

**MINUTES OF THE CITY OF HOLLADAY
CITY COUNCIL MEETING**

**Thursday, April 16, 2026
6:00 p.m.
Temporary City Council Chambers
3330 South 1300 East
Millcreek, Utah**

ATTENDANCE:

Paul Fotheringham, Mayor
Emily Gray
Drew Quinn
Matt Durham
Natalie Bradley
Dave Sundwall

City Staff:

Gina Chamness, City Manager
Stephanie Carlson, City Recorder
Todd Godfrey, City Attorney

I. Welcome – Mayor Fotheringham.

Trustee Paul Fotheringham called the City Council Meeting to order at approximately 6:10 p.m.

II. Pledge of Allegiance.

Mayor Fotheringham led the Pledge of Allegiance.

III. Public Comments.

Trudy Jorgensen-Price shared updates about the Library. She reported that tax season is over, and there were almost 900 appointments at the library. In conjunction with the America 250 celebrations, staff would be present at the Library the following day to record the oral history of those interested. On April 29, 2026, there will be an All-Abilities Activity at 10:30 a.m. There will be crafts and bingo for adults and teens with intellectual disabilities. On May 1, 2026, there will be the El día de los niños and El día de los libros event with face painting, treats, and crafts. On May 4, 2026, from 3:00 p.m. to 5:00 p.m. is Maker Monday, where attendees can make a monster bookmark.

Tom Sharlow- 3930 S 3030 E. He previously shared comments about the firework issues that occurred last year, when fireworks were set off in the cul-de-sac that he lives on. These fireworks have been legal to set off for five years or so, but they do not have a place in residential neighborhoods. It creates situations where neighbors are fearing for their homes and their safety. There is a difference between the professional-level fireworks now widely available for residents to purchase and the fireworks that used to be sold, which were smaller and only went off six to 10 feet.

IV. Consideration of Resolution 2026-10 – Approving a Reciprocal Parking License and Maintenance Agreement with the Church of Jesus Christ of Latter-day Saints.

Mayor Fotheringham reported that the agreement is between the church that is adjacent to Spring Lane. This will continue the agreement that Granite School District previously had in place. The

agreement will now extend to the City, as the City of Holladay has acquired the Spring Lane property for the development of the Spring Lane Park. There was an issue that was identified in the agreement, but that has since been worked out satisfactorily.

Council Member Gray moved to APPROVE Resolution 2026-10 – Approving a Reciprocal Parking License and Maintenance Agreement with the Church of Jesus Christ of Latter-day Saints. Council Member Quinn seconded the motion. Vote on Motion: Council Member Gray-Yes; Council Member Quinn-Yes; Council Member Bradley-Yes; Council Member Durham-Yes; Council Member Sundwall-Yes; Mayor Fotheringham-Yes. The motion passed unanimously.

V. City Manager Report – Gina Chamness.

City Manager, Gina Chamness, shared updates with the City Council. There was a conversation earlier in the day with Staff and representatives from the Utah Department of Transportation (“UDOT”). UDOT informed them that the trail project along I-215 from 2300 East to Highland Drive has been prioritized as part of the Utah Trail Network for the next State Fiscal Year, which is Fiscal Year 2026-2027. That will be submitted as a recommendation to the Transportation Commission. There could be approval of that funding recommendation by the end of June. If the recommendation is successful, the design process on that section of the trail could start as early as the summer. Ms. Chamness explained that the funding for the project is a little bit different. The City previously applied unsuccessfully for funding through the Wasatch Front Regional Council (“WFRC”). That funding opportunity would have required there to be a match. However, this funding source does not require a match. There might be project expenses, but that will be finalized during the design process.

Ms. Chamness shared additional information about Federal funding and reported that the earmark is still being held. She is no longer as optimistic about that as a source of funding for the project.

Last night, there was a successful Open House for the Spring Lane project. There was a strong turnout with more than 40 attendees. There were a lot of ideas shared, and there was a lot of excitement.

Ms. Chamness reported that during the Legislative Session, the Legislature approved the alignment of Juneteenth with the Federal holiday. Moving forward, it will always be held on June 19. Ms. Chamness explained that the Employee Manual already states that the City will follow the State guidelines. In addition, the State approved an additional holiday for State employees on Good Friday, but it appears that this will only be a half-day holiday.

Ms. Chamness reported that the City Council is now meeting in Millcreek while the City Hall work is underway. She reported that there was a successful move, and she thanked everyone who made that possible. All members of Staff contributed, but she highlighted the move team, which was led by Assistant City Engineer Joe Bolton, City Recorder Stephanie Carlson, Mr. Larsen, Ms. Smith, and herself. She appreciates that everyone worked together to make the move into the temporary City Hall space as smooth as possible.

VI. Council Report and District Issues.

Council Member Emily Gray visited with the Bonneville Junior High School Community Council. The Community Council has been tasked with approving safe walking routes, but one of the safe walking routes for Bonneville Junior High School states that it is safe for unsupervised students to cross the intersection at 5600 South and Van Winkle, which is a five-lane road. There are 270 students who attend the Junior High School who live on the other side of that intersection. She reported that the Community Council did not approve of that safe walking route and is currently looking into what can be done to make the route safer for students. The Community Council is requesting that the City of Holladay work with Murray to place crossing guards in that location. Costs could be split between the cities.

