILITY FUND



	FY 2027 Budget
Revenue	
Water Customers	\$ 12,952,000
Other	474,500
Total revenue	\$ 13,426,500
Expenses	
Personnel	\$ 1,133,756
Operations	8,050,923
Improvements	2,832,500
Debt Service	516,500
Transfer to General Fund	1,047,386
Transfer to IT Fund	226,557
Transfer to Risk Management Fund	131,171
Total expenses	\$ 13,978,793
Net Change	\$ (552,293)
Beginning reserve balance (est)	\$ 4,883,675
Ending reserve balance	\$ 4,331,382

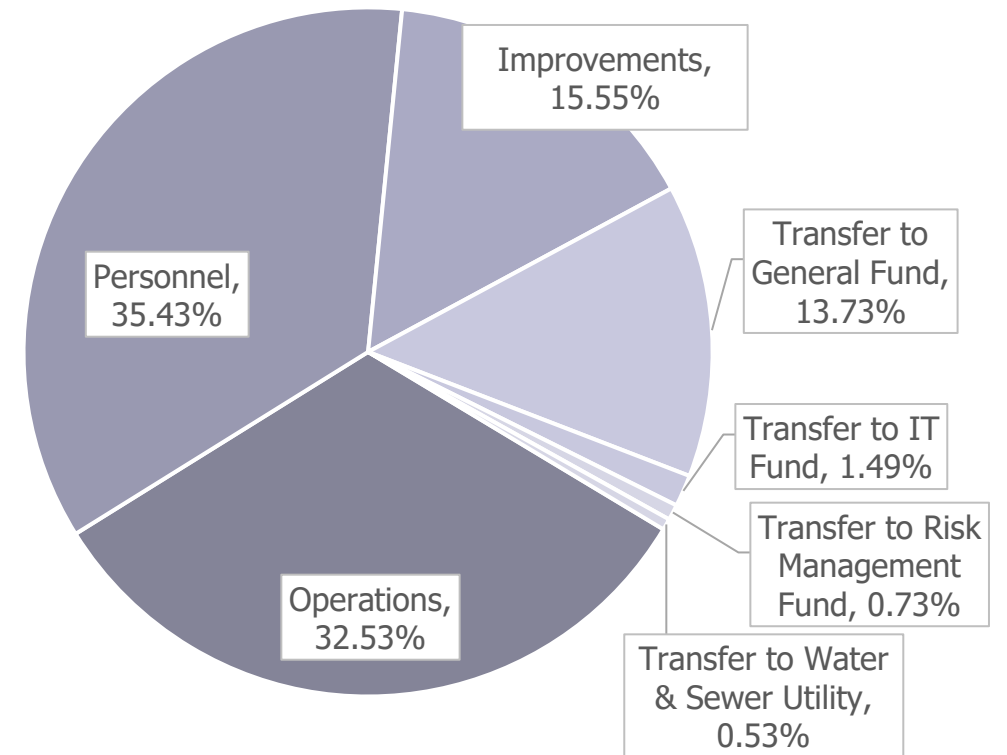


ACCOUNTING DATA

STORM WATER UTILITY FUND



	FY 2027 Budget
Revenue	
Storm Water Customers	\$ 1,210,000
Other	100,000
Total revenue	\$ 1,310,000
Expenses	
Personnel	\$ 488,560
Operations	448,630
Improvements	214,500
Transfer to General Fund	189,390
Transfer to IT Fund	20,504
Transfer to Risk Management Fund	10,090
Transfer to Water & Sewer Utility	7,316
Total expenses	\$ 1,378,990
Net Change	\$ (68,990)
Beginning reserve balance (est)	\$ 2,236,232
Ending reserve balance	\$ 2,167,242

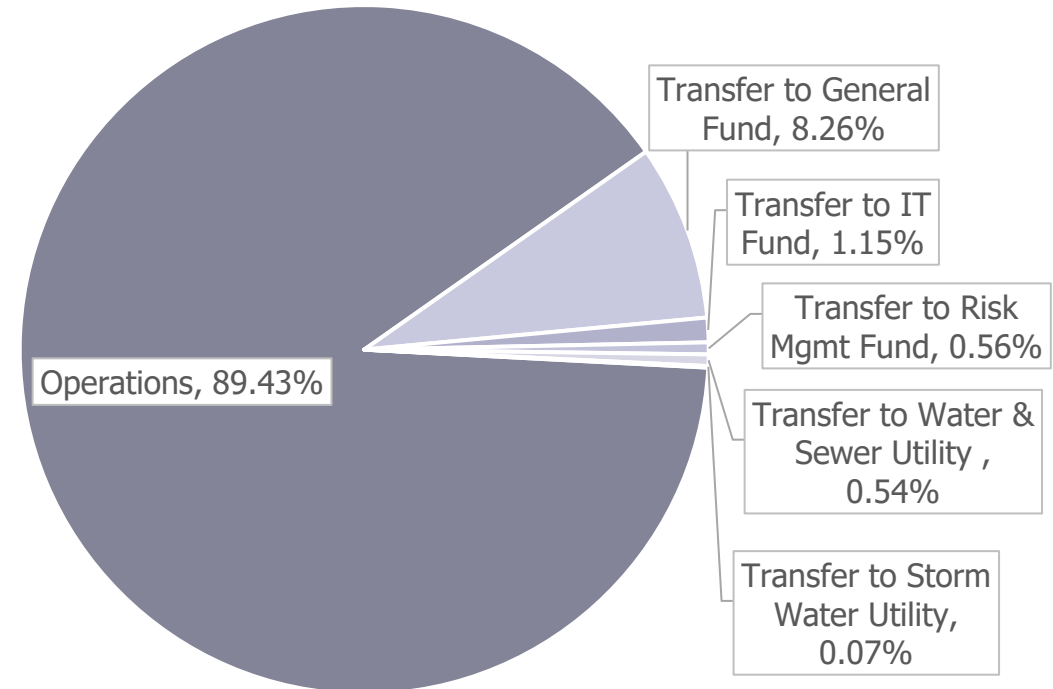


ACCOUNTING DATA

SOLID WASTE UTILITY FUND



	FY 2027 Budget
Revenue	
Solid Waste Customers	\$ 3,000,000
Other	200,000
Total revenue	\$ 3,200,000
Expenses	
Personnel	\$ -
Operations	3,196,930
Improvements	-
Transfer to General Fund	295,162
Transfer to IT Fund	41,009
Transfer to Risk Management Fund	20,180
Transfer to Water & Sewer Utility	19,168
Transfer to Storm Water Utility	2,525
Total expenses	\$ 3,574,974
Net Change	\$ (374,974)
Beginning reserve balance (est)	\$ 4,601,964
Ending reserve balance	\$ 4,226,990



RESOLUTION NO. 26-14

A RESOLUTION OF THE ROY CITY COUNCIL ADOPTING THE TRANSFER OF MONIES FROM ENTERPRISE FUNDS TO OTHER CITY FUNDS

WHEREAS, Utah Code Ann. § 10-6-135.5 requires the City to provide notice of the proposed transfers, to hold and “enterprise fund hearing”, and to provide “enterprise fund accounting data” to the public; and

WHEREAS, Utah Code Ann. § 10-6-135.5 requires certain notices to be provided after the City adopts a budget which includes the transfer of enterprise funds to other City funds; and

WHEREAS, the City provided notice that included an explanation of the proposed transfer of enterprise funds to other City funds; the specific enterprise fund information, as defined the Utah Code, the date, time and place of the enterprise fund hearing, and the purpose of the enterprise fund hearing; and

WHEREAS, notice was posted as a class A notice under Utah Code Ann. § 63G-30-102; and

WHEREAS, on June 2, 2026, the City held a public hearing regarding the proposed transfer of enterprise fund monies to other City funds; and

WHEREAS, at this hearing the City explained the proposed transfer of enterprise fund monies to other City funds, provided to the public the enterprise fund accounting data, as defined in the Utah Code, and received and considered public input regarding both the proposed transfers and the enterprise fund accounting data; and

WHEREAS, on June 16, 2026 the City intends to adopt an interim budget that includes a transfer of money from an enterprise fund to another fund

WHEREAS, the City Council has received information regarding transfers of monies between the various Funds of the City, and

WHEREAS, the intent of the transfers is to allocate personnel and maintenance costs to the Funds that benefit from the services; and