Council Member Drew Quinn and Council Member Natalie Bradley had nothing to report.

Council Member Matt Durham reminded those present that there is an Arbor Day event scheduled to take place at the Wasatch Waldorf Charter School. Council Member Dave Sundwall had nothing to report.

Mayor Fotheringham asked Council Member Gray to share information about Unified Fire Authority (“UFA”) Division Chief, Anthony Widdison. Council Member Gray reported that she and Chief Widdison spoke to the Canyon Cove Homeowners Association (“HOA”) about issues in that neighborhood. At that time, she shared information about the work Staff has done with UDOT and other parties to reach a more permanent resolution for the care of the park and ride. Chief Widdison spoke about the Wildland Urban Interface (“WUI”) map and how that impacts the neighborhood.

VII. Reconvene City Council in a Work Meeting.

Council Member Gray moved to RECESS the City Council Meeting and RECONVENE in a Work Meeting. Council Member Quinn seconded the motion. The motion passed with the unanimous consent of the Council.

a. UFA 101 – Governance and Budget.

Captain Dan Brown reviewed the UFA and the City of Holladay: Governance, Partnership Structure, and Fiscal Overview. He reported that UFA has 695 personnel and 26 stations. It is possible to be a direct member of UFA, which describes the City of Holladay, or it is possible to be a member of the Unified Fire Service Area (“UFSA”), which is a taxing entity.

The governance model was reviewed. Captain Brown reported that there is a Board with 17 members, which includes the municipalities and Salt Lake County. Mayor Fotheringham currently serves as Chair of the Board. Captain Brown shared information about Station 104 and the history of UFA.

There are three Board subcommittees, which include the Finance Committee, Governance Committee, and Benefits and Compensation. The three subcommittees make recommendations to the UFA Board. Captain Brown shared additional information about the Board as well as the UFA organizational structure. He next highlighted the difference between UFSA members and UFA direct members. The City of Holladay model ensures the City retains complete control over local

taxation methods while successfully purchasing comprehensive, regional fire and EMS services. Mayor Fotheringham noted that there are a few variables, but the primary variable is the call volume. Compared to the other cities, the City of Holladay has a low call volume relative to the tax base. As a result, it makes sense to be a direct member.

The Member Fee System was reviewed. Captain Brown explained that there is a proportional cost evaluation that is used. The Budget Philosophy and Health information was provided. Captain Brown stated that the major system-wide cost drivers include personnel and overtime, healthcare costs, and capital overlay. There is a capital plan where everything of value is replaced in a predetermined amount of time. He informed the Council that there is a strict rotation in place for the purchase of certain items, such as fire engines.

Information about Station 104 was provided to Council Members. It is staffed by a four-person engine and a two-person ambulance. The station operates 24/7. The engine is a fully equipped apparatus that is capable of pumping water, carrying ground ladders, and providing advanced medical life support. The placement of the station facilitates a critical four-minute travel time. Captain Brown reported that the City of Holladay retains total municipal autonomy and local property tax control while gaining the protective shield of Utah's largest, most specialized fire agency.

The UFA Budget for Holladay. Increased ambulance revenue was shown, but he pointed out that the State determines ambulance costs. There was also a Utah Retirement Systems ("URS") rate decrease shown, and there were stress test cuts. The budget also lists increased interest income, Cost of Living Adjustment ("COLA"), and market adjustments for sworn and civilian employees. There is also health insurance listed, a new ambulance, and a Capital Fund transfer.

Mayor Fotheringham stated that the City of Holladay is served extremely well by UFA. The arrangement that the City of Holladay has with the organization has been beneficial to the City. He has come to appreciate the capital rotation plan, so the costs are rotated in a way that makes it manageable for municipalities.

Council Member Bradley noted that her neighborhood is closer to Murray, and sometimes it is Murray that responds. She asked how that works as far as the costs. Captain Brown explained that if a heavy apparatus can get to the location within four minutes, then that is what is sent out. As an example, if Station 104 can reach the location in four minutes, then that is the Station that will be used. However, if it is not possible to reach the location at that time, the next closest unit will be sent to the area. He shared information about mutual aid. Council Members discussed how mutual aid has been handled.

b. Discussion on 2026 Fireworks Map.

Ms. Chamness reported that the City received a letter from Fire Marshal, Wade Watkins, stating that in accordance with State law, the City must adopt a map by May 1, 2026.

Captain Brown explained that the State has essentially said that citizens have a right to use fireworks, so the City Council cannot restrict fireworks without certain criteria being met. City Attorney, Todd Godfrey, reported that the State law, for several years, has identified certain areas

where it is possible to restrict the discharge of fireworks. For instance, fireworks can be restricted in areas with dry grasses, around creek beds, and in the Wildland Urban Interface. The State law also indicates that there needs to be a finding made that there are hazardous conditions that have historically existed for at least two of the last five years. A few years ago, the City Council had a line along 1300 East, but that was relaxed last year. The lack of moisture and the previous line can be considered in Council Member discussions, but the City will be required to make a specific finding about hazardous areas.