WHEREAS, the City Council wants to keeps costs in the Enterprise Funds down by sharing personnel and maintenance costs with other Funds; and

WHEREAS, the City Council finds it is in the best interest of the citizens of Roy to make the transfers,

NOW, THEREFORE, be it resolved by the Roy City Council as follows:

1. The City hereby adopts the transfer of enterprise fund money to other city funds, as follows:

Transferred to:	Transfer from:		
	Water and Sewer Utility	Storm Water Utility	Solid Waste Utility
General Fund	\$1,047,386	\$189,390	\$295,162
Information Technology Fund	266,557	20,504	41,009
Risk Management Fund	131,171	10,090	20,180
Water & Sewer Utility	0	7,316	19,168
Storm Water Utility	0	0	2,525
Total	\$1,445,114	\$227,300	\$378,044

2. Accordingly, pursuant to Utah Code Ann. § 10-6-135.5, the City shall provide the following notices:

a. Within 60 days of adopting the budget, the City shall mail and/or email a notice to the users of the goods or services provided by the enterprise an announcement of the adoption of a budget that includes an enterprise fund transfer to another fund, and shall include the specific enterprise fund information; and

b. Within 7 days after adopting the budget, the City shall post the enterprise fund accounting data on its website and publish on its social media platform an announcement of the adoption of a budget that includes the transfer of money from an enterprise fund to another City fund; and

c. Within 30 days of adopting the budget, the City shall submit to the State Auditor the specific enterprise fund information for each enterprise fund from which money will be transferred.

PASSED, APPROVED AND ADOPTED by the Council of Roy City this 2nd day of June, 2026.

Ann Jackson
Mayor

Attested and Recorded:

Brittany Fowers
City Recorder

This Resolution has been approved by the following vote of the Roy City Council:

Councilmember Hulbert _____

Councilmember Jackson _____

Councilmember Saxton _____

Councilmember Sphar _____

Councilmember Wilson _____

RESOLUTION NO. 26-15

A RESOLUTION OF THE ROY CITY COUNCIL ADOPTING AN INTERLOCAL AGREEMENT BETWEEN ROY CITY CORPORATION AND MULTIPLE PUBLIC ENTITIES APPROVING AND AUTHORIZING THE EXECUTION OF AN INTERLOCAL AGREEMENT FOR A COUNTYWIDE HEAVY RESCUE TEAM

WHEREAS, the City of Roy (“City”) is a municipal corporation duly organized and existing under the laws of the State of Utah;

WHEREAS, Utah Code Ann. § 11-13-101 et. Seq., permits governmental entities to enter into cooperation agreements with each other;

WHEREAS, such agreement is in furtherance of the purposes of Utah Code Ann. § 11-7-1;

WHEREAS, Roy City recognizes the importance and need for joint cooperation with local entities to provide and receive services from neighboring communities which is a necessary and needed service to the City and surrounding communities;

WHEREAS, the proposed interlocal agreement delineating the relevant terms, conditions, and obligations of the parties is attached to this resolution as “Exhibit A”; and

WHEREAS, the City Council finds that adopting and supporting the interlocal agreement is in the best interest of the citizens of Roy City;

NOW THEREFORE, the Roy City Council hereby resolves to adopt the attached Interlocal Agreement between Roy City Corporation and multiple public entities including Weber County, Ogden City Corporation, Riverdale City Corporation, Weber Fire District, North View Fire District, and South Ogden City Corporation approving and authorizing the execution of the Interlocal Agreement for a Countywide Heavy Rescue Team. The Mayor of Roy City is authorized and directed to execute the Interlocal Agreement for and on behalf of Roy City.

Passed this 2nd day of June 2026.

Ann Jackson
Mayor

Attested and Recorded:

Brittany Fowers
City Recorder

This Resolution has been approved by the following vote of the Roy City Council:

Councilmember Hulbert _____

Councilmember Jackson _____

Councilmember Saxton _____

Councilmember Sphar _____

Councilmember Wilson _____

INTERLOCAL COOPERATION AGREEMENT FOR HEAVY RESCUE TEAM BETWEEN WEBER COUNTY AND FIRE SERVICE PROVIDERS

This Agreement is made and entered into pursuant to the provisions of the Interlocal Cooperation Act (U.C.A. 11-13-101 et seq., as amended), by and between Weber County, a public corporation of the State of Utah, hereinafter referred to as the “County”, and Ogden City Corporation, Riverdale City Corporation, municipal corporations for the State of Utah, Weber Fire District, a political subdivision of the State of Utah, hereinafter referred to as “Contractors”, and North View Fire District, a political subdivision of the State of Utah, Roy City Corporation, South Ogden City Corporation, municipal corporations of the State of Utah, hereinafter referred to as “Sub-Contractors”, with County, Contractors, and Sub-Contractors hereinafter referred to jointly as “Parties” or individually as “Party.”

WITNESSETH

WHEREAS, in order to provide specialized Heavy Rescue services to include but not be limited to, confined space, high angle/advanced rope, trench and excavation, swift and ice water, wilderness, structural collapse, complex vehicle and machinery extrication, to the residents of Weber County, it is essential to continue to develop the capability, expertise, and resources to handle situations where such rescues could occur; and

WHEREAS, the Parties hereto are desirous to work in conjunction to respond to situations where there is a unique and/or complex rescue situation within Weber County and work together in the operation of the Weber County Heavy Rescue Team; and

WHEREAS, this Agreement is intended to “enhance” but not replace any existing search and rescue efforts by any other entity; and

WHEREAS, for the purpose of this contract “durable equipment” means: non-consumable equipment acquired for use in the Heavy Rescue program that meets all the following criteria:

1. **Capital or Controlled Asset Threshold:**
Meets or exceeds the monetary threshold established by County policy for classification as a capital asset or controlled asset or is otherwise designated by the County as requiring inventory tracking.
2. **Useful Life:**
Has an expected service life of 3 years or greater under normal operating conditions.
3. **Operational Assignment:**
Is assigned to a vehicle, cache, team, or program inventory for shared operational use, and not issued for the exclusive personal use of any individual.
4. **Accountability:**
Is subject to inventory control, tracking, maintenance, and replacement planning as determined by the County and participating agencies.

Durable Equipment does **not** include:

- Consumable or expendable supplies (e.g. fuel, medical supplies, single-use or limited-life materials);
- Equipment intended for personal issue (e.g. individually assigned protective equipment such as helmets, harnesses, or PPE), even if such items meet cost or lifespan thresholds;
- Routine maintenance items or minor accessories not tracked as controlled assets.

Examples (non-exhaustive):

Durable Equipment may include, but is not limited to: hydraulic rescue tools, rope rescue systems and hardware, confined space and trench rescue equipment, lifting and shoring systems, technical rescue trailers, and other specialized equipment supporting Heavy Rescue disciplines.

NOW, THEREFORE, upon mutual promises and other good and satisfactory consideration, the Parties agree as follows:

**SECTION ONE
PURPOSE OF AGREEMENT**

The purpose of this Agreement is to furnish and provide Heavy Rescue services by the Contractors and Sub-Contractors throughout Weber County in a coordinated and efficient fashion, to provide for the use of certain County issued equipment by the Contractors, to provide payment for specialized technical rescue training and certifications, and to provide stipends for Contractors and Sub-Contractors.

This Agreement will define the obligations and responsibilities of the Parties hereto with respect to the provision of Heavy Rescue services in Weber County.

**SECTION TWO
TERM OF AGREEMENT**

This Agreement is effective 12:01 a.m. on January 1, 2026, and will continue through 12:01 a.m., on December 31, 2030; provided, any Party may terminate the Agreement by giving 1 year prior written notice to the other Parties.

Upon termination, the Parties shall conduct a joint inventory, reconcile outstanding reimbursements within 60 days, and establish a written transition plan to prevent service disruption.

**SECTION THREE
OBLIGATIONS OF CONTRACTORS**

The Contractors agree as follows:

1. To furnish and provide Heavy Rescue services within the jurisdictional boundaries of the County through a coordinated and efficient method of deploying those resources necessary

to affect a positive outcome for the protection of life and property. The Contractors will determine from time-to-time proper service areas as determined by closest unit response without respect to individual contractors' jurisdictional boundary so that Heavy Rescue personnel can arrive at the location needed as soon as possible during an emergency response.