Council Member Gray asked if the fact that the City previously had a line along 1300 East can be used as a finding. Mr. Godfrey reported that there is evidence that there was a finding for that area in the last five years. Capt. Brown noted that there have been two years of line adjustment. There has not been an increase in fireworks-related incidents during those two years on the days of legal discharge.

The 2025 Fireworks Restrictions Map was reviewed by the City Council. Mayor Fotheringham reported that the severity of the environmental conditions had eased in the last couple of years, but it appears the environmental conditions have changed again. He asked if additional data would be available to the City Council before a vote is taken on a fireworks map. Council Member Quinn noted that last year, there was a wet spring, but as soon as the vote was taken to allow fireworks in parts of the City, the rain stopped. By the Fourth of July celebrations, the conditions were quite dry. She expressed concerns about the current conditions and the amount of water that might be needed to fight a fire caused by fireworks. Mayor Fotheringham asked that relevant data be shared.

Council Member Gray believed that in years when there is more water, the restrictions should be eased, but in years when there is less water, there should be more restrictions in place. Ms. Chamness pointed out an area on the 2025 Fireworks Restrictions Map. There is an area that was considered permissible for fireworks last year that the City Council might want to revisit, which is the park and ride, Millrock, and Old Mill Golf Course. Council Members agreed that it should be revisited.

c. Continued Business License Fee Study Discussion.

Ms. Chamness reported that there is information in the packet that answers some of the questions that were posed by Council Members during the last discussion. Ms. Chamness reported that the study found the cost of the City providing services to businesses is almost \$1 million. Over the last five years, the average amount collected is approximately \$290,000 from Business License fees. Other tax sources have been covering the remaining costs. The Business License Fee Study found that some business types have a disproportionate impact on the total cost.

Ms. Chamness summarized the previous guidance received from the City Council. Based on past discussions, the Council believes the Business License fees should be supplemented and do not need to cover 100% of the costs associated with providing these services. There has also been feedback received that business types with a disproportionate impact should pay a fee that better addresses the impacts. The guidance received so far has varied between 25% and 40%. Ms. Chamness reported that many business groups will pay less under the newly proposed structure. She explained that 85% of the Business Licenses that are issued are renewals, which means most

will pay less with this structure. The most common business grouping is Business, Professional, and Contracted Services.

There are a few businesses that will see an increase with this new structure, which includes Banks, Convenience Stores, Grocery Stores, Pharmacies, Regulated Home Occupations, on-premises beer retailers, off-premise beer retailers, and Hotels. The new fee structure is projected to generate approximately \$70,000 in additional revenue. Ms. Chamness noted that a lot of the Council discussions have focused on Assisted Living and Nursing Facilities. 25% would be revenue neutral.

Ms. Chamness explained that the staff is looking for direction on Assisted Living and Nursing Homes. Council Member Durham asked about the outreach that was mentioned. Ms. Chamness reported that the Business Advisory Board would likely be used to start some of the conversations with the various business groups. There would also be direct outreach to groups that might experience larger impacts.

Ms. Chamness reported that the current amount for Nursing, Residential, and Personal Care is a \$200 base and \$44 per resident. The proposal would shift that to a \$330 base and \$299.60 per bed. There is a sheet included in the Meeting Materials Packet titled, Assisted Living Comparisons that Council Members can review. It looks at what is proposed versus what is done in surrounding cities. If it is at 25% instead of 40% selected, the amount would be \$187. Ms. Chamness believed the Business License Fee Study will be received well by most of the business community.

d. Review of Retreat Goals and Priorities.

Ms. Chamness reviewed the priorities :

- Priority One: Safe Community;
- Priority Two: Excellent Public Assets and Infrastructure;
- Priority Three: Responsive, Efficient, Sustainable City Government;
- Priority Four: Responsible Development that Enhances Community; and
- Priority Five: Great Place to Live.

Ms. Chamness noted that there are several bullet points under each priority. These highlight the associated actions. Council Member Gray asked for information about the Fun Run. Ms. Chamness believed it was a short run that was associated with the Fourth of July celebration. Council Member Gray thought that would be a beneficial community event and expressed support to bring it back.

e. Calendar.

- *Council Meetings – April 23, May 7, 14, and 21.*

The calendar items were reviewed and discussed.

VIII. Closed Session for the Purposes Described in U.C.A. 52-4-204-and 205.

There was no Closed Session.

IX. Adjourn.

Council Member Gray moved to ADJOURN. Council Member Quinn seconded the motion. The motion passed with the unanimous consent of the Council.

The City Council Meeting adjourned at approximately 7:50 p.m.

I hereby certify that the foregoing represents a true, accurate, and complete record of the Holladay City Council Meeting held on Thursday, April 16, 2026.

Stephanie N. Carlson, MMC
Holladay City Recorder

Paul Fotheringham, Mayor

Minutes approved: **May 21, 2026**