2. Each Contractor will maintain a Heavy Rescue Team of a minimum of nine trained and certified technical rescue personnel of their respective existing firefighter personnel to perform the Heavy Rescue services when needed. Temporary staffing deficiencies shall not constitute breach provided the Contractor is actively recruiting or training replacement personnel.
3. County shall provide durable equipment and vehicles to Contractors for the purpose of providing Heavy Rescue services. Contractors agree to return said equipment and vehicles at the expiration of their useful life or upon expiration or termination of this Agreement, whichever occurs first. Contractors agree that they shall maintain the safe keep and keep in good repair all County issued equipment and vehicles.
4. Contractors shall provide the County with a current inventory of equipment that is designated to provide Heavy Rescue services under this agreement whether said equipment was provided by Contractor, County, or other sources.
5. Each Contractor will operate their portion of the County Heavy Rescue Team from the following respective locations: Ogden City (Fire Station #2, 1185 East 21st Street), Riverdale City (Fire Station #41, 4334 Parker Drive), and Weber Fire District (Fire Station #66, 3641 West 2200 South).
6. Each Contractor agrees to coordinate with the other Contractors and Sub-Contractors on the provision of service, joint training, and maintain a working relationship so that the Heavy Rescue Team operates seamlessly as one team amongst the six participating fire departments.
7. Contractors agree to receive all Heavy Rescue dispatch requests through the Weber Area Dispatch 911 and Emergency Services District ("911 District") and to participate on the 911 District's Operations Advisory Committee to coordinate dispatch protocols for technical rescue incidents. Contractors will maintain emergency radio communication with the 911 District and any other search and rescue field personnel within Weber County.
8. Contractor(s) will make available one each Heavy Rescue company comprised of Contractor's personnel who are trained or being trained as Heavy Rescue Team members with the minimum number of personnel (Ogden City three, Riverdale City three, and Weber Fire District two) on duty 24 hours a day, 7 days a week, and 365 days a year. These personnel will respond to Heavy Rescue incidents as identified by the 911 District's dispatch protocol.
9. Training and Certifications. Each Contractor will assign personnel who are certified, or who

are working to become certified, in the following technical rescue disciplines to achieve Technician level according to National Fire Protection Association (NFPA) standards 1006 and 1670: an 80 hour rope rescue class, a 40 hour confined space class, a 40 hour trench rescue class, a 40 hour extrication class, a 40 hour swift water/ice rescue class, and a 120 hour structural collapse class. It is understood that at any given time personnel are at various stages of completing all these training and certification courses. Each Contractor shall maintain records of their personnel's certifications.

10. Each Contractor shall identify and assign one command staff member ("Contractor Commander") who will be responsible for their respective department's monitoring of their Heavy Rescue personnel to ensure compliance with this agreement, and to ensure their personnel maintain an appropriate level of Heavy Rescue competence based on required training, that training requirements are met, and that personnel provide services in a manner that is professional and courteous. The Contractor Commander will attend and actively participate in Heavy Rescue Team coordination meetings, assist with budget management related to this agreement, and identify areas for improvement or gaps in Heavy Rescue Team capability. The Contractor Commander will coordinate with County administrative staff to manage Agreement compliance.
11. Expansion of required disciplines shall require a written amendment proposal and a funding adjustment request to be presented to the Weber County Commission for approval.

SECTION FOUR OBLIGATIONS OF SUB-CONTRACTORS

The Sub-Contractors agree as follows:

1. The following fire departments agree to provide trained and certified Heavy Rescue personnel to augment the County's Heavy Rescue Team efforts in Heavy Rescue incidents in cooperation with Contractor(s) entity response understanding the need for additional specialized trained personnel to effect rescue. Each Sub-Contractor shall have a minimum of 3 trained personnel. Temporary staffing deficiencies shall not constitute breach provided the Sub-Contractor is actively recruiting or training replacement personnel.
2. Each Sub-Contractor will operate their portion of the County Heavy Rescue Team personnel from the following respective locations: Roy City Fire stations #31 and #32 (5051 South 1900 West and 3271 West 5200 South), North View Fire District stations #21 and #22 (315 East 2550 North and 370 West 4300 North), and South Ogden Fire stations #81 and #82 (3950 South Adams Ave. and 5635 Wasatch Drive).
3. Each Sub-Contractor agrees to coordinate with the other Contractors and Sub-Contractors on the provision of service, joint training, and maintain a working relationship so that the Heavy Rescue Team operates seamlessly as one team amongst the six participating fire departments.
4. Sub-Contractors agree to receive all Heavy Rescue dispatch requests through the 911

District and to participate in the 911 District's Operations Advisory Committee to coordinate dispatch protocols for Heavy Rescue incidents. Sub-Contractors will maintain emergency radio communication with the 911 District and any other search and rescue field personnel within Weber County.

5. Training and Certifications. Each Sub-Contractor will assign personnel who are certified or working to become certified in the following Heavy Rescue disciplines to achieve Technician level according to National Fire Protection Association (NFPA) standards 1006 and 1670: an 80 hour rope rescue class, a 40 hour confined space class, a 40 hour trench rescue class, a 40 hour extrication class, a 40 hour swift water/ice rescue class, and a 120 hour structural collapse class. It is understood that at any given time personnel are at various stages of completing all these training and certification courses. Each Sub-Contractor shall maintain records of their personnel's certifications.
6. Each Sub-Contractors shall identify and assign one command staff member ("Sub-Contractor Commander") who will be responsible for their respective department's monitoring of their Heavy Rescue personnel to ensure compliance with this agreement, and to ensure their personnel maintain an appropriate level of Heavy Rescue competence based on required training, that training requirements are met, and that personnel provide services in a manner that is professional and courteous. The Sub-Contractor Commander will attend and actively participate in Heavy Rescue Team coordination meetings, assist with budget management related to this agreement, and identify areas for improvement or gaps in team capability. The Sub-Contractor Commander will coordinate with County administrative staff to manage Agreement compliance.
7. Expansion of required disciplines shall require a written amendment proposal and funding adjustment request to be presented to the Weber County Commission for approval.

SECTION FIVE OBLIGATIONS OF THE COUNTY

The County agrees as follows:

1. To provide up to \$58,500 annually for the allowance of Heavy Rescue personnel from the Contractors and Sub-Contractors 36 team members to attend Heavy Rescue specialized training to maintain certifications and stay competent in their knowledge, skills, and abilities of Heavy Rescue services. These funds will reimburse either additional scheduled hours for those attending training or for their replacement personnel while those already on duty are released from duty to attend Heavy Rescue training.
2. To provide \$64,800 to Contractors and Sub-Contractors for stipends or differentials that they pay to their personnel for becoming Heavy Rescue Technicians and providing this additional service. This amount represents a \$150 per month differential for each of the 36 team members for Contractors and Sub-Contractors.
 - a. All stipend funds provided by the County for Heavy Rescue Technicians to the

Contractors and Sub-Contractors shall be paid in full by the Contractors and Sub-Contractors to the rostered Technicians for whom the funds are allocated.

- b. The full per-Technician stipend amount funded by the County and paid to the Contractors and Sub-Contractors shall be paid directly by the Contractors and Sub-Contractors to each eligible Technician without reduction, administrative fee, or diversion for any other purpose.
 - c. No portion of stipend funds may be retained, reallocated, or used by the Contractor or Sub-Contractor agencies for any purpose other than direct payment to the designated Technician.
 - d. Each Contractor and Sub-Contractor shall annually certify in writing to the County that all stipend funds received under this Agreement have been paid in full to eligible Technicians.
 - e. Upon request, the County may require documentation sufficient to verify compliance with these payment provisions to the Technicians from the Contractors and Sub-Contractors.
3. Provide \$41,000 for a durable equipment budget to be utilized by the Contractors/Sub-Contractors for the purchase and replacement of Heavy Rescue equipment. Each year the Contractor's command staff member and the County administrator will determine the durable equipment expenditures and location assignment prior to September 1 of every calendar year. Contractors shall return all durable equipment to the County at the end of their useful life or at the expiration of this Agreement, whichever occurs first.
- a. Durable equipment that is purchased with these funds must fall within the following Heavy Rescue disciplines: swift water rescue, ice rescue, water rescue, extrication, high angle rescue, or confined space rescue.

SECTION SIX GOVERNING COMMITTEE

The Board of Weber County Commissioners shall be the administrator of this agreement pursuant to Utah Code § 11-13-207(1)(a) ("Administrator"). The Administrator shall meet at least twice each year, shall oversee the budget, ensure that the County is expending the budget as required by this agreement, ensure that all the Parties to the agreement are following the agreement, review the inventory of Heavy Rescue equipment annually, and decide, with input from the Advisory Committee, what additional equipment needs to be purchased.

SECTION SEVEN ADVISORY BOARD

The Contractor Commanders and Sub-Contractor Commanders shall form an advisory committee ("Advisory Committee") that shall meet at least quarterly to identify training needs and

opportunities, equipment needs, grant opportunities, and ways to more efficiently and effectively provide Heavy Rescue services throughout Weber County. The Advisory Committee shall also decide service area boundaries and maintain the list of Heavy Rescue equipment.

SECTION EIGHT GRANT FUNDS

1. The State Division of Emergency Services and Homeland Security has defined regions within the state for developing emergency response plans. The Northern Region consists of Davis, Weber, Box Elder, Cache, Morgan, and Rich counties. The coalition within this region is made up of emergency response agencies and disciplines. A Technical Rescue Response Plan was developed by the coalition in 2015. The response plan outlines how organizations will plan, coordinate, and collectively provide service amongst the multiple providers of service in various disciplines. There is a specific response plan for technical rescue services.
2. In 2004 an Interlocal Cooperation Agreement was developed and signed whereby participants within the northern region agreed to mutually cooperate and aid when providers were able. The agreement to commit resources to a requesting party is at the sole discretion of the providing party to determine the availability of requested resources.
3. As members of the coalition a variable amount of annual grants funds may become available to assist with the cost of regional technical rescue services. The State Homeland Security Program (SHSP) supports programs and strategies that address hazard and risk threats. Programs that need planning, organizing, equipment, training to prevent, protect against, mitigate, respond to, and recover from acts of terrorism, and other catastrophic events are eligible for potential grant funds.
4. It is acknowledged that all parties to this agreement will work together to seek grants for the provision of Heavy Rescue services that occur under this agreement. Grant funds received for any Heavy Rescue purpose will be deposited into the fund that supports this Agreement. If the terms of the grant do not allow the grant funds to be deposited into the fund that supports this agreement, the Parties will work together to find other ways that the funds can be used to support the purposes of this Agreement.

SECTION NINE HOLD HARMLESS

Each Party shall be responsible for the acts, errors, omissions, negligence, and other wrongful conduct of its own officers, employees, agents, and volunteers arising out of or relating to the performance of this Agreement, and for any resulting claims, demands, suits, judgments, losses, damages, injuries, liabilities, costs, and expenses. No Party shall be responsible for, and no Party assumes any liability for, the acts, errors, omissions, negligence, or other wrongful conduct of any other Party, its officers, employees, agents, or volunteers.

Notwithstanding the foregoing, the Parties are governmental entities under the Governmental Immunity Act of Utah (Utah Code § 63G-7-101, *et seq.*) (“Governmental Immunity Act”). None of the Parties waives any defenses or limitations of liability otherwise available under the Governmental Immunity Act, and they all maintain all privileges, immunities, and other rights granted by the Governmental Immunity Act.

SECTION TEN PROVISION OF SERVICES

In the event the Parties decide to provide services outside of Weber County, the Parties will negotiate an agreement with the entity where services will be provided and negotiate compensation for those services.

SECTION ELEVEN MISCELLANEOUS

1. Amendment. This Interlocal Agreement may be modified or amended only by written agreement of the Parties and upon meeting all applicable requirements of the Interlocal Cooperation Act.
2. Assignment. Contractors and Sub-Contractors shall not assign its benefits and/or obligations, under this Agreement, to any other person or legal entity, without the prior written consent of County.
3. Drug Free Workplace. Contractors and Sub-Contractors will maintain a drug free workplace in accordance with Federal regulations.
4. Effective date of Agreement/Passage of Resolution. This Interlocal Agreement shall become effective upon proper execution by each Party in accordance with the Interlocal Agreement Act.
5. Employment Status. Contractors and Sub-Contractors acknowledges and agrees that County will not supply any staff to assist in providing the services provided pursuant to this Agreement and Contractors and Sub-Contractors shall be solely responsible to meet the staffing needs.
6. Entire Agreement. This Agreement shall constitute the entire Agreement between Contractors and Sub-Contractors and County and any prior agreement, understanding or representation of any kind preceding the date of this Agreement shall not be binding upon either party except to the extent incorporated in this Agreement.
7. Filing of Agreement. An executed counterpart of this agreement shall be filed with the keeper of the records of each of the Parties.
8. Governing Law. This Agreement is made and entered into subject to the provisions of the laws of the State of Utah, which laws shall control the enforcement of this Agreement. The

Parties also recognize that certain federal laws may be applicable. In the event of any conflict between this Agreement and the applicable State or Federal law, the State or Federal law shall control.

9. No Separate Entity. This Agreement shall not create any separate legal or administrative entity for the purpose of implementing or administering the terms and conditions of this Agreement.
10. Third-Party Beneficiaries. This agreement is not intended to benefit any party or person not named as a Party specifically herein, or which does not later become a signatory hereto as provided herein.
11. Privileges and Immunity. All privileges and immunities which surround the activities of governmental entities, officers and employees shall continue in full force and effect.
12. Dispute Resolution. The Parties agree to work collaboratively and in good faith to resolve any disputes arising under this Agreement. Disputes shall first be addressed by the Advisory Committee. If resolution cannot be reached, the matter shall be referred to the Administrator for review and recommendation. The Parties may mutually agree to mediation prior to pursuing any legal remedies available under Utah law.
13. Review by Authorized Attorney. In accordance with the provisions of Section 11-13-202.5(3), Utah Code, this agreement shall be submitted to the attorney authorized to represent each Party for review as to proper form and compliance with applicable law before this agreement may take effect.

WEBER COUNTY, a public corporation of the State of Utah

By _____
Gage Froerer, Chair

ATTEST:

CPA, Weber County Clerk/Auditor

Dated this ___ day of _____, 2026.

APPROVED AS TO FORM:

Attorney for Weber County

OGDEN CITY,
A Municipal Corporation

Mayor

ATTEST:

City Recorder

Dated this ___ day of _____, 2026.

APPROVED AS TO FORM:

Attorney for Ogden City

RIVERDALE CITY,
A Municipal Corporation

Mayor

ATTEST:

City Recorder

APPROVED AS TO FORM:

Attorney for Riverdale City

Dated this ___ day of _____, 2026.

WEBER FIRE DISTRICT

Chairman of Board

Dated this ___ day of _____, 2026.

ATTEST:

District Clerk

APPROVED AS TO FORM:

Attorney for District

NORTH VIEW FIRE DISTRICT

Chairman of Board

ATTEST:

District Clerk

APPROVED AS TO FORM:

Attorney for District

Dated this ___ day of _____, 2026.

SOUTH OGDEN CITY,
A Municipal Corporation

Mayor

ATTEST:

City Recorder

APPROVED AS TO FORM:

Attorney for South Ogden City

Dated this ___ day of _____, 2026.

ROY CITY,
A Municipal Corporation

Mayor

Dated this ____ day of _____, 2026

ATTEST:

City Recorder
APPROVED AS TO FORM:

Attorney for Roy City

Roy City Council Agenda Worksheet

Roy City Council Meeting Date: June 2nd, 2026

Subject: Roy Days Expense Consideration

Prepared By: Diane Wilson

Background: With current budget constraints, reconsider some Roy Days expenses

Discussion: Some Roy Days event expenses are due. Consider possible changes in events. If items are removed from the Roy Days budget, they are then out of the budget and would need specific funding to be reinstated.

Recommendation (Information Only or Decision): Discussion and decision.

Contact Person: Diane Wilson

Roy City Council Agenda Worksheet

Roy City Council Meeting Date: June 2nd, 2026

Subject: Points of Information to Public Comments

Prepared By: Diane Wilson

Background: Responses to public comments and questions will be informative.

Discussion: City Council members can respond to public comments.

Recommendation (Information Only or Decision): Information

Contact Person: Diane Wilson